

UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:
POLYTETRAFLUROETHYLENE (PTFE)
RESIN FROM CHINA AND INDIA

) **Investigation Nos.:**
) **701-TA-588 and**
) **731-TA-1392-1393**
) **(Final)**

Pages: 1 – 208
Place: Washington, D.C.
Date: Thursday, May 17, 2018



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UNITED STATES OF AMERICA
BEFORE THE
INTERNATIONAL TRADE COMMISSION

IN THE MATTER OF:) Investigation Nos.:
POLYTETRAFLUOROETHYLENE ("PTFE")) 701-TA-588 AND
RESIN FROM CHINA AND INDIA) 731-TA-1392-1393
) (FINAL)

Main Hearing Room (Room 101)
U.S. International Trade
Commission
500 E Street, SW
Washington, DC
Thursday, May 17, 2018

The meeting commenced pursuant to notice at 9:30
a.m., before the Commissioners of the United States
International Trade Commission, the Honorable David S.
Johanson, Vice Chairman, presiding.

1 APPEARANCES:

2 On behalf of the International Trade Commission:

3 Commissioners:

4 Vice Chairman David S. Johanson (presiding)

5 Commissioner Irving A. Williamson

6 Commissioner Meredith M. Broadbent (via phone)

7

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13 William R. Bishop, Supervisory Hearings and Information

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22 David Boyland, Accountant/Auditor

23 Nataline Viray-Fung, Attorney/Advisor

24 Elizabeth Haines, Supervisory Investigator

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1 APPEARANCES:

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3 Opening Remarks:

4 Petitioners (James R. Cannon, Jr., Cassidy Levy Kent (USA)
5 LLP)

6 Respondents (Max F. Schutzman, Grunfeld, Desiderio,
7 Lebowitz, Silverman & Klestadt LLP)

8

9 In Support of the Imposition of Antidumping and

10 Countervailing Duty Orders:

11 Cassidy Levy Kent (USA) LLP

12 Washington, DC

13 on behalf

14 The Chemours Company FC LLC

15 Denise Dignam, North American Fluoropolymers Business
16 Director, The Chemours Company FC LLC

17 Douglas Hayes, North American Sales and Development
18 Manager, The Chemours Company FC LLC

19 Simone M. Genna, North American Regional Business
20 Manager, Teflon PTFE & Melts, The Chemours Company FC LLC

21 Richard Hoeck, Technical Services Senior Consultant,
22 The Chemours Company FC LLC

23 Erin Simek, North American Price Coordinator, The
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5 Cassidy Levy Kent (USA) LLP

6 James R. Cannon, Jr., and Mary Jane Alves - Of Counsel

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8 In Opposition to the Imposition of Antidumping and
9 Countervailing Duty Orders:

10 Grunfeld, Desiderio, Lebowitz, Silverman & Klestadt LLP
11 Washington, DC

12 on behalf of

13 PTFE Processors Alliance ("PPA")

14 Zhejiang Jusheng Fluorochemical Co., Ltd.

15 Shandong Dongyue Polymer Material Co., Ltd.

16 Shanghai Huayi 3F New Materials Sales Co., Ltd.

17 Zhonghao Chenguang Research Institute of Chemical Industry
18 Co., Ltd.

19 Jiangxi Lee & Man Chemical Ltd.

20 Jiangsu Meilan Chemical Co., Ltd.

21 China Chamber of Commerce of Metals, Minerals & Chemical
22 Importers

23 Richard Baillie, President, Baillee Advance Materials

24 Michael Haley, Manager, Industrial Release Coatings,

25 Whitford Worldwide

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2 Chris Lewis, President, Advance Flexible Composites

3 Sina Ebnesajjad, President, FluoroConsultants Group,
4 LLC

5 James P. Dougan, Senior Vice President, Economic
6 Consulting Services

7 Curtis Eward, Economist, Economic Consulting Services

8 Max F. Schutzman, Jordan C. Kahn, Dharmendra N.
9 Choudhary and Eve Q. Wang - Of Counsel

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11 Trade Pacific PLLC

12 Washington, DC

13 on behalf of

14 AGC Chemicals America, Inc ("AGCCA")

15 James Dougherty, Global Operations Manager, AGC
16 Chemicals Americas, Inc.

17 Jonathan M. Freed - Of Counsel

18

19 Rebuttal/Closing Remarks:

20 Petitioners (James R. Cannon, Jr., Cassidy Levy Kent (USA)
21 LLP)

22 Respondents (Max F. Schutzman, Grunfeld, Desiderio,
23 Lebowitz, Silverman & Klestadt LLP; and Jonathan M. Freed,
24 Trade Pacific)

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1 PROCEEDINGS 9:40

2 a.m.

3 MR. BURCH: Will the room come to order?

4 VICE CHAIRMAN JOHANSON: Good morning. On behalf
5 of the U.S. International Trade Commission I welcome you to
6 this hearing in the final phase of Investigation No.
7 701-TA-588 and 701-TA-1392 to 1393 involving
8 polytetrafluorethylene or PTFE resin from China and India.

9 The purpose of the Final Phase Investigations is
10 to determine whether an industry in the United States is
11 materially injured or threatened with material injury or the
12 establishment of an industry in the United States is
13 materially retarded by reason of imports of PTFE resin from
14 China and India.

15 Schedule setting forth the presentation of this
16 hearing, Notices of Investigation and Transcript Order Forms
17 are available at the public distribution table. All
18 prepared testimony should be given to the Secretary. Please
19 do not place testimony directly on the Public Distribution
20 table. All witnesses must be sworn in by the Secretary
21 before presenting testimony.

22 I understand that the parties are aware of the
23 time allocations. Any questions regarding time allocations
24 should be directed to the Secretary. Speakers are reminded
25 not to refer in their remarks or answers to questions to

1 business proprietary information. Please speak clearly into
2 the microphones and state your name for the record and for
3 the benefit of the court reporter.

4 If you will be submitting documents that contain
5 information you wish classified as business confidential
6 your request should comply with Commission Rule 201.6. Mr.
7 Secretary, are there any preliminary matters?

8 MR. BURCH: Mr. Chairman, I would like to note
9 that all witnesses on both Panels have been sworn in. There
10 are no preliminary matters.

11 VICE CHAIRMAN JOHANSON: Very well. Let us begin
12 with opening remarks.

13 MR. BURCH: Opening remarks on behalf of the
14 Petitioners will be given by James R. Cannon of Cassidy,
15 Levy, Kent. Mr. Cannon, you have 5 minutes.

16 STATEMENT OF JAMES R. CANNON JR.,

17 MR. CANNON: Good morning. PTFE. Also known as
18 Teflon. Stories about an industry that's trying to survive.
19 They tried one strategy, then another. The industry tried
20 to maintain high prices in order to be profitable and was
21 unable to do that so they cut prices so they could fill
22 their capacity so they could spread their fixed cost and try
23 to earn profits that way.

24 They were unable to do that because the imports
25 put a ceiling on their price levels. The imports in this

1 case are causing material injury because they are
2 suppressing Domestic prices to the point that they lose
3 money. As a result they've also reduced their workforce,
4 they've cut all non-essential costs. They've stopped
5 spending on items that they need to spend, they've pushed it
6 to the future because they are unable to earn sufficient
7 profitability.

8 The strategy has failed, prices are depressed
9 relative to the cost of production. In many cases you see
10 from the record, prices are below cost. It's due to the
11 pervasive, systematic underselling by imports. The record
12 shows substantial amount, indeed a very substantial amount
13 of underselling.

14 Now, we'll hear today about the like product.
15 It's going to be argued by the Respondents that there are
16 three like products. We believe there is one like product.
17 It is the same chemical. It appears in different forms.
18 The Commission has seen this in many other cases. There has
19 been many chemical cases in which there is a granular
20 product, a powdered product, prilled or flaked and also a
21 solution. You've had one like product and that's what we
22 have.

23 Nevertheless, even if you look at it as three
24 like products the analysis is the same and the trends are
25 the same. The trend in imports and the Domestic Industry

1 across all three products is the same. The difference
2 really is how far the imports have penetrated the U.S.
3 Market.

4 In the granular product there is greater
5 penetration so greater effects. In the fine powder products
6 there is less import penetration and so the degree of
7 injury, the losses are not as great but you see the clear
8 linkage across all three products.

9 Next, I want to address cumulation. Here today
10 we only have the Chinese Respondents. The Indian Producers
11 have not appeared and in fact the Chinese Respondents only
12 represent about half the industry but they're arguing that
13 you should not cumulate them because China makes sort of one
14 species of product specialty; a high-grade and India makes
15 another species -- commodity; the low grade.

16 We will testify that there are no distinctions
17 between commodity and specialty. It's all one product.
18 There are no grades in the market that are defined to be
19 commodity or specialty. That is something that is defined
20 by end users in terms of how they qualify the product.

21 So dumped and subsidized imports and PTFE from
22 China and India now holds substantial share of the U.S.
23 Market. They are the lowest-priced product across the
24 market. They suppress U.S. Prices and put a ceiling on
25 price levels. On this record there is ample evidence that

1 the Domestic Industry is materially injured by reason of
2 imports. Thank you.

3 MR. BURCH: Thank you, Mr. Cannon. Opening
4 remarks on behalf of the Respondents will be given by Max
5 F.Schutzman of Grunfeld, Desiderio, Lebowitz, Silverman and
6 Klestadt.

7 STATEMENT OF MAX. F. SCHUTZMAN

8 MR. SCHUTZMAN: Good morning. For the record I
9 am Max Schutzman from the law firm of Grunfeld, Desiderio,
10 here representing the PTFE Processors Alliance and
11 Processors of PTFE and Chinese Producers of PTFE.

12 Most importantly, we urge you to determine that
13 there is neither material injury nor the threat of material
14 injury being suffered by the Domestic Industry by reason of
15 Subject Imports. Because the data however forming the
16 predicate for that conclusion are pretty much all
17 confidential I will leave it to our prehearing and
18 posthearing briefs to convince you of that, supplemented by
19 the persuasive testimony of Respondents Economist, Mr. Dugan
20 who you will hear from later today.

21 Instead, in this opening statement I ask you
22 please to be mindful of certain other critical issues in
23 this investigation that have been the subject of the
24 prehearing briefs of the respective parties.

25 First, as mentioned by Mr. Cannon, the issue of

1 domestic like product. Petitioner has chosen to include
2 three forms of PTFE within the scope of this investigation:
3 granular, fine powder and dispersion and has taken the
4 position they are, in the aggregate, one domestic like
5 product.

6 In its preliminary determination the Commission
7 agreed but on a very limited record and without the
8 requisite data in the questionnaire responses to in effect
9 come to any other reasonable conclusion. In this final
10 investigation however the Commission Staff, to its credit
11 solicited a wealth of information from questionnaire
12 Respondents on this issue. Information that now
13 establishes on a full and completely different record that
14 these diverse forms of PTFE are indeed separate domestic
15 like product and should be treated as such by the Commission
16 in its final determination.

17 Secondly, we ask you to focus on the definition
18 of the Domestic Industry. In its preliminary determination
19 the Commission defined the domestic like product to be
20 coextensive with the scope and in this respect it is
21 significant that the scope includes PTFE whether filled or
22 unfilled, whether or not modified and whether or not
23 containing copolymer additives, pigments or other materials.

24 Again however, on a very limited record the
25 Commission preliminarily concluded that the Domestic

1 Industry consisted of two US PTFE producers, Chemours and
2 Dikon America. The Commission at that time did not include
3 U.S. compounders and fillers in the definition of the
4 Domestic Industry because the record was insufficient at the
5 time for the Commission to do so.

6 Fortunately in this final investigation phase the
7 Commission now has that information in the record since the
8 staff included requests for such data in the U.S. Producers'
9 questionnaires and received complete questionnaire responses
10 from the eight U.S. compounders that make up this industry,
11 some of whom are in this hearing room today and will
12 testify.

13 That data establishes that these eight companies
14 likewise produce scope product because they fill, they
15 modify and they supplement PTFE with additives and other
16 materials. Accordingly, they should be considered part of
17 the Domestic Industry.

18 Next, we ask you to look carefully at the
19 probability that imports from China and India not be
20 cumulated. That position is based in substantial part upon
21 confidential data, appearing in the staff report
22 demonstrating that imports from China and India are simply
23 not fungible, information that was not present on the record
24 during the preliminary phase.

25 Finally, a word about the pricing comparisons

1 that appear in the Staff Report. The PTFE Processors
2 Alliance and the Chinese Respondents suggested in
3 questionnaire comments that the Commission Staff solicit
4 prices for the five designated products; two granular, two
5 fine powder and one dispersion but only for commodity
6 product in order to achieve an apples to apples comparison.

7 The Commission staff agreed and the
8 questionnaires that went out to questionnaire recipients
9 included pricing data requests for the five products only in
10 commodity form. Thereafter, revised questionnaires were
11 issued in which the pricing data requests changed to
12 eliminate the requirement that the quarterly prices only be
13 for commodity product but for all product, commodity and
14 specialty combined thus the apples to apples became apples
15 to oranges.

16 Our understanding is that different specialty
17 products, even by the same producer but clearly among
18 different producers, should not be compared to one another
19 because of the distinctions between them, as many are made
20 to order for particular customers to their requirements and
21 may contain fillers and additives and exhibit qualities and
22 other requirements that differ from other specialty
23 products.

24 As a consequence, Respondents believe that the
25 pricing data collected in the questionnaire responses is

1 distorted and unusable for pricing comparisons between U.S.
2 Product and Subject Imports. Our prehearing brief
3 elaborates on this situation in much greater detail. Thank
4 you for your attention.

5 MR. BURCH: Thank you, Mr. Shutzman. Will the
6 first Panel in support of the Imposition of Antidumping and
7 Countervailing Duty orders please come forward and be
8 seated? Mr. Chairman, this Panel has sixty minutes for
9 their direct testimony.

10 Mr. Cannon you may begin when you are ready.

11 MR. CANNON: Good morning again. We will just go
12 directly into testimony and we will start with the statement
13 of Richard Hoeck.

14 STATEMENT OF RICHARD HOECK

15 MR. HOECK: Good morning. My name is Richard
16 Hoeck. I'm a Technical Service Senior Consultant at
17 Chemours, a position I've held since 2005. Prior to that I
18 worked for the Chemfab Corporation for 15 years. Chemfab
19 was purchased by Samkobane in 2000. While there I used
20 fluoropolymer dispersions to make tape, film and coated
21 fabric and I'm very familiar with the production of PTFE,
22 its chemical composition and the use of PTFE in downstream
23 products.

24 The morning I will discuss the manufacturing
25 process of PTFE and the various forms and grades of filled

1 and unfilled PTFE and the applications in which PTFE is
2 used. First, a little historical perspective. It all
3 started in 1938 when a chemist at Dupont Dr. Roy Plunkett
4 found a cylinder of TFE gas where the pressure had dropped
5 to 0 but there had been no loss or void in the cylinder.

6 When the cylinder was cut open he discovered
7 PTFE. The PTFE that emerged from this cylinder had several
8 key properties that we will discuss shortly. This
9 combination of key properties was not available from other
10 materials. Unlike other plastics, PTFE will now flow when
11 it melts, it cannot pour into a mold or extrude like other
12 plastics.

13 Over the next 80 years we dedicated people and
14 resources to develop forms of PTFE that could be processed
15 into usable forms by our customers. DuPont registered
16 several patents for these products. It also worked closely
17 with the purchasers to educate them about the unique
18 properties of PTFE and exploit these properties for their
19 own applications.

20 The first commercial sales of granular PTFE were
21 for electrical insulation and for military and space uses.
22 Commercial sales of PTFE accelerated in the 1950's and
23 1960's and the largest current applications for PTFE include
24 electrical insulation, fluid handling, seals and gaskets
25 infiltration. These applications take advantage of PTFE's 5

1 key properties. Although PTFE and the Chemours-registered
2 brand Teflon may be well known for its use on coatings for
3 fry pans this is a relatively small end use for the
4 product.

5 Let's discuss briefly the production process. As
6 you can see in slide 2, all PTFE begins with the mineral
7 fluorspar or calcium fluoride which is combined with
8 sulfuric acid to make hydrogen fluoride and reacted with
9 chloroform to yield chlorodifluoromethane, known commonly as
10 R22. Manufacturers process the R22 at high temperature and
11 pressure to obtain the monomer tetrafluroethylene or TFE.

12 TFE is a colorless, unstable and flammable gas
13 that's difficult to transport so manufacturers consume it on
14 site or pipe it nearby. Manufacturers next polymerize TFE
15 to produce TFE in granular, dispersion, or fine powder form.
16 Granular polymers are the result of suspension
17 polymerization which involves a vigorous agitation of the
18 TFE produce a wet, raw polymer that resembles rice.

19 The producers dry and cut these particles to
20 achieve the desired size for fine-cut product and may also
21 agglomerate particles to produce free-flow products and the
22 powder may also be heated to yield presintered PTFE. To
23 produce dispersion and fine powders manufacturers use a
24 reactor with mild agitation to avoid the coagulation of the
25 PTFE and use a processing aid to keep the particles

1 separated and suspended insulation.

2 After polymerization they may add additional
3 surfactants to form a stable, aqueous dispersion of
4 approximately 60 percent PTFE in water, a solution similar
5 in appearance and consistency to milk. Or they may
6 agglomerate the suspended particles and then separate and
7 dry them to yield a coagulated dispersion also known as fine
8 powder.

9 Therefore, although granular PTFE is manufactured
10 using a different polymerization process than dispersion and
11 fine powder PTFE, all three forms are the PTFE polymer.
12 They have the same chemical formula, they have a variety of
13 overlapping chain links. At Chemours, our chemical process
14 is identical through to the production of TFE and next
15 regardless of form we polymerize.

16 We have a similar control lab that performs the
17 analysis on granular, dispersion and fine powder PTFE. We
18 use the same workforce to maintain all machinery and all
19 forms of PTFE also typically share utilities and other
20 support services. Granular, dispersion and fine powder PTFE
21 are manufactured in a range of grades and specifications.

22 All three forms share the same chemical form,
23 C₂F₄ polymerized and a single Chemical Abstracts Service
24 Registry Number. By polymerizing the TFE we obtain
25 extremely high molecular weight PTFE products that have

1 strong interatomic carbon fluorine bonds and this means that
2 all forms share key properties. Chemical inertness -- they
3 don't react to other chemicals or corrode. They have
4 excellent heat resistance. They are good electrical
5 insulators. They have low coefficient to friction and they
6 function well over a wide variety of temperatures.

7 Again, these key properties unit PTFE products
8 and are not available from any other materials. Granular,
9 dispersion and fine powder PTFE are available in a continuum
10 of particle sizes and densities as shown on slide 4.
11 Regardless of form, they all share the same chemical formula
12 and key characteristics.

13 As you see from this slide, even though
14 manufacturers utilize a different polymerization process to
15 produce them, fine powder and granular PTFE have the
16 greatest overlap for particle size and bulk density.

17 All forms and grades of PTFE whether blended or
18 unblended our intermediate products are used in a range of
19 applications. As shown in slide 5, all three forms share
20 common end uses for film, electrical installation, gaskets,
21 linings and packing for chemical applications and wire
22 coating, jacketing and tubing.

23 Purchasers select PTFE for its chemical
24 resistance, excellent heat and chemical resistance,
25 electrical installation, mechanical strength and toughness,

1 lubricity and functionality over a wide temperature range,
2 often taking advantage of two or more of these properties.
3 Although an individual manufacturer may not use granular,
4 dispersion and fine powder PTFE in the identical end use
5 product, all three forms are used in overlapping
6 applications.

7 For example, to make films from granular PTFE, a
8 manufacturer would compress the granular PTFE into a
9 cylindrical mold, remove the compressed billet, heat it in
10 an oven and cool it slowly under controlled conditions.
11 Once cooled, it is placed on a lathe to "skive" or shave off
12 the film. The thickness of this film can range anywhere
13 from 1/1000th of an inch to 1/8 of an inch.

14 A manufacturer could also make a film by
15 combining fine powder with a lubricant and extruding it
16 through a film die to form a fibril network to produce a
17 continuous PTFE sheet. This sheet would then be put through
18 calendar rolls which flatten the material to the desired
19 thickness, anywhere from 1000th to 1/100th of an inch.

20 This is how plumber's tape and also
21 high-performance electrical insulation are made. This tape
22 may be further processed to make a porous sheet that can be
23 used in water-resistant garments and filtration. Or a
24 manufacturer could make film from PTFE dispersion. The
25 manufacturer would take a carrier which is made out of metal

1 or high-temperature polymer and dip the carrier into the
2 dispersion to coat both sides, then they would dry, heat and
3 sinter the PTFE.

4 They would repeat the dipping, drying, heating
5 and sintering process multiple times to create a desired
6 thickness. For example, a 2/1000th film might have as many
7 as 8-12 layers. The film manufacturer could add different
8 properties to the film while creating the various layers.
9 At the end of the process, the film is removed from the
10 carrier to produce the film. There are end users that
11 purchase all three types of PTFE to make film because they
12 are producing different types of film for various
13 applications.

14 Another example of overlapping applications,
15 manufacturers might utilize all three forms in pipe lining
16 applications. A manufacturer might spray dispersion PTFE
17 into the pipe, it might mold granular PTFE onto a mandrel,
18 remove the mandrel and sinter the PTFE and then fit the
19 liner into the pipe and alternatively a manufacturer that
20 did not want to be limited by length of the mandrel for its
21 pipe liners might blend the fine powder PTFE with a
22 lubricant, use a paste extruder to form the liner, sinter
23 the liner and then insert the liner into the pipe.

24 We sell all three forms of PTFE directly to end
25 users as well as to distributors that supply the various end

1 use markets. We use the same sales personnel to sell all
2 three forms. Our largest distributor, Fluorogistx purchases
3 all forms of PTFE resin.

4 Finally, let's talk about price. From a big
5 picture perspective, granular is lowest priced, then
6 dispersion, then fine powder. But the pricing story is not
7 that simple. The price of PTFE varies depending upon the
8 grade and the application, thus all three forms of PTFE are
9 sold in a range of overlapping prices.

10 For these reasons, the Commission treated all
11 three forms of PTFE as single domestic like product in the
12 preliminary determinations. We ask you to do the same in
13 the final investigation. Before I finish I want to point
14 out the table in front of you that contains a variety of
15 samples. I brought along film, tubing, insulated wire made
16 from the various forms of PTFE that I can show you at the
17 end of our testimony.

18 MR. CANNON: Actually, I'll spend five minutes of
19 my time so go ahead up there Rich, show some of them.

20 MR. HOECK: When we talk about different films,
21 this particular film is made -- other than, I'm sorry.

22 Hey, there we go. So for films, I'll start with
23 a -- this is film made from the fine powder that's paste
24 extruded, and calendared. This is another film. This is
25 made from the -- by the granular process where it's made

1 into a billet and skived or shaved.

2 And then here are in this book examples of
3 several different kinds of film made from the cast film from
4 dispersions. And again, they can all be used for a variety
5 of different applications. And the first sample I showed
6 you is fairly thin. Here's a sky film that's closer to
7 probably 40 or 50 thousandths of an inch thick.

8 I'm sorry. The basic stretched film can also be
9 further processed to create a membrane used for filtration
10 and in waterproof garments. For tubing and hose, this is a
11 pipeliner tube made from the granular process. Here's a
12 very thick tubing, thick wall tubing made with the pace
13 extrusion process and a thinner tube used in the pace
14 extrusion process.

15 And then here's a tube that's made using a
16 dispersion coated fiberglass and a pace extruded film and a
17 granular film in a multilayer construction.

18 The last example that I have is an example of
19 wire insulation used in commercial and military aircraft
20 currently flying today. The outer layer of this particular
21 wire is wrapped with a tape made of PTFE. There are
22 specifications in military and commercial aircraft that use
23 either a fine powder, produced tape, or dispersion produced
24 film that -- and a tape is basically a wide sheet cut into
25 narrow strips.

1 That's -- those are the examples and we -- if
2 you want to put your hands on them later, we can talk about
3 that. Thank you.

4 MR. CANNON: Thank you. Next, we'll hear from
5 Denise Dignam.

6 STATEMENT OF DENISE DIGNAM

7 MS. DIGNAM: Good morning, members of the
8 Commission. I am Denise Dignam. I'm the business senior
9 director for North American Fluoropolymers at the Chemours
10 Company. I started my career in 1998 as a chemical engineer
11 at Dupont and moved into marketing and business roles at
12 Dupont for about 20 years.

13 When Chemours was spun off from Dupont in 2015,
14 I took over a portion of the fluoropolymers at the business.
15 At the beginning of 2016, I assumed management
16 responsibility for the entire fluoropolymers business unit.

17 PTFE or Teflon is the original fluoropolymer.
18 This business was built on the discovery of PTFE by Dr.
19 Plunkett in 1938. At Chemours, we are very proud of this
20 history and its legacy. We've built an iconic American
21 business providing manufacturing jobs in the United States
22 for over 70 years.

23 I -- as I explained last fall when I assumed
24 responsibility for this business in 2016, PTFE fell into a
25 internal category we call the "fix" category. Slide 9 and

1 the confidential version attached to my declaration is an
2 internal chart used to describe the state of our
3 Fluoroproducts business to our executive team. This
4 analysis is completed by the corporate finance team and is
5 reported monthly to the Fluoroproducts business president.

6 As you can see, PTFE is the only product in the
7 Fluoroproducts business in the lower left quadrant of the
8 chart. PTFE has been in this position since 2015. Other
9 products that use TFE as an ingredient are in the upper
10 right and lower right quadrants. For example, our melts
11 business, which includes FEP and PFA is in the upper right
12 quadrant. Our FChem business, which includes HFC blends was
13 in the "fix" category in 2016. It's now in the lower right
14 quadrant as a result of the anti-dumping duty case in 2016.
15 By comparison, the PTFE business is the worst performing
16 business in the portfolio.

17 Slide 10 shows the factors that Chemours
18 considers to set these internal benchmarks. As shown,
19 Chemours puts a business in the "fix" category when the
20 gross margin is less than 10 percent and the revenue growth
21 is flat or negative.

22 For businesses that fall in this category,
23 selling, marketing, research expenses must be reduced and
24 capital is invested only if the payback can be achieved in
25 less than one year.

1 When I assume management of the fluoropolymers
2 business in 2016, PTFE was a high priority. Our management
3 team adopted a aggressive strategy to fix the PTFE business.
4 Essentially, our strategy involved four areas of the
5 business. One, increased TFE capacity utilization in order
6 to reduce per unit fixed cost. Two, reduce our workforce.
7 Three, reduce R&D spending and capital expenditures to the
8 minimum essential level to continue operating the plant.
9 And four, increase PTFE sales volume, focusing particularly
10 on customers we had lost to import competition in the U.S.
11 market.

12 A first step was to increase our capacity
13 utilization. In 2014, the last year we earned gross profits
14 above 10 percent of sales, our capacity utilization was over
15 90 percent. So our target was to increase sales in order to
16 push our capacity utilization back over 90 percent.

17 In April 2015, we didn't have enough orders to
18 fill our plant in West Virginia. We slowed the production
19 process, and as a result, we were required to take idle
20 mills' accounting adjustments. Although we cut prices in
21 2016 in order to increase our sales, we had to take item as
22 adjustments again in November of 2016.

23 These accounting adjustments reflect the fact
24 that we are absorbing current expenses of having idle
25 capacity, which is not sustainable.

1 Slide 12 is a copy of a management report used
2 on a monthly basis in 2016 to report on our progress to
3 increase PTFE volume and therefore TFE utilization. This
4 report shows various business segments within
5 fluoropolymers. The status of each product line is
6 identified as green, yellow, or red based on our current
7 evaluation of each market.

8 For granular fine powders and dispersion, the
9 status was red. As shown by the comments, the major issue
10 in every case was price. In fact, PTFE is the only product
11 line where prices are identified in the comments. Even the
12 high prices shown, \$3.25 a pound for granular, \$5 per pound
13 for fine powder, or \$4.50 per pound for dispersions were
14 below our costs of production. Even at these low prices, we
15 identified our chances of obtaining additional business as
16 low probability.

17 The reason for our inability to resurrect the
18 PTFE business is that imports of PTFE from China and India
19 prevent us from obtaining higher prices. PTFE prices from
20 China and India consistently undercut our prices. No matter
21 how much we lowered our prices, the prices offered from
22 China and India were lower. As a result, our revenues were
23 not sufficient to generate profits, even though we sacrifice
24 to cut cost.

25 Slide 4 shows the trend in capacity utilization.

1 This chart shows the utilization rate for our PTFE
2 operations and also our TFE operations. As you can see,
3 because we had some success increasing sales in 2017, we
4 were able to increase capacity utilization in 2017. As a
5 result, our unit costs fell in 2017.

6 High capacity utilization is critically
7 important to our results. By increase production of PTFE,
8 we were able to increase our production of the monomer TFE.
9 PTFE is the largest consumer of TFE. TFE accounts for a
10 majority of the cost to manufacture PTFE.

