UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:) Investigation	No.:
LARGE RESIDENTAL WASHERS:) TA-204-013	
MONITORING DEVELOPMENTS IN THE)	
DOMESTIC INDUSTRY)	

Pages: 1 - 237

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1	UNITED STATES OF AMERICA
2	BEFORE THE
3	INTERNATIONAL TRADE COMMISSION
4	
5	IN THE MATTER OF:) Investigation No.:
6	LARGE RESIDENTIAL WASHERS:) TA-204-013
7	MONITORING DEVELOPMENTS IN THE)
8	DOMESTIC INDUSTRY)
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12	Main Hearing Room (Room 101)
13	U.S. International Trade
14	Commission
15	500 E Street, SW
16	Washington, DC
17	Tuesday, June 25, 2019
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19	The meeting commenced pursuant to notice at 9:30
20	a.m., before the Commissioners of the United States
21	International Trade Commission, the Honorable David S.
22	Johanson, Chairman, presiding.
23	
24	
25	

1	APPEARANCES:
2	On behalf of the International Trade Commission:
3	Commissioners:
4	Chairman David S. Johanson (presiding)
5	Commissioner Irving A. Williamson
6	Commissioner Meredith M. Broadbent
7	Commissioner Rhonda K. Schmidtlein
8	Commissioner Jason E. Kearns
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22	Douglas Corkran, Supervisory Investigators
23	
24	
25	

1	APPEARANCES:
2	Congressional Witnesses:
3	The Honorable Sherrod Brown, United States Senator, Ohio
4	The Honorable Rob Portman, United States Senator, Ohio
5	
6	Embassy Witness:
7	Embassy of the Republic of Korea
8	Washington, DC
9	The Honorable Haekwan Chung, Director-General for Trade
10	Legal Affairs and Public Relations, Ministry of Trade,
11	Industry and Energy
12	
13	Opening Remarks:
14	Panel 1 (Myles S. Getlan, Cassidy Levy Kent (USA) LLP)
15	Panel 2 (Daniel L. Porter, Curtis, Mallet-Prevost, Colt &
16	Mosle LLP)
17	
18	Panel 1
19	Cassidy Levy Kent (USA) LLP
20	Adducci, Mastriani & Schaumberg LLP
21	Washington, DC
22	on behalf of
23	Whirlpool Corporation ("Whirlpool")
24	James F. Keppler, Vice President, Integrated Supply
25	Chain and Quality, Whirlpool

1	APPEARANCES (Continued):
2	Casey Tubman, General Manager, Laundry, North American
3	Region, Whirlpool
4	Jack A. Levy, Myles S. Getlan, Mary Jane Alves and
5	Deanna Tanner Okun - Of Counsel
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9	Washington, DC
10	on behalf of
11	Haier US Appliance Solutions d/b/a GE Appliances
12	John R. Magnus and Sheridan S. McKinney - Of Counsel
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15	Panel 2
16	Curtis, Mallet-Prevost, Colt & Mosle LLP
17	Washington, DC
18	on behalf of
19	LG Electronics USA, Inc.
20	LG Electronics, Inc.
21	(collectively, "LGE")
22	John Toohey, Director of Strategy, LGEUS
23	Theodore Myers, Innovation Team Leader, LGEUS-TN
24	Daniel Klett, Principal, Capital Trade, Inc.
25	Charles Anderson, Principal, Capital Trade, Inc.

1	APPEARANCES (Continued):
2	Daniel L. Porter, James P. Durling, Gina M. Colarusso
3	and Kimberly A. Reynolds - Of Counsel
4	
5	Closing Remarks:
6	Panel 1 (Jack A. Levy, Cassidy Levy Kent (USA) LLP)
7	Panel 2 (James P. Durling, Curtis, Mallet-Prevost, Colt &
8	Mosle LLP)
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1	PROCEEDINGS
2	(9:40 a.m.)
3	MR. BISHOP: Will the room please come to order?
4	CHAIRMAN JOHANSON: Good morning. On behalf of
5	U.S. International Trade Commission I welcome you to this
6	hearing on Investigation No. TA-204-013 concerning large
7	residential washers monitoring developments in the Domestic
8	Industry.
9	On January 23, 2018, the President, pursuant to
10	Section 203 of the Trade Act of 1974, issued proclamation
11	9694 imposing a tariff measure on imports of certain large
12	residential washers and parts thereof in the form of
13	tariff-rate quotas. The proclamation was published in the
14	Federal Register on January 25, 2018. The measure took
15	effect on February 7, 2018 for a period of three years and
16	one day or through February 7, 2021.
17	The President imposed the measure following
18	receipt of a report from the Commission in December 2017
19	under Section 202 of the Trade Act that contained an
20	affirmative recommendation, remedy recommendations and
21	certain additional findings. Section 204-A1 of the trade
22	act requires the Commission to developments with respect to
23	the Domestic Industry including the progress and specific
24	efforts made by workers and firms in the Domestic Industry
25	to make a positive adjustment to import competition as long

1	as any action under Section 203 of the Trade Act remains in
2	effect.
3	Whenever the initial period of such action
4	exceeds three years, Section 204-A2 requires the Commission
5	to submit a report on the results of the monitoring to the
6	President and the Congress no later than the midpoint of the
7	initial period of relief. In this case, by August 7, 2019.
8	Section 204-A3 requires the Commission to hold a
9	hearing in the course of preparing such a report which is
10	the purpose of today's hearing. Before we begin, let me
11	note that only the Commission and the Staff will ask
12	questions of the parties.
13	Schedule setting forth the presentation of this
14	hearing, Notice of Investigation and Transcript order forms
15	are available at the Public Distribution Table. All
16	prepared testimony should be given to the Secretary. Please
17	do not place testimony on the Public Distribution Table.
18	All witnesses must be sworn in by the secretary
19	before presenting testimony. I understand that parties are
20	aware of the time allocations. Any questions regarding the
21	time allocations should be directed to the Secretary.
22	Speakers are reminded not to refer in their remarks or
23	answers to questions to business proprietary information.
24	Please speak clearly into the microphones and state your
25	names for the record for the benefit of the court reporter

1	and for those seated at the back of the room.
2	If you will be submitting documents that contain
3	any information you wish classified as business confidential
4	your request should comply with Commission Rule 201.6.
5	Before we begin, let me welcome workers from Whirlpool's
6	Clyde, Ohio manufacturing facility. We appreciate having
7	you hear today.
8	Mr. Secretary, are there any preliminary matters
9	MR. BISHOP: Mr. Chairman, I would note that all
10	witnesses for today's hearing have been sworn in. There are
11	no other preliminary matters.
12	CHAIRMAN JOHANSON: Very well. Will you please
13	announce our Congressional Witness?
14	MR. BISHOP: Our first Congressional Witness is
15	the Honorable Sherrod Brown, United States Senator from
16	Ohio.
17	STATEMENT OF SENATOR SHERROD BROWN
18	SENATOR BROWN: Thank you, Mr. Chairman. It's ar
19	honor to be here on behalf of Clyde workers and Whirlpool
20	workers in other communities in Ohio and on behalf of my
21	whole state. I thank you for the opportunity to testify in
22	this case regarding large residential washers. This is the
23	fourth time I've come to the International Trade Commission
24	to testify on behalf of whirlpool and its Ohio workers
25	including workers from Clyde.

1	Each time I'm here I tell you how important
2	Whirlpool is to the manufacturing sector. They have 9
3	plants and 25,000 workers in the United States. I tell you
4	how important the company is to Ohio, 10,000 workers in my
5	state alone. I tell you how important the washing machine
6	factory and its 3,000 jobs are to the community of Clyde.
7	Just a moment ago I met a number of workers from
8	Clyde and Freemont and Bellevue and all over Northwest Ohio.
9	Last time I was here I testified on behalf of the Domestic
10	Industry in support of its Section 201 position. Whirlpool
11	had no choice but to file its safeguard case because Samsung
12	and LG have gone to great lengths to put American producers
13	out of business and dominate the U.S. washer market.
14	Fortunately, the Commission agreed. You found
15	the industry was seriously injured by surging imports and
16	recommended that a safeguard be put in place. As a result
17	the President imposed tariffs on washing machine imports and
18	certain washing machine parts. I'm here to testify that
19	tariffs have helped American companies to help them compete
20	and help them keep jobs in Ohio.
21	U.S. companies have been able to expand
22	production and invest in their facilities. Three thousand
23	workers at Clyde who were at risk have been able to breathe
24	a little easier. In fact, Whirlpool actually expanded in
25	Clyde, hiring 200 more workers in that facility and Clyde

6	some who criticized the tariffs because they say washer
7	prices increased as a result. I want to address briefly
8	some of those criticisms.
9	Samsung and LG have been dumping in the U.S.
10	Market for so many years; their prices were artificially low
11	because of their cheating. Although prices have risen
12	recently, they're still lower than they were in 2015. We
13	also know that low prices aren't helpful if you don't have a
14	job. When we fail to defend American jobs against companies
15	and countries that cheat, we end up with more unemployed
16	workers who end up with lower wages.
17	The Section 201 safeguard exists to ensure that
18	Domestic Producers can defend themselves against unfair
19	trade practices. That's what happened in the washer
20	industry but we don't breathe a sigh of relief just yet.
21	Samsung and LG have a long history of cheating. If we
22	remove the safeguard too early, if we remove it too early,
23	these companies will go right back to their past bad
24	behavior.
25	The relief that companies like Whirlpool who was

employees have seen their wages in total increase by 10

Tennessee and South Carolina washer facilities. That's

exactly what the safeguard was intended to do. There were

We've seen more than a thousand jobs added to

percent since the safeguard took effect.

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1	already undercut by stockpiles of Samsung and LG washers
2	rushed into our market before our tariffs went into effect.
3	The full three years of the safeguard are necessary to
4	prevent additional stockpiling and to ensure American
5	companies like Whirlpool are able to compete on a level
6	playing field.
7	That's all companies like Whirlpool want, fair
8	competition, and that's all workers want. That's the point
9	of section 201. I urge the Commission to acknowledge the
10	strong progress being made under the safeguard. I recommend
11	the remedy remain in place for the full three years.
12	The workers behind me and the hundreds and
13	hundreds of other Clyde workers deserve the opportunity to
14	fully recover from Samsung's and LG's predatory behavior and
15	to regain their competitive footing. Thank you, Mr.
16	Chairman.
17	CHAIRMAN JOHANSON: Thank you, Senator Brown for
18	appearing here today. Do any Commissioners have questions
19	for the Senator? No Commissioners have questions. We
20	appreciate you being here. Thank you.
21	SENATOR BROWN: Of course, thank you.
22	MR. BISHOP: Mr. Chairman, we will now hear from
23	our Embassy Witness which is the Honorable Haekwan Chung,
2.4	Director General for Trade, Legal Affairs and Public

Relations from the Ministry of Trade, Industry and Energy

1	with the Embassy of the Republic of Korea.
2	STATEMENT OF THE HONORABLE HAEKWAN CHUNG
3	MR. CHUNG: Thank you, Chairman and Members of
4	the Commission. Good morning. My name is Haekwan Chung and
5	I am currently serving as Director General for International
6	Trade Affairs in the Ministry of Trade, Industry and Energy
7	for the Republic of Korea.
8	On behalf of the Korean Government I will present
9	Korea's position on the current safeguard measures on large
10	residential washers. Most notably, safeguard measures
11	should be apprised only for such time necessary to prevent
12	or remedy serious injury and facilitate adjustment.
13	As safeguard measures are extraordinary and
14	exceptional measures, exceptional remedies which target fair
15	trade, the imposition or continuation of safeguard measures
16	should be considered with strict scrutiny and linked to a
17	careful decision as set out in the WTO Agreement on
18	safeguards.
19	Specifically, safeguard measures must only be
20	applied to the extent that they are necessary. Article 7.1
21	and 5.1 of the agreement on safeguards indicate that a
22	member shall apprise safeguard measures only for such a
23	period of time as maybe necessary to prevent or remedy
24	serious injury and to facilitate adjustment.
25	In this regard, Korean Government believes that

1	the current safeguard measures on large residential washers
2	are no longer necessary for the following reasons. First,
3	the Domestic Industry has successfully restructured since
4	the imposition of the measures as available facts show.
5	Since the imposition of safeguard measures in February of
6	2018 it has grown bigger and stronger. In fact, the current
7	condition of the Domestic Industry is much better than that
8	predicted by the Commission during the safeguard
9	investigation.
10	Secondly, LG and Samsung have built and are
11	operating washer manufacturing factories in the United
12	States, respectfully in Clarksville County, Tennessee and
13	Newberry County, South Carolina. Now factories had been
14	planned before the safeguard measures and now are
15	responsible for more than 15,000 new jobs.
16	The logistics of these factories and their
17	ability to supply nearly all of Samsung and LG's U.S. demand
18	means that there is no need of safeguards because the U.S.
19	Industry has already completed a positive adjustment.
20	The Korean government respectively requests that
21	pursuant to this midterm review the Commission provide the
22	President with the advice on termination or appropriate
23	modifications to the safeguard measures in accordance with
24	the relevant U.S. law.
25	At the same time, while Korea believes that the

Τ.	saleguatu measules ale no longer necessary, should the
2	Commission determine that termination is not yet
3	appropriate, Korea should be excluded from the scope of the
4	measures. The Commission has found twice that imports of
5	washers from Korea has not harmed and will not harm U.S.
6	producers, especially in the antidumping and CVD since
7	March.
8	ITC has ruled that imports from washers from
9	Korea are not causing and will not cause injury to the U.S.
10	Domestic Industry. All levels demonstrate that the same
11	conclusion of price in this mid-term review.
12	In concluding this statement, Korean governments
13	would like to emphasize that the improved Korea/USA TA
14	already reflects the rebalancing of trade and the reduction
15	of trade imbalance between the two countries.
16	In light of the longstanding and strong
17	partnership between the two countries and the spirit of the
18	Korea/USA TA, the Korean Government strongly believes that
19	the Commission dually and fully take into account the
20	above-mentioned comments during its review process. Thank
21	you.
22	CHAIRMAN JOHANSON: Thank you Director General
23	Haekwan. Do any Commissioners have questions for Director
24	General? No Commissioners do. We appreciate you being here
25	today.

