

# UNITED STATES INTERNATIONAL TRADE COMMISSION

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In the Matter of: ) Investigation Nos.:  
100-TO 150-SEAT LARGE CIVIL AIRCRAFT ) 701-TA-578 AND  
FROM CANADA ) 731-TA-1368 (PRELIMINARY)

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2 In the Matter of: ) Investigation Nos.: 701-TA-578  
3 100-TO 150-SEAT ) and 731-TA-1368  
4 LARGE CIVIL AIRCRAFT ) (Preliminary)  
5 FROM CANADA )

6

7 Thursday, May 18, 2017

8 Main Hearing Room

9 U.S. International

10 Trade Commission

11 500 E Street, S.W.

12 Washington, D.C.

13 The meeting commenced, pursuant to notice, at  
14 9:30 a.m., before the United States International Trade  
15 Commission Investigative Staff. Michael Anderson,  
16 Supervisory Investigator, presiding.

17

18 APPEARANCES:

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21 (presiding)

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23 Carolyn Carlson, Investigator

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1 OPENING REMARKS:

2 Petitioners (Robert T. Novick, Wilmer Cutler Pickering Hale  
3 and Dorr LLP)

4 Respondents (Peter Lichtenbaum, Covington & Burling LLP)

5

6 In Support of the Imposition of Antidumping and  
7 Countervailing Duty Orders:

8 Wilmer Cutler Pickering Hale and Dorr LLP

9 Washington, DC

10 On behalf of:

11 The Boeing Company

12 Raymond L. Conner, Vice Chairman, The Boeing  
13 Company

14 Charles Anderson, Principal, Capital Trade

15 Professor Jerry Nickelsburg, University of  
16 California Los Angeles

17 Robert T. Novick )

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21 William Desmond )

22 Sarah Licht )

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1 In Opposition to the Imposition of Antidumping and  
2 Countervailing Duty Orders:

3 Dentons US LLP  
4 Washington, DC

5 On behalf of:

6 Delta Air Lines, Inc.

7 Greg May, Senior Vice President, Supply Chain  
8 Management & Fleet, Delta Air Lines, Inc.

9 Joe Esposito, Vice President, Network Planning,  
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11 Scott McClain, Associate General Counsel, Delta  
12 Air Lines, Inc.

13 Yohai Baisburd )

14 ) -- OF COUNSEL

15 Daniel Morris )

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17 Covington & Burling LLP

18 Washington, DC

19 On behalf of:

20 Bombardier Inc.

21

22 Sebastien Mullot, Director, C Series Program,  
23 Commercial Aircraft Division, Bombardier Inc.

24 Ross Mitchell, Vice President, Commercial  
25 Operations, Commercial Division, Bombardier, Inc.



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1 that's why we're here today.

2           This investigation involves one of the most  
3 capital intensive products the Commission will have examined  
4 to date. In past cases involving large capital goods, the  
5 Commission has recognized that Congress' intent is to ensure  
6 that orders are issued whereas the House said, and I quote,  
7 "in large capital equipment cases, the loss of a single sale  
8 can cause immediate economic harm and where it may be  
9 impossible to offer meaningful relief if the investigation  
10 is not initiated until after importation takes place." And  
11 as the Senate said at the same time, "A sale for importation  
12 is sufficient to find injury or threat thereof."

13           In this investigation, the Commission has before  
14 it just such a sale, the Bombardier sale to Delta. The  
15 confirmed pricing and imminent imports from the sale require  
16 no speculation on the Commission's part. Beyond that, it  
17 has compelling information in the record regarding United's  
18 sales campaign, where direct competition between the CS-100  
19 and the 737<sup>700</sup> caused Boeing to have to drop prices  
20 significantly below any prior levels.

21           But the Commission has more on the record to  
22 confirm the threat to the U.S. industry. It has likely  
23 sales for importation as evidenced by confidential  
24 information in the record about near term additional  
25 campaigns. If Bombardier's practices are not addressed now,

1 Boeing will either have to offer severely depressed prices  
2 or forfeit additional market share, causing further injury.

3           The sale from Bombardier to Delta caused  
4 immediate economic harm. First, it's significantly  
5 depressed prices and those depressed prices will affect  
6 future competitions. Second, it deprived Boeing of sales  
7 opportunities at Delta in the 100 to 150 seat market. As a  
8 result of that sale, Delta has confirmed pricing for as many  
9 as 90 CS 300s, which establishes pricing for planes even  
10 Delta or Bombardier must acknowledge compete with the 700  
11 and Mac 7. And third, it created commercial momentum for  
12 Bombardier because Delta is a marquis customer that will  
13 catalyze further sales. This harm is not inconsequential,  
14 immaterial, or unimportant.

15           In addition to the price effects, when imports  
16 began in less than a year, they will lock in Boeing's lost  
17 market share. The subject merchandise will account for 100  
18 percent of imports and 100 percent of market share in 2018  
19 and will account for 61 percent of market share for the  
20 period 2018 to 2021.

21           At the same time, the domestic industry's market  
22 share will plummet to 24 percent. And to put that into  
23 context, this is an almost \$1 billion a year industry in the  
24 U.S. alone, this market. It's a \$4 billion market globally.

25           And these price and volume effects are having

1 maximum impact just as Boeing is developing the 737 MAX 7.  
2 If Boeing cannot secure additional orders for the MAX 7, or  
3 is forced to sell at depressed prices, the program will not  
4 succeed and Boeing will be eliminated from the 100 to 150  
5 seat market.

6           The domestic industry's ability to develop a  
7 derivative and more advanced version of the domestic like  
8 product is directly relevant in this investigation. As the  
9 Senate said at the time this provision was added in 1988,  
10 this provision is and I quote "particularly relevant to  
11 industries producing big ticket items such as aircraft,  
12 where a loss of a single sale may have a major impact on  
13 revenues and profits and thus the ability to proceed with  
14 research and development or production plans."

15           More broadly, if Bombardier's unfair trade  
16 practice are not addressed, it will next target the  
17 medium-sized single aisle market. This is not speculation.  
18 Bombardier is already talking about launching a CS-500 to  
19 compete with Boeing 7378 and MAX 8. And if you let that  
20 happen, we will be here again, but under worse conditions  
21 for the domestic industry.

22           This strategy is not new. It is the strategy  
23 Airbus used to force Lockheed and McDonnell Douglas from the  
24 market. Airbus used government subsidies first to enter a  
25 single market segment. And now it has a full fleet of LCA

1 and half of the global market. The WTO has found that this  
2 strategy of creating airplanes with subsidies and causing  
3 injury in our market after -- is a violation of our  
4 international trade rules. The Commission should find the  
5 same.

6 In sum, on this record, an affirmative injury  
7 determination is required. Applying the Commission's  
8 standard, the Commission cannot reasonably conclude that on  
9 the record as a whole there's -- it contains clear and  
10 convincing evidence that there's no threat of material  
11 injury. To the contrary, the record shows that there is  
12 just such a threat. And if anything, the evidence that will  
13 arise over the course of the investigation, including  
14 imports and further campaigns, will only reinforce that  
15 conclusion.

16 The Commission must act before imports for the  
17 sale of subsidized and dumped products materialize, because  
18 at that point, the material injury will be too late to undo.  
19 Thank you for your time.

20 MS. BELLAMY: Opening remarks on behalf of  
21 respondent Peter Lichtenbaum, Covington Burling, LLP.

22 STATEMENT OF PETER LICHTENBAUM

23 MR. LICHTENBAUM: Good morning, Mr. Anderson and  
24 Commission staff. I'm Peter Lichtenbaum from Covington &  
25 Burling appearing on behalf of respondent Bombardier, Inc.

1           Boeing's petition in this case is unprecedented  
2           in its overreach. There have been no subject imports.  
3           There are no lost sales or lost revenues. Boeing doesn't  
4           even make a product that competes with the aircraft  
5           Bombardier offered in the sales campaigns that Boeing  
6           complains about.

7           Boeing is a giant in the market for large civil  
8           aircraft with an enviable order back log, while Bombardier  
9           is a new entrant. There's nothing here that meets the  
10          Commission's standard for real and imminent threat of  
11          material injury.

12          Our witnesses from Bombardier and from Delta,  
13          well, fill in the details, but let me highlight the main  
14          themes in our presentation this morning. First, aircraft  
15          are not like the commodity products the Commission usually  
16          investigates. Large civil aircraft are complex,  
17          high^technology products that purchasers select based on  
18          lifetime operating costs and a wide range of nonprice  
19          factors.

20          Even if the Commission could compare purchase  
21          prices for similar sized aircraft, which it can't for the  
22          United and Delta sales campaigns that Boeing complains  
23          about, that comparison would only tell a partial and  
24          misleading story about what ultimately drives purchasing  
25          decisions.

1                   Second, by focusing only on its smallest and  
2                   least successful 737 models, Boeing has created an  
3                   artificially narrow like product. The like product should  
4                   be the 737 family of aircraft, which represent a continuum  
5                   of sizes, ranges, operating costs, and other features.  
6                   There is no clear dividing line at 150 seats or elsewhere.

7                   Third, Boeing has not suffered any lost sales or  
8                   lost revenues due to competition with Bombardier. There  
9                   just isn't much competition between Bombardier's C series  
10                  and Boeing's products.

11                  Airlines purchase aircraft to meet specific  
12                  needs in terms of passenger load, range, and many other  
13                  factors. The CS 100, the only product involved in the U.S.  
14                  sales about which Boeing complains, seats about 30 fewer  
15                  passengers than the 737 MAX 7. And aircraft are not like  
16                  shampoo, where getting 30 percent more for a comparable  
17                  price is a bonus. Larger aircraft are heavier and more  
18                  expensive to operate. Thus an airline does not want to  
19                  operate a larger aircraft than it needs for a particular  
20                  route.

21                  Boeing and Airbus both adopted deliberate  
22                  strategies years ago to make larger single aisle aircraft  
23                  that are more profitable for them. Boeing presses its  
24                  customers to upgauge their orders from the 737<sup>700</sup> and MAX  
25                  7 to the MAX 8 and 9, effectively cannibalizing demand for

1 its smaller aircraft. Airbus does much the same. And  
2 they've been able to follow this strategy because there was  
3 no alternative for airline customers.

4 But in doing so, they left a hole in the market  
5 that created the business case for the C series. Boeing had  
6 decades of headstart and plenty of opportunity to produce  
7 aircraft in the seat range as it did until 2006, but chose  
8 instead to exit the 100 seat market space.

9 As you'll hear from later witnesses, a new  
10 Boeing aircraft was never considered at Delta not because of  
11 price, but because Boeing does not have a new aircraft that  
12 meets Delta's needs for a smaller plane.

13 And United also expressed interest in the CS 100  
14 again because of its smaller size. To keep Bombardier from  
15 gaining a foot hold at United, Boeing priced so  
16 aggressively, it was able to divert United to the larger MAX  
17 7, away from the 100 seat aircraft United said it needed and  
18 that Boeing could not supply.

19 Within months, Boeing persuaded United to  
20 convert to the even larger and more profitable MAX 8.  
21 Again, the upgauging strategy. So Boeing is now complaining  
22 about pricing impact on a plane that doesn't compete with  
23 the CS 100 that Bombardier offered at United and that Boeing  
24 didn't even end up selling to United.

25 Fourth, there were no subject imports during the

1 POI and there won't be any this year. The small number of  
2 imports will begin no sooner than April of next year. And  
3 since Bombardier's still under production learning curve and  
4 aircraft are long lead items, it won't be able to ramp up  
5 imports any time soon. Meanwhile, Boeing has a seven to  
6 eight year backlog of orders for the 737 family and is  
7 effectively sold out for years. The threat Boeing imagines  
8 is both more speculative and more distant than anything the  
9 Commission has ever considered to be real and imminent.

10 Boeing's attempt to portray itself as a  
11 vulnerable market entrant is not credible in light of  
12 Boeing's commanding share in the U.S. single aisle market,  
13 its robust financials, and its lengthy 737 backlog. If this  
14 is the case of David versus Goliath, Boeing has cast itself  
15 in the wrong role. For all these reasons, the Commission  
16 can and should reach a negative preliminary determination.  
17 And we look forward to completing our presentation later  
18 this morning. Thank you.

19 MS. BELLAMY: Will petitioners please come  
20 forward?

21 CHAIRMAN ANDERSON: Good morning, Mr. Novick.  
22 Welcome to our panelists and when you're ready, please  
23 proceed.

24 MR. NOVICK: Thank you and good morning. Again,  
25 my name is Bob Novick with Wilmer Hale, counsel to the

1 Boeing Company. With me on the panel are to my immediate  
2 right, Ray Conner, the vice chairman of the Boeing Company,  
3 Professor Jerry Nickelsburg to my far left, Chuck Anderson  
4 to my far right, and my colleague Pat McLain to my immediate  
5 left. They will introduce themselves during their  
6 presentations.

7 Thank you for allowing us to participate in this  
8 conference and more importantly, the hard work you've done  
9 in such a short time frame to understand this industry,  
10 which we know is not one that you typically see.

11 I'll make three points to keep in mind during  
12 the course of this conference and then turn it over to the  
13 people you actually want to hear from. First, the subject  
14 imports would not exist but for government subsidies. At  
15 least \$3 billion to date for the C series and that number is  
16 growing. Bombardier, Canada, and the European Commission  
17 have all acknowledged this fact as evidence on the record  
18 shows.

19 And the nature of these subsidies is to  
20 stimulate exports and harm the domestic industry. The  
21 half-billion dollars in launch aid is a de facto export  
22 subsidy, as the repayment is to be made from the delivery of  
23 airplanes and given the size of Canada's market, those  
24 cannot be consumed in the domestic market and will be  
25 exported.

1                   And maybe even more pernicious is the recent --  
2                   are the recent equity infusions that the government of  
3                   Quebec provided to cover net operating losses. They enabled  
4                   Embraer to avoid bankruptcy and dump product in the U.S.  
5                   These are the most pernicious form of subsidies under the  
6                   WTO agreement.

7                   Second, but for the \$3 billion government  
8                   subsidies, Bombardier would not have been able to offer the  
9                   subject merchandise at the dumped prices it has. In fact,  
10                  Quebec, Bombardier, and Delta all acknowledge that but for  
11                  the subsidies, there would have been no sale to Delta. That  
12                  evidence, too, is in the record.

13                  A brief chronology of the events leading up to  
14                  the Delta sale confirms this point. Whether one goes back  
15                  to 2005 when Bombardier began offering the C series or 2008  
16                  when it actually launched the program, Bombardier has not  
17                  been able to make a sale to a major U.S. airline.

18                  This is despite having received the half-billion  
19                  dollars in launch aid that it did from Canada, Quebec, and  
20                  the U.K. By October 2015, just 18 months ago, Bombardier  
21                  was, by its own admission, on the brink of bankruptcy  
22                  because of this market failure. In that same month, rather  
23                  than suffer the normal consequences of commercial failure,  
24                  Bombardier was bailed out by Quebec, which committed \$2.5  
25                  billion in equity infusion. It saved the C series program

1 and maybe the company itself.

2 Just one month later, after these government  
3 commitments, Bombardier offered United cut rate prices for  
4 the subject merchandise. And record evidence will show that  
5 the material -- the planes that Bombardier offered.

6 Boeing fought off that effort, but it prices far  
7 below those realized in prior sales. And then in April of  
8 2016, just a few months later, Bombardier secured a sale to  
9 Delta at highly dumped prices. The orders for 75 CS 100s,  
10 but with substitution rights and options for up to 90 CS  
11 300s at confirmed prices, a product I don't think we're  
12 going to hear either Bombardier or Delta dispute competes  
13 with Boeing 737-700 and MAX 7.

14 As Delta CEO observed at the time of the  
15 purchase, and I quote, "We are thrilled that the Quebec  
16 government is an investor. It gives us a lot of confidence  
17 to be able to make the decision. We see that the government  
18 supports the business." It is evident from the statement,  
19 let alone the prices, that but for the government subsidies,  
20 Delta would not have bought the C series.

21 So in a few short months, Bombardier went from  
22 the brink of bankruptcy to having "tremendous momentum" to  
23 use its own words and with only two intervening events, a  
24 \$2.5 billion equity infusion and a sale to Delta at prices  
25 that results -- that result in a 80 percent dumping margin.

1 Fortunes can obviously turn quickly in this industry. They  
2 can go down as fast as they can go up.

3 Third, there's little doubt that Bombardier is  
4 determined to and indeed must in the short term further  
5 penetrate the U.S. market if it wants the C series to  
6 succeed, thus confirming that there will be future sales for  
7 importation if common practices are not addressed.

8 How do we know this? One, the U.S. market is  
9 the dominant market for the subject merchandise and drives  
10 demand for the product. Bombardier's own market forecast  
11 confirmed that Bombardier agrees.

12 Two, Bombardier plans to ramp up production of  
13 the subject merchandise to as many as 120 units per year by  
14 2020. Where is this production going to go? In this  
15 industry, one produces to orders. Bombardier will need to  
16 secure significant additional U.S. orders in the short term,  
17 given the lag time between orders and deliveries, if it's to  
18 achieve this production goal necessary for the program to  
19 succeed. They won't be producing white tails. This is not  
20 an industry that builds for inventory.

21 Third, Bombardier has reportedly already had  
22 discussions with U.S. carriers, JetBlue and Spirit. In  
23 addition, Bombardier will compete with Boeing in a number of  
24 sales campaigns expected in the near future as confirmed by  
25 confidential information in the record.

1                   MR. NOVICK: There can be no doubt that  
2           Bombardier will continue to target the U.S. Market with its  
3           dumped and subsidized product. I close as I opened earlier  
4           this morning.                   First, the prerequisites for  
5           preliminary injury determination are met. The Commission  
6           cannot reasonably conclude that the record as a whole  
7           contains clear and convincing evidence that there is no  
8           threat of material injury. This is true whether you conduct  
9           your volume price impact analysis or the 9-factor threat  
10          analysis.

11                   Second, waiting to address the threat that Boeing  
12          is facing would be at odds with the statute and  
13          Congressional intent. Congress expressed its intention that  
14          the Commission not delay acting until after the imports  
15          occur and cause the material injury.

16                   Third, the need for antidumping and  
17          countervailing duty orders is particularly acute under the  
18          present circumstances where Boeing, Airbus and Bombardier  
19          are each introducing new aircraft into the 100-150 seat  
20          market. The Commission cannot wait as in this industry with  
21          its very few customers there are limited opportunities to  
22          regain lost ground.                   As Ray Conner reminded me  
23          recently, once you've lost a sale, you never get it back.  
24          Before I turn it over to Ray Conner I just want to note that  
25          the General Counsel of Boeing Mike Ludick is also here

1       though he is not here as a witness so with that I turn it  
2       over to Ray Conner.

3                               STATEMENT OF RAYMOND L. CONNER

4               MR. CONNER:  Thanks Bob.  Good morning.  I am Ray  
5       Conner, Vice Chairman of the Boeing Company.  I am here  
6       today to talk about the injury Boeing has suffered as a  
7       result of Bombardier's subsidies and predatory pricing.  
8       Luckily this is an injury that you can fix and if you don't  
9       fix it now it will be too late to do anything about it  
10      later.

11              Last year Bombardier sold 75 to 125 planes for  
12      less than 20 million dollars each.  That's millions less  
13      than it costs to build them and millions less than it sold  
14      the C-series for in their home market.  All this because  
15      they got millions of dollars and billions of dollars in  
16      subsidies from Canada.  Now why would Bombardier do this?  
17      It's pretty simple.  The U.S. Market is the most important  
18      market in the world.  Major U.S. Airlines like Delta are  
19      among the biggest and most respected airlines in the world.  
20      They are the true market leaders.

21              A sale to Delta, United or any other big U.S.  
22      Airline is a seal of approval for a new airplane.  These  
23      campaigns help determine whether a new airplane will thrive  
24      or die.  That's why Bombardier is willing to lose millions  
25      of dollars per plane on this sale.  That's what Bombardier

1 bought with Canada's subsidies -- a seal of approval for the  
2 C-series jets.

3 Let me explain why the subsidized sale is so  
4 harmful to Boeing, its employees, its supply chain and the  
5 American economy. The airplane business, and I've been  
6 associated with it for almost 40 years, is a long cycle  
7 industry. Products take years to develop and produce.  
8 Important sales are often made in big chunks. Those sales  
9 have an immediate impact on the winners and the losers and  
10 that impact sticks for a long time.

11 Bombardier is selling into the 100-150 seat  
12 market. That's a key part of our business. About 4 billion  
13 dollars a year around the world and about a billion dollars  
14 a year in the United States. In our industry every sale  
15 defines the pricing for the products in that market segment  
16 for years to come. The Delta sale was precisely that kind  
17 of market defining event. The planes Delta ordered  
18 on that one day in April of last year are equivalent to  
19 years of future demand in the 100-150 seat market. You  
20 can't get that back. We won't get an opportunity to produce  
21 those airplanes ever and therefore will forgo the revenue  
22 and the earnings we need to produce new products in the  
23 future. It is gone forever. Even worse, the sale set a new  
24 benchmark for pricing for the CS100 and the CS300.

25 That subsidized benchmark is far below the

1 commercial price for that plane. That pricing will continue  
2 to hurt us for years to come. Today we are spending  
3 hundreds of millions of dollars to develop our new competing  
4 product the 737Max7 and we are having to make adjustments to  
5 the plane design as we speak because of this pricing. As we  
6 know, if we have to sell those planes at Bombardier's  
7 subsidized pricing we will never get our money back.  
8 That's just the way it is.

9 Don't get me wrong, I want to be very clear here.  
10 We do love to compete. Competition is what makes us all  
11 better. What we want is competition that is fair. It is  
12 untenable for us to continue to compete against government  
13 subsidized competitors. Bombardier's subsidized competition  
14 has hurt us now and will hurt us for years to come but it  
15 doesn't have to be that way. You guys can fix this before  
16 it is too late.

17 Before I go on, let me tell you a little bit  
18 about myself. I've had the privilege to work for the Boeing  
19 Company now since 1977 when I started as a mechanic on the  
20 Boeing 727 program. I've served in a lot of the Boeing  
21 Company commercial airplane organization in a number of  
22 different positions that build both the 737-700 and the  
23 737Max7 as well as other commercial airplanes. From 2003 to  
24 2007 I was Vice President of Sales for the Americas so I am  
25 very familiar with this marketplace.

1                   My next position was the Head of Sales for all  
2 commercial airplanes around the world. From 2012 through  
3 November of 2016 I was the President and CEO of BCA. Now  
4 I'm about to retire but I still care very deeply about the  
5 U.S. Commercial Aerospace Industry and about the Boeing  
6 Company and I'm extremely concerned about us having to  
7 continue to compete with subsidized competitors.

8                   We're here today because the 100-150 seat market  
9 matters greatly to Boeing and Bombardier is very close to  
10 forcing us out of this altogether. Our share of the 100-150  
11 seat LCA deliveries has historically been around 40 percent  
12 globally and about 70 percent in the U.S. Market. This  
13 shows how much we have to lose if Bombardier's  
14 subsidy-fueled attack on our home market continues.

15                   Bombardier has said it wants 50 percent of this  
16 market, which it will probably win at the prices it is  
17 offering. If Bombardier does that, we're looking at losing  
18 330 million dollars in revenue every year and about 1.7  
19 billion every 5 years in the U.S. alone and this scenario is  
20 actually pretty optimistic because in this business there  
21 are no points for a distant 2nd or 3rd place.

22                   You need commercial momentum and economy is a  
23 scale. When you lose big sales you lose both. Today, we  
24 are at a critical moment that will define the competition in  
25 the 100-150 seat market. Boeing, Bombardier and Airbus are

1 all introducing new models and competitions now will  
2 determine which models will succeed over the next 15 to 20  
3 years and which will be dead in that marketplace.

4 To get a better sense of the stakes it is  
5 important to recognize that orders don't come in nice,  
6 smooth streams. The major orders that make or break an  
7 airplane program come in big chunks particularly with these  
8 big U.S. Carriers and this is a long-cycle market. It takes  
9 4-7 years to develop new derivatives, new airplanes or  
10 derivative airplanes that are going to be successful in the  
11 commercial life for 20 years.

12 We schedule our production rates, delivery lots  
13 and supply chain requirements two or more years in advance  
14 and it typically takes several years between the time a  
15 customer orders an airplane and the time they take delivery  
16 of them. This cycle time is why today's financial results  
17 reflect the market conditions that prevailed years ago when  
18 the current deliveries were sold, so what we are talking  
19 about here is yes, we have had good financial results but  
20 that's because of the airplanes that we sold three and five  
21 years ago.

22 If we waited until the additional harm from  
23 Bombardier's ongoing aggressive penetration into the U.S.  
24 Market was reflected on our income statement we'd be far  
25 past the point of when this Commission could do anything

1 about that injury. A single campaign loss immediately harms  
2 our commercial momentum with only a handful of make or break  
3 orders from market customers to go around, every major order  
4 that Bombardier wins helps convince the remaining customers  
5 that Bombardier will be the best, long term solution and  
6 partner in this market.

7           It makes it much harder for Boeing to generate  
8 commercial momentum for the Max7. Because orders are so  
9 critical for every sale and we manage our delivery slots and  
10 production rates to align with that order intake. But we  
11 can't just win orders at any price. We must sell aircraft  
12 at prices that cover our costs and earn an adequate return  
13 so we can reinvest in our business and continue to  
14 perpetuate new airplane programs as we move forward.

15           That is simply impossible right now given  
16 Bombardier's subsidized pricing that a downward pull has on  
17 the entire U.S. Market. In the first place, Bombardier has  
18 been quite clear that the CS100 and the CS300 compete with  
19 Boeing and Airbus in the 100-150 seat market. The CS300 is  
20 very close in seat count and range capabilities to Boeing's  
21 73700 and Max7 and importantly the price for both the  
22 C-series models affect Boeing prices.

23           This is not theoretical but fact. Bombardier  
24 competed the CS100 against Boeing at United. We won that  
25 campaign but the confidential materials we have submitted

1 clearly establish the direct price harm that the CS100  
2 caused to Boeing prices. Then there is a direct downward  
3 pull on Boeing prices from the close connection between the  
4 price of the CS100 and the CS300. Because the CS300 is a  
5 larger sibling in the same market. The CS300's price is  
6 closely tied to that of the CS100. Dropping the CS100  
7 price means dropping the CS200 price which in turn depresses  
8 the 737-700 and the Max7.

9           The Delta deal is a painful example of how this  
10 price transmission effect works. Like United, Delta is a  
11 vital customer for Boeing. In the second half of 2015,  
12 Delta was looking for used aircraft and we developed a  
13 solution to meet those requirements. We sold the airline 19  
14 used airplanes in December of 2015 and were working on a  
15 second launch when Bombardier intervened with subsidized  
16 fuel price cuts on the new C-series aircraft.

17           In fact, they went deeper on price than they had  
18 at United. We did not try to compete with a new airplane  
19 because we knew we could never meet Delta's preferred price  
20 point which Bombardier met with dumped prices and it worked.  
21 Delta agreed to buy 75 brand new C-series aircraft with  
22 options for 50 more. Here's the harm that this caused which  
23 will continue. In Delta's deal for the CS100, Bombardier  
24 provided firm pricing on CS300s. In other words, if Delta  
25 chooses to exercise substitution rights for the CS300s, they

1       have already negotiated the price for that airplane and  
2       Delta officials have publically stated that they are very  
3       interested in the CS300 and they have even set a seating  
4       configuration for these aircraft.

5               As far as volume, Delta has the right to convert  
6       40 of the 75 firm orders into CS300s and it can convert all  
7       50 of its options into CS300s so that's 90 CS300s that have  
8       firm pricing in a deal that we know that the CS100 was sold  
9       at extremely low prices. As I just indicated, one would  
10      expect the CS300 to be priced somewhat higher than the CS100  
11      but not dramatically so.

12             Now think of other U.S. Airlines. They know that  
13      Delta has already locked in extremely low prices on the  
14      CS300 for up to 90 aircraft. It makes no sense for those  
15      U.S. airlines to pay many million dollars more for either  
16      the C-series or the Max7. Buying Max7 at fair prices would  
17      put those other airlines at a severe disadvantage when they  
18      compete against Delta and its much lower cost structure.

19             As a result, Boeing must drop the Max7 prices  
20      substantially, far below levels we could ever justify on an  
21      economic basis, just to have a hope of competing for new  
22      orders and we must do it now because that's where the market  
23      prices are, now. This is untenable for Boeing. So both  
24      directly and indirectly the CS100 has a very real damaging  
25      effect on Boeing prices in the 100 to 150 seat market and

1 this will only worsen as Delta begins to operate the  
2 C-series and other U.S. Airlines feel the pain from  
3 competing against Delta's price.

4 Looking forward, Bombardier's targeted attack on  
5 the U.S. Market will continue. Additional U.S. sales  
6 campaigns with major customers will be happening in the very  
7 near future and absent a remedy everything indicates that  
8 the dumping will continue. Bombardier still needs to  
9 aggressively pursue additional orders from U.S. Customers to  
10 save the C-series program.

11 That means Boeing will again be faced with the  
12 untenable position, either we agree to painful price cuts  
13 that slash revenues and profits and our ability to reinvest  
14 in the business or we lose the C-series and our market  
15 share, employment, production, revenues and profits suffer  
16 accordingly. It will only take one or two lost sales  
17 involving U.S. customers before commercial viability of the  
18 Max7 and therefore the U.S. Industry's very future becomes  
19 very doubtful.

20 It is already in a precarious situation. The  
21 Max7 only has 63 orders from 5 customers, has not received a  
22 significant customer order since 2013 and received its only  
23 U.S. orders in 2011. Sixty-three orders is far from a  
24 healthy backlog. If Bombardier continues to take major  
25 sales, which it will with the current C-series prices, the

1 U.S. Industry will be unable to end its order drought and  
2 will not have any viable product in this market.

3 As I mentioned earlier, we want to compete fairly  
4 on a level playing field. Bombardier continues to receive  
5 subsidies and use them to offer below-market pricing and we  
6 cannot do that. Our pricing has to cover our costs. I hope  
7 you'll recognize the harm for what this is. Immediate and  
8 bound to get worse but there's time to nip this in the bud  
9 and I hope you will do that. Thank you for your time and  
10 now I'd like to turn it over to Professor Nickelsburg.

11 STATEMENT OF PROFESSOR JERRY NICKELSBURG

12 PROFESSOR NICKELSBURG: Thank you, Ray. Good  
13 morning. My name is Professor Jerry Nickelsburg. For the  
14 last on the faculty of UCLA and previously on the faculty of  
15 the University of Southern California. I've also had a  
16 20-year career in Aviation with executive positions with  
17 Mcdonald Douglas, Flight Safety International and Flight  
18 Safety Boeing.

19 In 1986 I began doing research in Transportation  
20 Economics and with particular emphasis on aviation. My  
21 testimony this morning will address three topics. First, I  
22 would describe the 100-150 seat LCA market which includes  
23 Bombardier's CS100 and 300 and Boeing 737-700 and 737 Max7.  
24 I will also describe the factors that distinguishes the  
25 market from other aircraft markets.

1                   Second, I will discuss the key conditions of  
2                   competition and the dynamics of market prices for these  
3                   aircraft. Third, I will explain how the C-series threatens  
4                   to eliminate the Boeing Max7 with artificially low pricing  
5                   made possible by government subsidies. Because of limited  
6                   time available I will be brief but will be happy to answer  
7                   your questions and will provide more detailed analysis and  
8                   explication in the post conference brief.

9                   Let me begin with the 100 to 150 seat LCA market.  
10                  This is the market for single-aisle aircraft with standard  
11                  two class seating capacity of 100-150 seats and range of at  
12                  least 2900 nautical miles. These aircraft satisfy airline  
13                  requirements for aircraft with a longer range than regional  
14                  jets but less capacity than medium to large narrow body and  
15                  wide body aircraft. The competing producers are Boeing,  
16                  Airbus and Bombardier. The products in this market include  
17                  the Boeing 737-700 and 737Max7, the Airbus A319C0 and Neo  
18                  and Bombardier's CS100 and CS300.

19                  Bombardier is the newest entrant into this  
20                  market. It first announced its C-series in 2005. It was  
21                  initially shelved for a lack of customer interest and was  
22                  ultimately launched or as Bombardier has described it,  
23                  re-launched in 2008 with transport Canada certification in  
24                  2015 and first deliveries in 2016. The 100 to 150 seat LCA  
25                  are optimal for U.S. airlines for a very large number of

1 routes that they want to operate. Why?

2 First, this type of LCA is well-suited to serve  
3 U.S. airlines' networks which often include many less  
4 populous destinations so it allows for more frequent flights  
5 with fewer passengers which passengers like. Pilot costs  
6 also tend to be less since with higher frequency of flights,  
7 airlines can more easily optimize pilots' schedules.

8 Finally, they can serve airports with short,  
9 high-hot or obstacle impaired runways which larger aircraft  
10 cannot do.

11 PROFESSOR NICKELSBURG: Thus the 100- to  
12 150-Seat LCA increases the locations that airlines can  
13 serve. By the same token, there are many cases where using  
14 a regional jet would be suboptimal due to their short range.  
15 Many U.S. routes of transcontinental and regional jets  
16 cannot fly such long distances nonstop, and of course, the  
17 problem with aircraft with fewer than 100 seats is just that  
18 -- suboptimal low-seating capacity.

19 Actual usage patterns by airlines in the U.S.  
20 bear all this out, and indeed, industry literature and  
21 analysis recognizes the 100- to 150-Seat LCA market as one  
22 that is a separate market. Bombardier's own approach is  
23 instructed. It markets the CS100 and CS300 as competitors  
24 with Boeing 737-700 and Max 7, but it has not attempted to  
25 market these aircraft as competitors to the larger Boeing

1 737-800 and Airbus A320, A321 models. Simply put, the  
2 Bombardier CS100, 300, the Boeing 737-700 and Max 7, and  
3 Airbus A319 are substitutes and competitors and operate in  
4 the same market.

5 Now to return to my second topic. Given that  
6 the 100- to 150-Seat LCA products compete against each  
7 other, how do they compete and under what conditions of  
8 competition? Regarding demand, the primary U.S. customers  
9 for the 100- to 150-Seat LCA are major U.S. network  
10 airlines.

11 Virtually all U.S. carriers, including Delta,  
12 American, United, Alaskan and Southwest, have significant  
13 fleets in this market. Southwest, for example, operates 496  
14 100- to 150-Seat aircraft out of its total fleet of 728  
15 aircrafts.

16 Airline consolidation in recent years means that  
17 there are only a few large U.S. airlines left. This  
18 diminishes manufacturer's negotiating power, meaning that  
19 Boeing has even less power to resist low-price competition  
20 than it did a few years ago. In fact, Boeing listed its  
21 dependence on a limited number of commercial airlines as a  
22 risk factor in its most recent 10-K.

23 One of the main drivers of demand in the U.S.  
24 market is the large number of 100- to 150-Seat LCA currently  
25 in service. However, they're aging and in need of

1 replacement in the very near term and extending over several  
2 years into the future. Because aircraft are typically  
3 ordered in large blocks with deliveries years in the future,  
4 the demand for replacement is materializing now, and will  
5 continue to grow.

6 Supply conditions in the aircraft industry are  
7 characterized by long design and development periods, high  
8 capital intensive production, economies of scale, learning  
9 curve effects, and economies of scope. It is very costly to  
10 bring a new or derivative model of the 100- to 150-Seat LCAs  
11 to market.

12 The costs are concentrated in the early stage of  
13 an aircraft program before there's any guarantee of  
14 commercial success, because the first delivery is still  
15 years away in the future. This is when program viability is  
16 most uncertain. As a result, the program has magnified.  
17 Accordingly, orders are critical, particularly during the  
18 design and development phases.

19 Aircraft manufacturers depend on orders as an  
20 indicator of viability of their new aircraft. Orders  
21 represent a proof of concept, signaling to the market that a  
22 model has staying power, and therefore a customer's  
23 investment in the aircraft will hold value over time. In  
24 addition, orders generate substantial advanced payments long  
25 before delivery, and these payments can partially offset the

1 large upfront development costs, thus contributing to a  
2 program's viability.

3           Simply put, winning orders during the design and  
4 development phase is generally necessary to prevent  
5 premature program termination, and I'm happy to elaborate  
6 with examples of the MD-90, L-1011 and other aircraft in the  
7 past.

8           Now, let me discuss the rules of quality, market  
9 price, price discovery and launch prices. The airlines  
10 demand prices commensurate with pricing obtained by their  
11 competitors. This is because the capital costs incurred by  
12 airlines affects the fares that they can charge in the  
13 market.

14           Airlines and leasing companies are sophisticated  
15 players. The industry is relatively small and the results  
16 of sales campaigns are often well-publicized. These  
17 characteristics of the industry facilitate price discovery.  
18 Price discovery channels also include securities, filings,  
19 lease company offers, and financing packages.

20           Just as a personal note, during my time at  
21 McDonnell Douglas, when I was in the sales group, it was  
22 patently clear that airlines knew what other airlines had  
23 paid, even though on different continents for aircraft, and  
24 when they revealed to us what we had sold aircraft for, they  
25 were just dead-on, so price discovery is relatively

1 straightforward in this industry.

2           It's important to recognize the prices of  
3 different models of aircraft in the same market are linked,  
4 even if each model has slightly different characteristics.  
5 For example, the 2016 United Airlines campaign shows that  
6 Bombardier's low offer price for the CS100, which has a  
7 standard two-class seating capacity of about 108 seats,  
8 pulled down the offer price for the Boeing 737-700, which is  
9 a standard two-class seating capacity of 126 seats.

10           As a matter of economics, it's not necessary for  
11 two products to be completely identical in order for their  
12 prices to be closely linked. Sometimes LC manufacturers  
13 offer discounts early in the life-cycle of an airplane, a  
14 phenomenon known as launch pricing. The launch initiates  
15 the design and development phase of an aircraft program  
16 years before the first delivery. Launch prices are lower to  
17 compensate a customer for taking a risk by buying an  
18 unproven aircraft that is still not fully designed, not  
19 tested, not certified, and whose date of delivery is  
20 uncertain.

21           Manufacturers sometimes offer launch pricing  
22 during the new aircraft engineering and development phases  
23 to induce airlines to place early orders. But launch  
24 pricing, as the name suggests, occurs at program launch.  
25 Seven to eight years after launch, a steep drop in prices

1 would not be consistent with normal industry practice.  
2 Rather it suggests that a model is failing because the  
3 rationale for launch pricing, engineering and program risk  
4 is no longer present.

5 Under normal market conditions, such low prices  
6 are unsustainable. Why? Because excessively low prices  
7 make it impossible to achieve positive returns over the life  
8 of the aircraft program, assuming no government backing. In  
9 the current 100- to 150-Seat LCA market, Bombardier has set  
10 a price benchmarked below long-run average costs that other  
11 airlines will demand when they seek to purchase the same or  
12 similar aircraft from Bombardier. In other words, after a  
13 manufacturer lowers its price to a certain level, it is  
14 virtually impossible to raise it back up again.

15 In turn, this causes other manufacturers to  
16 compete with similarly low prices, even if unsustainable.  
17 This is what happened to the McDonnell Douglas DC10 and  
18 Lockheed L1011 competing with the subsidized Airbus A300  
19 aircraft. I've emphasized the importance of price in  
20 airline customer purchasing decisions, and indeed, I would  
21 argue that price is paramount.

22 Do airline customers ever pay more for better  
23 quality, better operating characteristics or better  
24 performance? Yes. But only to the extent that it improves  
25 the airline customers' bottom line. For example, an

1 aircraft with lower fuel-burn will command a higher price  
2 than one with higher fuel-burn, holding all else equal,  
3 because the former lowers the operating costs to the  
4 airline.

5 So pricing for aircraft with superior  
6 performance characteristics will be above long-run minimum  
7 average costs, and it is this in part that induces aircraft  
8 manufacturers to innovate. And my recent research on  
9 aircraft pricing in response to fuel price spikes, confirms  
10 that this is what happens in this industry.

11 Again, better technology should translate into  
12 higher prices, not lower prices. Yet, the opposite has  
13 happened with Bombardier. Public information indicates that  
14 the C-series is priced far below competing products, and  
15 below even its own cost of production. So Bombardier's  
16 pricing has less to do with product excellence, and more to  
17 do with artificial support provided by Bombardier's  
18 government backers.

19 Now let me talk about commercial momentum, or  
20 feedback cycles. The dynamic that links one sales campaign  
21 to another. It's crucial to the success of an aircraft  
22 program. Major sales lead to more sales and failures to  
23 more failures. Success begets success and losses beget  
24 losses.

25 Why does this happen in the 100- to 150-Seat

1 market? Airlines want to know that their investments in  
2 aircraft will hold value over a long period of time. If an  
3 aircraft manufacturer's failing to attract customers, it  
4 raises doubts about the size of the secondary market and the  
5 availability of support services ten to twenty years in the  
6 future.

7           For example, an airline will see that if it buys  
8 an airplane that other airlines are not buying, then it or  
9 subsequent operators may not be able to share costs for  
10 aircraft support down the road. Thus, a loss of commercial  
11 momentum reduces the estimated residual value of the  
12 aircraft, reduces its net present value and therefore  
13 reduces the sales price required to secure an order.

14           New 100- to 150-Seat LCA are particularly  
15 vulnerable to negative commercial momentum cycles. Negative  
16 commercial momentum can get locked in very quickly as a  
17 result of only a couple of major well-publicized sales  
18 campaigns. This is because a large proportion of demand is  
19 concentrated in a small group of major U.S. airlines.

20           The Boeing 737 Max 7 appears to be perilously  
21 close to, or maybe even already be, locked into such a  
22 negative commercial momentum cycle. It has not had any  
23 major U.S. orders since 2011, and has not had any major  
24 orders of any kind since 2013. By contrast, Bombardier's  
25 success with Delta gives the C-series program a major boost

1 in commercial momentum.

2 So now I'm turning to the impact of this  
3 C-Series on the domestic industry. These well-documented  
4 conditions of competition naturally, and almost invariably,  
5 lead to certain conclusions regarding the ongoing  
6 competition between the C-Series and the Boeing 737-700 and  
7 737 Max 7.

8 Simply put, Bombardier's artificially low prices  
9 are jeopardizing the future of both Boeing programs, and  
10 especially the 737 Max 7, which is still in the very risky  
11 initial design and development phase. The 737 Max 7 program  
12 is in serious danger, even before any deliveries are made.