11 In a very real sense, we are in the business of
12 selling TFE gas in the form of a polymer. Slide 5 shows
13 this decline in our workforce from 2015 through 2017. As
14 you can see, our direct production workers fell 18 percent.
15 Slide 5 does not include the production and related workers
16 in our TFE plant at Washington Works or the workers
17 producing HF and R-22, the upstream chemicals that are used
18 to produce PTFE. These workers also depend on our ability
19 to produce PTFE.

20 In the beginning of 2017, we saw we could not
21 recover enough volume by trying to sell the customers we
22 lost. Prices just continued to fall due to the dumped
23 imports, so we decided to file an anti-dumping and
24 countervailing duty case as the options for the West
25 Virginia site were grim.

1 We have improved results in 2017, but the PTFE
2 business is still in the "fix" category as reported as to
3 the executive team last month. Even though we increased
4 output and cut costs sharply in 2017, we were unable to earn
5 a profit. Moving forward, we cannot cut significant
6 additional costs. We cannot continue to defer capital
7 expenditures and R & D costs to the future. These cuts are
8 only a short-term approach to stop the bleeding. To fix
9 the PTFE business and achieve sustainable profits, we must
10 increase prices.

11 Although we did increase sales, we had to cut
12 prices or increase our exports were at -- which were also at
13 low prices. Cy Genna will address the market in greater
14 detail, but from a high level view of the business, our
15 revenues are not sufficient to cover our operating cost.

16 Only after we filed the anti-dumping and
17 countervailing duty petition have prices increased. As
18 shown by the confidential data found in Exhibit 8 to our
19 brief, our average prices for PTFE in all forms, but PTFE
20 granular in particular are higher in the first quarter of
21 2018 than in 2016 or 2017.

22 In addition, our total shipments have increased
23 two quarters in a row. Over the past three years, imports
24 from India and China have not only undercut our prices, but
25 they have driven other producers out of the market. We

1 regularly review import statistics published by Datamine.
2 These data show that PTFE produced by Dyneon in Germany and
3 by Solvay in Italy have declined as the imports from China
4 and India increased.

5 But at Chemours, we do not have an option. Our
6 plants in West Virginia is located here to supply the U.S.
7 market. Unlike Dyneon and Solvay, who don't have the -- we
8 don't have the option to retreat to our home market. The
9 United States is our home market. It would not be rational
10 or even cost effective for us to produce PTFE in West
11 Virginia in order to serve export markets.

12 Consequently, we have met the low market prices
13 established by the Chinese and Indian imports, so that we
14 could continue to operate.

15 This anti-dumping and countervailing duty case
16 is possibly our final hope to fix the PTFE business. We
17 try, but failed to operate the business by refusing to cut
18 prices. This -- that strategy caused us to lose sales
19 volume, suffer idle mills, and sacrifice efficient
20 production.

21 We more recently tried to cut costs to a
22 minimum, fill our capacity, increase sales, but that
23 strategy ran head first into the imports from China and
24 India. The low price levels established by these imports
25 put a ceiling on our prices. Even though we took drastic

1 steps to cut costs, we cannot achieve a positive operating
2 profit.

3 We filed this case because we invented PTFE and
4 invested in the business for 80 years. We are proud of the
5 manufacturing jobs that PTFE generates at La Porte, Texas,
6 Louisville, Kentucky, and Washington, West Virginia.
7 Unfairly traded imports from China and India depress prices
8 and prevent us from operating as a sustainable business. We
9 ask your help to pull the PTFE business out of the "fix"
10 category and rescue our plants and workers. Thank you for
11 your time and attention.

12 MR. CANNON: Thank you, Denise. Our next
13 witness will be Doug Hayes.

14 STATEMENT OF DOUGLAS HAYES

15 MR. HAYES: Good morning. My name is Douglas
16 Hayes, and until December 2017, I was the North American
17 Sales and Development Manager for Chemours Fluor Polymers.
18 Prior to 2015, I was the North American Business Manager
19 responsible for all the sales and marketing activities
20 within the region. I have worked at Chemours and previously
21 DuPont since 1980, and I've been involved in the PTFE
22 industry since 1990.

23 My testimony this morning will address briefly
24 the conditions of competition in the U.S. market. First,
25 all but one of our customers are end users that further

1 process PTFE into intermediate or finished products.
2 Customers are typically sophisticated in processing and use
3 of PTFE to make seals and gaskets, films and tapes, hose and
4 tubing or other products.

5 Most of our largest customers buy more than
6 one form of PTFE. Producers of tape and film made by PTFE
7 in all three forms, granular, fine powder and dispersion.
8 Other customers only buy granular PTFE for producing molded
9 billets or filled PTFE. These customers have invested in
10 equipment and know-how to apply compression molding
11 techniques to PTFE. Still other customers only purchase
12 PTFE in fine powder form.

13 These customers focus on end use application
14 such as insulation for electrical wire or fluid handling
15 hoses, where a paste extrusion process can be used to
16 produce a film or tube. Our own customer in the U.S. that
17 is not an end user is Fluorgistics. Fluorgistics is our
18 exclusive distributor in North America. Whereas we at
19 Chemours supply about 30 large end users of PTFE directly,
20 Fluorgistics supplies PTFE in all forms to several hundred
21 smaller volume customers.

22 Secondly, demand for PTFE is driven by
23 downstream markets. The largest markets include automotive,
24 aerospace, oil and gas and the chemical industry. Other
25 markets include medical equipment and applications

1 associated with semiconductor manufacturing. PTFE is a
2 mature product in generally mature markets.

3 An example of a common application for PTFE is
4 plumber's tape. Demand for this product increases over time
5 as installed plumbing systems increase. Long-term, however,
6 demand for all forms of PTFE is growing at roughly GDP
7 rates.

8 Third, resin quality is important to some
9 customers, but in a majority of cases price is the most
10 important issue. Production of PTFE is technically
11 challenging. Demanding end users such as the automobile
12 makers, Boeing and Airbus and manufacturers of medical
13 devices will require both the manufacturer and the specific
14 PTFE grade to be qualified.

15 This process may take up to several years, and
16 manufacturers of PTFE resins may be required to requalify
17 the resins for each different finished product part or
18 application. On the other hand, for general industrial
19 applications, for certain coatings and for simple product
20 such as the castors that you put under furniture legs,
21 qualification is not difficult.

22 Customers in these markets will accept
23 Chemours products perhaps because they qualified a
24 particular grade of our PTFE years ago. Once your overall
25 ability to provide good quality is known, price becomes the

1 key issue driving sales. Many end users want the PTFE resin
2 to be pure, of pristine cleanliness with no visual
3 contamination. It is difficult to manufacture PTFE with no
4 visible contamination.

5 However, if the end use is a simple castor
6 that allows your furniture to slide across the floor, or if
7 the customer is adding pigments or fillers to the PTFE,
8 resin cleanliness is far less important. As a result, new
9 entrants into PTFE resin manufacturing will tend to first
10 penetrate customer accounts that are less demanding from a
11 quality perspective.

12 Imports from China and India for example early
13 on captured a large share of purchases by compounders, who
14 add pigment and other types of fillers before processing the
15 PTFE. Over time, these imports have become established,
16 their quality is recognized and they expand their sales. In
17 other cases, the prices offered by Indian and Chinese PTFE
18 importers are so low that the customers will adjust their
19 manufacturing process so that they can use these low-priced
20 imports.

21 This means, for example, that they're willing
22 to accept lower yields because the raw material is so much
23 cheaper that even with lower yields the finished products
24 cost less to produce. Customers may change processing
25 conditions or even redesign their processing equipment to

1 accommodate these materials because they are so cheap.

2 To maintain our sales volume and fill our
3 capacity, we have had to match the low prices set by imports
4 from China and India. In general, we set prices with our
5 large end user customers on an annual basis. Contract
6 negotiations generally take place during the fourth quarter
7 of each customer's fiscal year. Prices then would be
8 effective at the beginning of the calendar year.

9 We negotiate prices and a forecast quantity or
10 share of the account for the following year. But a key
11 element of our contracts, the forecast volume, is generally
12 not fixed. Our customers adjust their orders depending on
13 their customers' demand, or if they can obtain lower prices
14 from Chinese or Indian sources, they will simply reduce
15 their demand to us.

16 At some accounts, customers will award us a
17 percentage of their orders, giving the balance to other
18 suppliers. In this situation, it becomes difficult or
19 impossible for us to increase price when imports are offered
20 so far below our prices. Still other customers reserve a
21 part of their total requirement to be purchased on the spot
22 market. This way, the customers have current information on
23 spot market prices.

24 When it comes time to renegotiate contracts
25 for the following year, these customers will invariably

1 quote spot market prices. We'll hear from customers that,
2 for example, were seeing prices less than \$3 a pound out
3 there. We can get any amount of product we need. So based
4 on what they're seeing in the market from the imports, they
5 will tell us what our target price needs to be.

6 And finally the global market for PTFE is
7 oversupplied. At one point in time, Chemours and DuPont had
8 a very large share of the PTFE market. After all, we
9 invented these products. Over time, as competition
10 increased, you'd expect prices to moderate. That's normal
11 business. But today, PTFE is the worse-performing product
12 in our portfolio.

13 As Denise explained, our PTFE business is
14 internally classified as a fixed business. Compared to
15 other fluoropolymers, we cannot earn adequate profits on
16 PTFE operations unless we win this case. In the case of our
17 other products like lubricants and specialty coatings, we
18 are able to raise prices, particularly when our costs
19 increase. We go to our customers with requests to increase
20 prices to cover our costs, and they generally will allow us
21 to obtain incremental increases.

22 But in the case of PTFE, it's been a constant
23 downward spiral. Excess global capacity, particularly from
24 China and India, puts constant pressures on price levels in
25 the U.S. market. There is so much overcapacity in China and

1 India, that there is simply not -- there is no supply and
2 demand dynamic in the market anymore.

3 Everyone is just rushing to gain share and try
4 to fill their plants. To fill their capacity, producers in
5 China as well as GFO in India have been offering PTFE prices
6 at very, very low levels. These producers are simply buying
7 market share to fill their capacity.

8 The U.S. industry cannot survive this assault.
9 As recently as 2007, there were three U.S. manufacturers of
10 PTFE, Chemours, DuPont, Daikin and AGC. Today, only
11 Chemours and Daikin manufacture PTFE in the United States.
12 I understand that AGC will be appearing this afternoon in
13 opposition to our petition.

14 AGC does buy PTFE from Chemours, but they are
15 also a significant importer. Daikin still manufactures PTFE
16 in the United States, but it is also now a major importer of
17 PTFE from China. The Commerce Department just found that
18 Daikin is importing PTFE from China ta a dumping margin of
19 85 percent. To date, Chemours has struggled to fill our
20 capacity here in West Virginia. We believe that our quality
21 and our technical service is unmatched.

22 However, we cannot compete with the low-priced
23 imports from China and India that are dumped and subsidized.
24 I ask that the Commission reach an affirmative determination
25 so that we can compete with these imports on a level playing

1 field. Otherwise, like AGC and Daikin, our manufacturing
2 operations and American jobs will inevitably move offshore.
3 Thank you.

4 MR. CANNON: Thank you, Doug. Next we'll hear
5 from Cy Genna.

6 STATEMENT OF SIMONE M. GENNA

7 MR. GENNA: Good morning. My name's Cy Genna.
8 I'm the North American Regional Business Manager for the
9 Teflon PTFE and Melts products for the Chemours Company.
10 I've held this position since 2008 and first with DuPont and
11 now with Chemours. I have overall responsibility for
12 product marketing of PTFE in the United States and Canada,
13 which includes directing the sales force, setting prices for
14 the products, and frequent interaction with our customers.

15 This morning I'll address our sales in the
16 U.S. market and the impact of imports from China and India.
17 Denise explained how our sales strategy evolved over the
18 past several years. In 2015, we tried to increase our
19 prices to better cover our costs. Not only were we unable
20 to increase prices, but by the end of 2015 we had lost
21 substantial sales. Our PTFE capacity utilization was over
22 90 percent in 2014, but fell to less than 70 percent in 2015
23 and 2016. In order to increase production and fill our
24 capacity and spread our fixed costs, in 2016 we accepted
25 price cuts at existing customer accounts, and also

1 approached our former customers, customers that we had lost
2 to the Chinese and Indian imports.

3 We aggressively tried to get those accounts
4 back. To implement our strategy, I authorized price cuts in
5 2016. In contract negotiations in 2017, I authorized
6 additional price cuts. As a result, our average prices fell
7 three years in a row, and by 2017 we finally saw our sales
8 volume increase to some extent.

9 In our confidential hearing exhibits, we've
10 provided a copy of our sales listing. This table, which is
11 identified as Exhibit 1, was attached to our post-conference
12 brief. The sales listing shows all of our PTFE sales by
13 grade. Out of 36 different grades of PTFE including
14 granular dispersion and fine powder, our prices fell in 24
15 different grades.

16 For those products where our prices increased,
17 our sales volumes fell. Our lowest priced grades of PTFE
18 are highlighted. Both are granular PTFE. These products
19 competed head to head with imports from China and India. At
20 the prices in the exhibit, we could not earn an operating
21 profit or a gross profit on these products. We've submitted
22 sales reports, customer call reports, email correspondence
23 and other evidence of the impact of imports on our price.

24 This information clearly shows that Chemours
25 lost substantial sales volume and even lost some customer

1 accounts altogether as a result of the unfairly traded
2 imports. Our list of lost sales is long, and we're also
3 forced to reduce prices to keep buCyness at many accounts,
4 other accounts.

5 My declaration attached to the petition
6 included an email from GFL America announcing a new price
7 for PTFE reCyn from India in mid-2016. As a result of this
8 offer, we lost the entire account from the second half of
9 2016 until we filed the anti-dumping petition. My
10 declaration also included excerpts from a call report in the
11 fourth quarter of 2016 regarding two different end user
12 accounts.

13 In both cases, GFL offered PTFE made in India
14 at prices that we could not match. In one case we reduced
15 our case by a dollar per pound, but still sales volume at
16 the account. My declaration also included excerpts from
17 email correspondence with our distributor regarding
18 competition with Chinese imports.

19 The preCydent of our distributor reported, and
20 I quote "We're reducing our 6CX forecast since we're not
21 sure we'll get the buCyness in 2017." He went on to say
22 that we are selling the slow-moving material this month at
23 low price but I have my doubts about staying in the game
24 there. If our distributor cannot stay in the game against
25 the imports from China and India, Chemours cannot stay in

1 the game.

2 These reports show the kind of market that we
3 were in. We were trying to increase sales in order to
4 spread our costs and return at least to a breakeven
5 operation, but we were struggling just to maintain price
6 levels at existing accounts. Since the petition was filed,
7 however, we have seen customers return and prices have
8 increased.

9 More recently after the petition was filed,
10 Daikin announced a 20 percent price increase across the
11 board. We expect that prices will continue to increase with
12 anti-dumping and countervailing duties in place. With an
13 affirmative determination, we could continue to manufacture
14 PTFE in Washington, West Virginia and fill our R-22 capacity
15 in Kentucky and our HF capacity in Texas.

16 I ask you for your vote to assist us to move
17 the PTFE business out of the fixed category, and preserve a
18 plant that has been operating for 70 years. Thank you.

19 MR. CANNON: Thank you, Cy. So I'd like to
20 briefly go through the pink sheets. Can I ask how much time
21 we have? 19? Thank you. So Cy referenced the first one,
22 which is the list of prices, and then the second one after
23 that, BPI Hearing Exhibit 2. This is all our prices by
24 grade, and he said that we highlighted the two granular
25 prices that were the lowest-priced product.

1 Unfortunately, the highlighted got washed out
2 of the pink paper. But if you look at granular on the
3 left-hand column and you count down one, two, three, four,
4 five, Cyx products, the fifth and the Cyxth, those two
5 grades of granular product are the two products that he's
6 referring to, and they are at the lowest prices. Those
7 prices, for the number five there, is below the cost of
8 materials, not just below the cost to manufacture.

9 So next, I'd like to flip forward to pick up
10 with page number seven, Exhibit No. 7. This shows you and
11 gives you some concept of some of the struggle the staff had
12 with the questionnaire responses. So the first page here is
13 China, and what we see is at the very top of the page for
14 granular, the U.S. official census data, and then under that
15 the coverage that you got from the importer questionnaire.

16 And then below that we see the exporter
17 questionnaires, and the responses to the exporter
18 questionnaires by foreign producers. And then as you
19 squirrel down you see coverage, percent of the U.S.
20 official, and there you can see the percentage that imports
21 accounted for out of the census data.

22 So the parties that are here and discuss
23 these data, that's how much of the market they represent.
24 The remainder, which is a significant portion of the Chinese
25 imports, are simply not represented. They didn't submit

1 questionnaire responses, they haven't given us data.

2 Now we turn to fine powder and disperCyon.
3 The fine powder data, there are no census data for fine
4 powder. Fine powder and disperCyons are in a Cyngle HTS
5 category. So the staff split fine powder and disperCyons
6 uCyng the data that they had reasonably. I think it was a
7 good approach.

8 But what you see there is the coverage here,
9 comparing the staff's calculated official data, split,
10 versus the importer questionnaires. Again, what you see is
11 not only poor coverage but it's even worse than the coverage
12 of the granular data.

13 Then the last box, fine powder plus
14 disperCyon, this lets you compare with the official
15 statistics, to show that poor coverage particularly of fine
16 powder and disperCyon, which are in your data set, in my
17 view seriously under-represented by importer questionnaire
18 responses or reporting by the foreign producers.

19 Turning to the next page, page eight, we see
20 the same thing for India. For India, who is not -- did not
21 appear, GFL appeared at the preliminary determination. They
22 fought at Commerce in terms of both the countervailing duty
23 case and the dumping case. They are not here before the
24 CommisCyon in the final phase.

25 Next, I would turn to what I guess should be

1 page nine. There's no page number at the bottom. It's
2 titled "Market Share by Product Based on Quarterly Price
3 Data." So we took the quarterly price data, which are the
4 five pricing products, and we looked to see is there a
5 market share shift. In other words, where you have the
6 identical product and you have underselling by imports, did
7 they gain volume? Was there a market share shift?

8 And so it's interesting. What you see at the
9 top under granular, you see U.S. producer, USP. That's the
10 volume. You see imports from China, imports from India, and
11 imports from all other suppliers, the non-subject. Below
12 that, you see the market share.

13 So on the pricing data, you do see a
14 significant pronounced shift. The domestic producers lost
15 share on the pricing products, where we know there was
16 substantial underselling. You see the same thing in fine
17 powder, and you see the same thing in dispercYons.

18 The next page shows a summary of some of the
19 selected import data. So I said in the opening that the
20 trends are the same, whether you look at the case as one
21 like product or three like products. So what you see on
22 Slide No. 10 are just some overall factors, and the ones I
23 highlight are the trending consumption.

24 You can see the trending consumption at the
25 top of page one, it's flat it's fair to say. You can see

1 the U.S. producers' share of that trend. You can see that
2 Chemours did have success increaCynng its market share, but
3 then you look at the share of the imports. The importers
4 have also Cygnificantly increased and are a large presence
5 in the market.

6 Below that, you can see the domestic producer
7 of U.S. shipments, the industry net sales revenues and then,
8 which is key here I think, the net income this industry is
9 earning. So indeed Chemours fought back and improved itself
10 somewhat. That number in 2017, that's not sustainable
11 profitability. That's barely breakeven.

12 Now if you turn to the next page, you see it
13 broken down by the three like products. So I want to say
14 just at a high level, any time in any case if you break
15 products apart into segments, some will do better and some
16 will do worse. It's a fact. You could break it down to the
17 skew line, individual parts and products in any of your
18 cases, and there will be pockets that will do better and
19 there will be others that do worse.

20 But the trends overall are the same. So look
21 at Table 1A, which shows granular. Here you see the
22 consumption quantity and indeed in this segment, actually
23 there's some improvement in consumption. But nevertheless,
24 imports are increaCynng, they're increaCynng substantially,
25 and there's sort of key factor here. Look at the Cyze of

1 the U.S. producers' share relative to imports, right?

2 So the second line down, U.S. producers' share
3 of granular. Look at how important these imports are
4 relative to the U.S. industry in granular. This is why U.S.
5 producers couldn't escape the pressure from imports. When
6 imports that are in the market are that large, U.S.
7 producers cannot recyst the price of the imports.

8 So that's what you see. Look at the bottom
9 line, domestic industry net income. Yeah, it improves.
10 They're at the bottom of a swimming pool looking up and they
11 swam up a little bit and the surface is still way high. Now
12 going to disperCyons, as I said, any time you break products
13 up, there's going to be differences between the product
14 line.

15 So here what we see is look at consumption
16 quantity. You can see the trend in consumption is flat,
17 U.S. producers' share and import share. Again, imports
18 increased. But in this case, the imports haven't penetrated
19 the disperCyon market to the same extent. They've taken
20 over the granular market. They are increaCygng in the
21 disperCyon market.

22 But the domestic industry is still at a better
23 poCytion. So look at the net income loss, percent of sales.
24 There in disperCyons, the industry improved, and again it's
25 minuscule improvement in 2017. But there is somewhat of a

1 -- well, another way to look at all this data is really
2 where the imports are most concentrated, granular. You
3 really see the linkage and the strongest effects.

4 As you move down the page where the import
5 market share, they haven't achieved this large of a share,
6 the effects are somewhat less. The industry's doing a
7 little bit better, and what that tells you is that the
8 imports are clearly having an impact. There is causation,
9 and I would submit in the last column, disperCyons, you see
10 the same trend.

11 Imports have increased over the period. There
12 is a decline in domestic prices and, if you look at the
13 profitability levels, they're still unsustainable. They are
14 too low to reinvest in this industry or continue. We saw
15 from the slides, from the X, the type of factors that
16 internally management at Chemours is looking at.

17 What they're looking at in that lower left
18 quadrant was that gross margin. What is that gross margin?
19 Is it adequate to stay in this buCyness, to keep this
20 buCyness profitable. That was the frustration that we heard
21 testimony about from Ms. Dignam for essentially her entire
22 time at the helm of this buCyness, and continuing now into
23 the fourth year, okay.

24 The next slide. The next slide talks about
25 this commodity specialty grade issue, which I think this

1 afternoon we'll hear about. So this erodes because in the
2 draft questionnaire, in the comments on the draft
3 questionnaire, the Chinese producers proposed to split the
4 product and the pricing data in between commodity and
5 specialty.

6 But there is no grade that's defined as
7 commodity or specialty. There's no ASTM standard that says
8 this is a commodity standard and this is a specialty
9 standard. Indeed, the record shows no one in the industry
10 even knew how to answer the question. Moreover, the Chinese
11 producers proposed that the pricing data should only be
12 collected for commodity sales and not specialty sales.

13 Why did they say that? Because they think all
14 of their sales are specialty. Apparently what they wanted
15 to do was submit no prices because they only sell specialty,
16 and they only wanted the staff to ask for commodity prices.
17 The staff smartly reCysted. They did not only ask for
18 commodity prices; they asked for all prices.

19 Now if you look at the page, what you see laid
20 out here are the number of purchasers that reported they
21 need to qualify, that they are purchaCying a commodity grade
22 which needs to be qualified. So I should start at the top.
23 The ITC defined commodity grade as PTFE not requiring
24 qualification based on the Chinese request.

25 Next, importers of the Chinese PTFE reported

1 that this percent of their shipments was specialty.
2 By their -- what they asked you to do, it would mean they
3 wouldn't be reporting pricing data, and they aren't even all
4 here. Importers of Indian PTFE reported that this percent
5 of their shipments were commodity. So what they're trying
6 to do is set this up in such a way that there won't be
7 cumulation, because one of them makes one thing and one of
8 them makes the other. It's nonsense.

9 So I'll leave it at that. I finished the pink
10 sheets, and last thing I want to talk about is the slides,
11 number 18. Number 18 shows the increase in imports, PTFE in
12 all forms. We have a 32 percent increase. We have a surge
13 in imports from both countries.

14 The next slide talks about the threat of
15 injury. So as outlined in our brief, as shown in the
16 record, there is global excess capacity. China, in this
17 industry like many others, has enough capacity essentially
18 to supply the world. The U.S. market is still the largest
19 market for Teflon, and the Indian producer is both
20 subsidized and has a substantial plant with unused capacity.

21 So because they are driven to fill their
22 capacity, just like Chemours. We heard the testimony from
23 Ms. Dignam. Chemours is driven to fill its capacity so that
24 it can run at the lowest cost possible. The same economics
25 apply to Chinese producers and the Indian producers. They

1 have therefore, to fill their capacity, use low prices to
2 penetrate U.S. customer accounts. The capacity in China is
3 shown on page 20. It's still increasing, and the ratio of
4 Chinese capacity to the U.S. market is shown on Slide 21,
5 and I will stop there and we welcome your questions. Thank
6 you.

7 (Pause.)

8 VICE CHAIRMAN JOHANSON: We will now begin
9 with Commissioner questions, starting with Commissioner
10 Williamson.

11 COMMISSIONER WILLIAMSON: Thank you Mr. Vice
12 Chairman. I want to express my appreciation to all the
13 witnesses for coming today and presenting their testimony.
14 I also especially want to say thank you for all of you
15 having written statements. It's been very helpful in
16 following your testimony when you have those, and the
17 graphics were also very useful too. So I want to thank
18 everybody for that preparation for the testimony.

19 One thing we haven't heard much about is this
20 -- the relationship between the producers and the fillers
21 and processors, and that was a question they came up with in
22 the prelim. So I was wondering if someone could explain the
23 relationship between U.S. producers and the fillers and
24 processors.

25 MR. CANNON: Thank you. I think I'll let my

1 colleague, my brand-new colleague hold forth on that topic.

2 COMMISSIONER WILLIAMSON: Okay. You made a
3 face. Thank you, welcome.

4 MS. ALVES: Thank you. Mary Jane Alves from
5 Cassidy Levy Kent. I'll first respond to your question from
6 a legal perspective, and then I'd like to invite the rest of
7 our members of the panel to respond from their industry
8 perspective. As a legal matter, as we've argued in our
9 prehearing brief, we do not believe that any of the blenders
10 or compounders should be included in the domestic industry.

11 The Commission normally analyzes the issue of
12 whether or not individual firms are engaging in sufficient
13 production-related activities based on a six factor test.
14 The facts that the record contains regarding each of those
15 factors are confidential. So I can't discuss them. They're
16 found in Table 3-4 of the report.

17 But on balance, we believe that they indicate
18 that the blenders and compounders are not engaging in
19 sufficient production-related activities to be considered
20 producers. In particular, I would like to call your
21 attention to what we believe is an inadvertent error in
22 Table 3-4. It appears as though the capital expenditures
23 that are reflected in that table are inconsistent with the
24 capital expenditures that are reflected in Table 6-8 of the
25 report.

1 It looks as though the capital expenditures
2 for the Daikin and Chemours are added with the compounders
3 there, and they're reflected ion Table 3-4 and not in Table
4 6-8. I can't say a whole lot more without going into the
5 confidential information there. As far as how the industry
6 perceives what the role is of the compounders and the
7 blenders, I'd like to invite some of our witnesses to
8 comment from their perspective.

9 COMMISSIONER WILLIAMSON: Okay. Can I just
10 interrupt you? In responding, you can also address the
11 question define a filler, define a blender, compounder and
12 processor, and do they produce different types of products?
13 So in talking about the relationship, if you can answer
14 those questions too that would be helpful.

15 MR. HAYES: So this is Douglas Hayes. I'll
16 take a shot at that question. We consider the compounders
17 customers of ours, you know. We make PTFE fine powder,
18 dispersion, granular. The compounders will purchase one or
19 more of those types of PTFE, and add things to them such as
20 pigments to change the color, fillers such as bronze or
21 fiberglass to make the materials tougher, more
22 abrasion-resistant.

23 And so then they will take those compounded
24 materials and sell them to an end user, who will then make a
25 tube or sheet or gasket, and that's -- so we consider them

1 very much of a customer, and we sell our PTFE resins to the
2 compounders, who then change them by adding other materials
3 to them and sell them to the end user processors.

4 COMMISSIONER WILLIAMSON: Now is there a
5 separate category of fillers, blenders and processors?
6 Could a compounder be doing all of those functions?

7 MR. HAYES: Rich, maybe you could answer that
8 better than I can. I would say they're the same thing.
9 Someone who is taking a virgin PTFE and adding it, we would
10 either call that filling it or compounding it. Processing
11 it, you know, you can sell virgin PTFE to a customer who
12 processes it. The act of compounding or filling it is in
13 itself a process, I guess you could call it that, but
14 compounding and filling would be the same thing.

15 COMMISSIONER WILLIAMSON: Okay.

16 MR. HAYES: Does that answer your question
17 sir?

18 COMMISSIONER WILLIAMSON: We're getting there.
19 Let's keep going.

20 MR. CANNON: If I can put a little footnote on
21 that, I think this is right Doug, and correct me if I'm
22 wrong. But unlike other cases, compounders or
23 blenders/fillers you might call them, don't exist sort of as
24 a separate industry. Actually many of the end users who
25 make the finished product, they compound themselves.