1	MR. CHUNG: Thank you.
2	MR. BISHOP: Mr. Chairman, our next congressional
3	witness is the Honorable Bob Portman, United States Senator
4	from Ohio.
5	STATEMENT OF THE HONORABLE ROB PORTMAN
6	SENATOR PORTMAN: Chairman Johanson, thank you
7	very much. It's good to be here again. Members of the
8	International Trade Commission, thank you for inviting me
9	back. I am here to talk about the midterm review of the
10	safeguard measure on large residential washers. I've
11	managed to run into my colleague Senator Sherrod Brown on
12	the way out, so I know you've already heard from him.
13	I don't know if we will be repetitive or not,
14	but I think we're going to make some of the same points,
15	because we feel so strongly about this issue. Whirlpool, as
16	you know, employs over 3,000 people in one town in Ohio,
17	Clyde, Ohio. Some of those workers are here today. I saw
18	some blue shirts as I walked in. Once again, they got on a
19	bus I think at 6:00 a.m. yesterday morning as I've been
20	told, and made their way here.
21	The reason they came is they have a lot of
22	pride in what they do. I know they also understand the
23	stakes, and the stakes are huge for them, because they've
24	got jobs there making America's best washing machines, and
25	what they're asking for is the ability to keep doing that

1	and asking for a level playing field so they can.
2	The situation has been frustrating for a lot
3	of us and, you know, there was appropriate action taken by
4	the ITC with regard to dumping. Then the production moves
5	to another country and then moves to another country, and
6	finally the safeguard has been able to give them the ability
7	to continue to compete. So that's what we're asking for
8	today. As some of you know, I'm a former U.S. Trade
9	Representative, had the pleasure of working with some of you
10	including Commissioner Broadbent in that capacity.
11	I also happen to represent one of our nation's
12	top manufacturing states and I know trade policy is
13	complicated. It's very nuanced. It's sometimes very
14	abstract, but what we decide here in this room has real
15	consequences, as you all know, for the people I represent
16	and for the families. It's a balance, and we have to try to
17	get it right.
18	For nearly 70 years, this Whirlpool plant has
19	been in existence in Clyde, Ohio, but more than that the
20	plant has become an integral part of the community. The
21	town's about 6,500 people and again Whirlpool employs over
22	3,000 people. So you can imagine the importance of that
23	company in that town. Despite the deep roots in Ohio and
24	their successes over time, it looked pretty bleak about 18
25	months ago.

1	Again, I want to thank you all and thank this
2	Commission for helping to be able to not just keep this
3	plant going and making sure that it could be competitive,
4	but looking to the future, ensuring that we can have a
5	competitive industry in the United States. We had victories
6	on the trade cases on dumped and subsidized washers from
7	Korea and Mexico, but the foreign competitors evaded the
8	trade remedies levied by the Commission by simply importing
9	dumped washing machines from another country, in this case
10	from China.
11	When those anti-dumping duties were imposed on
12	those unfairly traded washing machines from China,
13	production moved again. So it's sort of a whack-a-mole
14	issue, in this case to Thailand and Vietnam. All the while,
15	these employees from Clyde, Ohio we talked about worked
16	hard, played by the rules, continued to try to innovate and
17	compete, but the country-hopping duty evasion was not
18	sustainable. Again, that's why I applauded the
19	Commission's Section 201 safeguard determination that
20	increased imports were a substantial cause of serious injury
21	to domestic industry.
22	Thanks to your efforts and the President's
23	decision to impose those tariff rate quotas on finished
24	washing machines as well as parts, there's been a decline
25	now in unfairly traded imports. These measures have been

1	critical to preserving those thousands of jobs in Clyde, and
2	Whirlpool has taken advantage of this opportunity by doing
3	what I've encouraged them to do and it's the right thing to
4	do, which is to invest in new technology and new products
5	and its workers.
6	This is not about protecting a domestic
7	industry so that it doesn't have to be competitive. It's
8	just the opposite. We want to give them to space to ensure
9	that they are making these investments and becoming
10	competitive. Since the safeguard went into effect,
11	Whirlpool's capital expenditures have more than tripled, and
12	labor-related expenditures are also increasing.
13	In addition, the safeguard has helped
14	Whirlpool's competitors grow their operations here in
15	America, which has employed more American workers. So when
16	you look back at your work, I think it has accomplished some
17	positive things. Unfortunately, some critics of the
18	safeguard have ignored the good news on the ground in Clyde,
19	Ohio, and instead have chosen to focus on the increased
20	prices of washing machines.
21	In the face of such criticism, it's important
22	to note that prior to the safeguard, prices of washing
23	machines were low because manufacturers were selling them
24	below market, at below market prices. That's not something
25	any of us should want. So it's the work definition of

1	dumping, selling it below your cost.
2	Moreover, the prices of all home appliances,
3	not only washing machines increased last year. So when you
4	look broadly at what happened to appliances, it wasn't just
5	washing machines. In fact, a recent study out of the
6	University of Chicago, which has been repeatedly cited in
7	anti-safeguard arguments, actually makes the case in my view
8	for the current Section 201 action.
9	That notes that the 2016 anti-dumping duties
10	on Chinese production had little effect on consumer prices
11	because foreign competitors were able to relocate their
12	operations. This would suggest that the safeguard was
13	needed, precisely because prior trade remedy actions were
14	unable to address the problem posed by these below market
15	prices. So I think you can take that same study and use it
16	to defend what you have done.
17	In closing, I'd like to make clear to the
18	Commission that given the positive results the safeguard has
19	demonstrated for the workers in Clyde, I believe the
20	safeguards should remain in place for now. I ask this
21	Commission to help ensure the remedy remains effective for
22	American workers. Again, thanks very much for allowing me
23	to come back and to spend time with you all, and I look
24	forward to hearing the results of these deliberations today.
25	CHAIRMAN JOHANSON: Thank you Senator

_	roldinali for appearing here coday. Do any commissioners have
2	questions for the Senator?
3	(No response.)
4	CHAIRMAN JOHANSON: No Commissioners have
5	questions. Thank you again.
6	SENATOR PORTMAN: Thank you all.
7	MR. BISHOP: Mr. Chairman, we will now turn to
8	opening remarks. Opening remarks on behalf of Panel 1 will
9	be given by Myles S. Getlan of Cassidy Levy Kent. Mr.
10	Getlan, you have five minutes.
11	OPENING STATEMENT OF MYLES S. GETLAN
12	MR. GETLAN: Good morning, Mr. Chairman,
13	Commissioners. My name is Myles Getlan of Cassidy Levy
14	Kent, here representing Whirlpool Corporation. We
15	appreciate the opportunity to discuss the positive
16	developments in the domestic washer industry since the
17	President imposed your recommended safeguard measure 16
18	months ago.
19	As we will discuss today, the safeguard remedy
20	is allowing Whirlpool, GE and the legacy domestic producers
21	as a whole to recover from the serious injury they suffered
22	and for them to begin implementing their respective
23	adjustment plans. In reversing the trajectory of a
24	seriously injured industry, the safeguard has been
25	instrumental in securing and creating thousands of jobs.

1	It's worth recalling the circumstances that
2	led to the President's decision to impose safeguard
3	measures, as it provides important context for assessing the
4	state of the industry post-safeguard. The safeguard imposed
5	by the President followed three unanimous determinations by
6	the Commission that Samsung and LG's washer imports injured
7	American washer manufacturers.
8	The safeguard was necessary because Samsung
9	and LG repeatedly shifted their production platforms in
10	order to evade dumping duties and continue their predatory
11	behavior. In its safeguard determination, the Commission
12	found that years of pervasive import under-selling resulted
13	in operating losses and declining capital investments, which
14	according to the Commission imperiled the industry's
15	competitiveness and threatened the viability of Whirlpool,
16	GE and other domestic LRW producers.
17	Based on these findings, the Commission
18	recommended a safeguard remedy that the President largely
19	adopted, a remedy that finally held out the promise of
20	bringing relief to a long-beleaguered industry. Sixteen
21	months later, we can say that the safeguard is helping the
22	legacy domestic producers to recover from their serious
23	injury.
24	To be clear, while LG's and Samsung's new U.S.
25	facilities are important and welcome developments, assessing

1	the impact of the remedy must focus first and foremost on
2	whether the remedy is helping the injured producers, the
3	legacy domestic producers, to recover and adjust to import
4	competition. We see the positive impact of the safeguard in
5	diminished import volumes, and the market share recaptured
6	by U.S. producers.
7	The remedy also has had the effect of
8	moderating Samsung and LG's persistent underselling, which
9	has allowed legacy producers to adjust prices to economic
10	levels that reflect increasing costs. This in turn has led
11	to significant improvement in the financial performance of
12	the legacy domestic producers.
13	Whirlpool's washer business, for example, has
14	been able to earn modest profits for the first time in
15	years, and this improvement has allowed Whirlpool and GE to
16	take important steps in implementing their adjustment plans.
17	Mr. Keppler and Mr. Tubman of Whirlpool will explain how
18	Whirlpool has invested tens of millions of dollars in
19	developing and launching new frontload and topload washers,
20	and enhancing their manufacturing operations and in
21	improving worker training.
22	Given this progress, it's safe to say that the
23	safeguard has helped secure thousands of direct and indirect
24	jobs connected to Whirlpool's and GE's operations, and by
25	hastoning Campung and ICla II C washer investments the

1	safeguard has helped create thousands more jobs in and
2	around South Carolina and Tennessee.
3	But the picture is not all rosy. LG and
4	Samsung stockpiling just prior to the imposition of the
5	safeguard and their demonstrated ability to absorb much of
6	the in quota tariff delayed and diluted the effectiveness of
7	the safeguard measures. Moreover, aggregate demand for LRWs
8	declined for the first time in years due to a trough in the
9	replacement cycle and middling housing activity, and
10	domestic producers are faced with increased costs.
11	These head winds are reflected in the data
12	that show the remedial effects of the safeguard fell short
13	of what the Commission's economic model had predicted for
14	2018. As a result, the legacy producer's recovery is still
15	very much in process, and there is still much for Whirlpool
16	and GE to do in implementing their adjustment plans.
17	In this context, continued safeguard relief is
18	essential for the legacy domestic producers, to fully adjust
19	to import competition, and it will also continue to
20	incentivize LG to walk the talk. That is, to rapidly
21	completed its long-touted transition to U.S. production.
22	In the end, when the safeguard is allowed to
23	run its course, the result promises to be a clear win for
24	everyone. Robust competition among four major healthy U.S.
25	manufacturers, positioned to offer consumers innovative

products for years to come. We look forward to discussing
these issues with you this morning. Thank you.
MR. BISHOP: Thank you, Mr. Getlan. Opening
remarks on behalf of Panel 2 will be given by Daniel L.
Porter of Curtis Mallet-Prevost, Colt and Mosie. Mr.
Porter, you have five minutes.
OPENING STATEMENT OF DANIEL L. PORTER
MR. PORTER: Chairman, excuse me. Chairman
Johanson, members of the Commission, it is good to see you
again. We are here today because the Commission must report
on the efforts undertaken by firms in the domestic industry
to adjust to import competition. Now the statutory language
actually refers to firms in the domestic industry. That is
a direct quote. Contrary to Whirlpool's arguments, the
statute does not refer only to efforts made by the
Petitioners, nor to legacy producers. Rather, the
statutory language directs the Commission to focus on all
firms in the domestic industry.
That is very essence of this case. Much as
Whirlpool and Haier GE would like to, the Commission cannot
ignore that the U.S. industry has already successfully
restructured since the imposition of the duties. The new LO
and Samsung U.S. production factories have already
dramatically expanded the domestic industry.

The U.S. washer domestic industry as a whole

Τ	is now better prepared to compete against imports because
2	the two largest import sources have now become U.S.
3	producers. U.S. washer producers will soon capture more
4	than 90 percent of the U.S. market, and the new LG and
5	Samsung U.S. factories give them every incentive to use
6	those factories and not switch back to importing washers.
7	I ask you to refer to Attachments A and B.
8	Attachment A provides the changes in key performance metrics
9	for U.S. producers that are routinely analyzed in trade
10	cases, and Attachment B places the data in context by
11	comparing to other safeguard mid-term reviews. The
12	improvements by the U.S. washer domestic industry are
13	substantially better than those found in every other recent
14	safeguard mid-term review.
15	Given these facts, LG respectfully submits
16	that it is entirely appropriate for the Commission to
17	recommend early termination of the safeguard duties.
18	However, if the Commission decides not to recommend early
19	termination of the measures, then at the very least the
20	Commission should recommend changing the scope of the
21	safeguard measures remedy to prevent the circumvention that
22	has sprung up since the safeguard measures were imposed.
23	By excluding from the safeguard remedy belt
24	drive washers, circumvention has occurred. These belt drive
25	washers, mostly coming from China and Mexico, compete

1	directly and aggressively with the core of both Whirlpool
2	and LG's U.S. production operations. If the Commission
3	believes that the current safeguard remedies are still
4	needed, then the Commission should recommend closing the
5	loophole that allows circumvention of these very safeguard
6	remedies.
7	The Commission should also consider two other
8	companion recommendations. First, as noted by the Director
9	General for the Korean Government's Trade Legal Affairs, the
10	Commission should recommend to exclude washer imports from
11	Korea from the remaining time of these safeguard remedy.
12	Second, the Commission should increase the TRQ amount so as
13	not to allow Chinese suppliers to capture all of the quota.
14	Actually, with respect to the TRQ level, we
15	note that the current 1.2 million base quota appears to
16	reflect an inadvertent calculation mistake, and that the
17	base level quota should have been 1.7 million units.
18	Commissioners, this mid-term review is more than a
19	statutorily-mandated process, a box that must be checked. A
20	recent economic study concluded that the current safeguard
21	remedy is imposing on consumers a cost of approximately
22	\$1.5 billion each year.
23	The Commission needs to carefully consider
24	whether there really will be future benefits beyond those
25	already achieved, that justify this enormous cost on

1	consumers and the economy. Thank you.
2	MR. BISHOP: Thank you, Mr. Porter. Would the
3	members of Panel 1 please come forward and be seated. Also,
4	I wanna just make sure everybody knows, this is a hearing on
5	large residential washers. If you are to be attending the
6	USTR hearing, that is in Courtroom B. Thank you.
7	CHAIRMAN JOHANSON: You all may proceed whenever
8	you would like.
9	MR. LEVY: Good morning, Mr. Chairman,
10	Commissioners. This is Jack Levy from Cassidy Levy Kent on
11	behalf of Whirlpool Corporation. In just a moment, we're
12	gonna start things off with our industry witnesses, but I
13	just wanted to react to two points we just heard from Mr.
14	Porter's opening remarks.
15	I think I counted no less than ten times the
16	phrase "the Commission should recommend," "the Commission
17	should recommend," "the Commission should recommend." And
18	as I read the Statute, Section 204(A)2, charges the
19	Commission with submitting a report on the results of its
20	monitor activity. It does not charge you with making
21	recommendations to the President absent a request for

25 Secondly, he argued quite strenuously the point

you to remain grounded in the Statute throughout this

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23

24

proceeding.

advice, pursuant to 204(A)4. And I would simply encourage

1	that the safeguard remedy can be terminated early because
2	the domestic industry has, in his words, "already
3	restructured." And he cites to Attachment A to show changes
4	in performance, comparing 2017 to 2020. And I would simply
5	point out the obvious, that the year 2020 has not already
6	transpired. That is very much in the future.
7	And again, under the Statute, you are charged
8	with monitoring developments in the industry. This is not
9	an exercise in soothsaying and looking into the future, much
10	less 2020. So with those comments, I would turn things over
11	first to Mr. James Keppler of Whirlpool Corporation. Thank
12	you.
13	STATEMENT OF JAMES F. KEPPLER
14	MR. KEPPLER: Good morning. My name is Jim
15	Keppler. I am Vice President of Integrated Supply Chain and
16	Quality for Whirlpool's North American region. Casey
17	Tubman, who runs our washer business in the United States,
18	joins me here today. I have over twenty-nine years of
19	manufacturing experience, including eight years at
20	Whirlpool. In my current role, I'm responsible for
21	manufacturing logistics, planning and quality for
22	Whirlpool's North American region, including the operations
23	at our fourteen manufacturing plants in North America.
24	Before coming to Whirlpool, I served in various
25	manufacturing leadership roles within the automotive