13 If Boeing wins additional orders, they will be  
14 at artificially low prices. If Boeing loses, it will be  
15 sapped of commercial momentum. Already, the 737 Max program  
16 has had a drought of U.S. orders. That is not healthy, nor  
17 does it suggest a high degree of commercial momentum. The  
18 Max 7 is, thus, quite vulnerable and its risk of collapse is  
19 elevated.

20 Normally, competition induces efficiency and  
21 improves product quality, which is welfare improving for  
22 consumers. However, that requires the competition be on an  
23 equal footing. When part of the cost of production is  
24 subsidized, the outcome is worse for the unsubsidized  
25 producer, its shareholders, its workforce and for consumers

1 at large. The presence of government subsidies distorts the  
2 markets and moves production away from the more efficient  
3 producer to the less efficient producer. This is precisely  
4 what is happening with Bombardier.

5 In closing, let me note that historically, the  
6 market has not supported more than two suppliers for any  
7 appreciable length of time. The evidence for failed  
8 aircraft models no longer for sale, such as the Fokker 100,  
9 the MD 87-105, and the A318 is clear.

10 Today, Bombardier, Boeing and Airbus compete to  
11 establish newly developed aircraft in the market.  
12 Bombardier has achieved commercial momentum through below  
13 long-run average cost pricing. Few major U.S. customers are  
14 still at play and the 737 Max 7 is quite vulnerable.

15 Bombardier, with its subsidized production  
16 costs, has the incentive and the capability to marginalize  
17 the Boeing products in this market in a relatively short  
18 period of time. Were that to happen, the historical record  
19 in this industry, and again, for example, with the MD-87-105  
20 and Fokker 100, and economic logic suggests that the Max 7  
21 would no longer be viable.

22 Boeing would obtain few, if any, orders, in  
23 addition to those it already has. Also, existing customers  
24 for the Max 7 could seek to switch out their orders, and  
25 that would make the C-Series elimination of the Max 7 from

1 the market even faster.

2 And were all that to happen, all of this would  
3 likely occur before the first C-Series aircraft ever made it  
4 into the U.S. market. Thank you for your time, and I'll now  
5 turn it over to Chuck from Capital Trade.

6 STATEMENT OF CHARLES ANDERSON

7 MR. CHARLES ANDERSON: Good morning. I think I  
8 should say, to start out, that as far as I know, Mr.  
9 Anderson, you and I are not related.

10 My task today will be to draw on the testimony  
11 of Mr. Conner and Professor Nickelsburg and other evidence  
12 to give you an economic assessment of this case in the form  
13 of a standard ITC injury analysis. That is, like product,  
14 conditions of competitions and threat.

15 Starting with like product, let me run through  
16 the six factors. Let's start with physical characteristics  
17 and end uses. Professor Nickelsburg has described 100- to  
18 150-Seat segment as a distinct market. Specifically, the  
19 seating capacity and range differences between the small,  
20 single-aisle aircraft on the one hand, and regional jets and  
21 LCA in the medium and large single-aisle markets on the  
22 other, make it a physically different product.

23 These characteristics directly affect how the  
24 different types of commercial aircraft are used. On what  
25 type of route structure they are purchased and best suited

1 for, and sometimes even the airports they fly to.

2 Second, interchangeability. This is not the  
3 typical industry that the ITC's, where there is a continuum  
4 of products encompassing hundreds of different sizes, types  
5 and characteristics. Very few models of large, commercial  
6 aircraft are produced.

7 These few specific models are made in a very  
8 limited number of capacity and range combinations, as  
9 dictated by the market. While they may be interchangeable  
10 on certain routes and on certain days, they are purchased to  
11 meet a specific route need. That is why aircraft with these  
12 characteristics exist.

13 Third, channels of distribution. I have to give  
14 up on that one. We agree that there are no meaningful  
15 differences here, but channels is rarely a deciding factor  
16 in like product analysis.

17 Fourth, manufacturing facilities, production  
18 processes, and employees. Because of the scale economies in  
19 aircraft manufacturing, it is cost-effective to make  
20 different types of planes in the same plant. Nonetheless,  
21 at Boeing, there is tooling that is unique to each model of  
22 aircraft. Tooling that must be used in producing these  
23 aircraft to meet the stipulations set forth in their FAA  
24 type certifications.

25 Further, small, single-aisle aircraft have

1 production learning curves that are distinct from other  
2 Boeing LCAs. In addition, I believe that an important  
3 reason why this factor is in like product analysis is to  
4 assess how easy or how difficult it is for producer to shift  
5 from one type of widget to another. Production shifting in  
6 this industry is limited by long lead times needed for  
7 tooling, parts and components. And by the significant  
8 learning curve costs that are incurred when production  
9 shifts between products.

10 The fifth factor is producer and customer  
11 perceptions. Mr. Conner and Professor Nickelsburg have  
12 addressed this factor in detail, so I will not repeat all  
13 that has been said. Suffice it to say that a large number  
14 of customers, producers, trade publications, and outside  
15 analysts have treated the 100- to 150- single-aisle LCA as a  
16 distinct and segregable market. This is the industry's  
17 definition of market, not ours.

18 Finally, on price. Boeing's confidential  
19 questionnaire response data shows a significant gap between  
20 historic U.S. pricing for small, single-aisle aircraft and  
21 other single-aisle aircraft. We will address this,  
22 obviously, more in our post-conference brief.

23 A broader set of more uniform pricing data,  
24 which is the list price information, confirms differences in  
25 prices between small, single-aisle aircraft and other

1 single-aisle aircraft of an absolute amount rarely, if ever,  
2 seen by the Commission. We're talking multiple millions of  
3 dollars here.

4 When you put these facts together, there's  
5 evidence that there are a number of clear dividing lines  
6 between 100- to 150-Seat single-aisle LCAs from other  
7 single-aisle LCAs.

8 I'll now summarize what others have already said  
9 about conditions of competition, focusing on those that are  
10 critical to an understanding of how unfairly traded imports  
11 constitute a threat to the U.S. industry.

12 First, the market is price-sensitive. Demand in  
13 this market is derived from the highly competitive market  
14 for domestic commercial air travel. Moreover, aircraft in  
15 this category tend to be configured for a relatively high  
16 proportion of economy class seats. Thus, this market is  
17 very price-sensitive. As Professor Nickelsburg has  
18 explained, airlines seek to minimize their aircrafts costs,  
19 which encompass not only their initial price, but also their  
20 operating costs and residual values.

21 The second is the importance of the U.S. market.  
22 This is the world's largest market for small, single-aisle  
23 aircraft. Currently the U.S. market is emerging from a  
24 period of dormancy as the large installed fleet ages and as  
25 four new models enter into service. It may not be as big as

1       it once was, but it still will be a large and attractive  
2       market.

3                       Third is about the nature of sales. As you have  
4       heard, orders in this industry are large and frequent and  
5       lumpy. Loss of even a single sale or the depression of  
6       prices on a single transaction can result in millions of  
7       foregone operating profits.

8                       Fourth condition is, we're gonna switch to  
9       supply. This is a high-risk industry burdened by extremely  
10      large upfront R&D and tooling and high manufacturing costs,  
11      particularly in the late years of development and in the  
12      early years of production. Also because quality and safety  
13      in this industry are paramount. It requires the maintenance  
14      of a highly skilled workforce to produce this complex  
15      product. These workers are vital assets, and earn far  
16      about the national average.

17                      The fifth factor is the importance of anchor  
18      sales. I'll not spend much time on this because others have  
19      already covered it. But an initial order by a market  
20      customer signals to other potential customers that this  
21      aircraft will be serviceable, and it will hold its value  
22      over its long, useful life.

23                      As you've heard, this generates what is called  
24      commercial momentum. Airbus is the classic example of a  
25      producer that created commercial momentum through subsidized

1 market entry. And as the history of McDonnell Douglas  
2 illustrates, commercial momentum can also work in the  
3 reverse.

4           Before turning to threat, it's critical to  
5 understand that the subject merchandise and the domestic  
6 like product are substitutable and ultimately compete for  
7 sales on price, and really in the end, price alone.  
8 Notwithstanding the physical differences, Boeing's 737-700,  
9 Max 7 and C-Series models have competed head-to-head for  
10 orders.

11           Airline customers are very aware of differences  
12 in competing aircrafts such as C-count, maximum take-off  
13 weight, fuel efficiency, and maintenance requirements. They  
14 use that in-depth knowledge of such differences to negotiate  
15 price. In this industry, even factors that the Commission  
16 typically considers non-price are monetized and then valued  
17 by the customers and producers and find their way into the  
18 final contract price.

19           MR. ANDERSON: Turning now to threat, let me  
20 discuss the concept of what constitutes imminent here. For  
21 threat purposes, the concept of imminent is intended to weed  
22 out claims of future injury where the presence of imports  
23 and the likely effects are speculative. Thus, the concept  
24 is industry specific and it's dependent on the time horizon  
25 for reasonable forecasts.

1                   In this regard, this injury -- industry is a  
2                   little bit different from those you're normally looking at.  
3                   The producers base their product strategies on 20 year  
4                   demand projections. Airlines develop multiyear acquisition  
5                   strategies that result in the stream of aircraft deliveries  
6                   over a number of years, which are then operated for at least  
7                   a decade and often longer.

8                   Because of long lead times between order and  
9                   delivery, it is possible to forecast with a great deal of  
10                  certainty annual market shares for at least five years out.  
11                  That is the period required by U.S. GAAP for public airlines  
12                  to report their future purchase aircraft purchase  
13                  commitments.

14                  Detailed order and delivery schedules for all  
15                  major aircraft manufacturers are announced regularly by  
16                  producers and customers and are tracked daily by third party  
17                  data gatherers. Contrast this with most industries before  
18                  the Commission, where there are often no legal commitments  
19                  regarding future volumes and prices at least beyond one  
20                  year. Thus, imminent in this industry is much longer than  
21                  one or two years.

22                  Now on to adverse volume effects. Already  
23                  booked Bombardier orders translate into unquestionable  
24                  increases in imports, both absolutely and as a percentage of  
25                  total domestic production and consumption. Using third

1 party delivery data, Boeing has prepared a forecast of  
2 subject import market shares over the next five years. This  
3 data shows a large imminent increase in subject imports.

4 But we believe that Bombardier will seek more  
5 U.S. sales volume. Our post conference brief will detail  
6 several major upcoming orders by U.S. airlines over the next  
7 several years, as well as a chart showing Boeing and  
8 Bombardier overlapping potential customers.

9 As mentioned, Bombardier needs to firm up the  
10 quality of its orders to ramp up delivery slots. That means  
11 that it will have to compete aggressively for those orders.

12 Now on to adverse price effects. The  
13 competition between Boeing and Bombardier at United provides  
14 the Commission with a concrete example of how unfair imports  
15 have irreversibly damaged U.S. producer pricing. The  
16 initial prices Boeing offered to United were in line with  
17 historic prices. Boeing believes that Bombardier undercuts  
18 those prices significantly, notwithstanding its claims of  
19 offering a better product. Based on its market  
20 intelligence, Boeing believes that Bombardier is  
21 underselling.

22 Stories about the low United prices found their  
23 way into the trade press. Through the mechanism of price  
24 transmission, this is creating current price depression,  
25 which will continue into the future. And the Delta fire

1 sale price, which was also widely reported in the press,  
2 exacerbated the downward price pressure on small single  
3 aisle aircraft.

4           Given the likely volume and price effects and  
5 the domestic industry's vulnerability, the subject imports  
6 are highly -- is highly likely to cause material injury,  
7 including harm to Boeing's operation and finances. These  
8 include reductions in the trade indicia, production and  
9 shipments, and the financial indicia, net sales, gross  
10 margins, operating income, returns on investment, research  
11 and development expenditures, as well as declines in the  
12 number of production related workers, hours worked, and  
13 total labor income.

14           Net sales production in shipments will decline  
15 because Boeing will sell fewer units of the MAX 7 in its  
16 all-important domestic market. What units it does sell will  
17 be at lower prices. Boeing will also be forced to spread  
18 large fixed costs over fewer units. As Boeing produces  
19 fewer single small single aisle aircraft, it will have to  
20 reduce employment, hours worked, and wages.

21           The condition of competition distinctive to this  
22 industry make Boeing susceptible to injury in other ways,  
23 including the loss of commercial momentum and the inability  
24 to fund the next generation. There is a large U.S. market  
25 for aircraft of this size and range. If reasonable pricing

1 and volumes prevail, Boeing would have the business  
2 justification to increase sales and increase production,  
3 which would lower its unit costs and generate the capital  
4 needed to fund the next generation of product.

5 That next generation will be especially  
6 expensive to develop as it almost certainly will be a clean  
7 sheet design incorporating advanced materials, avionics, and  
8 aerodynamics.

9 We're talking multiple billions of dollars.  
10 Because Boeing has no government back stop, it must earn  
11 relatively high rates of return on the current generation of  
12 offerings, especially given the maturity of the 737 program.

13 Finally, let me address the issue of  
14 vulnerability. Normally, the Commission focuses on recent  
15 financial performance as set forth in the financial data to  
16 assess whether the industry is vulnerable. While the Boeing  
17 data shows rates of returns that are relatively high by  
18 traditional ITC standards, the obvious fact is that these  
19 returns were earned on a paltry base of delivery volumes  
20 and revenues.

21 As Mr. Conner has said, if the domestic industry  
22 is delivering 10 or few aircraft per year, it's not healthy.  
23 The apparent rates of return are high for other reasons, as  
24 we will discuss in our post hearing brief.

25 What is more relevant is the drop in the

1 absolute level of operating profits over the POI. To make  
2 the funds needed to develop the next generation aircraft,  
3 manufacturers must earn high profits, both on an absolute  
4 and percentage basis, particularly in the late years of a  
5 program.

6 For threat purposes, what really is telling is  
7 the lack of any U.S. orders from the MAX 7 since 2011.  
8 Injury from lost sales or lost revenues will show up in the  
9 financials only several years after a sales campaign. But  
10 that future injury is locked in at the time that the order  
11 is lost. That is why the threat is so real now. I'll now  
12 turn it over to Pat McLain.

13 STATEMENT OF PATRICK J. MCLAIN

14 MR. MCLAIN: Good morning. I'm Pat McLain of  
15 Wilmer Hale. I'll conclude by connecting what you just  
16 heard from Mr. Conner and the economist to the relevant  
17 legal standards. My basic point is that the evidence  
18 compels an affirmative determination.

19 First, as Mr. Novick said at the beginning,  
20 Congress envisioned cases exactly like this one. And it  
21 authorized the Commission to make an affirmative  
22 determination before any subject imports have entered the  
23 country. This includes a single sale for importation like  
24 the Delta sale. It also includes the likelihood of sales  
25 for importation, such as the additional U.S. sales

1       Bombardier is targeting.

2                       Second, the statute instructs the Commission to  
3       base its threat determination on two elements that are  
4       clearly satisfied here. Regarding the first element, that  
5       is whether further dumped or subsidized imports are  
6       imminent, the answer's obviously a yes. Delta is  
7       contractually committed to importing 75 C series aircraft  
8       as its SEC filings show. It will import 15 C series next  
9       year. This is a subject import volume well above the  
10      domestic industry's total production in each of several  
11      recent years.

12                      And it will increase subject import levels from  
13      zero to 100 percent of all imports next year. The data on  
14      Delta's remaining 60 imports through 2021 are likewise  
15      scheduled in black and white and no less certain than what  
16      is coming next year.

17                      As to the second element, that is whether  
18      material injury by reason of imports would occur unless an  
19      order is issued, this case presents a uniquely specific and  
20      predictable material injury scenario.

21                      Now the Commission is authorized to draw  
22      inferences at a very high level of generality, but it  
23      doesn't need to do that here. The evidence answers the  
24      threat question directly. In Bombardier, we have one highly  
25      export oriented producer targeting the U.S. market with two

1 specific aircraft models that would not exist without  
2 subsidies.

3 As Professor Nickelsburg discussed, the  
4 predictable outcome of artificially injecting this supplier  
5 into this market is that Boeing's prices and sales must fall  
6 significantly. But the Commission has much more than  
7 economic theory to go on. Bombardier and its government  
8 sponsors have made no secret about their plans to beat  
9 Boeing in the market. Indeed, Bombardier itself places  
10 Boeing's like product in the same market that the C series  
11 "dominates." Bombardier boasts that with the C series now  
12 in production, it will "be able to compete with anybody in  
13 the world, including Boeing specifically." And Bombardier  
14 warns that its competitors are "right to be scared because  
15 there's nothing else like this aircraft in the marketplace."

16 In line with this attitude, Bombardier believes  
17 it is "well positioned to capture 50 percent of the U.S. --  
18 of the 100 to 150 seat market." This 50 percent share  
19 target implies that Boeing must battle its other subsidized  
20 competitor Airbus for a rump of what the domestic industry  
21 used to have.

22 With the global market worth about \$4 billion  
23 annually, and the U.S. market worth around \$1 billion per  
24 year, Bombardier's plan is effectively to take \$2 billion in  
25 global sales every year and around \$400 million out of the

1 U.S. market every year.

2 For Boeing, this translates into a loss of about  
3 \$330 million in U.S. sales each year and a loss of \$1.7  
4 billion every five years. This is what's at stake according  
5 to Bombardier's own plans. It is material by any measure.

6 Put in terms of the statutory threat factors,  
7 there's simply no question that a threat of material injury  
8 exists right now.

9 Nature of subsidies, Bombardier is fueled by \$3  
10 billion worth of the most harmful subsidies that can be  
11 designed, subsidies that create and then sustain its planes,  
12 subsidies that are contingent on exports, and subsidies that  
13 cover its operating losses.

14 Production capacity, Bombardier's entire C  
15 series program depends upon ramping up to full scale  
16 production rates through at least 2020. At least 75 percent  
17 of these slots are already earmarked for Delta in the U.S.  
18 market, but Bombardier still has big holes in its near term  
19 production schedule that compel it to seek more U.S. sales  
20 right now.

21 Market penetration, adverse effect -- adverse  
22 price effects, all of these are satisfied as we will  
23 elaborate in our post hearing brief. And I'll just -- I see  
24 the time is running short. I'll just touch on other  
25 demonstrable adverse trends.

1           The record shows that Bombardier continues to  
2 pursue additional U.S. sales and the C series has all the  
3 commercial momentum that makes further sales more likely.  
4 Meanwhile, the MAX 7 hasn't won a significant order in three  
5 and a half years, hasn't won a U.S. order in five years.

6           The overall trend is that the subject  
7 merchandise is taking over the U.S. market, while the  
8 domestic industry has one product for the future. And that  
9 product isn't selling.

10           The domestic industry is therefore exceedingly  
11 vulnerable to material injury beyond what is already locked  
12 in at Delta. Indeed in terms of imminent adverse impact,  
13 the domestic industry is on a knife edge. Even before  
14 subject imports begin, even before U.S. airlines see up  
15 close what the Delta price can do for their cost structures,  
16 and how painful it is to compete against -- for passenger  
17 traffic without the Delta price.

18           Absent orders, the likely scenarios for the  
19 domestic industry's product of the future, the MAX 7, are  
20 that it will very soon be marginalized in a distant second  
21 or third place and therefore on its way out of the market,  
22 or that it will already cease to be an effective competitor  
23 all together. Either way, the result is material injury.

24           I see my time is up, so we welcome your  
25 questions. Thank you.

1                   CHAIRMAN ANDERSON: Okay, thank you, thank you  
2                   Mr. Novick. And to our panelists, we appreciate you coming  
3                   here to help us understand your product and the market and  
4                   the conditions of competition, especially those who have  
5                   taken time of their businesses and have travelled here.

6                   We'd like to now start with questions from our  
7                   staff. And we'll start first with our investigator Ms.  
8                   Carlson.

9                   MS. CARLSON: Good morning. Thank you all very  
10                  much for being here and for your testimony. I wanted to  
11                  start with a few questions related to production and  
12                  production processes just for my better understanding, since  
13                  you know, I'm new to learning about the industry.

14                  I would -- I want to better understand the  
15                  overall production process of the subject aircraft from  
16                  initial design, to development, to actual fabrication. Does  
17                  all this occur in your Renton, Washington facility at least  
18                  for the subject 737 models?

19                  MR. CONNER: On the 737 model?

20                  MS. CARLSON: Yeah.

21                  MR. CONNER: Yeah, for virtually the most part.

22                  I mean --

23                  CHAIRMAN ANDERSON: Please state your name again  
24                  for the --

25                  MR. CONNER: Ray Conner.

1                   CHAIRMAN ANDERSON: Thank you.

2                   MR. CONNER: Vice chairman, Boeing Company. On  
3 the 737, yes, virtually all the production is done in design  
4 and production. Design in particular is done in Renton,  
5 Washington. And final assembly is done in Renton,  
6 Washington as well.

7                   Now we do have a supply chain that's primarily -  
8 - 85 percent is within the United States. So a big portion  
9 of which is in Kansas, Wichita, Kansas, where they make all  
10 the fuselage and some of the other kinds of parts in that  
11 respect. And then they ship all that to Renton, where we  
12 put it all together with the wings, and the fuselage, and  
13 the wiring, and all those things. But most -- for the most  
14 part, it's done in Renton Washington.

15                  MS. CARLSON: All right and to what extent are  
16 airlines or other types of companies involved in the design  
17 and the development of a new aircraft? For example, did you  
18 receive any direct input from airlines with regard to the  
19 737 MAX 7?

20                  MR. CONNER: Yeah, we always work with our  
21 airlines as we bring a new product to market to see what  
22 kinds of -- the demands that they're going to be looking  
23 for. What are they actually looking for in the various  
24 market segments? In the 100 to 150 seat market, you know,  
25 what we chose to do with concurrence from the airlines was

1 to address that market segment, which is a separate market  
2 segment within the single aisle family with the MAX 7. And  
3 that was done in conjunction with our interchange with the  
4 airline customers.

5 MS. CARLSON: Okay, thank you. How easily can  
6 you switch production from the subject 737 aircraft to for  
7 example single aisle large civil aircraft with more than 150  
8 seats or maybe double aisle large civil aircraft?

9 MR. CONNER: Well, we do all the single aisle  
10 airplanes on the same production line. The twin aisle  
11 airplanes are done in another facility up north in Everett,  
12 Washington. And those are done on separate production lines  
13 as well.

14 Now each one of our production lines carries  
15 different variants of the family. So you have a 737-700 or  
16 MAX 7, a MAX 8, MAX 9, potentially a MAX 10. And we tend to  
17 run those down the same production line.

18 The issue is that when you make a change, if you  
19 move from a MAX 7 to a MAX 8, if you don't get enough of the  
20 same type together, it can be very disruptive to your  
21 production system, which can drive tremendous inefficiencies  
22 as you start to produce.

23 If you can imagine, you know, because the  
24 airplane is different enough, that if you just had one or  
25 maybe two and then the rest of them were a different type,

1 the disruption that would occur in the learning curve would  
2 be pretty significant. So what we'd like to do like these  
3 big chunks that we would sell to a Delta or to a United  
4 airlines, it creates a lot of efficiency in the production  
5 system if you can put them together in a block of maybe  
6 five, 10, or something like that, so we can get some  
7 similarity as they move down.

8 So not having or just having ones -- one or two  
9 is a very disruptive situation to any production system.

10 MR. NOVICK: Let me explain -- excuse me, you're  
11 answering why the change of tooling --

12 MR. CONNER: Yeah.

13 MR. NOVICK: Why is that?

14 MR. CONNER: Well, there's a number of different  
15 things. One, there's different tooling because the  
16 fuselages would be different. Different wire, wire runs  
17 because those things would be different. The joins would be  
18 somewhat a little bit different. You could have sometimes  
19 some landing gear issues that are different as well. So  
20 then your whole supply chain, it ripples -- and it ripples  
21 all the way through the whole supply chain of which, you  
22 know, we have thousands of suppliers that would be working  
23 on that. And your ability then to move things around  
24 becomes very limited.

25 MS. CARLSON: Okay, that's very helpful. Thank

1       you.

2                   MR. CONNER:   Okay.

3                   MS. CARLSON:   Can you further describe your  
4       relationship between your firm and engine manufacturers?  
5       And are there any other components or aspects of aircraft  
6       manufacturing that are carried out by other companies in  
7       this manner?

8                   MR. CONNER:   With respect to the 737, we work  
9       with CFMI, which is a joint venture between GE and Safran,  
10      which is a French company.   And they provide all of the  
11      engines for the 737 family whether it's a 737-700, a MAX 7,  
12      or an 800, 900, et cetera.

13                  Now the engines are a different variant for the  
14      MAX family as opposed to the next generation family.   So  
15      they're developing a brand new engine for our new model, the  
16      MAX 7 and the MAX 8 and the MAX 9.

17                  MS. CARLSON:   Okay.   The petition describes  
18      certain ancillary items in relation to the sale of an  
19      aircraft.   Do ancillary items have a role with respect to  
20      production processes and overall production costs?   Could  
21      you describe any of those?

22                  MR CONNER:   The ancillary items would be, you  
23      know, we can all kind of chime in on this, but it would be  
24      pilot training.   It would be ground crew training, ground  
25      support aspects, spares.   You might, you know, for a MAX 7,

1       you would have different spares components than you would  
2       have on say a MAX 8. So those are all ancillary type items.

3               MR. NOVICK: I don't think, Chuck might answer,  
4       that any of them go to the production process.

5               MS. CARLSON: Okay.

6               MR. ANDERSON: Yeah.

7               MR. NOVICK: Is that?

8               MR. ANDERSON: Sorry, Chuck Anderson, Cap Trade.  
9       It has more to do with actually the sales price. There's  
10      sort of like options. And they can include sort of services  
11      like training, goods like spare parts, and even things like  
12      residual guarantees. Those are considered.

13              But the important thing is they're always  
14      essentially valued and monetized in the discussion of price.  
15      So it becomes part of the overall contract price.

16              MR. CONNER: Yeah, if you -- when you Ray Conner  
17      again. When you go down that path, you know, when you bring  
18      in all the different elements of a deal, you can talk about  
19      escalation rates, you can talk about all these different  
20      things that you would bring to the contract terms. The  
21      pre-delivery payments, those are all ancillary items to the  
22      specific price of the airplane.

23              MS. CARLSON: Okay, thank you for clarifying.  
24      Mr. Conner, you mentioned in your testimony that the lag  
25      time between when an order is made and delivery is -- occurs

1 is two or more years. On average, how long is it? And what  
2 specifically occurs during this lag time?

3 MR. CONNER: Once an order occurs you know your  
4 production system is being set at that time. You get the  
5 order and then you start the motion. Are lead times are,  
6 when you talk about lead time, that's when we give  
7 notification to our supply base to start building this type  
8 of airplane and then that is what starts to move through the  
9 whole system so we create a whole production system that is  
10 set on that.

11 It really is right around a 2-year period so when  
12 you sell an airplane, that really starts the clock ticking  
13 in terms of when people start producing. So selling now, we  
14 would send a signal to our long lead suppliers, start using  
15 these unique parts for that Max7 airplane.

16 MR. ANDERSON: And sort of the important thing  
17 for your like product analysis is once you've essentially  
18 started ordering parts and components you really are  
19 limiting the switchability and the production processes.  
20 You can't then just switch to a different size aircraft  
21 because you've got to give your suppliers a long lead time  
22 in order to produce the specific parts and components for  
23 that order.

24 MR. CONNER: And so back to --

25 MR. NOVICK: For the record before was Chuck

1 Anderson and this is Ray Conner.

2 MR. CONNER: Yes, just to give you a sense of  
3 that I mean it's had then if there's a change to be made.  
4 So juggling your production system because more difficult in  
5 that scenario, particularly when you only have one or two of  
6 a known type that are moving down the line.

7 MS. CARLSON: Okay, thank you. My understanding  
8 is that airlines and leasing companies are the main  
9 customers of these aircraft. Are there any other types of  
10 customers we should be considering that are involved in the  
11 transaction process.

12 MR. CONNER: Well, we do sell -- Ray Conner again  
13 -- we do sell on the 737 line to the U.S. Navy for the P8  
14 but we do that down on a separate production line.

15 MS. CARLSON: Okay and with regard to leasing  
16 companies are there different types of leasing companies and  
17 do they generally function in the same way? So like the  
18 sales marketing or delivery processes different depending on  
19 what type of leasing company or what type of --?

20 MR. CONNER: Ray Conner, again it's relatively  
21 the same. They'll set the configuration. They typically  
22 will have already designated who the ultimate customer will  
23 be and they will have set the configuration so we can start  
24 to move that through our production system. It is not very  
25 often that we haven't actually determined that specific

1 configuration but it works pretty much the same as an  
2 airline.

3 MS. CARLSON: In the Respondents' opening  
4 statement Mr. Lichtenbaum noted that Boeing's aircraft does  
5 not meet Delta's needs. Are you unable to meet certain  
6 requirements or specifications of your customers that are  
7 met by Bombardier's C-series or maybe that might be met by  
8 Airbus' A319 aircraft?

9 MR. CONNER: Excuse me, Ms. Carlson. Could you  
10 state that again?

11 MS. CARLSON: So I basically wanted to understand  
12 whether or not you are unable to meet certain requirements  
13 or specifications of your customers that are maybe met by  
14 Bombardier C-series aircraft or Airbus' 319 aircraft?

15 MR. CONNER: No, A319 is exactly the same as  
16 737-700. In the case of United, we specifically went head  
17 to head with the C-series 100 with a 737-700 so we put  
18 ourselves in a position to compete directly with the CS100.  
19 It wasn't until after the Delta announcement that United  
20 actually, we did not push United to go to the higher gauged  
21 airplane, United came to us and decided to move to the  
22 higher gauged airplane and then we worked very hard to  
23 scramble to try to accommodate that request. MR.

24 NOVICK: I'd just like to elaborate on that, the answer to  
25 your question is no. That is to say, Boeing can meet with

1 its 737-700 or Max7, all of the requirements in the 100-150  
2 seat market. When a particular airline chooses to want to  
3 buy it at a particular point in time is a different issue  
4 than whether the Max7 or 737-700 compete with the C-series.  
5 They compete with the C-series, Bombardiers' marketing  
6 materials make clear that they compete.

7 Various customers including one that Ray  
8 mentioned they compete head to head. Delta chose a  
9 different path. It got a wonderful opportunity from  
10 Bombardier to buy planes at a highly dumped price and  
11 exercise that option, which it has. The smart decision is  
12 that as a commercial enterprise but there is no argument  
13 that can be made that the Boeing airplanes don't compete,  
14 are unable to perform every function that the C-series  
15 function and vice versa in terms of seating capacity and  
16 range and all of the other attributes that I think you're  
17 asking about.

18 MR. CONNER: Ms. Carlson, maybe I'll just -- Ray  
19 Conner again. That is our airplane for this 100-150 seat  
20 market, period. As is, Airbus' A319 Ceo and Neo for the  
21 same market. We both have chosen to address that market  
22 with those specific airplanes.

23 PROFESSOR NICKELSBURG: Let me also make a  
24 comment relative to that, so the 100-seat market is not a  
25 unique market in and of itself. Airlines that want a 100

1 seat aircraft want only 100-seat aircraft, can get that in a  
2 regional jet in impact. Bombardier has one that is  
3 100-seat.

4 Aircraft manufacturers who have oriented their  
5 product around the 100-seat market have found that it's an  
6 insufficient market and examples abound: The Convair 990,  
7 the British Aerospace 146, The Faulker 100, aircraft that  
8 you may not have heard about because they all went out of  
9 business focusing on that market. The market is really a  
10 100-150 seat market. Some manufacturers will approach it  
11 with one aircraft, some with two aircraft. That's the  
12 market.

13 In this 100-seat market it is either a regional  
14 type market or it's kind of the low-end to the 100 or  
15 150-seat market that can be served by a multitude of  
16 products of different configurations. So that's what's  
17 happened historically.

18 MR. NOVICK: This is Bob Novick again. I would  
19 urge you when you go back to look at the transcript, you  
20 heard Mr. Lichtenbaum say there's no way to divide these  
21 planes at any number of seats, can't do it here, can't do it  
22 there, can't do it even at the Airbus 380 size and yet we're  
23 hearing there's a hundred, somehow there's a hundred-seat  
24 break, so I'd suggest you go back to the transcript. Thank  
25 you.

1           MR. MCLEAN: Patrick McLean from Wilmer Hale, the  
2 Commission is looking for dividing lines. Bombardier has  
3 given them to you in their own marketing materials 100-150  
4 seats.

5           MS. CARLSON: Thank you. With regard to the sale  
6 that Delta made or that Bombardier made to Delta, did you  
7 compete -- was there actual competition in the negotiations  
8 for that sale?

9           MR. CONNER: Did we compete?

10          MS. CARLSON: Yes.

11          MR. CONNER: Yes, our initial discussions with  
12 Delta were around used aircraft, a combination of two  
13 airplanes -- E190 and Boeing 717 which they have in their  
14 fleets today. That's the way we approached it. The price  
15 target that we were given that was the best solution for us  
16 and for them. That was kind of the approach that we went  
17 down with a lot of the interchange that we had with the  
18 Delta team.

19          MS. CARLSON: Thank you. In the Petition you  
20 describe how this situation involving Bombardier is similar  
21 to the situation involving Airbus in the 1990's. Are there  
22 any significant differences in this current situation that  
23 we should consider that prompted you to take action in this  
24 manner?

25          MR. NOVICK: This is Bob Novick. So first I will

1 describe what we mean by the Airbus situation, this  
2 situation to show you our view of why it's parallel and then  
3 I can try to address your question, which I think is maybe  
4 why did you not go to the W2L as opposed to coming here? If  
5 that's the question but you can follow up. So I will just  
6 go through the Airbus experience.

7 This is all documented W2L decisions that have  
8 found this. So Airbus that was going into the large  
9 commercial aircraft space, it didn't exist as a large  
10 commercial aircraft producer unlike Bombardier, it wasn't  
11 even a regional producer. And it received government  
12 subsidies primarily Launch Aid which is also what  
13 Bombardier received from its governments. Launch Aid is an  
14 essentially risk-free loan.

15 It's a loan that's not on commercial terms. It  
16 only has to be repaid if at all after multiple sales of a  
17 plane that it supports. Oftentimes there is a period during  
18 which even your first number of planes you don't have to  
19 repay any of the Launch Aid and if your program doesn't  
20 succeed, if you don't sell the number of planes that you've  
21 said or that the Launch Aid was tied to the money is  
22 forgiven and that's happened in Airbus and that's documented  
23 by the W2L.

24 Airbus received that kind of money to enter, as  
25 Mr. Conner said earlier, the smallest single aisle market

1 with A310.

2 MR. CONNER: What Airbus did is they entered the  
3 wide -- it was a wide body market -- the smaller of the wide  
4 body with the A300 and then moved on from there. Over the  
5 course, so the Boeing Company has taken now 101 years to get  
6 to this position that we enjoy today. Airbus in 40 years  
7 has an airplane now in every single market segment. We  
8 compete head to head. Every program that they have produced  
9 they have had Launch Aid, every single one.

10 Today, historically we were a 60 percent market  
11 share commercial aerospace industry in the United States and  
12 today we are fighting for our lives to maintain upper 40's  
13 or to 50 percent. The impact is real and it sometimes takes  
14 many years to materialize. What they have done in 40 years  
15 what we had to do in 100.

16 MR. NOVICK: So if I may continue, thank you for  
17 correcting me on that Ray, just to be clear our case is not  
18 about the threat to the Max8 or the 737-800 or the twin  
19 aisle planes, that's not what our case is about. What it's  
20 about is receiving subsidies as Airbus did to penetrate a  
21 market segment, a defined market. The reason we are here at  
22 the ITC, the reason why we filed out Antidumping and  
23 Countervailing Duty Cases is that Bombardier's strategy is  
24 clearly to target the U.S. Market.

25 This is where the largest three, maybe four

1 airlines reside, four airlines in the world reside. You can  
2 look at Bombardier's marketing materials and you see clearly  
3 that they recognize rightly that the North American Market,  
4 which the United States is the most significant portion, is  
5 the most important market in the world. Their production  
6 plans to ramp up production by 2020 to 120 planes requires  
7 them to be able to sell into the U.S. Market.

8 That all makes sense. That makes complete sense.  
9 That's what anyone that would want to have a successful  
10 program would do. What doesn't make sense to us is that the  
11 way they are doing it is clearly, clearly through dumped  
12 pricing all fueled by subsidies that enabled it to do so.  
13 You can't price at the level they're pricing and have a  
14 successful program over the years without some other source  
15 of capital.

16 The capital in this case is the government.  
17 They've already got three billion worth and just this year  
18 more money came in from the Federal Government. So that's  
19 the concern. That's why we're here. It's the sale for  
20 importation that will lead, as Mr. Mclean said, without  
21 question to imports into this market locking down key U.S.  
22 Airlines. Marking key airline customers that, as M. Conner  
23 said, once the sale is gone you never get it back and the  
24 momentum from that can be destructive.

25 It is the Commission, it is the Department of

1 Commerce that can deal with the penetration of this market  
2 and where the WTO cannot. That's why we are here.

3 MR. CONNER: I would just add that in the U.S.  
4 there is going to be a huge replacement cycle that will  
5 occur over the next few years and the opportunity is now and  
6 again as Bob said you get one chance to sell that airplane.  
7 Once the airplane is in service and you've put in all the  
8 pilot training, you've put the spares and the  
9 infrastructure in place and all those things that happen,  
10 you don't get -- I mean it's really, really tough then to  
11 come back and when those tend to be in there for fifteen,  
12 twenty, twenty-five years so you only get that opportunity,  
13 and that opportunity is going to come up again and again.

14 This is where the biggest portion of that 100-150  
15 seat market segment of which we have been a big player in  
16 over the course of time is going to occur. That's the  
17 concern here, okay.

18 MS. CARLSON: Thank you. That was very helpful.  
19 In the Petition you describe certain demand drivers such as  
20 demand for passenger air travel as well as US GDP. Are  
21 there any other demand drivers we should be aware of?

22 PROFESSOR NICKELSBURG: So the way in which an  
23 airline decides what aircraft to buy is they look at the  
24 routes that they want to serve and passenger demand is the  
25 key but how they capture that passenger demand is important

1 so as I outlined in my remarks the aircraft in this segment  
2 are particularly favored for lower density markets because  
3 airlines can fly with more frequency and that's the way in  
4 which they generate demand.

5           You see that with many airlines, including  
6 low-cost carriers that the more frequent the airline  
7 operates between two cities, particularly low population  
8 cities, the more of that market they will capture. So the  
9 capture is relatively complicated. The second aspect to  
10 that that is driving that demand is the way in which the  
11 airline will flow those airplanes over its routes in order  
12 to optimize the utilization of the aircraft.

13           All of that boils down in the end to be highly  
14 price sensitive because it's the capital cost of the  
15 aircraft that ultimately determines whether or not the  
16 aircraft as it flows over the airline system is going to  
17 generate profit for the airline or not. The aircraft that  
18 generates the largest profit will most invariably be the  
19 aircraft that is chosen by the airline to purchase.

20           MR. ANDERSON: If I could just add, within the  
21 market that we're defining, that particular market as Mr.  
22 Conner has said is a market where there is a very large  
23 installed base in the United States and essentially that  
24 large installed base has sort of dampened down sales during  
25 the POI but those aircraft are aging so we are predicting an

1 increase in demand based on a cyclical factor which is the  
2 average age of the installed base.

3 MS. CARLSON: Okay, thank you. Does Boeing  
4 receive government aide either directly or indirectly for  
5 its defense arm? To what extent does any of that get  
6 channeled into your civil aircraft? For example, does  
7 technology that has developed in the defense arm get spun  
8 off into the civil aircraft arm or are they completely  
9 separate?

10 MR. NOVICK: They're completely separate. There  
11 is -- we can address this further in the post-conference  
12 brief, there is in the WTO cases we have dealt with there is  
13 discussion with that but they are completely separate.

14 MS. CARLSON: Thank you. This question is for  
15 counsel. Have you filed any change of scope with the  
16 Department of Commerce?

17 MR. MCLEAN: Yes we have. I believe last week.  
18 So we were hoping to see the Commerce initiation notice that  
19 would confirm that but I don't think we've seen it quite  
20 yet. We will be happy to provide any information that you  
21 need on updated scope. It has not changed materially.

22 MS. CARLSON: Okay, I will keep an eye out for  
23 that. Are there any other antidumping or countervailing  
24 duty orders in aircraft generally in any third countries to  
25 your knowledge?

1 MR. MCLEAN: Not to our knowledge. Pat Mclean.

2 MS. CARLSON: Okay. If there are, feel free to  
3 provide in your post conference brief. That for now  
4 concludes my questions. Thank you very much.

5 MR. ANDERSON: Thank you, Ms. Carlson and now we  
6 will turn it over to our attorney Mr. Von Schrilitz.

7 MR. VON SCHRILTZ: Good morning. Thank you so  
8 much for coming here and educating us about this market and  
9 about your Petition, your case. I have quite a few  
10 questions. This is a very interesting product and a very  
11 interesting case presented in your Petition and here during  
12 your presentation this morning.

13 I'd like to begin with like-product, the domestic  
14 like product at issue. Now I heard in the Respondents  
15 opening statement, they seem to be arguing that the  
16 Commission should define the like product to include not  
17 only the 737/700 and Max7 but also larger single aisle LCA  
18 in the 737 family which I think would include the 737/800  
19 and 900 and perhaps the Max8 and the Max9.

20 You've talked a lot about the distinctions  
21 between regional jets and the 100-150 seat LCA but could you  
22 please talk about whether a clear dividing line separates  
23 domestically produced single aisle LCA outside the scope  
24 from domestically produced LCA within the scope in terms of  
25 the Commission's traditional 6 like product factors?

1                   MR. CHARLES ANDERSON: Okay, I tried to do that  
2 a little bit in my presentation. I realize the big issue  
3 here is, what's the difference between the small  
4 single-aisle LCA and other LCAs? And the first thing is,  
5 just physically they're different. You have a different  
6 number of seats. And you have, basically, some differences  
7 in ranges.

8                   The different number of seats are very  
9 important. Airlines do not want to fly a bunch of empty  
10 seats around. That's why there is a tendency for aircraft  
11 manufacturers to offer sort of specific models with fairly  
12 limited number of seats and range.

13                   And if you look carefully, you'll see that the  
14 different offerings have a tendency to cluster and we  
15 believe that there is a definite cluster around the 100- to  
16 150-Seat segment range, as opposed to larger ranges. The  
17 other important factor on interchangeability -- let's go on  
18 that one again.