1 In other words, it's part of the customer's
2 processing. They buy the granular or what have you and fill
3 it or compound it, as opposed to being sort of a stand-alone
4 industry or part of the manufacturing industry.

5 MS. DIGNAM: This is Denise Dignam. I would
6 just like add in Doug Hayes' testimony he mentioned that
7 there are customers that would come and mention prices. I
8 mean the compounder's very much in the category of the
9 customers that would come and quote Chinese and Indian
10 import prices that set the ceiling in the market.

11 MS. ALVES: Commissioner Williamson, if I may
12 also add, as Ms. Dignam has pointed out, one of the
13 additional concerns that we identified in our brief is that
14 even if you were disagree and to conclude that the
15 compounders, blenders, fillers engage in sufficient
16 production-related activities, we believe there's as basis
17 to exclude them from the domestic industry as related
18 parties.

19 Many of the blenders are in fact importing
20 entirely the resin that they are using, or they're importing
21 a large majority of the resin that they're using to make
22 these compounds, and therefore they're really much more
23 interested in acting as importers rather than domestic
24 producers.

25 So we wouldn't want to skew the results of the

1 domestic industry by including these firms.

2 COMMISSIONER WILLIAMSON: Okay. You've gotten
3 to the bottom line. Let's go back, and are -- do we -- I
4 mean because this product is used in so many different
5 applications. If you take say one major application, are
6 you going to see maybe one pattern; if you're going to take
7 another application you're going to see another pattern or
8 relationship between the compounders, blenders and all and
9 the basic producers? I'm trying to get a handle on this.

10 MR. HAYES: There are certain -- this is Doug
11 Hayes. There are certain applications that virgin PTFE
12 doesn't function as well in the final part as a compound
13 would.

14 COMMISSIONER WILLIAMSON: Without getting into
15 details, they're a generic area that that --

16 MR. HAYES: Go ahead.

17 COMMISSIONER WILLIAMSON: Where is that most
18 often likely to happen?

19 MR. HAYES: In areas that have a lot of -- you
20 know, for example the coatings that are made with PTFE for
21 fry pans.

22 COMMISSIONER WILLIAMSON: Okay, something
23 we're all familiar.

24 MR. HAYES: That we're familiar with.

25 COMMISSIONER WILLIAMSON: Yeah.

1 MR. HAYES: Those have lots of different
2 fillers into it because you want it to resist the metal
3 scraping of the utensils. You know, that's an example where
4 virgin PTFE just wouldn't be suitable. But the combination
5 of PTFE and the right fillers make it deal for that
6 application.

7 COMMISSIONER WILLIAMSON: Now would the pan
8 maker or Revlon or whoever's making pans nowadays, would
9 they take the virgin PTFE and do those things to it to make
10 it applicable, or are they going to use some intermediary?

11 MR. HAYES: For the most part, they would have
12 someone else do that. Someone would provide them the filled
13 coating to apply to the metal for the fry pan.

14 COMMISSIONER WILLIAMSON: Okay. Another
15 significant area, is there a different pattern?

16 MR. GENNA: Commissioner I would -- this is Cy
17 Genna. I just was going to add, in terms of thinking that
18 as a supply chain where the virgin PTFE gets filled, there
19 may be times when a company feels they need to control over
20 that compounding or that gives them a particular advantage,
21 and they'll choose to do it themselves, and other times
22 where they look at that as something they can buy and they
23 go to the compounder who specializes in producing the filled
24 material.

25 So it's not necessarily -- it's really a

1 choice made by the molder or extruder at the end of that
2 chain, to decide how they want to get that filling done, and
3 it could be an economic choice, it could be a quality-driven
4 choice. But it's generally not -- I don't think
5 particularly germane to one application area versus another.

6 MR. HAYES: I have another example that I
7 think might be something that's easy to understand. We, our
8 customers will buy fine powder to extrude tubes. Those
9 tubes could be used for fluid transport of many different
10 types of fluids. One of the largest applications is fuel
11 lines in automobiles.

12 Almost all of those tubes use fine powder that
13 has been compounded with carbon black, because carbon black
14 is a static dissipater and as the fuel goes through the
15 plastic, it doesn't allow static to build up and so it's a
16 safer product that will prevent the fuel from exploding
17 basically.

18 Whereas if you were using an exact tube
19 without the carbon black to move a fluid that has no safety
20 issues, you would just use virgin PTFE. You wouldn't add
21 the carbon black to it. I don't know if that helps, but
22 that's another --

23 COMMISSIONER WILLIAMSON: It does help.

24 MR. HAYES: That's another significant example
25 of why that one really has to have the filling in it, and a

1 similar product wouldn't need to have it.

2 COMMISSIONER WILLIAMSON: Okay.

3 MS. DIGNAM: This is Denise Dignam. I just
4 want to add on to some of the comments that Cy Genna gave.
5 As an example, we have a customer who within the last couple
6 of years has decided to instead of we were selling to a
7 compounder. They decided, this other customer has decided
8 to do it themselves. So they've installed the compounding
9 production, whatever is needed for that, and now they're
10 doing it themselves.

11 COMMISSIONER WILLIAMSON: Okay. Thank you for
12 all those answers. This is one of those -- we can do -- I
13 don't remember us doing a plant tour of this product, but I
14 guess this is one where we really need to do both the basic
15 product and then go see how it's used. But thank you for
16 those answers.

17 VICE CHAIRMAN JOHANSON: Commissioner
18 Broadbent.

19 COMMISSIONER BROADBENT: Okay. I thank all
20 the witnesses for coming today. It's ver helpful to have
21 you here. Ms. Dignam, what do you mean when you say that
22 imports set the ceiling for U.S. prices in the market? Are
23 they higher-priced, and how do we square this with the
24 evidence that we have, the Chemours and Dyaka are the price
25 leaders in this market?

1 MS. DIGNAM: Denise Dignam. When I said that
2 they set the ceiling, what I meant is they set the lowest
3 price that we had to react to. I'm not sure of the data
4 that would say that we're the price leaders and certainly
5 the trajectory has been that we've been losing significant
6 volume due to the price, low price levels that have been set
7 by the import products from China and India.

8 COMMISSIONER BROADBENT: Okay, yeah. I'm
9 looking on page 5-5, where purchasers reported a number of
10 price leaders, Daikin and Chemours. Okay.

11 MR. HAYES: Madam Broadbent, could I add to
12 that please?

13 COMMISSIONER BROADBENT: Yep.

14 MR. HAYES: Doug Hayes. I think in the past,
15 when there was a real supply and demand dynamic, you know,
16 the industry would get tight, the industry would loosen up.
17 I think you could argue and we would say very proudly at
18 DuPont Chemours we felt we were the price leaders, that as
19 things were tightened, as demand was up and supply got
20 tight, that we were the first to try to get prices to go up
21 in the marketplace and in the past people would follow us.

22 And conversely as things would loosen up, we
23 were probably the most resistant to lower as well. So from
24 that perspective, I think the past we were the price leader.
25 But frankly there's so much capacity right now in the world

1 from the imports coming in, that there really is no supply
2 and demand dynamic anymore. Frankly what we're able to
3 charge is frankly not much more than what the imports set
4 the ceiling as what they charge. Thank you.

5 COMMISSIONER BROADBENT: Okay. Mr. Hoeck, you
6 provided a number of physical examples produced from
7 specific processes made from the three forms of PTFE, and I
8 understand that your point that there are similar end use
9 products made from three different forms. I'm just guessing
10 that customers would see significant differences in these
11 products, and most of the end users consider the different
12 forms of PTFE to be not all comparable across most of the
13 factors that we consider when trying to differentiate
14 products.

15 Are these end users distinguishing between
16 these forms because they have specific equipment that can
17 only work with one grade or so of PTFE?

18 MR. HOECK: This is Rich Hoeck. Commissioner
19 Broadbent, yes. That's my understanding of their answers.
20 Having come from a processor myself, I spent like my -- my
21 bio is I spent 15 years with Chemfab and Chemours, and
22 sorry, Sancobain. At the site that I worked at, we were a
23 dispersion processor. We produced film from dispersion.

24 We competed against people who made granular
25 and fine powder films and tapes, and because that was our

1 installed technology, our installed capacity. So from an
2 individual producer that's developed their business model
3 around a particular kind or a particular form of PTFE, yes I
4 would assume that's why that's the basis for their answer.

5 COMMISSIONER BROADBENT: Okay. So but when
6 looking at these products, is it really a division here on
7 the end product that you're making and the input that you're
8 putting into it? I mean it seems that some of these end
9 products would have specific inputs that they would need in
10 terms of the different forms of PTFE.

11 MR. HOECK: In answer to your question, yes
12 there are -- there would be specific applications that you
13 would choose to use the easiest and best technology, to use
14 a particular. However, the end game is that I'm using any
15 of the three forms to produce a product that gives me the
16 properties that allow it to function, either electrical,
17 chemical resistant, slip, all those kind of things.

18 And as I pointed out, the -- a wire
19 manufacturer can go at that a number of different ways, and
20 in some cases will be equivalent in the marketplace.

21 COMMISSIONER BROADBENT: Wait. What's
22 equivalent?

23 MR. HOECK: In the marketplace where if I'm
24 making a cable that I need to have a certain functionality,
25 I can get there by directly extruding from a paste extrusion

1 process. I can get there by taking a tape and wrapping
2 around it. I can get there by coating with a dispersion a
3 number of times, and it's dependent upon my installed
4 capacity and also then getting that particular process into
5 a specification and approved down line. But the ability to
6 use products across the board is such that in many cases
7 there's overlap. Not all.

8 COMMISSIONER BROADBENT: But from the
9 purchasers' standpoint, they only have one type of equipment
10 and they need a particular characteristic of this particular
11 variety of this PTFE product?

12 MR. HOECK: That would be true, correct.

13 COMMISSIONER BROADBENT: Okay. But you're
14 saying that everything that comes out on the end is all
15 similar too? It's just the equipment that's different?

16 MR. HOECK: Yes.

17 MR. HAYES: So this is Doug Hayes. Let me
18 take a shot at this, because I think there's been a lot of
19 wrestling with this notion of one product. People use PTFE
20 to get two or more of these properties that we've talked
21 about of the five, and there's -- which grade or which form
22 you choose often depends on the geometry that you're trying
23 to impart those properties to.

24 So for example if you wanted a spherical
25 object that had the properties of fluoropolymers on the

1 outside, that it could spin in some kind of mould or
2 something, there's multiple ways of getting at that. One of
3 the ways used to be you would mould granular into a block,
4 and then machine it into a ball, right? Over time, people
5 have found well you might be able to take a metal ball and
6 dip it in liquid PTFE to get the properties of the PTFE on
7 the surface and it functions exactly the same. But it might
8 be more cost effective to do it that way or whatever.

9 But it really is the notion of depending on
10 what the shape of the product is that you want a result in,
11 the cost associated with building that product, you want to
12 get two or more of those five properties of PTFE on there,
13 and there's any number of ways to do it, fine powder,
14 dispersion or granular.

15 COMMISSIONER BROADBENT: But on the spectrum,
16 my sense is on the product there are a lot of products that
17 can only take one kind of input of PTFE, or you wouldn't get
18 that characteristic that that one product needed.

19 MR. HAYES: Could you -- could you --

20 COMMISSIONER BROADBENT: Well, I mean you're
21 saying you can -- you can put in any of these three types of
22 PTFE and you come out with characteristics two of five
23 properties or something. But it would seem to me that the
24 type of end product you are shooting for, whatever
25 properties' on that end product, it would be a real

1 difference on what kind of input you use to get there.

2 MR. HAYES: It certainly is a difference in the
3 type of equipment that you would use to process the material
4 to get to that, right? And I would say that in -- for
5 example, we just talked about automotive fuel hoses. The
6 fine powder process to achieve that end use is the standard
7 of the industry. Could you get there another way? Sure,
8 you could get there other ways, but that has, over time,
9 shown itself to be the most productive, cost-effective,
10 efficient way of doing it and so almost everyone now who
11 makes automotive fuel hoses uses the fine powder process;
12 but that doesn't mean they couldn't do it the other way. I
13 don't know if that helps.

14 COMMISSIONER BROADBENT: But it just seems to me
15 that the manufacturers should be able to decide what kind of
16 input they use to get to the final product that they're
17 getting to.

18 MR. HAYES: Absolutely. When customers come to
19 us, they will say I need a resin that operates that I can
20 process in this piece of equipment at this kind of
21 temperature and we will work with them to give them what is
22 best for their processing needs. It'll be either a fine
23 powder or a dispersion or granular, but another customer
24 could come up and say I need something that the end product
25 is going to be the same thing, but my process to get there

1 is a compression molding process. So we will say, okay,
2 well the best resin for you to use there is a granular
3 resin.

4 COMMISSIONER BROADBENT: Okay.

5 MR. HAYES: So it is absolutely processor
6 technology specific. But as processors evolve their own
7 decision on how they want to make their products, they have
8 a choice.

9 COMMISSIONER BROADBENT: Okay, thank you very
10 much.

11 VICE CHAIRMAN JOHANSON: First of all, I would
12 like to thank all of you for appearing here today.

13 Respondents point to information in Chemours'
14 website that separately describes the unique and
15 distinguishing attributes of the three PTFE forms as well as
16 several grades within each form, and this is at page 13 of
17 the Chinese Respondents' brief. They argue that this
18 suggests recognition of separate domestic-like products.
19 Could you all please respond?

20 MR. HAYES: Well, I guess I would just sort of
21 amplify what I was saying that the forms are different
22 significantly in terms of the equipment that is necessary to
23 process them. So if someone has a past extrusion process
24 that they're looking for a resin to run through that
25 process, they're only going to be interested in fine powder

1 resins. And you know the bulk density of them are
2 different. The size of the particle is different and
3 website explains all these things. Okay, so from that
4 perspective, again, as someone goes onto the website and is
5 looking for what is the right product for them, personally,
6 to buy to meet their needs we try to articulate what that is
7 and you cannot process granular resins in a paste extrusion
8 process that's designed to use fine powder and so we
9 separate those things.

10 And within each one of the forms -- granular,
11 fine powder, and dispersion, there are various grades that
12 might have different particle size, that might have
13 extrusion pressures, and we articulate that in a lot of
14 detail to try to help our customers make the best decision
15 of what will work in their processing equipment.

16 MS. ALVES: If I could point you to Slide 16,
17 although Respondents have attempted to make it look at
18 though this is the first case where the Commission has
19 wrestled with this sort of a problem, it's really not
20 uncommon for the Commission to face a situation where the
21 imported products correspond to a number of different
22 products that are produced in a variety of grades and
23 forms.

24 Here are just some of the cases where you've
25 faced similar issues and where you have found one like

1 product, notwithstanding the fact that there were multiple
2 forms. For example, in pure magnesium you included pure and
3 alloy magnesium primary and secondary magnesium were casted
4 in granular forms. Likewise, in sodium nitrate, you
5 included granular flake and liquid solution with or without
6 anti-kicking agents.

7 If I could then point your attention to Slide
8 17, a lot of the focus in Respondents' brief has been on
9 differences in the production process and they've also
10 focused a lot on Table 1-4, where staff has simply counted
11 up the number of responses by questionnaire in terms of you
12 know whether or not the products were comparable or not at
13 all comparable. And what this doesn't take into
14 consideration is a lot of the questionnaire responses that
15 you'll see in Appendix D, notwithstanding the fact that a
16 lot of the questionnaire respondents have checked the box
17 indicating that various forms are simply not
18 interchangeable, if you look at the narrative responses
19 they, in fact, acknowledge that more than one form can be
20 used in certain applications, such a film, such as tubing.

21 And so, notwithstanding the fact that they may
22 be checking the box saying they would never use another
23 form, their narrative responses actually confirm the exact
24 opposite. So we wanted to point this out to you. In fact,
25 for granular and fine powder for a lot of the questionnaire

1 responses, notwithstanding the fact that they use a
2 different dispersion process, they have a lot of the same
3 physical characteristics. And in fact, there's the
4 greatest overlap in terms of some the applications that
5 those two products are using, according to the questionnaire
6 responses.

7 VICE CHAIRMAN JOHANSON: Thank you, Ms. Alves.
8 And Ms. Alves, would you mind pointing out in the
9 post-hearing brief the differences between the narrative and
10 what is actually I guess checked in the box -- however you
11 would call that?

12 MS. ALVES: Yes, absolutely.

13 VICE CHAIRMAN JOHANSON: Okay, I look forward to
14 seeing that. Thank you.

15 In a previous investigation initiated by
16 Chemours predecessor in interest, DuPont, the Petitioners
17 exclusively focus on granular PTFE. Does this suggest a
18 distinction or a clear dividing line recognized by the
19 domestic industry or Petitioners regarding different types
20 of PTFE?

21 MS. ALVES: No, Mr. Vice Chairman. At the time,
22 the imports that the domestic industry was trying to respond
23 to were primarily in granular form. As our testimony
24 indicated this morning, it's not unusual for manufacturers
25 to begin with the manufacturing of granular form and so that

1 was where the relief was requested was on what was being
2 imported and where the competition was.

3 Since that time, imports have expanded and
4 certainly the record indicates that imports from China and
5 from India are arriving in all forms.

6 VICE CHAIRMAN JOHANSON: Were there significant
7 imports of non-granular PTFE during the time of the previous
8 investigation?

9 MS. ALVES: Not to my knowledge.

10 VICE CHAIRMAN JOHANSON: Okay, so it was really
11 just at that time a granular market. Okay.

12 MS. ALVES: That's my understanding. Yes.

13 VICE CHAIRMAN JOHANSON: Alright, thank you. I
14 appreciate it.

15 While all PTFE begins with TFE, the flow chart
16 in Exhibit 1 of your brief appears to show three distinct
17 processes that lead to different forms of PTFE, and this is
18 Exhibit 1 of your brief. How does this support your
19 contention that there's one domestic-like product?

20 MR. HOCCK: At the polymer level in both
21 dispersion polymerization and suspension polymerization the
22 polymer is a polymer of TFE, where I've taken a single
23 molecule and put a bunch of them together. Both processes
24 create a polymer of similar and overlapping molecular
25 weights and of similar characteristics when I actually

1 analyze what the polymer. So from that respect, both
2 processes produce a polymer at the polymer level that is
3 equivalent.

4 MR. CANNON: So I have to try a somewhat less
5 technical explain.

6 VICE CHAIRMAN JOHANSON: Okay, I appreciate it,
7 Mr. Cannon.

8 MR. CANNON: I think what we wanted to
9 illustrate by this production process chart is that there is
10 common manufacturing processes going all the way back to
11 fluorspar sulfuric acid has to main to HF, has to be main
12 to R22, then you get TFE and all forms share all of that.
13 And that's in Texas for us and Kentucky and also in West
14 Virginia and it represents a lot of capital investment.

15 And so our manufacturing process isn't we just
16 go out and buy some TFE and then polymerize. It is that we
17 do substantial manufacturing operations to get to TFE. As
18 Ms. Dignam testified, in some sense they are selling TFE in
19 different forms because TFE is a gas that is noxious, toxic
20 and you use it right there on site. And everyone else does
21 this too, so GFL and Dycan and the Chinese producers,
22 everyone makes TFE and it makes all three forms of PTFE.
23 It isn't like people just make granular or just dispersion
24 or just make fine powder. And so we wanted to convey,
25 visually, the substantial manufacturing that goes on to get

1 to TFE.

2 VICE CHAIRMAN JOHANSON: Okay, thank you Mr.
3 Hocck and Mr. Cannon.

4 Does the difference in production equipment that
5 you use granular, fine powder, or dispersion PTFE, as
6 mentioned on page 15 of your brief, support an argument that
7 the three forms are not interchangeable?

8 MS. ALVES: It's our belief that Respondents are
9 focused too heavily on what an individual, very specific
10 producer of a very narrow product is looking at this as,
11 which is not how the Commission has historically looked at
12 domestic-like product questions. The way the Commission is
13 looking at domestic-like product questions, if I could flip
14 to -- I believe it's Slide 15. Yes, Slide 15. The
15 Commission looks at the level of substitutability or
16 interchangeable or fungibility of various products in
17 different ways, depending on the context.

18 With respect to domestic-like product, the
19 Commission is looking, primarily, to try and define the
20 domestic industry and so it's looking at, well, what are the
21 production resources. What is being used to produce this
22 product domestically? What the Commission is looking for in
23 terms of overlap is a lot broader than what it's looking at
24 in a different context, such as cumulation or causation,
25 which is logical.

1 So there are cases where the Commission might
2 find a single domestic-like product, but it might find that
3 imports are concentrated in one aspect of the like product
4 and elsewhere and therefore not cumulate those imports. Or
5 in the context of causation, the Commission might find a
6 single domestic-like product it might cumulate, but it might
7 find that the imports are concentrated in one area of the
8 market, whereas, the domestic industry is in another.

9 So what Respondents are trying to do is to
10 import a much tougher standard when you're defining
11 domestic-like product than the Commission has historically
12 done. So we've cited in our brief the Bic case and also the
13 Arm Industries cases. We'll provide more details of that in
14 our post-hearing brief, but what they're really trying to do
15 is really turn the domestic-like product inquiry on its
16 head, which is inconsistent with what the Commission has
17 done in previous case.

18 VICE CHAIRMAN JOHANSON: Thank you, Ms. Alves.
19 I appreciate your response. My time has expired.
20 Commissioner Williamson.

21 COMMISSIONER WILLIAMSON: Thank you. I was
22 wondering what do you mean by grades in talking about this
23 product. Are you talking about different grads for
24 different products or is it really more of, say, something
25 like the purity of any particular product.

1 MR. HAYES: So within each form -- and we'll say
2 that the forms are granular, fine powder, dispersion. Let's
3 use granular as an example. There are multiple grades of
4 granular which would be what we would call SKUs almost,
5 right? Our aspiration for their quality is the same. We
6 want it to be clean, no contamination, dry, white, so we
7 don't say, well, this grade is -- it can be dirty and this
8 grade must be super clean.

9 The difference in grades is the size of the
10 particle is different, for example. That means something
11 significant to the process with these resins. So as Mr.
12 Hocck described in his testimony, granular PTFE comes out of
13 the reactor looking like rice. For the most part, a process
14 is not going to take that product and be able to do anything
15 with it, so we have to take it through a number of steps in
16 our manufacturing process to dry and to cut it from that
17 size of a particle of rice to something that is much more
18 powdery, right?

19 But we have any number of cutting processes that
20 will be able to cut it into different sized particles and
21 that, again, means something, depending upon the geometry of
22 the mold you're trying to pour this resin into, et cetera.
23 Each one of those particle sizes would constitute a grade
24 within the form of granular. Does that make sense?

25 COMMISSIONER WILLIAMSON: Yeah. And there might

1 be a different price because of what it takes to get that
2 particular particle size? Is that --

3 MR. HAYES: Not in general. I mean the price is
4 generally determined by what the application is. So, for
5 example, we have people who are making parts for the
6 semi-conductor industry who pay a significantly higher price
7 than someone who might be using the exact same grade of
8 resin to make something that would be used as a caster to go
9 underneath your furniture to push it on the carpet.

10 The grades could be absolutely identical, no
11 difference at all, but the value of the resin in those
12 different applications is significant, and we price is
13 appropriately.

14 COMMISSIONER WILLIAMSON: Okay. It looks like
15 --

16 MR. GENNA: Mr. Commissioner.

17 COMMISSIONER WILLIAMSON: -- you would package
18 it differently, but go -- I'm sorry, go ahead.

19 MR. GENNA: Yeah, maybe I could give you -- this
20 is Sy Genna. I wanna maybe illustrate these--within a
21 forum--why you would need a different grade. In a molding
22 process, the apparent density, the amount of fluffiness,
23 let's call it, would make a difference in how it fills a
24 mold.

25 So for some customers whose molds require a

1 certain density, that's a reason you'd have different
2 grades. In fine-powder processes, if you're trying to make
3 a tube that's quite large in diameter versus one that's very
4 small, you need a different resin that can process that
5 difference in what we call the reduction ratio, but how much
6 you're going from the original size of the form to the end
7 form -- so in other words, from some size of slug of
8 material down to a tube of varying sizes, that will require
9 you to design your polymer a little differently in order to
10 get the right amount of pressure that it takes to push that
11 tube through the die.

12 So those are the subtle kinds of differences
13 that bring about the need for different grades. And as Mr.
14 Hayes said, that's not generally a driver of the price.
15 It's more the value of the product that can be made at the
16 end that drives that pricing.

17 COMMISSIONER WILLIAMSON: Okay.

18 MS. DIGNAM: This is Denise Dignam. Just simply
19 the way I look at it is that a grade is based on
20 specifications that are needed for a given application.

21 COMMISSIONER WILLIAMSON: Okay. And there's no
22 connotation of better quality? It's just --

23 MS. DIGNAM: Right. As --

24 COMMISSIONER WILLIAMSON: The grade relates to
25 the use?

1 MS. DIGNAM: Exactly.

2 COMMISSIONER WILLIAMSON: Okay.

3 MS. DIGNAM: As Doug said, we have the same
4 quality standards for all of our products.

5 COMMISSIONER WILLIAMSON: Okay, good. Thank
6 you. That's helpful.

7 MR. CANNON: So in our pink sheets, Exhibit 2,
8 we have a list of the all the grades, and so, for example,
9 this is a public one, right? Grade 7A. What's 7A used for?

10 COMMISSIONER WILLIAMSON: Okay.

11 MR. HOECK: This is Rich Hoeck, Commissioner
12 Williamson. 7A can be used to be molded into the large
13 billet that can be then scythed into film. 7A can be molded
14 into the same type of billet, and I cut the end off and
15 make, essentially, donuts that are thin enough that I can
16 use as a gasket.

17 7A can be compression-molded into a form that
18 then I can machine it into a part that's used as a bearing
19 or something like that. But I wouldn't use 7A if I'm making
20 a large pipe liner and I'm trying to fill a mold that's
21 twenty-two feet long and two and a half inches wide, because
22 7A is very fluffy. And rather than pouring down into the
23 mold, it would hang up halfway down. It would never get
24 that whole mold filled. It's just a different --

25 COMMISSIONER WILLIAMSON: I think I got it now.

1 MR. CANNON: I really wanted you to address the
2 commodity specialty issue. Is 7A used only in specialty
3 grades? Only in commodity grades? Both grades? I think
4 that's what the Commissioner was asking about.

5 MR. HAYES: Yeah. We don't have any connotation
6 at all in our minds of specialty versus commodity. No one
7 calls me as a sales person and says, "I need a commodity
8 grade." They call us and they say, "We need to fill a
9 twenty-two foot mold --

10 COMMISSIONER WILLIAMSON: Okay.

11 MR. HAYES: -- with PTFE and we say, well, the
12 best one for you is this.

13 COMMISSIONER WILLIAMSON: Okay.

14 MR. HAYES: And it's like the difference between
15 pouring flour into something or sugar, you know, in terms of
16 particle.

17 COMMISSIONER WILLIAMSON: Understand.

18 MR. HAYES: That would be a different grade. It
19 feels different.

20 COMMISSIONER WILLIAMSON: Okay, thank you.
21 Let's go to another question. You indicate there are
22 problems with the Commission data recording import volume by
23 form, Pages 31 and 32 of your brief, what information should
24 the Commission use?

25 MR. CANNON: I think what approach that the

1 staff report took was kind of the best possible approach.
2 We don't have separate data from any official source for
3 dispersions and fine powder. We can't separate them. And
4 so that creates a difficulty. Moreover, we don't have
5 complete responses, particularly from the Chinese, so I
6 think it's--and particularly one of those two products--the
7 trend is even very different from the other. So it's very
8 difficult to use an estimation and assume that, well, the
9 upward trend in both is one-tenth of a degree higher or
10 lower than another.

11 So I simply ask the Commission when it looks at
12 the overall significance of imports, with regard to those
13 two in particular, if you were gonna do separate like
14 products, then I think you should be aware that your data
15 here are--at the least--less precise than the census data.
16 Just in a matter of talking about HTS statistics are broken
17 out.

18 So I don't have a better approach, but I want
19 the Commission to understand the limitations. And this is
20 one of the -- it is a serious limitation in the sense that
21 we didn't get importer questionnaire responses, so we have
22 to work with what we have.

23 COMMISSIONER WILLIAMSON: Okay. In other words,
24 use with caution?

25 MR. CANNON: Use with caution.

1 COMMISSIONER WILLIAMSON: Okay. PPA says
2 there's growing concern about PTFE availability. This is at
3 Page 38 of their brief. Would you agree? And why or why
4 not do you agree? And if so, when was this availability
5 problem apparent?

6 MR. GENNA: I'm sorry, Commissioner, what were
7 you citing of that?

8 COMMISSIONER WILLIAMSON: The respondents are
9 saying that there's growing concern about the availability
10 of PTFE.

11 MR. GENNA: Based on the relatively low
12 utilization of our plant, we don't have any concerns in the
13 immediate term for supply of PTFE.