1	industry. Since this is my first time testifying before
2	this Commission, I wanted to begin by expressing my sincere
3	appreciation for your past determinations. Your work and
4	the efforts of your staff have been critical to Whirlpool's
5	washer business and have enabled recent upgrades to our U.S.
6	washer manufacturing facility. Forty-three of my team
7	members from Clyde have traveled to this hearing today to
8	express their appreciation as well. And I would like to
9	thank them for being here.
10	Whirlpool has over 25,000 U.S. employees with
11	over 10,000 in the State of Ohio alone. We are
12	headquartered in Benton Harbor, Michigan, and our 2.4
13	million square foot washer facility is located in Clyde,
14	Ohio. Since our founding over a hundred years ago, we have
15	been the leading innovator of automatic clothes washers.
16	Before I turn things over to Casey, I would like
17	to briefly review the circumstances that led to the
18	safeguard remedy. Back in 2013, the Commission unanimously
19	determined that dumped and subsidized imports from Korea and
20	Mexico materially injured the domestic industry.
21	Unfortunately, Samsung and LG were determined to continue
22	dumping to grow their U.S. market share. So they quickly
23	moved their washer plants from Korea and Mexico to China to
24	avoid the orders.
25	The Commission made another unanimous injury

1	determination in 2017, finding that dumped Chinese washer
2	imports were responsible for depressed prices, underutilized
3	capacity and substantial operating losses. But once again,
4	Samsung and LG dodged trade remedies by moving their washer
5	production to Vietnam and Thailand. Whirlpool then
6	petitioned for global safeguard relief in the hopes of
7	putting an end to Samsung and LG's predatory behavior.
8	While these cases played out, several competitors
9	shuttered their U.S. washer manufacturing plants, Bosch,
10	Electrolux, and Fisher & Paykel. Like them, our U.S.
11	production assets suffered massive losses due to imports. A
12	viable washer business depends on a manufacturer's ability
13	to introduce new platforms. Platforms are the architectures
14	we use to produce multiple models with a variety of
15	features. We design platforms to last for an extended
16	period with various upgrades along the way. It's critical
17	that platforms generate an adequate return to support these
18	upgrades and fuel investment in the next generation of
19	product innovations and features. As you know, as
20	successive waves of low-priced imports caused Whirlpool's
21	washer business to lose hundreds of millions of dollars and
22	stifled our ability to reinvest.
23	In your safeguard determination, you found that
24	the U.S. washer industry was seriously injured by imports.
25	You questioned whether the domestic industry could remain

Τ	viable and whether it could continue to sustain such large
2	operating losses without an effective safeguard remedy.
3	Following your safeguard decision, the President decided to
4	take action, and based on your report and recommendation, he
5	imposed tariff rate quotas on imports of finished washers
6	and covered parts, as summarized in Exhibit 1.
7	Today, about halfway into the relief period, I
8	can tell you that the safeguard is working. We are now
9	witnessing tangible improvements in our performance. I'll
10	let Casey explain how the safeguard has helped our washer
11	business, and then I'll provide some perspective regarding
12	our manufacturing operations in Clyde, and the progress that
13	we're making to implement our adjustment plan.
14	STATEMENT OF CASEY TUBMAN
15	MR. TUBMAN: Good morning. My name is Casey
16	Tubman. I have been responsible for Whirlpool's U.S. washer
17	business since 2015. I've been with Whirlpool for over
18	twenty years, first as a washer engineer and later in
19	product strategy, development and innovation. I've also
20	worked on our sales and merchandising teams, engaging with
21	our retail buyers on a daily basis.
22	I've long hoped to testify here with a more
23	positive, more optimistic tone. Thanks to your various
24	determinations and the President's action, I am finally able
25	to do just that. The safeguard is playing a pivotal role in

1 changing the direction of Whirlpool's washer business. will explain, the safeguard is beginning to work and we are 2 seeing some positive improvements in our financial outlook 3 after suffering massive losses in recent years. 4 5 I was here in 2017 when Samsung and LG testified 6 that imposing a 20% tariff would destroy the washer industry 7 and prevent them from selling a single washer. Well, I can tell you, the washer industry is still here and Samsung and 8 9 LG are still selling a lot of washers. The basic conditions 10 of competition in this industry have not changed. LRW 11 suppliers, including Samsung and LG, continue to compete for 12 sales to retailers where we sell the vast majority of our 13 washers. 14 Everyone battles on a daily basis and during 15 annual line reviews for a limited number of retail floor spots. We still all want to get our models on retailers' 16 17 floors in order to be able to sell meaningful volumes. competition still includes a significant volume of washers 18 19 imported by Samsung and LG. In fact, Samsung and LG's 20 combined brand share really has not changed much. All 21 suppliers still offer the same core features, a range of 22 capacities, water heaters, steam cycles, glass lids, color finishes, etcetera. 23 24 And because we all make comparable washers, we compete on price. With retailers' flooring and pushing 25

1	sales of washers that earn them the highest margin or
2	profit. Retailers continue to offer a full lineup of
3	washers at different price points, including the value
4	segment. You can still find plenty of opening price-point
5	washers selling at retail below \$399. This should all
6	sound very familiar to you.
7	Now, that said, other things have changed and
8	changed for the better. With the safeguard in place for the
9	last sixteen months, Whirlpool's washer business has become
10	profitable again. How, you ask? Well, after years of
11	predatory pricing by imports and significant declines in our
12	prices, we finally came to a point where we could price our
13	washers at economical levels. When costs began increasing
14	in 2018, we were able to adjust our prices accordingly,
15	something we had not been able to do since Samsung and LG
16	began their assault on the U.S. industry several years ago.
17	Thanks to the safeguard, for the first time since
18	2012, Whirlpool's washer business is now earning modest
19	profits. But we have not yet fully recovered from all the
20	losses caused by imports in recent years. Nor have we
21	recouped the substantial investments in our recent and
22	ongoing projects. In the past, low-priced imports depressed
23	and suppressed our prices, causing substantial losses,
24	forcing us to cut back on investments and R&D.
25	Now, with positive trends in our financial

1	performance, we have been able to reinvest in the washer
2	business. We are launching new and innovative products and
3	we are taking a number of other steps to enhance our washer
4	manufacturing operations, steps that will help us be a
5	viable competitor for years into the future.
6	As one example, in the fourth quarter of 2018,
7	Whirlpool launched a new top-of-the-line front-load washer
8	platform known as Yanis. We showed you a Yanis model during
9	the February hearing and have brought it back again today.
10	This was Whirlpool's first new front-load platform since the
11	initial wave of imports from Korea and Mexico. As you know,
12	dumped imports destroyed the economics of our prior
13	front-load platform, but the safeguard has given Yanis a
14	chance to compete.
15	Yanis represents a complete re-engineering of
16	Whirlpool's front-load washers. It brings larger capacity,
17	as well as key features including enhanced load-and-go
18	dispensing and voice-activated Wi-Fi connected LCD displays.
19	Our app includes a digital assistant to help you know how to
20	treat stains and it enables you to remote-start your wash so
21	that it will finish at a time that works with your schedule.
22	The platform is designed to allow us to offer even larger
23	capacities and more advancements in the future.
24	We are also in the process of updating our
25	top-load platform. The details and timing are still

1	proprietary, but we provided information for you in our
2	questionnaire response. Our questionnaire response and our
3	brief also discuss additional investments that will sustain
4	our product leadership. Updated platforms, expanded and
5	upgraded product lineups, new features, all leading to
6	increased sales opportunities. I invite you to study those
7	details and include them in the proprietary version of your
8	monitoring report.
9	As you review these details, it is important to
10	pause and realize these investments are just the start. We
11	need to continue on our path to profitability so that we can
12	justify further capital expenditures and R&D that are needed
13	to ensure our long-term competitiveness.
14	Another positive effect of the safeguard is that
15	Samsung and LG have started to invest in U.S. manufacturing.
16	The promise of competition on a level playing field is
17	something that we welcome. At the hearing in February,
18	Samsung and LG talked about the investments they are making
19	in their U.S. operations and the vertical integration of
20	those plants.
21	I think it's important to remember why this
22	happened. It's because of the safeguard. Your decision to
23	recommend a remedy on covered parts, tubs, drums and
24	cabinets, incentivized Samsung and LG to vertically
25	integrate their plants.

1	Despite the positive progress we have made over
2	the last sixteen months, several unanticipated developments
3	limited the safeguard's benefit and delayed implementation
4	of our adjustment plan. For example, if we turn to Exhibit
5	2, you'll see that Samsung and LG imported substantial
6	volumes of washers before the safeguard took effect. Just
7	as they had circumvented the orders on imports from Korea,
8	Mexico and China by hopping from one country to another,
9	they decided to evade the safeguard duties as much as they
10	could.
11	This exhibit shows that they increased imports in
12	late '17 and early 2018 before the safeguard took effect.
13	During the hearing this past February, they admitted that
14	they intentionally built up inventories to avoid safeguard
15	tariffs and supply disruptions. It took several months for
16	Samsung and LG to work down these inventory stockpiles. All
17	the while, they continued their predatory pricing behavior.
18	Without question, their stockpiling actions delayed the
19	effectiveness of the safeguard remedy by several months.
20	We were also surprised at how little impact the
21	20% tariffs had on Samsung and LG. Even though they had
22	stockpiled a huge volume of washers before the safeguard
23	took effect, Samsung and LG completely filled the first
24	year's quota on finished washers by October of 2018.
25	Samsung and LG's actions in February and March of this year

1	were even more telling.
2	If you refer to Exhibit 3, you can see that
3	Samsung and LG raced to fill the second year's quota,
4	importing all 1.2 million in-quota washers in just over two
5	months' time. That tell me that this year's 18% in-quota
6	tariff is not much of a burden for Samsung and LG to absorb,
7	and that they will still sell these washers at low prices.
8	Now, separate from Samsung and LG's actions, the
9	industry encountered other headwinds that limited the
10	safeguard's impact in 2018. First, we saw declining demand
11	in 2018. Let's turn to Exhibit 4. As you have found
12	previously, demand is principally driven by the need to
13	replace washers. Housing trends such as home sales,
14	renovations and new construction, play a lesser role in
15	washer demand.
16	Historically, washers last about seven to ten
17	years. Given this replacement cycle, there was an upward
18	swing in washer purchases in 2014 through 2017, and these
19	years also coincided with an improvement in the housing
20	market. If you look at 2018, we were experiencing
21	replacement demand that was tied to the ten-year
22	anniversary of the Great Recession. And we all know too
23	well what happened to the housing market in 2008.
24	In addition, as you can see from the exhibit,
25	housing starts were moving sideways in 2018 and existing

1 home sales were declining. So it is not surprising to see that demand for washers fell in 2018, given a trough in the 2 3 replacement cycle and trends in the housing sector. 4 In addition to a weak housing market, Whirlpool 5 also faced higher costs in 2018 due to rising transportation 6 and raw material costs. While the safeguard allowed us to 7 partially adjust to these unexpected cost increases, they still impacted our performance. 8 9 While we are proud of the progress our business 10 is making and recovering from years of serious injury, I have no doubt that our financial performance would've been 11 12 much stronger in the last sixteen months if not for these 13 headwinds. But as these headwinds clear, we have more 14 investments planned. We have laid out the proprietary details in our questionnaire and in our brief. Our ability 15 16 to execute these projects depends on continued improvement 17 in the washer business, which is made possible by the level playing field that the safeguard is creating. 18 I will now turn it back to Jim to elaborate on 19 20 the impact that these events have had on operations at 21 Clyde, but before I do, I want to reiterate the importance 22 of the safeguard to Whirlpool. The safeguard has enabled us to regain the competitive footing we lost in the face of 23 24 dumped and predatory imports. The safeguard still has more 25 work to do. We are excited about the opportunities still to

1	come. Thank you.
2	STATEMENT OF JAMES KEPPLER (CONTINUED)
3	MR. KEPPLER: Hello again. This is Jim
4	Keppler. As Casey mentioned, I would like to discuss the
5	impact of the safeguard on our operations at Clyde. The
6	washer business has been Whirlpool's lifeblood for more than
7	100 years, and we've manufactured washers in Northern Ohio
8	for 67 years. Our Clyde facility is the largest, most
9	efficient washer manufacturing facility in the world. I can
10	produce a washer every four seconds.
11	Since 2012, 100 percent of the large
12	residential washers that we sell in the U.S. are made by our
13	more than 3,200 workers at Clyde. Our washer business
14	supports approximately 800 suppliers throughout the country,
15	such as U.S. Steel, ArcelorMittal and Revere. On a daily
16	basis, we combined over two million pounds of raw steel with
17	other materials to manufacture our own cabinets, baskets and
18	tubs, which we assemble with other parts and technology to
19	make finished washers.
20	I would like to present a short video about
21	our Clyde plant. Through this video, we hope to give you a
22	better sense of the significant actions we are taking at
23	Clyde because of the safeguard and how, when it comes to
24	washer production, we are second to none. Please queue up
25	the video.