19                   You know, you can say that a 737-700 and a  
20 737-800 might be used on the same route on a particular day,  
21 and that indeed does happen, but that's not why they're  
22 purchased. They're purchased to fit a specific need.  
23 Nobody's gonna pay the tens of million dollars more for a  
24 737-800 if it's basically gonna be used exactly the same way  
25 as 737-700 would be used.

1                   The smaller number of seats and some of the  
2                   particular performance characteristics of the 737-700, which  
3                   is, it can fly into what's called high, hot airports, makes  
4                   it particularly suitable for certain routes. Now, airlines  
5                   play around with planes at different times of the year.  
6                   There might be more demand to go to Denver, for example, in  
7                   the winter, than there is in the summer, but nevertheless  
8                   they purchase the airplane to fill a specific need in their,  
9                   essentially, in their fleet.

10                   I talked about channels of distribution. We're  
11                   not making any claims there. I think Mr. Conner explained  
12                   very well the issues about production processes and the  
13                   difficulties in just switching from one airplane to the  
14                   next, even if it's produced in the same plant. In addition,  
15                   there are certain tools. And those tools are certified by  
16                   the FAA. It's part of the type certification, so you have  
17                   to use those tools when you're making that plane, so there  
18                   are some differences there.

19                   The producer/customer perception one, I think is  
20                   extremely clear. Almost everyone talks about the 100- to  
21                   150-Seat segment market. Bombardier certainly talks about  
22                   the 100- to 150-Seat market. They don't talk about the  
23                   CS100 being in a separate market from the CS100 and CS300.  
24                   They put them both squarely within the 100- to 150-Seat  
25                   market.

1                   Finally, the price. This involves confidential  
2 data, for the most part, so I can't get into a great deal of  
3 detail. I would caution you, though, that you can't look at  
4 the average unit values based on the shipment data or the  
5 financial data, because that's only three years, and you  
6 have almost no data points in that data set. But the  
7 historic U.S. shipment data that you asked for, which has  
8 hundreds of sales for both single-aisle LCA and  
9 non-single-aisle LCA of 100- and 150-Seat and 150-Seat and  
10 Above, that has a lot of data points. But I also think the  
11 list prices are informative here. And let me tell you --

12                   The average unit values are an aggregation of a  
13 lot of different sales, and a lot of different things happen  
14 in the sale. Is that a high-volume customer? A low-volume  
15 customer? What ancillary items are included? The list  
16 prices actually give you a metal-to-metal price, uniform  
17 pricing, if you will, that basically eliminates a lot of the  
18 differences and the actual circumstance of sales, involving  
19 individual sales.

20                   That provides you with essentially how -- and  
21 all, basically, ultimate prices start from list, as well --  
22 provides you with a way of determining how the market  
23 actually values the plane. So there is a clear step up, and  
24 the step up we're talking about is, on average, in the tens  
25 of millions of dollars between all of the planes included in

1 the 100- to 150-seat segment.

2 I almost would add, another good thing about the  
3 list prices is you have all the Airbus data as well. So it  
4 is more comprehensive. You can have Airbus, CS100, 300, and  
5 the Boeing planes all across or both the 100- to 150-seat  
6 segment and the other segment. It shows a clear distinction  
7 in pricing.

8 So I think, you know, there could always be some  
9 overlap and it's always the case in ITC like product  
10 questions. It's almost never the case. There are just 100%  
11 clear lines, but if you take all the factors together, I  
12 think on balance, you have a very strong case that supports  
13 our definition of like product.

14 MR. NOVICK: This is Bob Novick, if I could just  
15 elaborate on, or add. I do think you heard the opening  
16 statement correctly. By Bombardier, I find it surprising  
17 that they would be arguing this, in light of their own  
18 materials. I'd refer you specifically to Exhibit 48 that's  
19 attached to the petition. I'll hold up for a second for you  
20 to see it when you --

21 They have their own dividing lines, clear  
22 dividing lines between the 149-seat market, they call it  
23 149, it's 150, and the markets to the left of that, the  
24 regional jets, and the markets to the right of that, the Max  
25 8, the 737-800, they have a line on the right side of the

1 line are the 800s, inside the line are the 700s. I'm  
2 curious how they think that this is not a market that's got  
3 clear dividing lines. They actually drew the lines for you.  
4 That's in Exhibit 48.

5 And the Canadian government, in a reference in  
6 our petition, from the Canadian Deputy Minister of  
7 Innovation, Science and Economic Development, describe the  
8 C-Series as follows, and I quote, "Competing in the  
9 transcontinental range, 100- to 150-Seat segment of the  
10 global aerospace market," that's how today in government  
11 official talks about the C-Series.

12 MR. SCHRILTZ: Thank you for your responses.  
13 Mr. Anderson, going back to you, I think you discussed how  
14 the Commission should approach the imminent future in this  
15 case, given the unique conditions of competition in the 100-  
16 to 150-Seat LCA industry.

17 Did I hear you correctly to suggest that the  
18 Commission should consider that the imminent future to be  
19 three to five years or two to five years and if five years,  
20 in your opinion, is within the imminent future, why is that?

21 MR. CHARLES ANDERSON: When I started looking at  
22 this, the first thing I came across was the SCC requirement  
23 for public airlines that they disclosed their future  
24 purchase commitments for the next five years. You can  
25 certainly go out at least five years in this industry,

1 because you have data on actual expected deliveries and  
2 orders over a five-year period.

3 From that data you can derive specific  
4 information on market share, you can actually do proforma  
5 financials showing potential injury to the U.S. industry. I  
6 cannot think of any other industry where you have that type  
7 of information projected out for at least five years.  
8 That's backed up by third-party data gathers. Orders and  
9 deliveries are announced regularly.

10 And you also, I think, have to take into account  
11 the fact that there is such a long lead time between order  
12 and delivery in this industry. That means that you've got  
13 firm contractual commitments that extend long beyond a year,  
14 which in almost any commodity case that you have before you,  
15 a year is about as long as you can see, and usually it's a  
16 mix of sales.

17 There are some contract orders and some spot  
18 orders. This is all contract, all for multiple years, so  
19 you can project a number of years out beyond that which you  
20 can in a normal industry. So I would say that you can go at  
21 least five years with a great deal of certainty here.

22 MR. SCHRILTZ: Well, to follow up, I -- just  
23 quickly, and then you can address my follow-up question as  
24 well, if you'd like. So I heard that the typical lead time  
25 is two years, and I also heard that both Bombardier and

1 Boeing are gonna be going out and participating in a lot of  
2 campaigns over the next year or two. If that's true, aren't  
3 these market shares that we can project, based on current  
4 orders subject to change? I mean, as either Bombardier or  
5 Boeing or even Airbus wins these new orders, doesn't that  
6 mean that the projected market shares out five years are  
7 gonna change, perhaps dramatically? Over the next year or  
8 two?

9 MR. CHARLES ANDERSON: What I think you heard  
10 is production, basically scheduling begins two years out,  
11 not that orders are taken two years out. If you look at our  
12 confidential questionnaire response data and look at the  
13 Bombardier confidential questionnaire response data, you can  
14 see what the average time period is between orders and  
15 deliveries, and it's significantly longer than two years.

16 So that basically provides, I think, another  
17 strong reason why you can go longer. Having said that, we  
18 do know that there will be imports within the next two  
19 years. We can calculate market shares so those are then  
20 aircraft that would already begin to be the production  
21 scheduling most likely is fixed, and those planes are  
22 certainly coming in

23 But I still believe that you can go out even  
24 longer and with a much higher degree uncertainty than  
25 typical threat cases for even a year or two. That is,

1 you're making -- when you're doing a threat case for, even  
2 going out a year or two, there's a certain degree of  
3 uncertainty and orders that get cancelled. This one has a  
4 much higher degree certainty of that for a longer period of  
5 time.

6 MR. CONNER: Ray Conner. Just to kind of give  
7 you an example. We sold -- particularly on a new program,  
8 like a 737 Max or the new 777 program that we're doing with  
9 the wide-bodies -- we've sold and then launched the program  
10 in 2013 on the 777X. Those airplanes aren't gonna deliver  
11 until late 2019, 2020, and 2021 and such. So the orders may  
12 occur, but the deliveries are gonna take a long time,  
13 because you got to go through the whole development phase  
14 and all those things.

15 The preliminary design or production or product  
16 development cycle takes quite some time in order for that to  
17 happen. And the same thing was held true on the Max,  
18 although shorter, because it wasn't quite as complex. But  
19 we were selling and we launched the airplane in -- I think  
20 it was 2013 or 2011 -- and, you know, we delivered the very  
21 first one yesterday. The very first Max was delivered  
22 yesterday.

23 MR. SCHRILTZ: The first Max 7?

24 MR. CONNER: Not the first Max 7. The first Max  
25 8 was our first product. But we launched the program that

1 would've included Max 7, Max 8, Max 9, the whole program, in  
2 2011.

3 MR. NOVICK: So if I could just take a second.  
4 You touch on an important point here. I think you -- I  
5 don't know if you were here for the opening statement, but  
6 one of the important dimensions of this case and this  
7 industry is that we're dealing with sales for importation,  
8 all right?

9 We have a capital-intensive industry where it's  
10 at the moment of the sale that the injury, the harm occurs,  
11 because what follows from the sale are the imports and,  
12 depending on what the price was, if there were depressed  
13 prices, that's gonna carry through to the market, and it's  
14 also gonna obviously have diminished in the revenue from the  
15 sale.

16 We already have that sale for importation.  
17 That's occurred. We've got depressed prices, we've got lost  
18 market share, all these things are, as we said, not  
19 speculative. So to go to your point on imminence, and we  
20 talked about a bit ago, Bombardier has production plans to  
21 ramp up to 120 planes by 2020.

22 For them to be able to do that, and deliver  
23 those, as opposed to put white-tails, which are inventory,  
24 which never -- or if it exists, someone's gonna lose their  
25 job -- you don't do white-tails, you don't do inventory in

1 this business.

2 For them to succeed in doing that, which they  
3 need to do for it to be a successful program, they've got to  
4 sell some planes in the U.S. market now, in the next -- now.  
5 I'll just stop at now. So when those sales occur, the harm  
6 is done. The injury is done.

7 We've already seen it with the Delta sale. We  
8 saw the price depressing effect of the United sale. The  
9 next sale, because it will lock in imports for, not one  
10 year, but four, five or six years into the future, that's  
11 the effect of the lost sale in a capital-intensive industry  
12 like that.

13 You've seen them before. Look at large  
14 newspaper printing presses where you observed what happens  
15 and when the financial effects of the lost sale like that  
16 are experienced. And under imminent standard, you've  
17 always, as the Commission has always said, that you look at  
18 imminence in the context of the industry that you're looking  
19 at. And so we have injury now. And further sales for  
20 importation will only further that injury.

21 MR. MCLAIN: Pat McLain from Wilmer Hale for the  
22 record. You raised the question of, well, how do we know  
23 that the market shares that, for instance, that we've  
24 projected out in our brief, why won't those change? Well,  
25 right now, we're looking at Bombardier taking 61% of the

1 U.S. market from 2018 to 2021, where they're at zero now, as  
2 they have been for forever. And to believe -- so one of two  
3 things is going to happen.

4           Either they're going to make more sales for the  
5 reason that Bob just identified. Or to go to your point,  
6 the only way Boeing could make more sales and get  
7 Bombardier's market share below 61% is by meeting the Delta  
8 price, the price Bombardier gave to Delta, and that's  
9 injurious. So either way, it's material injury. The only  
10 way those market share numbers are going to change in  
11 Boeing's favor is if they're materially injured in terms of  
12 price and lost revenue and lost profits. Thanks.

13           MR. SCHRILTZ: Thank you. Respondents also, in  
14 their opening statement, pointed out that Boeing hasn't made  
15 any deliveries into this market, the 100- to 150-Seat LCA  
16 market since 2012, and I believe I also heard them suggest,  
17 or allege that Boeing has somehow exited this market. So  
18 first, is that true? Did Boeing effectively exit this  
19 market in 2012? And two, why would Boeing invest in the  
20 development of the 737 Max when there's been so little  
21 demand for 100- to 150-Seat LCA in the U.S. market for the  
22 737-700, which it is to replace?

23           MR. NOVICK: This is Bob Novick for the record.  
24 I'll start. I think your questions, part of your question  
25 answers itself, which is the answer is, clearly Boeing has

1 not exited this market. Boeing is spending hundreds of  
2 millions of dollars to develop a Max 7. It wouldn't be  
3 spending hundreds of million dollars of dollars to build a  
4 Max 7 if it was exiting the 100- to 150-Seat market. As Ray  
5 Conner said, that's their plane to compete in this market.  
6 So they've not exited the market.

7 Your question about deliveries. A number of  
8 folks, Professor Nickelsburg as well, talked about the fact  
9 that we haven't -- again, let's go back to the way this  
10 industry works. You have big orders, they're lumpy. A lot  
11 of these orders happened years ago. The fleets are aging,  
12 there's gonna be a replacement of these fleets, and there  
13 are now three producers who are introducing new planes into  
14 the market to take advantage of the demand that's gonna come  
15 from the replacement of the aging fleets.

16 And we're here because it's what happens today.  
17 What you do. What happens in this proceeding can be  
18 dispositive of who succeeds in this market over the next  
19 ten, fifteen, twenty years. It is the Max 7. It's the  
20 Airbus 319, and it's the C-Series that are competing right  
21 now to define who's gonna be in this space over the long  
22 term.

23 So the fact that there've been diminished  
24 deliveries over the last couple of years are a function of  
25 the fact that orders have come a while ago. They've been

1 delivered. Now customers are ramping up and looking at  
2 replacing their fleets. And in fact, to the extent that  
3 Bombardier has come into the market now with this truly  
4 unbelievably low pricing, customers are gonna say to  
5 themselves, "Well, maybe we ought to jump in now, and see if  
6 we can capture that same pricing," given the price  
7 transmission effect that sales in the market have.

8 So Boeing is in this market. Boeing is spending  
9 hundreds of millions of dollars to build a plane to compete  
10 in this market. It has already gone head-to-head with  
11 Bombardier with the CS100. In the United campaign, as we  
12 talked about already, and it will compete its plane anytime  
13 a customer wants a plane in the 100- to 150-Seat market.  
14 And if Bombardier is required to price at anything that  
15 approaches market, then we'll have a fair competition.

16 MR. SCHRILTZ: Thank you. Now I heard Mr.  
17 Conner say, a few minutes ago, that the development of the  
18 Max 7 was kind of lumped together with development of the  
19 Max 7, 8 and 9. So that the other day, you said the first  
20 of the Max series was delivered, it was a Max 8.

21 You are also arguing, I believe, that the  
22 success of the Max 7 program and its development, because  
23 it's still apparently in the development phase, is dependent  
24 on orders today, because with orders come pre-delivery  
25 payments and those pre-delivery payments will be necessary

1 to finance the continued development and ultimate production  
2 of the Max 7.

3 But I'm wondering, could Boeing finance the  
4 development production of the Max 7 using cash flow  
5 generated by sales of out-of-scope LCA, like, the Max 8  
6 which you delivered the other day, and perhaps the Max 9?

7 MR. NOVICK: I'd like to take this first, since  
8 I think it's a legal question. I think the Commission's  
9 practice is not to look at an entire company's financials  
10 when it's looking at a particular market that we're  
11 discussing. You didn't look at how GE's doing in the  
12 washers case. You have clear precedent that that's not the  
13 way to think about the market.

14 Boeing sells fighter jets. It's not -- we're  
15 not gonna ask the question whether it can support the  
16 development of the Max 7 with the proceeds from government  
17 contracts. So I just want to, from a legal standpoint, set  
18 the record straight, that that would be, in our view, an  
19 inappropriate way of thinking about it. And I can let Mr.  
20 Conner answer the question whether, how, what Boeing would  
21 do, but  
22 I just --

23 MR. CONNER: No. Here's the way -- we are  
24 sequencing our development. The Max 8 was the first in a  
25 sequence of the family. The Max 9 is second, and then the

1 third will be the Max 7. So the Max 7's in its development  
2 stage right now. And so we are spending the money on the  
3 Max 7 as we speak right now, today. And, as we are on the  
4 Max 9. So it's -- they're separate development programs.  
5 Some of it is that we can take, across the board, and  
6 utilize on all three of the family members, much like what  
7 the C-Series can do with the 100 and the 300. That's one of  
8 the elements about having a family. They can address -- but  
9 this is -- the Max 7 is for a specific market segment of  
10 which we are in the development phase right now.

11 MR. CHARLES ANDERSON: This is Chuck Anderson.  
12 There's another important aspect as to why those orders are  
13 very important. It's not just the cash flow from  
14 pre-payments. Boeing, just like Bombardier, when they're  
15 launching a new aircraft, faces a very steep learning curve.  
16 You need orders during the development phase, so that when  
17 production commences, you can get down that learning curve  
18 as quickly as possible.

19 As Mr. Conner says, you get down the learning  
20 curve a lot quicker when you have a block of sales of the  
21 same particular aircraft. That lowers your per-unit costs  
22 over time and is the key to whether or not a program is  
23 financially successful over its long run. So it's not just  
24 the pre-payments, the lack of pre-payments that cause  
25 current injury. It's also the effect on the long-term

1 costs of the company.

2 MR. CONNER: That's actually the larger impact.

3 MR. SCHRILTZ: Thank you very much. Now the  
4 petition mentions that Boeing is the largest exporter in the  
5 United States. And I'm wondering, are Boeing's exports of  
6 100- to 150-Seat LCA a relevant condition of competition  
7 here? I mean, could the Max 7 succeed based purely on  
8 exports?

9 MR. CONNER: In my view, no. Most of the  
10 replacement market is here in the United States. It's hard  
11 to determine yet what the growth of let's say the market in  
12 China, but the U.S. is the still -- the single largest  
13 market in the world. And that's why, you know, and we have  
14 by far and away, and you can look at it from a, you know,  
15 profitability standpoint, the U.S. carriers, and in  
16 particular, a airline like Delta, who is so superbly run, is  
17 one of the most profitable airlines in the world. The U.S.  
18 carriers are -- they have the biggest bulk of airplanes.  
19 They'll have the biggest bulk of replacement.

20 You know, how many of you have flown Southwest?  
21 Nobody? Oh, boy. I got a big problem then, because  
22 Southwest is an all Boeing customer. Southwest, yeah. Most  
23 all of their airplanes, most all of their airplanes are  
24 737-700s. Almost all. And they have a fleet of almost 700  
25 airplanes. So that is a huge replacement market for the

1 Boeing Company. And we've yet to continue to work through  
2 the negotiations on that. The same thing holds true in the  
3 U.S. at the other airlines as well.

4 So the U.S. market is the biggest one. We will  
5 penetrate the international market. And that's for sure.  
6 We're very much a global company in that respect. And we've  
7 done very well, but the biggest concern I have as I look  
8 forward, and I only have a few months left, but you know, I  
9 have a pension that's going to require them to do quite  
10 well, it is continuing to penetrate in the U.S. market. It  
11 is so very important to this whole scenario.

12 MR. NOVICK: If I can just, this is Bob Novick  
13 for the record again. If I can just add, the -- this is a  
14 global market. Airlines are sophisticated customers.  
15 They're global customers. They know the pricing that occurs  
16 in any other market, particularly a market of the size and  
17 scope of the United States.

18 We talked earlier. Professor Nickelsburg and Ray  
19 Conner about the price transmission effect. Those customers  
20 know, the foreign customers, know what the pricing is of the  
21 aircraft. They also know that if Bombardier's aircraft  
22 starts to take on the kind of commercial momentum that it  
23 will enjoy already from the Delta sale and potentially from  
24 additional sales, these are all conditions of competition in  
25 the industry. They're going to say to themselves, which

1 plane's going to have the best residual value at the end of  
2 the process? Which plane do I want to buy?

3 So whatever the -- it's not as though we're an  
4 in a bubble in the United States. This is a global  
5 industry, sophisticated airlines. The conditions of  
6 competition are known to everyone. And that's -- they know,  
7 too, what the pricing is for the airplane. They know, too,  
8 what the best residual values are going to be.

9 So the impact in the U.S. is not the only  
10 impact. It'll have an impact beyond that. It's  
11 unfortunately not your reach to be able to also take care of  
12 us in other markets.

13 MR. CONNER: Yeah, Ray Conner again. I want to  
14 just add, you know, I've been 40 years with the company.  
15 And about 25 of that have been associated with the sales  
16 activity. And the thing I think I've seen the biggest  
17 change that's occurred over the course of the last 25 years  
18 is the pricing transparency that exists in the marketplace  
19 today. It is -- it just spreads across the board because  
20 the financial community, they're all involved in these  
21 airplane deals. And they see all of the deals. And they're  
22 not going to be, you know, and they'll be communicating to  
23 the airline that, well, why would we finance, you know, an  
24 airplane from Boeing that's significantly higher than this  
25 or why would -- they're going to set the new benchmark. And

1 if the new benchmark becomes the Delta deal, then we've got  
2 a major issue across the board, because this transparency is  
3 real. I mean, it's -- it travels like lightening now. Just  
4 like you know, Expedia and, you know, all those other things  
5 that are out there. It's amazing what -- how much it's  
6 changed over the course of time.

7 MR. VON SCHRILTZ: Thank you. Very helpful.  
8 Now in analyzing under the statute, the Commission must  
9 consider significant rate of increase of the volume or  
10 market penetration of imports of the subject merchandise  
11 indicating the likelihood of substantially increased  
12 imports. That's the statutory language.

13 Now I've heard you discuss the, you know, likely  
14 volume in the context of the threat factors, but this  
15 particular factor seems to require that there be a  
16 significant rate of increase of the volume or market  
17 penetration of imports in the market during the period of  
18 investigation. How should the Commission address this  
19 threat factor, given that there were no subject imports  
20 during the period of investigation, given the language of  
21 the statute?

22 MR. NOVICK: Bob Novick. We're dealing with a  
23 sale for importation issue. And the statute is quite clear  
24 that you can find a threat of material injury based on the  
25 sale for importation. And that sale for importation has

1 attached to it imports that will be beginning in less than a  
2 year and continuing for at least four or five years  
3 thereafter.

4 So I think the statute's quite clear that you  
5 don't need, in the sale to importation context, you don't  
6 need to have current imports to find a threat of material  
7 injury.

8 You -- I think it was gas compressors, I'd have  
9 to go back and refresh my recollection, I think it was gas  
10 compressors in which you found a threat of material injury,  
11 even though there were no imports during the period. In  
12 fact, there were -- there was a sale that suggested imports  
13 would be coming. And that was more than enough for the  
14 Commission to find a threat of material injury.

15 So the statute's constructed so that sales for  
16 importation can lead to threat. Even likely sales can lead  
17 to threat as you find in 1671 and 1673. So I don't believe  
18 there's any requirement to -- that there's a actually  
19 imports during the period. We're talking about a new  
20 entrant into the U.S. market having completed a major sale  
21 for importation. No ambiguity about the fact that imports  
22 are arriving as we've heard as required by SEC filings and  
23 otherwise. So I don't think that issue is relevant in this  
24 case.

25 MR. MCLAIN: Pat McLain for the record. And you

1 -- we also have to recall that there's the catch all  
2 provision in factor 9 in the threat factors, any other  
3 demonstrable adverse trends that indicate the probability  
4 that there is likely to be injury by reason of imports or  
5 sale for importation of the subject merchandise, whether or  
6 not it's actually being imported at the time.

7           So that makes all of the foregoing factors  
8 regardless of verb tense. It's sort of academic to worry  
9 about gosh, does that cover something where we don't have  
10 current imports. Because if you look at 1671 or 1673, you  
11 can clearly make a final determination on the basis of sales  
12 for importation.

13           And the alternative view would basically say the  
14 Commission is allowed to look at a situation where last  
15 year, you had imports of five units and we project next  
16 year, you'll have imports of seven units. But the  
17 Commission could just -- would just have to blind itself to  
18 a situation where this year you have imports of zero units,  
19 and next year, you have imports of 15 units, which is in  
20 fact what we have this year in this case, which will be 100  
21 percent of all imports.

22           So the notion that one should adopt a reading of  
23 the statute that blinds the Commission to that, especially  
24 when you have this catch all provision, I don't think it  
25 really holds up. Thanks.

1                   MR. VON SCHRILTZ: Thank you. Speaking of 2018,  
2                   so under the Delta contract, deliveries of the C series are  
3                   scheduled to begin next April. And I think under the  
4                   contract, as you said, 15 are to be delivered next year in  
5                   2018. But I understand that Boeing won't be in a position  
6                   to deliver the MAX 7 until 2019. So given that, how should  
7                   the Commission consider projected subject import market  
8                   share in 2018?

9                   MR. NOVICK: I'm not sure how to --

10                  MR. VON SCHRILTZ: Well, in other words, if the  
11                  MAX 7 is scheduled to enter service in 2019, you know, how  
12                  could Boeing have any market share with the MAX 7 in 2018?

13                  MR. NOVICK: Because the MAX 7 is a follow on to  
14                  the 737-700, which is the like product. And had an airline,  
15                  Delta for example, purchased that plane, maybe they didn't  
16                  want to that plane or maybe they just got a great price on  
17                  the Bombardier plane, they -- there would have been imports  
18                  of that plane. So the MAX set -- it's not -- the MAX 7  
19                  isn't the only plane that is part of the like product. Part  
20                  of -- yeah, the -- Ray Conner reminds me the United  
21                  competition involved the 737-700 against the CS-100. And so  
22                  that would be the result.

23                  So we -- those events have, you know, speak to  
24                  the reason that we're here. So and just while I have the  
25                  microphone, just I do have in front of me the quote from

1 compressors where the Commission says "a significant sale  
2 with delivery expected in the quote 'near future' is  
3 sufficient to constitute potential imports where there had  
4 been no imports in the most recent 12 month period. "

5 MR. VON SCHRILTZ: Thank you. Changing the  
6 subject a little bit, you argue that one of the reasons that  
7 Bombardier is likely to focus its sales efforts on the U.S.  
8 market are barriers to access in China and the European  
9 Union. I'm wondering, to what extent Boeing been successful  
10 in penetrating the 100 to 150 seat LCA segment in Europe and  
11 China?

12 MR. NOVICK: Can you just can you repeat that?  
13 You said --

14 MR. VON SCHRILTZ: I'm sorry, maybe I'm talking  
15 too quickly.

16 MR. NOVICK: No, no, we were --

17 MR. VON SCHRILTZ: So I understand your argument  
18 in the petition, one of your arguments, and I'm not sure  
19 that I heard this morning yet, but one of your arguments in  
20 the petition is that one of the factors that's going to  
21 drive Bombardier to focus its sales efforts on the U.S.  
22 market is the fact that in China and the European Union, the  
23 government intervention in those markets kind of compels or  
24 creates an incentive for airlines in the European Union and  
25 China to buy aircraft produced in Europe and China. So I'm

1 wondering to what extent has Boeing had any success in  
2 selling 100 to 150 seat LCA in Europe and China, giving  
3 these barriers?

4 MR. CONNER: Well, the same barriers exist and,  
5 you know, if you go back in time, our market share has  
6 dropped pretty significantly. And now with the advent of  
7 the C-919, it just flew for the first time last week, the  
8 China airplane that's 150 seat airplane, it will become more  
9 difficult for us to penetrate that market.

10 Similar to Airbus, I think we penetrated the  
11 Chinese market equally, because there was nothing at that  
12 point that could compete with those airplanes. The European  
13 market's been much more difficult to us because of the  
14 Airbus connection there.

15 MR. VON SCHRILTZ: Thank you. Now you mentioned  
16 that for sales to airlines in 2018, Boeing could have agreed  
17 to deliver the 737-700, even though the MAX 7s aren't  
18 available, Boeing was perfectly capable of satisfying orders  
19 for 737-700s in 2018.

20 But would the fact that Boeing hasn't delivered  
21 any 737-700s since 2012 in the U.S. market at least, would  
22 that discourage airlines from purchasing the 737-700 or  
23 would that force Boeing to make perhaps price concessions to  
24 sell the 737-700, particularly when all airlines know that a  
25 better model is coming up, the MAX 7, but not until 2019?

1                   MR. CONNER: It could. We -- I'm going to go  
2 back to the fact that most of the 700s were sold in years  
3 prior. That's why I'm focused on the replacement market for  
4 the -- that size airplane. And there would be a -- there's  
5 a significant number of airplanes that were all delivered in  
6 that period of time. I think at this point, they're moving  
7 towards the replacement cycle and that replacement cycle's  
8 going to occur over the course of the next few years.

9                   MR. ANDERSON: I think -- this is Chuck  
10 Anderson. I think it's also important to remember that the  
11 United sales originally were 700s that would be delivered  
12 during this period. United then changed its fleet strategy.  
13 But it all depends upon sort of the timing of the particular  
14 airline's fleet replacement schedule. So there definitely  
15 would be a market for the 700 during this period if, you  
16 know, fair prices prevail.

17                   MR. MCLAIN: Pat McLain and contrary to what you  
18 heard from the respondents in the opening remarks, United,  
19 so this directly responds to your question, United had  
20 before it the C series and the 737-700, which supposedly has  
21 exited the market. And United chose the 700.

22                   And our petition details what competition  
23 primarily against the CS 100 did to 700 prices, dramatically  
24 dropping them. And that had a huge, that would have had a  
25 huge impact on Boeing's operating margins, but for the fact

1 that the Delta deal happens. And then United says we don't  
2 want aircraft in this space right now. Thanks.

3 MR. NOVICK: Just Bob Novick for the record.  
4 There was only one thing in the respondent's opening  
5 statement that I want to at least clear the record. And I  
6 think Mr. Conner tried to. They suggested that Boeing  
7 pushed United to upgauge to move the 800. That is  
8 completely false. United made a decision about what it  
9 wanted to do. It made some -- there's public information on  
10 their changing they're strategy in terms of the capital they  
11 want to spend. And that was the reason that there was a  
12 change. That would not because Boeing pushed them in that  
13 direction.

14 MR. CONNER: We would have actually had  
15 preferred not to do that.

16 MR. VON SCHRILTZ: Thank you. Let me see if I  
17 have some additional questions you haven't answered. Well,  
18 I'd like to kind of follow up on a question that I asked  
19 earlier about exports. You know, given the importance of  
20 exports to Boeing, to what extent would Boeing's exports of  
21 100 to 150 CLCA attenuate the impact of subject imports on  
22 the domestic industry's performance in the imminent future?

23 MR. NOVICK: Was the question to what extent  
24 will exports --

25 MR. VON SCHRILTZ: Exports, that's right. So if

1 say 90 percent of the MAX 7 are going to be exported, you  
2 know, would that attenuate the impact of subject imports on  
3 the domestic industry?

4 MR. NOVICK: Well, sure. But it's not going to  
5 happen. I mean, the reality is that you're not going to be  
6 able to -- you may not even have a program if this  
7 continues. You may not have a MAX 7 to sell, because the  
8 effect of this pricing if you have to mean it, is going to  
9 be you're not going to generate enough cash flow to even to  
10 keep the program going. Or you're going to be selling at  
11 such depressed prices, that it's completely uneconomic.

12 The notion that a foreign airline is going to  
13 buy the MAX 7 at a price that's different than if you get a  
14 competitive product for at something, whatever percent below  
15 that, is just not real. So it's just -- it's not in  
16 hypothetical terms. Sure, if you could sell your entire  
17 production line to some other country and, you know, you  
18 wouldn't want to get into the U.S. market anyway, you'd  
19 probably be fine, but that's not a reality in this  
20 industry.

21 MR. ANDERSON: And I'd just like to add, it's  
22 important to realize that the conditions of competition  
23 here, with some exceptions, such as the size of the U.S.  
24 market, which by the way, reduces the hypothetical that you  
25 put forward, the exports will never be that large within

1 this segment okay.

2 But the rest of those conditions of competition  
3 prevail worldwide. So Boeing can't be bailed out by making  
4 money on export sales. It's going to face Bombardier. It's  
5 going to face Airbus and every other single market of the  
6 world. So to make the argument that Boeing that could  
7 somehow, you know, get itself out of trouble or is not  
8 injured because it makes boatloads of money on exports I  
9 think is -- there's just no basis for that whatsoever.

10 PROFESSOR NICKELSBURG: Jerry Nickelsburg. Let  
11 me address the question a little differently by talking  
12 about the nature of the market. So in my remarks, I  
13 indicated that the U.S. market was an ideal market for the  
14 100 to 150 seat aircraft. And that's because of the  
15 geography in the U.S., the size of the airlines, their  
16 business plans, and the dispersion of population in the U.S.  
17 And you don't see that in the foreign markets.

18 So foreign airlines, if they look at the U.S.  
19 market, and see that marquis airlines in the U.S., where the  
20 aircraft is ideally suited, have chosen not to choose that  
21 aircraft, that will have a significant impact on commercial  
22 momentum. And so the idea that, no, the U.S. airlines do  
23 not take this aircraft, but foreign airlines will, I think,  
24 is not correct because of the nature of the U.S. market.  
25 And this is really the market that makes or breaks this

1 market segment.

2 MR. MCLAIN: Pat McLain. If I could just follow  
3 up.

4 MR. VON SCHRILTZ: Please.

5 MR. MCLAIN: So, you know, what -- I can see if  
6 a person is just looking at say Boeing's questionnaire  
7 response in isolation and you say, gosh, you only made 10  
8 deliveries in 2016, which is a public figure. And none of  
9 those were to U.S. commercial customers, but you seem like  
10 you're doing okay. I guess this is just a business where  
11 Boeing doesn't sell at all in the U.S. market, just does  
12 exports, and does okay. And I think Mr. Conner can address  
13 about whether you would have a viable business in this  
14 industry if you just sold about 10 airplanes a year.

15 MR. CONNER: That's a short answer, but very  
16 hard to do. Given the investment that it takes to do that,  
17 it's very hard to do. And the -- and back to the disruptive  
18 element of the production system of just doing kind of one  
19 off airplanes every once and a while, it's so disruptive  
20 when you just do that. It makes it very, very hard to  
21 maintain a consistent production system all the way back up  
22 through the supply chain so we can be cost effective on the  
23 other airplanes that we're actually producing.

24 MR. VON SCHRILTZ: Okay. Thank you very much  
25 for your responses. I have no further questions at this

1 time.

2 MR. ANDERSON: Thanks, Mr. Von Schrilitz. I just  
3 want to tie up a loose thread before I turn the microphone  
4 over to our economist, Ms. Christ. Talking about the  
5 replacement data, if you have data that you could share with  
6 us in a post conference brief, the volume that you're  
7 anticipating and the years and then how you think that might  
8 fit into this previous discussion of eminent.

9 If we're looking at eminent being more than a  
10 year or two, where does that replacement market and the  
11 volume of that market fit into this? And then the follow on  
12 to that is your brief mentions the expected production of a  
13 like product by Airbus inside the U.S. And so, how should  
14 the Commission look at that when we're looking at eminent  
15 and what the U.S. market is. This is all very squishy.  
16 This is all out in the future. How do we account for that?  
17 We're so used to looking at something within a three year  
18 POI and have solid data and solid numbers pry provided by  
19 parties and public data and so forth?

20 MR. NOVICK: We'll be happy to do that. Happy  
21 to do that.

22 MS. CHRIST: Thank you. I would also like to  
23 reiterate everybody here's gratitude for you coming and  
24 helping us to learn more about this very different and  
25 complicated industry.

1                   Some of the questions that I have will be  
2                   springboarding off of some other questions that you may have  
3                   already heard. And also, if it's easier to give a brief  
4                   answer and provide additional explanation in your post  
5                   conference brief, feel free to that as well.

6                   I'll start with if you could just either briefly  
7                   now or in your brief provide some information about the  
8                   global aircraft to market, particularly the subject in terms  
9                   of you mentioned the 1 billion versus the 4 billion. What  
10                  are the main markets? And how does the LCA fit into those  
11                  markets? And who are the main competitors in those markets  
12                  and terms of how much is Boeing, Bombardier, Airbus  
13                  competing in those markets just so I can get a global  
14                  picture of what I think is a global industry in a global  
15                  competitive landscape?

16                  MR. NOVICK: Bob Novick. We'll be happy to do  
17                  that.

18                  MS. CHRIST: Second, what is the role of used  
19                  and refurbished planes in this market? Are they competitive  
20                  and substitutable? I know that you mentioned something  
21                  about the residual value that companies take into account.  
22                  How does the used and refurbished airplanes factor into  
23                  competitiveness?

24                  You mentioned that for United, it was a  
25                  competition between 700s and the CS, the C100s. I'm gonna

1 get my acronyms correct eventually. But then Delta came out  
2 and was looking for -- you had provided them with some  
3 refurbished or used aircraft. Could you explain to me how  
4 the competitive dynamics among those three?

5 MR. CONNER: Yeah. Specifically in the Delta  
6 case -- we have worked with them over the course of the last  
7 few years to satisfy a particular need with used aircraft.  
8 They have taken a strategy that has been extremely  
9 successful over the course of the last several years here to  
10 go in and acquire a lot of very relatively new, used  
11 airplanes to satisfy some of their market demand.

12 And we have been participating with them in  
13 order to give them the -- provide that kind of lift. And  
14 that was the approach that we were taking in this particular  
15 case, because that was kind of the way we were working with  
16 them, and they said that was the appropriate path to go  
17 down.

18 If you can get an airplane that is at an  
19 appropriate price, and you can get the refurbishment at an  
20 appropriate price, and it still has a long economic life  
21 left to it, and you're not as concerned about maybe some of  
22 the advanced operating performance, buying a used airplane  
23 sometimes can be a more economical solution for the market  
24 that you're gonna wanna play in.

25 That was kind of the approach that the Delta

1 team was going down in this particular case, and then now  
2 they've moved into buying the new airplanes and CS100s and  
3 getting that for the CS300s. But you can take that  
4 approach, and many airlines do. Allegiant is another  
5 airline that does a similar type thing. Sometimes airlines  
6 do it on a one or two basis, not big numbers.

7 But Delta, for instance, has taken a strategy  
8 that has been more about taking large quantities of  
9 airplanes, relatively large quantities of airplanes, and  
10 bringing them up to speed. But they've gotten relatively  
11 new airplanes, so they're not totally worn out. So used  
12 airplanes are part of the total economic equation at times.  
13 And we deal in both.

14 MS. CHRIST: To the extent that you can provide  
15 some data about share of sales, if you know for your firm in  
16 this in-scope product area that's either new, refurbished --

17 MR. CONNER: We can try. Yes.

18 MS. CHRIST: -- if others as well, that would be  
19 helpful --

20 MR. CONNER: Yeah, we can try to do that. Yeah.

21 MS. CHRIST: Give some data to that.

22 MR. CHARLES ANDERSON: If I could just add --  
23 sorry, Chuck Anderson. You know, starting at 64,000 feet,  
24 an airline really has three choices. They can either buy  
25 new aircraft, they can continue to operate their old

1 aircraft, or they can go on to the used market and buy a  
2 used aircraft or lease any of the three above.

3 But the real critical factor is total operating  
4 costs, and the biggest, perhaps the biggest factor, other  
5 than fuel on total operating costs is the price of the  
6 aircraft itself. That means if the price is right, then you  
7 can have competition between used and new aircraft.  
8 Typically you don't. That is, an airline is essentially  
9 taking a position that, looking at the overall operating  
10 costs, it's more efficient to go on the used market.

11 When you buy used aircraft, your operating costs  
12 are higher because your maintenance costs are higher. You  
13 go to new aircraft, you have far less maintenance costs, but  
14 then the used aircrafts may be less fuel-efficient. So it's  
15 just sort of a, you know, this calculation you use to figure  
16 out which is the most cost-effective for you.

17 Generally speaking, and Delta is probably an  
18 exception, most airlines that essentially are looking at  
19 their fleet needs for the next X years out, will either say,  
20 "I want to go for used aircraft," or "I want to go for new  
21 aircraft." What's remarkable about the Delta sale is  
22 basically that the Bombardier price came down so low that it  
23 was competitive with used aircraft, and that's just almost  
24 never the case with the new aircraft.

25 MR. NOVICK: I'd like to just take that one step

1 further. I think we've said it before, but I think it's  
2 important. We heard in the opening statement the notion  
3 that, you know, no harm to Boeing, they didn't compete, it  
4 was a used aircraft, you know, the 100s, different than  
5 other things, which none of that we agree with, of course.

6 But when you look at what the sale ultimately  
7 was, as Chuck Anderson said, at the end of the day, it  
8 became a new aircraft sale of a great airplane at a very,  
9 very low price. But that wasn't all it turned out to be.  
10 It was the right of Delta to take, of those seventy-five  
11 planes, to have forty of them be CS300s at prices that are  
12 confirmed, and the fifty additional can also be CS300s.

13 So what started with a request for the used  
14 regional jet--let's call it--or used airplanes, ended up  
15 with a purchase of a hundred and twenty-five planes, ninety  
16 of which can be CS300s, which I hope and expect we will not  
17 hear, don't compete with the 737-700 and Max 7. So it is  
18 really important to understand what happened there, and not  
19 think of it as a competition between used aircraft and this  
20 brand-new plane that somehow was priced to a point where it  
21 was just as good as buying used aircraft.

22 There is much more going on there and that's  
23 part of the harm to Boeing because the pricing of the CS100  
24 alone directly harms Boeing by depressing the price, but  
25 there's also a price transmission effect associated with the

1 CS300. That plane -- every airline in the -- aside from  
2 Delta being able to buy that plane, therefore locking Boeing  
3 out of having opportunities to sell that plane to Delta  
4 unless there's some new competition for it, every other  
5 airline in the market knows what that price is.

6 They know what they price is. And so if Boeing  
7 has to compete, it's Max 7 or 737-700 against a CS300,  
8 that's the price it has to compete with. And that price is  
9 a dump price. It's a price that Boeing will -- if it wins  
10 the sale, it'll cost it dearly and if it forfeits the sale,  
11 it'll reduce its market share even more, and further make  
12 the 737, the Max 7 vulnerable. So I just -- there's a chain  
13 there that's important to make clear.

14 MR. CONNER: Ray Conner. And taking into  
15 account the used airplanes that we were working with, were  
16 used airplanes that were already in their fleet. They  
17 already have established fleet for those. So that, for them  
18 to move into the new airplanes, it had to be a very  
19 compelling pricing scenario, very compelling.

20 MS. CHRIST: Just to clarify what I heard. That  
21 the initial request by Delta was for used regional jets.  
22 And that those used regional jets were reflected brands or  
23 models that already existing in their current fleet.