14 COMMISSIONER WILLIAMSON: Okay. Was there any
15 time during the period?

16 MR. GENNA: Any times that there've been in the
17 period would be short-lived, very temporary situations that
18 we resolved by either managing the demand and catching up
19 later, but they were only short-term disruptions; nothing of
20 any more significance. Or planned for outages.

21 MS. DIGNAM: This is Denise Dignam. During the
22 period, there was only one period where we had an unplanned
23 outage for one of the forms, and that was for a two-week
24 period. And, you know, as Sy pointed out, you know, we have
25 in our supply planning, the ability to build inventory, to

1 have inventory, to plan for these types of outages. So we
2 did not short them -- our contract customers -- We filled
3 all of the demand. It may have been a day or so delay, but
4 you know, that was the only time during the period.

5 COMMISSIONER WILLIAMSON: Okay, thank you for
6 those answers.

7 MR. CANNON: I think we can comment further in
8 our post-hearing brief. You can see from the record, other
9 than Chemours, there would be reasons to say that market
10 might be tight. For example, there's been increased
11 inspections in China, which may have slowed down their
12 shipments.

13 So in part, the trend in 2017, particularly in
14 terms of the import penetration, might be due to that, and
15 was fortuitous for the U.S. industry. But there's no
16 indication any of that's gonna continue. It's all reported
17 in the press that the Chinese are continuing to add
18 capacity, even while they're inspecting plants and looking
19 for environmental violation. And we'll add that in our
20 brief, too.

21 COMMISSIONER WILLIAMSON: Okay, thank you.

22 VICE CHAIRMAN JOHANSON: Commissioner Broadbent.

23 COMMISSIONER BROADBENT: Okay. Can someone
24 explain in greater detail the process of filling or
25 compounding PTFE? What does this entail? And why does it

1 require substantial technical expertise and capital
2 expenditure?

3 MR. HOECK: Commissioner Broadbent, this is Rich
4 Hoeck. The process for filling -- I'll speak to granular --
5 is going to use equipment to mix and blend and to do that
6 sounds simple, but simple is not necessarily easy. So the
7 particular equipment that our customers to use to fill PTFE
8 with fillers like carbon black or magnesium sulfide or glass
9 is technology that's resident within our customers.

10 And it's a powder blending and they may use
11 other techniques--that they may be willing to discuss when
12 they're here--to take these compounds and put them together
13 and create a product that adds value to the downstream user
14 who wants to create a part out of a filled PTFE.

15 COMMISSIONER BROADBENT: Okay. What did you say
16 about granular in that answer?

17 MR. HOECK: The granular is the largest product
18 that is filled, although all products -- both dispersion
19 form and fine-power form can be filled, but the largest
20 market that I'm aware of is for granular to be filled and
21 then subsequently sold.

22 MR. GENNA: Commissioner? Sy Genna. Maybe
23 more, again, less technical, in terms of what compounding
24 looks like is more the mechanical mixing, as opposed to a
25 chemical reaction. So if you think about the creation of

1 the PTFE in the first place was a chemical reaction, and all
2 the things that go along with that. This is much more of a
3 mechanical mixing, perhaps heating and mixing operation.

4 COMMISSIONER BROADBENT: Okay. So that would be
5 compounding?

6 MR. GENNA: Yes.

7 COMMISSIONER BROADBENT: Okay. And then filling
8 is --

9 MR. HAYES: Same thing.

10 MR. GENNA: We're using those terms a little bit
11 interchangeably here, I think is --

12 COMMISSIONER BROADBENT: Okay, all right. That
13 was I was --

14 MR. GENNA: filling and compounding as the same.

15 COMMISSIONER BROADBENT: Okay. But you're
16 saying that compounding and filling happens a lot more often
17 with the granule product versus the dispersion of the fine
18 powder?

19 MR. GENNA: We think it's probably broader in
20 the world of granule.

21 COMMISSIONER BROADBENT: Right.

22 MR. HAYES: And, ma'am, I'd also add that the
23 capital costs associated with a compounding operation is a
24 small fraction of what's involved in the investment in a
25 promazation facility.

1 COMMISSIONER BROADBENT: Say that again?

2 MR. HAYES: You had mentioned the high capital
3 associated with compounding. Compounding, the capital
4 associated with building a compounding facility is a tiny
5 fraction of what the investment would be to actually make
6 the PTFE, small fraction.

7 COMMISSIONER BROADBENT: Okay.

8 MR. CANNON: I would just add, Commissioner
9 Broadbent. We pointed out in our brief there was an error
10 in Table 3-4, we think. And we think that the capital costs
11 shown there for compounding was just a typo. And so we
12 addressed that in our brief. So we think perhaps your
13 question's coming from that basis.

14 COMMISSIONER BROADBENT: Okay.

15 MR. CANNON: And also because I can't resist
16 adding more words -- there's compounders and there's
17 fillers. But I think they also -- Rich will love to tell me
18 this. They also make fill dispersions, only they use a
19 different vocabulary for that. So what's the word for that?

20 MR. HOECK: Yeah, the notion of adding other
21 materials to a dispersion is what we would call formulating
22 the dispersion.

23 COMMISSIONER BROADBENT: Okay, wait. We got a
24 lotta terms here. I mean you got filler, blender,
25 compounder, processor, associated in -- you know, modified,

1 molding, powder dispersion -- I mean I think we need to see
2 what's going where. What import is going to what process?

3 MR. CANNON: I'm sure we could do a diagram in
4 the post-hearing brief and show which one of those --

5 COMMISSIONER BROADBENT: Okay.

6 MR. CANNON: -- and which direction.

7 COMMISSIONER BROADBENT: All right. Is there a
8 typical qualification process for a purchaser end-user
9 looking for a new potential supplier of PTFE resin?

10 MR. HAYES: The simple answer to that is no. It
11 really totally depends on the market and the ultimate
12 destination of the product. So for example, an aerospace
13 application would require significant more qualification and
14 testing over a long period of time, than if you were--again,
15 I keep using this example of a floor caster underneath, you
16 know, pushing a table over a piece of carpet--that wouldn't
17 require nearly the type of qualifications you can imagine of
18 a part that's going into an aircraft turbine, for example.

19 COMMISSIONER BROADBENT: Okay. Let's see. Is
20 there any chemically, physically or mechanically that
21 differentiates the Teflon brand product from non-Teflon PTFE
22 brands?

23 MR. HOECK: Commissioner Broadbent, the term
24 Teflon is the branding that we use at Chemours to designate
25 our products as made by us.

1 COMMISSIONER BROADBENT: Right.

2 MR. HOECK: Other suppliers have other brands,
3 but it's describing the same molecule.

4 COMMISSIONER BROADBENT: Okay -- but it's the
5 same chemical company?

6 MR. HOECK: Yes.

7 COMMISSIONER BROADBENT: Okay. For Chemours,
8 without getting into any BPI information, respondents
9 brought up this environmental liability issue, and suggested
10 that they may largely explain Chemours' reported financial
11 performance during the period?

12 MS. DIGNAM: This is Denise Dignam. The
13 environmental liabilities are captured at different level in
14 the corporation. They do not flow into the business and
15 that's been verified by Mr. Boyland, the ITC accountant in
16 our audit.

17 COMMISSIONER BROADBENT: Okay. Demand is
18 measured by apparent U.S. consumption was pretty flat over
19 the period of investigation. But most market participants
20 indicated that demand had increased. GDP also grew over the
21 period. Why do you think that we didn't see a larger
22 increase in apparent U.S. consumption?

23 MS. DIGNAM: This is Denise Dignam. Our view of
24 the market, and I think it was in Doug Hayes' testimony, is
25 it's a GDP-type growth. So I mean it's a modest growth.

1 It's not -- while there may've been upticks in certain
2 industries, like, around gas with the price of oil
3 increasing -- it really is a modest growth profile.

4 COMMISSIONER BROADBENT: Okay. How does demand
5 during the POI compare to levels of demand over the last ten
6 years?

7 MS. DIGNAM: I wasn't here for that long, but my
8 belief is it's been a GDP-type business, but I'll let my
9 colleagues respond.

10 MR. GENNA: Yeah, I think our belief is that the
11 market hasn't been significantly different. The major
12 change being the imported PTFE from China and India over the
13 last ten years, not that the growth in the market has been
14 anomalous in the period of interest.

15 COMMISSIONER BROADBENT: What are you expecting
16 for demand in the future? Is there any kind of consumption
17 that would drive a change in demand that's --

18 MR. GENNA: Yeah, these -- because of, again,
19 the diversity of uses and industrial uses primarily --

20 COMMISSIONER BROADBENT: Right.

21 MR. GENNA: -- it's driven by the industrial
22 economy. So we would tend to look at GDP estimations as a
23 good indication of growth.

24 COMMISSIONER BROADBENT: Okay. But there's not
25 any kind of new uses out there that might be driving an

1 increase in --

2 MR. GENNA: No, and one of the unfortunate
3 consequences, of course, of this pressure on prices that we
4 haven't been able to apply the same level of R&D and
5 development resources to PTFE to get those kinds of things
6 to happen, but we certainly don't see anything that's on the
7 near horizon that would be a big break-through.

8 COMMISSIONER BROADBENT: Okay.

9 MS. DIGNAM: This is Denise Dignam. Just wanted
10 to add. I mean the properties of PTFE are unique. And it's
11 a special molecule. We believe that the trends in the
12 market and the consumers in the U.S. market really would see
13 opportunities for this, but it's gonna rely on producers
14 like Chemours who have the technical capability to invest in
15 R&D, as Sy mentioned and that's something we'd love to do.

16 If you look at the trends in the market around
17 automotive in light-weighting in electric vehicles, in
18 aerospace or in communications, there are applications out
19 there that really could benefit from PTFE, so we, you know,
20 we're hopeful that if we are getting a winning ruling here,
21 that we will get to the level of profitability that we can
22 invest.

23 As a matter of fact, in our portfolio, we've
24 added resources as we've spun and become the Chemours
25 company. Because we are a chemical company and that's what

1 we wanna do. We have not been able to because of the
2 category that we're in in the company. So I do believe
3 there's opportunity to help the U.S. market in deploying
4 these new technologies if we can get to the point that we
5 can invest in R&D.

6 COMMISSIONER BROADBENT: Okay. Got it. Thank
7 you very much.

8 VICE CHAIRMAN JOHANSON: Respondents have
9 alleged that any market share gained by subject imports came
10 at the expense of non-subject imports and not the domestic
11 industry and they note this at Page 42 of the joint
12 respondents' brief. Could you all please respond?

13 MS. DIGNAM: This is Denise Dignam. I think
14 that the Indian and Chinese imports have taken share from
15 the domestic producers, as well as the other importing
16 parties. If you look at the data, you know, Dynion and
17 Sulvay imports from Italy or in German have significantly
18 declined as well. They were driven out of the U.S. market
19 because of the low prices and the ceiling of pricing that
20 the Indian and Chinese imports have put in this market. So
21 yeah, they've been affected as well as we have.

22 MR. CANNON: So without taking too long, because
23 I think we can address this in our brief, it's typical for
24 the Commission to see cases in which there's a market share
25 shift. In other cases, you talk about price effects. The

1 law talks about these concepts in the disjunctive.

2 You don't have to have a market share shift in
3 every case in order to have in jury. When the imports are
4 that, for example, market share that they show now, when
5 they are that large a portion of the market, and increasing,
6 it isn't required for injury to show that the domestic
7 industry has to back out of the market, shrink.

8 What Denise just testified to is the fact that
9 non-subject left the market shows you the effect of those
10 low prices. They drove out the other imports. But because
11 Chemours can't leave the U.S. market. They built their
12 factory here to supply the U.S. They have nowhere else to
13 go. They have to meet those prices.

14 And so you can have material injury based
15 entirely on price effects. We don't think it's entirely
16 price effects here, but certainly in the law, there is
17 contemplated that material injury can be shown by showing
18 price effects alone.

19 VICE CHAIRMAN JOHANSON: Thank you, Ms. Dignam
20 and Mr. Cannon. Mr. Hayes states at Page 32, Note 93 of
21 your brief that "Even when our stuff offers superior
22 performance, the prices offered by the Chinese and Indians
23 are so low that customers will choose to try to find a way
24 to make them work." This statement seems to indicate
25 limited interchangeability between domestic product and

1 subject imports. Could you please respond?

2 MR. HAYES: I think the point I was trying to
3 make there is that even -- you know, we have very high
4 quality of our products. Our products are very consistent
5 and from lot to lot, you know, uniform. And our Chinese and
6 our Indian competitors, we don't feel, are as consistent and
7 as high-quality as ours.

8 But even with more variability from lot to lot,
9 if the price is so much lower, you can afford to take some
10 yield losses in your manufacturing process and still result
11 in enough finished product that the end-use cost of the
12 product, even though you're using more pounds of resin, is
13 attractive. And we're seeing that more and more.

14 VICE CHAIRMAN JOHANSON: Thank you, Mr. Hayes.
15 According to the data collected in this investigation,
16 apparent U.S. consumption declined from 2015 to 2016, but
17 increased in 2017. And this can be seen in Table C-1 of the
18 staff report.

19 What are the reasons that explain the movement
20 in the trends in U.S. consumption and what are the drivers
21 of demand for PTFE in the U.S. market? And are there
22 particular end uses for market segments that are driving the
23 demand?

24 MR. GENNA: Mr. Commissioner, it's Cy Genna
25 speaking. Yeah, as I said earlier, the industrial economy

1 and things like oil and gas exploration and refining and
2 chemical plant operations are the kinds of drivers.
3 Automobiles and airplane building is also -- are important.
4 Heavy equipment.

5 So again, a diverse range of, you know, largely
6 industrial uses. We do see conditions improve as certain
7 markets like oil and gas recovered back to normal or
8 previous levels. Automotive industry had been progressing
9 very well, had a lot of growth in a couple of those years.
10 So some of those -- those are the types of trends and
11 drivers that we see that influence the growth rates in PTFE.

12 VICE CHAIRMAN JOHANSON: Thanks, Mr. Genna.
13 Record evidence indicates that 25 purchasers out of 27
14 reported delivery time as very important as a purchasing
15 factor versus only 16 who reported price as very important.
16 And this is in table 27 of the staff report. Do these
17 responses reflect typical market behavior?

18 MR. GENNA: This is Cy Genna. I think it's safe
19 to say that our customers want on time delivery and they
20 want lower prices. I don't think there's really a lot of,
21 you know, exclusivity in that, where they would, you know,
22 it's certainly part of the demands that our customers have
23 for us is not only do we deliver product, you know, of
24 quality, but on time. So I don't necessarily see that as an
25 indication that, you know, that there really -- one is

1 prevailing over the other. I think they are both very
2 important.

3 MS. DIGNAM: This is Denise Dignam. I kind of
4 view it as table stakes. Everyone, you have to deliver the
5 product on time. I mean, I've never had a customer say I'll
6 pay you more money if you can deliver it sooner.

7 VICE CHAIRMAN JOHANSON: Thanks But you all have
8 a leg up over the imports in that you produce in West
9 Virginia.

10 MR. HAYES: I think delivery is often a result
11 of inventory as opposed to where the product is located to
12 be honest.

13 VICE CHAIRMAN JOHANSON: Okay, thank you all for
14 your responses. Respondents allege that a majority of U.S.
15 importers and purchasers confirmed that U.S. -- that Chinese
16 PTFE resins are not interchangeable with products from India
17 or U.S. producers. And this is seen at page 33 of the joint
18 respondent's brief. Could you all please respond to this
19 characterization of the record?

20 MS. DIGNAM: I mean, I -- we just -- we don't
21 believe that. You know, I would say one of my first visits
22 to a customer I walked into a cold storage room and I saw a
23 Chinese Indian product sitting right alongside being used
24 for the same exact purpose.

25 MR. GENNA: Commissioner, it maybe goes more to

1 what Mr. Hayes said about consistency, but again, the
2 usefulness of those materials against ours. And many
3 applications we don't consider that -- that they're not able
4 to be applied.

5 MR. CANNON: Jim Cannon. Commissioner, I think
6 in the confidential record, we will show that looking at the
7 questionnaire responses, there's a lot of overlap. We
8 showed in our pre-hearing brief that if you look at the top
9 10 customers that are identified where we have the data,
10 there's overlap between the Indians and the Chinese.

11 And if you look at the purchasers and where
12 they're buying, there is also overlap between the two that
13 the same customers are buying from both China and India.
14 And therefore, the argument that they're not
15 interchangeable, I think, doesn't ring true with what the
16 data show you.

17 Oh, and I would also point out as I started at
18 the beginning, there's a very substantial portion of
19 importers and foreign producers who did not participate. So
20 we don't have questionnaire responses particularly from the
21 importers from China.

22 VICE CHAIRMAN JOHANSON: Thanks, Mr. Cannon. My
23 time is expired. Commissioner Williamson?

24 COMMISSIONER WILLIAMSON: Thank you. Two
25 questions. You say that the domestic industry was not able

1 to raise prices. And I was wondering, does table 8 of your
2 pre-hearing brief at page 39 support this allegation looking
3 particular about what's happening to the 17.

4 MR. CANNON: So it's -- obviously it's
5 confidential.

6 COMMISSIONER WILLIAMSON: Yeah.

7 MR. CANNON: When the industry testifies about
8 that, they're talking about the prices on their specific
9 products. So if you were to look, for example, at page --
10 hearing Exhibit 2, you see the downward trend in all their
11 prices. 24 of the 30 grades prices went down.

12 However, the page before that shows the volume.
13 In a lot of cases, the volume went down also and often for
14 the low price product. So sometimes, when you're at -- when
15 you're selling a product at below the cost of materials, you
16 don't want to sell very much of it. So they basically
17 stopped selling those products, because they're losing so
18 much money.

19 So you do see some product mix, meaning, the
20 average price, which the AUVs do go up a little bit from 16
21 to 17. And I think that's what you see in the table where
22 we're using AUVs and we're talking about 15 versus 17.
23 Yeah, in '16, prices were even lower in the AUV and came up
24 a little bit. But on a product by product basis, prices
25 consistently went down.

1 COMMISSIONER WILLIAMSON: Okay. Post-hearing,
2 could you just take a look at the trend in 2017 and see
3 what's happening in particularly relationship to when the
4 petition was filed and all that? So what was -- in other
5 words, look at what was happening in 2017 --

6 MR. CANNON: Understood.

7 COMMISSIONER WILLIAMSON: -- from the time he
8 questioned it.

9 MR. CANNON: Understood.

10 COMMISSIONER WILLIAMSON: And that's what I'm
11 getting at.

12 Then lastly, oops, I just lost it. Respondents
13 at pages 85 to 90 of their pre-hearing brief discuss some
14 differences in the domestic industry's performance. Of
15 course, the Commission looks at the domestic industry as a
16 whole, but post-hearing, could you maybe explain these
17 differences? So take a look at what they're saying in those
18 pages and then?

19 MR. CANNON: Jim Cannon, thank you.

20 COMMISSIONER WILLIAMSON: Okay, good. And with
21 that, I have no further questions. I want to thank everybody
22 for their testimony.

23 VICE CHAIRMAN JOHANSON: Commissioner Broadbent?

24 COMMISSIONER BROADBENT: Okay. In your -- this
25 is for Chemours, in your impact analysis, you used 2014 as a

1 baseline for purposes of analyzing output and financial
2 trends. Why should the Commission consider 2014 to be the
3 baseline for the industry's impact indicators given that
4 this was prior to the period of investigation?

5 MR. CANNON: Actually, we offered that because
6 that was included in the preliminary phase and we thought
7 you had made a preliminary decision that was affirmative.
8 You're looking at now the final phase, and so it was
9 relevant to look at 2014 in our brief. We are not arguing
10 that you should look at a different period of investigation
11 than you normally would. So we're -- we don't -- we simply
12 point to that to highlight and also because it's the basis
13 of the turnaround strategy by Chemours that started from
14 2014. It relates to the position of the industry before the
15 spinoff of Chemours and Dupont. It also shows you the most
16 recent year in which the industry was not in the fix
17 category that they're not in.

18 So for those reasons, we think it's relevant to
19 consider. We were not in a fix category in 2014. We were
20 operating at 90 percent capacity. And so, it's part of the
21 narrative to understand their story, what they trying to get
22 back to. That's why they tried.

23 But for technically, just for looking at the
24 data, that's not necessary to your analysis. The period of
25 investigation starting in 2015, it certainly shows injury on

1 that basis.

2 COMMISSIONER BROADBENT: Okay, thank you very
3 much. That was -- that concludes my questions.

4 VICE CHAIRMAN JOHANSON: I'll go now, ask a
5 question involving fillers. Can you please describe the
6 level of expertise required in a typical task performed by a
7 production worker in a PTFE manufacturing plant versus that
8 in a -- of a worker in a filling blending work processing
9 plant?

10 MR. GENNA: This is Cy Genna. I think the
11 simple -- the first thing that jumps out for me is the level
12 of hazards, working at a PTFE production facility is a much
13 higher hazard, requires a higher level of skill in terms of
14 operating safety and operating discipline than it would be
15 in a typical compounding operation as I would see it.

16 So again, you're not running a chemical
17 reaction. There's certainly safety factors that need to be
18 addressed, but nothing, you know, on a very different level
19 than you would at a manufacturing facility for PTFE. Any
20 other?

21 VICE CHAIRMAN JOHANSON: How about the level of
22 education required by or training by a person in a filling
23 plant?

24 MR. GENNA: I would -- the chemical operator at
25 one of our plants would have a much higher level of training

1 necessary to be able to do that job.

2 VICE CHAIRMAN JOHANSON: Okay, thanks for your
3 response, Mr. Jenna.

4 Does fill PTFE command substantially different
5 prices depending upon the additive?

6 MR. GENNA: This is Cy Genna. I'm not an expert
7 in the prices of compounds, I'll say that first, but it
8 certainly indicates to me that different values of the
9 fillers themselves, as well as, again, as we see the
10 application area where that compound will be used will drive
11 the price of that compound. So I would think that the
12 filler costs would play into that.

13 VICE CHAIRMAN JOHANSON: Thank you for your
14 response, Mr. Genna. Is there a typical qualification
15 process for a purchaser or end user looking at potential new
16 suppliers of PTFE resin?

17 MR. HAYES: This is Doug Hayes. Again, I think
18 the answer to that in a simple sense is, no, there's not a
19 typical qualification. Again, it really depends on what the
20 ultimate end use for that part is. And again, I'll go back
21 to the example of if someone is going to be making a part to
22 be used in an airplane turbine in an airplane engine,
23 they're going to run a lot more tests on that than they are
24 if they're making a disk to put under a piece of furniture,
25 to move it across the carpet.

1 And there's everything in between. So there's
2 nothing that we would call typical.

3 VICE CHAIRMAN JOHANSON: Okay, thanks, Mr.
4 Hayes.

5 Respondents have argued that Chemours' financial
6 experience is largely attributable to contingent litigation
7 inherited from Dupont and due to environmental liabilities
8 and remediation commitments. And they argue this in their
9 brief at Sections 3 and 4. How do you all respond to this
10 allegation? Ms. Digman?

11 MS. DIGMAN: Yes. Denise Dignam. That is not
12 accurate at all. As stated previously, any of our
13 environmental liabilities are dealt with separately. And
14 those expenses do not flow into the PTFE business. And that
15 has been verified through the audit that was conducted.

16 VICE CHAIRMAN JOHANSON: Thanks for your
17 response. So that concludes my questions. Commissioner
18 Williamson or Broadbent, do you have any more questions?

19 COMMISSIONER BROADBENT: No, thank you.

20 VICE CHAIRMAN JOHANSON: All right, that
21 concludes questions from commissioners. Do staff have any
22 questions? Thank you. Do respondents have any questions?

23 UNIDENTIFIED SPEAKER: No questions.

24 VICE CHAIRMAN JOHANSON: All right, thank you.
25 Then we will now break for lunch. We will recess for lunch.

1 Let's come back here at 1:15. And I'd like to remind you
2 all that the room is not secure, so please be sure to take
3 any confidential information with you. And we'll see you
4 back here at 1:15. Thank you.

5 (Whereupon, a luncheon recess was had to
6 reconvene at 1:15 p.m.)

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1 And PTFE fine powder, which unlike PTFE
2 granular, is pasted extruded into products, such as wire and
3 cable insulation, tubing or tape. We do not generally
4 distribute PTFE dispersions, but this product, unlike either
5 granular PTFE or fine powder, is a milky white liquid
6 obtained by dispersion polymerization of TFE. It is
7 generally used to cast films, make glass fabric laminates,
8 and in coatings for food applications because of their
9 superior nonstick properties.

10 I've been in the floor polymer business for all
11 of my adult life and I am a chemical engineer. I worked for
12 DuPont for 16 years in various capacities, among which were
13 managing DuPont's PTFE plant in Washington, West Virginia
14 and leading DuPont's global PTFE industrial finishes
15 business. In addition, I worked for W.L. Gore, the makers
16 of Gortex, which is a very large processor of PTFE fine
17 powder, where I lead global procurements efforts for floor
18 polymers and I was on the board of directors for a joint
19 venture where we manufactured PTFE in China.

20 I've also worked for Shamrock, which is the
21 largest PTFE micro powder processor where I was the Vice
22 President for Marketing and I was one of three founders of
23 what is now called Fluorogistics, which is the exclusive
24 fluoropolymer distributor for comers in the U.S.

25 I testified before the Commission staff

1 conference during the preliminary investigation. At that
2 time, I advised the Commission that granular, fine powder,
3 and dispersion were separate families of PTFE. They have
4 different physical characteristics, are produced on
5 different machinery with different employees, in most cases
6 in different plants, and are processed differently. They
7 are used for different purposes, sold in different markets,
8 and are not considered by those who produce them, those who
9 sell them, and those who use them as the same article of
10 commerce, even though they are all made from TFE. I
11 testified to that then and my testimony before you today is
12 no different.

13 My importer questionnaire response filed with
14 the Commission amplifies these points in the discussion on
15 pages 80 through 87. And my experience as the leader of
16 DuPont's TFE and PFTE plant in Washington, West Virginia was
17 thoroughly consistent with the facts to which I have
18 testified.

19 In addition, that the production of the
20 different families of PTFE all begin with TFE should not be
21 relevant to the issue of whether these families are separate
22 like products, as there are many instances in our lives
23 where a multitude of products share a common raw material,
24 but would never be considered comparable according to the
25 Commission's criteria for determining separate like

1 products.

2 One example is cheese, yogurt, butter,
3 buttermilk, and sour cream that all comes from cow's milk.
4 They are all considered dairy products, but as with PTFE,
5 their physical characteristics and uses, manufacturing
6 methods, customer and producer perceptions, and prices
7 differ considerably from one another. If an anti-dumping
8 and/or countervailing duty petition were filed on dairy
9 products, I believe you would determine that cheese, yogurt,
10 butter, buttermilk, and sour cream were separate like
11 products. You should do so here as well.

12 The granular products which are produced in the
13 United States are used for premium applications which may
14 require a high level of purity or have been specified for
15 decades or rely on the Teflon brand. These products are
16 sold at premium prices for those reasons. The granular
17 products produced in Germany are also sold at premium prices
18 and frequently are used for semiconductor or pharmaceutical
19 applications requiring an absence of contamination.

20 The granular PTFE produced in China is not
21 produced in highly controlled facilities, such as are used
22 in Germany and the U.S. The vast majority of the Chinese
23 granular PTFE is actually used to produce PTFE micro powder
24 or fill products in the U.S. Very little of the U.S. or
25 Germany product would be used to produce such fill products.

1 In fact, 3M produces substantial quantities of filled
2 granular in the U.S. and they have made arrangements with
3 Chinese producers to supply granular PTFE to them.

4 In my view, neither Chemours nor Daikin, would
5 utilize their TFE to produce PTFE products that are used for
6 non-premium applications. For decades, they have chosen not
7 to make major investments in TFE capacity in the U.S. or
8 Germany, but instead, rely on Chinese producers to satisfy
9 these markets.

10 Relative to dispersion, very little dispersion
11 from Chinese producers is sold in the U.S. because of
12 customer concerns over cross contamination of PFOA, which
13 has been used as a process aid for the production of
14 dispersion PTFE. The dispersion from Chinese manufacturers
15 simply does not compete with those products which are
16 produced by Chemours or Daikin. Chinese fine powder
17 product sales in the U.S. are also small because the Chinese
18 only make the most basic product which is used in only the
19 most basic applications, such as thread sealant tape.

20 Because the Chinese products are so lacking in
21 sophistication and have the potential for contamination,
22 they are even shipped unrefrigerated, which the U.S.
23 producers would never do because it would degrade the
24 quality of their product to the point where it could only be
25 used for the most basic applications, such as producing

1 thread sealant tape or as a raw material feedstock for PTFE
2 micro powder.