1	[VIDEO PLAYS.]
2	MR. KEPPLER: It's Jim Keppler continuing. As
3	you just saw, we're making a number of steps to implement
4	our adjustment plan, and we're committed to manufacturing in
5	the United States, and we consistently manufacture quality,
6	safe, reliable high-performing products that are second to
7	none. Manufacturers from the automotive sector and other
8	industries commonly benchmark our Clyde facility in order to
9	gauge their own efficiency.
10	At Clyde, we're always looking for new ways to
11	improve processes, eliminate inefficiencies and implement
12	improvements across the whole supply chain, upstream and
13	downstream. We continue to strengthen our Whirlpool
14	production system utilizing a methodology referred to as
15	world class manufacturing.
16	We always strive to improve our cost
17	efficiency, maintain our best in class status, and
18	continuously enhance our safety, quality and delivery
19	performance. We use collaborative robots and other
20	digitized manufacturing technologies to share information
21	across systems, and methodically review our entire supply
22	chain, and we target the most critical areas in order to
23	find solutions for specific production lines and across
24	projects.
25	During the safeguard investigation, we

1	presented an adjustment plan that contemplated increased
2	production and employment, as well as revisiting investments
3	that imports caused us to cancel, curtail or defer. Without
4	a doubt, we're making significant new investments in our
5	business. If you refer to Exhibit 5, you can see that our
6	Clyde Cap X tripled in 2018 and then tripled again this
7	year. We're positioning ourselves to compete by investing
8	in future product innovations and plant modernization.
9	I hope the video helped to visually reinforce
10	the point that we are making good use of the safeguard. The
11	safeguard has saved or created thousands of direct and
12	indirect American jobs. Casey mentioned some of the
13	product-related innovations and expansions that we're making
14	for our washer operations.
15	Let me add that we are also making substantial
16	investments in our washer manufacturing facility, related to
17	infrastructure, technology, automation and logistics. As
18	the safeguard took effect, we carefully explored
19	opportunities to begin executing our factory master plan,
20	and we have already started to implement some of those
21	plans.
22	Let me talk a little bit about what we've
23	already done. The video mentioned our Drive Center of
24	Excellence, which will further enhance our production
25	efficiencies, support our high speed assembly lines. One of

Τ	my colleagues here today, Travis Shide, is part of the team
2	that works on the Drive Center of Excellence. Travis, will
3	you please stand? Travis, thanks for being here.
4	We are innovating additional collaborative
5	robots to enhance worker safety, efficiency and quality, and
6	our new overhead basket and storage delivery system is
7	improving process flows and decreasing production time.
8	We're also providing more worker training for a winning
9	workplace. You saw our beautiful new on-site training
10	academy. The academy allows us to further invest in our
11	best in class workforce, to ensure that employees are better
12	prepared, to reduce training time and to increase employee
13	retention.
14	A number of the Clyde team members here today
15	have been trained in our new world class manufacturing
16	methodology in the academy. I would ask those team members
17	to please be recognized. You may see stories about a
18	widening skill gap in the U.S. workforce, but Whirlpool
19	places a high priority on investing in its skilled workers,
20	to keep manufacturing jobs here in the U.S.
21	For example, Whirlpool offers on site
22	apprenticeships at multiple manufacturing locations,
23	including its Clyde washer operations, to develop the skills
24	required to support factory automation and other new
25	technologies. All this to say that as we regain our

Τ	competitive footing, we are not leaving our workers bening.
2	Our progress on the adjustment plan also
3	benefits more than 800 suppliers in Ohio, the Midwest and
4	throughout the United States. We are investing in many of
5	them too. And of course these exciting developments also
6	benefit Whirlpool's workers and their families in our local
7	community. But there is much more to be done. We've only
8	taken the first steps towards fully implementing our factory
9	master plan. We intend to make further investments with the
10	economic benefits of the safeguard.
11	We have plans to deploy tens of millions of
12	dollars for increased robotic collaboration, layout
13	optimization, updated tooling and other productivity gains.
14	We also have plans to invest in a more automated materials
15	warehouse, which would drive significant logistic savings
16	associated with the procurement of LRW inputs, including
17	steel and resin.
18	Whirlpool will continue to invest as the
19	safeguard creates a level, competitive playing field, and
20	enables us to deliver financial results. Our leadership,
21	including our CEO, remain committed to our factory master
22	plan, because it promises to enhance our status as a world
23	class producer and global innovator.
24	On behalf of Whirlpool and all of its workers
2.5	inallyding those have today, and those back in Ohio, we want

1	to sincerely thank you for your efforts thus far to help
2	save our industry. The safeguard is starting to work. The
3	safeguard is enabling us to realize significant benefits and
4	take substantial actions under our adjustment plan. Just 16
5	months into the safeguard, we are beginning to turn the
6	corner. Our washer business is on track to recover from the
7	last decade of injury, and to regain our competitive
8	footing. Thank you for your attention this morning, and I
9	look forward to answering your questions.
10	STATEMENT OF JOHN MAGNUS
11	MR. MAGNUS: Good morning members of the
12	Commission. John Magnus for GE Appliances, appearing today
13	along with my colleague Sheridan McKinney. We will be
14	splitting a short affirmative testimony, which I would like
15	to start by apologizing for the lineup that you see before
16	you, which does not include company witnesses. The timing
17	of this hearing vis-a-vis business events has led to this
18	deplorable outcome, and so you're getting the third string
19	today.
20	The folks who would normally appear are at
21	this moment either in the trenches making sure that the
22	investments already committed to as part of the safeguard
23	and adjustment plan work as they were intended, or cranking
24	up new plans with management to increase investment beyond
25	what you're going to hear today.

1	There is a witness from Louisville here. It's
2	the top loader that you see underneath the screen, a product
3	whose development and production was enabled by the
4	safeguard, and whose current upgrading is also an effort
5	enabled by the safeguard remedy. You've seen
6	representatives of the domestic LRW industry a few times
7	recently. To use today's time productively, we thought
8	that it might make sense to take a scorecard approach,
9	recounting what we've said and promised in the past, and
10	then reporting point by point on how it's turning out.
11	I'll start with a brief word about the context
12	of the mid-term review, and picking up on comments from Mr.
13	Levy. The Commission's job here is to advise, sorry, to
14	report on conditions in the recovering industry. The
15	Commission may wind up including analysis on the likely
16	effects of altering the remedy if it is asked to do so, and
17	that has not happened.
18	The standard for reducing or removing the
19	remedy is set forth in the statute, and as a parent of
20	teenagers, I think of this as the epic fail standard. The
21	President may remove a remedy where the domestic industry is
22	making adequate efforts to adjust positively to import
23	competition, or where the remedy's effectiveness has been
24	impaired by changed circumstances.
25	Neither of those epic fail type circumstances

1	is present here. Positive adjustment, according to the
2	statute, can mean either leaning into a business or away
3	from it. That is, either improving competitiveness or else
4	relocating resources to other more productive pursuits. We
5	are pleased to be able to report today on positive
6	adjustment of the former type, that is improved
7	competitiveness.
8	Far from failing tragically, as would be
9	needed for early termination, the remedy is working. It's
10	on track to yield that rarest of happy outcomes, a true an
11	unambiguous safeguard success story. We'll come back to
12	that at the end of our testimony.
13	STATEMENT OF SHERIDAN S. MCKINNEY
14	MR. McKINNEY: Good morning Commissioners and
15	staff. My name is Sheridan McKinney, here on behalf of GE
16	Appliances. So what have we said and where are we today?
17	We told you that we, the domestic producers, were being
18	seriously injured by relentless uneconomic pricing pressure
19	and a scorched earth program of buying market share and
20	floor spots. You agreed.
21	We told you that the imports injuring us were
22	dumped and subsidized in a manner inconsistent with U.S.
23	law, and the Commerce Department agreed. We have told you
24	that if importers were given free rein to yet again ship
25	production to a country not covered by some measure of

1	import discipline, they would and you agreed.
2	We told you that if some dent was made in the
3	importers' ability to pursue such uneconomic behavior, we
4	can win back floor spots and consumers would in turn choose
5	more of our offerings. We did and American consumers did.
6	We told you that, and I quote here from Vice President of
7	Clothes Care Peter Pape's testimony that was delivered to
8	you during the 201 investigation, "It is entirely possible
9	to make innovative and attractive washers in the United
10	States for sale and use in the United States."
11	Well, you agreed and Respondents must have
12	agreed to, or they would not have invested in the U.Sbased
13	washer production. Now we could have chosen to coast on our
14	prior investments during this time and merely enjoyed the
15	benefits of the remedy. Instead, we committed ourselves to
16	reinvigorate efforts with respect to new product offerings
17	and innovations in production processes.
18	Now let me recap for you here exactly what we
19	did, along with a bit about what else we have in store. GE
20	Appliances made three categories of promises. Number one,
21	to offer new products and production capacity; number two,
22	to bring to market new innovations; and number three, to
23	make additional human capital investments.
24	Now in detail, GE Appliances promised to
25	invest in expanding the range of LRW products and

1	strategically increase manufacturing capacity. Now we
2	right-sized production by reallocating capacity from less
3	profitable segments of the market, in favor of the more
4	strategically valuable, high end segment of the market,
5	which has only been open to us with the safeguard in place.
6	To achieve this, we invested \$30 million in a
7	new production line, increasing top load capacity by 20
8	percent, which is already online. In fact, this photo right
9	here is of line nine. If you look about at the middle of
10	the photo there, you will recognize our witness sitting here
11	before you, and that was all enabled by the safeguard.
12	Now as a matter of fact, one of the reason you
13	do not see a familiar face here today is that Mr. Mattingly
14	is currently in Louisville overseeing installation of
15	machinery and equipment to further increase manufacturing
16	capacity, as well as prepare to launch an entirely new
17	high-end product in October of this year.
18	Now the focus of these investments has been
19	competing and winning in the high end of the market, which
20	is the most profitable part of the market as you well know.
21	Meanwhile, we bolstered our product offerings at the
22	mid-range of the market by launching new feature
23	configurations, which leads me to next promise.
24	GE Appliances promised to bring new features
25	and innovations to market . There will be now first to

1	market features are slated to debut in the fourth quarter of
2	this year, and more are planned. Michael Mattingly asked me
3	to highlight something specific for you here. GE Appliances
4	continues to be the only company that can perform upgrades
5	to how your machine actually functions via the web. It
6	works a little bit like getting a software upgrade.
7	Now this is from a company that does not have
8	a cell phone or tablet line of business. So next promise.
9	GE promised to invest in human capital. In 2018, we revived
10	the GEA Today initiative to help workers invest in
11	themselves by providing tuition reimbursement.
12	GE Appliances just made its final payment of
13	\$1 million donation to the Jefferson Community and Technical
14	College, to build a new facility where students are trained
15	for GE Appliances' maintenance apprenticeship program. They
16	also reinvigorated efforts at creating a manufacturing
17	employment pipeline in the region in cooperation with
18	Kentucky and Louisville Works Programs.
19	Now the safeguard is, as intended, providing
20	breathing space for these important and difficult steps. GE
21	Appliances is planning to expand U.S. employment by some
22	2,000 workers across various business lines, and the
23	safeguard measure has played an important role in that as
24	well. In LRW specifically, we're on the cusp of adding an
25	additional shift. This all about leaning into the business

1	Now if we have one message here today, it's
2	very simple, stay the course. Like Whirlpool, we are
3	executing our plan and making the positive adjustment the
4	statute calls for. There are head winds, it's a term you've
5	heard before today, and the pace of recovery is not ideal.
6	But there is no doubt in which direction the arrows are
7	pointing.
8	This is true for us and also for the U.S.
9	industry at large. If our government stays the course,
10	there is a visible path from here to a world where the
11	lion's share of LRWs purchased in this country will have
12	been made in this country by a revitalized and large
13	domestic industry. Now we wish we could say that the
14	progress in that direction is inexorable, but it can be
15	arrested and possibly reversed, and we believe that taking
16	such a chance is simply not worth the risk. So thank you
17	very much. We look forward to your questions.
18	MR. LEVY: Mr. Chairman, that concludes our
19	prepared remarks. We look forward to your questions.
20	CHAIRMAN JOHANSON: Thank you all for
21	appearing here today. We will begin Commissioner questions
22	with Commissioner Broadbent.
23	COMMISSIONER BROADBENT: Thank you, Mr.
24	Chairman. I want to welcome the witnesses back today. If
25	it's washing machines, we have a lot of familiar faces in

1	the room and it's good to see you all, Casey, Miles, Jack.
2	We had loads of fun when we have washing machine hearings,
3	so we appreciate you being here, and hopefully we'll get
4	more entertaining.
5	A year and a half into the safeguard remedy,
6	it's pretty clear to me that certain trends are moving in
7	the domestic industry's favor. Your shipments of imports
8	decreased in 2018 and again in the first quarter of 2019,
9	and import prices increased over this period. The domestic
10	industry's market share increased and it employed far more
11	workers in 2018 and 2019 than prior to that point.
12	Although you can't see this in the headline
13	numbers in the staff report, it's clear from looking deeper
14	into the financial data that there have been improvements in
15	the domestic industry's profitability, which was a key
16	aspect of the injury found by the Commission during the
17	safeguard investigation. Happily, the industry has been
18	able to invest in itself, as you have described, which will
19	be important for its long-term viability in a market that's
20	driven by innovation, product changes and really tough
21	global competition.
22	The industry's capacity has substantially
23	increased, and is projected to increase further. My
24	question would be do these trends signify that the domestic
25	industry has made a positive adjustment to import

1	competition?
2	MR. LEVY: Commissioner Broadbent, let me try
3	to provide at least an initial response. I think our
4	prepared testimony is that, and obviously we focused on the
5	legacy domestic producers because as the Commission noted in
6	its findings and report to the President, under the statute
7	you said, and maybe we can look at Exhibit 11, you said "We
8	must recommend a remedy that addresses the serious injury
9	suffered by the domestic industry subject to our injury
10	determinations, consisting of Whirlpool, GE, Staber and
11	Alliance, and that future domestic production by Samsung
12	and LG alone would not address the serious injury suffered
13	by these legacy domestic producers.
14	So speaking for Whirlpool Corporation, one of
15	the principle legacy domestic producers, the answer is that
16	the company is on a path to making positive adjustment to
17	import competition. There have been visible improvements.
18	The magnitude of the modest operating profits that Mr.
19	Tubman spoke to are obviously a fraction of the operating
20	losses that were incurred in the preceding years, and the
21	company has yet to realize a return on the new investments
22	that it is making, much less a return on the new investments
23	that it is planning over the remainder of the safeguard
24	period.
25	So I think it's fair to say that the safeguard

- 1 is beginning to work. There are very obvious indicia of
- 2 improvement, at least for these legacy domestic producers.
- 3 Our view is that completion of the safeguard remedy is
- 4 necessary in order to realize the full promise of the
- 5 relief. I don't know if Casey you want to speak more to the
- 6 extent to which you feel completely remedied or --
- 7 MR. TUBMAN: Sure, sure. Excuse me, Casey
- 8 Tubman. To Jack's point and I think some of the points we
- 9 made, it's a good start. Sixteen months in, we feel like
- 10 it's heading in the right direction. Again, you can see the
- 11 numbers as you called out. At the same time, I would say
- it's where we are today and it's not where we may be in the
- 13 future, and none of us can forecast the future.
- 14 But if I look at it from a standpoint of the
- amount of profit we've been able to make versus the
- 16 investments we've made already and the investments we need
- 17 to make, there's still time needed to recover, to be able to
- pay those in a way that the return on investment makes
- 19 sense. So again, I think it's a good start, and we look
- forward to it continuing.
- 21 MR. LEVY: Commissioner Broadbent, if I could
- 22 just chime in. Go ahead.
- 23 MR. GETLAN: Myles Getlan. Just if you're
- going to ask the question why not further along in making a
- 25 positive adjustment, both Mr. Keppler and Mr. Tubman spoke

1	of the head winds that Whirlpool and the industry at large
2	is facing. So we are only 16 months in, but even there the
3	benefit of the safeguard is really deferred by some of that
4	stockpiling behavior that again we spoke to and that you
5	saw, the numbers associated with that, the declining demand
6	in the last year, increasing costs.
7	There are other factors that have played into
8	the progress of domestic producers such as Whirlpool, and
9	their progress is not quite as advanced as they certainly
10	would have hoped at this point. But it is positive
11	progress.
12	COMMISSIONER BROADBENT: I had a question
13	about demand. LG argues that on page 38 to 46 of its brief
14	that demand declined during the period due to price
15	increases, since the safeguard measure was implemented. The
16	staff report at Chapter II-19 and 20 describes declines in
17	housing starts and remodeling in 2018 and early 2019.
18	How much do external factors such as
19	construction and replacement cycles impact demand versus
20	demand being solely influenced by changes in price?
21	MR. KEPPLER: Hi. It's Jim Keppler on behalf
22	of Whirlpool. As we stated in our testimony, we believe
23	that the biggest driver of demand is the replacement
24	activity and kind of where you're at in the replacement
25	cycle. We do believe that the housing activity, whether