24 MR. CONNER: And that was a conversation that I  
25 personally had with the CEO and Chairman of Delta Airlines,

1 Richard Anderson, asking me to get more 717s and the E190s.

2 MS. CHRIST: I'd like to ask about the  
3 relationship between the subject airplane and other types of  
4 airplanes. Do you negotiate simultaneously or bundle sales  
5 of the in-scope with out-of-scope product? Out-of-scope  
6 airplanes?

7 Like would you, when you're discussing with an  
8 airline, is it strictly, this is how many of the 100- to  
9 150- large civil aircraft, and we're negotiating those, or  
10 is there simultaneous discussions for other smaller or  
11 larger aircraft at the same time. Are there bundled sales?

12 MR. CONNER: Sure. I mean airlines are trying  
13 to match specific airplanes to a specific demand within  
14 their fleet, yes. We would do that -- we would do it with  
15 wide-bodies, we'd do it with narrow bodies or a combination  
16 thereof.

17 But just to emphasize, these are usually large  
18 quantities of airplanes that we're talking about here. So I  
19 go back to the point is that when we're negotiating these  
20 deals, these are typically not one airplane or two  
21 airplanes. These are probably hundreds of airplanes that  
22 are gonna carry over in delivery timeframe of sometimes as  
23 far as ten years.

24 So losing one of those, you've lost for the next  
25 ten years, at least an opportunity. You'll never deliver

1 those again. And those airplanes will stay in those fleets  
2 for twenty years. And they will create a whole  
3 infrastructure around them and your ability -- you'll then  
4 come back twenty years later and flip those airplanes to  
5 your airplane is extremely difficult.

6 This is a high stakes game. It's one of the  
7 reasons why I love it. It's because it's immediate and you  
8 win or you lose. And that's what the competition's about.  
9 And we don't mind it, we like it, just want it to be fair.

10 MR. NOVICK: This is Bob Novick for the record.  
11 I just wanna -- you mentioned, you asked about subject  
12 merchandise competing across -- there, the subject  
13 merchandise doesn't at present, the Bombardier only has the  
14 planes in the 100- to 150-Seat market. They've talked about  
15 publicly, possibly a launching a CS500 to compete with  
16 Boeing's 737-800 and Max 8, but that's not--at least to my  
17 knowledge--currently a plane that they've offered.

18 Maybe they will in the future campaigns. I just  
19 wanna be clear. Mr. Conner was talking about the like  
20 product and what Boeing's offering is the subject  
21 merchandise right now is only in the 100- to 150-Seat  
22 market. But I don't know whether they're gonna be offering  
23 a CS500 in the future.

24 MS. CHRIST: Okay. I just wanted to get a  
25 better idea of whether or not you -- when an airline company

1 comes to you --

2 MR. CONNER: An airline company could come to  
3 see and say, "Okay, give us an offer for, you know, the  
4 whole family," right? But they could carve out that piece  
5 of the segment. They could carve out the 100- to 150- and  
6 say, okay, we're gonna do something different there. But,  
7 so we actually compete in every single element of the  
8 segment. What you'd like to do is win the whole family, but  
9 you know, sometimes they carve that out.

10 MS. CHRIST: You actually started along the  
11 next -- oh, did you wanna follow up? Okay. Follow up on  
12 actually the next question I have. So taking a couple  
13 pieces of information, it seemed in your -- you've mentioned  
14 a couple of times that it looks like, that Bombardier has  
15 intimated that it's moving into the larger civil aircraft  
16 sizes.

17 You also mentioned that the development schedule  
18 for the Maxes was the 8, 9 and the 7. Is it a necessary  
19 stepping stone to a larger civil aircraft, the 100- to the  
20 150-, and if so, is that the same for derivative models such  
21 as the Max 7, 8 and 9?

22 Is it necessary? So, for example, you also  
23 mentioned that China just launched the 919? And the 150?  
24 Do they have smaller models? Do they --

25 MR. CONNER: They have a RJ21 that they do -- I

1 would imagine where they're going. I haven't seen their  
2 plan, but they're gonna start with the 150, they will  
3 probably move up. You typically, when you're gonna create a  
4 family, you start with a smaller and then you expand it, so  
5 the CS100 and then the 300 and then we'll move to the 500.

6 You know, we did a very similar thing. Back  
7 when we did the NG, we started with the 737-700, then we  
8 went to the 800, then we went to the 900. This time, we  
9 started with the Max 8, and then we went to the Max 9, just  
10 because of where, for the airlines, where their push was,  
11 and then the Max 7. But you typically build off of  
12 airplanes to create the family. That's some of the --

13 MS. CHRIST: So the smaller size LCA, would you  
14 say in the long-term development of an aircraft company, is  
15 a necessary stepping stone or precondition for a larger size  
16 models?

17 MR. CONNER: Typically, yeah.

18 MS. CHRIST: Okay. I'd like to switch it a  
19 little it to some supply related questions. With this  
20 industry, obviously there's challenging to the normal sort  
21 of capacity utilization estimates and calculations that we  
22 have. Could you give me some idea what the overall  
23 limitations are to your ability to quickly shift production?  
24 I understand there was discussion, you know, one of the  
25 things that manufacturers look at is the book-to-bill ratio.

1 How easily can you adjust your book-to-bill ratio, and what  
2 are the constraints or limitations on that?

3 MR. CHARLES ANDERSON: Let me start. Are you  
4 talking about increasing production or shifting production  
5 between types of aircraft?

6 MS. CHRIST: Ability to increase production of  
7 the in-scope product, right.

8 MR. CHARLES ANDERSON: So essentially to  
9 increase the production, you basically have to have a  
10 healthy book-to-bill ratio that'll justify the pretty  
11 substantial investment to increase what's called your  
12 production right. That is, the factory is currently  
13 configured to produce a certain rate per month or certain  
14 rate per year.

15 That's really, in this industry, it's quite a  
16 bit different. It's based on your, essentially your orders.  
17 Because you cannot build white-tails. It's extremely  
18 economically damaging to do so. At no point do you have  
19 excess capacity. It's normally understood in ITC terms.

20 So what's really relevant is whether or not  
21 absent imports you could increase your, essentially,  
22 production rate, which means increase your capacity. So in  
23 the end, your capacity really is tied very much to your,  
24 essentially, your ability to win orders.

25 MS. CHRIST: So how much time would an airline

1 customer have to give you in terms of lead time, to increase  
2 that rate per month or rate per year?

3 MR. CHARLES ANDERSON: I think we have some data  
4 on that, but I think we would prefer to provide that in the  
5 post-conference brief.

6 MS. CHRIST: That would be helpful.

7 MR. CONNER: I'm a little more aggressive in  
8 this particular area. Because I know how important the  
9 orders are with respect to production rate. If we get the  
10 orders, we are going to -- depending on where the airline  
11 wants -- if Delta was to come in to us and say, "We want  
12 airplanes in X period of time frame," we're gonna go do  
13 everything that we can to go fulfill that order. We're  
14 either gonna move, go work with our other airline customers  
15 and have them move and do some things, and we do a lot of  
16 that.

17 Or if there's enough orders, if they come in  
18 with a large enough order, we'll take our production rate  
19 up. And we will match our production rate to the orders.  
20 And we will take it up. We typically need, you know, two  
21 years or so to do that, to get the supply chain ready to go,  
22 and to move that up, but we'll take the orders up and  
23 increase our production rate. And we've done so over the  
24 course of the last several years, in terms of what we've  
25 done on our single-aisle airplanes. But we are more than

1 willing to take our production rates higher to satisfy  
2 orders.

3 MS. CHRIST: So in terms of that production rate  
4 and what you need to increase, what is the role of the  
5 components? So you turn around, you mentioned that when you  
6 get an order, you start reaching out to your component  
7 builders. How do they serve in terms of those components?  
8 How are they specific to a particular customer? So If you  
9 get an order from Southwest and you get an order from Delta,  
10 are your component producers producing the same product? Or  
11 are they specific --

12 MR. CONNER: You know, for the most part --

13 MS. CHRIST: -- to the customer?

14 MR. CONNER: -- we try to maintain, to try to  
15 make things as common as possible, particularly in the basic  
16 airframe and the basic wiring and electronics. We get into  
17 uniqueness in certain configurations. And sometimes we call  
18 that buyer-furnished equipment. That's the equipment that  
19 the airline would be providing to us.

20 They have a contract, like, for instance, they  
21 buy the seats or they buy the galleys or they buy the  
22 lavatories and those kinds of things. So then they would  
23 have to go out and do that to help support our production  
24 rate. But typically it's really our supply base that then  
25 has to be able to deal with the production rate. That's why

1 we gotta get those lead times or two years, because we've  
2 got to get to them and get them and increase production  
3 scenario.

4 MS. CHRIST: And do the component suppliers  
5 supply other producers? So do component suppliers --

6 MR. CONNER: Yes. Yes.

7 MS. CHRIST: -- supply Airbus and Bombardier?

8 MR. CONNER: Yes.

9 MS. CHRIST: And Boeing?

10 MR. CONNER: Yes, they do. For the most part,  
11 we don't have as much overlap as you would think, but there  
12 are, in some instances, overlap. We're about, on average,  
13 85% done in the United States, and they're a little bit  
14 less. Most of their stuff is done in Europe.

15 MS. CHRIST: And I believe Karl touched on this  
16 a little bit, but just to follow-up, specific, how does the  
17 introduction of a new model plane, such as the Max 7 and the  
18 700, how does that affect the pricing of the prior model?

19 MR. CONNER: Usually when you're bringing in a  
20 newer model, you're bringing performance enhancements and if  
21 you're having to fill the gap between the older model and  
22 newer model, depending though, if an airline really needs  
23 the airplanes quickly and fuel-burn or whatever, what we've  
24 ever, has improved, has not been a big driving force for the  
25 airline, then we don't see as big of a, a price degradation

1 or gap.

2 But we put that all into our projections when we  
3 look at a new airplane, in terms of what it's gonna do to  
4 the existing airplane from a financial perspective. There  
5 is some degradation at times. I wouldn't say that there's  
6 not. But typically it's not too bad. And because you're  
7 tending to deliver the airplanes earlier and timing is  
8 really good and then they tend to use those later deliveries  
9 as the airplanes that they replaced last with the new  
10 products.

11 Because they've got so many airplanes that  
12 they've already got it replaced, and they'll use the new  
13 products to replace those and then they'll run the older  
14 ones for a longer period of time and -- because they can't  
15 get all the replacement done at one particular time.

16 MS. CHRIST: And you've discussed and used the  
17 term new model versus derivative model. Could you give me  
18 some idea of what distinguishes a new model and what kind of  
19 enhancements distinguish a derivative? So is the Max 7 a  
20 derivative of the 700?

21 MR. CONNER: Yeah, it's a derivative, but it has  
22 completely different aerodynamics. The flight deck has been  
23 changed. It's a major derivative. It has new propulsion  
24 system, wing enhancements. It has a new AF-48 section.  
25 We've done a lot of different things to that airplane. It's

1       been a significant investment on Boeing company's part. The  
2       significant engineering change on the Boeing company's part  
3       to bring that airplane to market.

4                   MS. CHRIST: So what would constitute a new  
5       model? Relative to a derivative model?

6                   MR. CONNER: Well, that's a completely new  
7       design with respect to a clean design.

8                   MS. CHRIST: Okay. So sort of starting from  
9       scratch, so to speak?

10                  MR. CONNER: From scratch, yeah.

11                  MS. CHRIST: Okay. So you've mentioned that the  
12       Max 7, the Max 8, and the Max 9 were announced at about the  
13       same time? Do they share any technological innovations  
14       across them, so these things that you mentioned that were  
15       new to the Max 7 relative to the 700, are those also shared  
16       for the Max 8 and the Max 9, and does that affect the  
17       ability to more quickly produce or the cost of the Max 7  
18       relative to its predecessors?

19                  MR. CONNER: Yes, it does.

20                  MS. CHRIST: If you could give some more  
21       information on what kind of technology shared across those  
22       as --

23                  MR. CONNER: Exactly what I said.

24                  MS. CHRIST: Okay.

25                  MR. CONNER: New propulsion systems, new flight

1 deck, new wiring, new AF-48, new aerodynamics, new wing  
2 enhancements, new winglet, all those -- we take those all  
3 the way across.

4 MS. CHRIST: So in terms of your customers,  
5 you've mentioned -- so the airlines -- I'd like to get some  
6 idea of the demand drivers in the industry. How has the  
7 airline industry changed over time in terms of the fleet  
8 size, the number of routes and the types of planes that they  
9 use on those routes, specifically with the airline  
10 consolidation. You know, I think some -- a couple of the  
11 metrics that are often used are the number of routes and the  
12 load intensity. Right? How have -- and you can do this in  
13 your post-conference briefs, but how have the number of  
14 routes that airline industries use, or the load intensity,  
15 the number of routes, the load intensity and how they're  
16 affecting the demand, not only for airplanes overall, but  
17 specifically this type of plane, given the lower density  
18 markets that you saw are where the demand for this plane is  
19 situated.

20 MR. NOVICK: Why don't we do that in the  
21 post-conference brief?

22 MS. CHRIST: Now, you mentioned this a little  
23 bit earlier when you were talking about the Delta sale in  
24 terms of the used product that you were planning to sell,  
25 and that fact that it was consistent with the established

1 fleet. Could you talk to a little bit more about the fleet  
2 complexity and how that factors into airline decisions in  
3 terms of when they weigh, which firms to purchase aircraft  
4 from.

5 PROFESSOR NICKELSBURG: So fleet complexity or a  
6 commonality across the fleet is something that's often  
7 talked about and if you think about a small airline, you  
8 wanna have as much commonality as possible, so if you only  
9 have five or ten aircraft in the airline, you wouldn't want  
10 to have five or ten different types of aircraft, because it  
11 wouldn't be any sharing of costs, of spares, inventory,  
12 pilot training, and it is more difficult to reroute aircraft  
13 in the case that one of them is AOG or Aircraft on Ground  
14 for maintenance.

15 When you get to larger airlines such as the ones  
16 in the U.S., after all of the consolidation, commonality  
17 becomes much less important and so what we see in the large  
18 U.S. airlines is a lot of mixed fleets. So if you have a  
19 fleet that is anywhere from twenty-five to fifty aircraft,  
20 well, then you're gonna buy a new simulator anyway for  
21 flight training. You're going to have separate spares, or  
22 additional spares inventory.

23 There's not a lot of sharing across fleets. And  
24 you don't get a lot of commonality going from fifty to a  
25 hundred. And their part becomes much less important in the

1 decision of the airline. And that's why you see, you know,  
2 for example, with large U.S. airlines, acquisitions from one  
3 manufacturer of 165-, 170-Seat aircraft and from a different  
4 manufacturer in the 100- to 150-Seat market. So commonality  
5 becomes much less important to the market we're talking  
6 about.

7 MS. CHRIST: You mentioned that the sale to  
8 Delta includes an option to convert to the CS300 and that  
9 also at some point, United shifted its contract for the  
10 700s, I believe, to larger models. When you're selling and  
11 you've got a contract and there's options, how often are the  
12 conversion options explicitly written in the contract  
13 outside of subject scope product? So how often would a  
14 written contract for 700s, Max 7s, CS100s, 300s, a contract  
15 for that particular product, how often would the options  
16 that are written in the contract include out-of-scope  
17 product?

18 MR. CONNER: Like a wide-body?

19 MS. CHRIST: Yeah, so it's like they purchased  
20 the, you know, the seventy-five CS100s, and they were  
21 offering the 500s, how often would the options in a contract  
22 specifically allow for the ability to purchase out-of-scope  
23 product?

24 MR. CONNER: Yeah. There are times when you  
25 would say, we're gonna do substitutions, but of equal dollar

1 value, you know, so you created, you know, \$100 million of  
2 single-aisle, but you'd have to buy at least \$100 million of  
3 wide-bodies, that doesn't happen very often. It typically  
4 it stays within the product size because that's what the  
5 competition has been focused on.

6 We do tend to stay, you know, more along the  
7 lines of options to buy a, you know, a member of a  
8 particular family like the CS100 to the CS300. And since  
9 they haven't launched the -- you know, maybe there's  
10 something in there that says "subject to the launching of  
11 the CS500, we'd want to have the ability to just switch to  
12 that subject to the negotiation of the price and  
13 performance and those kind of things.

14 MS. CHRIST: But that's a different case than  
15 the United?

16 MR. CONNER: Yeah, United was not -- that was  
17 not the case. United actually -- there was no provision in  
18 there that said that they could move to another airplane.  
19 They actually just came to us and we accommodated. They  
20 wanted to do that, and we accommodated that request because  
21 they are such a good customer of ours.

22 MR. NOVICK: I'd like to just follow-up. Bob  
23 Novick for the record. Just note the timing of that switch.  
24 That switch for United occurred after the Delta sale. And  
25 so just for the timing, from a chronological standpoint,

1       it's important to note that, so United now, at least had  
2       been in the market for a product that was in the 100- to  
3       150-Seat market. It's now -- it bought Boeing planes after  
4       the Delta sale, it converted. At Boeing, it allowed them to  
5       do that. So there's a, if you will, an open market in the  
6       100- to 150-Seat market where one can imagine that United  
7       may need to fill that.

8                   MR. CHARLES ANDERSON: And this is Chuck  
9       Anderson. I just want to jump in just to emphasize, that  
10      doesn't mean, just because you have an option to upgauge  
11      doesn't mean that those two aircrafts are interchangeable.  
12      Not at all. There's still millions of dollars in difference  
13      in price, but airlines put in orders.

14                   They put in options for the very good reason  
15      that, you know, they're not quite sure of what their fleet  
16      demand's gonna be, depending on how traffic and route  
17      structures develop. So they like the option. But when they  
18      choose to switch out, from one plane to the other, that's  
19      because they think that the other plane meets the particular  
20      need for their fleet.

21                   So it's not just that they're interchangeable.  
22      It's just that the airlines want that option because they're  
23      buying for something of a moving target, if you will.

24                   MR. MCLAIN: If I could just add. Pat McLain.  
25      With the Delta sale, it's instructive that Delta was so

1 interested in the CS300 that they negotiated rights on  
2 ninety CS300s, so well over half of the aircraft in the  
3 total deal for one hundred and twenty-five aircraft. They  
4 locked in pricing for the CS300.

5 And whether or not Delta actually exercises  
6 either those substitution rights or those options, all of  
7 Delta's airline competitors in the U.S. market must act as  
8 if they will. Because if they -- and I think Ray or  
9 Professor Nickelsburg can add to this.

10 If they get locked in to long-term Max 7 deals  
11 where they're taking Max 7 at the fair-market prices, and  
12 operating those aircraft for ten to twenty years, they're  
13 going to get killed competing against Delta's CS300s. And  
14 they have to act like those Delta CS300s are coming,  
15 regardless of whether Delta does exercise that or not,  
16 because that pricing is already at the Delta price.

17 MS. CHRIST: Could I -- you mentioned in the  
18 petition that there was a sale to Republic Airways. Given  
19 the propensity for price discovery and transmission, how did  
20 that impact either commercial momentum or the lighthouse  
21 effect when that occurred?

22 MR. MCLAIN: The Republic sale was before  
23 Bombardier got its subsidy infusion, so we don't have the  
24 same kinds of evidence that it was so far below cost and  
25 below fair value.

1 MS. CHRIST: Do you have any idea what those  
2 costs are? Given the price transmission and discovery --

3 MR. NOVICK: This is Bob Novick. Not on the  
4 Republic sale. But there is confidential information on the  
5 record where you can see where prices were at one point in  
6 time against where prices are today. You have that. And I  
7 can't speak about it further obviously.

8 MS. CHRIST: But to the extent that that  
9 particular sale that happened at the time and how that  
10 affected the conditions of the market differently than the  
11 Delta? If you could provide some follow-up, why that sale  
12 in and of itself, did not pose the kind of concerns that  
13 you've presented with the other sales, I'd appreciate that.

14 MR. NOVICK: We will do that. The only  
15 observation I'd wanna make is what I said in my opening is  
16 that, Bombardier, it appears, in fact it's clear, changed  
17 its pricing strategy. For many, many years, it seemed to be  
18 operating in the market, trying to sell at a commercially  
19 reasonable price and was not succeeding.

20 So the pricing that preceded the \$2.5 billion  
21 equity infusion, Bombardier, again, using its own words, was  
22 on the brink of bankruptcy. There are quotes by the CEO.  
23 In June I have here, saying we should just shut, we have to  
24 shut down the program. And then they got \$2.5 billion  
25 dollars from Quebec and then their pricing strategy changed.

1 So very different set of circumstances. They weren't able  
2 to sell their plane successfully at market prices for many,  
3 many years.

4 MS. CHRIST: And you mentioned the quality of  
5 the airplanes that a manufacturer has in its future sales?  
6 You have to discuss the, your at-risk planes. How does the  
7 quality of this -- of the order book. How does the quality  
8 of the order book, particularly the amount that are  
9 categorized as at-risk sales, affect the ability, the  
10 pricing of those products, as well as the ability to pick up  
11 commercial momentum?

12 MR. CHARLES ANDERSON: I think we're gonna see a  
13 lot more about that in our post-conference brief because it  
14 involves a lot of confidential data. But just to give you a  
15 general idea, essentially it's extremely important to have a  
16 solid order book for a new aircraft, especially a new  
17 aircraft, because you have such a steep learning curve.

18 And the way to get down the learning curve is to  
19 have solid deliveries over the first five years. The faster  
20 you can get down the learning curve, the quicker you're  
21 gonna achieve, break even and the greater the likelihood the  
22 program overall be a financial success.

23 If those orders are at risk, that is a certain  
24 percentage of them are with airlines that are financially  
25 shaky, or with leasing companies that aren't on solid

1 financial grounds, then you will need to have more orders  
2 than essentially delivery slots just to basically cover the  
3 likelihood that some of those orders will disappear.

4 This is a big factor in this case, because it  
5 points directly to, I believe, the likelihood of U.S. sales  
6 in the future. So we'll discuss that more in our  
7 post-conference brief.

8 MS. CHRIST: And I think finally to the extent  
9 that you can provide -- this might require a little more  
10 research, but to the extent that you could identify and list  
11 the types of either production factors, as you mentioned,  
12 the FAA tooling certification, and/or operating  
13 characteristics, such as the requirement for a two-person  
14 flight crew or the pilot rating that is required for  
15 particular type of planes. If you could identify those  
16 characteristics that are specific to the in-scope product,  
17 that would be -- and relative to --

18 MR. NOVICK: To differentiate, there's a problem  
19 with the product that is not in scope. Yeah, we will  
20 provide a full list of all of the particulars that  
21 demonstrate that they're not the same product.

22 MS. CHRIST: I'm sorry. I had actually one more  
23 thing. If you could mention the role of FAA worthiness  
24 directives in the overall competition among airline  
25 manufacturers and production processes.

1                   It's something that's new to me, so if you have  
2                   ability to speak to whether or not it's something that we  
3                   should look into as a condition of competition, the ability  
4                   for different planes and how that factors into the  
5                   assessment, the purchasing factors for airline companies.

6                   MR. CONNER: The air worthiness directives  
7                   typically come out some time after the airplane's been in  
8                   production for some time. What will typically happen, we'll  
9                   get a FAA certificate on a new airplane, and then we'll get  
10                  our production certificate that will occur for each model,  
11                  like, for instance, we have a FAA cert now for the 737 Max  
12                  8. We will get an FAA cert for the 737 Max 9, and then  
13                  we'll get an FAA certification for the 737 Max 7. We'll  
14                  get a production certificate for each one of those as well.

15                  Which essentially says that we are following all  
16                  the procedures of processes that we said that we were going  
17                  to do in order to produce the airplane. The certification  
18                  that we receive on the airplane says the airplane conforms  
19                  or complies to all of the engineering requirements and such  
20                  and all the safety requirements of that, that are required  
21                  for that airplane. And that happens on every single model.

22                  MS. CHRIST: Thank you. And I certainly moved  
23                  up my own learning curve right now. Thank you.

24                  MR. YOST: Charles Yost, Office of  
25                  Investigations. I wanna join my colleagues in thanking you

1 very much. This has been very, very informative. I have  
2 just a couple of follow-up questions to those of my  
3 colleagues. The first one is just the follow-up to the  
4 question that was just immediately asked. Is each airplane  
5 then air-tested? Or the engines are run in and so forth  
6 and that takes what? About forty-five days?

7 MR. CONNER: No-no. Each derivative of the,  
8 like, the Max 8, it's about a year-long certification  
9 process. And then we go to the Max 9, it'll be slightly  
10 less time, because you'll have been able to utilize some of  
11 the other things. But the same thing will hold true if it  
12 drops back in maybe ten months. And then the same thing  
13 would hold true when you go to the dash 7. Each one  
14 carries its own certification.

15 MR. YOST: Okay. So that's the model  
16 certification?

17 MR. CONNER: Right.

18 MR. YOST: Then each aircraft also goes through  
19 a airworthiness certificate, or rather its own certification  
20 that it's --

21 MR. CONNER: Yes. And then when we go to  
22 deliver an airplane, you know, whether we've delivered a  
23 thousand or doesn't matter, every single airplane gets an  
24 FAA certification. And then up here, what you're delivering  
25 to the, um, to an international airline as well, they

1 provide their cert, too. Sometimes they just, sometimes  
2 they utilize the FAA certification and buyout from that, but  
3 --

4 MR. YOST: So certification of each airplane,  
5 does that take a long time? Or is that --

6 MR. CONNER: Oh, no. Once we've gotten in, once  
7 we've gotten the ticket, the airworthiness ticket for the  
8 basic family, then we got through a series when we go  
9 through the delivery process, we'll do a Boeing flights, and  
10 then we'll do customer flights that will then provide the  
11 ticket, the FAA ticket to be able to deliver that airplane  
12 to this specific customer. And that happens on every single  
13 airplane.

14 MR. YOST: How long does that take?

15 MR. CONNER: Well, that's not -- that takes  
16 days. But the initial certification takes months.

17 MR. YOST: Then I think you had answered a  
18 question about development of each model within a series.  
19 And again, you mentioned winglets and the fuselage, the tail  
20 assembly, the reverse thrusters, the etcetera, etcetera.  
21 And so each -- that development also takes a fairly long  
22 time --

23 MR. CONNER: Years --

24 MR. YOST: -- and if I, if not in months, at  
25 least --

1 MR. CONNER: That' years.

2 MR. YOST: -- in years.

3 MR. CONNER: Yeah

4 MR. YOST: Does that require specialized tooling  
5 to produce each model? I'm wondering about the  
6 interchangeability. The tooling between the Max 7, the 8  
7 and the 9.

8 MR. CONNER: The Max 7 has some specialized  
9 tooling. We are able to utilize some existing tooling on  
10 the Max 8 and the Max 9 to the Max 7. But the Max 7 does  
11 have specialized tooling in the areas that it's unique.

12 MR. YOST: And does the tooling for the Max 7  
13 differ from that used on the 700?

14 MR. CONNER: Yes. It can.

15 MR. YOST: Okay. If you, in the  
16 post-conference, if you would try to quantify or qualify  
17 what those differences are, that'd be helpful.

18 MR. CONNER: We can.

19 MR. YOST: I have a question. What's the effect  
20 on sales of the 700 and/or the Max 7? Caused by trading  
21 commitments or contingent repurchase agreements?

22 MR. CONNER: Maybe I --

23 MR. YOST: Would you see sales of these models  
24 go up because you had put in the contract and, you know,  
25 after a certain amount of time, Boeing is then obligated to

1 provide you with a trade-in commitment or repurchase?

2 MR. CONNER: Sometimes there are negotiations  
3 that entail buyback provisions or -- but typically we would  
4 do that if we were replacing it with another airplane. So  
5 we would say we'll take out your older aircraft in light of  
6 replacing it with a newer airplane. And we will negotiate  
7 the take-out price, take-out conditions, those kinds of  
8 things, and then we would then turn, try to turn around and  
9 sell that on the used airplane market.

10 MR. YOST: So, for example, the 737-700 that was  
11 produced ten years ago or thereabouts, you might take that  
12 back, transfer it to Boeing Capital, and Boeing Capital then  
13 leases it? But the customer then buys either a new model or  
14 the Max 7 or something comparable.

15 MR. CONNER: We could do that. Not typically  
16 something that we like do, but just depending on what the  
17 situation is. You know, we would entertain it and try to  
18 come up with the best solution possible for both parties.

19 MR. YOST: Okay. In post-conference, if you  
20 could quantify the repurchase and contingent trade-in for  
21 these 737-700?

22 MR. CONNER: Okay.

23 MR. YOST: That'd be helpful. Doesn't -- when  
24 you grant an option or the customer wants an option to  
25 purchase additional aircraft, does the customer pay an

1 option price?

2 MR. CONNER: They pay option deposit.

3 MR. YOST: I'm sorry?

4 MR. CONNER: Deposit.

5 MR. YOST: Deposit?

6 MR. CONNER: Yeah. We would negotiate an option  
7 price and then they would pay an option deposit, which would  
8 thereby hold that delivery position for them for when they  
9 wanna exercise that option.

10 MR. YOST: Is that the same price as you  
11 normally charge, when they make a firm order?

12 MR. CONNER: No, it's not. It's different,  
13 because it's further out. But it's a price that we feel is  
14 appropriate in order to hold until delivery position. So  
15 what they're really doing there, Mr. Yost, is that they  
16 are -- they're securing and holding in delivery position  
17 some time in the future, and then there's a fee to be able  
18 to do that.

19 MR. YOST: Okay. Thank you very much for your  
20 answers. That concludes my questions.

21 MR. CONNER: Thank you.

22 MR. MICHAEL ANDERSON: Thank you, Mr. Yost. Mr.  
23 Duncan?

24 MR. DUNCAN: My first question is directed to  
25 Mr. Anderson. In testimony you indicated that price alone

1 is driving the competition in the market. If so, how do you  
2 compare that to subject imports and domestic like product  
3 competing on price alone if, in the contracts, there's  
4 discussions of all these ancillary items and various bells  
5 and whistles for the aircraft under consideration.

6 MR. CHARLES ANDERSON: Sorry about that. Chuck  
7 Anderson. The point I was trying to make is, there are  
8 ancillary items. There are these differences in performance  
9 and operating characteristics. There are differences in  
10 seats, but they're all essentially monetized and valued.  
11 And that basically really gets you to what the final price  
12 is.

13 Essentially the way the airlines value these  
14 aircraft and figure out what price is good for them, is they  
15 take the potential revenue streams the they are estimating  
16 from the aircraft and then the potential operating costs.  
17 And that includes all of the ancillary items as well as the  
18 aircraft itself. And then an important factor in this  
19 calculation then is the expected residual value.

20 So in other cases, for example, in washing  
21 machines, you know, how do you value red or a color versus  
22 white. That's kind of subjective, right? And it may not be  
23 at all sort of related to its cost, but in this case the  
24 customer does, in fact, assign values to each of these. And  
25 Professor Nickelsburg, who has really taught me on this

1 issue, perhaps speak to it a little more.

2 But the way that aircraft pricing works is these  
3 things all essentially get assigned a value and then what is  
4 the variable in the end? The variable then is, okay, what's  
5 the price for the plane, and that's essentially affected by  
6 these different, what you sometimes call non-price factors.

7 MR. DUNCAN: It was indicated in earlier  
8 testimony that operators have a certain efficiency that they  
9 gain and maintain a certain level of fleet of a given  
10 aircraft model that then builds up an incentive for them to  
11 purchase more of that model. Does that operation of fleet  
12 efficiency bleed over from the 700 to the 7Max models? Or  
13 would you have to start over to build up that efficiency to  
14 maintain your fleet as an operator?

15 MR. CONNER: There is a lot of commonality  
16 between the ground support equipment and those kinds of  
17 things and there is obviously we try to maintain maintenance  
18 procedures that are very similar between the two. The big  
19 differences are in the propulsion side of things so it would  
20 be very different from a propulsion side of things and maybe  
21 some of the flight deck and those kinds of things but the  
22 structural elements in terms of being able to maintain the  
23 airplane are very, very similar. We've tried to maintain  
24 that as we've gone along. The big difference would be on  
25 the propulsion side because they would be learning a new

1 engine.

2 MR. DUNCAN: In terms of the concept of the  
3 orders for the scope merchandise being bunched where  
4 historically a lot prior to the current, the typical ITC  
5 period of the past three years plus a partial year period is  
6 when most of the sales of the 737/700 occurred. How much of  
7 that first cycle market share did Boeing capture?

8 MR. MCLEAN: Well, in the U.S. Market from 2007,  
9 so this is Exhibit 44 to our Petition, Boeing's market share  
10 from 2007 through 2012, basically it's from 2007 to 2016 was  
11 70 percent of U.S. consumption. All of that was 2007 to  
12 2011 plus one delivery in 2012. So historically Boeing has  
13 a very large share of the U.S. Market and one of the key  
14 reasons why we are threatened with material injury is now we  
15 are looking at a very different situation that is going to  
16 change next year. Something that's never happened before,  
17 that Bombardier will be a huge supplier to U.S. Airlines  
18 starting next year.

19 MR. DUNCAN: So that sort of answered my next  
20 question, what share do you estimate in the replacement  
21 cycle for the 737/700 which is going to be supplied by the  
22 7Max do you estimate now with the Delta sales that you would  
23 have lost?

24 MR. MCLEAN: Pat Mclean for the record. As I  
25 said before, we're in a situation where Bombardier has

1 already locked in a 61 percent share of U.S. Consumption  
2 through 2021. The only way Boeing gets that down is by  
3 agreeing to depress prices on its aircraft. So it gets  
4 injured through price harm, through significantly lower  
5 operating margins, profits, revenues, etc or it just has to  
6 cede sales and Bombardier's market share goes up.  
7 So we can't see any outcome in the near term where Boeing  
8 isn't injured.

9 MR. NOVICK: Bob Novick, just to talk about the  
10 sales openings, based on the orders and the deliveries for  
11 the 737/7 Boeing will have a 24 percent market share for the  
12 period 2018 to 2021 as compared to the 61 percent market  
13 share that Bombardier will enjoy as a result of the sales  
14 that have already occurred. So that's the world we're in  
15 right now. Just so you have the facts, that's where we are.  
16 Boeing down to 24 percent and Bombardier will go up to 61  
17 percent of the market for the period of 2018 to 2021.

18 MR. MCLEAN: Pat Mclean again. If I could just  
19 add, this isn't all just sort of coincidence. As I said in  
20 my opening comments Bombardier believes it can take 50  
21 percent of this market. That's its target and if you wonder  
22 where I have that information that's from a Government of  
23 Canada memo that was considering Bombardier's request for  
24 more subsidies. That's how closely linked the subsidies and  
25 the unfair trading and the penetration of the U.S. Market

1 is. Thanks.

2 MR. DUNCAN: I have sort of a threshold question.  
3 How do we measure imports of this market? What are the  
4 mechanics of the imports?

5 MR. NOVICK: Are you talking about Entry? When  
6 do the imports occur?

7 MR. DUNCAN: Yes.

8 MR. NOVICK: They occur when the airline brings  
9 the, typically what happens is the airline and Ray can speak  
10 to this better than I but it's at the time they pick up the  
11 plane. In this case we assume that Delta will pick up the  
12 plane at Bombardier's facility and they will fly it back to  
13 the United States and when it lands in the United States it  
14 will be an entry into the United States.

15 MR. CONNER: That's when you get your exports.  
16 That delivery.

17 MR. DUNCAN: Is this also the same situation in  
18 the case of a third company, a leasing company involved in  
19 the transactions?

20 MR. CONNER: Very similar. The leasing company  
21 would take the delivery of the airplane and then they would  
22 export it to, the operator ends up being maybe an  
23 international carrier. They would be a, that would count as  
24 an export.

25 MR. DUNCAN: Given that the scoped merchandise I

1 would imagine flies between U.S. cities and non U.S. cities,  
2 how does that play with the concept of an import? What  
3 keeps an operating product outside of the U.S. Market but  
4 flying it in for routes?

5 MR. CONNER: A U.S. airline is an in-registered  
6 airline and whether they fly that internationally or not it  
7 is still considered a U.S. airplane and then conversely if  
8 it's an international carrier that's operating into the U.S.  
9 it's still considered a U.S. -- it would be considered an  
10 export for us. I think that answers your question. I'm not  
11 sure.

12 MR. DUNCAN: Yeah, I think it does. Any more  
13 details that you have on the mechanics of that? The  
14 regulations involving that? That would be useful.

15 MR. NOVICK: Okay. We will provide them at the  
16 closing conference brief.

17 MR. DUNCAN: That's all my questions.

18 MR. ANDERSON: Okay. Thank you Mr. Duncan. Mr.  
19 Corkran, your turn.

20 MR. CORKRAN: Douglas Corkran, Office of  
21 Investigations and my thanks to all the Panel for being here  
22 today and for providing some very useful testimony to help  
23 us develop this record. I was really struck with some of  
24 the earlier testimony about the size of the Southwest fleet  
25 of 737/700's. Can you tell me a little bit about Delta's

1 fleet? Do they also have the 700's in their fleet?

2 MR. CONNER: Yes, I do. I don't have the numbers  
3 right off the top of my head but they do have 700s. Not to  
4 the numbers that Southwest has and I would have to turn to  
5 Greg May on this one. I just don't know to be honest with  
6 you I really just don't know but we could certainly find  
7 that out for you.

8 MR. CORKRAN: They're here, they might be --

9 MR. CONNER: Greg might be able to help you with  
10 that. But I believe they can help.

11 MR. CORKRAN: I was mainly using that as a  
12 precursor for another part of my question and I will circle  
13 back to Delta later, I'm sure. Okay, but in the Petition  
14 and you said essentially identical numbers later on, you  
15 noted that historically through 2007 through 2016 the  
16 Domestic Industry accounted for 70 percent of U.S.  
17 Consumption and then you noted that it would be projected to  
18 decline in the future and you've calculated as 24 percent  
19 looking in the out years.

20 Okay my question is this, I do follow the math of  
21 that but isn't the factual situation that you have a  
22 potential purchaser that is familiar with your product in  
23 the 100 and 150 seat range and was looking to purchase not  
24 only a regional jet rather than a large civil aircraft but  
25 was looking to purchase a used product. Why wouldn't one,

1 if you were looking at market share, why wouldn't you  
2 conceptualize that as Bombardier essentially growing the  
3 market for this product as opposed to a straight up shift in  
4 market share?

5 MR. MCLEAN: Pat Mclean. A couple reasons.  
6 First, what Bombardier did was grow the market through a  
7 means that is Congress has said is unacceptable. So we  
8 don't think it's appropriate to sort of bake in the unfair  
9 trading to how you just sort of start by looking at the  
10 market historically and going forward.

11 Second, the market share loss is inherently  
12 injurious in and of itself and it represents not just a  
13 competition between regional jets and the C-series but what  
14 it did was absorb demand that had Boeing been able to stay  
15 on course and meet Delta's requirement for used aircraft  
16 they still would have had this gap in demand for 100 to 150  
17 seat LCA that that regional jet deal would not fill which  
18 explains why Boeing was willing to do it. They are not  
19 blocking themselves by doing that.

20 Delta comes in with an extremely dumped,  
21 subsidized price and now they have captured all of that  
22 demand. Now you have the price transmission effects from  
23 that and the market share figures convey how massive that  
24 volume is coming in and therefore that's indicative of how  
25 much that's going to impact all of the other customers in

1 terms of their pricing expectations.

2 MR. CORKRAN: Just so I'm understanding the  
3 volume part of that argument correctly is it your contention  
4 that market share change reflects future refurbishment of  
5 Delta's existing 737/700 fleet?

6 MR. CONNER: I mean, it could. I think; I don't  
7 know. That's a question I think we'll have to ask but if  
8 they have 700s and they go for the CS300 then that would be  
9 the likely replacement for the 700.

10 MR. CORKRAN: Okay, thank you very much. I  
11 appreciate those answers. Switching gears entirely, what  
12 does the concept of backlog mean in this industry and if you  
13 state your backlog in terms of X number of years of backlog  
14 is there any flexibility to that concept? That is, can you  
15 bring in a new order and shift the priority of filling that  
16 order even given your backlog?

17 MR. CONNER: Yes, we do that all the time. We  
18 look for opportunities to, if we're in a campaign and in  
19 particular with an airline of great significance to us we  
20 will look to fulfill those orders by moving other people  
21 around, increasing our production rates or doing whatever we  
22 need to do to put the airplanes in a place where they want  
23 the deliveries. So it's the shifting in the backlog in  
24 terms of years and things like that, yes we have the  
25 ability to do that and we have done that.

1           MR. CORKRAN: In terms of backlog, do you also  
2 have flexibility of shifting within the various size  
3 aircraft that you offer? That is, can you shift between the  
4 737, the 700 and other size aircraft?

5           MR. CONNER: We can do that within an airplane  
6 type, like a 737. But again, we have to have the lead time  
7 to be able to do that. It has to be all within lead time  
8 because the supply chain is making those unique parts for  
9 that particular airplane so yes we can but again it has to  
10 be under certain conditions.

11           MR. ANDERSON: If I can just elaborate, Chuck  
12 Anderson. My understanding is it's possible up to about 24  
13 months before scheduled delivery at which point you lock  
14 down a particular aircraft model and you cannot switch out  
15 because the lead time required for all the specific parts  
16 and components.

17           MR. CORKRAN: Looking at two of the specific  
18 transactions that have been mentioned today, the transaction  
19 involving United and the transaction involving Delta, to  
20 your knowledge did Airbus compete for either of those supply  
21 agreements?

22           MR. COOPER: That's part of the confidential  
23 update.

24           MR. NOVICK: I'll address that at the  
25 post-conference brief.

1           MR. CORKRAN: In terms of the workforce, what is  
2 your ability to -- do you cross-train workers between  
3 production of different size aircraft or is the labor force  
4 essentially dedicated to a particular model or size of  
5 aircraft?

6           MR. COOPER: No, we cross-train. Because we do  
7 this on one production line we have to have people that can  
8 be moved between airplanes but the reason why we wanted to  
9 have similar airplanes moving down the production line of  
10 type. That's one of the reasons why we do that. So we have  
11 to, people have to know whether they are working on a 700 or  
12 a -7 and hopefully it's not just one, they get an  
13 opportunity to work on a few of them in a row so they can  
14 maintain the learning curve and we don't have a disrupted  
15 state but yes, they work on all our product.

16           MR. CORKRAN: Thank you. Again I appreciate all  
17 the time the Panel has devoted to us today and at this point  
18 I have no further questions.