3 So Chemours' strategy has been to sell into
4 premium markets where it command top dollar for its branded
5 and unbranded PTFE and not compete with PTFE used for lesser
6 value applications. When I was the Vice President of Sales
7 for Chemours' exclusive distributor, Fluorogistics, then it
8 was called Delaware Marketing Services, by the way. We were
9 instructed to ignore the Chinese producers because Chemours
10 did not compete with them.

11 The Chinese producers made PTFE for lesser value
12 products and Chemours targeted high value products where
13 they command premium prices. They were very adamant about
14 this point. This is why Chemours has not invested in
15 increasing its TFE capacity in the U.S. because they chose
16 not to compete for business on applications traditionally
17 serviced by PTFE from China and Russia.

18 Over the past couple of decades, Chemours has
19 withdrawn from these markets completely to avoid investing
20 in TFE capacity. The only major investment they have made
21 in TFE capacity, to my knowledge, was in China. Also
22 Daikin's only recent investment in TFE capacity was in China
23 as well.

24 Since we are investing so much time discussing
25 PTFE fine powder, PTFE dispersion, and PTFE granular are

1 different products, I thought it would be helpful to show
2 you these products and describe how I see them through my
3 eyes.

4 First, dispersion, as you can see it is a white
5 liquid which looks like milk. If I added salt to it and
6 shook it for a while, it would first turn into what we refer
7 to as gel, which looks analogous to making whip cream from
8 whole milk. After we have the gel stage, which looks like
9 whip cream, if we continue to shake it the solid will
10 eventually separate from the liquid. This is how we would
11 make PTFE fine powder from dispersion. And this is how you
12 would make butter and buttermilk from whole milk.

13 For PTFE fine powder, once the solids are
14 separate from the liquid and washed, then the PTFE is dried,
15 cooled, and packaged as fine powder. If it is to be sold as
16 PTFE dispersion, then we wouldn't vigorously agitate it. We
17 would add stabilizing non ionize surfactant, heat it and
18 wait for hours or even a day and it would concentrate to 60
19 percent solid. From this point, it would be cooled,
20 packaged, and sold. As a liquid, it would typically used to
21 produce a coating which would be dip or spray coated.

22 Now let's get back to sample of fine powder and
23 add a little canola oil to it. I'm doing this to simulate
24 how a customer processes it. As you can see, I can now work
25 it into a ball -- I've already done that -- which looks just

1 like dough or as we say in the business fiber lading it.
2 This is how we generate strength and eventually create a
3 film like this, thread sealant tape. As you can see, it's
4 soft and pliable so it can fit around the threads on a pipe.
5 It is also porous, as is this glide comfort plus dental
6 floss. It's also made from fine powder and it's soft and
7 it's porous. It's low density.

8 Now if we produce a film from granular, it isn't
9 porous, as you can see from this film, skyive granular.
10 It's stiff. It's not porous. So I think it's pretty clear
11 that these products aren't at all comparable. And there is
12 no possible way you can make thread sealant tape or dental
13 floss from granular. You can only make it from fine powder.
14 Thank you for your attention.

15 STATEMENT OF CHRIS LEWIS

16 MR. LEWIS: Good afternoon Commissioners. My
17 name is Chris Lewis and I am the President of Advanced
18 Flexible Composites, also known as AFC. AFC is a
19 family-owned, U.S.-based specialty composites manufacturer
20 that uses raw PTFE dispersion in our coating processes.

21 For background, I am a graduate of Miami
22 University in Ohio, where I graduated Cum Laude with Honors
23 in Finance and Information Systems. I earned my MBA from
24 Babson College, where I graduated Summa Cum Laude with
25 focuses on corporate finance, entrepreneurial and strategy.

1 Today AFC is almost a 30 million in consolidated revenues
2 and has 140 employees in the U.S.

3 I assumed the role of president in 2014 and in
4 the third generation from my family in this industry. AFC
5 is headquartered in Lincoln Hills, Illinois and this is the
6 location of our PTFE coating operation. AFC also has a
7 facility in Bennington, Vermont and our products are used in
8 many industries, including aerospace defense, packaging, and
9 food processing. For reference, if you eat a toasted sub at
10 Subway, you're eating out of one my toasting basket.

11 Today I want to discuss three topics and the
12 impact this petition will have on AFC, our 140 employees,
13 and our over 2,000 customers we service in the United
14 States. However, before getting into my points, I want to
15 provide some background. AFC is a dispersion coater or
16 processor. We dip fiberglass, kevlar and other woven
17 materials through a coating pan containing PTFE water-based
18 dispersion. We purchase our PTFE from domestic and foreign
19 sources, included subject merchandise. In fact, the
20 Chinese dispersion we purchase is very specialized and AFC
21 has yet to find a comparable product anywhere else in the
22 world.

23 The Indian purchases are to supplement AFC's
24 purchases of photopolymer and bimodal PTFE in which AFC has
25 yet to find a qualified secondary source in the U.S.

1 AFC's first topic has to do with Chemours and
2 its distributor, Fluorogistics. Today, Chemours only allows
3 very large volume customers to purchase directly, including
4 AFC's two largest U.S. competitors and several of its
5 international competitors. Outside of formulated
6 dispersions, AFC purchases all of its dispersions directly
7 from the manufacturers, such as Daikin, Solva AGC, 3M.

8 By mandating that AFC purchases through
9 Fluorogistics, Chemours is adding a pricing and
10 communication layer that does not exist anywhere else in our
11 industry. In February 24, 2014 email, Fluorogistics, which
12 at the time was DMS, states that they need a minimum of 10
13 percent margin to make money. In 2014, Fluorogistics was 10
14 percent higher than the market price, which was being set by
15 Solva from Italy and Daikin from the U.S.

16 The insertion of the distribution layer into a
17 market typically served directly only results in Chemours
18 having to lower its price to Fluorogistics so Fluorogistics
19 can sell at the market price. If the mark up is greater
20 than 10 percent by Fluorogistics, this problem only
21 compounds itself. If Chemours does not choose to lower its
22 price to Fluorogistics, then Chemours ends up being 10
23 percent or higher than the market.

24 AFC believes the distribution model is a large
25 contributor to the alleged adverse volume effects mentioned

1 in Chemours' petition. I believe saw Chemours requires a 10
2 percent gross margin minimum. If I add Fluorogistics' 10
3 percent minimum margin to Chemours' minimum margin, they're
4 almost at a 20 percent gross margin.

5 AFC's second topic is to state that not all PTFE
6 is the same. It is proposed by Chemours that all PTFE is
7 interchangeable. AFC is water-based PTFE dispersion
8 corridor. To work in our process, the PTFE particles must
9 be small enough to disperse in water and stay in suspension
10 during our coating process. If particles are too big, they
11 fall out of suspension, accumulate in the bottom of the
12 coating pan. In addition, if particles are too large, they
13 create a rough surface when smooth surfaces are required.
14 This particle size limitation prevents the use of most
15 granular and PTFE powders. Because of our process
16 limitations over 95 percent of AFC's PTFE purchases in
17 consumption are in the form of a dispersion.

18 AFC's third topic is to state that in the world
19 of PTFE dispersions, not all PTFE dispersions are equal. In
20 fact, AFC has to qualify every dispersion before it can be
21 used in our process. Although the base polymers may be
22 similar, the chemistry for wetting and stabilizing these
23 polymers varies greatly by vendor. With many surfactants
24 and chemicals being patented or treated as trade secrets and
25 proprietary.

1 Additionally, each of surfactants react
2 differently with the chemistry of the fiberglass and our
3 substrates we use in our process with some dispersion
4 resulting in poor adhesion and others creating foam defects
5 in the surface of our coating.

6 AFC's process involves multiple coating and
7 centering passes through our towers. In each of these
8 passes, the water-based dispersion must wet out the service
9 of the prior coated fabric and form a continuous film. Not
10 all dispersions will perform here. In fact, many will
11 result in fish eyes or other defects in our coating process.

12 Additionally, the current PTFE dispersion also
13 vary greatly in their ability to remain stable through our
14 coating process. With some dispersions, the sheer force
15 that's created by our coating process creates PTFE
16 agglomerates that become coating defects. In other
17 dispersions, the process will destabilize the dispersion and
18 PTFE will fall out of the dispersion and settle in the
19 bottom of our coating pans.

20 As a PTFE dip-coating operation, AFC has a
21 limited number of dispersions that have been qualified to
22 work in our process. This qualification is not by vendor,
23 but in fact, by SKU as some vendors SKUs will perform while
24 others do not. We are considered the prima donnas of PTFE
25 coatings and as such only have a limited number of

1 dispersions that work in our process.

2 AFC's concern is that applying tariffs to
3 several of AFC's current vendors limits significantly AFC's
4 choices for PTFE supply. Outside of the two U.S. suppliers,
5 to our knowledge, AFC only has three European suppliers and
6 two Japanese suppliers capable of making dispersions that
7 could qualify to work in our process. One of these
8 suppliers, Solva, has had production issues and is currently
9 unable to provide supply. Further highlighting our issue is
10 the fact that AFC does not currently have any Chemours' PTFE
11 dispersions that have been qualified for our process.

12 In closing, I want to discuss impact of this
13 petition on AFC and its 140 employees. The Chermous'
14 petition focuses only on raw materials and does not cover
15 finished goods or sub-assemblies manufactured from Chinese
16 or Indian PTFE producers. As with most industries, AFC
17 competes in a global marketplace with competitors in Turkey,
18 China, Mexico, Europe, and Canada. They're currently
19 supplying sub-assemblies and finished goods to the U.S.
20 market. In fact, the Turkish, Canadian, and Mexican
21 companies have distribution facilities in the U.S. but their
22 coating facilities are in their respective countries.

23 If the petition is successful, the Mexican,
24 Chinese, Turkish, and Canadian companies will be purchasing
25 PTFE supply unavailable to AFC and this will create an

1 unlevel playing field. Currently, AFC is facing supply
2 shortage of qualified vendors. And in fact, U.S. suppliers
3 are considering capping our prior supply quantities. AFC is
4 concerned about having adequate supply to meet its growth
5 and the cost of having to qualify new vendors in
6 dispersions. The qualification process can take months. It
7 is a distraction and can involve substantial cost for each
8 dispersion qualified.

9 AFC believes that this is an unfair competitive
10 environment and will kill its business. This will mean that
11 AFC will not be able to transition to its fourth generation,
12 our 140 employees will be out of well-paying jobs, and our
13 2,000 customers will only be able to purchase PTFE-coated
14 fabrics that have been coated outside of the United States.
15 Thank you for your time and consideration.

16 STATEMENT OF MICHAEL HALEY

17 MR. HALEY: Good afternoon, Commissioners. My
18 name is Mike Haley. I'm Global Business Manager for
19 Industrial Non-Stick Coatings at Whitford Corporation.
20 We're headquarters in Elverson, Pennsylvania. As a
21 competitor of Chemours, Whitford is a U.S.-owned
22 compounder/formulator of non-stick coatings.

23 We manufacture PTFE coatings in seven
24 countries. We've been in business for nearly 50 years, and
25 we likely make the largest and most complete line of PTFE

1 coatings in the world. We sell to U.S. companies that apply
2 our coatings to metal substrates, for example the frying pan
3 that I'm holding up right now.

4 We produce coating materials for non-stick and
5 lubricity applications, principally for food contact,
6 housewares and the cookware industry using PTFE dispersions
7 we buy from various sources. More than 100 of our employees
8 are dedicated to fluoropolymer coatings in the United
9 States, and we employ more than 700 people worldwide.

10 Prior to joining Whitford, I spent 13 years
11 with 3M Company St. Paul, Minnesota, a U.S.-owned importer
12 of PTFE in a variety of management roles in 3M's
13 Fluoropolymers Division, including product, market and
14 technical management, as well as business development and
15 strategic management.

16 Prior to joining 3M, I spent eight years as
17 senior consultant for business development strategies in
18 high performance polymers at SRI International in Menlo
19 Park, California, formerly known as Stanford Research
20 Institute and currently part of IHS Consulting. At that
21 time, I authored several marketing research publications on
22 the subject of fluoropolymers in SRI's well-known chemical
23 economics handbook.

24 Since then I have written articles on
25 fluoropolymer pricing trends for Plastics News Magazine and

1 other trade publications, and been a featured speaker at
2 numerous industry trade conferences, including each of the
3 last six years in China, where I've spoken on the topic of
4 worldwide regulatory trends.

5 I recently stepped down after 12 years of
6 service on the board of directors of the U.S. Plastic
7 Industry Association, where I also served as chairman of the
8 Material Suppliers Council from 2006 to 2009. In January of
9 this year, I was elected current chairman of the
10 Fluoropolymers Division of the Plastics Industry
11 Association.

12 Received a B.S. in Chemistry with High Honors
13 from the University of Notre Dame. My graduate degree is in
14 Business and Organic Chemistry are from Oregon State
15 University and Stanford University. Anti-dumping and
16 countervailing duty orders placed on PTFE dispersion from
17 China and India would severely restrict the purchasing
18 options available to us in the U.S. today.

19 This is because very few fluoropolymer
20 producers manufacture PTFE dispersions that meet our
21 performance requirements. This would also affect our
22 ability to maintain dual sourcing for the purposes of safety
23 and security of supply, and limit Whitford's ability to
24 maintain adequate sources of supply of qualified product.

25 Moreover, we're very concerned about the health

1 and competitiveness of our U.S. customers, many of which are
2 capable of moving their manufacturing operations offshore.
3 This has been the trend over the past two or three decades.

4 Regarding the question of interchangeability of the three
5 forms of PTFE, granular PTFE for example is not used in
6 coatings because the large particles are not dispersable.

7 Fine powder PTFE is also generally not used in
8 coatings, although it can be in certain classes of coatings
9 such as coatings applied to coiled metal for bakeware. But
10 these are not the same classes of coatings that are made
11 from dispersion PTFE for non-stick cookware like I'm holding
12 in my hand right now.

13 Granular, fine powder and dispersion PTFE are
14 not interchangeable in virtually any coating application.
15 Although the three forms of PTFE are made from TFE monomer,
16 the production of each differs. For example, granular is
17 polymerized in a suspension reactor. Fine powder and
18 dispersion are polymerized in a dispersion reactor, which is
19 a significantly more complicated process. Post-reactor
20 finishing steps for all three forms are also very different.

21 The price point of each of these three forms
22 is also quite different. Granular commodity grade PTFE
23 typically has the lowest price, whereas specialty grades of
24 granular PTFE are priced considerably higher. Fine powder
25 PTFE is usually the most expensive of the three forms even

1 commodity grades, which specialty grades are usually the
2 most expensive of all.

3 We believe there are about 2,000 processor
4 companies in the United States. In our opinion,
5 anti-dumping and countervailing duty orders placed on PTFE
6 dispersion from China and India will damage seriously and
7 perhaps irreparably the large and diverse U.S. PTFE
8 processing industry.

9 By all accounts, Chemours and Daikin are
10 simply unable to satisfy demand for the various forms of
11 demand for the various forms of PTFE in the U.S. market.
12 For example, certain grades are unavailable from the two
13 U.S. producers. Moreover, in the case of Whitford our
14 purchase volume is currently capped on our current supply
15 from at least one U.S. producer.

16 Should anti-dumping and countervailing duty
17 orders be placed on this merchandise from China and India,
18 most U.S. purchasers will have to fill that void from PTFE
19 sourced from other countries, not from the U.S. Some of the
20 dispersions we buy and use are simply not available to us
21 from Chemours or Daikin's U.S. production. Thank you for
22 the opportunity to present this testimony.

23 STATEMENT OF JAMES DOUGHERTY

24 MR. DOUGHERTY: Good afternoon. My name is
25 James Dougherty. I'm the Global Operations Manager at AGC

1 Chemicals Americas. AGC Chemicals Americas is a subsidiary
2 of the century-old Zahi Glass Company headquartered in
3 Japan. For today's purposes, I'll refer to AGC Chemicals
4 Americas as AGC.

5 I've been the global operations manager at AGC
6 for seven years. I'm responsible for managing AGC's supply
7 chain and distribution of materials for the U.S. company.
8 Prior to joining AGC, I owned and operated Chemco
9 International for 20 years. Chemco was a distributor of
10 chemical and specialty coatings for the electronics
11 industry.

12 I have over 30 years' experience in the
13 international chemical business. I appreciate the
14 opportunity to speak before this Commission, and welcome any
15 questions that you or your staff may have.

16 I would first like to tell you a little bit
17 about AGC. AGC manufactures, markets and sells a broad
18 range of high performance fluoro products, including
19 fluoropolymer compounds. Our PTFE compounds generally serve
20 segments of the market that demand high performance
21 including parts for automotive, aerospace, heavy equipment
22 and the oil and gas extraction industry. Headquartered in
23 Exton, Pennsylvania, we have a full laboratory and product
24 development services group.

25 AGC maintains operations, manufacturing

1 operations in Thorndale, Pennsylvania and warehouses
2 throughout North America. Currently our company employs 120
3 people, of which 50 to 60 are production employees directly
4 involved in our compounding facility. The plant includes
5 machinery and equipment for milling, densifying, extruding,
6 and blending PTFE resins and specialty fillers.

7 Our capital investments are in the hundreds of
8 thousands of dollars annually, and we spend roughly a
9 million dollars per year for our research and development
10 and technical support group, to both manage quality at our
11 plant and to collaborate with customers for new product
12 solutions and process improvement.

13 I have to say that with all AGC has invested,
14 the expertise and value we bring to the market and the
15 significant workforce we employ, it is surprising to hear
16 Chemours say that AGC should not be considered a part of the
17 U.S. industry. I do not really see how it helps them to
18 exclude us.

19 In our view, to the extent that the market was
20 down from 2014 to '16, we all experienced the same thing
21 together, and it had nothing to do with import competition.
22 In order to understand this point, I need to explain several
23 aspects of our business. First, I'd like to describe how we
24 source PTFE resin. Diversity of supply is a fundamental
25 principle of our sourcing plan. The earthquake and tsunami

1 that hit Japan in 2011 taught AGC that we could not rely on
2 a limited number of suppliers, and that it was imperative
3 that we maintain multiple suppliers.

4 So since that time, AGC generally has kept
5 about six suppliers of granular PTFE with each carrying a
6 stable share of PTFE granular purchases including Chemours.
7 This strategy ensures that if some event significantly
8 disrupts supply, we have relationships and access to
9 additional PTFE capacity.

10 Another factor the Commission should
11 understand is that it's very difficult to switch resin
12 suppliers, and in our experience the granular that we buy
13 from Chemours does not really compete with the granular we
14 purchase from China. Each of those suppliers provide resins
15 for particular product lines, and we cannot switch easily
16 between suppliers.

17 Many of the end uses of PTFE compounds require
18 specified resins from specified producers or qualified
19 resins that meet producers' requirements. For example, all
20 of our PTFE compounds that go into automotive and aerospace
21 end uses have extensive approval processes whereby the
22 supplier of the PTFE resin must be qualified by our customer
23 in order to supply the base resin for that end use, and some
24 of the products have long-standing specifications where the
25 product is Teflon-branded as part of the specification.

1 For example, we have numerous products where
2 we purchase 7A or 7C resin from Chemours. The material is
3 Teflon-branded because Teflon is included in the
4 specification. In those cases, imports cannot be a source
5 of competition because Chemours is the only option. Knowing
6 this, our purchase of Teflon-branded granular resin is
7 priced roughly at double the level of unbranded granular
8 resin that we purchase from Chemours.

9 The unbranded resin that we purchase from
10 Chemours, which we sometimes refer as discretionary
11 granular, is also used in product lines which -- for which
12 we do not switch between PTFE resin suppliers. For example,
13 the unbranded PTFE resin that we purchased from Chemours
14 went into compounds that we produce for products in the oil
15 and gas extraction industry.

16 So when the price of oil and gas and the
17 number of active wells decreased in the 2015 and '16 time
18 period, we purchased less of the Chemours L-29 unbranded
19 product. But we did not substitute Chinese or Indian
20 resins. The reduced volume or price on the unbranded
21 granular was simply a result of significantly declining oil
22 prices and the resulting drop in demand for oil extraction,
23 which is a significant sector in the PTFE compound business.

24 But now, we do not purchase any unbranded
25 granular from Chemours because they abruptly stopped

1 offering it to us in March of 2017. It is unclear to us why
2 they stopped selling unbranded resin to us or what their
3 intention is with respect to granular production in the
4 United States. If they're getting out of the granular
5 business, it must be because they're making more and better
6 returns on other TFE derivatives.

7 It seems to us that it is entirely
8 inappropriate and an abuse of the system to give Chemours
9 even more market-disrupting protection when it faces no
10 competition on branded 7A and 7C granular products, and
11 refuses to sell unbranded product. Further, the general
12 downturn in the economy and specifically the drop in oil
13 extraction decreased demand generally, which we all
14 experienced. This partially explains the decrease in 2015
15 and 2016.

16 Where Chemours is unique is in the debt and
17 environmental costs that it inherited in its separation from
18 DuPont. With \$4.1 billion of inherited debt, 212 Superfund
19 sites and millions of dollars in environmental liabilities,
20 it's hard for us to believe that import competition is the
21 real cause of their problem.

22 We hope that the Commission will continue to
23 consider how the environmental litigation and remediation
24 costs impact Chemours' performance and financial health.
25 Those factors had nothing to do with import competition.

1 AGC does not believe that unfair competition resulting from
2 imported PTFE granular resin. If anything, the unfairness
3 might lie in the absence of competition for domestically
4 produced granular resin and their refusal to sell now and
5 going forward.

6 AGC's business would be unfairly altered and
7 restricted if duties are placed on PTFE resins. Again, I
8 appreciate the opportunity to be here and thank you, and
9 look forward to your questions.

10 STATEMENT OF SINA EBNESAJJAD

11 MR. EBNESAJJAD: Good afternoon Commissioners
12 of the U.S. International Trade Commission. My name is Sina
13 Ebnesajjad. I'm a Ph.D. chemical engineer from the
14 University of Michigan. I'm currently president of the
15 Fluoro Consultants Group that provides for polymer
16 consulting services globally.

17 I worked for DuPont for 23 years until 2006,
18 namely on PTFE in the Fluoropolymers Division. I have
19 authored six books about fluoropolymers in the last 20
20 years, including two volume industry handbook about PTFE
21 that you can see I'm holding up, and the second volume about
22 other fluoropolymers.

23 I'm going to highlight and clarify some
24 certain distinguishing characteristics of the three forms of
25 PTFE, namely granular, fine powder and dispersion. The

1 paramount question before this Commission is whether all
2 three forms of PTFE are equivalent in terms of physical
3 characteristics and end uses, and whether they are
4 interchangeable.

5 The short answer is no. Indeed, I'm
6 astonished at the suggestion of equivalency of the three
7 forms of PTFE, because they are anything but equivalent. If
8 the three product lines were indeed equivalent, the industry
9 would have almost exclusively produced only the cheapest of
10 them, that is the granular form, but we don't. That is not
11 the case.

12 The fact is granular PTFE was invested first,
13 but due to its limitations the industry later developed
14 dispersion and fine powder PTFE forms based on an entirely
15 different technology. Granular PTFE is produced in a
16 vertical reactor using suspension polymerization that you
17 can see in Figure 1 in page two.

18 On the other hand, dispersion and fine powder
19 form are produced in horizontal reactor based on dispersion
20 polymerization. Figure 2 shows the horizontal reactor, and
21 you can see that the designs are vastly different from one
22 another. As such, granular PTFE is an entirely separate
23 family of PTFE and dispersion and fine powder.

24 Finally, dispersion form distinguishes itself
25 from fine powder since it is in a liquid state, similar to

1 paint, while fine powder is solid. Despite the obvious
2 stark differences among the three forms, Petitioners attempt
3 to erase the clear dividing lines among them by underscoring
4 an incidental overlap in particle sizes of granular and fine
5 powder forms, disregarding the myriad of fundamental
6 differences between the two forms.

7 Given that granular and fine powder forms are
8 entirely different than PTFE forms produced by totally
9 different technologies, then overlapping particle sizes is
10 irrelevant.

11 Next, Petitioners allege an overlap in their
12 uses. This is simply not true. In general granular form as
13 polymerized is stringy in appearance, must be caught into
14 small particles before it is fabricated into parts using
15 compression molding techniques. We can see the as
16 polymerized granular PTFE in Figure 4.

17 Fine powder, page five, is produced by
18 coagulation of dispersion, resulting in a powdery substance.
19 The analogy is individual grapes on grape bunches. In
20 Figure 6, you see primary particles of dispersion in fine
21 powder forms which are in submicron sizes. Agglomerates of
22 these submicron size particles called primary particles
23 result in a powdery form that you can see in Figure 7.

24 So going from Figure 6 to Figure 7 is as if
25 you're talking about individual grapes in a grape bunch.

1 Fine powder is extruded by paste extrusion to form tubes,
2 aerospace hose liners, electric insulation and porous
3 membranes. Fine powder is the only form that can be used in
4 applications, but a porous membrane is required. Fine
5 powder is again the only PTFE form fabrication of liners for
6 aerospace fuel hoses.

7 In Figure 9 you can see -- in Figure 8 you see
8 the plumber's tape. In Figure 9, I'd like to emphasize
9 you're looking at the electron microscope photograph of the
10 structure of a porous film of fine powder, sometimes called
11 gortex. Petitioners left out the fact that fine powders as
12 film can only be produced in a porous state. That means
13 they have holes in them.

14 Figure 9 can be used in producing breathable,
15 non-wetting clothing. Also it is used, this porous film is
16 used in producing vascular and endovascular graphs that are
17 used in medicine to save lives. Dispersion form is in
18 liquid state and primarily used to produce coatings on
19 metals or fabrics as you can see in pots and pans in Figure
20 10.

21 When Petitioners speak about the overlapping
22 uses of three PTFE forms, they're referring to their uses in
23 a general application such as in producing films. However,
24 Film A, Film B and Film C are fundamentally different from
25 one another. Fine powder is used to produce porous films

1 for waterproof fabrics or sealing tape for rich, granular
2 form cannot be used.

3 If granular form is used for film, it is a
4 completely different type of film that is not, that is not I
5 emphasize porous. It's almost a sheet that must be produced
6 by skiving methods using a molded granular cylinder as in
7 peeling an apple that you can see the granular skive film in
8 Figure 11 and photograph of film being skived which is a
9 knife used to peel off as we would peel an apple, as you can
10 see in Figure 13.

11 Cast film is made from dispersion form of PTFE
12 and can be as few as five microns or less. It has the same
13 mechanical properties in the length and width directions.
14 If you can think of a piece of paper in its length and
15 width, it has exactly the same properties, mechanical
16 properties, unlike film made from granular form of PTFE.

17 However, cast film has poor economics, because
18 it is manufactured by coating a carrier belt made from steel
19 or polyimide. An application of cast film is in fabrication
20 of non-porous food belting. In terms of thickness, there's
21 a bright line distinction among the three type of PTFE.
22 Dispersion films are not porous and can be as thin as five
23 microns, while fine powdered film thickness ranges from five
24 to 200 microns and it is porous. Granular films are
25 generally much thicker and their thickness can even exceed

1 three millimeters.

2 In conclusion, I have described the reasons
3 for uniqueness and distinction of PTFE types or forms from
4 different perspectives. It should be eminently clear that
5 three PTFE product lines have different physical
6 characteristics, manufacturing equipment, unique
7 applications and little interchangeability.

8 Further, those who buy these PTFE products
9 must employ different equipment, facilities and handling
10 methods for processing each product line. There are indeed
11 clear dividing lines among the three PTFE product lines that
12 have kept them completely apart some seven decades, seven
13 decades into the commercial production and consumption of
14 these resin. Thank you very much for your attention.

15 STATEMENT OF JAMES P. DOUGAN

16 MR. DOUGAN: Commissioners and staff, good
17 afternoon, I'm Jim Dougan from ECS appearing on behalf of
18 respondents. I'll first address the volume effects. As
19 shown at slide 1, virtually all of the domestic industry's
20 volume indicators improved over the POI for each of the PTFE
21 forms individually, as well as for the single-like product.

22 Almost universally, production, capacity
23 utilization, U.S. shipments, export shipments, and U.S.
24 market share were higher in 2017 than in 2015 and sometimes
25 substantially so.

1 The sole exceptions are production and capacity
2 utilization for dispersion PTFE, but the explanation for
3 these changes are provided at pages 47 to 50 of Chinese
4 respondent's pre-hearing brief. Suffice it to say, subject
5 imports had nothing to do with it.

6 Petitioner's volume effects analysis focuses on
7 table 4 of their pre-hearing brief, which shows volume and
8 changes in PTFE volume from various sources over the POI, as
9 well as market share in each year, but it omits changes in
10 market share over the period. And this is because there are
11 claims that the domestic industry only "maintained its
12 market share" or even as they claim on page 37, lost market
13 share, are rebutted by the plain facts that they present in
14 their own table.

15 The domestic industry gained market share over
16 the POI. Any increases in subject import market share came
17 at the expense of non-subject imports, not as the title the
18 section 4A of the petitioner's brief claims at the expense
19 of the domestic industry. The Commission should not be
20 fooled.