Τ	it's nousing starts, remodeling, existing nome sales, has an
2	impact probably to a lesser extent.
3	But the primary is really the replacement
4	cycle. Whether it's pure replacements because the unit has
5	stopped working and you're under distress, or whether you
6	want to upgrade and you don't want to repair the unit.
7	COMMISSIONER BROADBENT: Okay. So customers
8	don't have as much control over their purchasing needs. It
9	sort of happens when their washing machine breaks down?
10	MR. KEPPLER: Again, it's Jim Keppler. I do
11	believe that consumers have the choice in the replacement
12	cycle on whether to invest in a repair or go buy a new unit.
13	So in some cases you can prolong the replacement cycle, but
14	I think the replacement cycle is still the biggest driver.
15	MR. LEVY: And Commissioner Broadbent, if I
16	could kind of expand on this. You've obviously heard
17	testimony in past proceedings that the primary demand
18	drivers are indeed replacement and housing sector activity.
19	Those were your own findings in the original safeguard
20	investigation.
21	Also, I think it's been widely understood that
22	demand, aggregate demand for washers is quite inelastic. In
23	your own economic models that you used in recommending a
24	remedy to the President, you estimated an elasticity of
25	demand of minus 0.3, which I take it to mean that for a one

Τ.	percent increase in price, that aggregate demand would
2	decrease by 0.3 percent.
3	I don't think we dispute the fact that there
4	eis some relationship between price and aggregate demand,
5	but it is a modest one. We think that fundamentally that
6	you got it right in your assessment of the elasticity of
7	demand.
8	COMMISSIONER BROADBENT: So just can you
9	quantify that and make it a little more specific for me?
10	How much do prices matter with regard to demand?
11	MR. LEVY: I think our view would be we're not
12	expert economists, but we think that the Commission's
13	estimate in its economic model for recommending remedy of an
14	elasticity of demand is minus 0.3 is about right. It falls
15	within the range that the staff has estimated across
16	numerous prehearing and staff reports in other proceedings,
17	inviting other parties to comment.
18	In those contexts, no party, not Samsung, not
19	LG, not Whirlpool, not GE, has disputed those estimates. So
20	we think that again, the Commission has it right and we're
21	not disputing that there is some modest relationship between
22	price and aggregate demand. However, LG's suggestion that a
23	decision of a U.S. producer to set prices commensurate with
24	costs that they could eke out an operating profit somehow is
25	responsible for crashing aggregate demand is ludicrous. If

1	you can't set prices commensurate with your costs, there's
2	no reason to be in business at all.
3	So we would take issue with the assertion that
4	somehow pricing was excessive or in excess of what was
5	appropriate.
6	COMMISSIONER BROADBENT: Okay. Mr. Keppler,
7	to what extent has your ability to acquire steel been
8	affected by the Section 232 tariffs and quotas on steel and
9	aluminum? Do you import steel and aluminum, and if so what
10	kind of steel and aluminum do you import? If you import
11	under Section 232 quota, how well has this worked for U.S.
12	operations?
13	MR. KEPPLER: It's Jim Keppler. We're, I
14	think we're really proud of the fact that 90 percent of the
15	inputs that go into our washing machines are actually come
16	from domestic, are procured domestically, and that includes
17	steel. We use very little aluminum in our products. The
18	biggest input is steel, but most of that is procured here
19	domestically.
20	COMMISSIONER BROADBENT: And how has your
21	organization of your supply chain changed since the new
22	tariffs have come into place?
23	MR. KEPPLER: There really has this is Jim
24	Keppler again. There really has been little impact to our

washer business. Again, with 90 percent being sourced here

- 1 in the U.S., and they're not subject to any tariffs, we
- 2 really have not seen any issues there.
- 3 COMMISSIONER BROADBENT: Okay, thank you very
- 4 much.
- 5 CHAIRMAN JOHANSON: Commissioner Schmidtlein.
- 6 COMMISSIONER SCHMIDTLEIN: Okay, thank you
- 7 very much. I'd like to also thank the witnesses for being
- 8 here again. Welcome back to the Commission. Let me just
- 9 start with sort of a basic question I think. Can you talk
- 10 about what you think has had the biggest impact on the
- 11 legacy producers? Has it been the tariff of the safeguard
- or the quota, or is it a combination?
- 13 MR. LEVY: Jack Levy for Whirlpool. I think
- 14 it's clear that it's been the above quota tariff that has
- 15 been most impactful with regard to finished washers. It is
- 16 clear that you obviously had a large stockpile of duty-free
- 17 washers that came into the market right before the safeguard
- 18 was implemented. It's clear that Samsung and LG
- 19 demonstrated an ability to absorb the 20 percent in quota
- 20 tariff, and so we continue to witness import underselling in
- 21 that environment.
- 22 But then in October of last year, once the
- 23 quota, the quota volume was exhausted, there was very little
- by way of above quota importation. In that environment,
- 25 Whirlpool began to witness sort of a rationalization in the

1	market in terms of its ability to set prices commensurate
2	with costs. So the magnitude of the price suppression
3	moderated, and there was a real improvement in terms of the
4	relationship between price and cost and therefore gross
5	margins and operating profit.
6	That's the answer with respect to I would say
7	Whirlpool and perhaps the legacy domestic producers
8	generally. I think the other point that's worth touching on
9	was the point that Mr. Tubman alluded to, which I know that
10	many members of the Commission have had the opportunity to
11	visit the new facilities of Samsung and LG, and they've gone
12	to great lengths to tout the extent of the vertical
13	integration in those facilities.
14	I think it's perfectly clear that that
15	vertical integration is important to a level playing field,
16	where everyone is making their baskets and their tubs and
17	their cabinets here in America with similar costs. That is
18	the level playing field that we all want to compete on. The
19	reason we think that that vertical integration took root was
20	because of the tariff rate quota on covered parts, and that
21	but for your recommendation of covering parts, we would be
22	in a different world, and that too is a very important
23	feature and benefit of the safeguard.
24	I was just looking the other day at an article
25	about Trump trade policy. It happens to be Fox News, so we

1	know it's fair and balanced, and if you there's a passage
2	there where they're interviewing or they're reporting on
3	statements from both Samsung and another tribal, Hyundai
4	Motors.
5	It says "The admission of the Samsung official
6	was that their South Carolina plant was going to be little
7	more than an assembly plant, to avoid tariffs with the parts
8	and components imported from low cost countries. The Trump
9	policy changed that, forcing Samsung and LG to change their
10	business model to include manufacturing parts in America
11	using American workers. As a senior executive at Hyundai
12	Motors told Reuters, 'You've got to find a way to adapt or
13	circumvent somehow."
14	And so we would say with respect to the new
15	entrants in the market, Samsung and LG, the coverage of
16	parts, the tariff rate quota has proven to be very
17	effective, and we're very grateful for that as well.
18	COMMISSIONER SCHMIDTLEIN: I'm not sure you can
19	talk about it. If it's confidential, that's fine. But has
20	the domestic legacy producers been able to increase their
21	prices as a result of the tariff, then, at all?
22	MR. LEVY: I think we'd like to address that more
23	fully posthearing, but I think part of your question goes to
24	the degree of underselling that we're witnessing
25	pre-safeguard versus post-safeguard. And I think the

1	general sense from Whirlpool at least is that the magnitude
2	of the underselling has moderated, and that that has created
3	an environment in which they can better set prices
4	commensurate with their costs.
5	In terms of the precise timing of all of that and
6	what you attribute to in-quota tariffs versus above-quota
7	tariffs, I think we'd be positioned to do that posthearing.
8	COMMISSIONER SCHMIDTLEIN: Okay. Can you talk
9	about whether the positive impact on the domestic producer,
10	domestic legacy producers' financial performance is a result
11	of prices, increase in prices, or is that really stemming
12	from a market share change?
13	MR. LEVY: I think again we can provide a more
14	fulsome response post-hearing. But just to give a little
15	more perspective, you may recall during the safeguard
16	proceeding there was a hope that Whirlpool articulated that
17	with a robust safeguard and a world without stockpiling and
18	substantial curtailment of injurious imports, that there
19	would be a significant volume gain for Whirlpool and the
20	legacy domestic producers generally. And that with that
21	volume gain there would be higher capacity utilization, and
22	therefore lower fixed unit costs. And that those lower
23	fixed unit costs alone, even without an adjustment of price,
24	could drive profitability.
25	What we saw in fact during 2018 was an

1	environment where there was massive stockpiling, where
2	demand actually decreased in the aggregate, and, for at
3	least Whirlpool, we could say that production is down.
4	Sales are down. And so in that environment, the only lever
5	you have left to get back into the black is to try to set
6	prices at or above costs. And that's all that Whirlpool has
7	been able to do in 2018. And without the safeguard, that
8	too would have been impossible.
9	COMMISSIONER SCHMIDTLEIN: Again, this is
10	probably for post-hearing, but can you forecast whether you
11	think you'll be able to increase prices more than that in
12	the future, given the forecast for demand and the fact that
13	supposedly the stockpile has declined since it was
14	originally created in late '18, right?
15	MR. LEVY: Sure.
16	COMMISSIONER SCHMIDTLEIN: Or late '17, I should
17	say.
18	MR. LEVY: You know, it is correct that some of
19	the unanticipated developments that were experienced in 2018
20	were one-off developments like the stockpiling, while others
21	continued to endure in 2019. So we'll do our best to speak

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to those issues posthearing, and appreciate the question.

for washer demand going forward?

COMMISSIONER SCHMIDTLEIN: What is the forecast

MR. LEVY: So I don't know that we're in a

22

23

24

1	position to answer that today. I don't know, Casey, are
2	you?
3	MR. TUBMAN The latest numberssorry, Casey
4	Tubmanthe latest numbers I've seen show that for the rest
5	of this year we will see it basically leveling out to
6	roughly flat for the year.
7	COMMISSIONER SCHMIDTLEIN: And for 2020?
8	MR. TUBMAN: 2020 and beyond, if we had a crystal
9	ball it would be great. Different people would say
10	different things, but I think that near flat, plus or minus
11	one, would be a rough estimate.
12	COMMISSIONER SCHMIDTLEIN: Do you know what
13	they're forecasting for housing starts?
14	MR. TUBMAN: That I cannot comment on. Sorry.
15	COMMISSIONER SCHMIDTLEIN: Okay.
16	MR. MAGNUS: Commissioner, John Magnus for GE
17	Appliances. At the sunset hearing, the GE Appliances'
18	witness offered a prediction that very much resembles what
19	you just heard from Mr. Tubman; that as a result ofthat
20	the decline observed so far would level out and produce sort
21	oflikely produce on a year-on-year basis, something flat
22	for 2019.
23	MR. LEVY: And, Commissioner Schmidtlein, if you
24	refer back to Exhibit 4and this is not intended to be an

exact science--but insofar as the replacement cycle is a

1	drive, insofar as housing activity are drivers, it would
2	appear, based on this, that over the next year or two the
3	replacement cycle may still very well be more drag than lift
4	in terms of its contribution to demand, while housing sector
5	activity might be more lift than drag.
6	Are those fair characterizations, Casey?
7	MR. TUBMAN: Casey Tubman. Yes.
8	COMMISSIONER SCHMIDTLEIN: Okay. Let me switch
9	gears with one other issue that the Respondents have raised.
10	This has been raised in prior cases. And that is the
11	question of how we consider dryers. And here they're
12	arguing that producers have been able to increase the price
13	of dryers. And so the tariff has been passed through.
14	And I wonder if you could respond to that and,
15	more specifically, how should the Commission consider dryers
16	in this midpoint review.
17	MR. LEVY: Yes, Commissioner Schmidtlein, thank
18	you for that question. We've heard a lot about dryers in
19	recent proceedings and the extent to which they bear upon
20	your determinations.
21	You'll recall of course in past Title 7
22	proceedings, and even in the safeguard investigation, LG
23	argued strenuously that in essence the domestic like product
24	should include dryers, or at least as a condition of
25	competition you should sort of poo-poo the magnitude of the

2	whatever was or wasn't happening on the dryer side of the
3	business.
4	And each time you correctly found that you were
5	charged with analyzing the impact of subject imports on the
6	condition of the domestic industry being the washer
7	business. Whirlpool repeatedly testified that it runs a
8	washer business. Separate plant. Separate P&L. The
9	financial performance of the washer business has to sustain
10	itself, and investments in the washer business are
11	justified or not based on the financial performance of the
12	washer business.
13	Also worth recalling that insofar as your past
14	findings of injury, and serious injury, were largely, not
15	exclusively but largely a function or price-based injury,
16	where imports were depressing U.S. producer prices.
17	Insofar as there is a relationship between washer
18	prices and dryer prices, there's no question that depressed
19	prices on washers also had the effect of reducing aggregate
20	revenues for dryer business. But that was not something we
21	came to you complaining about or asked you to consider.
22	Now in an environment where washer prices are
23	adjusting commensurate with rising costs, it is the case
24	that dryer prices are also increasing. Not surprisingly.
25	There's a relationship there. It's not sort of one-for-one,

injury experienced by the domestic injury by reason of

And as a result, there's improvement in that 2 sector to the extent those revenue increases exceed costs. 3 4 But what we've seen in the last year or year-and-a-half, at 5 least at Whirlpool, is that price increases have been 6 cost-based and they're not unique to washers. They've applied to dishwashers, and cooking, and cleaning, and dryers and, yes, to washers. And I think if anything is 8 9 unique and different about the current environment, it's the 10 fact that Whirlpool can have a cost-based price increase for washers. The safequard has made that possible, because the 11 12 magnitude of the price suppression has been substantially 13 addressed. 14 COMMISSIONER SCHMIDTLEIN: So what--my time has 15 expired, but I guess the question is really, given that 16 we're in this sort of unique proceeding, right, this is not 17 a Title 7 case where we're making a determination. This is a midpoint review. The Commission produces a report. And 18 19 given that there seems to be this collateral benefit 20 accruing to the domestic producers, even if that's not 21 something that's appropriate to take into account given 22 that they don't justify their investments based on this 23 different product, right, when we were voting on these 24 cases, is that something the Commission should include in 25 the report? In other words, what this collateral benefit is

as LG would suggest, but there's a relationship.