19           MR. ANDERSON: Okay, thank you Mr. Corkran. I'm  
20 going to visually scan my colleagues to see if they have  
21 follow up questions. Ms. Christ?

22           MS. CHRIST: Yes, in your post conference brief  
23 could you just follow up on one thing with regard to the  
24 monetization of ancillary components in the contract you  
25 mentioned that their price is the driving factor because all

1 components are essentially monetized. If you could  
2 elaborate on that with respect to certain characteristics,  
3 specific to delivery risk and order book quality. How does  
4 that get monetized into a contract? Or how does a  
5 purchaser potentially, also the location for a particular  
6 product in this lifecycle.

7 So for example if it's a new product versus it's  
8 established and has been time-tested. How might a purchaser  
9 monetize that in their purchase contract? And finally as I  
10 think we touched on earlier, the presence of incoming  
11 derivative models. How might those be monetized relative to  
12 the back of that presence in the purchase contract? Thank  
13 you.

14 MR. ANDERSON: Okay. Thank you very much for  
15 bearing with our questions. I just had one follow up  
16 question. I promise it will be the last one because I know  
17 I am standing between you and a lunch break, everyone in  
18 this room. on the contracts either now or in your post  
19 conference brief if you could help us to understand the  
20 pricing mechanisms.

21 My understanding is that this option within the  
22 Delta contract allows them to switch between the 100 to the  
23 300. There must be a price differential I'm assuming in the  
24 contract so in your brief you quote the total value of the  
25 contract and you provide an average per plane price.

1       Wouldn't that price fluctuate or move depending on if they  
2       exercise those options and then the other part of the  
3       question is are there any kind of meet or release provisions  
4       or delayed production provisions where the price could  
5       change if you are not able to deliver on time, or you run  
6       into the supply bottlenecks with the parts systems, your  
7       Tier I, your Tier II and so forth?

8                   Are there any ways since you're placing so much  
9       emphasis on this contract and the price of this contract and  
10      the per plane price, are there variables that could change  
11      that when you actually get to the actual delivery when Delta  
12      actually gets deliveries?

13                   MR. NOVICK: We're happy to do that. What we  
14      would also ask though is that since that information resides  
15      with Delta and Bombardier and it wasn't -- I will just leave  
16      it there. You've got on the record that information from  
17      the actual contract. We, from public sources calculated the  
18      price. We, from our knowledge can tell you the relationship  
19      we believe exists between the CS100 and CS300 and we're  
20      pretty good, Boeing's pretty good but they know what the  
21      contract provisions are.

22                   They know what the price is for the options for  
23      the CS300 so we would hope that the record would reflect  
24      that so we could all see it.

25                   MR. CONNER: Ray Conner. Typically there are

1 provisions in place in a contract whether it's us or anyone  
2 else that for late delivery or those kinds of things so  
3 again that's with the individual manufacturer and the  
4 airline directly. That's not something that we would have  
5 privy to but I know in our contracts we have provisions for  
6 that.

7 MR. NOVICK: We will do the best we can to  
8 address it from our perspective.

9 MR. ANDERSON: Understood. Staff is pretty good  
10 about flipping questions to both parties equally so --

11 MR. NOVICK: (Laughs) Thank you.

12 MR. ANDERSON: With that, on behalf of the staff  
13 I very much want to thank you for being here today. As you  
14 can tell, last year we conducted 18 of these conferences and  
15 I would say by the volume and the depth of the questions and  
16 the time spent today this is obviously a very complex  
17 fascinating industry and a huge challenge for the Commission  
18 so it's very helpful to get your information and get it on  
19 the record. With that, I thank you very much. I would  
20 like to now set the recess or a break and we will reconvene  
21 in this room at 2:00 according to the clock to my left  
22 there. Thank you very much.

23 MR. BIRCH: Will the room come to order?

24 MR. ANDERSON: Good afternoon Mr. Lichtenbaum and  
25 the rest of the Panel here. Thank you for your patience.

1 It's been a long morning/afternoon and we're looking forward  
2 to your testimony and responses to our questions so when you  
3 are ready, please proceed.

4 MR. LICHTENBAUM: Thank you very much, Mr.  
5 Anderson. Again, I'm Peter Lichtenbaum with Covington and  
6 Burling on behalf of Bombardier Inc. We very much  
7 appreciate the time that you all are dedicating to this and  
8 the hard work that was evident in your question this  
9 morning. We are going to move straight to our witnesses so  
10 you can hear from the people who are engaged in this  
11 business every day.

12 For Bombardier we have Sebastien Mullot who is  
13 Director of the C Series Program for the Commercial Aircraft  
14 Division. Sebastien. To my left, Ross Mitchell who is Vice  
15 President of Commercial Operations, Commercial Division at  
16 Bombardier Inc. Also in the audience is the General Counsel  
17 of Bombardier, Danielle D. Jardin, and we will also hear  
18 witnesses for Delta, Greg May who is Senior Vice President  
19 of Supply Management and Fleet at Delta as well as Joe  
20 Esposito who is Vice President of Network Planning for the  
21 Americas at Delta and then we will hear from my colleague  
22 Shara Aaronoff who is probably well known to you to speak to  
23 certain legal issues as well. Thank you. Sebastien?

24 STATEMENT OF SEBASTIEN MULLOT

25 MR. MULLOT: Thank you. Good afternoon. I'm

1       Sebastien Mulot. Since 2008 I have served as Director over  
2       the C Series program in Bombardier Commercial Aircraft  
3       Division. In this role I am responsible for the C Series  
4       Business case and I also support sales campaigns and  
5       accompany customers who are entering into service.

6                I have been with Bombardier 17 years, holding  
7       positions spanning the company's rail transportation and  
8       business aircraft units. Today, I appreciate the importance  
9       of the C Series. I will first explain the origins of the  
10      aircraft and how it responds to unmet customer needs.

11              Next, I will walk you through a high-level  
12      timeline of the aircraft development, including key  
13      milestones and challenges and finally I will share an  
14      overview of the aircraft's groundbreaking features that  
15      enable efficiency, operational flexibility, comfort and  
16      environmental benefits unparalleled among the single out our  
17      aircraft and that set it apart from Boeing's product.

18              Bombardier efforts to develop the C Series began  
19      around 2004 when we conducted a study that identified an  
20      open end of the single aisle market. At the time, none of  
21      our products could accommodate over 100 seats and the Airbus  
22      AA320 and Boeing 737 targeted larger capacity well above  
23      over 150 seats. No other new aircraft were specifically  
24      designed for the smaller size range. Older jets like DMD80  
25      and Boeing 717 were in service but they were expected to

1 need replacing within 10 to 15 years.

2           The lack of new aircraft offering wasn't for the  
3 lack of demand. Data showed that for over 50 percent of  
4 departures an airline would not have optimally sized  
5 aircraft going forward. That is that the airplanes would  
6 actually take off with a lot of unused capacity. Airlines  
7 themselves confirm this.

8           They were expressing interest in an offering in  
9 the lower seat range but we recognized that airlines were  
10 not just looking for a certain seat capacity. Smaller  
11 single aisle aircraft were disadvantaged in the United  
12 States. First, the average seat cost per trip were higher  
13 due to the lower seat count. Second, the pilot contracts  
14 were more expensive for planes larger than 100 seats. So,  
15 airlines needed a breakthrough in operating efficiency to  
16 offset these costs.

17           They also wanted features that no manufacturer to  
18 date had been able to integrate into a single aircraft of  
19 that size. Bombardier not only saw the opportunity but it  
20 believed it had the unique capability to capture it. Our  
21 experience in the developing business and regional jets gave  
22 us helpful prospective on how to build a better small single  
23 aisle commercial aircraft.

24           By contrast, Boeing and Airbus have focused on  
25 larger aircraft like the 737 and the A320 and their flagship

1 double aisle wide-bodies. The process of developing the C  
2 Series was an iterative one as the timeline on Slide 2 shows  
3 here. In 2006 we completed our first design iteration but  
4 potential airline customers told us that this iteration did  
5 not yield major gain in the kind of efficiency that they  
6 wanted. Namely, they wanted minimum 15% cash operating cost  
7 improvement.

8           So between 2006 and 2008 we made technical  
9 improvements to meet the airline's cost improvement target.  
10 For example we integrated the Pratt & Whitney geared  
11 turbofan engine. This engine enabled an improvement in fuel  
12 burning hours reduction. We also made bolder technology  
13 choices using more advanced materials and more integrated  
14 systems and the result was a lighter and more efficient  
15 aircraft so in 2008 we reached our target of 15 percent of  
16 cost improvement and this was the trigger for securing our  
17 initial customer, Lufthansa in 2009.

18           In 2016, both the CS100 and CS300 received FAA  
19 certifications. Here I would like to respond one point that  
20 I understand Boeing has raised. Boeing alleges that  
21 Bombardier is in the position to rabidly increase its  
22 imports into the U.S. Market in the near term. Well, this  
23 allegation doesn't actually represent our ramp up  
24 capabilities frankly.

25           The C Series is a clean ship design. It is

1 basically the aircraft manufacturer equivalent of a startup.  
2 Bombardier is still on learning curve, working to optimize  
3 the supply chain and the final assembly operation so it can  
4 meet the delivery dates for existing U.S. and International  
5 customers.

6 Now, I will explain some of the most innovative  
7 features of the C Series. Today, the C Series is the most  
8 efficient and technologically advanced single aisle aircraft  
9 in the skies. As seen on Slide 3, the C Series is on the  
10 cutting edge along four main dimensions: Efficiency,  
11 operational flexibility, passenger experience and  
12 environmental benefits. The C Series family diverts a 15%  
13 cash operating cost advantage and a 20% fuel-burn advantage  
14 making this family ideal for longer, thinner routes and by  
15 thin we mean that they are generating 9 of passengers who  
16 want a larger aircraft.

17 This means the airlines can service far-flung  
18 points that previously would not have been profitable or  
19 possible to connect. The C Series also boasts significant  
20 operational flexibility. The shorter landing and field  
21 length enable the plane to service a wider range of  
22 destinations. Cabin configuration can be easily customized  
23 to particular airlines needs and adjusted as those needs  
24 evolve.

25 Besides delivering best-in-class economies we

1 wanted the C Series cabin to ensure an excellent passenger  
2 experience as well. Although there is only one aisle in the  
3 aircraft a wide cross section and larger windows, seats and  
4 overhead beams create a wide body feel. These features add  
5 additional weight for sure, yes, but we decided not to  
6 compromise and stick them.

7           Lastly, the C Series family is a community-minded  
8 aircraft. Efficiency gains like reduced fuel burn and  
9 emissions translate directly into a smaller carbon  
10 footprint. The engine also features reduced noise levels.  
11 Back in 2008, noise was more an afterthought for the  
12 airlines and even the manufacturers but it's now  
13 increasingly a concern as airport restrictions grow more  
14 strict.

15           Slide 4 shows some of the positive feedback we  
16 have received from customers. This praise has confirmed  
17 that we have been able to deliver on our promise. You have  
18 heard a bit about what our C Series family is now. Now I  
19 will tell you what it isn't. it's not a substitute for the  
20 Boeing 737 family. As Slide 5 states the fundamental  
21 difference from a product perspective is that the C Series  
22 brand new technology custom built from the ground up and  
23 optimized for the small single aisle segment with all the  
24 efficiencies and performance metrics I have already  
25 discussed.

1           The 737-700 by contrast is really just a smaller  
2 version of the 737-800 but simply shrinking an aircraft  
3 doesn't enable much weight reduction or efficiency gains.  
4 Most of the systems, the components remain unchanged.  
5 Moreover, the 737-700 has old technology generally. As for  
6 the 737 Max7, well the story is similar. No real  
7 competition with the C Series here. The Max7 is Boeing's  
8 attempt at breathing new life into an aging platform by  
9 using a new engine but there have been a few takers and many  
10 customers may convert to the Max8.

11           In fact, as you see here on Slide 6 in discussing  
12 the Delta deal, Mr. Conner admitted that the Max doesn't  
13 compete directly with the CS100. There is another example  
14 involving the Max 7, Air Canada. Air Canada purchased  
15 CS300s to replace Embraer Ejets and the Max8 to replace  
16 Airbus A320s. The Max7 really wasn't in the picture. In  
17 fact as shown on the following slide, Boeing's investor  
18 communications compared the Max family with only the Airbus  
19 A320 Neo family so even Boeing does not really believe that  
20 the C Series is competing with the 737Max 7.

21           So in closing this aircraft was born out of a  
22 genuine market need and evolved over years of research and  
23 development and today we are proud that the C Series is  
24 delivering on its promises to airlines and passengers.  
25 Thank you for your attention.

1 MR. LICHTENBAUM: Thank you, Sebastien. Ross?

2 STATEMENT OF ROSS MITCHELL

3 MR. MITCHELL: Thank you very much. Good  
4 afternoon and thank you very much for having us here today.  
5 My name is Ross Mitchell and I am the Vice President of  
6 Commercial Operations of Bombardier's Commercial Aircraft  
7 Division. In this position, which I have held since 2014, I  
8 run the overall commercial aircraft sales and marketing  
9 team. The commercial aircraft division covers not only the  
10 C Series but also the regional jets and turbo props.

11 I have worked in the business aircraft division  
12 and I spent a large part of my 18-year career at Bombardier  
13 in contracts and sales working directly with airlines in  
14 various sales campaigns. My remarks today will cover two  
15 topics. First, I will describe the position of the C Series  
16 in the marketplace for single aisle aircraft and second I  
17 will discuss the ways in which large civil aircraft such as  
18 the C Series and Boeing 737 family are marketed and sold.

19 As my colleague Sebastien Mullet has explained,  
20 the C Series occupies a unique and underserved place on the  
21 continuum of customer demand for large civil aircraft.  
22 Airlines seek to optimize the deployment of their  
23 fleet-matching seat capacity to passenger demand on specific  
24 routes at specific times. Passenger demand is continuous  
25 across the spectrum up to 210 seats.

1           As you can see on Slide 2 there is no break in  
2 demand at any particular seat count. To minimize trip cost  
3 airlines typically utilize a range of model sizes from  
4 regional jets to large civil aircraft of various dimensions.  
5 The C Series is a uniquely modern, high performance and  
6 efficient option for airlines with passenger counts in the  
7 lower part of the single aisle size range. Analysts and  
8 customers praise its low fuel burn, quiet operation,  
9 passenger comfort and landing and takeoff performance among  
10 other features.

11           I described the C Series as unique partly because  
12 there is nothing like it in the lower segment of the size  
13 continuum. As Slide 3 shows, the C Series shows a recent  
14 gap in the single aisle market. Boeing once produced  
15 aircraft within that segment including the 717 and the  
16 737-600 but it abandoned that more than a decade ago.  
17 Today, Boeing does not produce any commercial aircraft for  
18 the 100 to 120 seat segment and that's offers no competitor  
19 to the CS100.

20           When our U.S. customers Delta and Republic placed  
21 orders for the C Series, the Boeing 737-700 and Max7 were  
22 not on the airlines' radar screen. When the airlines are  
23 looking to cover a route with only 100 to 120 passengers it  
24 cannot turn to the Max7 because using a Max 7 on those  
25 routes would result in higher trip costs and no return from

1 the additional empty seats. Our competition for the Delta  
2 deal for example was not any new aircraft from Boeing.

3 As Slide 4 shows, Boeing admitted that it offered  
4 only used aircraft. Boeing was eager to get rid of Emb  
5 E190s that it had accepted as trade-ins. The Delta campaign  
6 was never a price competition among new aircraft and  
7 whenever we are competing against used aircraft there is  
8 inevitably downward pressure on pricing. In the global  
9 marketplace more generally as in the Delta campaign Emb  
10 widely perceived as the main competitor of the C Series.

11 The C Series, the Emb  
12 E-jets, the Airbus AA320 family and  
13 the Boeing 737 family are all in the single aisle segment.

14 As Slide 5 indicates, that is how Boeing itself  
15 describes the market. Boeing's 737 family is not generally  
16 regarded as interchangeable with the C Series. In fact as  
17 slide 6 shows Boeing executives have made clear that they do  
18 not want to compete at the low end with the C Series.

19 Neither the 737-700 nor the Max7 was designed from the  
20 beginning to serve the part of the market on which the C  
21 Series is focused.

22 Each is a smaller version of the 737-800 or Max  
23 8. As a result, neither is as capable as the C Series.  
24 Boeing markets and supports its 737 line as a family, built  
25 from a common blueprint. Boeing calls it one airplane in  
three sizes. The 737 family competes with the AA320 Neo

1 family from Airbus not with the C Series. For example, when  
2 Boeing reconfigured the Max8 last year, it added seats.

3 As Slide 7 reveals Boeing's smallest 737 the Max7  
4 now holds more passengers than the CS100 and the CS300.  
5 This means this will be even less competition between  
6 Bombardier and Boeing in the future. That is by design.  
7 From Boeing's standpoint, Boeing works hard to upgrade  
8 orders from the 737-700 and Max7 to the larger 737-800 and  
9 Max8 models which are more profitable. It's efforts have  
10 paid off.

11 As you can see in Slide 8, over the past 5 years  
12 Boeing has delivered only one 737-700 in the U.S. Market. a  
13 clear example of this dynamic is the United Campaign. In  
14 the early stages of our discussions, United told us the  
15 CS100 was too big for its needs. In response, we offered a  
16 smaller version, the CS100 light. Our competition  
17 throughout was the even smaller Embraer 190. At the very  
18 end however Boeing swooped in and offered United a deal too  
19 good to refuse. Not on a 100-seat aircraft but on larger  
20 737-700s that do not compete with the CS100.

21 United later converted its order to even larger  
22 737s and never accepted a single 737-700. Why did Boeing  
23 make this late move? A Boeing executive told employees it  
24 was very important to Boeing that United not provide  
25 validation of the C Series in the marketplace. Again,

1 Boeing was not competing with the CS100 in which United had  
2 expressed interest. As Slide 9 shows, Boeing has almost 20  
3 times as many single aisle orders as Bombardier.

4 Boeing was acting aggressively to preserve its  
5 dominant position as United's exclusive supplier. Well,  
6 Boeing won the campaign and had to offer terms so attractive  
7 that United was willing to take an aircraft much larger and  
8 more costly to operate than what it claimed to need.

9 My second topic is the sales and marketing  
10 process. In my experience, a sales campaign is often a  
11 lengthy and gradual process of learning and relationship  
12 building. An airline will indicate that it is thinking  
13 about a certain type of purchase and will encourage us to  
14 make an initial offer. Specifications and performance  
15 requirements begin to matter once an offer is on the table.  
16 It is thus misleading to suggest that the usual aircraft  
17 sale is the product of a formal bidding or tender process  
18 based on a single, clear set of specifications.

19 The marketing and sales process for large civil  
20 aircraft is complicated because airlines are looking to  
21 accomplish two core objectives at the same time. First,  
22 they need an overall economic package that works for their  
23 business needs and second they need an airplane that  
24 performs according to their specific technical  
25 requirements.

1                   On the economic side, in addition to purchase  
2 price airlines place significant emphasis on considerations  
3 such as fuel burn rates and efficiency, the weight of the  
4 aircraft which can drive landing fees and other costs and  
5 maintenance costs. For an airline, the purchase price  
6 typically represents at most 25 percent of direct operating  
7 costs and it is the long term operating costs of the  
8 airplane over its lifetime that is critical to the economic  
9 assessment.

10                   On the performance side, factors such as range,  
11 passenger comfort, field performance and noise levels may  
12 all be core considerations. In sum, to win a sale the  
13 aircraft must fit the customer's route network, the airline  
14 must have a need to expand or replace its fleet and the  
15 overall economics of the deal must work. Multiple  
16 considerations, economic, technical and strategic. In  
17 form, an airline's evaluation of alternative aircraft it is  
18 my no means a simple and straight forward assessment of the  
19 initial purchase price.

20                   Turning to the topic of purchase prices, there is  
21 a pattern of pricing for new aircraft that are entering into  
22 service for the first time. An airline that is among the  
23 first to accept the delivery of a new model knows that it  
24 faces risks of difficulties and delays given the complexity  
25 of aircraft production.

1           Early models of the Boeing 787 for example were  
2 famously plagued by battery problems among other issues.  
3 Technical problems can lead to flight cancellations  
4 affecting the entire network. Challenges on the production  
5 line or with suppliers can lead to late deliveries. When  
6 airlines buy a new aircraft they seek compensation for these  
7 kinds of entry into service risks. That is known in the  
8 industry as launch pricing and it is standard practice.

9           As shown in Slide 10, Boeing's CFO has  
10 acknowledged that launching the 787 Boeing faced early  
11 pricing disruption that Boeing expects to improve over time.  
12 Once the aircraft obtains certification, a steady delivery  
13 stream is established and in-service disruptions diminish  
14 the level of risks fall and prices tend to rise.

15           MR. MITCHELL: While this pattern is widely  
16 known, specific purchase prices are not known to others in  
17 the industry so there is no lighthouse affect in the U.S.  
18 market.

19           I talk with U.S. airline executives all the time  
20 and I have never been told a competitor's specific price for  
21 an aircraft. This is no surprise. Airlines have an obvious  
22 incentive not to disclose price information.

23           Once a contract is executed and a firm order is  
24 placed, the initial deposit is typically between 1 and 5  
25 percent of the contract value. As delivery approaches,

1 additional pre-delivery payments are often made, but they  
2 top out at 15 to 30 percent of contract value. This makes  
3 it impossible to finance development costs using  
4 pre-delivery payments.

5 Even contracts with firm orders contain  
6 significant flexibilities. For example, deferral rights are  
7 common. They enable purchasers to adjust their delivery  
8 schedule. When such a right is exercised, the basis terms  
9 of an order may dramatically change. Just in the last  
10 couple of weeks this happened twice. Delta deferred an  
11 order for Airbus A350s, but added A321s and West Jet  
12 deferred an order for Boeing Mac 7's, but ordered Wide  
13 Bodies 787's.

14 As the examples make clear, there are often  
15 significant changes between when a contract for a firm order  
16 is executed and when deliveries are made.

17 In conclusion, I am grateful for the chance to  
18 speak with you today about the competitive landscape for  
19 single single aisle aircraft in the United States and about  
20 Bombardier markets and sales of the C Series, an airplane of  
21 which we are proud. I look forward to answering any  
22 questions you have.

23 MR. LINCTENBAUM: Thank you, Ross. Mr. May or  
24 Mr. Esposito.

25 STATEMENT OF MR. JOSEPH ESPOSITO

1                   MR. ESPOSITO: Good afternoon. My name is Joe  
2 Esposito and I'm the Vice President of Network Planning for  
3 the Americas for Delta Airlines.

4                   My guess is that you're already very familiar  
5 with Delta. We serve more than 180 million customers each  
6 year. Delta, in addition with Delta connection carriers,  
7 offer service to over 300 destinations in nearly 60  
8 countries on six continents. In total, we offer more than  
9 5,000 flights each day and I'll get into more detail of what  
10 kind of fleet that we need because we have such a complex  
11 network and what different iterations of size of airplanes  
12 that we require.

13                   I've been with Delta since 1990. I started with  
14 Delta working at airport customer service in Orlando before  
15 moving to Atlanta in 1995 where I worked in strategic  
16 planning before I joined the network planning team. I've  
17 held various positions in network planning within increasing  
18 levels of responsibility, including Director of  
19 International and most recently Managing Director of Network  
20 and Schedule Planning, so I've worked in all facets of our  
21 network Planning Division, long-term planning, short-term  
22 planning, and fleet selection has been one of my  
23 responsibilities.

24                   In my current role, I oversee our network  
25 planning operations, which means I'm responsible for the

1 economic, financial, and capacity planning for Delta's  
2 domestic and Latin American system as well as schedule  
3 planning. I've been doing this for over 20 years, so I  
4 bring a practical, real world experience that I'd like to  
5 share with you today, not just an academic view, but really  
6 one that I've worked on every single day for the past 20  
7 years.

8 A key part of what network planning does is to  
9 design the mission for particular flights on our schedule.  
10 Defining the mission includes identifying the right level of  
11 seat capacity with customer demand specifying, amongst other  
12 factors, the seat capacity, range, and special requirements  
13 for the operating environment of the Delta fleet. Delta  
14 fleet includes almost 1300 airplanes, predominantly  
15 single-aisle domestic and Latin America aircraft.

16 We fly aircraft manufactured by each of the  
17 world's major aircraft manufacturers, including Boeing,  
18 Bombardier, Airbus, and Embraer. Each of the aircraft we  
19 fly are suited for specific missions to which they are  
20 tasked, as well as the specific seat size of that airplane.  
21 That means part of network planning is try to assess how  
22 much demand there will be for a particular flight at a  
23 particular time of day on a particular day of week and  
24 adjusting for seasonal variations, so we review every single  
25 flight and every single market, both short-term and

1 long-term on a monthly basis, so it's reviewed quite  
2 regularly of what exactly the level of capacity we want to  
3 deploy to each market.

4 We all know that the summer season, for example,  
5 is one of the busiest travel times of the year; likewise,  
6 demand fluctuations by day of the week and even by hour of  
7 the day. For example, peak business demand is often during  
8 early morning hours and early evening hours, which require  
9 us to fly larger aircraft and please note we'll fly  
10 different types of airplanes on the same routes at different  
11 times of day or different times of year. So throughout the  
12 day, you may see one market that has a 50-seater, a  
13 100-seater, and a 150-seater because we tailor that demand  
14 for the specific customer travel pattern, so we try to be  
15 consistent. We follow demand trends and customers really  
16 dictate what that is. And also, as you can imagine, certain  
17 destinations are much more attractive at different times of  
18 year and draw far greater numbers of visitors.

19 Ideally, we want to have seats available for our  
20 customers when they want to travel, so we try to ensure that  
21 the aircraft assigned to that particular mission of the  
22 early evening flight, for example, is large enough to  
23 accommodate expected demand. This, of course, goes to our  
24 bottom line. The more seats we sell, generally speaking,  
25 the better our revenues, but it also meets the needs of our

1 customers. But if the plane is too big for the mission, we  
2 may well have to fly with empty seats or not offer flights  
3 to that market at all. Flying with empty seats means a  
4 higher per seat costs which means a poorer return for our  
5 shareholders and generally, an increase in ticket prices for  
6 our customers.

7 In that sense, it is very important to be aware  
8 that a 100-seat plane and 150-seat plane are not  
9 interchangeable for Delta's purpose. We cannot profitably  
10 fly a 150-seat aircraft on a flight with demand for only 100  
11 passengers. At Delta, in this hearing we're talking a lot  
12 about the variation of 100 to 150 seats, which in my world  
13 is a big difference. It's a 50 percent increase in capacity  
14 on any given route, so we are very specific in having a  
15 100-seat airplane.

16 Within a 100 to 150-seat aircraft types, we  
17 actually break that done into three demand sets. The first  
18 being 100 seats approximately, 130 approximately, and 150  
19 approximately and I'll talk about all the different types of  
20 our aircraft in just a second.

21 We analyze our narrow-bodied fleet in terms of  
22 six-step functions of capacity, which allows Delta to be a  
23 national carrier that serves everything from the smallest  
24 community, such as Duluth, Minnesota to the largest cities  
25 of Los Angeles and New York. We want to be the carrier that

1 serves all customers.

2 We group our narrowed-body fleet by seats in the  
3 following order, from 50 seats to 199 seats with multiple  
4 step functions and it's very important that we take those  
5 step functions in small steps. If you are to shop the  
6 market, as we sometimes say, and put a 50-seater in it one  
7 day and a 100-seater in it the next day, you probably won't  
8 get another 50 passengers to show up on that flight and we'd  
9 go out without empty seats. So we take the capacity in what  
10 we call step function. Either it's up or down. Either we're  
11 up gauging a market or down gauging a market.

12 So we start with 50-seaters, the next level of  
13 capacity that we have are 76-seaters. Both of these  
14 aircraft types serve primarily smaller communities or  
15 thinner business markets. Our 50-seaters are single class  
16 aircraft. Our 76-seaters are two class airplanes and by  
17 that I mean a first-class cabin and comfort plus, so we'll  
18 deploy those on business routes and refer to those as  
19 regional carriers or regional aircraft. And the difference  
20 in Delta of what a regional aircraft is and a mainline  
21 aircraft is who operates it and which pilot group operates  
22 it.

23 So anything of 76 seats or below we operate with  
24 what we call our Delta Connection Partners and these are  
25 partnerships that we have, such as Sky West Endeavor that

1 will fly for us as a capacity buy program. Anything greater  
2 than 76 seats is required that would be a mainline airplane  
3 is required to be flown by our mainline pilots. So Delta  
4 pilots, Delta-owned airplanes. So that's the  
5 differentiation that we make within Delta Airlines.

6 After we talk about the regional fleet, then we  
7 continue to walk up the capacity ladder. After a 76-seat  
8 airplane, then we move to a 100 to 110-seat aircraft. That  
9 is generally served by our Boeing 717. We have over 80 of  
10 those airplanes. Then we move up to our 130, on average,  
11 seat airplanes. Those are our airbus 319s and our Boeing  
12 737 700s. Then we move to our 150-seat airplanes.  
13 Approximately, they range from 149 to 160. There's four  
14 categories within that called the M88s, MD90s, the Boeing  
15 737 800, and the Airbus A320. Those are generally  
16 interchangeable, but have different attributes towards  
17 performance or range of what those aircraft can do.

18 After the 150-seat airplane, we move to our  
19 larger mainline called the 180 to 199. Those are our 737  
20 900s, our Airbus 321s, and our 757s. So you can see our  
21 business model with Delta is a little bit different than  
22 other airlines. If you were to ask every airline in the  
23 country, they would have something a little bit different  
24 for how they approach the market, but if you want to fly to  
25 and have a product for all customers in the U.S., then you

1 need to be able to make sure you supply the right level of  
2 seats for each different and unique marketplace. So that's  
3 the differentiation of how we at Delta Airlines look at  
4 capacity planning.

5 MR. BAISBURD: And now, Greg May, from Delta  
6 will continue.

7 STATEMENT OF MR. GREG MAY

8 MR. MAY: Good afternoon. My name is Greg May.  
9 I'm the Senior Vice President of Fleet and Supply Chain  
10 Management at Delta Airlines.

11 My department manages the global supply chain  
12 for billions of dollars of goods and services that we  
13 acquire every year. That does include aircraft. I've  
14 worked in the airline industry for over 30 years, getting  
15 closer to 35 since getting my degree in Aerospace  
16 Engineering. Over the course of my career, I've worked in  
17 various areas, all in aviation, including aircraft  
18 acquisition, treasury, maintenance, engineering, and  
19 frontline operations.

20 Before joining Delta in 2014, I was president  
21 and CEO of an aircraft leasing company that had  
22 approximately a billion and a half dollars in aircraft and  
23 aircraft loans. Before that, I was Vice President of  
24 Purchasing and Aircraft Transactions for Northwest Airlines  
25 where I lead Northwest Airlines fleet campaigns similar to

1 what I do at Delta. Prior to that, I spent 18 years with  
2 United in various roles, including fleet, technical and  
3 operational. Pertinent to today's discussion, I have going  
4 on 25 years of experience in acquiring aircraft with three  
5 different major airlines and two leasing companies.

6 I appreciate the opportunity to talk to you this  
7 morning about the aircraft acquisition process from the  
8 airline's perspective. I'll start with a general overview  
9 of how airlines purchase aircraft and then I'll talk about  
10 the lead up to and purchase of the CS100 that is the focus  
11 of today's discussion.

12 As Joe explained, before we engage with our  
13 suppliers, we first define the mission. What do we need the  
14 aircraft to do and what's the role the aircraft will play in  
15 our fleet? The mission's defined in coordination with  
16 network planning and many other key stakeholders at Delta.  
17 For example, the range and seating capacity of our aircraft  
18 are driven by the needs of the routes we fly and the  
19 destinations we serve. I can't stress enough that when we  
20 began looking at our single-aisle replacement growth  
21 strategy in 2015 our focus was on reducing our 50-seat  
22 regions jets by up gauging to small gauge mainline aircraft.

23 One of the highest priorities at the time was to  
24 find a small gauge aircraft, one with capacity definitely  
25 under 120 seats that met our mission profiles, including

1 average route distances of under 1,000 nautical miles, not  
2 the 2900 nautical miles that have been defined today.

3           Once the mission parameters are defined, we  
4 consider what is currently available, what are the currently  
5 aircraft to potential future aircraft that will meet those  
6 needs. Purchase of aircraft is such a significant event for  
7 us we keep maximum flexibility as we go through our  
8 acquisition processes. As a result, at Delta we don't have  
9 a standard, single process for purchasing aircraft in all  
10 situations. We have used formal RFP procurements. We've  
11 simultaneously solicited where we simultaneously solicit  
12 bids from multiple parties. We've also conducted direct  
13 negotiations with potential suppliers.

14           In the narrow-body market that is the focus of  
15 this investigation, Delta has more frequently used direct  
16 negotiations as opposed to the RFP and bid process. We've  
17 provided multiple examples of this on page 18 of our  
18 questionnaire response. I should clarify that "direct" does  
19 not mean "exclusive," as you'll see when I talk about the  
20 CS100 acquisition we were not just talking with Bombardier.  
21 We were also talking with Boeing and other parties regarding  
22 alternatives.

23           The key difference, though, between Bombardier  
24 and Boeing was that Boeing could not offer us a new airplane  
25 in the 100 to 110-seat space that met our needs in the

1       timeframe that we needed to execute. Boeing was aware of  
2       what we were looking for and simply could not offer a new  
3       Boeing alternative.

4                 Before talking about the CS100 acquisition, I  
5       want to talk a bit about aircraft pricing. First, since not  
6       long after the Delta/Northwest merger in 2008, Delta's been  
7       receiving more favorable pricing from all of our suppliers.  
8       We believe our global network growth trajectory and related  
9       fleet requirements make us an important and attractive  
10      customer with significant purchases that result in  
11      appropriate commercial discounts. The aircraft industry is  
12      not different from many others in the sense that the more  
13      you buy the better price you get.

14                Second, it is very common for so-called "launch"  
15      from our key purchasers to get favorable pricing. This has  
16      been true for the more than 30 years that I've been in the  
17      industry. In my experience, the marquee purchase price does  
18      not set a ceiling, though. As you can imagine, airlines are  
19      somewhat conservative by nature and frequently cautious when  
20      it comes to introducing new aircraft types into their fleet.

21                While there are still many airlines operating  
22      globally, there are only a handful with the depth, the  
23      resources that Delta has to fully evaluate a potential new  
24      aircraft type. As a result, many smaller airlines will give  
25      significant weight to the decisions of a larger airline like

1 Delta before placing an order for a new design. Those other  
2 airlines will then have greater confidence in placing their  
3 own orders. Our manufacturers know this, including Boeing.

4 If they haven't, in fact, designed a plane in  
5 close partnership with a particular airline, they will work  
6 actively to secure that first big order from a major airline  
7 and the validation in the market that comes with it.

8 Third, I want to address the so-called "price  
9 transmission and commercial momentum." The first big order  
10 to marquee or signal customers like Delta doesn't set  
11 pricing for the series. Everyone in the industry  
12 understands that the first marquee or single customer is  
13 being rewarded for being the first for fully evaluating the  
14 aircraft. While speculation abounds in the press and  
15 various analyst reports, there also is no pricing  
16 transparency here.

17 While we certainly make every effort to gauge  
18 what others are paying for airplanes, we simply don't know.  
19 At best, there are pockets of partial information, which  
20 I'll talk a little more about. That's not the information  
21 -- the price information is not something that we would ever  
22 share with our competitors. It is not in our best interest.

23 Delta does not negotiate acquisition prices  
24 based on what our competitors may or may not pay as well.  
25 Our sense of market pricing is often driven by our own

1 recent experiences. In other words, we know what  
2 manufacturers are offering their airplanes to us at, thus,  
3 we look at our mission per seat cost, revenue projections to  
4 evaluate the financial merit of any potential acquisition in  
5 combination with our own experience in negotiating with  
6 suppliers.

7 Furthermore, besides price, aircraft are complex  
8 pieces of equipment with many optional features to chose,  
9 including performance weights, thrust, and many other  
10 features that can represent as much as 20 to 30 percent of  
11 the price of an aircraft. The features an airline has,  
12 their spec and what they are, what they own, what they  
13 borrowed from the manufacturer that is not public  
14 information as well and adds further to the opacity of  
15 aircraft pricing.

16 Frankly, you simply cannot put a lot of weight  
17 on what you read in industry papers or in the rumor mill  
18 about pricing. We don't rely on abstract and opaque market  
19 intelligence. We rely on our own actual data.

20 Lastly, to briefly rebut an early comment about  
21 list prices because of the magnitude in variation and  
22 discounts from so-called "list prices," we find them,  
23 frankly, to be completely meaningless and Delta's so-called  
24 "commercial momentum" does not drive our purchasing  
25 decisions. In fact, it's not even a term we use at Delta or

1 that I think others generally use in the airline industry.

2 While it's true that our marquee customer often  
3 receives favorably initial pricing, it's my experience that  
4 other than large, sophisticated purchase service -- that all  
5 other large, sophisticated purchasers do not follow the  
6 herd. At Delta, we independently evaluate the merits of any  
7 potential aircraft type and additional purchase of the same  
8 plane or another type from the same supplier it's simply not  
9 the case that we are more likely to continue to buy this  
10 same aircraft or other types of aircraft from the same  
11 supplier because we or another airline have already done  
12 so.

13 So when looking at aircraft purchases, we first  
14 calculate the net present value or NPV to determine the  
15 potential contributions to the company. To calculate the  
16 NPV, we forecast generally for approximately 15 years the  
17 cost and estimated revenues. The costs we look at are far  
18 more than just acquisition price. NPV calculations include  
19 fuel, crew, maintenance, spare engines, spare parts,  
20 tooling, flight simulators, training costs, and numerous  
21 other costs.

22 Finally, once we've identified the new and used  
23 aircraft that could meet our mission profile, we evaluate  
24 the per seat cost under various range and fuel cost  
25 scenarios. For the campaign with the CS100 that resulted in

1 the CS100 agreement, we looked at ranges of 750 to 1500  
2 miles. This is an important point. The product definition  
3 of this investigation is aircraft with a range of over 2900  
4 miles. While the CS100 meets the requirement that was not a  
5 factor in our purchase.

6 In fact, our agreement is structured with  
7 maximum takeoff weight provisions that reflect our intended  
8 deployment plan to fly the aircraft, on average, on routes  
9 that are less than 1000 miles. If we exceed those averages,  
10 i.e., the plane needs to carry more fuel because it's flying  
11 longer distances, we're going to be required to pay  
12 Bombardier additional payments.

13 MR. MAY: I'll now discuss our neuro-body  
14 replacement campaign that began in 2015 and lead to the  
15 CS100 agreement that Boeing claims its financial health in  
16 the single-aisle mainline market that Boeing claims is  
17 threatening its financial health in the airline -- the  
18 single-aisle market that Boeing has dominated since the  
19 1960s.

20 Delta initially considered used Brazilian  
21 manufactured Embraer E170s and used 717s as well as new  
22 Embraer E195 and Bombardier's CS100 to meet our priority to  
23 up gauge the regional jet fleet. We engaged in talks with  
24 Boeing about 19 used E190s that they'd taken in trade from  
25 Air Canada. We'd already determined that there were not

1 sufficient used 717s available. It was only about 17  
2 airplanes potentially available in the distant future to  
3 meet our long-term needs and Boeing had ceased production  
4 of the 717, as you've heard earlier, in 2006. The 717 was,  
5 in fact, the last model that did fit the 100 to 110-seat  
6 space that Boeing had to offer.

7           While we were negotiating with Boeing for used  
8 E190s, they never offered us any new Boeing-produced planes  
9 as alternative to our needs. They couldn't because they do  
10 not produce a plane in the 100 to 110-seat gauge.

11           Also, while the new E190s that Boeing offered  
12 were at an attractive price, we found shortly after agreeing  
13 to that particular agreement that subsequent aircraft were  
14 going to be as much as 40 percent more expensive for us and  
15 we needed to find a fleet of 75 aircraft. So in questioning  
16 the change in direction, a lot of that was due to looking  
17 at, again, the entirety of the fleet that we would need to  
18 grow.

19           I want to be clear that Boeing is not competing  
20 for new orders when we were negotiating with Bombardier.  
21 Boeing had no viable competitive alternatives to the CS100.  
22 We were not even considering any new Boeing product as an  
23 alternative when we made the purchase that Boeing challenges  
24 in the petition. Boeing offered us used E190s and Embraer  
25 Brazilian E190s, which we purchased and subsequently resold.

1 At no time did Boeing even try to convince us to consider  
2 the 737 and 700.

3 It would be wrong to suggest that Boeing lost  
4 sales to Delta because we purchased the CS100. Boeing  
5 simply was not in the mix. They did not have a plane that  
6 satisfied our mission profile and needs.

7 From Delta's perspective, the 737-700 Mac 7 did  
8 not meet our mission goals. They're both essentially  
9 iterations of a basic design that has its origins in the  
10 sixties. No one can doubt the overall success of the 737  
11 family of single-aisle planes. We have several iterations  
12 of the aircraft in our fleet. They were designed to be a  
13 large-gauge aircraft that were subsequently redesigned to be  
14 smaller. The 737-700 is particularly well suited for  
15 certain unique mission profile, such as takeoff and landing  
16 at airports with shorter runways or at high elevations.  
17 However, it's not economical on the vast majority of our  
18 routes. That is why we only have 10 of these aircraft in  
19 our fleet. I can't emphasize enough it is not -- the  
20 737-700 is not a 100 to 110-seat aircraft.

21 STATEMENT OF SHARA L. ARANOFF

22 MS. ARANOFF: Good afternoon. I'm Shara  
23 Aranoff, with Covington and Burling. In the remaining few  
24 minutes, I want to focus on like product and threat.

25 In Respondent's view, Boeing has defined the

1 domestic-like product too narrowly, asserting a clear  
2 dividing line based on seat count and range where none  
3 exists.

4 In defining domestic-like product, the  
5 Commission looks for clear dividing lines and is skeptical  
6 of arbitrary divisions within a continuum of products.  
7 Boeing's proposed like product, the 737-700 and Mac 7 fails  
8 this test because 150 seats, two class configuration, and  
9 2900 nautical miles of range are entirely arbitrary dividing  
10 lines within the family of 737 products.