21 The reasons behind the absence of any adverse
22 volume effects are apparent from some key conditions of
23 competition. For one, there is a structural deficit in the
24 U.S. PTFE market. That is, the domestic industry does not
25 have even the theoretical capacity to serve the entire U.S.

1 market and therefore, some degree of import supply is
2 required.

3 Moreover, over the POI, U.S. producers
4 approached the limit of their capacity, meaning that they
5 could not have supplied substantial additional volume to the
6 market regardless of any impact of subject imports.

7 This is especially true considering that not all
8 PTFE is a fungible interchangeable product and therefore,
9 the mere presence of theoretically idle capacity does not
10 mean that that capacity was relevant to or capable of
11 satisfying the available market needs of the time.

12 The domestic industry supply limitations are
13 evident from two facts. One, that they themselves imported
14 significant quantities of PTFE. The -- we didn't hear about
15 that this morning. The amounts and reasons behind these
16 imports are confidential, but provided at pre-hearing report
17 table 3-13.

18 The second is that these supply limitations have
19 caused purchasers to turn to alternate sources of supply.
20 14 purchasers reported changes in the availability of
21 U.S.-produced PTFE resin and the lack of availability was
22 particularly acute for certain forms and grades.

23 Purchasers who shifted purchasing patterns
24 listed reasons such as additional sourcing for reliability
25 of supply. And that purchases of imported PTFE increased to

1 ease supply chain disruptions.

2 Finally, the majority of the increase in
3 purchaser's reported purchases and imports of subject
4 merchandise was concentrated among just a few purchasers,
5 each of whom reported experiencing supply constraints with
6 domestic producers during the POI. See pages 56 to 59 of
7 Chinese respondent's pre-hearing brief.

8 It is worth noting that these constraints were
9 experienced in a market where demand, as measured by
10 apparent consumption, was essentially flat over the POI.
11 Thus, given the increases in domestic producers' volume
12 indicia and the indications from the data and the overall
13 record that they could not practically have increased by
14 significantly more if at all, the record supports a negative
15 determination with regard to adverse volume effects by
16 reason of subject imports.

17 Moving on to price effects. It is important to
18 first establish that in the U.S. PTFE market, purchasers are
19 not driven by price. Price is the third most important
20 factor firms consider in their purchasing decisions after
21 quality and availability of supply.

22 There are eight factors that more purchasers
23 consider to be very important than price. And 20 purchasers
24 provided reasons that they purchased PTFE from one source,
25 although a comparable product was available at a lower

1 price.

2 Petitioners have attempted to diminish the
3 significance of this evidence by arguing at pages 23 to 24
4 of their pre-hearing brief that domestic and subject import
5 PTFE are comparable with regard to quality and therefore
6 price drives purchasing decisions, but they also seem to
7 have forgotten about the next most important purchasing
8 factor, which is supply/availability.

9 As shown at slide 5, 26 purchasers said that
10 availability was very important and 25 said that reliability
11 of supply was very important, compared to just 16 for price.
12 Given the supply constraints I discussed previously, it is
13 no wonder that at least some purchasers have turned to
14 subject import supply for reasons other than price.

15 As to the record evidence regarding price
16 effects in general, the pricing product data are fatally
17 flawed with regard to making price comparisons for
18 underselling and must be either corrected or disregarded.
19 This morning, petitioner's counsel grossly misrepresented
20 the facts regarding this issue.

21 The Commission's original draft questionnaires
22 asked for shipment data broken down between the commodity
23 versus specialty grade, but provided no definitions. The
24 definition request came in the Commission's determination
25 from the preliminary phase at page 23, where it says that

1 some price differences may be related -- respondents contend
2 that some price differences may be related to differences in
3 quality between grades of products, specifically between
4 commodity and specialty grades.

5 We invite parties in their comments on the draft
6 questionnaires to suggest pricing product definitions that
7 would promote comparability of domestic product and subject
8 merchandise.

9 Chemours had the opportunity to comment on the
10 draft questionnaires to offer alternative definitions or to
11 argue that this distinction was irrelevant and that the
12 question should be deleted. They did neither. We checked
13 EDIS again this afternoon and it doesn't appear that we
14 could find that they even submitted comments on the draft
15 questionnaires. They had an opportunity to discuss this in
16 more detail and to help shape the Commission's
17 questionnaires and they failed to do so.

18 However, respondents offered definitions to
19 assist the Commission in gathering accurate data, not just
20 for the shipments data, but for the pricing data. We
21 offered the definitions of commodity and specialty grade.

22 And in doing so, came to the conclusion that
23 prices of specialty grade products could not be meaningfully
24 compared to one another or to commodity grade products.
25 Therefore, to ensure apples to apples pricing comparisons,

1 and to follow the Commission's instructions from the
2 preliminary determination, we said that the Commission
3 should define each of the pricing products as being
4 commodity created.

5 The Commission agreed and first issued the
6 questionnaires using this descriptor. Thereafter, however,
7 without notifying respondents, the Commission issued revised
8 questionnaires removing the commodity-grade descriptor,
9 indicating that parties should indicate in the notes what
10 percentages of commodity versus specialty grade were
11 included for each product over the POI. This caused
12 confusion with different companies responding to different
13 versions of the questionnaires.

14 And perhaps more importantly, by effectively
15 weight average and commodity and specialty grade products
16 with no means of distinguishing between them in the data,
17 the data prevent accurate pricing comparisons.

18 This is obvious from the table at page 65 of
19 respondent's pre-hearing brief, which shows that the AUV of
20 PTFE products from a single source in a single year can vary
21 by as much as 50 percent between specialty and commodity
22 grades.

23 Petitioners argue that PTFE isn't sold in
24 commodity and specialty grades and they seem to be arguing,
25 although not explicitly, that this isn't a meaningful

1 distinction for the Commission's analysis.

2 In response, I refer to the data in that table
3 on page 65 and submit that those are indeed meaningful
4 distinctions for the Commission's analysis. This issue
5 isn't discussed in the pre-hearing report, but respondents
6 submit that the data as reported are unusable and unreliable
7 for conducting and underselling analysis and may only be
8 used with caution and on a limited basis to analyze other
9 price effects.

10 In an email to the staff in April, Chinese
11 respondents requested that this issue be remedied by
12 collecting pricing data for commodity and specialty grades
13 separately. In the interest of a clear and complete record,
14 we repeat that request here.

15 But generally speaking, the data that we do have
16 do not support a finding of price depression as trends in
17 the pricing products were mixed as you'll see in a moment
18 with several increasing over the POI and several decreasing
19 over the POI. Demand was flat and unit raw material costs
20 declined over the POI, so one would not expect to see
21 increasing prices.

22 Moreover, the industry's cost to sales ratio
23 improved for the single-like product and either remained
24 steady or improved for the individual physical forms.

25 Given flat demand and declining costs mentioned

1 previously, this means that the subject imports were not
2 preventing price increases that otherwise would have
3 occurred to a significant degree.

4 Lost sales and lost revenue allegations likewise
5 don't support an affirmative finding. These data are
6 largely confidential and discussed at pages 67 to 77 of
7 respondent's pre-hearing brief, but in summary, the total
8 volume of reported lost sales is not material in the context
9 of the market and lost revenues are not material either.
10 The allegations of one purchaser are frankly absurd on their
11 face and the remaining purchasers are either very minor
12 players in the market or have exhibited purchasing behavior
13 that shows any alleged price reduction caused no adverse
14 price effects to domestic producers.

15 Petitioners argue that adverse price effects of
16 subject imports during the POI are evident because they have
17 been able to increase prices after the petition was filed.
18 This morning, petitioners said that prices consistently went
19 down over the POI until the filing of the petition.

20 At Exhibit 8 to their pre-hearing brief, they
21 provide data that they claim shows that that U.S. PTFE
22 prices have increased since the petition was filed at the
23 end of September 2017. Yet the data presented in this
24 exhibit have a number of issues. First, they seem to
25 represent average unit values, which could be influenced by

1 changes in product mix, unlike the pricing products, which
2 are specific products, albeit of different grades as
3 discussed earlier.

4 More problematic is that the detailed data begin
5 with third quarter of 2017, which makes it impossible to
6 determine whether these alleged price increases actually
7 began before the petition was filed.

8 Slide 9 provides the indexed pricing product
9 data to show trends over the POI. Products 1 and Product 3
10 increased beginning in 2016 and continued on an upward trend
11 through the end of the POI.

12 Product 2 and 5 began increasing in 2016 and
13 then actually declined after the filing of the petition.
14 And Product 4 didn't seem to show any change in trend,
15 resulting from the filing of the petition.

16 Therefore, there's no real evidence on the
17 record that the filing of the petition allowed domestic
18 producers to get price increases that they were unable to
19 get beforehand. In fact, Section 6 of AGC's brief presents
20 specific example of a domestic producer getting significant
21 price increases beginning as early as the second quarter of
22 2017, a full six months before the petition was filed.
23 Petitioner's argument with regard to price effects does not
24 withstand close scrutiny.

25 Turning now to impact. The domestic industry's

1 financial performance improved significantly over the POI
2 for the single-like product dispersion and especially fine
3 powder. For granular PTFE, there is no causal relationship
4 between the volume and market share of subject imports and
5 the industry's performance. Therefore, any injury it may
6 have experienced cannot be attributed to subject imports.

7 In addition, the industry's employment and
8 investment indicators were either steady or improving over
9 the POI for each of the like products, as well as the
10 single-like product.

11 We think, excuse me, petitioners appear to
12 recognize the difficulty in squaring their arguments about
13 causation with the significant improvements in the
14 industry's condition over the POI. They therefore attempt
15 to bolster their injury argument by making reference to
16 2014, which was part of the POI in the preliminary, but not
17 final phase.

18 They don't argue that the POI should be extended
19 back, but rather, that the industry's profitability hasn't
20 returned to 2014 levels and it hasn't been able to earn an
21 adequate profit.

22 I'll turn to the question of adequate
23 profitability shortly, but first, let me address causation
24 as best I can. On confidential slide 11, it shows data from
25 table C-1 of the prelim staff report and the pre-hearing

1 report in the final. Petitioners claim that the impact of
2 subject imports prevented the industry from returning to
3 profitability levels of 2014. I invite the Commission to
4 look at the import market share over this period compared to
5 the industry's profitability.

6 What you can see on this slide is that the
7 trends in subject import market share are not causally
8 linked to trends in domestic industry profitability.
9 Petitioner's argument, again, does not hold up to close
10 scrutiny.

11 And with respect to what and what does not
12 constitute adequate profitability and whether any failure to
13 achieve it can be attributed to the effect of subject
14 imports, it's important to recognize what is really driving
15 the domestic industry's overall level of profitability.

16 As shown at confidential slide 12, there was a
17 significant difference in the financial performance of the
18 two domestic producers over the POI. This slide also shows
19 that the difference in performance between producers is
20 driven by differences in cost structure.

21 The producers' questionnaires do not explain the
22 underlying reasons for these differences, but respondent's
23 pre-hearing brief raises some possible explanations and we
24 contend that the Commission must gain further information on
25 these points to ensure a complete record.

1 If you make adjustments to put the industry on a
2 comparable basis as described in detail in our pre-hearing
3 brief, and as shown at confidential slide 13, you get a much
4 different picture of the industry's profitability.

5 Now we understand that the Commission takes the
6 industry as it finds it and will not officially make any
7 adjustment to the data. However, it's very clear that this
8 drastic difference in profitability has nothing whatsoever
9 to do with any effect of subject imports.

10 Therefore, the Commission must not attribute the
11 observed difference, which accounts for much if not all of
12 what could be characterized as injury or inadequate
13 profitability to subject imports. Consequently, the
14 evidence warrants a negative determination in this case.
15 Thank you.

16 MR. SCHUTZMAN: That concludes respondent's
17 presentation.

18 VICE CHAIRMAN JOHANSON: Thank you for your
19 presentation this afternoon. We will now begin Commissioner
20 questions with Commissioner Broadbent.

21 COMMISSIONER BROADBENT: Thank you very much for
22 your testimony. Mr. Schutzman, petitioners referred to
23 sodium nitrate, a case which the Commission found a single
24 domestic-like product that was produced in granular flake
25 and liquid solution forms, but which had the same chemical

1 make-up. Can you provide an example of another case in
2 which the Commission has split a chemical product into
3 different domestic-like products based on differences in
4 physical forms, rather than differences in chemical
5 composition?

6 MR. SCHUTZMAN: Commissioner Broadbent, that
7 will take a little research and I think we can address that
8 in the post-hearing submission.

9 COMMISSIONER BROADBENT: Okay. Mr. Baillie, how
10 do you respond to petitioner's argument that despite most
11 end users indicating that different forms of PTFE resin are
12 not interchangeable, PTFE resin is used to produce similar
13 end use products and is therefore interchangeable regardless
14 of form?

15 MR. BAILLIE: Yeah. So for example, they talk
16 about film, okay? Film is not an application. Film is a
17 form as tubing is a form and wire and cable is a form, okay?

18 If we look at applications, like the dental
19 flosses as I described, that's a pretty specific
20 application. It's impossible to make this with granular.
21 And it's impossible to make this with dispersion, okay?

22 So I think what they're doing is purposefully
23 not talking about things like let's use another example,
24 tubing used for aerospace, okay, for hydraulic hose. That
25 is only made from fine powder. Nobody makes tubing for

1 aerospace hydraulic hoses out of granular and you couldn't.
2 It wouldn't be safe, okay. And you couldn't make tubing out
3 of dispersion either for hydraulic hoses, okay.

4 So if we -- and I'll use another example. A
5 form of tubing for vascular grafts for -- you know, is used
6 for adults, babies, you know, all kinds of people to keep
7 them alive. That's only made from fine powder. You cannot
8 do that from granular. You cannot do that from dispersion.

9 So if you look at something like, you know,
10 making a pipeliner, yes, you can make the -- you can line
11 the inside of a pipe with granular and that's what you would
12 use for that, okay. What was said this morning is, well,
13 you could, you know, spray dispersion down the length of the
14 pipe and coat the inside of the pipe with dispersion. Well,
15 okay, there's all kinds of things that theoretically might
16 be possible, but no one ever does it and there's very good
17 reasons why you wouldn't do it down the length of a pipe,
18 because you wouldn't be able to inspect it and know that
19 you had a continuous coating that wouldn't be breached by
20 the chemical you were trying to contain. Does -- okay.

21 COMMISSIONER BROADBENT: Mr. Schutzman, does the
22 Commission have the data necessary to perform a material
23 injury and threat of material injury analysis and all three
24 forms of the PTFE resin separately?

25 MR. SCHUTZMAN: To the extent that the

1 Commission decides that they separate-like products, yes,
2 you would do everything separately. So yes, you have to
3 perform that analysis.

4 COMMISSIONER BROADBENT: Do we have the data
5 there, though?

6 MR. SCHUTZMAN: Yes, you have the data.

7 COMMISSIONER BROADBENT: Okay.

8 MR. DOUGAN: Commissioner, with the exception of
9 pricing data that would allow for a complete underselling
10 analysis, we argue that the data that are on the record
11 right now are not usable for that purpose, but otherwise,
12 with respect to volume and impact, I believe that's the
13 case.

14 COMMISSIONER BROADBENT: Okay, I appreciate
15 that. Mr. Schutzman, please respond to domestic producers'
16 argument on page 19 to 23 of their pre-hearing brief that
17 blenders should not be considered part of the domestic
18 industry?

19 MR. SCHUTZMAN: The petitioner, Commissioner
20 Broadbent, defined the scope. The scope is defined as PTFE
21 resin filled or unfilled, modified or unmodified, with
22 fillers, pigments, and other materials. That's what these
23 people do.

24 The petitioner defined the scope. Had it been
25 simply PTFE resin period, yeah, I agree, there'd be an

1 argument. But having defined it the way they did, these
2 compounders do precisely that. And that's why or at least
3 one of the reasons why the compounders are part of the
4 domestic industry.

5 COMMISSIONER BROADBENT: Okay. Thank you. Hang
6 on just a second. I think this could be for anyone. How do
7 you respond to Chemour's argument that the increase of
8 subject imports in 2017, which came at the expense of
9 non-subject imports, was not benign because these imports
10 were at a far lower price?

11 MR. DOUGAN: Commissioner Broadbent, Jim Dougan.
12 You know, it's without getting into proprietary data, I'm
13 trying to dance around this a little bit, but you know, it's
14 interesting that that increase in subject imports is
15 coincident with a significant improvement in the condition
16 of the industry between those two years as well. So you
17 know, I'm not sure that that lines up the way that they'd
18 want it to.

19 COMMISSIONER BROADBENT: Okay. Mr. Dougan,
20 table 5-14 of the staff report on page 5-31 shows that there
21 is a net increase in subject import share of purchaser's
22 acquisitions over the period and that decreased for the
23 domestic-like product share. Purchasers also confirmed
24 multiple lost sales allegations. Does this indicate that
25 purchasers shifted supply to subject imports over the period

1 of investigation or that subject imports actually gained
2 market share at the expense of the domestic industry?

3 MR. DOUGAN: Could you repeat the page
4 references, please?

5 COMMISSIONER BROADBENT: Yeah.

6 MR. DOUGAN: I want to make sure I --

7 COMMISSIONER BROADBENT: Table 5-14 on page
8 5-31.

9 MR. DOUGAN: Okay.

10 COMMISSIONER BROADBENT: So it shows that there
11 is a net increase in subject import shares of purchaser's
12 acquisitions over the period, a net decrease for the
13 domestic-like product share.

14 MR. DOUGAN: Sure. Well, I mean, for one, this
15 is an incomplete view of the industry. And the overall
16 apparent consumption data show that the industry -- the
17 domestic industry, gained share across the board. So I
18 don't think that that, you know, that this is useful to some
19 degree, but also anecdotal. And the data that the
20 Commission uses to assess volume effects is generally the
21 apparent consumption data. And that shows an increase in
22 the domestic industry market share. So that's my first
23 response to that.

24 And the -- with regard to, you know, the tables
25 that follow, we address that in our pre-hearing brief. It's

1 a little tougher to address it in a public forum, but you
2 know, some of these data are inaccurate. And some of them
3 are -- but in general, we would view them as small enough to
4 not reach the level of materiality, especially in viewed of
5 the context of the market and the apparent consumption data.

6 COMMISSIONER BROADBENT: Okay, you provide data
7 on page 65 of your pre-hearing brief demonstrating that unit
8 values for commodity and specialty grade products are
9 substantially different. However, these differences change
10 drastically from year to year. What accounts for the
11 significant changes for the premiums for specialty grade
12 products as you have presented them?

13 MR. DOUGAN: Commissioner, Jim Dougan. I wish
14 we knew the answer to that. I honestly, I'm not sure. Some
15 of it may have to do with the composition of people
16 responding or the companies responding to each of the, you
17 know, there may be some who answer for certain years and not
18 for others that may contribute to that.

19 COMMISSIONER BROADBENT: Uh-huh.

20 MR. DOUGAN: It may have to do with the
21 composition of customers being served. As we mentioned, you
22 know, specialty is often not even comparable with other
23 specialty, because it's made to the specific characteristics
24 of a customer. So, you know, a pound of specialty sold to
25 one customer might be, you know, \$6 a pound and a specialty

1 sold to another customer might be, you know, might be \$8 a
2 pound or \$4 a pound. It really -- it might depend.

3 And that's -- and these data are all blended
4 together. It's specialty versus commodity, so there's not
5 separate distinctions between fine powder and granular and
6 dispersion. It's just between the specialty and commodity.
7 So there may be changes in those product mixes over time as
8 well. So those may explain some of year to year variations.

9 But overall, the differences between them to use
10 suggest that, you know, there are real differences in the
11 market for the prices that are charged for commodity
12 products that everyone agrees that they know what they are
13 and don't require further qualification on the part of the
14 customer and specialty grade that are for one reason or
15 another require that kind of qualification. And so
16 therefore, pricing comparisons between the two are not
17 valid.

18 COMMISSIONER BROADBENT: Okay, thank you. My
19 time's elapsed.

20 VICE CHAIRMAN JOHANSON: I'd like to thank all
21 of you again for being here today. Mr. Dougan, you're just
22 using the words commodity and specialty. And I'm going to
23 speak a bit further on that and this question can be
24 answered by any of you, not just Mr. Dougan.

25 Petitioners contend that respondent's purported

1 definition of commodity and specialty did not actually
2 define grade of PTFE, but merely distinguished customers and
3 downstream end use applications. Could you all please
4 respond to this contention?

5 MR. DOUGAN: Yeah, I'll start with that. This
6 is Jim Dougan. The -- our attempt to provide definitions
7 for commodity and specialty grade, as I mentioned in my
8 testimony, was in response to the Commission's draft
9 questionnaires, which had requested trade data, basically
10 U.S. shipments data between commodity and specialty grade,
11 but didn't provide definitions.

12 And so, you know, we consulted with the industry
13 folks and with counsel and tried to come up with definitions
14 that would fit those categories and sort of did the best we
15 could in a way that we felt that the industry participants
16 would understand in responding to the questionnaires.

17 Petitioners have taken issue with this, but they
18 didn't provide their own definitions, nor did they comment
19 on the draft questionnaires to suggest that such definitions
20 were irrelevant and should be excluded from the
21 questionnaires.

22 So you know, I think we did our best to put this
23 in a way that was, you know, based on just the -- what might
24 be an artificial sort of bipolar distinction between just
25 two things, when there's, you know, many more variations

1 among products in the market place.

2 But you know, commodity is, you know, commodity
3 is understood to be well -- everyone is supposed to
4 understand what that means in the sense that it doesn't
5 require further qualification and it's something that
6 everyone would consider to be the same product, whereas
7 specialty, the definition of what that is could vary from
8 customer to customer.

9 MR. BAILLIE: I'll take a shot at that, too.

10 Yeah, thanks. Richard Baillie. The thought process was
11 really that the commodity or specialty can really only be
12 defined by the customer, okay, because the customer knows
13 whether other products are interchangeable or not and the
14 whole idea with commodity is it's easily interchangeable
15 with other products, like you know, nuts and bolts or I
16 don't know, some potato chips or something like that.

17 But the -- if it requires qualification by that
18 customer before it can be used, or if the customer's
19 customer says no, you can't switch the products, you must
20 qualify them, then to me by definition, it's specialty, it's
21 not commodity, it's not interchangeable.

22 And so, that was really the attempt there was to
23 get at what is easily interchangeable. Because for some
24 customers, some products, they are easily interchangeable.
25 They can buy a, you know, a container load or a truckload of

1 product from any number suppliers and they don't have to
2 look at it in advance. They know it's fine and it'll work.

3 And I think the example that Mr. Hayes keeps
4 using of the carpet, you know, the slide thing on the
5 carpet, you know, that's a commodity -- that's easily
6 recognizable as a commodity application.

7 MR. SCHUTZMAN: Commissioner Johanson, we picked
8 up on the lead of the Commission staff and the Commission in
9 attempting to assist with the definition of commodity versus
10 specialty because there was testimony during the preliminary
11 about commodity and specialty differences and we saw the
12 differences when we looked at the data of our clients.

13 And so the definition that was adopted by the
14 Commission staff was in our view appropriate. If the
15 merchandise is qualified, it's a specialty product. And if
16 it's not, it isn't.

17 And if it's qualified, it's got to differ from
18 vendor to -- from vendee to vendee to vendee. And that's
19 why they're asking for qualification.

20 VICE CHAIRMAN JOHANSON: All right, thank you
21 for your responses. I'm going to dig into this a bit more.
22 I know we've already spoken a lot about it. Are there
23 systems or definitions of classification for identifying
24 grades such as specialty and commodity, as well as other
25 specifications of PTFE resin? And are these -- if there are

1 such classifications, are they consistent across the
2 industry for all producers?

3 MR. BAILLIE: So there are systems that get at
4 the different grades of resin. There are not systems which
5 get at different -- whether they're commodity or specialty,
6 okay?

7 So for example, the grades -- what was discussed
8 a lot this morning was a lot of discussion about particle
9 size, okay, but you know, particle size is sort of well down
10 on the list of what a customer might really believe is
11 important from grade to grade. Its molecular composition,
12 molecular weight, modifiers. We've had discussions on
13 modified or unmodified.

14 So if we come back, for example, to the example
15 I used earlier of aerospace tubing, only specific grades
16 would work for that. And it has to do with what would be
17 like flex life, okay? So you've got a pulsing fluid going
18 through a piece of tubing. And over time, if you use the
19 wrong grade of product, it would become leaky and it would
20 leak out. You can't have that in an airplane. You can't
21 have that in an automobile under hood with, you know,
22 gasoline leaking out under hood. With time, you know, when
23 you get say 100,000 miles or whatever on an automobile.

24 So then to get to avoid that, you go to specific
25 grades. And so there are in ASTM and some other

1 classifications, it starts getting at tests, which you would
2 do, which start getting at that. I don't want to get too
3 technical unless you'd want me to, but you know, things like
4 how crystalline it is or isn't after it's been processed,
5 things like that have to do with whether it gets, you know,
6 leaky with time in that example of aerospace tubing.

7 Does that make sense what I said?

8 VICE CHAIRMAN JOHANSON: I think it does. If --

9 MR. BAILLIE: Okay.

10 VICE CHAIRMAN JOHANSON: -- it's -- if it's
11 easier for you, maybe comment a bit more in the post-hearing
12 brief.

13 MR. BAILLIE: Okay.

14 MR. EBNESAJJAD: Commissioner Johanson?

15 VICE CHAIRMAN JOHANSON: Yeah.

16 MR. EBNESAJJAD: This is Sina Ebnesajjad. If I
17 may comment further. ASTM D as in David 4894 method has made
18 an attempt in classifying the various granular PTFE resins.
19 If you look at type 1 in this ASTM method, it refers to
20 general purpose molding and gram extrusion resin. That
21 would be basically the commodity. And then it goes on to
22 type 2, type 3, 4, 5, etcetera, where it defines specialty
23 since you were looking for an industry accepted method.
24 Those ASTM methods, by the way, exist separately for all
25 three forms of PTFE. Thank you.

1 VICE CHAIRMAN JOHANSON: Okay, thank you. I
2 appreciate your comments. And the yellow light is going to
3 come on like right now. So I'm going to go ahead and turn
4 to Commissioner Williamson. Thank you for your responses.

5 COMMISSIONER WILLIAMSON: Okay, thank you, Mr.
6 Vice Chairman. I too want to thank the witnesses for coming
7 today and presenting your testimony.

8 I want to come back to the specialty later, but
9 let me start with a different question. If price is not an
10 important factor, I was -- why are subject imports seemingly
11 replacing non-subject imports?

12 MR. DOUGAN: Commissioner, we -- Chris and I
13 were actually talking about this at the break. Chris, do
14 you want to respond?

15 MR. LEWIS: Go ahead, and then I'll fill in.

16 MR. DOUGAN: Okay. Well, actually, what he was
17 explaining to me, which I thought was a useful, that there
18 were basically supply issues in certain non-subject
19 suppliers that they were unable to provide more of the
20 market.

21 But anyway, Chris, why don't you go ahead and --

22 MR. LEWIS: Okay, so the European suppliers, AGC
23 previously, ICI, Dyneon, and Solvay were the suppliers,
24 non-subject suppliers. Italy is Solvay. Dyneon is Germany.
25 And I forget where AGC produces --

1 UNIDENTIFIED SPEAKER: U.K.

2 MR. LEWIS: U.K. Dyneon and AGC both told us
3 during this period as we did try to supplement supply from
4 European supply, that they were sold out and did not have
5 supply. Contrary to what you've heard earlier, that was the
6 reason told to us by the suppliers themselves.

7 Solvay did supply us, but right now, can't
8 supply us, because they're having production issues. And
9 Solvay through the years in 2011 had a supply issue that
10 lasted almost two years.

11 And so, it took them a while to get back into
12 the marketplace. And then, they're back out of the market
13 place now, which then creates an issue with confidence of
14 that supplier going forward being able to supply.

15 Where else do I go? I have two suppliers that
16 tell me they're sold out. I have one supplier in the U.S.
17 that I can't fully qualify doing due to dispersion issues in
18 our process. I have one telling me that I'm almost tapped
19 out on my ability to utilize their product in the U.S. So
20 I'm left with Japan or the subject areas. I use a lot of
21 PTFE dispersion.

22 COMMISSIONER WILLIAMSON: Are you saying the
23 domestic companies can't make the version that you want or
24 they can't make it at the price that you want?

25 MR. LEWIS: We've been told that they can't

1 supply the quantities on an ongoing basis. And I believe
2 that was told to multiple people on this panel.

3 COMMISSIONER WILLIAMSON: Okay, well, I invite
4 them post-hearing to address that point. Anything you all
5 wanted to add post-hearing to document that.

6 MR. DOUGHERTY: Commissioner, Jim Dougherty from
7 LGC.

8 COMMISSIONER WILLIAMSON: Yeah.

9 MR. DOUGHERTY: I'd like to just follow up on
10 his remarks. We remain capacity constrained in factories in
11 the U.K. and in Japan. And everything we can provide to
12 this market, we are currently providing to in dispersion
13 form.