Τ	that's a result of the fact that they're able to raise
2	prices on washers?
3	And I guess the question is really like would we
4	be prohibited from doing it under the statute? Would we be
5	required? And then, should we do it, or should we not?
6	MR. LEVY: So we'll obviously take the
7	opportunity to provide a complete answer post-hearing, but
8	looking at a cost-based price adjustment on dryers would be
9	qualitatively, in our view, no different than looking at
10	Whirlpool's cost-based price adjustments on dishwashers, or
11	cooking products, or refrigerators over the last
12	year-and-a-half. They are other products produced by the
13	company at different plants with different P&Ls that are not
14	part of the domestic like product.
15	COMMISSIONER SCHMIDTLEIN: Yeah, but you're not
16	arguing that you were able to raise prices on refrigerators
17	because of the washer tariff, or are you?
18	MR. LEVY: No, we're saying that Whirlpool was
19	able to have cost-based increases on all products over the
20	last year-and-a-half. And what's unique and different is
21	that the safeguard made it possible on washers, whereas
22	otherwise in past years because of price suppression it was
23	not possible. So we'll address this more fully, but do
24	appreciate the question.
2.5	COMMISSIONED SCHMIDELEIN. Okon Alvicht thook

1	you. I'm sorry, my time is up.
2	CHAIRMAN JOHANSON: Commission Kearns.
3	COMMISSIONER KEARNS: Thank you. Thank you to
4	all the witnesses appearing today.
5	I think what I'm hearing you all say is that the
6	safeguard is working but not as much as you would have
7	expected. Is that sort of the takeaway?
8	MR. LEVY: I think the takeaway is that the
9	safeguard is working; that the benefits were delayed and
10	diluted in 2018. But as we look forward, the improvements
11	continue and it is working, but it's a work in process
12	COMMISSIONER KEARNS: Because I guess from
13	readingwell, your testimony today seemed pretty positive
14	in the opening. But, you know, when you read your brief it
15	seems to me that there isit's a more complicated story.
16	mean, I'm looking at the table you put together on page 8 of
17	your brief. And I mean just as a starting point, you know,
18	if you look at what we estimated to be the level of imports
19	for the first year of relief versus what actually happened,
20	there's a pretty wide discrepancy there, right?
21	MR. LEVY: Yeah, I think it's correct. And, look
22	at the time that the Commission did its economic analysis it
23	was using best information available. And those were, you
24	know, intelligent perspectives on what 2018 might look like.
25	Our brief I think points out the developments

1	that transpired in the industry in 2018, nearly all of which
2	were unanticipated or not foreseen at the time that you were
3	doing your job back a year-and-a-half ago. So again those
4	are developments like the pre-safeguard stockpiling, like
5	falloff in demand where everyone thought demand would be
6	flat or improving; developments like the extent to which
7	Samsung and LG would be able to absorb the in-quota tariff.
8	Obviously the cost headwinds that have been
9	discussed, whether it's transportation, or raw materials and
10	the like. So there were important developments that were
11	not foreseen or foreseeable at the time the Commission did
12	its analysis.
13	And in your report it's appropriate to monitor
14	and report out on these developments. It's simply to say
15	that to date the safeguard has not been a panacea, but
16	despite these challenges the improvements are real. And the
17	progress is important. I mean certainly what you can hear
18	from Whirlpool is that they're not sitting on their hands
19	waiting for a perfect remedy. They're getting busy.
20	They're making investments. They're investing in products.
21	They're investing in plant efficiency. And they simply
22	need this progress to continue and to not be arrested
23	COMMISSIONER KEARNS: But if we were to look at
24	let's suppose that the operating income results for actual
25	2018 for the industry as a whole, not just looking at legacy

1	producersand I know that it's complicated because you've
2	got some startupsbut if those, if the U.S. industry's
3	operating income for 2018 were to continue, or that were to
4	be the operating income for the next two decades, would the
5	industry be viable?
6	MR. LEVY: I think that looking at the financial
7	performance of Samsung and LG in this time period is
8	challenging for a number of reasons. One, because we think
9	as a policy matter you should be focusing on remedying the
10	serious injury to legacy domestic producers. So essentially
11	their financial performance to date is of secondary
12	importance.
13	But secondly, you know, I think we heard this in
14	the sunset review, Samsung explained that at least their
15	first year of ramp up they had a lot of challenges, and
16	their financial performance was unrepresented. So I think
17	companies that are ramping up you should not draw too many
18	conclusions about their financial performance based on year
19	one or year two
20	COMMISSIONER KEARNS: Okay, so putting them aside
21	for a second because they're start-ups, although I'm not
22	sure if I completely agree with what you were saying about
23	focus onthat the remedy should focus on the legacy
24	producers. Maybe we can talk more about that later. But if
25	we do just look at the legacy domestic producers, if actual

1	results for 2018 in terms of operating income were to
2	continue, how strong of an industry would we have in five
3	years or ten years?
4	MR. LEVY: I think the answer is that more needs
5	to be done. In other words, the results in 2018 are not yet
6	good enough. I think had we not had the stockpiling, had
7	demand been more consistent with ITC projections, had we not
8	had the cost headwinds, 2018 would have likely looked much
9	closer to being what the Commission and what we would say is
10	a healthy and viable and sustainable industry, but we're
11	just not there yet.
12	So another way of putting it is, the 2018 was a
13	half loaf. But insofar as some of these
14	COMMISSIONER KEARNS: Well maybe even less than a
15	half-loaf, I would suggest, because it seems to me that, you
16	know, the goal of this breathing space you get form the
17	safeguard isn't to allow a temporary period where the
18	industry's operating income can be getting by and be
19	sustainable. It probably needs to be more than that in
20	order for you to work on your plans to increase capital
21	expenditures and so forth. Presumably you need to have
22	presumably "breathing space" means more than just barely
23	adequate operating income.
24	MR. LEVY: Absolutely. And I think Whirlpool's
25	position is not that they need to earn back or recoup all

Τ.	the operating losses lost, the numbered of millions of
2	dollars of years past, but rather to earn enough operating
3	income on a sustainable basis to justify these planned
4	investments. And the Legacy domestic producers as a whole
5	are not there yet based on 2018.
6	And I use the term half loaf just sort of very
7	casually, but it's a partial loaf. And it's clear that more
8	improvement is necessary and we are cautiously optimistic
9	that 2019 and beyond put us on a path toward continued
10	improvement. But we're not there yet. And it's far too
11	early to declare victory as Mr. Porter would have you do.
12	COMMISSIONER KEARNS: Okay, thank you.
13	MR. GETLAN: If I may add, Commissioner Kearns.
14	Myles Getlan. If you look to Attachment 1 of our brief as
15	well, we have the complete analysis of Legacy domestic
16	producer performance and for the hopefulness for things to
17	continue to improve are reflected in part at least in Q1
18	2019 data as compared to Q1 2018.
19	So financial performance continues to improve
20	early 2019 at least. And so there is hope that we'll get
21	this beyond half loaf, you know, certainly incomplete
22	remedy. No one is saying that we're there. But the arrows
23	are pointed in the right direction.
24	COMMISSIONER KEARNS: Right.
25	MR CETIAN. To use the term that Mr McKinney

1	used in his presentation.
2	COMMISSIONER KEARNS: Okay, thank you. And then
3	I wanted to turn to demand and pricing. I think you all
4	said this to some extent in the opening, but was even
5	clearer I think from the testimony of the two senators. You
6	know, I think they pointed out very clearly that, in looking
7	at pricing now, one has to keep in mind the fact that,
8	before the safeguard, prices were artificially low as a
9	result of dumping and subsidization.
10	And so I guess, you know, my first question is,
11	so do you agree I think we're gonna have a lot more
12	questions about pricing but do you agree that prices have
13	increased as a result of the safeguard?
14	MR. TUBMAN: Casey Tubman. I would say, yes, the
15	prices have increased, but they've increased modestly and
16	II don't know if can get an exhibit up, Number 8,
17	maybeso this is the CPI for washers and dryers and, as you
18	can see here, there is a jump in '18, but as you'll also
19	notice, it basically brings it back to the level of a
20	hundred, based on a 1982 to 1984 price index.
21	What you'll also see is, all the years prior were
22	declining and it is still much lower than what it was in the
23	year '13, '14, even '12, and so on. So, while we did take
24	an increase on the prices of our washers, it was to recoup

cost increases we were seeing in freight and raw material.

1	COMMISSIONER KEARNS: Okay. And then I think I
2	also hear you say earlier that, in response to Commissioner
3	Broadbent's question that, in essence, when we try to
4	determine, you know, how that price increase correlates to
5	the impact on demand, you would say that our estimates from
6	our determination of about -0.3 elasticity is about what you
7	think is right, so we could calculate the effect on demand
8	that way.
9	MR. TUBMAN: That's correct.
10	MR. LEVY: We certainly don't take issue with
11	Commission's elasticity estimates. Obviously, to point out
12	that the Commission has quarterly pricing data at the
13	wholesale level for LRWs and that is the most robust and
14	relevant data source for understanding price trends over
15	time.
16	We'd refer you to that information in the
17	prehearing report, which also makes the similar observation
18	in the public version that prices are up post-safeguard, but
19	not nearly at, you know, much higher levels than the years
20	preceding the safeguard. So I think directionally, this
21	image that you see here in Exhibit 8 is correct. This is
22	the image. But there is a superior data source for your own
23	internal analysis.
24	COMMISSIONER KEARNS: Okay. And so then just my
25	one follow-on question with that. So we know that in the

1	past, the prices were distorted, artificially low because of
2	unfairly-traded imports. Is that no longer the case? Are
3	prices now not affected by unfairly-traded imports? Or
4	would you say prices are still depressed because of
5	unfairly-traded imports?
6	I noticed that you said a moment ago that the
7	magnitude of underselling has moderated now underselling and
8	dumping and subsidization are different things, but you
9	know, are we now looking at fair market prices or not?
10	MR. LEVY: So, Commissioner Kearns, as you know,
11	the safeguard statute does not concern itself with
12	unfairly-traded imports per se. Although during the period
13	of the original safeguard investigation, the lion's share of
14	the imports reviewed had also been found to be unfairly
15	traded, whether dumped or subsidized or both.
16	But the principal consideration was whether the
17	imports were injurious. I think that we maintain that there
18	continues to be a significant volume of injurious imports in
19	the marketplace. The magnitude of that injury is much
20	reduced by reason of the safeguard. But it is not a
21	panacea, and I would simply refer back to Exhibit 3.
22	You know, we heard this morning from Mr. Porter
23	the sense that, you know, the entire industry has been
24	on-shored and that imports are a thing of the past. I mean,
25	what we see is actually a surge in imports, loading up on

1	in-quota volumes year-to-date. And there continues to be a
2	concern that these volumes will undersell U.S. producers in
3	the marketplace. Whether or not those are dumped prices is
4	sort of a question that we've not analyzed, but we continue
5	to be concerned about underselling. Whirlpool has told us,
6	sort of anecdotally, their sense, that the magnitude of the
7	underselling, or in their words, kind of the "depth of the
8	discounting" has moderated.
9	But to say that the problem has been addressed
10	entirely, I think, is belied by the findings in your own
11	prehearing report, which looks at the incidence of
12	underselling pre-safeguard and the incidence of quarterly
13	underselling post-safeguard and finds that underselling
14	continues post-safeguard and we view that a problem. It
15	should be much more mixed if this safeguard relief was as
16	robust as it could have been.
17	COMMISSIONER KEARNS: Okay, thank you.
18	MR. MCKINNEY: Sheridan McKinney on behalf of GE
19	Appliances. Just going off what Jack said, I believe if we
20	actually had some of our witnesses here, one of the things
21	they would make a point to say right now is that robust
22	pricing, competition for floor spots continues, if somewhat
23	moderated.
24	COMMISSIONER KEARNS: Okay, great. Thank you
25	very much.

1	CHAIRMAN JOHANSON: This series of questions
2	might be best answered by Mr. Keppler and Mr. Tubman, but
3	anyone else is, of course, welcome to respond as well.
4	Could you please describe any changes to the low capacity of
5	your washers during the post-relief period?
6	MR. TUBMAN: Casey Tubman. Can I ask, maybe, to
7	clarify it? When you say the low-capacity?
8	CHAIRMAN JOHANSON: How have you changed your
9	machines to contain different loads of laundry? Such as
10	sizes of the machines?
11	MR. TUBMAN: Oh, okay. Sorry. So we continue to
12	grow the capacities of our washers over time. And I'll have
13	to think, as far as launch timings and when things have come
14	out, but I think probably our first example would be the
15	Yanis that's sitting here today and the larger capacities
16	that brings. So that brings now five cubic foot into the
17	front-load space, and it ranges from four and a half to 4.5,
18	so much bigger than the ones that we had previously.
19	And again, I have to remember timing of launches.
20	But we also brought in the top-load space our new advantage
21	product. So for agitator-based washers, we grew the
22	capacities now up to six cubic feet. So you can now get an
23	agitator-washer actually as big as any front-loader on the
24	market.
25	CHAIRMAN JOHANSON: So these are innovations to

1	respond to the market?
2	MR. TUBMAN: Absolutely.
3	CHAIRMAN JOHANSON: Could you describe any models
4	that you've discontinued? Or they're no longer being sold
5	to your customers? Since the advent of the relief period?
6	MR. TUBMAN: Sure. Again, we discontinued the
7	old front-load line, so the alpha platform that we talked
8	about in the past to bring the new Yanis line, to replace
9	it. We also had, I'll say, a few odd top-loaders here and
10	there, but nothing substantial.
11	CHAIRMAN JOHANSON: Thanks. Are there any future
12	plans to expand or reduce the size or capacity of your
13	washers?
14	MR. TUBMAN: Yes, we have plans in place and you
15	will see them in the future, assuming things continue the
16	way they're going.
17	CHAIRMAN JOHANSON: Okay, thanks, Mr. Tubman.
18	MR. LEVY: Chairman Johanson, we'd be happy to
19	give you more details in terms of the roadmap for increased
20	capacities on specific platforms, but as you might imagine,
21	the actual cadence and the magnitude of the increase is very
22	sensitive company information.
23	CHAIRMAN JOHANSON: Certainly, I understand.
24	Thanks. Mr. Magnus, did you want to add anything?
25	MR. MAGNUS: Just a quick addition. John Magnus

1	with GE Appliances. My understanding is that, one of the
2	innovations or developments in the marketplace in the
3	category you're asking about, is the arrival of larger
4	capacities in lower price bands within the market. So, not
5	necessarily machines that are bigger than ever existed
6	before, but at decreasing price points and decreasing price
7	bands, larger capacities, sort of as a feature migrating
8	downward through the product lineup.
9	CHAIRMAN JOHANSON: Okay, thanks, Mr. Magnus.
10	MR. TUBMAN: Sorry, I might be able to
11	CHAIRMAN JOHANSON: Yeah, certainly.
12	MR. TUBMAN: I might be able to add to help GE.
13	They actually did launch a larger top-load washer into the
14	industry. So there have been new capacities launched in
15	terms of larger top-loaders. They moved 3.8 to a 4.2
16	capacity and a 4.2 to a 4.5 cubic foot capacity. So again,
17	there have been increases in capacity in the top-load space.
18	CHAIRMAN JOHANSON: Would either Whirlpool or GE
19	like to talk any further on investments in new technologies
20	or upgrades?
21	MR. TUBMAN: Because of the open courtroom, I'm
22	gonna be careful on what we say. What I can say is, that we
23	have new products planned that will be out soon. And we
24	have new products planned for the future that continue to
25	innovate in different spaces that the consumer is looking