11 Instead, Bombardier urges the Commission to  
12 define the domestic-like product as all single-aisle LCAs  
13 with the ability to hold at least a hundred seats. Within  
14 the category of single-aisle LCAs, there's a continuum of  
15 seating capacities, range, operational capabilities, and  
16 operating costs and purchases choose among them based on  
17 multiple criteria, so there's no clear dividing line based  
18 on seat count. And don't take our word for it. This is how  
19 Boeing itself defines the single-aisle category as evident  
20 from their current market outlook document, which is on  
21 Slide 2.

22 Looking at physical characteristics and uses,  
23 737s come in a range of seat counts that increase  
24 incrementally. In two-class configurations, there's the  
25 737-700, which, by the way, Boeing stopped selling a year

1 ago, that has 128 seats. The Max 7 has 138, the 800, 160,  
2 the Max 8, 162, the Max 9, 178. In some cases, the same  
3 aircraft can be configured with either more or fewer than  
4 150 seats. The Max 7 can seat up to 172 in a one-class  
5 configuration. And in shown in Slide 3, American has  
6 configured some 737-800s with 150 seats, some with 160, so  
7 there's nothing magical about 150 seats nor does adding a  
8 minimum range of 2900 nautical miles change anything.

9 As Slide 4 shows, all Boeing 737 aircraft exceed  
10 this minimum range and frankly, as far as we can tell, the  
11 range went into the scope in order to exclude Embraer from  
12 the data for non-subject imports and has nothing to do with  
13 the domestic product.

14 Turning to interchangeability, Boeing conceived  
15 of each successive 737 program, using the aircraft family  
16 concept and they're all on a common type certificate.  
17 Boeing's common type certificate is excerpt on Slide 5 and  
18 it permits commonality in operational requirements, crew,  
19 and maintenance between the 700, the Max 7, and the rest of  
20 the 737 family.

21 And while there wouldn't be interchangeability  
22 between single-aisle aircraft at the highest and lowest ends  
23 of the continuum, there is within modest size increments.  
24 For instance, aircraft that have greater than 150 seats  
25 could be substituted for aircraft that have fewer than 150

1 seats on some routes as demand fluctuates by season and time  
2 of day. With respect to manufacturing facilities,  
3 production processes, and employees the record is very  
4 clear. Slide 6 shows Boeing produces the entire 737 family  
5 in common manufacturing facilities with the same workers and  
6 a high degree of parts commonality. That's possible because  
7 the various 737 models increase incrementally in size, but  
8 maintain the same basic design. Channels of distribution  
9 are all the same. Boeing conceded that this morning.

10 With respect to customer and producer  
11 perceptions, Boeing markets a family of 737 aircraft and  
12 that's what purchasers see, a continuum of products designed  
13 to meet a continuum of passenger demand. As shown on  
14 Boeing's website, seen here on Slide 7, Boeing has  
15 consistently marketed the 737 as a single, interoperable  
16 family of aircraft. Bombardier has never encountered  
17 separate advertisements or promotional materials just for  
18 the 737-700 or the Max 7.

19 To distract from its own marketing and brand  
20 perception, Boeing points at marketing materials from  
21 Bombardier that describe the 100 to 150-seat category as a  
22 market segment. Well, it makes sense for Bombardier to  
23 focus its marketing on the lack of Boeing or Airbus options  
24 in the 100-seat range and to highlight this hole in the  
25 market, but remember, Bombardier is not a domestic producer

1 and to identify the domestic-like product the Commission  
2 should not get sidetracked on how Bombardier markets the  
3 "C" Series while ignoring how Boeing markets the  
4 domestically produced 737 family.

5 Finally, there is no clear dividing line along  
6 the price continuum, especially, as aircraft pricing is  
7 multidimensional and opaque. Given the complexity of the  
8 lifetime cost calculations that airlines do, larger planes  
9 could be cheaper to operate on a seat mile basis, the cost  
10 per seat of operating the aircraft on a particular route and  
11 list prices don't reflect this reality.

12 Let me now turn to threat. Boeing's threat case  
13 begins with two glaring deficiencies. To begin with, Boeing  
14 is not vulnerable. As Slide 8 shows, the 737 family  
15 represents 45 percent of Boeing's \$424 billion commercial  
16 airplanes backlog and the average profit across Boeing  
17 commercial airplanes for 2013 to '15 was 9.8 percent.

18 Slide 9 shows that cash flows derived from the  
19 737 family have been forecasted by analysts to total over  
20 \$26 billion for the period from 2017 to 2020. Moreover, the  
21 complete absence of subject imports during the period of  
22 investigation means that there are no lost sales, no lost  
23 revenues, no adverse trends in import volumes or prices from  
24 which to project worsening future trends.

25 This record is fundamentally different from

1 cases like Super Computers and large newspaper printing  
2 presses where the Commission's threat determinations relied  
3 on volume and price trends during the period of  
4 investigation.

5 Turning to the statutory threat factors, none of  
6 the subsidies alleged in Boeing's petition are prohibited  
7 export subsidies within the meaning of Article 3 of the  
8 subsidies agreement. There's no existing unused production  
9 capacity or imminent substantial increase in production  
10 capacity for "C" Series aircraft.

11 Assuming on-time production and no cancellation  
12 or delays by Bombardier, its suppliers, or its customers,  
13 none of which is certain, Bombardier plans to deliver a  
14 small number of aircraft to the U.S. market in 2018 and  
15 continue deliveries based on existing orders to U.S.  
16 customers in modest numbers in the following years. A rapid  
17 ramp up in deliveries would not be possible in the short run  
18 because, as Mr. Mullett noted, Bombardier is still working  
19 its way along a production learning curve.

20 Bombardier currently cannot make more aircraft  
21 than it has already agreed to deliver in 2017 and 2018, and  
22 any aircraft ordered for delivery after 2018 would be  
23 subject to an approximately 18-month lag, at a minimum,  
24 between order and delivery for supply chain. The record  
25 does not establish a significant rate of increase in the

1 volume or market penetration of imports. It's misleading to  
2 focus on the rate of increase in imports when imports from  
3 Bombardier were zero through the POI and will be zero  
4 through the rest of 2017.

5 Fundamentally, Bombardier is not Airbus with its  
6 multi-country ecosystem, large home market, and defense  
7 customers to help it grow large and do so quickly. The "C"  
8 Series share of total U.S. deliveries of single-aisle LCAs  
9 with greater than 100 seats would amount to only 7 percent  
10 of the market for 2018.

11 Regardless of how the Commission defines the  
12 like product, the imports from Bombardier scheduled to begin  
13 in 2018 do not indicate a likelihood of substantially  
14 increased imports over and above existing orders for the  
15 reasons described by Mr. Mullot. Although, Bombardier  
16 remains committed to the U.S. market to the extent that  
17 there is demand for small LCAs, whether its efforts will  
18 actually bear fruit at this point is pure speculation.  
19 Indeed, over a year has passed since the Delta deal and no  
20 additional U.S. firm orders have been secured.

21 Turning to price affects, Boeing cannot show the  
22 "C" Series is entering at prices likely to have a  
23 significant depressing or suppressing affect on domestic  
24 prices or increase demand. Although Boeing attempts to  
25 conjure up lost sales in the Delta and United campaigns, the

1 witnesses have explained why Boeing's version of events  
2 doesn't square with reality.

3           You've also heard why Bombardier's sale price to  
4 Delta will not have an adverse lighthouse affect on market  
5 pricing for Boeing's products nor does the "C" Series give  
6 rise to any negative affects on existing development and  
7 production efforts. Slide 11 shows that Boeing 737 backlog  
8 numbers 4,500 planes and stretches over seven years.

9           The company's CEO recently announced the 737  
10 Skyline is "oversold through the end of the decade." And  
11 according to Boeing and analysts public reports, the 737  
12 line is highly profitable. Even if Boeing made a  
13 competitive 100-seat plane, it couldn't deliver aircraft to  
14 replace the "C" Series ordered by Bombardier's U.S.  
15 customers when Bombardier's customers expect to receive  
16 them, given its full skyline nor would potential "C" Series  
17 sales jeopardize any R&D efforts for the 737 Max 7 as that's  
18 already mostly occurred.

19           The Commission must consider all of the above  
20 factors in determining whether further dumped or subsidized  
21 imports are imminent. As a special matter, any new "C"  
22 Series orders received today could not result in imminent  
23 imports because of the approximately 18 month lag that I  
24 mentioned and maybe even longer in Bombardier's case.  
25 What's more, any new "C" Series placed today couldn't

1 materially injure Boeing in the imminent future because its  
2 backlog is over seven years long.

3           Until Boeing makes enough progress against its  
4 backlog that it could deploy resources toward new orders, it  
5 wouldn't be vulnerable to a lost sale from a cash flow  
6 standpoint. A seven-year period is far beyond any  
7 reasonable interpretation of what it means for a threat to  
8 be imminent. It's plainly inconsistent with the  
9 Commission's typical practice of looking forward only about  
10 a year. In fact, it's so far in the future that before the  
11 threat would materialize the Commission would actually  
12 already have held the first sunset review.

13           So Boeing's threat claim boils down to mere  
14 conjecture or supposition because it fundamentally  
15 mischaracterizes the purported threat presented by the "C"  
16 Series. There's no real threat from the CS100 because  
17 Boeing doesn't make an aircraft in the CS100 size range and  
18 it lost interest in doing so long before Bombardier  
19 introduced the "C" Series. Even the CS300 is smaller than  
20 the new upsized design of the 737 Max 7 announced last year.

21           In essence, what Boeing is trying to do here is  
22 to shut a promising, innovative technology out of the market  
23 a decade or more before Bombardier could even hypothetically  
24 produce a "C" Series aircraft large enough to truly compete  
25 with the 737.

1           The Commission has a complete record here and to  
2           find an imminent threat to Boeing's domestic industry based  
3           on these facts strains cartulary.

4           With that, we thank you and we look forward to  
5           answering your questions.

6           MR. ANDERSON: Thank you to the panel and thank  
7           you very much for your helpful information and your  
8           presentations and for the slides. We'd now like to thank  
9           the witnesses who traveled to be here with us today too.

10          We'd like to now turn questions over to staff  
11          and we'll start with Ms. Carla Carlson.

12          MS. CARLSON: Good afternoon. Thank you also  
13          from me for you all being here for your testimony.

14          The first couple of questions that I have will  
15          mirror what I asked in the earlier panel just so I can  
16          better understand Bombardier's operations.

17          So does your overall production process from  
18          initial design to development to fabrication occur in one  
19          general facility, which is located near Montr al, correct?

20          MR. MULLOT: Good afternoon. So yes, the  
21          initial design and the manufacturing for the aircraft takes  
22          place four to six weeks in one facility, which is in  
23          Montreal, but we also, from a design standpoint, had to rely  
24          a lot on our own supply base. We are an integrator and  
25          therefore we are basically giving an envelope of design to

1       our suppliers. Those suppliers are international  
2       suppliers, a lot of them being based in the U.S., by the  
3       way.

4                       On the manufacturing side, the activities do  
5       take place in our facility in Montreal and it's a single  
6       facility for the "C" Series. We do manufacture in that  
7       facility CRJ aircraft as well, but they're done in separate  
8       hangers and they don't use the same manufacturing processes.  
9       We've had to actually invest in a totally new manufacturing  
10      processes for the "C" Series aircraft.

11                      MS. CARLTON: Mr. Mitchell, you described  
12      briefly the extent that you communicate with airlines as you  
13      develop your models. So to what extent were airlines or was  
14      Delta involved with the development of the CS100 and maybe  
15      the CS300?

16                      MR. MITCHELL: When we developed the "C" Series,  
17      we had airline counsels where we would talk airlines about  
18      what they want and they were very specific about requiring  
19      an airplane in the space where we built it. You know 100  
20      seats to 150 was not the number they were talking about, but  
21      they were really concerned about that 100 to 120-seat space.  
22      And one of the airlines that was really heavily involved  
23      early on was Northwest Airlines. And of course, Northwest  
24      merged later on with Delta and those counsels were back in  
25      2005 through 2010.

1 MS. CARLTON: Thank you. Can you also describe  
2 the relationship you have between Bombardier and engine  
3 manufacturers? Are those Canadian engine manufacturers or  
4 U.S. companies?

5 MR. MULLOT: So while the engine manufacturer on  
6 the "C" Series has developed engineered the engine out of  
7 their Hartford facility in the U.S. The final assembly of  
8 the engine takes place near the Montreal facility where we  
9 do the "C" Series, but we have to keep in mind it's a final  
10 assembly facility. That means that a lot of the core  
11 components are actually manufactured in many other  
12 facilities, including in the U.S. and we have only one  
13 supplier of engines on the "C" Series.

14 MS. CARLTON: Okay. Can you describe the lag  
15 time between the order and delivery. I think, if I remember  
16 correctly, starting off, said it's about 18 months. Does  
17 the production begin as soon as the order is made or did you  
18 already start production? What exactly happens during that  
19 time?

20 MR. MULLOT: Yes, you're absolutely right. We  
21 talked about an 18-month lead time at the minimum and I  
22 would say this is probably on the optimistic side.

23 At the beginning of the program, I alluded to  
24 the fact that we're going down a learning curve on the  
25 program right now, so at the early stages of the program

1       actually the lead time could actually be longer and it  
2       really depends also on the configuration choices made by the  
3       operators, the airlines. An airline may elect to include  
4       certain options in their aircraft that may take more time to  
5       develop. And Bombardier, again, being at the early stage  
6       of the program actually has to develop a number of options  
7       that do not exist yet. So each time we have a customer that  
8       comes up with a new configuration, we have to go through the  
9       process of developing those configuration, which Boeing I  
10      would say has the luxury to you know pick from existing  
11      configurations that they have been developing over the past  
12      20 years.

13                        So I was a bit puzzled to hear that you know the  
14      lead time would be around 24 months for Boeing knowing how  
15      much aircraft they've already delivered, how many options  
16      they've already delivered. I would expect them to have a  
17      lot more flexibility and a much shorter lead time. So for  
18      us, 18 months is the very minimum, more likely to go to 24  
19      months if the complexity of the configuration of the  
20      customer increases.

21                        MS. CARLSON: Thank you very much. Can you  
22      describe the market for 100 to 150-seat, aircraft or maybe  
23      100 to 110-seat aircraft in Canada and how is it different  
24      from the U.S. market in any aspect?

25                        MR. MITCHELL: Well, I don't think the market is

1 really different. In terms of the United States and Canada,  
2 the airlines that are positioned in those two countries  
3 effectively compete with one another, so when a Canadian  
4 airline is selecting airplanes it would be a similar process  
5 to the process that Mr. May described. And the airlines in  
6 the two countries, given that there's a large contiguous  
7 border, they compete with one another. So I would say that  
8 the markets are, in fact, one market not two. In fact, when  
9 we do our forecast, we forecast on North America. We do not  
10 separate between Canada and the United states.

11 MS. CARLSON: Can you describe any plans to  
12 expand capacity in the future? Ms. Aranoff, you'd described  
13 this a bit in your testimony, but will it fully depend on  
14 orders made or how do you foresee this happening or do you  
15 hope to?

16 MR. MULLOT: We're really intent on trying to  
17 divert or ramp up -- you know we have to announce and guide  
18 it through in the markets and it's really a tall order to  
19 actually be able to ramp up to the numbers that we have  
20 given. People tend to underestimate the complexity of going  
21 through the learning curve and the ramp of the production.

22 We're talking to a supply chain that is already  
23 stretched. Stretched by the fact that other, too big, OENs  
24 ordering roughly 1200 aircraft a year, which gives very  
25 little added room of maneuvers for single-aisle players like

1       Bombardier. So delivering on our current ramp up plan, as I  
2       said, is already a significant task that we have ahead of  
3       us.

4                   Talking about increase beyond that point is --  
5       quite frankly, I would laugh to have that on my mind right  
6       now, but it's not the case.

7                   MR. MITCHELL: Just to add to that, I think it's  
8       important for you to know what Sebastian says is borne by  
9       experience. Last year we hoped to deliver 15 airplanes. We  
10      delivered seven. So talking about going above our planned  
11      production is not realistic.

12                  MS. CARLSON: Okay. Were these deliveries  
13      within Canada or the United States?

14                  MR. MITCHELL: The deliveries that we made last  
15      year were both to European airlines.

16                  MS. CARLSON: So just to confirm, the other  
17      types of single-aisle aircraft you produce are those all  
18      regional jets with less than 100 seats?

19                  MR. MITCHELL: Yes. The aircraft we produce,  
20      other than the "C" Series are the CRJ family of aircraft,  
21      the CRJ 700, the CRJ 900, and the CRJ 1000. They're all  
22      technically below 100 seats, though the CRJ 1000 is capable  
23      of carrying more than 100 passengers. In reality, no  
24      airline has taken it above 100 seats.

25                  MS. CARLTON: And how easily would you be able

1 to switch production from the CRJ family to the "C" Series?

2 MR. MULLOT: It would not be possible to switch  
3 production from the CRJ family to the "C" Series. If you  
4 were to come to our site in Montreal, you'll see that those  
5 two products are manufactured on different product line,  
6 even though they are next to each other and the  
7 manufacturing process is fundamentally different and they  
8 are not using the same tooling at all. They are not using  
9 the same processes, so it's fundamentally impossible.

10 MS. CARLTON: Okay, thank you.

11 MR. MULLOT: And by the way, it's not true for  
12 the original jet family, the CRJ 700, 900, 1000 we do have a  
13 lot of flexibility to actually switch production between  
14 those because they are made on the same tooling, the same --  
15 very similar to the flexibility that Boeing has on the 737  
16 Findley.

17 MR. MITCHELL: Just to add to that, I mean we  
18 were quite surprise to hear that the 737 line requires 24  
19 months to have some interchangeability between a 700 and 800  
20 and 900 because that's not the reality we face on our CRJ  
21 line. We can do it in less time. We produce fewer  
22 airplanes than they do, have been producing them for less  
23 time than they do, so I'm a little bit surprised that they  
24 can't meet sort of the same commercial conditions we can on  
25 the CRJ line.

1 MS. CARLSON: Okay, thank you.

2 In the earlier panel, Mr. Novick mentioned that  
3 Bombardier has been in discussion with airline, such as  
4 Spirit and JetBlue. Do you feel that you can fulfill  
5 certain needs of these airlines that Boeing cannot?

6 MR. MITCHELL: To the extent that U.S. airlines  
7 require an airplane below the family that Boeing, then there  
8 should be interest. While I can't necessarily confirm at  
9 this stage what airlines may buy or may not buy from us.  
10 That would be merely speculation.

11 MS. CARLSON: Thank you.

12 MR. BAISBURD: But Delta can speak to their  
13 specific experience, which is they were looking for a plane  
14 in the 100 to 110 space. And what you didn't hear at all  
15 this morning is how many seats are on the 737-700 or the Max  
16 7. My understanding is on the 700 it's about 126.

17 MR. MAY: In our configuration, which is a  
18 little more generous, 124 seats and the 737-7 is 12 seats  
19 more than that, so 136, getting close to the 150 seats.

20 MR. BAISBURD: So to the extent that a U.S.  
21 airline wants a plane in the 100 to 110 seat, Boeing does  
22 not manufacture today a plane that fits that mission profile  
23 in the 100 to 110-seat category.

24 MR. MAY: Another point to be made on that, the  
25 discussion earlier about the design phase on the "C" Series

1       what I can confirm from my earlier days with Northwest that  
2       it's true that Northwest was a key input on the design for  
3       the "C" Series and many of those Northwest people work at  
4       Delta now, but furthermore, during this entire timeframe,  
5       the last decade at least, Boeing has never expressed any  
6       interest in entering into the 100 to 110-seat market. After  
7       they exited the market by shutting down the 717 in 2006,  
8       they were finished.

9                       MS. CARLSON: Thank you.

10                      The next couple of questions are directed more  
11                      towards Delta. Just so I understand, at what point does an  
12                      order actually become a purchase? Is it when the order is  
13                      made or when the delivery occurs if the delivery doesn't  
14                      happen until later in the future?

15                      MR. MAY: It really becomes a purchase when  
16                      you're fully committed; you're contractually obligated when  
17                      we sign the purchase agreement, which generally is probably  
18                      about two years before deliveries are going to start. You  
19                      know the early deliveries especially we're very much on the  
20                      hook for. If we were to try to negotiate our way out of it,  
21                      it would be very, very painful from an economic standpoint.

22                      Also, there's been talked about earlier  
23                      flexibility rights that are very common, being able to later  
24                      deliveries like with our "C" Series, which is after aircraft  
25                      35 that we can defer aircraft. We can substitute. And it's

1 because as time goes on you have less clarity with what the  
2 market needs are going to be, so it's very common to  
3 negotiate that flexibility.

4 MS. CARLSON: Thank you. Can you describe the  
5 reasons for using leased aircrafts rather than directly  
6 purchasing the aircraft and what would be the advantages and  
7 disadvantages of purchases versus leasing?

8 MR. MAY: That varies by carriers. For someone  
9 like Delta because our creditworthiness, leased aircraft are  
10 actually very expensive for us relative to acquire an  
11 aircraft on our own. We generally are not going to go to a  
12 big leasing company to commit to a large block of leases.  
13 Instead, if we do want to do lease financing, we will go to  
14 the manufacturers directly ourselves first and negotiate the  
15 purchase price, getting frankly a better purchase price than  
16 what the lessors get and then do sale lease backs with  
17 those lessors to the extent that that's the financing  
18 opportunity we want.

19 In Delta's case, when we would be looking at  
20 leasing, it would be a matter of looking at maybe wanting  
21 some flexibility to get out of aircraft at a later date or  
22 also just looking at our overall CAPX profile.

23 MR. BAISBURD: Did you ask about lease or used?

24 MS. CARLSON: For now, just the --

25 MR. BAISBURD: The analysis of when you decide

1 when to purchase a used plane as oppose to when you purchase  
2 a new.

3 MR. MAY: So going on the used side, I mean it's  
4 the same analysis whether it's new or used. It's an NPV  
5 analysis that we're doing. You know the key -- the big  
6 numbers we're looking at are net present value, return on  
7 invested capital, what's the cost per available seat mile  
8 going to be in the markets that we're going to be using  
9 this. How does it stack up? And again, this is an  
10 interesting case here because of the fact that we did change  
11 direction.

12 You know we had gone in and committed to acquire  
13 19 U190s. We were going down that path, but it was after  
14 that that 19 that we started talking to other owners of the  
15 U190s to see what kind of deals that we could get and they  
16 were much more expensive than what we were going to be  
17 paying with Boeing for the 19 aircraft. We needed 75  
18 aircraft to know we'd get to that kind of quantity and it  
19 was becoming clear that it was going to be a different  
20 picture than what we'd originally thought it would be and  
21 that is what caused us to really taking Bombardier more  
22 seriously again.

23 MS. CARLSON: Would you say that marketing plays  
24 a very large role in the types of decisions you make when  
25 purchasing or leasing or do you look at your individual sort

1 of economic reasons?

2 MR. MAY: For some of my Delta, again, we meet  
3 at a minimum monthly with all the major manufacturers.  
4 We're in constant dialogue with them on what they have on  
5 their -- you know what they're developing and what they have  
6 availability-wise. It's a very close relationship. So  
7 whether that's Boeing or that's Bombardier and Embraer, it's  
8 an ongoing dialogue. So it's really not influenced by -- if  
9 you're talking about marketing and what you see out in the  
10 press, no, not really influenced.

11 MS. CARLSON: Thank you. For now, that  
12 concludes my questions.

13 MR. ANDERSON: Okay, thanks Ms. Carlson, and now  
14 Mr. von Schrilitz.

15 MR. VAN SCHRILTZ: Thank you. And thank you to  
16 everyone on this panel for coming here to talk about the "C"  
17 Series and your views on this case.

18 Now I heard your testimony that -- your view  
19 that the CS100 doesn't compete with either the 737-700 or  
20 the Max 7 because the CS100 covers the 100 to 110-seat  
21 niche, whereas both the Max 7 and 737-700 have many more  
22 seats than that. Does the CS300 compete with the 737-700  
23 and the Max 7?

24 MR. MAY: From a mission standpoint, yes, that  
25 would be the case that it does compete, but one other

1 clarification point too on this is you know it's not just  
2 about seats. It's about the operating economics. And this  
3 is something we can provide more detail in the confidential  
4 briefs afterward, but I can -- ignoring price you would  
5 still select the "C" Series because of its superior  
6 operating costs.

7 MR. BAISBURD: One thing I would just add is at  
8 this point there's not a single firm order for a CS300. I  
9 mean the petition complains about a sale that Boeing made of  
10 used Brazilian E190s, so they made a sale. There was no  
11 lost sale. They had no competing aircraft in that space and  
12 the purchase, the firm order is for 75 CS100s. So it's  
13 completely speculative as to if, when, or if there will ever  
14 be a CS300. As we sit right now, there's a firm order for  
15 CS100s.

16 And as Mr. May mentioned, it is common  
17 throughout the industry to have substitutability rights and  
18 conversion rights in contracts because of flexibility  
19 entailed as you project out into 5-, 10-year needs.

20 MR. MAY: Yes, the deferrals that were mentioned  
21 earlier, the 350s that we did that was a contractual right  
22 that was negotiated back in 2014. Those deferrals are  
23 nothing beyond what we'd already agreed to in that earlier  
24 agreement and those agreements, as another example, we have  
25 substitution rights too. We can substitute A330s for A350s,

1 even though those are very different airplanes and there are  
2 pre-agreed prices on that as well.

3 MR. MCCLAIN: Just one additional observation  
4 with respect to your question about the substitutability of  
5 these aircraft. The 737-700 plays a very unique role in  
6 Delta's fleet. It would be more accurate to say that the  
7 CS300 would compete directly with the Airbus 319s, which are  
8 roughly the same size and they play sort of a workhorse role  
9 in the Delta fleet for that size aircraft.

10 The 737-700 we've talked earlier about this is  
11 really a truncated version of a much bigger aircraft, so it  
12 has performance characteristics that make it very attractive  
13 to Delta in a very, very narrow range of unique performance  
14 mission profiles like taking off at airports with very short  
15 runways or at very high elevation. So for example, Key West  
16 has a very short runway and most mainline aircraft can't  
17 take off on it, only RJ, so when Delta wants to have a  
18 larger aircraft to fly to that airport, it uses 737-700, but  
19 Delta would not consider that as an alternative really to the  
20 A319 or the CS300.

21 MR. BAISBURD: Again, to add one more point,  
22 that's why Delta has 10 of them in its fleet, 737-700s.

23 MR. VAN SCHRILTZ: Why would Southwest have so  
24 many 737-700s if its performance limits, its application for  
25 Delta. I mean it seems like it hasn't limited its

1 application for Southwest at all?

2 MR. ESPOSITO: I really can't speak for  
3 Southwest, but they're also looking for a domestic  
4 workhorse, but if you look at what they're doing now they're  
5 buying larger airplanes than the 700, which are more  
6 economical per seat cost. So they're changing their  
7 strategy to go to a larger aircraft, but it's difficult for  
8 me to --

9 MR. MITCHELL: If I might jump in there just to  
10 correct the record on the 737-700 at Southwest. Currently,  
11 Southwest's fleet is not exclusive 737-700. I don't know  
12 what the record shows earlier, but they have 151 737-800 in  
13 service. 737-800 would've been ordered later in date than  
14 the 737-700s. They originally had 700s. They've been  
15 buying more 800s. When they placed their Max order  
16 recently, it was divided 170 Max 8s, 30 Max 7s. So as you  
17 can see, Southwest is moving from the Max 7 or 700 to the  
18 Max 8 because it gives them better economics.

19 MR. VAN SCHRILTZ: Alright, do you agree with  
20 Boeing that there's going to be a lot of replacement demands  
21 for LCAs in the 100 to 150-seat category? In other words,  
22 planes within the scope of this investigation over the next  
23 year or two, given the age of the domestic fleet of such  
24 airplanes? I mean there've been very few deliveries of such  
25 planes since 2012, so I'm wondering is there going to be a

1 pickup in demand. Are there going to be more -- is there  
2 going to be more interest from U.S. airlines in acquiring  
3 these planes over the next year or two?

4 MR. BAISBURD: Just in terms of the scope of  
5 this investigation, it's 100 to 150 planes, but at the  
6 bottom end of that Boeing starts at 126. So almost 50  
7 percent of what they've defined as the subject merchandise,  
8 and they defined it. I think Mr. Anderson said the market  
9 we defined this morning. They don't have a plane at all in  
10 50 percent of that, so from 100 to 125, essentially, they  
11 have no plane there. And so in terms of -- I think it's  
12 critical to keep that in mind as you're talking about the  
13 scope and the impact and the competition here that they're  
14 not in the space.

15 Now in term of replacement, as you heard, there  
16 are different step ups, different groupings that the  
17 airlines themselves look at and that they can talk to about  
18 their acquisition and replacement needs in those groupings  
19 that they actually operate and not in this kind of generic  
20 100 to 150 space, which is not the way they consider it.

21 MR. MAY: I mean I really comment on the other  
22 major airlines, other than to say our sense is that this is  
23 actually a relative quiet period for some of our competitors  
24 in going out and acquiring additional aircraft the next  
25 couple of years, but that is just our impression, not

1 represented as fact.

2 But what I will say is outside of our order, our  
3 next focus is actually on large, narrow bodies and this is  
4 more about what was touched on earlier about how we're doing  
5 up gauging and so we have, as far as this bow wave of  
6 aircraft being replaced, our next bow wave of aircraft being  
7 replaced are MD88s. Those are 150-seat airplanes that we  
8 are replacing with 180 to 200-seat aircraft, similarly to  
9 how we're replacing 50-seat airplanes with the 100 to  
10 110-seat airplanes. It's all part of our up gauging  
11 strategy, which is in the airline industry it's an  
12 ever-falling yield, falling fare prices. We need to come up  
13 with ways that are going to improve our economics. Up  
14 gauging is a key piece of that strategy.

15 MR. von SCHRILTZ: Well I would like to hear  
16 from Bombardier. I mean, in Bombardier's view, based on  
17 your understanding of the market, is there going to be a  
18 lot--are airlines going to be on the market for 100- to  
19 150-seat LCA over the next year or two to replace their  
20 aging fleets?

21 MR. MITCHELL: Ross Mitchell for Bombardier. We  
22 don't tend to forecast our sales in the short term one- to  
23 two years. We have two metrics we really look at. One is a  
24 20-year forecast, which our last 20-year forecast was 2  
25 years ago, and I can tell you that we have forecasted 1,900

1 airplanes in this broader segment over 20 years.

2 We look in the sales team at a five-year period.  
3 And certainly we would anticipate there will be aircraft in  
4 the five-year period, but I can't give you a definitive  
5 answer on the one- to two-year period, though we could give  
6 you a little more information in terms of our sales  
7 prospects in our confidential brief after the meeting.

8 MR. von SCHRILTZ: Thank you. Now I heard a lot  
9 of discussion of the superior features, or the innovative  
10 features of the C Series aircraft. I'm wondering, if these-  
11 -and also I heard that the aircraft was kind of developed to  
12 fill what was thought to be a need in the market for the  
13 smaller aircraft with certain efficiencies.

14 If that is the case, then why did Bombardier sell  
15 so few of these aircraft such that the company was on the  
16 verge of bankruptcy in 2015? I mean I'm wondering, if it's  
17 such an innovative product, if there really was this demand  
18 in the market for it, why so few sales? You know, why did  
19 you not make a sale to a major marque U.S. airline until  
20 after Quebec's alleged equity infusion?

21 MR. MITCHELL: Ross Mitchell for Bombardier. I  
22 think there are a number of factors there. Certainly when  
23 an aircraft is in development airlines tend to be cautious.  
24 They're concerned about delays. They're concerned about us  
25 hitting our performance objectives.

1           So we certainly anticipated that there would be a  
2 pickup in sales after we confirmed our performance, you  
3 know, in terms of fuel burns, in terms of range, in terms of  
4 all of the performance metrics of the airplane, which we  
5 were able to start doing in late 2015 and early 2016.

6           Generally you will see that there was experience  
7 in the market with some new airplanes that were innovative  
8 in the A380 and the Boeing 787 where they had massive  
9 delays, and considerable disruptions in service.

10           And it was not uncommon for us to hear the  
11 question: Why are you different than those two big players?  
12 And certainly that played a role in when we were going to  
13 get certain sales.

14           So it's a number of factors, but it comes down to  
15 the airlines being comfortable with the stage you're at in  
16 your development program. They wanted to see us get through  
17 the flight test program, and that's when we started to get  
18 traction from the market because they knew what we were  
19 building and we could confirm to them exactly what they  
20 would get.

21           MR. von SCHRILTZ: And to what extent--I mean,  
22 Petitioners allege that a major factor in Delta's decision  
23 to purchase the C Series were these government subsidies;  
24 that they made them more confident in the financial  
25 viability of Bombardier. What is your response?

1                   MR. ROSS: Well I think--I mean, Delta is here. I  
2 think they've testified to the fact that really what they  
3 were doing was buying the airplane based on the requirement  
4 they had for 100 to 110 seats; that they were buying the  
5 airplane for the performance that it has. They are buying  
6 the airplane for its extraordinary economics. And that's  
7 what they made the decision on, and I believe that's on the  
8 record.

9                   MR. von SCHRILTZ: Mr. May?

10                  MR. MAY: If I could add, to just confirm and also  
11 emphasize, the purchase price for an aircraft in general is  
12 only about 20 percent of the overall economics that we're  
13 looking at. Fuel burn, maintenance costs, flight crew, all  
14 these other things really add up and have a huge impact on  
15 the overall decision on what we're going to be acquiring.

16                  MR. McCLAIN: One other thing--whoops, sorry.  
17 Scott McClain for Delta. One other observation connected to  
18 that is to put in context the timing of all of this.  
19 Remember that Delta's current fleet in this 100- to 110-seat  
20 space is the Boeing 717 used aircraft, which the largest  
21 bulk of which Delta acquired from Southwest Airlines after  
22 the Southwest-Air Tran merger. Air Tran had an extensive  
23 fleet of 717 and Southwest didn't want to use that aircraft  
24 anymore after their merger.

25                  So Delta acquired that fleet en mass as its

1 initial strategy of using used aircraft to fill that space.  
2 If that strategy had played out, it had lasted its course by  
3 the time we were presented with the CS-100 opportunity  
4 because there just simply aren't anymore 717s out there to  
5 acquire at a reasonable price. It's a limited fixed supply  
6 of them because they've been out of production since 2006.

7 It's ironic that the product definition here  
8 excludes the two aircraft that Delta were seriously  
9 considering as an alternative to the CS-100. It's defined  
10 in a way to exclude the 717, which has a shorter range, and  
11 to exclude the Embraer aircraft because both they have  
12 shorter range and slightly smaller seat capacity, when in  
13 fact the commercial reality is those were the aircraft that  
14 were the real competitors to the CS-100. It's sort of a  
15 Through The Looking Glass sort of product definition in that  
16 it ignores every actual competitive alternative that Delta  
17 considered.

18 MR. BAISBURD: Yohai Baisburd. And just one  
19 additional point I would make. This isn't Geneva, and this  
20 isn't the Department of Commerce. So we heard all morning  
21 about subsidies. For the analysis of the Commission,  
22 subsidy and alleged dumping is kind of a given. You look at  
23 the injury or the threat of injury aspect to it.

24 The level of alleged subsidization, the level of  
25 alleged dumping, is effectively a footnote in the analysis.

1       So really it's just atmospheric and noise. And the  
2       question here for the Commission is: Is there a reasonable  
3       indication of threat? Not the impact that alleged subsidies  
4       have, or the level of the alleged subsidies, but is there a  
5       threat? The subsidy issue is dealt with in other forum, not  
6       really here.

7                 MR. MITCHELL: Ross Mitchell from Bombardier, if I  
8       may. I would like to follow on a point that Scott made,  
9       which is our real competition--I made the point in my  
10      testimony--but our real competition is Embraer. Embraer  
11      makes airplanes exactly in the size range that we're talking  
12      about when we talk about the C Series.

13                If you ask people in the industry: Who does  
14      Bombardier compete with? They will say Embraer. I was at  
15      the Air Finance Conference on Monday. They put everyone up  
16      on the stage. Boeing and Air Bus were up on the stage. I  
17      was not with them. I was with Embraer. Our competitor in  
18      this size range is Embraer. They go from about 98 seats to  
19      a maximum of 144, and when we compare ourselves we compare  
20      our CS-100 against the Embraer 190E2, which is their future  
21      airplane. And we compare the CS-300 against the Embraer  
22      195E2. That is our main competition.

23                MR. von SCHRILTZ: Thank you. Now the Petition  
24      includes a chart from Bombardier with production plans, or  
25      projected production, and according to this chart

1       Bombardier's goal is to produce 120 planes by 2020. And my  
2       question is: Is it important that Bombardier adhere to this  
3       schedule to make this program a financial success?

4                       And would it be able to achieve that goal without  
5       increasing its sales to U.S. airlines, given the importance  
6       of the U.S. market in this segment?

7                       MR. MULLOT: Sebastien Mullot. So it is very  
8       important. You know, we are forced to achieve that rate.  
9       We went out and made it public. It's numbers that we guide  
10      for the markets. So when we go out and make those  
11      statements, we take them seriously. So, yes, we'd like to  
12      achieve those.

13                      Is it going to be easy? No, it's not going to be  
14      easy to achieve those production ramp-ups. So--and I would  
15      prefer to put that in the postbrief submission to speak  
16      about some of the challenges that we might be faced with  
17      ramping up production.

18                      So, yes, it is important. Are we going to  
19      achieve those ramp ups? We certainly intend to. But there  
20      will be challenges.

21                      MR. von SCHRILTZ: And how important is the U.S.  
22      market to achieving that target?

23                      MR. MULLOT: If you look at our current portfolio,  
24      we have a fairly international portfolio. So we would love  
25      to make sure that we have good coverage in all geographies,

1 but there are very important customers outside of the U.S.  
2 as well for us. And we're taking about a four-year plan,  
3 and we are here on a program that will last 20 to 25 years  
4 to 30 years.

5 So American customers might come on the program;  
6 they might come later.

7 MR. von SCHRILTZ: Thank you.

8 MR. ESPOSITO: Joe Esposito with Delta. Just one  
9 more input. For what Delta looks at for the 110-seater has  
10 been used primarily to upgrade our 50-seat fleet. And those  
11 step functions where we take 76-seaters to go to 110, and  
12 50-seaters to go to 76, because we're rapidly phasing out  
13 our 50-seaters.

14 Delta had, at the time of the merger with  
15 Northwest, almost 500 50-seaters. By the end of this year,  
16 we will have closer to 130. So an aircraft that's not  
17 really well received in the traveling public, less  
18 efficient. That's why we've been moving towards the upgrade  
19 strategy.

20 MR. von SCHRILTZ: Thank you. Now Boeing has  
21 calculated that the Delta purchase of the C Series aircraft  
22 came out to around \$19.6 million per aircraft. It's based  
23 on public sources. And they also claim that Bombardier  
24 recorded a \$500 million owner's contract provision to cover  
25 losses related to orders placed by Delta and two other

1 airlines.

2 So is it true that Bombardier offered this plane  
3 to Delta at below cost? And if so, why would it do that? I  
4 understand that it's important to validate the product with  
5 a major U.S. airline. Is that why Bombardier did it? Is it  
6 true that they're offering this plane below cost to Delta?

7 MR. MITCHELL: Well I think that question is one  
8 that is better meant for the postconference brief, so we  
9 will provide some information there.

10 Suffice it to say that we have publicly said that  
11 the price that has been quoted is way off, and we'll leave  
12 it at that.

13 MR. MAY: Greg May for Delta Airlines, and I will  
14 confirm that, that that number is very low. It's way off of  
15 what the actual price is.

16 MS. ARANOFF: Just to add, Mr. von Schrilitz, we'll  
17 add this in our postconference brief as well, but there's a  
18 difference in accounting rules between the rules that Boeing  
19 operates under and the rules that Bombardier is operating  
20 under, and that actually has an effect on the accounting  
21 that you were mentioning about the impairment.

22 MR. von SCHRILTZ: The builders contract  
23 provision.

24 MS. ARANOFF: Exactly.

25 MR. von SCHRILTZ: Ah. Okay, great. Yes, if you

1       could address that in the postconference brief, I would  
2       appreciate it.

3                   MR. BAISBURD: Yohai Baisburd. One additional  
4       point. It's exactly the fact that that number is wrong  
5       which this price transmission theory doesn't make sense.  
6       And I think Mr. May spoke about it in his testimony, too,  
7       about pricing is opaque; that there isn't transparency here.  
8       There's a high degree of speculation in the analyst's  
9       reports and in the industry itself. And I think when you  
10      see the actual price and compare it to the calculated  
11      alleged price, you will see just how off those things can  
12      be.

13                   MR. von SCHRILTZ: I want to thank you.

14                   Well I just have a few more questions. Now the  
15      Commission does have to consider the nature of the  
16      subsidies. One of the threat factors. And Boeing alleges  
17      that the only way, the only way that Bombardier can comply  
18      with the terms of its launch aid is to export this plane;  
19      that the market in Canada is not large enough to meet what  
20      they characterize as something of a sales target that was  
21      part of the launch aid package.

22                   Does that make the launch aid an export subsidy  
23      that's going to stimulate exports to the United States?

24                   MR. LICHTENBAUM: Peter Lichtenbaum for  
25      Bombardier. So, yeah, we did hear a lot this morning from

1 Mr. Novick and Mr. Conner about subsidies. And as Mr.  
2 Mitchell said--or, sorry, Mr. Baisburd said, that's really  
3 for the Commerce Department to determine as to when the case  
4 proceeds.

5 We would dispute their claims vigorously. So for  
6 example the equity investment by Quebec was an equity where  
7 the entity--the investment by the CES was not by Quebec at  
8 all but by a pension fund and was in Bombardier's rail  
9 business, which was also equity worthy.

10 And the whole criticism is a bit ironic, as their  
11 expert claimed that Boeing has to invest on commercial terms  
12 because it's not subsidized. But the WTO has found they got  
13 almost \$3 billion in subsidies, and that's based on their  
14 own website.

15 So maybe there's a bit of the pot calling the  
16 kettle black on that one.

17 As to the specific issue of export subsidies, we  
18 don't believe that any of the subsidies alleged in Boeing's  
19 petition are export subsidies within the meaning of Article  
20 3 of the Subsidies Agreement. Obviously the equities  
21 investments are not. And even as to the alleged launch aid  
22 subsidies, the focus in the Petition is on whether the  
23 launch aid was specific to an industry rather than on  
24 exportation.

25 And that's a totally different position in their

1 threat section of the Petition versus how they've argued  
2 specificity in the CBD section.