14 COMMISSIONER WILLIAMSON: Okay. But is the U.S.
15 -- are the U.S. producers' capacity constrained?

16 MR. DOUGHERTY: I can't answer that because I --

17 COMMISSIONER WILLIAMSON: I mean, they said they
18 weren't this morning.

19 MR. BAILLIE: I'm hearing from numerous sources
20 that they are and that they're controlling shipments. And I
21 can -- some of those sources have to remain confidential --

22 COMMISSIONER WILLIAMSON: Uh-huh.

23 MR. BAILLIE: -- but I could file something
24 confidentially in the post-hearing brief, but the --

25 COMMISSIONER WILLIAMSON: That would be helpful.

1 MR. BAILLIE: -- I think it's fair to say that
2 the market place right now is -- I've been in this industry
3 since 1980. Okay, this is my life's work.

4 COMMISSIONER WILLIAMSON: Okay.

5 MR. BAILLIE: Okay? As I said before, I was
6 chairman of the industry trade association for a while.
7 This is deeply, deeply important to me. And the very tight
8 supply, the lack of supply putting people on, you know, what
9 would normally in the past words like allocation were used,
10 but they won't use that word anymore because of legal
11 consequences of using that word and won't put anything in
12 writing.

13 But there's a lot of panic in the market place
14 right now. It's a lot of agitation.

15 COMMISSIONER WILLIAMSON: Okay, anything you put
16 on the record to document that post-hearing would be
17 helpful.

18 MR. BAILLIE: I will.

19 COMMISSIONER WILLIAMSON: Good.

20 MR. HALEY: We've mentioned -- this is Mike
21 Haley. We've mentioned this issue in some of the things
22 we've submitted already and we'd be happy to reiterate it
23 afterwards as well as we've seen similar things as they told
24 us.

25 MR. DOUGAN: Commissioner, this is Jim Dougan.

1 COMMISSIONER WILLIAMSON: Yeah.

2 MR. DOUGAN: The purchaser responses that are on
3 the record and summarized in the staff report talk about
4 this, too. There's the majority of purchasers who respond
5 that they've had difficulty in getting supply from U.S.
6 producers at certain points over the POI.

7 So I mean, this is -- I think that it should be
8 supplemented with the feedback from the industry folks here,
9 but there's already information on the record to suggest
10 this.

11 And if you look at the utilization figures of
12 the U.S. producers, you can see a significant tightening and
13 supply over the POI.

14 COMMISSIONER WILLIAMSON: Okay.

15 MR. LEWIS: This is Chris Lewis again.

16 COMMISSIONER WILLIAMSON: Uh-huh.

17 MR. LEWIS: In -- our domestic supplier in fact
18 in a meeting just recently told us due to what U.S.
19 consumers perceived as a shortage of supply going forward,
20 they're putting six months of orders in as we speak or more,
21 trying to protect their supply going forward for fear of
22 supply.

23 COMMISSIONER WILLIAMSON: You say who was doing
24 this, the?

25 MR. LEWIS: The consumers, the coaters --

1 COMMISSIONER WILLIAMSON: Okay.

2 MR. LEWIS: -- compounders, et cetera. We were
3 told by our sales person, our current U.S. supplier, that
4 this is going on in the market place. So it also creates a
5 compounding effect.

6 COMMISSIONER WILLIAMSON: Okay, if anything is
7 that you can put on the record to document that --

8 MR. FREED: Commissioner Williamson?

9 COMMISSIONER WILLIAMSON: -- and explain why
10 this is happening.

11 MR. FREED: Jon Freed of Trade Pacific on behalf
12 of AGC.

13 COMMISSIONER WILLIAMSON: Yeah.

14 MR. FREED: We also addressed this issue in
15 pages 11 and 12 of our brief and I think this morning, there
16 was testimony that they're not capacity constrained, but
17 that's inconsistent with in March 2017, they just stopped
18 offering a line of granular resin to AGC and it's still
19 unavailable.

20 So if they're saying that there was unused
21 capacity and they have to turn to lower export markets,
22 lower priced export markets, that doesn't reconcile with
23 their behavior when there was a market available to them in
24 the U.S. and they just decided to stop serving it.

25 COMMISSIONER WILLIAMSON: Okay, thank you. Well

1 --

2 MR. FREED: Yeah.

3 COMMISSIONER WILLIAMSON: -- what you can do to
4 put on the record, because we've -- we always get this.

5 MR. BAILLIE: Okay, and I would like to --

6 COMMISSIONER WILLIAMSON: There's not supply
7 domestics. Yes, we raise the supply and my question is at
8 what price, so

9 MR. BAILLIE: I would like to also point out --

10 COMMISSIONER WILLIAMSON: Yeah.

11 MR. BAILLIE: -- that during the preliminary
12 hearing, we had two parties testify that supply was
13 terminated to them and it was not a matter of price. Price
14 was no discussion at all. Chemours just refused to continue
15 supplying them.

16 COMMISSIONER WILLIAMSON: Yeah.

17 MR. BAILLIE: And that's on the record.

18 COMMISSIONER WILLIAMSON: Okay. Thank you.
19 Okay, there's -- you have a pro forma for domestic industry
20 performance assuming that domestic industry performance was
21 more similar in some ways. I'm talking about your slide 13
22 and I guess your -- the table we have at page 90 of your
23 brief.

24 But doesn't even that table suggest that some
25 injury by reason of subject imports is possible? You may

1 have to address this post-hearing but --

2 MR. DOUGAN: I'll have to address that
3 post-hearing, because I want to be careful about slipping
4 into anything that's proprietary. But I take issue with the
5 by reason of subject imports parts of that. That's about
6 all I want to say. I mean, if you've got producers who are
7 competing in the same market, same geographic market that
8 don't have to my understanding dramatically different
9 business models or product lines, and they have
10 dramatically different results, they're both competing in
11 the same market place against the same other suppliers. So
12 how are their results so dramatically different and how is
13 that attributable to the effect of subject imports? That
14 logic doesn't hold to me.

15 COMMISSIONER WILLIAMSON: But I guess -- yeah.
16 Okay, we'll look at it and there's maybe magnitudes, but our
17 -- but it's the result still.

18 MR. DOUGAN: Okay, I'll look at it more with
19 proprietary information, sure.

20 COMMISSIONER WILLIAMSON: Good, okay, thank you.
21 Let's see. For AGC, you argue that fillers purchases -- a
22 filler's purchase, the fillers purchase many of the products
23 besides PTFE resins. Many of these are locally sourced. So
24 I was wondering what share of your non-PTFE resin material
25 purchases are of domestic material and if you want to do it

1 at post-hearing, you can. It may be easier.

2 MR. DOUGHERTY: I can address it in a general
3 nature in this forum, and more specifically in the
4 post-hearing. But we use fiberglass, metals, moly, bronze,
5 graphites that are sourced domestically.

6 COMMISSIONER WILLIAMSON: Okay, thank you.
7 You argue that there isn't fungibility between the domestic
8 like product -- I'll tell you what. Let's move -- my time
9 has expired already, so before I get into it I'll raise it
10 next time. Thank you.

11 VICE CHAIRMAN JOHANSON: Commissioner
12 Broadbent.

13 COMMISSIONER BROADBENT: Okay. Mr. Dougan,
14 you assert that Chinese product is primarily specialty grade
15 product. Why then would subject imports from China
16 generally undersell the domestic like product, despite U.S.
17 product being comprised of both specialty and commodity
18 grade products?

19 MR. DOUGAN: So are you referring to something
20 in the brief presumably, because I don't think I said that
21 in my testimony. So --

22 COMMISSIONER BROADBENT: Okay. This is the
23 PPA respondents I guess said that.

24 MR. DOUGAN: Yeah. First of all, the pricing
25 data, we have issues with the composition of the pricing

1 data, and I take your question. Even on the data that are
2 there, there's definitely more of a mixed picture than you
3 would expect. Again, this is difficult to address in
4 public, but you know, to the degree that there are -- you
5 know what? I really want to be careful about this. Let me
6 address this in post-hearing. I'll be able to address it
7 with the post-hearing, I'm sorry, with the proprietary
8 information.

9 COMMISSIONER BROADBENT: Okay, that's fine.

10 MR. FREED: And Commissioner Broadbent, this
11 is Jon Freed, Trade Pacific. I think part of the challenge
12 gets back to this, whether it's specialty or commodity.
13 From AGC's perspective, it's all specialized because it all
14 has a particular end use for which it has been qualified,
15 and they can't switch the product. Everything that they
16 import they consider specialized.

17 But that said, there are -- if you look at
18 even in the confidential slide that Chemours presented this
19 morning, where they go kind of product line by product line
20 within granular dispersion, you'll see even within one group
21 there is a wide range of volume and price.

22 So if all those things are grouped together,
23 then what are you really, you know, how are you comparing
24 trade when those things don't really compete together,
25 because when we testified this morning, what we were trying

1 to convey is that if AGC is using a -- they have a branded
2 end use, then they have to use the branded Teflon resin for
3 that application.

4 But they buy the, basically the same thing
5 physically and it's half the price. So it's -- those things
6 should be taken into account, and right now it's really --
7 it's not. So even though the imported product is specialty,
8 what you're comparing to maybe is also a combination of
9 specialty and commodity.

10 COMMISSIONER BROADBENT: Okay. U.S. prices
11 for several of the pricing products fell over the Period of
12 Investigation. Can you explain why this does not provide
13 evidence of significant price depression?

14 MR. DOUGAN: Jim Dougan from ECS. Prices for
15 some products fell; prices for other products increased. I
16 think if you're looking for evidence of price depression by
17 reason of subject imports, you would expected, and I'll have
18 to look and without -- I can discuss this more in
19 post-hearing. I'll look. But I think that the subject
20 imports were present in each of the pricing products, I
21 think.

22 Again, I want to be careful about what I say,
23 but if you see upward trends and downward trends and both
24 products face at least, you know, arguably face competition
25 with imports, then it's difficult to conclude that the price

1 declines are attributable to the competition from imports,
2 when the price increases in other products that are
3 competing with subject imports.

4 COMMISSIONER BROADBENT: Okay.

5 MR. SCHUTZMAN: Commissioner Broadbent, part
6 of the problem with the pricing is the mix. You don't know
7 what the mix is. You just get an average. If you had
8 straight commodity pricing through five products through
9 umpty-ump quarters, then you would be able to draw
10 conclusions, distinctions. You might see trends, you would
11 see trends.

12 But where you haven't combined between
13 specialty and commodity, much depends upon what was reported
14 in that particular quarter by the recipients of the
15 questionnaire. So you can't draw a conclusion from it in
16 our view, because the data's flawed. If you had strict
17 commodity pricing, then you could.

18 I'm not even sure, I don't think you could if
19 you had straight specialty pricing, because the specialty
20 pricing is different from customer to customer. So the only
21 pure way to look at the pricing in our view was look at them
22 at the commodity level. That makes sense and the Commission
23 staff thought it did make sense.

24 COMMISSIONER BROADBENT: Okay. I'm looking at
25 Petitioner's Exhibit 10 of their prehearing brief. Even if

1 the domestic industry experiences improvements across
2 several of its trends over the Period of Investigation, can
3 the Commission find that this industry was effectively
4 always injured in light of the significant volume of subject
5 imports and the low profits of the domestic industry?

6 MR. DOUGAN: This is Jim Dougan again. You
7 know, I'm going to take that in two parts. One, I think
8 we've already shown and the record definitely supports the
9 absence of volume effect by reason of the imports. You
10 know, in that Slide 1 or whatever, most of the arrows are
11 green, meaning production, capacity utilization, shipments,
12 market share were up for the individual physical forms as
13 well as for the single like product, and there was an
14 improvement in profitability over the POI.

15 So that would seem to me to break the causal
16 link between the condition of the industry and subject
17 imports. If Petitioners' argument is that they were always
18 injured, that's also hard to square with a causal link to
19 subject imports because, you know, the Commission's job is
20 to assess how the volume and increase in volume of imports
21 has a causal effect on the industry.

22 If the industry -- if the argument is always
23 injured but somehow got better when imports increased, that
24 seems to run the opposite way. The other part of that is in
25 our impact analysis, we attempt to show that, you know, that

1 there is other reasons for what might be deemed inadequate
2 profitability on the part of the industry. But even that
3 inadequate profitability improved.

4 So I'm not sure that that fact pattern squares
5 with the finding, an affirmative finding with respect to
6 current material injury.

7 COMMISSIONER BROADBENT: Okay. For most forms
8 of PTFE as well as for the domestic industry as a whole, the
9 industry's financial health significantly deteriorated in
10 2016 before improving to period highs in 2017. Why did
11 these declines occur in 2016? Can the Commission find
12 material injury based on what occurred in 2016, even if the
13 industry was able to improve in 2017?

14 MR. DOUGAN: I think the declines in -- I'll
15 leave it to the industry folks to explain what may have
16 happened in 2016. I know that there was a situation with at
17 least one U.S. producer who had some production
18 difficulties. I don't want to get into that more but we
19 discuss it in our brief, and if you look at the trend in
20 subject import market share, looking at Table C-1 and this
21 is confidential, so I want to be careful about this.

22 But if you look at subject import -- let's
23 look at the single like product, this is Table C-1, and you
24 look at subject import market share between 2015 and 2016
25 went down. Between '16 and '17 it went up, and that's true

1 of absolute volumes as well, because consumption was kind of
2 flat.

3 So if the industry's condition significantly
4 deteriorates when subject import volume and market share are
5 declining between '15 and '16, and then it improved
6 significantly between '16 and '17 when subject import,
7 volume and market share are increasing, again that doesn't
8 seem to warrant a finding of material injury by reason of,
9 because the causation is going the wrong way.

10 COMMISSIONER BROADBENT: Okay.

11 MR. SCHUTZMAN: Commissioner Broadbent, and of
12 course you heard this morning in the testimony that as the
13 downstream industries go, so does this particular industry.
14 So if the oil and gas industry was down in 2016, that of
15 course would affect business, aerospace, automobiles,
16 mining, etcetera. I think it's a complex analysis, and you
17 need to look at things like that as well for why business
18 would be down or up.

19 MR. HALEY: This is Mike Haley. I would echo
20 that comment. This industry's fairly dependent on oil and
21 gas, and that was a down year and we all suffered from that
22 particular market heading south.

23 COMMISSIONER BROADBENT: Okay, thank you. My
24 time's elapsed.

25 VICE CHAIRMAN JOHANSON: What is your position

1 regarding Petitioners' contention that the particularities
2 of PTFE as a chemical not end product may have led end users
3 to understate the comparability of PTFE products in their
4 questionnaires? This is discussed in page six of the
5 Petitioners' brief.

6 MR. LEWIS: As I stated in my testimony, just
7 because the polymer might be similar in dispersions, they're
8 not like products. We can get Chemours, a Daikin or Salve
9 product to work in our application, but we struggle with
10 other vendors. Even with GFL's product line in dispersions,
11 we can get one or two to work in our process but we can't
12 get others to work in our process.

13 It's far more than just the polymer. It's the
14 surfactant system, the way they stabilize it. That goes
15 into it, how it's transported to the U.S. In the case of
16 Dyneon, 3M or Salve, we'd had toads of Salve just
17 completely settled out. They all are different. All their
18 chemicals that they use are proprietary or trade secret. So
19 they're not like products, because they perform completely
20 different.

21 VICE CHAIRMAN JOHANSON: Mr. Haley.

22 MR. HALEY: Yeah, Mike Haley. I would echo
23 Chris' comments. We as a dispersion formulator have a very
24 limited selection of options that we can rely on for end use
25 performance and for performance in our processes, and all

1 these products are certainly not all the same. There are
2 some of them that we've tried that certainly don't work, and
3 we've outlined some of that in our submission.

4 VICE CHAIRMAN JOHANSON: Could this have
5 conceivably led to parties understating the comparability of
6 PTFE products in the questionnaires?

7 MR. BAILLIE: This is Richard Baillie.

8 VICE CHAIRMAN JOHANSON: But we keep going
9 back to questionnaires, so I'm trying to figure some of that
10 out.

11 MR. BAILLIE: Yeah, I don't think so. I think
12 what came from the questionnaires was accurate. Customers
13 were saying, processors were saying that, you know, quality
14 is very important. Timely delivery is very important.
15 Security of supply is very, very important. That's
16 consistent with my experience, having been sales leader for
17 Fluorogistics and it's consistent with my experience, having
18 been the manufacturing leader at Washington Works as well.
19 So I just don't see it that way, as was stated this
20 morning.

21 MR. SCHUTZMAN: Commissioner Johanson, we'll
22 do our best to address that question in the post-hearing
23 brief.

24 VICE CHAIRMAN JOHANSON: All right. I
25 appreciate it, Mr. Schutzman and Mr. Baillie and others.

1 What accounts for trends showing a decline in subject
2 imports during 2015 to 2016, and then a rebound in 2017?

3 MR. SCHUTZMAN: Commissioner Johanson, I have
4 to answer it the same way I answered the previous question
5 for Commissioner Broadbent. I mean I think it has to do
6 with downstream industries and the general condition of the
7 economy and the industries where this business is strongest.
8 I think certainly in oil and gas, we know that it was
9 depressed in 2016.

10 VICE CHAIRMAN JOHANSON: Mr. Lewis.

11 MR. LEWIS: We also so a decrease in the
12 aerospace defense side for us. Boeing was in a product
13 transition cycle. A lot of product resupply goes into those
14 types of applications. We had down, decreases in volumes to
15 those types of customers.

16 VICE CHAIRMAN JOHANSON: All right. Thanks
17 for your responses. Could you all please describe the level
18 of expertise required in the typical tasks performed by a
19 production worker in your plants, and compare it with the
20 task performed by a production worker in a PTFE
21 manufacturing plant, and I'm sorry, this is for ATCE, I'm
22 sorry, for AGC as a filler.

23 MR. DOUGHERTY: Yes, the operations are
24 different. But I think the level of education and skills is
25 similar. In our international factories where we are

1 processing TFE into PTFE, you typically do have people that
2 are high school to one or two years of additional training.
3 We have very similar people in a compounding plant.

4 The tasks are somewhat different in that in a
5 compounding plant, you have much more blending, cutting,
6 mixing equipment, where in a PTFE virgin resin factory, you
7 tend to have more people that are familiar with plumbing and
8 electrical works in a -- in a manufacturing or refining type
9 operation. So they are a little bit different, but the
10 level of training is quite similar.

11 MR. HALEY: This is Mike Haley. We're also in
12 this category of formulator/compounder, and we would agree
13 with those comments. I would add that our quality assurance
14 people are trained in a similar way to I think what I knew
15 in my days at 3M, and in addition, some of our formulas are
16 much more complex certainly than the actual TFE Polymerizer
17 Group. We in some of our formulations have up to a dozen
18 different ingredients that we're using in a single
19 formulation. We have to get that all right. That all has
20 to be done with a very great deal of care.

21 And so it does take a fair amount of training
22 to do that and do it consistently and do it well.

23 MR. EBNESJJAD: Commissioner Johanson, this is
24 Sina Ebnesjjad. If I may quickly comment, in a PTFE factory
25 where you have polymerizing, because of the danger of

1 explosion of TFE, there is very strong and stringent safety
2 protocol. That is the major difference between compounding
3 and polymerization.

4 Otherwise, I don't think it comes down to the
5 education of the people. It's similar, but that danger of
6 explosion sometimes is portrayed as requiring people with
7 green eyeshades to work there. That is not the case. It's
8 the safety protocol that sets the two facilities apart.
9 Obviously, the danger of explosion doesn't exist in a
10 compounding facility.

11 VICE CHAIRMAN JOHANSON: Would not the danger
12 of explosion provide the need for greater training?

13 MR. EBNESJJAD: Yes, it requires greater
14 training, but you were referring to the education that is
15 required. All that training is part of the protocol of
16 safety, to remain safe while TFE is polymerized.

17 MR. DOUGHERTY: Commissioner, if I could add
18 to my original answer. If we're talking about the folks on
19 the production floor, I think my original comments were
20 accurate. But supervision and technical support, in a
21 compound operation we have degreed engineers in the factory
22 running the day to day process, and in the backroom doing
23 product development and QC type work. We have the same
24 Ph.Ds and advanced level of research and development that
25 any chemical company would have.

1 MR. BAILLIE: If I could add in a little bit as
2 well. In explosion a TFE, PTFE plant is totally
3 unacceptable and everything possible has to be done to avoid
4 that. There's also toxic chemicals which, if released,
5 could kill many people, okay. That has to be avoided
6 period.

7 People are human beings. They make mistakes.
8 You have to have safety systems in place that go well beyond
9 people and have layer after layer after layer of protection
10 from a single individual making a mistake so that a serious
11 accident never happens.

12 VICE CHAIRMAN JOHANSON: Alright, thank you for
13 your responses. My time is about to expire. Commissioner
14 Williamson.

15 COMMISSIONER WILLIAMSON: Thank you. Looking at
16 the Table at page 28 of your brief dealing with specialty
17 versus commodity grade, and I know you're arguing that
18 things aren't fungible. But I was wondering, if you look at
19 those Tables, isn't there a sufficient overlap to show
20 sufficient fungibility, given the Commission's usual
21 practice? I mean we have lots of -- like pipe cases where
22 we have 2 to 4-inch, 4 to 6, and we all consider them a like
23 product, even though you don't use a 4-inch pipe when you
24 need a 2-inch one. So sort of looking at this Table,
25 wouldn't that suggest that there is enough overlap to say

1 that the products are more fungible than you're saying? And
2 if you want to do it post-hearing, you can since there's
3 some question about what I'm talking about.

4 MR. SCHUTZMAN: Commissioner Williamson, I think
5 we'll do that.

6 COMMISSIONER WILLIAMSON: While you're doing
7 that, you can also look at the Table on page 31 of your
8 brief, which deals with the different types of forms of the
9 product -- you know granular, fine powder, dispersion.

10 MR. SCHUTZMAN: Yes.

11 COMMISSIONER WILLIAMSON: And I have a really
12 similar question there. Isn't there sufficient overlap to
13 say that -- and given the Commission's usual practice, to
14 say these products are fungible?

15 MR. SCHUTZMAN: We would say the answer to that
16 is no.

17 COMMISSIONER WILLIAMSON: No? Okay, but look at
18 those numbers. And if you want to do it post-hearing, it's
19 fine because I realize it's late.

20 MR. SHUTZMAN: We'll certainly address it in the
21 post-hearing brief.

22 COMMISSIONER WILLIAMSON: Good. Okay, thank
23 you. The other question I had was the Petitioners made the
24 argument that you know they had to really lower price to
25 try, for instance, stay in the market and stay competitive.

1 And they also talked about the fact that their exports went
2 up and were significant and these were at lower price. And
3 so, I was wondering since people talk about not being able
4 to get what they needed if the domestics are finding
5 themselves having to export in a market that's lower -- just
6 generally lower prices than the U.S. why wouldn't they
7 prefer to sell to you folks here in the U.S. where the
8 prices are higher?

9 MR. FREED: Commissioner Williamson, we have a
10 specific example. So in the first quarter of -- well,
11 first, EGC had history of purchases with Chemours on three
12 granular products and two of those are branded and they
13 still continue to do business on those, but on the unbranded
14 products Chemours said it's no longer available. So I don't
15 know. We'll have to ask. If there was an export
16 opportunity that was a replacement for that, it was at a
17 higher return than the granular that they could've sold to
18 EGC.

19 COMMISSIONER WILLIAMSON: Okay, we'll ask them
20 to address that post-hearing since you're supposed to be
21 giving us more on this question.

22 MR. FREED: Yes. And we will address it with
23 the exchange between the two companies in our post-hearing.

24 COMMISSIONER WILLIAMSON: Okay.

25 MR. SCHUTZMAN: Commissioner Williamson, we've

1 heard testimony from this panel that Chemours could not
2 provide in certain cases what they needed. The material
3 just wasn't working.

4 COMMISSIONER WILLIAMSON: Wasn't working.

5 MR. SCHUTZMAN: Yes.

6 COMMISSIONER WILLIAMSON: You mean they weren't
7 meeting the quality standards.

8 MR. SCHUTZMAN: Did not meet their
9 specifications. Yes. I think Mr. Lewis testified to that.
10 They just couldn't qualify the Chemours product.

11 COMMISSIONER WILLIAMSON: Okay. I guess the
12 question is how significant are these incidents in the big
13 pictures you know we deal with a lot of different uses of
14 this product.

15 MR. LEWIS: In the dispersion world, it has to
16 do with the quality of finished goods. So if I have a
17 dispersion that sheers in the process and creates a gel in
18 my coating pan and then creates a defeat on my coating
19 surface, it's significant. Price doesn't come into play
20 there because scrap rates are 10, 20 percent, maybe higher.
21 So when I qualify a product, I'm looking at the stability in
22 our coating operation. Does it sheer? Does it wet out
23 completely? Does it form?

24 They're not the same between each vendor and
25 they're not the same between each SKU. Like I testified

1 earlier, GFL's product we have one that works great. One we
2 can't get to process. They say it's the same, but it
3 doesn't work the same, so we can't qualify several of their
4 products because that.

5 COMMISSIONER WILLIAMSON: GFL?

6 MR. LEWIS: GFL, which is one of the Indian
7 processors, yes.

8 COMMISSIONER WILLIAMSON: Okay, yes.

9 MR. EBNEAJJED: Mr. Williamson, if I may
10 comment. I have been a student of PTFE for decades and I
11 keep track of the products that are on the market because of
12 the business of my company and I can report that compared to
13 mid-2000 that I was employed by DuPont there has been a
14 significant curtailment of the number of grades and products
15 that DuPont offers.

16 For example, there are two grades of fine cut
17 granular and two grades that are free-flow pellets There
18 were many, many of those in those days. And indeed, DuPont
19 supplied a number of different grades at its three different
20 locations in Japan, in Holland, in the U.S.A. and some of
21 those products were actually shipped in between the
22 geographical regions and because of the large number of the
23 products and grades that the company offered they were able
24 to capture more of these end uses.

25 I'm trying to respond to your question and

1 you're surprised that this can happen. For example, there
2 is Type 8 that is used in isostatic molding. They have Type
3 8A and 8 B that had very subtle differences, but now that
4 has been reduced. They have another greater free flow, 850,
5 860, et cetera, 806, and that was made in Holland, that was
6 made in Japan. These all have been reduced, basically, to
7 two grades of 8 and 806. And according to the website that
8 I looked at a couple of days ago, so it shouldn't be a
9 surprise that even though Chemours, DuPont you know
10 invention all of that it came from there, but if you reduce
11 the number of products that you offer in every form, you
12 then lose the ability to qualify to all these diverse
13 applications that have dependent on the subtlety among
14 products in one form. I hope that helps.

15 COMMISSIONER WILLIAMSON: What do you think the
16 explanation for that? Is it the fact that companies are
17 trying to either maximum profits or not produce things that
18 are not in high demand?

19 MR. EBNESAJJAD: I hope you will allow me to
20 comment, even though I am a technical person, but as I've
21 said, I've been a student of this field. And you know when
22 you once write books, you're condemned to keeping it up over
23 the ensuing years.

24 COMMISSIONER WILLIAMSON: Understood.

25 MR. EBNESAJJAD: And you know PTFE let's back

1 and look when it -- in 1938 Roy Plunkett by accident, as the
2 story was told and has been told, found this. It was going
3 anywhere. All of a sudden the Manhattan Project came about
4 and the leader of the product said, look, you know even if
5 it's a hundred dollars a pound -- just imagine in 1940 --
6 it's worth it. They pulled that in and DuPont supplied that
7 from a facility in New Jersey and these developments you
8 know happened over let's say 1940s.

9 In 1946, there was a big burst of patents
10 because of the Manhattan Project. There had been a K-14
11 confidentiality over there on the product and if you look at
12 1940 -- let's say take 1946 when DuPont announced that they
13 were commercializing. 1950 the Washington, West Virginia
14 plant came online. It has been a long time. It has been a
15 long time. And much as you, I love my industry and this is
16 why I'm here because I have given my life to this industry
17 and I'd like to see the domestic industry prosper, but this
18 is a very mature industry. You know curtailment of the
19 number of products is sign of a mature industry, an industry
20 that barely grows at the GDP.

21 You know all of these ups and downs and finer
22 points that you've talked about, as I've looked at the
23 history, have happened. This happens. Goes up/down with
24 the important applications.

25 COMMISSIONER WILLIAMSON: Are you saying that no

1 company in the industry can afford to provide the variety
2 that the market demands because there's not a sufficient
3 volume, too much pressure?

4 MR. EBNEAJJAD: Not at all. I was just trying
5 to provide a context of one of the reasons why there would
6 be curtailment. You know you try to reduce the number of
7 SKUs. That improves your economics of your process.

8 COMMISSIONER WILLIAMSON: We can't go into the
9 department store and get same services our parents did
10 nowadays too. You could say that.