- for. And unfortunately, I'm not sure I wanna say much more
- 2 than that at this point in time. Again, post-hearing, as
- 3 Jack mentioned, we're happy to supply that information.
- 4 MR. LEVY: Mr. Chairman, in terms of what
- 5 Whirlpool has done under the safeguard to date, that's
- 6 summarized at Pages 17 to 18 of our prehearing brief, and at
- 7 Pages 35 to 36 of the prehearing brief, you have things that
- 8 are still in the planning or in the pipeline. So the
- 9 details are there.
- 10 CHAIRMAN JOHANSON: Okay, thanks a lot for your
- 11 responses.
- MR. MCKINNEY: Just wanted to chime in. Happy to
- answer any detailed question that you'd have in the
- 14 post-hearing. There's not much we can really say about
- 15 coming innovations in the open room, as Casey said.
- 16 CHAIRMAN JOHANSON: Okay.
- 17 MR. MCKINNEY: Thank you.
- 18 CHAIRMAN JOHANSON: Certainly, Mr. McKinney. Has
- 19 the recent revocation of the anti-dumping countervailing
- 20 duty orders on LRWs from Korea had an impact with regard to
- 21 imports from Korea?
- 22 MR. TUBMAN: Casey Tubman. I quess I'm not
- 23 sure I can give an exact answer. What I would say is it's
- 24 probably too soon to tell. The fact that we were watching
- 25 the 1.2 million units come in that Samsung and LG were

Τ	bringing in, the amount that came in from Korea was a small
2	amount versus that. So unfortunately, I'm not sure that we
3	could comment clearly on it.
4	CHAIRMAN JOHANSON: Okay, thanks Mr. Tubman.
5	In a recent opinion revoking the AD and CVD on Korea, we
6	stated in our likely volume section that we find that
7	imposition of the safeguard measure on February 7th, 2018
8	covering imports of certain LRWs from all sources including
9	Korea provides an additional incentive for LG and Samsung to
10	ramp up their new plants quickly.
11	We also noted that the safeguard remedy was
12	scheduled to continue to February 7th, 2021. Would our
13	assumptions about the likely volume from Korea after
14	revocation be upset if the safeguard remedy were
15	substantially loosened or revoked?
16	MR. LEVY: That's an interesting if I
17	understood you correctly Mr. Chairman, what you're saying is
18	that one of the baseline assumption for your five year
19	review determination vis-a-vis Korea was the assumption that
20	the safeguard would go to term. If that's what you're
21	saying, I think that the early termination of the safeguard
22	obviously would be a material factor in understanding the
23	likely volumes from countries not subject to Title VII
24	remedies, whether that be Vietnam, Thailand or Korea.
25	So if I understood you correctly, I think that

1	view is that if the safeguard were revoked ahead of
2	schedule, the domestic industry would be exposed and the
3	incentive of Samsung and LG to accelerate and complete their
4	U.S. investments may be affected.
5	CHAIRMAN JOHANSON: Yeah, thank you. Because
6	of course the safeguard was considered by the Commission in
7	that investigation. So if you want to discuss that at all
8	in your post-hearing brief, feel free to do so.
9	MR. LEVY: Certainly.
10	MR. GETLAN: If I may Mr. Chairman.
11	CHAIRMAN JOHANSON: Yes.
12	MR. GETLAN: It's probably worth noting, when
13	looking ahead to 2020, LG is here actually asking, we think
14	inappropriately, but asking nonetheless for an expansion of
15	the quota volumes, substantial expansion, I guess to 1.7
16	million washers. So there's every intention to import
17	significant volumes, and certainly Korea is a viable source.
18	It wouldn't be exclusively from there.
19	But any early termination of the safeguard
20	could reasonably you can reasonably expect an increase in
21	volume because LG alone has basically indicated its
22	intention to increase those volumes.
23	CHAIRMAN JOHANSON: Thanks Mr. Getlan, and
24	then others. In Table I-4 of the staff report, we see that

in March 2018, Commerce raised the anti-dumping duty deposit

Τ	rate on imports from Mexico by Electrolux from around three
2	percent to 72 percent. I'll also note that Table III-2 of
3	the staff report indicates that Electrolux appealed this
4	quickly to the NAFTA Secretariat.
5	What has been the observed effect in this
6	change in deposit rate, and does this affect the imports of
7	belt drive washers?
8	MR. LEVY: Chairman Johanson, we have data
9	which we can provide to you post-hearing showing the
10	shipments of Electrolux washers to the United States
11	following the imposition of cash deposits at the rates that
12	you cited. Because we're dealing with a shipper from
13	Mexico, there's actually robust company-specific shipment
14	data available through the Pedimento data as you may be
15	aware. So we'll provide that information.
16	But in a nutshell, I think the answer is that
17	Electrolux has to date treated those as cash deposits on a
18	going-forward basis, not as duties. And so their behavior
19	in the marketplace is more continuity than change, and again
20	we'd be happy to provide more information post-hearing.
21	CHAIRMAN JOHANSON: Thanks, Mr. Levy. My
22	time's expired. Commissioner Williamson.
23	COMMISSIONER WILLIAMSON: Thank you very much
24	Mr. Chairman. I too want to express appreciation for the
25	witnesses coming today, their testimony. Continuing on with

Τ	that last question, what should we say in our monitoring
2	report about the non-subject belt drive models. LG has
3	talked about recommending inclusion, but as you said, we're
4	doing a monitoring report. So what should we say?
5	MR. TUBMAN: Casey Tubman again. I guess from
6	my standpoint, what I can say is they continue to compete
7	with our washers, and would be we originally had excluded
8	them. I was back in February, as you remember, and was
9	asked about them and whether they competed, and again I
10	would say they do at this point in time.
11	COMMISSIONER WILLIAMSON: Can we say anything
12	about what their effect has been on what has been the
13	impact on the effectiveness of the remedy that's in place
14	now? You want to think about that.
15	MR. LEVY: I don't know that Mr. Tubman, you
16	know, obviously has the same visibility on the data that we
17	do in the BPI records, so we may be in a position to provide
18	some commentary post-hearing. But in a nutshell, I think
19	you know, Whirlpool's consistent view is that these products
20	obviously compete in the market. Whirlpool opted to exclude
21	these products from its original safeguard petition, and
22	nothing about those points has changed to date.
23	MR MAGNUS: Commissioner, John Magnus for GE
24	Appliances if I may.
25	COMMISSIONER WILLIAMSON: Yes. I was going to

get to GE by the silence on this, but go ahead. MR MAGNUS: Well, if you would like to ask a 2 specific one, but I'd be happy to -- okay. There's a few, 3 4 you know, describing the competitive effects as you see them 5 of the imports that are occurring in your monitoring report, I hope to take issue with that, right? There's a few things 6 7 you're being asked to do that you can't possibly do. 8 You're being asked to recommend a change in 9 sort of the product coverage of the safeguard measure, and 10 to recommend that the President impose import relief on a category of products that there is no legal authority to 11 12 impose import relief on, that were not the subject of a 13 complaint. 14 So there are certain things, certain aspects 15 of this that are very clear. But sure, if you wanted in your monitoring report to describe the effect of the 16 17 non-subject imports, who could take issue with that? I think what you'll find is that what's happening with respect 18 to those imports is not at all as alarming and dark and 19 20 mysterious as LG would seek to portray, that when those 21 products are imported, since there's no tariff to pay, 22 there's no tariff to pass through, that's perfectly normal and that the price points when those products landed at 23 24 retail are very much in line with what everyone else is 25 charging for comparable products.

1	COMMISSIONER WILLIAMSON: So does that imply
2	they're not really having an adverse or any kind of
3	measurable impact on the effectiveness of the revenue?
4	MR MAGNUS: In our view, absolutely not.
5	COMMISSIONER WILLIAMSON: Okay.
6	MR MAGNUS: It does imply that they are not
7	adversely affecting or undermining the remedy. To call it
8	circumvention is just plain silly. No one complained about
9	these products. They're out of scope. It is not
10	circumvention to import out of scope products, any more than
11	if you import out of scope paper clips or rubberbands.
12	MR. McKINNEY: Sheridan McKinney on behalf of
13	GE Appliances. Just one additional quick note. When it
14	comes to the categories that these products compete in, I
15	just would like to note that GE Appliances sits behind every
16	one in this room, including some who are not in terms of
17	market share where those products could be.
18	COMMISSIONER WILLIAMSON: Okay, good. Thank
19	you for those comments. I was wondering with kind of
20	address what's happening on employment? I'm looking at the
21	Attachment 1, and the variation doesn't seem necessarily to
22	attract volume. So I was just wondering if you could go a
23	little bit more into the impact of what's been happening
24	with employment in the domestic industry following the
25	imposition of the remedy? If you want to do it

1	post-hearing, you can.
2	MR. LEVY: Yeah. We'd be happy to provide a
3	more detailed explanation post-hearing. But I think from
4	Whirlpool's point of view, if I could just paint a high
5	level picture with the Whirlpool data. Whirlpool went into
6	2018 obviously anticipating an effective safeguard remedy,
7	and made a good faith down payment on its commitment to grow
8	employment and announced 200 plus new hires early in 2018.
9	You see in their data significant growth in head count in
10	2018.
11	As the year progressed, obviously what we all
12	witnessed was essentially these unanticipated negative
13	developments, these stockpiling, the decline in demand,
14	things like this that were obviously a drag on Whirlpool's
15	ability to grow production. Remember Whirlpool had hoped to
16	essentially add a third shift and to increase output by as
17	much as 50 percent.
18	Instead, their output was declining. So it
19	was clear that Whirlpool's hopes about adding much more
20	employment were dashed by these market developments. With
21	that said, Whirlpool did not lay off any workers, right. To
22	the extent there's any decrease in employment that follows,
23	it's entirely by attrition. If you look at where employment

is today at Whirlpool, in Q1, at the end of Q1 2019, it is

still at a level that is 200 plus workers higher than where

24

Τ	it was pre-saleguard.
2	So I mean I think in a nutshell that gives you
3	a sense of the flow. We certainly would have hoped for a
4	safeguard remedy that would have conditioned the environment
5	for a massive increase in production and therefore
6	employment. But for a number of reasons that were
7	unforeseen by the Commission and outside our control, that
8	wasn't possible. I don't know if Jim, you want to jump in.
9	MR. KEPPLER: Yeah, Jim Keppler. I would just
10	add that, you know, the Clyde team has been very flexible
11	and nimble as we've seen the demand fluctuations. In some
12	cases we've had to take some unscheduled down time, down
13	days. In other cases, we've made rate adjustments in the
14	factory.
15	But we have fully anticipated having an
16	additional shift coming out of the safeguard remedy back in
17	February, and those plans are locked and loaded. They're or
18	the shelf. When the demand is there, we're ready to
19	execute.
20	COMMISSIONER WILLIAMSON: Okay, thank you.
21	Take a look at your Exhibit 8 on prices, and I notice
22	there's sort of a big drop or drop in I guess this is first
23	quarter of '19. So I was just wondering what, what
24	accounted for that. Also, LG cited several sources

including AHEM in Table III, to support conclusions that

1	prices were higher in the first quarter.
2	But then on the other hand, I see that on your
3	table. But then LG argues that prices were higher in the
4	first quarter of 2019 than in the first quarter of 2018. So
5	I was wondering do you agree with that and why?
6	MR. LEVY: So I think we would take the view
7	that the wholesale pricing data that you have on the record
8	for washers, for LRWs is what's probative in this case.
9	This was used as a very imperfect public version of what's
10	going on, just to give you a visual image of the trends. In
11	terms of the dip that's been seen year to date in 2019, I
12	don't think we're in a position to narrate or explain what
13	the Bureau of Labor Statistics is depicting there. I don't
14	know that it's descriptive of what's happening with
15	Whirlpool prices in Q1 of 2019. So obviously it has to do
16	with other players in the marketplace.
17	COMMISSIONER WILLIAMSON: Okay, and related.
18	LG also argues that extremely poor coverage for U.S.
19	producers as a reason why the Commission should not put much
20	weight on its product-specific pricing data, and do you
21	agree that coverage is extremely poor and why or why not?
22	MR. LEVY: No. We think that the coverage is
23	adequate, it's robust, it's it paints a picture that
24	again is very consistent with what you're seeing from
25	publicly available data, and I think the coverage of the

_	imports is outstanding, and the coverage of domestic
2	producers is adequate to understand what's happening
3	directionally with regard to price.
4	So we would encourage you to rely on that
5	information as your best source to understand the new
6	pricing environment. Then again the pricing products that
7	you do have allows you to do a lot of before and after
8	analysis, which is quite valuable. As we all know, and
9	you've said in some prior determinations, looking at average
10	unit values in this industry is imperfect, because of
11	product mix issues. We're not dealing with a commodity that
12	could be looked at on a per pound or per piece basis with
13	great precision. So the pricing products become really your
14	gold standard for understanding price trends on a
15	model-specific basis.
16	COMMISSIONER WILLIAMSON: So do you agree I
17	don't think I heard the answer to whether you agree, that
18	the prices were higher in the first quarter of 2019 than in
19	2018?
20	MR. LEVY: So I think speaking for Whirlpool,
21	Casey can you jump in?
22	MR. TUBMAN: Casey Tubman. So from our
23	standpoint, the data does not agree, the data that is shown
24	there, that drop. We would not support that with our actual
25	data, and I think as an industry looking at others'

1 competitive moves, we would not see data that supports that as well. So again, I think Jack mentioned that we're not 2 3 sure where they actually get their information. I mean it 4 sounds like, and I don't remember seeing it, but it sounds 5 like LG maybe has some data from AHEM that is opposite as 6 well. So I think take it with a grain of salt, that that's 7 just a trend line of what we're seeing, where the past six years we've seen decline, and in the past year we've seen it 8 9 come back up slightly. 10 MR. LEVY: Commissioner Williamson, just a couple of other points. So in general, I think it can be 11 said that prices for LRWs increased in the market after the 12 13 first quarter of 2018, and during the course of 2018 that 14 increase began to take root. So certainly Whirlpool's experience would be that Q1 '19 would be higher than Q1 '18, 15 16 and that reflects their cost-based price increase that they 17 took closer to the middle of the year. The other thing to note, I mean LG cites to 18 19 the AHEM data as an example. You have these BLS data. 20 Certainly what we can say, and it's our understanding is 21 that at least certain producers when they report pricing 22 information to these third parties, it is not unusual that 23 they report gross pricing information, as distinct from 24 prices that are net of all allocated allowances and rebates 25 and discounts.