3 And, moreover, even if you take them at face  
4 value based on your question, their interpretation of export  
5 contingent is inconsistent with the WTO appellate body's  
6 reasoning in the EC aircraft case. You know, they note in  
7 their Petition that it's what the U.S. argued. It is what  
8 the U.S. argued. It was rejected by the WTO appellate body.  
9 And so if the ITC were to take that approach, presumably the  
10 WTO appellate body would do the same thing. So it does  
11 present I think a significant risk for the Commission if  
12 that approach were to be taken.

13 MR. von SCHRILTZ: Thank you. Boeing also alleges  
14 that the C Series wouldn't exist but for the launch aid and  
15 the equity infusions that Bombardier received. They also  
16 submitted some articles quoting the CEO as saying the  
17 company was on the edge of bankruptcy in 2015.

18 How do you respond to this argument that the C  
19 Series wouldn't exist but for these subsidies; that Boeing  
20 would be doing much better, that the MAC-7 would be getting  
21 a lot more orders, that the prices would be higher absent  
22 these subsidies?

23 MR. LICHTENBAUM: Well, again it's a bit ironic,  
24 as Boeing wouldn't exist were it not for U.S. defense  
25 spending. So, you know, there is a role for government

1 support of the aerospace industry. There has been forever.  
2 There will be. And there's nothing wrong with that.

3 Government support plays an important role in  
4 aerospace. Governments have always recognized that. And  
5 the question is: Is that support consistent with  
6 international rules? That's been the focus of Canada ever  
7 since Bombardier has been around.

8 You know, sometimes the government may  
9 miscalculate what the international rules are because the  
10 international rules, you know, have some ambiguity. But I  
11 think the government has been making a full-faith effort to  
12 ensure that its investments in Bombardier comply with all  
13 the international rules.

14 And, you know, we've looked at those investments  
15 that Quebec made in the C Series LP that the CES made in the  
16 transportation business. And we believe that there's strong  
17 grounds to believe those are not subsidies as they've been  
18 defined by international rules.

19 MR. MAY: Greg May with Delta Airlines. I would  
20 like to make one point that's really key to this overall  
21 discussion. Let us be clear. If it had not been for  
22 Bombardier C Series we would have been continuing forward  
23 with USD 190s, or--and a combination of a few used 717s.  
24 Not only did the 737 700 not work economically for us,  
25 Boeing also had made it clear during this time frame they

1 had no slot availability in 2018 and 2019 to deliver  
2 aircraft in that critical time for us.

3 MR. BAISBURD: Yohi Baisburd. I mean this case is  
4 complex enough that we don't have to take physical goods out  
5 of the mix. And I think what I hear kind of from Boeing  
6 this morning is the suggestion, the mere fact that  
7 Bombardier is alive creates a threat to them because maybe  
8 sometime down the road it's possible they'll sell into the  
9 U.S. market C-300s and C-500s.

10 That's not what a threat analysis is at the ITC,  
11 and the dumping or subsidy--you know, in a Title 7 case.  
12 What you have here is a sale. You have a sale of C-100s  
13 which don't compete with anything that Boeing currently  
14 manufactures. And whether or not alleged subsidies kept  
15 Bombardier alive or not is a completely separate issue for  
16 maybe some other forum, and it is not a relevant factor, in  
17 my belief, under Title 7.

18 This is about goods. This is about imports. And  
19 perhaps maybe imports that may be starting in 2018, and we  
20 have that whole eminence question as well. We don't have to  
21 add additional complexity by looking at just the fact that  
22 Bombardier may be alive or, you know, a viable commercial  
23 concern in the future; that that somehow is the threat that  
24 can be remedied in a Title 7 situation.

25 MR. von SCHRILTZ: Thank you. One last question,

1 and your response actually kind of brought it to mind, is  
2 this whole question of what is the imminent future of this  
3 case? I heard you say, well, it's usually a year, maybe  
4 two. What do you think of Boeing's argument that because of  
5 these orders, these contractual obligations to deliver so  
6 many aircraft in each year, going through 2020, that there's  
7 greater certainty about what subject imports are going to  
8 be? And perhaps justification for longer imminent future,  
9 or a longer period?

10 MS. ARANOFF: So Congress has told the Commission  
11 emphatically not to engage in speculation and conjecture.  
12 And Boeing has contradicted themselves on that argument.

13 On the one hand they say it's absolutely sure  
14 what's going to happen five years out. We can predict it.  
15 And then they say to you, every contract has conversion  
16 options in it and we've got to decide now whether those are  
17 going to be exercised. And if so, everything could change.

18 So they said even though, for example, Delta  
19 ordered CS-100s, somehow we have to plan as those might all  
20 be CS-300s. The truth is that the future is very difficult  
21 to predict, even in this industry, and the further out you  
22 go the more speculative it gets.

23 Contracts have flexibilities because times change  
24 and needs change, and airlines want to be able to have those  
25 options. But because they have the options does not mean

1 they're going to exercise them. Mr. Mitchell can tell you  
2 that. It sometimes happens; it sometimes doesn't.

3 So the further out you look, you'll have maybe  
4 purchasers who run into financial trouble and have deferred  
5 their deliveries out several years; maybe purchasers who  
6 want to exercise the option to buy a different aircraft  
7 entirely. A lot of things can happen.

8 So to say that we know exactly what's going to  
9 happen five years from now is not true, and it puts the  
10 Commission at a very high risk of going against that concern  
11 about speculation and conjecture.

12 What we know--and even then not with 100 percent  
13 certainty--is what's going to happen within the period of  
14 time that the Commission normally considers imminent. But  
15 there will be a few CS-100s delivered to the U.S. market in  
16 2018. No CS-300s. And that's only, as Mr. Mullot said, if  
17 we make optimistic assumptions about Bombardier's ability to  
18 get up that learning curve and produce the aircraft that  
19 it's already committed to deliver, not any new ones.

20 MR. DURLING: Mr. von Schrittz, just one  
21 additional comment. Jim Durling for the Government of  
22 Canada. Yes, imminence is in the context of each industry,  
23 but imminence is a statutory term that has some intrinsic  
24 meaning. And with all due respect, five years stretches the  
25 term "imminence" beyond any recognizable term. Imminence

1 means imminent. Imminent doesn't mean five years in the  
2 future based on speculation.

3           And the other thing about the notion of imminence  
4 is whenever the Commission has considered this concept in  
5 the past, it has always been imminence against the backdrop  
6 of some existing imports. Maybe not in every year, but  
7 every case we've found there's been at least some imports  
8 during the Period of Investigation to provide some  
9 contextual anchor for then making sort of a limited  
10 projection into the future for some imminent period of time,  
11 but grounded in some economic reality.

12           I think the opening comment by Mr. Lichtenbaum  
13 summed it up great when he said this is the most extreme  
14 example of overreach, because we can't think of any other  
15 case where there's been no import activity at all, not in  
16 any year of the Period of Investigation--at least not  
17 subject imports; no domestic production during this period  
18 of time of any significance; and the threat case based  
19 entirely on not what's going to happen right after the  
20 period, not what's going to happen in like the year after  
21 the period, but speculation about what's going to happen  
22 three, four, five years out into the future.

23           I mean, this is really uncharted territory based  
24 on the Commission's prior practice.

25           MS. ARANOFF: I do also want to add one more

1 thing, and that's that the Commission has said that what it  
2 considers is not whether the imports are imminent, but  
3 whether the injury, the material injury, is imminent.

4 Boeing told you this morning that the only way  
5 that they can take new orders for a 737 is basically to bump  
6 some of their existing customers further out into their  
7 seven-year backlog. So that does raise the question of how  
8 can injury be imminent if the only way that they can take a  
9 new sale is to make somebody else wait seven years? From a  
10 cash flow standpoint, as we mentioned earlier, the prospect  
11 of imminent injury is extremely hard to figure out under  
12 those circumstances.

13 MR. BAISBURD: Yohai Baisburd again. And let's go  
14 to the facts of this record. So the facts of this record is  
15 Boeing stopped making a plane in the 100- to 110- space in  
16 2006. They abandoned that segment of the demand.

17 In 2015, Delta went to market to fill that space.  
18 As Mr. Esposito said, they wanted to up gauge from 50-seat  
19 regional jets. And you don't go from 50 all the way to 130,  
20 or thereabouts. And so there was a demand that they were  
21 looking to fill in the 100- to 110 space. They went to  
22 Boeing. Boeing at no time offered them a new plane. They  
23 can't. They don't produce one in that space.

24 And so what did they offer them? They offered  
25 them used Brazilian planes, which they purchased. Then they

1 had the opportunity to purchase a plane that Boeing doesn't  
2 compete with, because there is not a Boeing alternative in  
3 the 100- to 110 space.

4 So to the extent there is a sale for future  
5 import into the United States, it is a sale for 75 CS-100s.  
6 Full stop. That is the record before the Commission at this  
7 point. And as Ms. Aranoff mentioned--and she is absolutely  
8 correct--anything beyond that is entirely speculative. And  
9 the statute prohibits speculation even in, or especially in,  
10 a threat context.

11 MR. MITCHELL: Ross Mitchell for Bombardier. If I  
12 could put some context around our delivery ramp up. So in  
13 some years, in 2021, we may hit 120 aircraft per year. I  
14 would like to let you know what Boeing and Air Bus do today  
15 in this market, and both of them are in excess of 500  
16 airplanes a year now. They will go to 700 airplanes a year  
17 over the same period, each.

18 We are talking between 1,000 and 1,400 airplanes,  
19 and they have sold every single one of those positions. So  
20 when you talk about our ramp up and what it means, it is  
21 nowhere near the size of what they're doing right now with  
22 their airplanes.

23 MR. von SCHRILTZ: Thank you. I have no further  
24 questions.

25 MR. ANDERSON: Thank you, Mr. von Schriltz. Ms.

1 Christ?

2 MS. CHRIST: Thank you very much for coming to  
3 again provide us with some illumination on a very  
4 complicated and getting more complicated as the day goes on,  
5 industry.

6 I would like to start and make sure I cover some  
7 of the questions that I had asked this morning in the event  
8 that there's--you know, I don't want to take it for granted  
9 that the answers are similar as the panel earlier.

10 So if you could describe for the global market  
11 where are the various producers most competitive, or most  
12 present? This morning it was mentioned that there was the  
13 \$100 billion U.S. market, or a billion globally. Is that  
14 also how you see it? And do you see that you compete in all  
15 of these markets?

16 MR. ESPOSITO: Joe Esposito, Delta. From a global  
17 perspective, we compete--we do compete globally. The  
18 majority of our business, 60 percent plus of our business is  
19 in the U.S. market, and 40 percent is offshore, and within  
20 the Asia, Europe, Latin America, Canada. So that's where  
21 Delta competes in the marketplace.

22 MS. CHRIST: And what about the C Series? Do you  
23 see that as competing with Air Bus and Boeing in all of  
24 those other global markets as well in terms of their demand  
25 relative to the U.S. demand?

1                   MR. MITCHELL: Ross Mitchell for Bombardier. We  
2 certainly compete worldwide with the C Series, without a  
3 doubt. We provide a market forecast, a 20-year market  
4 forecast, which talks about the entire world market. And  
5 the entire world market we see for the smaller, narrow-body  
6 aircraft, is 7,000 units.

7                   If you were to ask us who we compete against,  
8 again I would say Embraer. We compete against Embraer. And  
9 Embraer, strangely enough, defines the market that they  
10 compete against, us, with the C Series, as 70 to 130 seats.  
11 And they will give a slightly different number, but it is  
12 worldwide. North America makes up approximately 20 percent.  
13 We don't, as I stated earlier, we don't distinguish in our  
14 forecast between the United States and Canada. But clearly  
15 it's an important market.

16                   But so is Europe. So is China. Southeast Asia  
17 is a growing market. There are many markets where we  
18 compete with Embraer and compete for this business for the  
19 lower end of the single-aisle market.

20                   MS. CHRIST: Also, what percentage of sales in the  
21 market are new--are used or refurbished airplanes? And is  
22 that--it seems that it's not consistent across customers;  
23 that some customers are more inclined to be purchasing used  
24 or refurbished versus others. And is that strictly an  
25 airline choice? Or what's driving the distinctions across?

1           MR. MAY: That's actually a very complicated  
2 question. We'll be happy to try to provide an answer for  
3 that in the briefs later.

4           MS. CHRIST: Do you have bundled sales or  
5 simultaneous negotiations with the regional aircraft that  
6 are sold when you're approaching customers, whether it's in  
7 the United States or internationally?

8           MR. MITCHELL: No, we don't. Generally they're  
9 separate markets, and oftentimes, as I think was mentioned  
10 in some of the testimony from Delta, they are operated by  
11 different airlines. Delta, our regional jets that operate  
12 with Delta, are not operated by Delta. And that's common  
13 throughout the world. The regional jets would be operated  
14 by regional operators.

15           So it would be extremely rare for us to be  
16 discussing CRJs and C Series, or for that matter Q400s which  
17 we also make, in a single sale. And in the vast majority of  
18 cases where we're selling C Series, it is C Series alone for  
19 that particular need for that airline. So we don't see  
20 that, no, not at all.

21           MS. CHRIST: In terms of your capacity--I think  
22 you mentioned that you had expected, I don't know if I have  
23 the right year, to deliver 15, but you in fact delivered 7.  
24 How would one interpret capacity utilization in that  
25 context? Did you get the resources to be able to build 15?

1 Or did you scale back? When did the distinction between  
2 what you thought you were going to build and what you ended  
3 up building occur?

4 I'm just trying to get this build-to-build ratio,  
5 and the flexibility in terms of how much lead time do you  
6 need. If a customer came to you and said I'd like to buy a  
7 certain number of C Series planes, what would be the minimum  
8 amount you could say, yes, we can meet that need?

9 MR. MULLOT: Sebastien Mullot from Bombardier. I  
10 suggest you go back on the 7 versus 15 deliveries. That was  
11 last year. It was, the original plan was to deliver 15  
12 aircraft. Unfortunately we encountered some issues with our  
13 supply chain, deliveries of engines. So our supplier  
14 advised us, I would say quite a bit of time in advance, that  
15 they would not be able to meet the amount of engines to be  
16 delivered that we required, and therefore we had to plan for  
17 reduced deliveries, and therefore also delayed deliveries  
18 to our customers.

19 So we had to slightly adjust demand power to  
20 reflect that lower delivery rates, but again it was  
21 something that was properly planned in advance and we were  
22 not talking about huge amounts, right? We were talking  
23 about a handful of aircraft and engines. So that was  
24 something that was painful, I would say, nothing that you  
25 really want to go and tell your customers. It's not a

1 pleasant discussion that you have. But it was manageable.

2 Now if I turn to I guess going forward, the  
3 ability to affect change, our production rates going  
4 forward, again it's limited by our ability to give enough  
5 heads-up to our suppliers for the potential increase. It's  
6 really depending on the systems, or on the structures. It's  
7 probably around 24 months on average. It could be longer.  
8 Like an engine manufacturer might need a bit more lead time.  
9 And that's the sort of lead time we need to tell our supply  
10 chain we're going to increase the rate.

11 And that increase in rate would not be huge.  
12 You're talking probably a 10 percent, 20 percent if you're  
13 lucky, increase in the project rate. And I go back to the  
14 comment I made earlier. Why is that? Because, quite  
15 frankly, Bombardier is not the preferred OEM here when it  
16 comes to suppliers. There are big players out there--  
17 namely, Boeing and Air Bus--that are stretching the supply  
18 chain. And with the volumes that Ross was alluding to, you  
19 can guess where the priority would go if you are a supplier.

20 So, you know, a significant increase in  
21 production from Bombardier above and beyond what we have  
22 showed in the market is, quite frankly, going to be  
23 extremely challenging.

24 MR. BAISBURD: Ms. Christ, you have asked about  
25 competition amongst the aircraft manufacturers, but I think

1 Delta has a perspective in terms of competition amongst the  
2 airlines and what need they have, and how that plays into  
3 the aircraft that they purchase. And I think Mr. Esposito  
4 wants to talk about that, as well.

5 MR. ESPOSITO: Joe Esposito with Delta. Just to  
6 give as little bit more clarity on the process, it does  
7 start from the business side within any airline of what the  
8 needs are for the long-term future.

9 We make that decision on a 20-year-plus basis.  
10 So we first define what we need. Then we define the market-  
11 -the aircraft size, the markets we're going to go into. So  
12 to ensure that we really optimize capacity with demand at  
13 all times. And throughout the chain of size of airplanes,  
14 too, if that makes sense to you.

15 MS. CHRIST: So you touched on the engine. Could  
16 you elaborate on the sourcing of your components?  
17 Specifically, do your component suppliers also supply your  
18 competitors? And to what extent would the demand from your  
19 competitors, if you have shared component suppliers, affect  
20 your ability to meet your production rates?

21 MR. MULLOT: Sebastien Mullot again. So we do  
22 have common suppliers across the program. We do talk to  
23 suppliers that are also supplying to our competitors. We do  
24 have systems on the aircraft that are almost exactly the  
25 same as some of our competitors.

1           I'll give you an example. I don't want to get  
2           too technical here, but the auxiliary power unit, the engine  
3           that you are using to generate electricity when you are on  
4           the ground, is the same as the one used on the Air Bus 320  
5           and Boeing 727. That's one example. There are a few  
6           others.

7           So, yes, we do have some common suppliers. And  
8           as I said earlier, those suppliers naturally, I don't blame  
9           them, might actually elect to give a bit more priority to  
10          serving our competitors. I'll leave it there.

11          MS. CHRIST: I want to ask a little about the  
12          demand drivers, as I asked this morning, the load intensity  
13          and the number of routes. Are the number of routes being  
14          provided by U.S. airlines decreasing? And if so, how is  
15          that affecting the relative size of planes that airlines are  
16          demanding as they look forward?

17          MR. ESPOSITO: Joe Esposito with Delta. The  
18          number of routes change by different airlines. Some are  
19          growing. Some are shrinking. Overall, capacity in the  
20          U.S., and I'll talk about the U.S. specifically, has been  
21          growing every year. Like I said, some airlines are growing,  
22          are shrinking, and some are growing faster than others, and  
23          some are growing like Delta, United, American typically grow  
24          a little bit slower. Carriers like Southwest, Spirit,  
25          typically grow a little bit faster.

1           So the market selection changes. It changes by  
2 carrier. What's happening, though, is--what's happening in  
3 the U.S. is smaller cities, smaller communities, are getting  
4 smaller just because populations are shrinking. And  
5 populations in say New York, Los Angeles, Washington,  
6 Seattle, Boston, big metropolitan areas, are actually  
7 getting larger.

8           So the dynamic shift of capacity has been to  
9 follow that trend, because airlines basically follow  
10 passengers. And passengers are moving in different--  
11 passengers are moving out of smaller cities to larger  
12 cities. So is industry and business, slowly, not  
13 dramatically. And so that's been the change that you've  
14 seen at Delta.

15           MS. CHRIST: And that--is that dynamic driving  
16 your upgrading strategy?

17           MR. ESPOSITO: There's two things that are driving  
18 that. One is bigger population centers. And the second is,  
19 as we talked about earlier, we have seen over the past 20  
20 years average fares decrease over time when adjusted for  
21 inflation. So in order to keep putting out an efficient  
22 seat, or one that's an economical seat, as we see air fares  
23 drop, and if we see that trend for a very long period of  
24 time, there's nothing that says that air fares are then  
25 going to continue to go up. So we need to be innovating and

1 we need to produce a seat that continues to be more  
2 efficient so that we can pass on the lower fares to  
3 consumers. So two things are driving the up-gauge strategy.

4 MS. CHRIST: So far I've heard a lot about some of  
5 the demands of the passengers and the adjustment of your  
6 lead to meet those demands. To what extent does the airline  
7 adjust its network to the fleet composition and the fleet  
8 size? It seems like it's not completely a one-way  
9 direction, right? You've got a certain fleet size. And if  
10 you don't have the plane, or it's not where it is, it's not  
11 completely a one-way transmission of signals.

12 MR. ESPOSITO: Well it starts at Delta--I can  
13 speak for Delta--from the business perspective of what the  
14 need is from a demand perspective. Then we size the airline  
15 with the fleet. So that's always changing. And we do this  
16 annually. We'll do a 5- and 10-year plan of where we see  
17 demand going, then match it up with our long-term, or our  
18 short- and long-term aircraft that are being delivered or  
19 retired and see does that match up?

20 So we want to make sure that the fleet isn't  
21 driving the business, but the business drives the fleet  
22 decisions for the future.

23 MS. CHRIST: Similarly to what I requested of the  
24 panel, if you have any sort of technical specifications such  
25 as pilot ratings, crew requirements, FAA regulations, that

1 are technical or regulatory in nature that would help us  
2 understand your description of where the market segments  
3 are, I understand sometimes you can't just switch out a  
4 pilot, or you can't just switch out a crew, or the FAA has  
5 certain regulations. And so something external to your  
6 specific fleet needs may be driving your ability to  
7 substitute certain airplanes for each other in terms of the  
8 seat size. So if you have any information about that to  
9 provide, either in your postconference briefs, that would be  
10 helpful.

11 MR. ESPOSITO: Yes, we can provide anything that  
12 you're requiring on that subject.

13 MS. CHRIST: Okay. And you mentioned that you  
14 made a sale to Lufthansa? Sorry--

15 MR. MITCHELL; Ross Mitchell from Bombardier.  
16 Yes, we did. They were the first customers to sign on for  
17 the C Series.

18 MS. CHRIST: Okay. And I think, at one point--I'm  
19 trying to remember what the exact--oh, yes, that there was  
20 some sort of a recognition of the first person to test and  
21 fly the plane, and so that potentially Delta served as this  
22 tester, and maybe were rewarded in terms of the price. Why  
23 would Lufthansa not serve that same signal to the rest of  
24 the industry that Delta might have served?

25 MR. MITCHELL: Well, I think Lufthansa would

1 have been an airline that would have sent that signal. It  
2 was early in the program. I think Mr. Mullet indicated that  
3 what Lufthansa needed to go forward was to meet certain cost  
4 targets. For most situations, there isn't a single launch  
5 customer. There are usually multiple launch customers.  
6 They may be across different geographies, they may be across  
7 different business types within the airline industry.

8 So I think Lufthansa, if you're asking the  
9 question, yeah I mean Lufthansa does send a signal. They're  
10 a quality airline that a lot of people would look at, and  
11 the same is true for Delta.

12 I mean the other thing -- sorry, Ross Mitchell  
13 from Bombardier. The other thing to note here is that the  
14 Lufthansa order was actually assigned to Swiss Airlines. So  
15 Swiss is a fully owned subsidiary of Lufthansa. So today  
16 Swiss operates the CS-100 out of their bases in Geneva and  
17 Zurich, and certainly in terms of a signal, Lufthansa is a  
18 much bigger airline than Swiss, who eventually take the  
19 airplanes.

20 MS. CHRIST: So you would consider Lufthansa a  
21 marquee customer, consistent with Delta in terms of the type  
22 of signal that it could provide, or its marquee -- is it  
23 market-specific like there's marquee for Europe and there's  
24 marquee for everyone else?

25 MR. MITCHELL: Well, I think -- I don't know.

1 Delta can probably speak to this as well, but I think there  
2 are certainly airlines across the world that are seen as,  
3 you know, market leaders. They may, for example, lead their  
4 specific partnership agreements. So in the case of Delta  
5 Sky Team, in the case of Lufthansa Star Alliance, these are  
6 seen as the anchor airlines of those alliances. So they are  
7 extremely important within the business.

8 MR. MAY: Greg May for Delta. I would also  
9 comment, and it's not only, you know, the fact that it's  
10 Delta operating these aircraft. It's the magnitude as well,  
11 that it's 75 firm aircraft that we have stepped up to, which  
12 is an overwhelming endorsement of the aircraft. Then  
13 further one of the top things that's been discussed here is,  
14 you know, about setting the price, you know, that the  
15 marquee sets a lower bar and that everybody else wants that,  
16 you know.

17 From my almost 25 years in buying aircraft, I  
18 can tell you I've seen a number of marquee deals. They  
19 typically are able to achieve anywhere from 20 to 30 percent  
20 better pricing, than what follow on customers are able to  
21 achieve. It's something that is understood by the airlines,  
22 that that customer who stepped up, took the risk is going to  
23 get a better price. The manufacturers are pretty  
24 disciplined about not providing that pricing down the road.

25 MS. CHRIST: And you said that 20 percent --

1 I'm sorry, was it about 20 percent that you mentioned?

2 MR. MAY: Yes from -- anywhere from 20 to 30  
3 percent versus what subsequent pricing would be for a, you  
4 know, once the aircraft is established, that it would be a  
5 more market price for even larger airlines.

6 MS. CHRIST: Is that --

7 MR. MAY: I can give examples in even where we  
8 are at the higher end on aircraft, where someone else has  
9 gotten the marquee pricing ahead of us.

10 MS. CHRIST: Is that dynamic also true of  
11 derivative models. Would an airline be given a similar type  
12 of discount or maybe slightly less if it was something like  
13 the MAX-7? Would they get some sort of --

14 MR. MAY: The first MAXs customer who would  
15 get a marquee pricing. I think in this case Southwest is  
16 probably the airline that achieved that. I don't know what  
17 their pricing was, but it's probably -- it is to a lesser  
18 degree though, because a derivative is perceived as lower  
19 risk than a clean sheet airplane.

20 MS. CHRIST: Oh before I forget at the end,  
21 there are a couple of documents, or if you have anything  
22 that's briefed to share with respect to the 2004 study, and  
23 the airline counsels from 2005 to 2010 that you said are --  
24 gave ^^^^ I'm sorry, Bombardier, that gave you the  
25 impression that the industry was looking for this specific

1 space of aircraft. If you have anything to provide like  
2 from that time period or from those it would be helpful.

3 Back to Delta. You mentioned that when you  
4 were looking for -- looking at the used 717s and the Embry  
5 Airs, and there was not sufficient supply, I think you  
6 mentioned it gave you opportunity to take Bombardier more  
7 seriously again. Can I ask, if I'm reading too much in  
8 this, what do you mean by "again"? Did you look at them at  
9 a prior time and if so, what was your assessment at that  
10 time?

11 MR. MAY: Yes. We've, as I said, we're always  
12 in dialogue with all the manufacturers, and we had been  
13 considering, always been looking at the C series. Again,  
14 however, what changed that made us go looking more seriously  
15 at it was, you know, an expectation to begin with that we  
16 would continue to find aircraft at the price level and cost  
17 of getting them delivered on ramp that we would achieve with  
18 the aircraft from Boeing.

19 What we found after those aircraft was that  
20 that total cost was increasing by 40 percent or more, which  
21 again made us go back and revisit conclusions that we had  
22 had before, that the E-190 was the way to go. We had -- you  
23 know, the time frame we're talking about is December of  
24 2015-January 2016. You know, we had really focused in on  
25 the E-190 beginning in like March of 2015, and had made an

1 initial decision to go with E-190s more in the summer of  
2 2015, but didn't commit until the end of the year.

3 But it was during that time frame again. We  
4 needed to pool of 75 aircraft at least. On the 717 side of  
5 things, the only aircraft that were possibly viable were I  
6 believe it was 17 aircraft. They're operated by Volatia.  
7 Those aircraft were not going to become available until  
8 maybe 2019, and the numbers that they were indicating just  
9 were not something that we would pursue.

10 So it was really about E-190s, and the E-190s,  
11 we were talking to many leasing companies and getting  
12 indications on where they would come out on -- it wasn't  
13 only about ownership cost, but then also our cost to  
14 transition those aircraft and what they would contribute in  
15 order to get them on lease with Delta.

16 MR. BAISBURD: Yohai Baisburd, and just to add  
17 one point, to show you just how arbitrary and bespoke this  
18 product definition is those Embry Air 190s are less than 100  
19 seats, slightly less than 100 seats, and they're less than  
20 2,900 nautical miles. That was what Boeing came to the  
21 table to offer when Delta was looking, and Delta ultimately  
22 went with the CS-100.

23 But that just shows you this line at 100 on  
24 the low end, and the line at 150 at the top end, don't make  
25 commercial sense from the airlines that fly. They may make

1 some academic sense; maybe it's the way the producers are  
2 looking at it, although I don't know that that's the case.  
3 But certainly from the airline perspective, no one in this  
4 industry that I'm aware of groups planes in 100 to 150 as a  
5 single tranche.

6 MR. MAY: And Greg May at Delta. Just for on  
7 the record, that this size -- in our configuration, the C  
8 series is 109 seats, and the E-190 would have been 96 seats.

9 MR. McCLAIN: And also there was a third  
10 aircraft that was in the mix that we didn't pursue quite as  
11 extensively, but it was in the same discussion range, which  
12 is the slightly larger Embry Air aircraft, the E-195, which  
13 is over the 100 seat limit. So it's almost exactly the same  
14 size as the CS-100 but again artificially excluded out of  
15 the product definition because of this artificial range  
16 requirement.

17 MS. CHRIST: I think you've touched on this a  
18 little bit in the opening statements with your presentation,  
19 but your 2015 to 20 -- I think I wrote this, 2034 or 2035  
20 market forecast indicates that the C series offers operators  
21 potential savings between 7-1/2 million to 12 million per  
22 aircraft.

23 If it's possible in the post-conference brief,  
24 could you give some additional information on sort of what  
25 that entails, where the cost savings that you're -- a little

1 bit more itemization of those cost savings for airline  
2 operators.

3 MR. MULLOT: So we can submit that, yes.

4 MR. MAY: Greg May for Delta. We'd be also  
5 happy to share with you our own conclusions on those  
6 operating cost savings that the aircraft provides.

7 MS. CHRIST: That would be helpful, thank you.  
8 Do you have -- at Bombardier, do you have or have had  
9 relationships with other producers to develop your product,  
10 either in other countries, help develop overall?

11 MR. MULLOT: Sebastian Mullet, Bombardier. So  
12 especially on the C series, we did mobilize extensively  
13 amongst the international supply chain. We are really truly  
14 an integrator, meaning that when we design an aircraft, we  
15 define the envelope of the requirements, the performance,  
16 the range, the fuel burn performance, the cabin comfort.

17 So we define those parameters and then we go  
18 and select suppliers for they're called work packages. So  
19 chunks of the aircraft, and we ask them to design within  
20 that design space. So we're doing that internationally, and  
21 you know, a number of the player in the supply chains  
22 actually are based here in the U.S. I've already mentioned  
23 Pratt-Whitney, which was with the engine one of the key  
24 contributor to the step change in the economic efficiency of  
25 the aircraft.

1                   I could name, you know, for the avionics,  
2                   which is sort of the brain of the aircraft Rockwell Cummings  
3                   out of Cedar Rapids, as well as for the fly by wire, again  
4                   very important system in the aircraft, which is really  
5                   electrical comments on the flight control, Parker out of  
6                   Irvine, California. So yes, we've mobilized suppliers  
7                   across our supply chain.

8                   MS. CHRIST: Did you have any kind of  
9                   development agreement with the Chinese like Komac and what  
10                  was that and does it still exist or if you could just give  
11                  me some information on it?

12                 MR. MULLOT: No, we do not have a development  
13                 agreement with Komac, certainly not on the C series. One of  
14                 the suppliers for this fuselage is a Chinese supplier named  
15                 ACC. Just like many other suppliers on the aircraft  
16                 structures come from various countries, but only for the  
17                 fuselage. Some of our own facilities in Northern Ireland  
18                 for the wing.

19                 So it's truly -- you know, today our business  
20                 is truly international, and it's very difficult to only rely  
21                 on one home country or one country for supply.

22                 MS. CHRIST: I think that's all I have for  
23                 questions. Thank you very much.

24                 MR. ANDERSON: Thank you, Ms. Christ. Okay,  
25                 Mr. Yost.

1                   MR. YOST: Good afternoon. Thank you very  
2 much for coming, and I've really enjoyed your testimonies,  
3 all of it. Let me be very brief because the day has already  
4 been very long. In Bombardier's financial, 2016 financial  
5 report, I see an item in Special Items on page 66 of an  
6 impairment and other write-offs of program tooling and  
7 inventory worth \$3.249 billion. Could Bombardier explain  
8 what these items are, either now or in your post-conference  
9 brief? Was this inventory meaning airplanes that may have  
10 been produced?

11                   MR. MULLOT: We will definitely explain that  
12 in our post-brief submission. I think we're no accounting  
13 experts here, so we do not venture there. But we will  
14 definitely provide that information, and it goes back to  
15 what Shara said earlier I believe, on the various or the  
16 difference in the accounting methodology used by Bombardier  
17 and the one used by Boeing, which we actually have done in a  
18 few years back. But we'll provide that in the submission.

19                   MR. YOST: Okay, thank you very much.  
20 Referring to a question that was asked earlier regarding the  
21 onerous contracts provision for the C series, I'll look  
22 forward to the explanations that were already offered and to  
23 the explanation regarding the accounting for this.

24                   MS. ARANOFF: We'd be happy to supply that.

25                   MR. YOST: Okay. Getting back to the previous

1 question, does the impairments indicate that the C series  
2 was a troubled launch? Were these teething problems, so to  
3 speak?

4 MR. MULLOT: Sebastian Mullet. It is simply  
5 an indication of an adjustment in the forecast of the cost,  
6 not if he has to do with the, you know, with the health of  
7 the program. But we'll elaborate in the brief again.

8 MR. YOST: Okay. Thank you very much. That  
9 concludes my questions.

10 MR. ANDERSON: Okay. Mr. Duncan.

11 MR. DUNCAN: First question to Ms. Aranoff,  
12 you talked about expanding the like product from one that is  
13 co-extensive with the proposed scope. How do you square  
14 that with the testimony we've been hearing today around this  
15 table about how there is such a large gulf between the  
16 subject sales for importation, in terms of seat count, with  
17 even the smallest model number that Boeing offers within the  
18 expanded numbers?

19 MS. ARANOFF: Yeah. This is a puzzle, because  
20 of course the Petitioner selected the scope, and they ran  
21 into the problem right away that our witnesses have been  
22 telling you about this afternoon, which is that the C series  
23 is smaller than anything that Boeing now produces.

24 And that left them with a quandary of how to  
25 define the scope on the bottom end, that doesn't necessarily

1 reflect the realities of competition in the marketplace,  
2 where as Mr. Mitchell has noted, Bombardier sees its  
3 competition mainly with Embraer, which is an out of scope  
4 product.

5                   So you're asking us to justify the broader  
6 like product that we've defined. We simply said to  
7 ourselves okay, we know what the competitive realities are  
8 in this market, but in defining the domestic like product,  
9 the Commission is supposed to be looking at what the  
10 domestic industry makes in the United States, and then say  
11 to itself is this a narrow product or is there a broader  
12 continuum of products. We think that the latter is in fact  
13 the right answer.

14                   You can take Boeing's smallest narrow body up  
15 to its largest, and depending on how you configure them,  
16 they can have a range of seat capacities and different  
17 ranges as well. But Boeing has artificially tried to create  
18 a dividing line by saying to you if you configure it in  
19 exactly two classes with exactly a certain seat pitch and  
20 exactly a certain range, then there's a clear dividing line.

21                   The problem is that's not actually how the  
22 planes are made or used. There's a much broader range in  
23 terms of seat pitch is or whether there are one, two or  
24 three classes, which all of those things will result in each  
25 of those models not being as widely separated from each

1 other in terms of seat size.

2 This morning Boeing said to you oh really  
3 there's a gulf. These things go up in large steps of size  
4 between the 737, 7, 8 and 9. Well, if you look at it  
5 exactly, configured in exactly one way, maybe you could make  
6 that argument. But that isn't how the market works. One  
7 airline is going to have more seats than another in the same  
8 737, MAX 7, 8 or 9. So if you look at it in terms of the  
9 diversity of use that's actually taking place in the  
10 market, there really isn't a clear dividing line.

11 There's absolutely no magic to 150 seats, and  
12 everything that Boeing makes is above the 2,900 range limit,  
13 so that doesn't help you distinguish either.

14 MR. BAISBURD: Yohai Baisburd. If I can add  
15 one thing. If I understood the testimony this morning,  
16 United switched from 700's to MAX-8s. Well, the MAX-8 is  
17 above the 150 seat, whereas the 700 is in this artificial  
18 definition that they've put forth. I mean that alone shows  
19 you that for a large campaign and sale to United, that they  
20 were willing to move up gauge at that range.

21 But in terms of a family of products, I mean I  
22 don't think anyone can credibly maintain that the 737 is not  
23 a family of planes. I mean you heard this morning that  
24 they're produced on the same line, using similarly trained  
25 employees. They're sold in the same channel of

1 distribution. I mean if you look at all the traditional  
2 factors that you look at, there's an overwhelming continuum  
3 of the 737 family.

4 This is two steps, right. The first question  
5 is did the sale injure, right? Was there a kind of  
6 causation, and the answer is no because there was no  
7 competing Boeing product at that time that Boeing can offer.  
8 There's no lost sale. There's no lost revenue.

9 Separate from that is what industry does  
10 Boeing have, whether it is the domestic industry? The  
11 domestic industry is the 737 family, for all the reasons  
12 that were developed earlier.

13 MR. MITCHELL: Ross Mitchell from Bombardier.  
14 If I may, the seat count is really a difficult matter, and  
15 in the United States, the largest airlines actually will  
16 describe the configurations they have as three class, right.  
17 They have a first or business class, a premium economy and  
18 an economy. So we all have been asked to put together a  
19 three class configuration.

20 But putting the extra class in there can  
21 sometimes make a difference in terms of the number of seats  
22 you have in the airplane. When you asked this morning, you  
23 know, what's the real differentiator, 150? What's the solid  
24 line? I mean the answer was difficult to follow, but there  
25 isn't one. Every airline configures their airplane

1 differently.

2 In our testimony, we showed that American  
3 Airlines went from 150 to 160, and that's just simply a  
4 matter of changing seat pitch within the airplane. It's not  
5 something that they have to get certified; it's not  
6 something that requires the manufacturers input. They  
7 simply put the seats either closer together or further  
8 apart.

9 So when you're trying to nail the seat count  
10 as a dividing line, that's really tough. You know, in a  
11 sales campaign we spend an awful lot of time going back and  
12 forth with airlines on exactly what the seat count is for  
13 the airplane we're selling at that time, and no two airlines  
14 are the same.

15 So to suggest that a market exists or doesn't  
16 exist at 150 seats as a firm position is, in my experience,  
17 completely artificial.

18 MR. DUNCAN: I understand from testimony this  
19 morning and this afternoon that Boeing has exited the 717  
20 model, which used to be, I would say in your guys' opinion a  
21 closer match to the C-100 from your testimony earlier. Are  
22 there anything under the product scope specifications, not  
23 expansion upwards but going underneath the scope limits that  
24 Boeing produces that competes in the market?

25 MS. ARANOFF: Boeing doesn't produce anything

1 smaller. Right now, the MAX-7 is the smallest. Well, the  
2 700 to the extent it's still being produced, but they're not  
3 offering new ones for sale, and the MAX-7 is a little bit  
4 bigger. There's nothing smaller than that that Boeing makes  
5 in the United States.

6 MR. DUNCAN: And the CRJ is a model that  
7 Bombardier produces that's smaller but competes in that  
8 area.

9 MS. ARANOFF: Bombardier produces regional  
10 jets, which is the CRJ, and they are smaller. They're not  
11 part of the domestic like product calculation because  
12 they're not a U.S. product produced by a domestic industry.  
13 I think Mr. Mitchell mentioned just a while ago that if you  
14 asked Embry Air what the market segment in which they  
15 compete is, they would say 76 to 130 seats.

16 So you know, airlines define the markets for  
17 -- or the aircraft manufacturers define the markets for  
18 marketing purposes wherever they see their competitive sweet  
19 spot. But if Embry Air is saying 76 to 130 and Bombardier  
20 is saying 100 to 130 and Boeing is saying something else, it  
21 just goes to show you that really it's hard to draw any  
22 distinctions that are meaningful based on the Commission's  
23 like product criteria based on seat size.

24 MR. DUNCAN: And on the upper range, I know  
25 there was talk about plans for a CS-500, which would be

1 above the scope definition as proposed by the Petitioner.  
2 But does Bombardier produce anything currently in that  
3 range?

4 MR. MITCHELL: Ross Mitchell for Bombardier.  
5 No, we don't. The CS-300 is the largest aircraft we produce  
6 and have ever produced.

7 MR. DUNCAN: As the counsel and firms should  
8 know, we gathered certain like product or alternative  
9 product information in the Commission's questionnaire  
10 collection. Should there be an importer or purchaser that's  
11 reporting expansion merchandise? That would be a  
12 misunderstanding of the products in question, would it not?

13 MS. ARANOFF: Shara Aranoff. I'm not sure Mr.  
14 Duncan that I understand your question.

15 MR. DUNCAN: If importer or a purchaser in the  
16 U.S. was saying it had imports or purchases of other single  
17 aisle LCAs from Bombardier, that would be a  
18 misunderstanding, correct?

19 MS. ARANOFF: There's only two single aisle  
20 LCAs from Bombardier, the CS-100 and the CS-300.

21 MR. DUNCAN: And my final question --

22 MR. McCLAIN: If I could weigh in on that  
23 question too, the questionnaire was somewhat unclear on the  
24 definition of an LCA. The only definition of LCA as opposed  
25 to the 100 dash to 150 dash seat LCA was the phrase "large

1 commercial aircraft." The regional, there is a distinction  
2 between regional jets and mainland aircraft in Delta's view,  
3 which is driven by the pilot contract scope clause that Mr.  
4 Esposito was explaining earlier. In other words, that the  
5 -- if the aircraft if 76 seat or smaller, it must be  
6 operated by the regional affiliate and not by Delta mainline  
7 pilots, and if the aircraft are larger, then it can be  
8 operated by mainline pilots and we would call that a  
9 mainline aircraft.

10 But these regional jets that we're talking  
11 about, particularly the larger ones, are large commercial  
12 aircraft, and Delta has in its fleet some of its larger CRJ  
13 or they're regional jets in the sense that they're 76 seat  
14 or smaller aircraft. But we would also consider them to be  
15 large commercial aircraft. So that may be where some the  
16 confusion that you're describing is coming from.

17 MR. DUNCAN: Thank you. My final question is  
18 this morning, the morning panel spoke about how to analyze  
19 in the context of threat, shifts in market share. I invite  
20 the panel to react to that analysis within the understanding  
21 of a single like product coextensive with the scope.