11 MR. EBNEAJJAD: I hope you remember that this
12 is a very mature business and indeed what is happening is an
13 indication of a mature business. And if you look at it, out
14 of that maturity lots of suppliers have left United States
15 and they have gone to new markets and yet, we have 2,000
16 strong you know local processing industry, variety, who are
17 consumers of PTFE and they have to be supplied. In other
18 words, while giving a positive answer to the Petitioner may
19 help one giant company, but it's going to really damage the
20 industry. That is domestic has developed around mom & pop,
21 as you've heard about it, and I hope you don't mind this
22 from an old man.

23 COMMISSIONER WILLIAMSON: I've been around a
24 while too. Thank you for that response.

25 MR. DOUGHERTY: We've heard a lot talk today

1 about floor casters and following Sina's comment, we don't
2 have people coming to our door looking for material floor
3 casters in the United States any more. People are looking
4 for engineered, high tech products. Everyone in the
5 fluoropolymer business is developing more and more technical
6 materials. Everyone, as you heard this morning, tries to
7 maximize their TFE utilization and they try to do it with
8 the highest quality and the highest profit product they
9 can. So some of it is in PTFE, but PTFE -- especially
10 granular, is at the low end of that spectrum.

11 Most people want to make ETFE and FEP and PAF --
12 materials that have a much higher profit margin, so it makes
13 some sense that the very bottom end of the market is falling
14 off because the guy that used to make floor casters on the
15 corner, he's not there any more.

16 COMMISSIONER WILLIAMSON: Okay, thank you for
17 those answers.

18 MR. BAILLIE: Yes, I wanted to say something
19 too. You know I started in the industry in R&D for DuPont
20 in 1980 and we had many, many, many more products then than
21 we do today and we had a willingness to make products
22 specialized for specific customers and to do R&D and to
23 develop a subtle difference product-to-product. You know as
24 an example we set up our dispersion production so we could
25 make many, many products very efficiently and we could

1 transition from one product to another very efficiently and
2 everything was designed around that.

3 And then, at some point, someone came into the
4 business that had a different idea on how to run the
5 business and so they eliminated about 90, 95 percent of the
6 SKUs and said, well, the customers can use just one product.
7 And for many customers that's just -- you know the customers
8 can adapt and figure how to use this one product we're now
9 going to sell them where we used to sell them 10, 15
10 products and that's what happened, okay. And that change
11 had nothing to do with importers telling them what to sell
12 or not sell. That's just how they decided they wanted to
13 compete. That was their business strategy. So you know a
14 lot of the results have to do with decisions that are made
15 by leaders of companies.

16 COMMISSIONER WILLIAMSON: Okay, thank you for
17 those answers. I'm well over my time. This is my last
18 question.

19 MR. LEWIS: I just want to say that you asked
20 the question why people are not buying from Chemours.
21 Correct? Why, if there's capacity. Selling is more than
22 just about price. If I sold just on price, I might get a
23 customer. I might an order. My customers stick with me
24 because they see a mutual benefit from a relationship that
25 we develop with mutual interests of making a product that

1 works for their application.

2 So to say it's not the field of dreams approach
3 for sales. If they make a product, everybody will come. It
4 may not work from me. And what I want from my vendors and
5 what goes into my purchasing decision is if that vendor
6 wants to sit down and help me solve my problems for my
7 customers. It's not I have a product. You buy this. You
8 make it work for your application. The vendors we work with
9 today are those vendors that sit down and say, hey, what's
10 your problems? How can I solve them and who do I solve them
11 for your customers? I don't get that from Chemours.

12 COMMISSIONER WILLIAMSON: Okay.

13 MR. LEWIS: And it's not price for me. It's
14 helping me solve my problems for the people I sell to. So
15 the purchase decision goes far more than price.

16 COMMISSIONER WILLIAMSON: Understood. Thank you
17 for all of those answers.

18 VICE CHAIRMAN JOHANSON: Commissioner Broadbent.

19 COMMISSIONER BROADBENT: Let's see, if the
20 Respondents could please respond to domestic producers
21 argument on page 7 of their pre-hearing brief that unused
22 capacity abounds in the PTFE industries in China and India
23 and that Chinese and India producers are export oriented and
24 have well established channels of distribution to distribute
25 subject PTFE in the U.S. market and have every incentive to

1 continue to increase exports to the United States, given the
2 attractive price levels in the U.S. market versus third
3 countries.

4 MR. SCHUTZMAN: Commissioner Broadbent, as far
5 as China's concerned, I think the data that you've developed
6 is pretty persuasive that the overwhelming majority of
7 Chinese capacity is destined for the Chinese domestic market
8 and almost all of the balance of that capacity is destined
9 for other markets, not the U.S. market. The U.S. market is
10 a minor market for China, at least. I think that's what
11 your data shows from the foreign producer questionnaires.

12 COMMISSIONER BROADBENT: Right. But if the
13 price is so much better in the U.S. market, why won't it
14 continue to come more and more this direction.

15 MR. SCHUTZMAN: And the Chinese capacity
16 utilization figures are also very high, so what's their --
17 why would you expect that to change? And I don't think you
18 can prognosticate a change based upon the data that you
19 have. I mean if you were looking at 60 percent capacity
20 utilization or 50 percent capacity utilization, yeah, I
21 agree. It'd be an issue. But it's really high, at least
22 based on the data that you have and you had decent coverage
23 from the foreign producers, so I don't think you can draw
24 that conclusion on the existing data, at least insofar as
25 China's concerned. I don't recall the Indian data.

1 COMMISSIONER BROADBENT: Well, I mean the
2 domestic producers are saying that the Commission's foreign
3 producer data collected in this investigation doesn't
4 include multiple capacity expansions and new production in
5 China.

6 MR. DOUGAN: Commissioner, if I can just add to
7 this, I mean if the availability of this gargantuan capacity
8 in China is somehow militates a flood of it coming here,
9 then why did the volumes of imports from China decline over
10 the POI. I mean it doesn't really hold up. I mean the idea
11 that there's this mammoth capacity just waiting for any
12 opportunity to come here is at odds with the data what
13 actually happened.

14 COMMISSIONER BROADBENT: You're disagreeing that
15 there's huge capacity in China?

16 MR. DOUGAN: There's a lot of capacity in China,
17 but I'm saying the mere presence of it doesn't mean that it
18 would be increase exports to the United States because it
19 didn't happen and the capacity and available capacity --
20 sorry -- capacity and available capacity are supposed to --
21 projected to decline. So if anything, the pattern will
22 continue in the same way that it has. At least with respect
23 to China and in India we can talk about a little bit more.
24 We're dealing with basically one company there, so I want to
25 be careful about what we say in a public hearing, but the

1 China data are a little easier to talk about in broad
2 strokes.

3 COMMISSIONER BROADBENT: Right. On China,
4 please respond to the domestic producers argument on page 52
5 to 53 that the environmental restrictions in place in China
6 are a temporary production constraint and that the long-term
7 effect of these restrictions will actually lead to increased
8 capacity in China going forward.

9 MR. BAILLIE: I'd like to comment a little bit,
10 too. As I said, I have a fair number of years of
11 experience. I was on the board of directors for a joint
12 venture, helped build that joint venture with a producer in
13 China and a major producer in the U.S. They have an economy
14 that's growing a lot faster than ours. And their focus by
15 far and away is on producing products for and selling to
16 people that are, you know, in their economy and in their
17 country. That's their focus. And it's just that simple.
18 They do have a focus on improving environment.

19 Twenty years ago, I never saw my shadow ever
20 when I was in China. There was no sun. There was no blue
21 sky. Now, more often than not, I see my shadow, you know,
22 if it's a sunny day. Or there are sunny days. And I see
23 blue skies. So they like the idea of having blue skies and
24 they like the idea of improving their environment and
25 they're working on that, and I think that's very genuine.

1 And that has caused a decrease in their capacity and I
2 don't see them going backwards. I don't see them wanting to
3 get rid of blue skies.

4 COMMISSIONER BROADBENT: Okay.

5 MR. EBNEAJJAD: Commissioner Broadbent, if I
6 may. I have consulted with just about every major Chinese
7 flourapavar manufacturer and I can tell you that in the last
8 several years, the tone completely changed. Before they
9 asked us to help them with different processes, but they
10 never gave us any emission parameters.

11 The last two companies I spoke with, they told
12 us that our process, whatever it was, would have to have
13 zero emissions. That was shocking. And I tried to argue,
14 but it wasn't open to argument. And I think that definitely
15 supports with other observation that have been made. Thank
16 you.

17 COMMISSIONER BROADBENT: Okay. I think that
18 concludes my questions. I wanna thank the panel very much.

19 VICE CHAIRMAN JOHANSON: Something caught my
20 attention in the staff report. Table 7-4 of the staff
21 report notes that China's PTFE resin exports were sold in
22 the United States at an average price of \$3.74 a pound
23 versus \$2.89 a pound in Italy and \$3.18 a pound in Korea.
24 Can you explain why China's exports exhibited such a wide
25 range of prices for what could be considered a commodity

1 product? Are these different grades by chance?

2 MR. SCHUTZMAN: I don't think we can answer that
3 at the moment, but what we can do, Commissioner Johanson, is
4 attempt to get answers from the Chinese producers and find
5 out what's behind that. And we will do that in the
6 post-hearing brief.

7 VICE CHAIRMAN JOHANSON: All right, I appreciate
8 it. It's just kind of, when you read all these documents,
9 once in a while, something kind 'a jumps out at you as being
10 anomalous. So I'd appreciate that. This is a question for
11 AGC. AGC did not express an opinion in the pre-hearing
12 brief on the domestic like product issues raised by the
13 joint respondents. Do you all have an opinion on the merits
14 of these issues?

15 MR. FREED: We have not taken any position on
16 it, and but we think that the alliance has presented a case
17 in either form. So whether you find separate like products
18 or not, that imports are not the cause of injury, whether
19 you consider them separately or as one domestic like
20 product.

21 And, again, coming back to AGC's experience on
22 granular, in their business, they have three granular
23 products that they buy from Chemours and two are branded.
24 Those cannot be -- the China imports cannot compete for
25 those products because the Teflon brand is the only one that

1 can go to those end uses. And on the other, the third
2 unbranded granular resin that they buy from Chemours, one
3 over the period, that particular resin goes to oil and gas.

4 And post-hearing, we'll submit a little more
5 support for the conclusion that the decline in price and
6 volume on granular is tied to declines in active oil rigs.
7 And no, I mean, it's a little more than you asked, but I
8 guess, finally the last point is, how can we say they're
9 injured on granular resin when they've decided, you know, to
10 walk away from supplying it to AGC. So I think
11 post-hearing, we will address it with respect to granular in
12 case you do find separate like products.

13 VICE CHAIRMAN JOHANSON: Thank you for your
14 answer, Mr. Freed. That concludes my questions. Any other
15 commissioners have additional questions? Okay, it looks
16 like none of us do. Do staff have any questions for this
17 panel?

18 MS. HAINES: Yes.

19 MS. BURKE: Emily Burke. I am just trying to
20 get a better idea -- I know we've talked about it a lot
21 today about commodity versus specialty.

22 So my first question is the vast majority of
23 purchasers stated that suppliers must be certified. So
24 based on their answers, what type of end users or customers
25 comprise the commodity market based on the definitions you

1 provided in your prior comments on our questionnaires?

2 MR. BAILLIE: Yeah, I understand the question.

3 So, generally speaking, one area is feedstock from micro
4 powders. That has very little in the way of requirements
5 and they'll buy truckloads of whatever is available. So
6 that would definitely be a commodity area.

7 Not AGC, but some of the products from some of
8 the other field producers, they'll buy truckloads without
9 looking at it. So, generally speaking, some of the field
10 products, like, that would be carbon field and the like,
11 they don't care if the product has contamination in it. Or
12 if they're making micro powder out of it, they don't care if
13 it has contamination. They're also using recycled product
14 which, you know, turns out to be gray. So, their
15 requirements are very low.

16 Another area would be things like thread sealant
17 tape manufacturers. It's pretty easy to make thread sealant
18 tape and, you know, it just gets wrapped around a pipe and
19 tightened around threads, right? So it's not a very
20 demanding application, but it's a pretty big volume. So
21 that would be another area of customers that would be more
22 commodity oriented, I would say. Not 100% of thread sealant
23 tape, but probably 95%.

24 MR. EBNESAJJAD: Another area, if I may -- Sina
25 Ebnesajjad -- is the area of what they call stock shapes.

1 And this is rods, this is sheets, this is films and they're
2 usually, these shapes are machined or somehow converted into
3 something else that doesn't have a lot of requirements. And
4 they are sold typically by distributors of these stock
5 shapes. The term in the industry is, as long as it's white
6 and slippery, it's fine. And that refers to basically the
7 commodity nature of it.

8 MS. BURKE: If you could provide in your
9 post-hearing briefs some of the names of those companies,
10 that would be really helpful. On Page 28 and 29 of the
11 respondents prehearing brief, you state Chinese shipments
12 were led by specialty grain based on questionnaire data.
13 And I'd just like to go back and I apologize. I wasn't the
14 economist on the prelim.

15 But Mr. Baillie, during the preliminary
16 conference, you stated that specialty products are available
17 from Chinese manufacturers, and that they only make the very
18 bottom end, which is on Page 118. And also on Page 126, you
19 said that there are no competing specialty grades from
20 China, none to my knowledge. There are no modified grades.
21 So can you please explain the difference between what
22 happened from six months ago to now?

23 MR. BAILLIE: Yes, I can. I was pretty
24 surprised by those results, and so, you know, it came down
25 to how I was defining things clearly. So, if I come back to

1 some of my earlier testimony, a lot of the Chinese products
2 are coming over to very large companies who used to make
3 their own granular.

4 One of them may be in the U.S., who have very
5 high level of quality systems in place. And so, they
6 qualify everything. Their systems are set up to do that.
7 So that means their customer base is gonna be pretty
8 high-end, like, they're gonna have aerospace in their
9 customer base. They're gonna have automotive in their
10 customer base. That kind of customer.

11 There are other customers who, like Sina said,
12 if it's white and it's slippery, and that's the customer
13 that I would sell to in my business, is a distributor. The
14 big companies that used to make it themselves, what they're
15 buying in a sense isn't really so much in my mind an article
16 of commerce.

17 They used to make it, they're going in, they're
18 going into those people's factories, they're specifying
19 exactly what they want. And they're specifying how they
20 want it made. They have a level of sophistication that's
21 much higher. And in my mind, I wasn't thinking about them.
22 I was thinking about the customers who I would sell to.
23 Does that make sense?

24 MS. BURKE: Yes. Thank you.

25 MS. HAINES: Okay. Staff has no further

1 questions.

2 VICE CHAIRMAN JOHANSON: Do petitioners have any
3 questions for this panel?

4 MR. CANNON: Jim Cannon. No, Mr. Chairman.

5 VICE CHAIRMAN JOHANSON: All right, thank you.

6 All right, we will now move to closing statements, but
7 before we get -- this panel is dismissed.

8 Before we begin closing statements, let me state
9 that the petitioners have five minutes of direct and five
10 minutes of closing for a total of ten minutes. And
11 respondents have one minute of direct and five minutes for
12 closing for a total of six minutes.

13 MR. BURCH: Rebuttal and closing remarks on
14 behalf of Petitioners will be given by James R. Cannon of
15 Cassidy Levy Kent. Mr. Cannon, you have 10 minutes.

16 CLOSING REMARKS BY JAMES R. CANNON JR.,

17 MR. CANNON: I'm sorry I didn't realize you were
18 waiting for me. I had to take like a restroom break. It
19 wasn't that I had nothing to say, Heaven forbid. I have got
20 a list of comments understandably from the clients so like
21 product first.

22 So Mr. Baillie testified that film is a form not
23 an application. You're talking about dental floss and
24 Gor-tex ski wear. You know if you take that logic there are
25 10,000 like products, there's not 1 and there's not 3, and

1 that's never been the Commission's approach.

2 You look for commonality and overlap in general
3 applications. Mr. ooh -- maybe I'll call him Genna, just be
4 familiar even though I realize that's probably bad for him
5 so I apologize. He conceded that there are overlapping uses
6 in general applications but then he argued that the overlap
7 is small and he said exact products were different but
8 that's true in many cases before you.

9 You have one like product bearings, they're
10 little tiny bearings, and great big bearings -- it's one
11 like product. You have many steel cases with one like
12 product as was pointed out -- one like product when it's
13 pipe and tube.

14 You have one like product cold rolled sheet or
15 coded sheet where there are extreme hair if you had some,
16 thickness, pieces of steel and there are steel thick enough
17 to coil into a pipe right -- it's still hot rolled coil.

18 Now here too it was pointed out -- well the film
19 is different because the film using the fine powder is
20 thicker than the film using the dispersion. This was their
21 argument. Likewise steel -- the reason you find one like
22 product is it's a continuum. It's a continuum across a
23 range of product and there is overlap.

24 Again, you had some interesting commentary -- in
25 fact it started really this morning with Commissioner

1 Broadbent's questions about the -- why did the buyers all
2 answer there's no overlap? It's because they all use
3 different equipment, so from their perspective there's no
4 overlap because they can only use granular or they can only
5 use dispersion.

6 So to them it's not interchangeable but
7 interchangeability is not a standard and many times today we
8 heard those -- it was kind of a slippery slope but we heard
9 a lot of language about well the three forms aren't
10 interchangeable -- no one debates that they're
11 interchangeable.

12 In your precedent citric acid, whether it's
13 liquid or solid, isn't interchangeable. What you instead
14 look for is how much overlap is there and so here we have
15 the same physical characteristics -- we have the same
16 chemical formula -- they're all polymers with the same end
17 use products -- film, tape, tubes.

18 We have shared production equipment through a
19 process. We have an industry that makes all three forms in
20 all the countries and we have an overlap in prices. So for
21 those reasons there should be one like product.

22 Next there was a lot of discussion about these
23 sort of abrupt refusals to sell. Mr. Dougherty claimed we
24 abruptly refused to sell some unbranded product. Okay so in
25 this pink sheet Exhibit 2 granular -- one, two, three, four,

1 five, six down -- the one highlight that I referred to. The
2 one the highlight didn't show -- six down granular. That's
3 the product. That's what we were selling to Mr. Dougherty.

4 Look at the price and by the way we sold it in
5 every period across the board so we didn't stop selling the
6 product to him. Now he also said two producers at the
7 preliminary stage who are not here today testified we
8 wouldn't sell to them either. The product right above that
9 -- the fifth one down, that's the product we were selling to
10 those two producers -- that grade.

11 And in fact while I was sitting here FonTech, who
12 was a witness at the preliminary stage sent an email to Cy
13 Genna and said can you sell me some more? He's been buying
14 it since we filed the petition so they're not unwilling to
15 sell or unwilling to sell at a price that's far below cost.

16 Next, we heard a lot about the commodity
17 specialty distinction. Indeed this distinction was invented
18 perhaps by Mr. Baillie who said -- he tried to explain over
19 and over what he was trying to do with the definition.
20 Fair? It was proposed at the preliminary, it was commented
21 on by the Chinese who adopted it and wanted this split as
22 the GFL who no longer is here.

23 True, we did not comment on it. We don't agree
24 with it, it wasn't our proposal. We aren't adverse to it.
25 We've done our best to respond. We understood that there's

1 confusion and we think of it in this way -- it's like you
2 see in many cases. There are some customers who are less
3 demanding, some who are very demanding with many products.

4 The less demanding customers tend to accept the
5 new product -- the imports, the market entrants, the
6 low-priced, low-quality product from China or India -- they
7 are really adopters of that low-quality product and it moves
8 up through the market and you see this in case after case.

9 The penetration starts at the low end of the
10 market and moves up the chain, but there's not a break --
11 there's not a grade or a specification called commodity or
12 specialty. Now, Mr. -- oh Genna, he said the ASCM defines
13 commodity specialty and pointed to 4 ASTM grades. That
14 would be a traditional Commission distinction.

15 You would ask us -- give us this grade or give us
16 a different grade. That's not what we were asked here.
17 Instead what we were asked is -- and I quote Mr. Baillie we
18 were asked to answer a question in which, "The commodity can
19 only be defined by the customer." And in fact that's a
20 pretty true statement.

21 Only the customer knows if -- how demanding they
22 are and whether it's a commodity or not and the implication
23 of that is kind of interesting -- the same price sheet that
24 I showed has on it grade 7A granular, fine-cut, a standard
25 product that we sell. Some customers require us to qualify

1 this product every single time they use it -- every time,
2 every new part, every time because they are a demanding
3 customer.

4 But we don't get a different price, we get the
5 same price and so what that means is the price data you
6 collected -- they're fine. They are fine, they are
7 adequate, they are perfectly useable.

8 Now there's another thing you can see from this
9 Exhibit 2 and Exhibit 1. On Exhibit 1 you see the quantity
10 of every grade we sold and then under that you can see that
11 what we've done is we've listed them by quantity so in
12 dispersion there's really only one grade that really matters
13 -- dispersion 30.

14 Dispersion 32 -- okay that's significant, the
15 rest of it doesn't matter. Granular 7A is the principle
16 grade and then there are a few grades under that but 7A is
17 half of the sales volume. So when you asked us to collect
18 prices, what is 7A -- that's a fine cut granular. That's
19 pricing product number one.

20 It doesn't really matter whether we included
21 these other small items -- our prices are not that
22 different. If we were to exclude what might be considered a
23 higher different grade it wouldn't make any difference to
24 the price data if we could even figure out "a commodity can
25 only be defined by the customer," which is unclear.

1 And that's why your answers are so unclear and
2 it's because what they're trying to get you to do is
3 translate an issue that you often face right? That's an
4 issue that imports enter at the low end of the market and
5 move up. They're trying to get you to translate that into
6 sort of a physical form that it's a different in the grade
7 of the product for the pricing analysis and it's not.

8 So I go back to where I started -- the Chinese
9 producers asked you to divide the products between commodity
10 and specialty and only report the commodity products. Had
11 they done that you'd have voids in the pricing data.

12 Now the pricing data are bad enough because you
13 don't have enough importers in the database but you don't
14 want voids.

15 Next, Mr. Dougan says, "Well the pricing data
16 aren't meaningful." For all those reasons they are
17 meaningful but he wants you to just throw out the pricing
18 data -- well of course he does. Of course he wants you to
19 throw out the pricing data. It destroys his case. The case
20 -- this case is about low prices.

21 Next Mr. Dougan wants to argue about volume
22 affects and he argues that the domestic industry has
23 approached the limit of its capacity in 2017. Why did they
24 approach the limit of their capacity in 2017 -- because they
25 counter-attacked. They tried to take back share. You can't

1 make a negative decision in the face of an industry that
2 tries to fight back.

3 You can't blame them for trying to fight back.
4 They were unable to achieve it, but you can't go negative
5 for trying.

6 VICE CHAIRMAN JOHANSON: Mr. Cannon you're time
7 has expired.

8 MR. CANNON: Oh I didn't even see it. Well Your
9 Honor, Mr. Vice Chairman thank you for those reasons and for
10 the rest of the comments that I didn't get to which I'll put
11 in the post-hearing brief. We ask you for an affirmative
12 determination and thank you very much for your time.

13 VICE CHAIRMAN JOHANSON: Thank you.

14 MR. BURCH: Rebuttal and closing remarks on
15 behalf of Respondents will be given by Max Schutzman of
16 Grunfeld, Desiderio, Lebowitz, Silverman and Klestadt and
17 Jonathan Freed of Trade Pacific. Mr. Schutzman and Mr.
18 Freed, you have six minutes.

19 CLOSING REMARKS BY MAX F. SCHUTZMAN

20 MR. SCHUTZMAN: Thank you. On the issue of like
21 product -- with the exception of channels of distribution
22 the overwhelming majority of U.S. producers and purchasers
23 and importers on all of the other five criteria reported in
24 questionnaire responses at the three forms of PTFE are not
25 at all comparable.

1 Only one U.S. producer out of eight responded
2 that they were mostly comparable, none said fully comparable
3 and a majority said not at all comparable. And Respondent's
4 witnesses' testimony were consistent with this and confirm
5 that granular fine powder and dispersion, PTFE are
6 physically different -- remember fine powder is porous, have
7 different uses, are not interchangeable, are manufactured
8 differently using different equipment facilities and
9 reduction employees and are sold at different prices. These
10 are your criteria. They are different.

11 Commissioner Johanson asked about the previous
12 granular cases versus Japan and Italy -- good question.
13 Chemours responded that there were no imports of the other
14 forms at that time. I don't think so. Staff can certainly
15 check on that and I suggest that staff do so, but we'll
16 address that in our post-hearing brief as well.

17 Chemours attempted to distinguish itself between
18 itself from Daikin and GFL taking the position that Daikin
19 and GFL import. Well, Chemours is a substantial importer
20 from a variety of countries including China, no distinction
21 there.

22 Supply constraints were reported by U.S.
23 producers and 15 out of 27 purchasers reported supply
24 constraints. Purchasers reported capacity disruptions and
25 demand exceeding global supply as reasons for changing

1 availability of PTFE in the market.

2 You heard testimony today from Respondent's
3 witnesses that Chemours and Daikin are unable to meet U.S.
4 needs for PTFE. They have insufficient capacity, they do
5 not produce certain products, Chemours will not sell
6 directly to certain customers.

7 Overall demand for PTFE resin is likely to
8 experience small changes in response to changes in price.
9 Responding firms identified Chemours and Daikin's
10 discontinued supply of commodity grades as leading to
11 increased imports, global capacity limits as leading to
12 price increases and tight supply for Daikin as changes in
13 competition since 2015.

14 The U.S. industry is not injured. The data does
15 not support an injury determination. U.S. producers and
16 fillers reported increased sales in 2017, lower sales in
17 2016 was attributable to downstream product problems. U.S.
18 capacity increased from 2015 to 17 and increased capacity
19 utilization and U.S. production for the same period, same
20 for fillers and for compounders.

21 Financial results were also very positive for
22 2017. Sales were up by quantity, by value. Gross profit
23 was up, operating income was way up. Cash flow was up, net
24 profit as well.

25 On threat as I said before in response to

1 Commissioner Broadbent's question the Chinese are operating
2 at peak capacity and exports to the U.S. frankly were under
3 2% of total shipments. Each year the POI -- I don't think
4 the data under those circumstances can support a threat
5 determination, thank you.

6 CLOSING REMARKS BY JONATHAN F. FREED

7 MR. FREED: Since we are going to run out of time
8 I'll be very brief. Just to respond to Mr. Cannon's
9 comments about the -- that there wasn't a refusal to sell,
10 it had something to do with the price and he pointed to the
11 granular product that's sixth down on their list.

12 And we'll demonstrate in the post-hearing that
13 there was a basically that there's -- we're not doing that
14 product, it's gone and so maybe that reflects a decision
15 that it's not so much competition -- they have a higher
16 return on other use of their TFE so they can go to another
17 -- another product but the evidence suggests that at that
18 time they were at capacity because if they weren't at
19 capacity they would be offering whatever product they could
20 utilize their capacity.

21 So that makes -- it's hard for them to reconcile
22 with their statements that they were underutilized capacity
23 and that like shifting to exports was the result of low
24 import competition from China or India.

25 We briefly hit again I think on the weather

1 compounders are a part of the U.S. industry. It's not so
2 much a decision of who's bigger or it's not a relative
3 comparison. I think that's useful to make those comparisons
4 and actually lining them up together I think the compounder
5 industry lines up right with the producers of the resin but
6 in any event if the capital investment numbers change,
7 there's no denying that the capital investment by the
8 fillers and compounders is significant and our brief lays
9 out the value addition and the labor -- there's no
10 meaningful distinction on the labor production related
11 workers.

12 And finally, we didn't address it in our panel
13 and I know at this point and they addressed the where are
14 the environmental litigation remediation and like superfund
15 site maintenance costs captured and that it was stated by
16 the morning panel that those are audited, confirmed. If
17 those -- if that audit is relevant to our understanding of
18 the financial position and operation of Chemours, we'd hope
19 that those can be made available soon so we can understand
20 where they're captured because both neither in their public
21 financial details, you know, 330 million dollars of
22 litigation expense of settles in 2017 and over 200 million
23 dollars of contingent liability on remediation cost and it's
24 unclear where those are captured.

25 So if it's relevant we just request that the

1 Commission make it available soon. That concludes our -- my
2 closing remarks, thank you.

3 VICE CHAIRMAN JOHANSON: Thank you, I appreciate
4 -- we appreciate you all appearing here today. It is now
5 time for the closing statement. Post-hearing briefs,
6 statements responsive to questions and requests of the
7 Commission and corrections to the transcript must be filed
8 by May 24th, 2018. Closing of the record and final release
9 of data to parties -- that date is June 15th, 2018 and final
10 comments are due on June 19th, 2018. This hearing is
11 adjourned.

12 (Whereupon at 4:05 p.m., the hearing was
13 adjourned)

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CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Polytetrafluoroethylene ("PTFE") Resin from China and India

INVESTIGATION NOS.: 701-TA-588 and 731-TA-1392-1393

HEARING DATE: 5-17-18

LOCATION: Washington, D.C.

NATURE OF HEARING: Final

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: 5-17-18

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