22 MR. LICHTENBAUM: Sorry. Peter Lichtenbaum  
23 for Bombardier. Can you focus your question a little bit  
24 further? I just want to make sure that I'm answering it.

25 MR. DUNCAN: All right. As you're aware, as

1 was discussed this morning and this afternoon, a lot of the  
2 way the Commission typically analyzes injury is nailing some  
3 aspects in this case to the large capital intensive nature  
4 and the fact that certain sales are grouped and there are  
5 long lead times, etcetera, etcetera.

6 The Petitioners want us to look at the market  
7 share that they had for the 737-700 in a period prior to a  
8 standard ITC Period of Investigation, and compare that to a  
9 future period, which they made some calculations and they  
10 discussed what their drop in market share was, and I'm  
11 inviting you to respond to that.

12 MR. LICHTENBAUM: Yeah, okay. So you know,  
13 it's sort of puzzling to me as well, and so I think what  
14 they're doing is looking back to some prior point in time  
15 when they had market share, because they haven't had market  
16 share recently, and saying that the Delta sale is going to  
17 be a drop from that market share which they had many years  
18 ago, but haven't had in a while.

19 If I understood their position, that basically  
20 they at one point, maybe it was 2007 or something, they had  
21 like 70 percent market share in this segment, but they  
22 haven't been, you know, dueling in the U.S. these last few  
23 years. So I think their current market share is not 70  
24 percent but is zero percent, and Mr. Novick said this  
25 morning, you know, our market share is going to drop to 24

1 percent.

2                   It actually seems to me that their market  
3 share would increase from zero percent to 24 percent once  
4 they start delivering the 737 MAX. So it is a pretty unique  
5 situation that the Commission is confronted with when you  
6 have a zero percent domestic market. They haven't been  
7 delivering any product. I don't know. Shara, do you want  
8 to --

9                   BB Oh okay. Yohai Baisburd. I think  
10 actually the standard Commission analysis works here, right?  
11 So what are the facts on the record again. Boeing moved out  
12 of this space in 2006 when they stopped producing the 717.  
13 That's a fact. Obviously their market share declined  
14 because they stopped producing the plane, you know, more a  
15 decade before the first CS-100 will arrive in the United  
16 States.

17                   They put to market the 700. You heard earlier  
18 from Mr. Esposito, the 700 from Delta's perspective has  
19 certain limitations in terms of fuel efficiency. They have  
20 ten of them in their fleet for certain particular missions.  
21 It does not fill the role that airlines needed in that space  
22 in the 100 to 110 space, which is an actual operating space,  
23 not an academic consideration of what the range should be.

24                   Thus, you have no market share because you did  
25 not offer a product to the market that the market wanted at

1       that time. They made -- they were going for upgauge, larger  
2       aircraft at the top end of the range that they've defined.  
3       That's fine, except you have no subject imports in that  
4       space because the only subject import you have is an order  
5       for deliveries of a relatively, you know, modest number when  
6       compared to the Boeing production per year of planes that  
7       will start to arrive in 2018.

8                       We'll go into more detail obviously in the  
9       post-conference brief on this. But I think like there's not  
10      actually that much creativity that has to happen here. If  
11      you really look at how they've defined what they're going  
12      after, and if you look at how they define what they're going  
13      after, you'll see the gamesmanship at play here, and then  
14      the record, I think, doesn't allow for a reasonable  
15      indication of threat.

16                     MR. DUNCAN: All right. One last point.  
17      There seems to be a lot of joint understanding of the facts  
18      surrounding the Delta purchase of the CS-100. But there  
19      seems to be a dispute over some of the facts in relation to  
20      that, where in the morning panel there were firm orders  
21      alleged for the CS-300.

22                     I think in the afternoon panel, I've heard  
23      testimony that there haven't been. So to the degree in your  
24      post-conference brief you can clarify the facts of that, it  
25      would be appreciated.

1                   MR. MAY: Greg May for Delta Airlines. I, you  
2 know, can make it very firm and clear right now. We have  
3 only ordered CS-100s. We have a firm, a firm order for 75  
4 CS-100s. We have the options for 50 additional CS-100s  
5 after that. We also have flexibility rights, as we talked  
6 about before, that beginning with aircraft 36 we could  
7 decide to convert to CS-300.

8                   No such decision has been made or is  
9 contemplated in the near future. Again, it comes back to  
10 flexibility, because the further out you go, the less  
11 certain we are as far as what the market demands are going  
12 to be.

13                  MR. MITCHELL: Ross Mitchell for Bombardier.  
14 I can confirm that what Mr. May has just described in  
15 relation to our contract with Delta is exactly correct, and  
16 we are not -- the facts between us are clearly agreed.

17                  MR. ANDERSON: Mr. Corkran.

18                  MR. CORKRAN: Douglas Corkran, Office of  
19 Investigations. Thank you to this panel for all your very  
20 helpful testimony. I only have a few questions to follow up  
21 with what you already answered for this panel. One is can  
22 you give me maybe a little bit better sense of the  
23 comparison between the CS-100 and CS-300?

24                  In terms of your production line, are you able  
25 to -- are you able to produce both on the same production

1 line? Do you have to have special tooling for one versus  
2 the other? Do you have employees who are capable of  
3 producing both variants?

4 MR. MULLOT: Sebastian Mullot, Bombardier. So  
5 yes, on the final assembly line in Montreal, we're able to  
6 manufacture in different lease, yes one red NCS. Obviously,  
7 very few companies might defer, namely the wings are  
8 reinforced for the CS-100. It's a bigger aircraft and  
9 therefore carries more weight, and so we need to advise our  
10 supplier in the Northern Ireland facility of the type of  
11 wing we would want on future deliveries.

12 That goes back to the lead time I was alluding  
13 to earlier of, you know, 18 to 20 airplanes, I would say a  
14 heads up for citing which versions you want. But  
15 ultimately, we're driving to make sure we can manufacture  
16 either aircraft on the line, just like Boeing does on their  
17 facility on the 737 line. In fact, there's no secret here.  
18 We try to do as well as they do. When we launched that  
19 aircraft, we had Airbus on the Boeing line.

20 We observed what they did on those two product  
21 lines, and we thought well gee, if we want to compete in  
22 that market and be effective to our customer in the 100  
23 seat, 110 seat, we need to have some flexibility. So yes,  
24 we can use and can manufacture those aircraft on the line in  
25 Montreal.

1                   MR. CORKRAN: Thank you, and I'm sorry if I  
2 missed this. To date, have there been any orders for the  
3 CS-300, or have all your orders so far in this size range  
4 been exclusively CS-100?

5                   MR. MITCHELL: Ross Mitchell for Bombardier.  
6 We do have orders for the CS-300. Our first customer for  
7 the CS-300 is Air Baltic of Latvia, and they have the  
8 airplane in service, as airlines will also take CS-300s for  
9 their services in Europe. So we have had CS-300 orders.

10                  MR. CORKRAN: Okay. Can you tell me a little  
11 bit more about the consuming market in Canada for aircraft  
12 of this particular size range?

13                  MR. MITCHELL: Ross Mitchell for Bombardier.  
14 In Canada, the aircraft in this size range, we have an order  
15 from Air Canada for the CS-300. The CS-300 was ordered to  
16 replace Embry Air 190s, ironically Embry Air 190s that  
17 Boeing took in trade from Air Canada when they sold 737 MAX  
18 8s to Air Canada. Another large airline in Canada is  
19 WestJet. WestJet operates 737- 700s, 737-800s. Those are  
20 the major airlines within Air Canada.

21                  There are also charter airlines that exist  
22 that carry vacation passengers mostly to the south and to  
23 Europe in the summer. There is a regional affiliate of Air  
24 Canada called Air Canada Jazz. They operate regional jets  
25 and are turboprops, and again they are separate and apart in

1 terms of their operation from Air Canada.

2 So it's similar to the situation that exists  
3 in the United States, and then I have some smaller regional  
4 carriers throughout the country. But that's pretty much the  
5 market in Canada.

6 MR. CORKRAN: What is your estimate of annual  
7 sales of aircraft in this size range for the Canadian  
8 market?

9 MR. MITCHELL: Well, as I mentioned earlier,  
10 we don't really look at the Canadian market in isolation.  
11 We look at the North American market as a whole, simply  
12 because the North American market is our market in our view,  
13 because all of the Canadian airlines compete to a greater or  
14 lesser extent with the airlines in the U.S.

15 MR. CORKRAN: Thank you. My apologies. You  
16 did mention that earlier. One of the statements that we  
17 heard, I think several times actually in the morning panel  
18 was that this is not a product that is produced for  
19 inventory, that there are no, and I believe the term was  
20 "white tails," that white tails are not produced in this  
21 particular market. Would you agree with that particular  
22 assessment?

23 MR. MITCHELL: Ross Mitchell for Bombardier.  
24 I would agree with that statement. It's not in our interest  
25 to build airplanes without a customer attached to that.

1                   MR. CORKRAN: And to follow up on some  
2 testimony that was heard, that was delivered earlier, the  
3 120 plane capacity that was referenced first in the morning  
4 panel, I believe I heard this afternoon that like 2020 or  
5 2021, that was actually deemed to be achievable?

6                   MR. MULLOT: Sebastian Mullet. Yes, this is  
7 the objective that we have stated out there to any  
8 potential, to investors in the markets. We intend to  
9 deliver 20 aircraft per year in that time frame, and I  
10 stated earlier that we see it's not an easy task and I also  
11 want to bring that back in perspective by saying that we  
12 present roughly in 2020 time frame three month of  
13 production of the 737 aircraft.

14                  MR. CORKRAN: Thank you very much. I believe  
15 this question's for Mr. Mitchell. I asked a similar  
16 question of the morning's panel as well. What if any role  
17 did Airbus play in the -- in the United transaction and the  
18 Delta transaction to your knowledge?

19                  MR. MITCHELL: To my knowledge, I'll begin  
20 with United. Airbus didn't play a role in that transaction.  
21 From our perspective, the transaction from the beginning was  
22 a discussion between Bombardier and United and Embry Air and  
23 United for 100 seat aircraft. We, as I said in my testimony  
24 earlier, were offering a CS-100, and United told us it was  
25 too big.

1                   And the Embry Air 190, as I think in some  
2                   discussions earlier, Delta has it at 96 seats and United  
3                   will probably something similar to that. So we weren't  
4                   trying to find ways to make our airplane, which is 109 seats  
5                   in a Delta configuration, match up economically with a  
6                   smaller airplane. Airbus was not involved in that  
7                   particular campaign that I can recall.

8                   And Delta from my experience, and certainly  
9                   they can confirm this, the transaction was always about  
10                  Embry Air 190s used, but potentially used Boeing 717s. It  
11                  did not involve, to my knowledge, no aircraft from Boeing or  
12                  Airbus, and I do not remember any instance where used  
13                  aircraft from Airbus were involved.

14                  MR. CORKRAN: And from Delta's perspective?

15                  MR. MAY: Greg May from Delta. It's correct  
16                  for the size category that we're talking about, the 110  
17                  seats, that there was no new product from either Boeing or  
18                  Airbus under consideration. It was only used aircraft that  
19                  were discussed with Boeing because of their trade-ins that  
20                  they had taken on the E-190s. Just for completeness of  
21                  information, during this time frame we besides having a need  
22                  for this size category aircraft, we had a need for large  
23                  narrow bodies.

24                  Again, as I'd mentioned earlier, Boeing had  
25                  indicated -- and the time frame was similar, 2018, 2019.

1 Boeing had again indicated to us that they were full up,  
2 that they were sold out during that time frame. So we did a  
3 direct negotiation with Airbus and acquired additional  
4 A-321s because of the fact that they could fill the need in  
5 that time frame that Boeing could not. But they were  
6 completely unrelated.

7 MR. CORKRAN: This is a question just to sort  
8 of help me put certain time frames in context. It seemed  
9 like when we were talking this morning about lag time, about  
10 order books, that we were talking a number of years out. It  
11 sounded like from some of Delta's transactions in the  
12 marketplace, that you seem to buying on a -- in a much  
13 shorter time period, only a couple, one to a couple of  
14 aircraft.

15 Is that typical? I mean to airlines come into  
16 negotiations with manufacturers with different time tables,  
17 time frames for purchasing?

18 MR. MAY: So it's really more related -- so  
19 the longer term commitment is more related to entering into  
20 a new aircraft type that we haven't operated before. So if  
21 you look at what we've done over the last few years, so this  
22 was a very significant order with Bombardier, 75 firm  
23 aircraft. During this last couple of years, we've also gone  
24 in and done a direct negotiation with Boeing to order 20  
25 incremental 73-900s.

1                   We went in and ordered 37 additional A-321s  
2                   with Airbus, and in those situations they are generally  
3                   closer in, and it's just satisfying changes, more near-term  
4                   changes in our fleet plans. Also to help put it in  
5                   perspective, because of our fleet size, on an annual basis  
6                   just to stay at kind of a level field as far as our aircraft  
7                   count, just for ordinary replacement we need to be acquiring  
8                   40 to 50 aircraft per year.

9                   If you look at where we are over the next few  
10                  years, we're bringing in 60 probably, I think on average  
11                  maybe a little more than 60 per year over the next few  
12                  years, and that's because of replacement and to a much  
13                  lesser extent growth. Our growth overall is only in the two  
14                  to two and a half percent basis on an ASM available seat  
15                  model basis, and two-thirds of that growth is provided for  
16                  by up-gauging, where only one-third is by shell count, by  
17                  aircraft count.

18                 MS. ARANOFF: Mr. Corkran.

19                 MR. BAISBURD: Yohai Baisburd. Just to  
20                 quickly clarify, I think you're talking about fleet-wide,  
21                 those replacements.

22                 MR. CORKRAN: Yes, yes, fleet-wide.

23                 MS. ARANOFF: Mr. Corkran, Shara Aranoff, if I  
24                 might. I think one thing to just clarify, because we've had  
25                 a lot of discussion today about lag times and the time

1 between order and delivery, is Delta has spoken to the  
2 demand side. But just on the supply side, you have what Mr.  
3 Mullett is discussing and Boeing was discussing as well,  
4 which is that there is a certain lag associated with the  
5 amount of time that it takes all of the parts producers to  
6 produce the parts to assemble that aircraft.

7 That's, you know, as we've noted for  
8 Bombardier, about 18 to 24 months from when you got an order  
9 minimum time before you would be able to assemble an  
10 aircraft, and Boeing has its own numbers for that. But  
11 there's a second issue of lag here that you've heard about,  
12 and that is the backlog issue, that for Boeing and for  
13 Airbus, they have these massive multi-year order queues that  
14 are waiting to be produced.

15 So an airline might come in and say we want  
16 aircraft in 2019, and they might be told, as Delta was told  
17 sorry, we're sold out. You'll have to wait longer than  
18 that. So it's just important on the supply side to  
19 distinguish between sort of the built-in manufacturing lag  
20 and the supply lag, due to the fact that for both Boeing and  
21 Airbus there are these very large backlogs. Boeing's  
22 publicly announced that there is this 4500 aircraft for the  
23 single aisle.

24 MR. MAY: Greg May at Delta. One more further  
25 clarification as well as is, you know, that the situation of

1 being sold out isn't a stagnant situation necessarily. So  
2 when we were competing the C series, and when we made the  
3 decision that we, you know, on the large size, the 190 seat  
4 narrow bodies and went with some more Airbus aircraft,  
5 Boeing indicated that they were full up.

6 However, at that time was when they also had  
7 the United 737-700 order. After that was converted, those  
8 slots opened up. So at a later date, they suddenly did have  
9 some slot availability, but our decision had already been  
10 made.

11 MR. CORKRAN: I think that completes my  
12 questioning. I would -- I would very much appreciate if in  
13 the post-conference brief the sales projections that I  
14 believe were mentioned earlier and are projected out for  
15 five years, if they could be --

16 If they could be provided, as well as any  
17 information on the -- I believe the Spirit and Jet Blue  
18 transactions that were mentioned earlier. With that, I have  
19 no further questions and I thank the panel very much.

20 MR. ANDERSON: Thank you, Mr. Corkran. I'll  
21 just visually see if my colleagues have any follow-up  
22 questions. Ms. Christ or Mr. Yost.

23 MS. CHRIST: Just one quick follow-up, and if  
24 you could address it, actually both parties if they could  
25 address it in post-conference brief. We've heard in our

1 questionnaires we asked a lot about non-price factors, and  
2 we've had a lot of discussion about the role of non-price  
3 factors. Some of those non-price factors seem to be more or  
4 less important depending on the fleet size of the airline.

5 So for example, potentially a larger fleet  
6 size is less concerned about fleet complexity and the cost  
7 of fleet complexity, but maybe a smaller airline is more  
8 concerned about the non-price factor of risk appetite and  
9 imitating larger airlines. So as we get this information  
10 from the questionnaires, from the purchasers of airline, to  
11 the extent that you can give us some information on how to  
12 understand the differences in importance, relative  
13 importance of some of the non-price factors, that would  
14 help me in sort of understanding and analyzing the responses  
15 that I get from them.

16 MR. MAY: Greg May from Delta. When you're  
17 referring to that, you are referring to anything besides  
18 price. You're talking about all the other operating costs  
19 that we face and other non-cost factors?

20 MS. CHRIST: Yeah. We had in the  
21 questionnaire a list of some non-price factors, and  
22 different companies may consider it very important, somewhat  
23 important, not at all important in the grid that we had, in  
24 trying to understand what might be driving their assessment  
25 of the relative importance to the extent that you are either

1 a leasing company or you have ^^^^ or your fleet size or  
2 other factors that might help explain the relative  
3 importance or the difference among purchasers of non-price  
4 factors and how they rank those and use those in their  
5 decision-making.

6 That would be helpful just for me when I get  
7 to interpret the information that I receive. Thank you.

8 MR. ANDERSON: Okay, and with that, for parity  
9 sake, I would just encourage you to comment on what I asked  
10 the first panel, given the details of the transaction, the  
11 Delta transaction, and you already said that you will  
12 provide some information in the post-conference brief. But  
13 more detail on the pricing of the options of the C-100 and  
14 the C-300, any other information you can provide.

15 I know you've already said that the  
16 information you believe is incorrect and way off I believe  
17 it was said. So that would be very helpful. I know it's  
18 very confidential, and then I just had one real brief  
19 question.

20 Given the testimony about the high quality,  
21 the clean sheet product, the C-100 and that I believe it was  
22 stated that it was the most advanced technology, most  
23 advanced technically single aisle aircraft in the skies, and  
24 given that the customer had a specific request that was  
25 being either unmet or underserved by a very large

1 manufacturer in the case of Boeing, would it -- do you  
2 expect to be able to be a price-maker, and therefore charge  
3 a premium price for your products, as opposed to ^^^^ and  
4 we'll see what the details of that sales transaction are.

5 But wouldn't you be a price-maker here and be  
6 able to charge premium prices for your product in that  
7 situation?

8 MR. MITCHELL: Ross Mitchell from Bombardier.  
9 All things being equal, that might be the case. But all  
10 things aren't equal here. So we are bringing a brand new  
11 program to market with significant risk, and there is  
12 consultation that you need to give to an airline to take  
13 that risk, to putting on those airplanes.

14 We're also up against the two largest players  
15 in the industry, massive compared to us. And so, you know,  
16 if things were equal that would be the case. But here,  
17 things are not equal and we are under extreme pressure, and  
18 we are trying to get airlines to accept a brand new  
19 airplane. Just to give you a little bit of perspective,  
20 this is the first airplane designed clean sheet in the  
21 single aisle market in three decades.

22 So nobody else has tried to do this in three  
23 decades. So you can imagine that if an airline's going to  
24 come along with Bombardier on this ride, they will want fair  
25 compensation to come along on that ride. And so I think

1 certainly like I said, all things are not equal and so  
2 that's the reality of the situation.

3 MS. ARANOFF: Shara Aranoff here, and Mr.  
4 Mitchell, maybe you want to also touch on one other point,  
5 which is that, you know, when Bombardier was looking at this  
6 100 seat aircraft, there was a seat cost issue that you had  
7 to compensate for in terms of the fuel efficiency, right?

8 So that the new technology and Mr. Mitchell  
9 can comment on this further, the new technology, one of the  
10 new technologies that the C series brings to the market is a  
11 degree of fuel efficiency that takes a seat size, the 100  
12 seat that was inefficient with a higher fuel consumption,  
13 and makes it affordable in terms of seat costs for an  
14 airline.

15 So they were overcoming a disadvantage with  
16 the new technology, as opposed to jumping ahead in a way  
17 that would command a premium. Mr. Mitchell, maybe you can  
18 explain that better than I can.

19 MR. MITCHELL: Certainly. Ross Mitchell from  
20 Bombardier. Generally when we look at aircraft that are in  
21 the single aisle market, a smaller aircraft historically has  
22 had a disadvantage versus a larger aircraft in some sense  
23 because the airlines are often interested in the seat cost  
24 that can be provided to the airline.

25 And so typically the 100 seat market was

1 filled with a number of airplanes, which I think Boeing  
2 testified had failed earlier, including their own 737-600  
3 and 717, the Airbus A-318. So you had to bring  
4 extraordinary technology to the market to be able to get a  
5 seat cost that was acceptable to the airlines.  
6 Ultimately, passengers will only pay a certain price, and  
7 that price dictates a seat cost that the airline must hit.

8 The 100 seat to 110 seat market has been  
9 exceptionally difficult for anyone to compete in, and there  
10 are a lot of programs that have disappeared over the years.  
11 So we had to bring, let's be clear. The engine technology  
12 that's on this airplane was very innovative. We were the  
13 first to put this on our airplane.

14 We made a carbon fiber wing that we had never  
15 done before. We had to change the alloys we use on the  
16 aircraft fuselage to make sure they cut the weight and  
17 maintenance cost savings that would bring the aircraft into  
18 line with the seat costs that were necessary. There were a  
19 number of things we've had to do to revive the 100 seat  
20 market.

21 So it's been a long journey and it required a  
22 lot from us to deliver an aircraft which now we can say  
23 makes the 100 seat market competitive, brings an airplane  
24 that the airlines are interested to put in their fleet.

25 MR. BAISBURD: Yohai Baisburd. Just one thing

1       that Mr. Mitchell also mentioned earlier, which is a  
2       condition of competition that has to be kept in mind is  
3       while the CS-100 is a clean sheet in this space, there were  
4       still used aircraft that were in the market at the time,  
5       that were competitive alternatives, which Delta itself  
6       considered. So it's not like there was an excitement here  
7       that a new plane hadn't been introduced in a long time, and  
8       which Boeing itself had abandoned back in 2006. But there  
9       were certainly other used options in the marketplace that  
10      have an effect on the pricing.

11                   MR. McCLAIN: Right, and just Scott McClain  
12      for Delta. Just to add to that point, it's important to  
13      understand that that used aircraft strategy had been a  
14      critical component of Delta's fleet strategy for several  
15      years, not just with the 717 acquisition that I've already  
16      described to you and this Embry Air 190 acquisition that  
17      we've talked about.

18                   But Delta has had an extensive strategy over  
19      the last several years of acquiring older MD-88 and MD-90  
20      aircraft, and then leveraging its own tech ops, its own  
21      maintenance and repair capabilities to sort of squeeze the  
22      life out of, you know, the last 15 years of life out of  
23      these older aircraft, as a way of managing the total cost of  
24      ownership and the total cost of operation of the aircraft.

25                   So Delta was absolutely open to considering

1 used aircraft as an alternative to the CS-100 and used that  
2 competitive alternative as a part of driving the deal with  
3 Bombardier.

4 MR. MITCHELL: Ross Mitchell from Bombardier.  
5 If I might, one further thing, because there is an airplane  
6 that is in the 100 seat space, the Embry Air 190 and 195,  
7 and that is the used aircraft that we competed against.  
8 That airplane is still in the market, used aircraft because  
9 -- and this will give you an indication of how difficult  
10 that market is.

11 After only ten years in operation, they have  
12 decided to re-engine that airplane to keep it competitive.  
13 That is not a normal production cycle for an aircraft of any  
14 size. To have them re-engine an airplane after ten years is  
15 quite unusual. But it gives you a sense of how difficult  
16 that particular market is to remain competitive in.

17 MR. ANDERSON: Thank you all for those fulsome  
18 answers and clarifications, and with that, thank you very  
19 much this afternoon for all your testimony, responding to  
20 our questions. Again, you can tell the depth of interest  
21 and complexity here based on staff's questions and thank you  
22 very much.

23 We would -- I would like to now just take a  
24 five minute recess and ask that both Mr. Lichtenbaum and Mr.  
25 Novick be ready to do closing arguments in five minutes.

1 Thank you.

2 (Whereupon, a short recess was taken.)

3 MS. BELLAMY: Closing remarks on behalf of  
4 Petitioner, Robert T. Novick, Wilmer Cutler Pickering Hale  
5 and Dorr LLP. You have ten minutes.

6 CLOSING REMARKS BY ROBERT T. NOVICK

7 MR. NOVICK: Ready? I have to say, I've been  
8 practicing trade law for 34 years, and I have never, ever  
9 witnessed a presentation like I just saw that is so hard for  
10 me to actually contain myself to comment on. So we're going  
11 to do most of what we're going to do in the post-conference  
12 brief, because I believe in civility. But let's put up one  
13 slide. Let's put up one website.

14 This is the Bombardier landing page. Look at  
15 that. "Optimized for the 100 to 150 seat market segment."  
16 Today, we saw a Slide 3 from Mr. Mitchell. This is the one  
17 he put up. This is our Exhibit 44 from our petition. They  
18 somehow both took out the dividing lines between the  
19 different segments, and then moved the 737 back 7 off over  
20 to the right, so it doesn't compete with their 110, their  
21 100 and 300. I've never seen such a thing.

22 We heard ten different suggestions about what  
23 the like product ought to look like. We heard 100 to 110  
24 seats. We heard 100 to 120 seats. We heard maybe 220  
25 seats. Then from the counsel to Delta, we heard well, what

1 Boeing did is they told you about 100-150 seats, but they're  
2 out at 50 percent of the market. Does he imagine that every  
3 plane is going to have a different seat? We're going to  
4 have a 101 seat, a 102 seat, a 103 seat, a 104 seat plane?  
5 It's outrageous what we heard earlier this afternoon.

6 Then Mr. Mitchell says -- first he says we  
7 compete with Embry Air. We don't compete with Boeing and  
8 Airbus. Go back and tell the Quebec premier that, who when  
9 you made your Delta sale boasted that today, Boeing and  
10 Airbus aren't going to be happy because today Quebec won.  
11 Go tell him you compete with Embraer.

12 But later, in response to the last question,  
13 he said we had to offer this price because we're competing  
14 with these behemoths, these behemoths, Boeing and Airbus.  
15 What happened to being in competition with Embraer? Which  
16 is it? You can't have it both ways.

17 Then, and I can't say much about it because  
18 it's confidential information in the record. On two  
19 critical, critical issues to this investigation, the  
20 suggestion, the statements made belie what's in the  
21 confidential data that's in the record. You have it. You  
22 can look at it. We'll point it out clearly in our  
23 post-conference brief. I'm shocked.

24 We heard there's no price transmission in this  
25 industry. That's just not right. Everyone knows there's

1 price transmission. But then after hearing that we later  
2 hear I can calculate the price from others. How do you do  
3 that if there's no price transmission in the industry? We  
4 certainly calculated a price and provided it to the  
5 Commission.

6 I mean I have to say I'm shocked at what we  
7 heard earlier. This case is about Bombardier building a 100  
8 to 150 seat two aircraft for that segment of the market,  
9 getting billions of dollars of subsidies to be able to build  
10 it, and there's no dispute about that, that they got the  
11 money to build it, and they're selling it in the U.S. market  
12 not just to Delta. Delta's an example. Delta can talk all  
13 about what it wanted for its particular needs. Somehow  
14 though Delta started a campaign for a used regional jet and  
15 ended up with 125 planes, 90 of which can be CS-300s.

16 First, we heard there were no -- the  
17 suggestion was maybe there weren't firm orders. No, we  
18 didn't say there weren't firm orders. There are options for  
19 90 CS-300s. That campaign is a critical campaign, not  
20 because of whether Delta wanted a 100 or 110 seat plane.  
21 What happened was a price that Delta received on a CS-100,  
22 which is in the 100 to 150 seat market in which Boeing  
23 competes, that is so far below any price you could imagine.

24 And now we heard it's launch pricing. We all  
25 know there was launch pricing in 2008, but now there is U.S.

1 launch pricing. We agree there's launch pricing in the  
2 world, but launch pricing is not an exception to the dumping  
3 statute. The price they offered and the price Delta paid is  
4 a dumped price. The Department of Commerce initiated its  
5 investigation, putting 80 percent dumping margins, 80  
6 percent countervailing duty margins. We recognize that it  
7 was just initiated, but we have to go through the process.

8 I also was struck by -- I couldn't figure out  
9 which statute we were talking about. We heard that dumping  
10 margins don't matter. I think that it's pretty clear in the  
11 Commission impact analysis that the size of the dumping  
12 margins do matter. We heard the subsidies, you know, I  
13 heard something about the WTO and it's not the WTO.

14 It's pretty clear that the nature of the  
15 subsidy does matter in the analysis. So I have to say I was  
16 struck, I really have to say I was struck by the testimony  
17 earlier. I was struck by the statements about confidential  
18 information in the record. There were assertions made  
19 publicly that the confidential information you'll see you  
20 have will reveal the outrageous, the landing page.

21 Changing slides to make it look more like  
22 they're not in the market, to hear they're not competing  
23 with Boeing, to hear they're not competing with Airbus.  
24 It's only Embraer, this little bitty plane. They're just  
25 building this little bitty plane that competes with a

1 regional jet, and that we somehow concocted a market because  
2 there's no difference. Everything's a LCA.

3 Well, we know that's not true. There's a  
4 significant difference between a plane that can fly  
5 transcontinentally, which is why there's a nautical mile  
6 dimension to the scope merchandise, and a regional jet that  
7 doesn't. The fact that Delta may choose to fly the plane  
8 only a few hundred miles or whatever number of miles is not  
9 what defines what the market is.

10 The reason you have large commercial aircraft,  
11 the reason Bombardier built a large commercial aircraft as  
12 opposed to just maintaining the regional jet that it already  
13 has, is it offers capabilities that are different. It can  
14 fly transcontinentally. That's why the definition of the  
15 product includes a nautical mile. We keep hearing some  
16 artificially created definition.

17 That's why they built the large commercial  
18 aircraft. They could have just upgraded their regional jet  
19 if they just wanted to compete with Embraer. That's not  
20 what's going on. What's going on is a new entrant into a  
21 LCA space. We heard at least one of the Bombardier call it  
22 the small single aisle space, the most honest  
23 characterization of how the industry looks at these  
24 airplanes.

25 That's what they're doing. That's fine.

1 They're entitled to do that. It's great that they're doing  
2 that. They're smart competition, as the question was asked.  
3 They built a great plane, new technology and then priced it  
4 accordingly. The way they're pricing it is dumped beyond  
5 any reasonable imagination, and I have to say I apologize to  
6 the staff who have worked so hard all day and before and  
7 been here probably more than any other preliminary staff  
8 conference. But what I saw just the last couple of hours  
9 was really difficult to sit and watch.

10 So with that, I'm not going to go through the  
11 fact that the Commission standards is such that the evidence  
12 on the record is certainly adequate for a preliminary threat  
13 finding, and I'll leave it at that, and we will address each  
14 of the allegations that you heard earlier in our  
15 post-conference brief. Thank you.

16 MR. ANDERSON: Thank you, Mr. Novick.

17 MS. BELLAMY: Closing remarks on behalf of  
18 Respondents, Peter Lichtenbaum, Covington and Burling, LLP  
19 and Yohai Baisburd from Dentons US, LLP. You have ten  
20 minutes.

21 CLOSING REMARKS BY PETER LICHTENBAUM

22 MR. LICHTENBAUM: Thank you very much. Staff,  
23 thank you very much for your active attention through a long  
24 day. So I've also been practicing in Washington quite a  
25 while, I think maybe not quite as long as Bob, since I

1 started out my career working for the government.

2 I've been in Washington a long time as well,  
3 and in my experience in Washington, when people start using  
4 words like "shocked" and "outraged," it's often because  
5 they're concerned that their case has been substantively  
6 undermined, and I think that's just what happened this  
7 afternoon. You know, Bob knows that politicians may say  
8 many things, but that's not evidence that the Commission is  
9 going to look at. You all will have the task of assembling  
10 the record for the Commission to decide.

11 Obviously, the domestic like product is a  
12 critical issue in this investigation. The domestic like  
13 product is defined with respect to the U.S. industry that  
14 produced it, not what Bombardier or Embraer make. Boeing  
15 defines, manufactures and markets their 737 as a family.  
16 The same aircraft can be configured with one, two or three  
17 classes and range of seats.

18 Indeed as you heard from Mr. Mitchell, three  
19 classes of configurations are actually more common these  
20 days, and sometimes that spans the 150 seat line, and range  
21 is more or less than 2,900 nautical miles. So for Boeing,  
22 the only place where it matters to define the product, the  
23 737 is a continuum with no clear dividing line let alone at  
24 150 seats.

25 So I think we've been actually quite clear all

1 day today. I'll be clear again now, that we believe that  
2 the domestic like product is all single aisle aircraft 100  
3 seats and up in case there's any doubt about that. As to  
4 the Delta sale, Mr. Baisburd may have additional comments  
5 when I'm done. But I think Boeing has admitted in response  
6 to your questions that they didn't compete with a domestic  
7 like product. They claimed that they can meet all  
8 requirements in the segment they defined, but for some  
9 reason they didn't allow for a new aircraft to Delta.

10           And it wasn't because of Bombardier pricing;  
11 it was already their plan to offer only used aircraft. They  
12 didn't have the right-sized new aircraft, and even their 737  
13 plane wasn't available in the time frame that Delta needed,  
14 as you heard from Delta. They claim that a single lost sale  
15 can cause threat of injury, and cite Commission precedent in  
16 the newspaper printing presses case.

17           Well that's different, because there was  
18 competition from the domestic like product in that case.  
19 It's really hard to complain about impact from the sale  
20 where you didn't compete. It's not a lost sale if the  
21 domestic like product didn't compete.

22           I thought there was an excellent point from  
23 staff about Bombardier growing the market. Basically, the  
24 company moved Delta way from non-subject merchandise,  
25 regional jets, to subject merchandise, as we've defined the

1 like product and as Boeing has. Delta was not replacing it  
2 737-7s; they were replacing regional jets.

3 They make a lot of the inclusion of CS-300  
4 options. Those are not a sale. Those options are an  
5 example of the flexibilities that Delta mentioned are  
6 included in contracts, but the Commission can't assume that  
7 they will be used. It is long-term protection for Delta as  
8 their needs evolve, and even if the 300 options were a sale,  
9 it's not a sale again if Boeing isn't competing. It's not a  
10 lost sale if Boeing doesn't compete.

11 In the United transaction, their other focus  
12 in this case, they claim head to head competition. That's  
13 not our understanding, so we'll have to see how the record  
14 plays out on that one. They themselves say that their plane  
15 doesn't compete with the CS-100. Mr. Conner has said that,  
16 which is the plane that Bombardier offered, and they don't  
17 dispute and they can't dispute that United didn't end up  
18 buying the domestic like product as they have defined.

19 United ended up buying the 737-800, so any  
20 direct impact from the United sales on a product that Boeing  
21 believes is outside the relevant industry. I'd also suggest  
22 that the Commission ask Boeing about any non-subject sales  
23 and other terms that were bundled in their transaction, as  
24 those have been referenced in media reports.

25 Price transmission. They say a lot about

1 price transmission coming out of Delta and United. They say  
2 every other airline in the market knows the price. The  
3 evidence you heard from Delta today doesn't support that  
4 claim. Prices are opaque and whatever impact there is is  
5 highly speculative. The Delta sale was an initial major  
6 U.S. customer for a unique airline. There's no reason to  
7 assume that other airlines are going to get that price.

8 Even if they knew the Delta price, they  
9 wouldn't expect to get the same price. As Delta explained,  
10 the price was for a launched campaign is generally 20 to 30  
11 percent below what other airlines will get. As far as  
12 Boeing exiting the market, Mr. Novick complained that I said  
13 Boeing had exited the market.

14 I point him to the transcript here of what I  
15 actually said. Boeing did abandon the lower end of the  
16 single aisle market. It's reflected in the fact that they  
17 only have one delivery in the U.S. in the POI. Yes, they're  
18 building the MAX-7, but they just upgauged to 138 seats,  
19 much more in the middle of the single aisle market. They  
20 really can't satisfy the lower end airline needs for that  
21 big an airplane.

22 The evidence is the Delta sale, where they  
23 couldn't offer the MAX-7. That was not going to meet  
24 Delta's needs, and United, where they had to discount very  
25 sharply to persuade the customer to change to a plane that

1 the airline didn't want. And on the eminence of injury,  
2 Boeing seems to want you to look out five or six years,  
3 maybe longer. There's no precedent for anything like that.

4 A lot can happen in five or six years.  
5 Boeing, Bombardier and Airbus will all be competing.  
6 There's no way to predict the result of that competition in  
7 the marketplace. The results of it are going to depend and  
8 determine whether Boeing is injured five or six years from  
9 now. So if their case depends on that approach, it's very  
10 speculative and no way is accepted under international  
11 rules.

12 We're not aware of any case where the  
13 Commission has found threat in the absence of any import.  
14 It's hard to say how it would be consistent with a statutory  
15 requirement, for threat to be based on further dumped or  
16 subsidized imports, which is the standard for threat under  
17 U.S. law. There haven't been any dumped or subsidized  
18 imports, so how can you have more, which is what the  
19 statute requires.

20 Somebody mentioned through the looking glass  
21 earlier today, so I'll quote Lewis Carroll from "Alice in  
22 Wonderland." She's had no tea, and the Mad Hatter asks her  
23 if she would like some more tea. She says "I haven't had  
24 any yet, so I can't very well take more." I think that's  
25 sort of what we have here as far as imports go. Okay, I'll

1 stop.

2 And the last point I'd like to make on the  
3 impact of the Delta sale in terms of derivative development  
4 of the MAX-7. It's a re-engining, not a clean sheet. Most  
5 of the costs of re-engining are often borne by the engine  
6 manufacturer, so we should understand that. And if there  
7 are large costs, whatever revenues they might have gotten  
8 from the Delta sale would be immaterial.

9 As you heard, advance payments are small and  
10 once you start building planes, the cost of actually  
11 building that are way larger than the advance payments. So  
12 it's very implausible you would fund any derivative  
13 development out of advance payments from a particular  
14 airline sale. I'm going to turn to Mr. Baisburd.

15 CLOSING REMARKS BY YOHAI BAISBURD

16 MR. BAISBURD: Thank you and I'll be quick  
17 because the day has been long. So let me just be clear from  
18 the outset, that it really matters to Delta that they wanted  
19 a 100 seat plane. It starts with the mission for the  
20 purchaser. They can't fly 130 seat plane on a 110 or 109 or  
21 100 seat route, period, full stop.

22 We started the morning with a statement we are  
23 here today because immediate economic harm. To whom?  
24 Boeing, the largest exporter in the United States? Not of  
25 aircraft, of anything, with billions, hundreds of billions

1 of dollars of revenue. How are they subject to immediate  
2 economic harm because of depressed prices and lost sales to  
3 Delta? You have to be in it to win it. They didn't have a  
4 plane to offer Delta that they manufactured. They had used  
5 Brazilian planes that they resold.

6 So they made their sale. They were never had  
7 an opportunity to produce planes for this particular sale  
8 because they don't have a plane in the size that meets the  
9 mission criteria that Delta needed. You heard this  
10 afternoon that they didn't have slots. Their order book is  
11 full. Delta needed those planes in their fleet to provide  
12 service to their customers and make money for their  
13 shareholders and employees by 2018, and Boeing did not have  
14 an option to offer them out of Boeing's own production.

15 They also made it clear that they cannot  
16 economically -- Delta has made it clear that they cannot  
17 economically fly 124 or 130 seat plane on a route that will  
18 only justify 110 seat. Do not go with an abstract, academic  
19 definition of 100 to 150 seat, even if a manufacturer  
20 themselves claim that that's the market they're serving,  
21 because the purchasers do not see it that way.

22 The purchasers have been absolutely clear.  
23 They segment the market. You cannot justify flying a plane  
24 that's 30 percent empty or 20 percent empty. That seat  
25 spoils. You never recover that revenue if that seat is

1 empty, and so critical. You start with the mission. You  
2 define the plane that meets that mission, and then you go to  
3 market to find the economical plane that allows you to meet  
4 the seat cost that you need to meet to run your airline  
5 profitably.

6 Boeing exited a space. That was a decision  
7 they made obviously decades ago because of the long lead  
8 time, and the consequences are they're late to market with  
9 an option that meets what Delta's needs were when they did  
10 their campaign in 2016, and thank you very much for your  
11 time today.

12 MR. ANDERSON: Thank you, Mr. Baisburd and Mr.  
13 Lichtenbaum. I would like to just, on behalf of staff,  
14 close this conference by thanking everybody who has come  
15 here today, and for your patience and your time. It's been  
16 a long day. The Commission has previously looked at  
17 aircraft in a number of non-trade remedy studies. I think  
18 we've done a couple of studies on LCAs and aerostructures  
19 and even business jets.

20 But it's a fascinating industry, a very  
21 complicated industry and we've all moved along the learning  
22 curve, whether it was up or down today. So thank you very  
23 much. Just a couple of reminders about the preliminary  
24 investigation, some key dates to keep in mind.

25 The deadline for submission of corrections to

1 the transcript and submission of post-conference briefs is  
2 Tuesday, May 23rd. If briefs contain business proprietary  
3 information, a public version is due on Wednesday, May 24th.  
4 The Commission has tentatively scheduled its vote on these  
5 investigations for Friday, June 9th, and we'll report our  
6 determinations to the Secretary of the Department of  
7 Commerce on Monday, June 12th.

8                   Commissioners' opinions will be issued on  
9 Monday, June 19th, and with that, thank you all for coming.  
10 This conference is adjourned.

11                   (Whereupon, at 5:36 p.m., the conference was  
12 concluded.)

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## CERTIFICATE OF REPORTER

TITLE: In The Matter Of: 100-To 150-Seat Large Civil Aircraft From Canada

INVESTIGATION NOS.: 701-TA-578 and 731-TA-1368

HEARING DATE: 5-18-17

LOCATION: Washington, D.C.

NATURE OF HEARING: Preliminary

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

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I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceedings of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker identification and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceedings.

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