1	And so these are very imperfect data sources
2	because you don't know how prices are being reported by
3	different companies, you don't know if it's consistent. So
4	we always take this information with a grain of salt. You
5	can have a nominal increase in the gross unit price, but
6	then give it back on the back end with allowances, prices
7	haven't changed and it could show a price increase.
8	The reverse could similarly be true, where the
9	gross price remains, you know, essentially unchanged. But
10	you know, a difference in the allowances would reflect a
11	difference in the net price, but the AHEM or the BLS data
12	may not be able to track this meaningfully.
13	So again, I think where you come back to it is
14	quarterly pricing data is your gold standard.
15	COMMISSIONER WILLIAMSON: After seven, I don't
16	know how many years we've been doing Title VII cases on
17	washing machines, I know what you're talking about. Thank
18	you.
19	CHAIRMAN JOHANSON: Commissioner Broadbent?
20	COMMISSIONER BROADBENT: Yeah, thank you.
21	Yeah, I wanted to talk about the University of Chicago study
22	that they did with Aaron Flaaen of the Federal Reserve
23	Board. I know it's been mentioned. These folks, these
24	economists are estimating that safeguard tariffs raise the
25	median price of washing machines and clothes dryers by \$86

1	and \$92, respectively, and led to an annual cost to
2	consumers of \$850,000 per job created. Do you agree with
3	this assessment, and if not can you provide an estimate of
4	the retail price increases for these products, as well as
5	the average annual cost to consumers?
6	MR. LEVY: Yes Commissioner Broadbent. Thank
7	you for that question. You know, I did read that study by
8	those Chicago academics. I thought it was very striking to
9	read. As I read it, I almost thought there was a mind meld
10	between those academics and some of the arguments we've been
11	hearing from LG in the past.
12	For example, they leverage a lot of the
13	theories and data that had been put in front of this
14	Commission in prior proceedings and that you rejected. For
15	example, it leverages retail data rather than wholesale
16	price data and so-called gap intelligence, where you found
17	that that information was unpersuasive and not the basis for
18	reliance. That study, they're doing a hedonic regression
19	analysis, where they're looking at individual factors and
20	the extent to which they're predictive to price changes.
21	One of their key variables, without which
22	their model is kablooey, one of their key variables is life
23	cycle pricing, something that you considered and found to be
24	an unpersuasive argument, and not descriptive of what really
25	happens in the LRW industry. So a lot of the key

1	foundations. They also talk about dryers.
2	A lot of the key foundations of their
3	analysis, essentially they're grounded in the same facts and
4	assumptions and theories that you've considered and rejected
5	after they were advanced by LG in this forum. With regard
6	to the employment number, essentially you know, dollars per
7	worker and what does it cost.
8	To do a calculation like that, you need a
9	numerator and you need a denominator. So first what's the
10	cost? So on the numerator side, they're looking at the
11	increase in washer price, and they're not using CPI data.
12	They're using their own self-serving inflated number that's
13	higher, and then they're adding in the dryer number. So
14	they're essentially doubling it. So they have an inflated
15	numerator because they're including dryers in the cost.
16	And then on the denominator side, they're
17	ignoring the direct jobs saved. This Commission found that
18	the legacy domestic producers, that their very viability was
19	threatened by the continued injurious imports. It's
20	important to note that without the safeguard, we might be in
21	a very different place in terms of employment today.
22	So they ignore completely the jobs that have
23	been saved as a result of the safeguard. They also ignore
24	indirect jobs that are being saved or created across the
25	industry, because in their assessment, there shouldn't be

1 Why? Because they say Whirlpool uses a Foreign Trade Zone. Well there was testimony before this Commission that, 2 you know, Whirlpool's Foreign Trade Zone is used for 3 4 something to the tune of seven percent of total components 5 imported by value. So put another way, 93 percent of what 6 7 Whirlpool is doing is tied to 800 plus vendors across the U.S. economy. But the Chicago boys chose to ignore these 8 9 thousands and thousands of indirect jobs, and you've got 10 government agencies that are finding significant multipliers in terms of the relationship between direct and indirect 11 jobs, but the Chicago boys write all that off. 12 13 So when you do all of this math, what you find 14 out is that their estimates are overstated by more than a 15 factor of 20, and that the cost per job is actually something much closer to, and I won't say the number in 16 17 public here, but it's a modest number, because it's exaggerated by more than a factor of 20. It's a number 18 19 that's substantially lower than what states like New York 20 would have been willing to pay for an Amazon job. 21 Or put another way, from a trade policy 22 perspective, the cost per job does not shock the conscience. It actually looks about right. We'd be more than happy to 23

provide a more specific and concrete analysis or rebuttal of

that study. But it really read to us like a conclusion in

24

1	search of an analysis, and we'd look forward to the
2	opportunity to rebut that analysis and to provide you with a
3	more meaningful calculation that's grounded in the same data
4	that you typically use in these proceedings. So thank you.
5	COMMISSIONER BROADBENT: I mean I think we're
6	going to expect a cost per job. That's what we're doing
7	here, trying to get some adjustment
8	MR. LEVY: Certainly.
9	COMMISSIONER BROADBENT: I think we need to
10	recognize what it is. You're fairly disparaging about the
11	Chicago boys. Does that discredit them because they're from
12	that University or
13	MR. LEVY: They start with the proposition
14	that any price increase is a bad one from a welfare point of
15	view, when this Commission found that the existing prices,
16	the baseline from which they started was one of serious
17	injury that needed to be remedied. And so we take a little
18	bit of umbrage, frankly, at the proposition that what's good
19	for social welfare would have been a negative safeguard
20	determination.
21	We think that the Commission got it right and
22	the President got it right, and there's a need to restore
23	pricing to economic levels that sustain U.S. manufacturing
24	employment. So insofar as their analysis is tainted with
25	maybe a little bit of ideology yeah, I guess you can call

1	that some disparagement.
2	COMMISSIONER BROADBENT: And you don't have
3	ideology tainting any of your opinions.
4	MR. LEVY: I think that our position is
5	grounded in the statute and law, and U.S. policy. So
6	COMMISSIONER BROADBENT: Except you
7	characterize stockpiling as circumvention.
8	MR. LEVY: Well, it certainly circumvents the
9	purpose and so, you know, that's certainly undermining the
10	remedial effect.
11	COMMISSIONER BROADBENT: But when we talk
12	about the statute
13	MR. LEVY: You know to be clear, there's
14	nothing illegal about what Samsung and LG did on the eve of
15	the safeguards implementation. But I think that had the
16	President understood what they were up to, he might have
17	very well opted for a more robust remedy. So there's an
18	interrelationship between the two, and one might argue that
19	we all got snookered at the 11th hour by Samsung and LG.
20	MR. MAGNUS: Commissioner if I may just jump
21	in briefly, John Magnus for GE Appliances, University of
22	Chicago Law School graduate, harboring no bias at all
23	against economists in that great institution.
24	Since the Commission has done the very
25	difficult work of analyzing competition at the wholesale

1	level in this industry several times, I would think that you
2	would feel a little bit of pity for anybody who wants to try
3	to be heard sort of speculating about what's happening at
4	the wholesale level of trade, but has to do so on the basis
5	of retail data. So that's not disparagement. It's just
6	pity.
7	COMMISSIONER BROADBENT: Okay, good. Thanks
8	for those answers. Could you provide an assessment on the
9	retail price increases for these prices, as well as the
10	average annual cost to consumers as you see it?
11	MR. LEVY: We will indeed attempt to provide
12	available information. We would simply call your attention,
13	however, to one exhibit, Exhibit 10, and because again I
14	think what we see in the press is this concern that, you
15	know, consumers are somehow being gouged, that
16	price-constrained consumers will be unable to find
17	affordable washers particularly at opening price points.
18	What Whirlpool did was to scrape certain
19	retail price data that's available through Market Track is
20	the relevant data source, and what you see here is that a
21	wide assortment of brands at opening price points below 399,
22	sometimes as low as 299 in the marketplace post-safeguard,
23	not only from Whirlpool and GE, but also Samsung and LG. So
24	we'll be happy to provide some more concrete data
25	post-hearing.

1	But I think sort of the picture that somehow
2	this has been a the sky is falling for consumers is I
3	think a gross distortion, and frankly not a fair
4	characterization of how the safeguard's working.
5	COMMISSIONER BROADBENT: Okay. Mr. Levy or
6	GE, this is first large residential washer case that Samsung
7	hasn't fully participated in. How do you interpret
8	Samsung's greater neutrality in this case?
9	MR. LEVY: We obviously took note Jack Levy
10	for Whirlpool. We obviously took note of Samsung's absence.
11	Samsung was a vocal participant in all prior proceedings,
12	and now interestingly they have not filed a prehearing
13	brief. They have chosen not to appear. One can only hope
14	that Samsung is now chastened, that they are they were,
15	if you will, sort of vicious predators in the LRW market and
16	they are being domesticated as we speak.
17	One can only hope that their commitment to
18	U.S. manufacturing is as we speak becoming more firmly
19	rooted, and in the current environment rather than opposing
20	the continuation of the safeguard, they are resigned to
21	investing in U.S. manufacturers and workers and competing on
22	a level playing field. If our interpretation of their
23	absence is accurate, then we think this is a most welcome
24	development, and we would hope that LG will soon see the
25	same light

1	COMMISSIONER BROADBENT: Okay. My time has
2	expired.
3	CHAIRMAN JOHANSON: Commissioner Schmidtlein.
4	COMMISSIONER SCHMIDTLEIN: Okay. I just have
5	a few questions to wrap up a couple of topics that I think
6	have already been touched upon. One is the belt drive
7	washers, and if I recall and understand correctly, I think
8	Mr. Magnus you made the point that these weren't the subject
9	of a complaint, so legally there isn't any basis or
10	authority to modify the scope if the President were so
11	inclined to do that.
12	MR. MAGNUS: Yes Commissioner.
13	COMMISSIONER SCHMIDTLEIN: Okay. So my
14	question though I guess is more of a factual question, and
15	that is do you agree that the importation of the belt driver
16	washers is undermining the safeguard remedy?
17	MR. MAGNUS: Thank you for the question, and I
18	may have garbled what I said in response to a fairly similar
19	question from Commissioner Williamson. No, we do not
20	believe that belt drive imports are undermining anything.
21	No evidence for that at all.
22	COMMISSIONER SCHMIDTLEIN: Okay.
23	MR. MAGNUS: And to call it circumventing, as
24	LG does, is way beyond the pale.
25	COMMISSIONER SCHMIDTLEIN: And what would

Τ	whiripool's position be, given that I think I heard Mr.
2	Tubman say that these dryers or excuse me, these washers are
3	competing with the domestic product?
4	MR. LEVY: So again, Whirlpool would stand by
5	its comment that these washers can and do compete with the
6	domestic like product. This Commission itself essentially,
7	you know, bearing in mind that nearly all imports from
8	Mexico to date are these CIM belt drive washers, the
9	Commission very recently determined that revocation of a
10	dumping order would likely result in the recurrence of
11	injury by reason of those imports.
12	So I don't think there's any question that CIM
13	belt driver washers compete, and the more significant the
14	volume in the marketplace, the more likely the injurious
15	effect. I don't think we'd be comfortable saying more at
16	this time, but we obviously recognize that there was a
17	decision that Whirlpool made to exclude these products from
18	the petition, and Whirlpool has to live with that decision.
19	COMMISSIONER SCHMIDTLEIN: So are you
20	suggesting you are going to respond more fully in the
21	post-hearing?
22	MR. LEVY: We'll endeavor to provide a
23	response
24	COMMISSIONER SCHMIDTLEIN: But you don't feel
25	comfortable at this time? Is there a future time

1	MR. LEVY: Well, I don't think you're going to
2	get a different response, but we'll respond in longer
3	sentences post-hearing.
4	COMMISSIONER SCHMIDTLEIN: Okay, and maybe you
5	could respond to the specific question of whether you think
6	it's undermining the safeguard remedy.
7	MR. LEVY: We will provide a response
8	post-hearing, thank you.
9	COMMISSIONER SCHMIDTLEIN: All right, thank
10	you. Okay. Moving onto another topic that I think has been
11	touched upon, which is the AUV data and the pricing product
12	data. LG argues that we should look at the AUV data, that
13	that is a better indicator and more probative of the trends
14	than the pricing product data. Why shouldn't we why
15	shouldn't we look at the AUV data in terms of analyzing what
16	the impact has been?
17	MR. LEVY: So this Commission has noted in its
18	own prior determinations that in this industry, AUV data are
19	imperfect because of product mix. I think we've often
20	advocated as much and you've agreed with us. That continues
21	to be the case. This is not to suggest that AUV data are
22	without probative value, and we would certainly encourage
23	you to consider the AUV data.
24	But we think that the quarterly pricing data
2.5	are most probative because it gent of controls for product

Τ.	mix issues. We chilik that the coverage of the pricing
2	products is adequately robust for purposes of this
3	monitoring review, and so we would encourage you to use that
4	as your first point of reference. But we are certainly not
5	running away from what the AUV data show.
6	COMMISSIONER SCHMIDTLEIN: Okay, all right. I
7	think my last question, which has to do with I guess this is
8	really the nature of the quota, you've made the point that
9	the quota has been filed quickly within the first two months
10	for 2019 I believe. Do you think the remedy has it made
11	a difference that the remedy did not include any sort of
12	quarterly allocation or country-specific allocation? Does
13	that make a difference in how the safeguard has impacted the
14	domestic legacy producers?
15	MR. LEVY: The short answer is yes. We
16	obviously saw what you see right now in 2019 is, I
17	think, what I think quota policymakers would call
18	bunching, and there can be effects that result from that
19	kind of bunching in terms of its impact on the market.
20	With regard to company-specific quota
21	allegations, you may recall that we argued for as much in
22	the original safeguard determination, wanting to have
23	country-specific quota allocations commensurate with the
24	historical shipments of these various countries during the
25	Period of Investigation in the original safeguard

1	proceeding.
2	The result of not having such allocations,
3	either quarterly or monthly or country-specific, has been a
4	gravitation of more volume to Thailand and Vietnam, which
5	were countries which during the most recent period were not
6	subject to the disciplines of Title VII controls, which you
7	had at the time not only for Mexico and Korea, but also
8	China. And so what we've seen is we've obviously seen an
9	over-indexing for Vietnam and Thailand during this period,
10	and we've not had the added protection, if you will, that
11	results from Title VII relief.
12	So I think that the absence of those
13	additional strictures have obviously been an impediment in
14	terms of the overall effectiveness of the safeguard.
15	COMMISSIONER SCHMIDTLEIN: Okay, all right.
16	Thank you. The last question, actually I have one more
17	question, which is do you want to respond to LG's urging the
18	Commission to clarify the 1.2 million base quota, given that
19	they believe that that's a typo?
20	MR. LEVY: Sure. We'd be delighted to provide
21	again a complete response post-hearing. I think LG's thesis
22	is that they can't figure out where the 1.2 million number
23	came from, or that the Commission was perhaps inartful in

narrating its origin. I think our position is wherever the

1.2 million number came from, you know, to us it didn't much

24

1	matter if it was from a fortune cookie.
2	The fact is that the Commission did very
3	robust economic modeling using various numbers, and the
4	number that it landed on, the 1.2 million, coupled with
5	certain in quota and above quota tariff numbers, was tied to
6	certain expected economic results. So the Commission was
7	not pulling a number out of a hat. They were using a number
8	and the associated intended economic effects.
9	That was no accident. It's not just that the
10	Commission picked 1.2 million. The Commission had
11	expectations in terms of the resulting volume and price, and
12	the volume of imports and the U.S. production and the
13	resulting prices and the like under that model. So this
14	number was by no means an accident. This was a carefully
15	thought-through number.
16	When the President and USTR received your
17	report and your economic analysis, what they were working
18	from was your projections about what would happen under that
19	remedy in 2018, based on those assumptions. So none of this
20	was an accident. Certainly you knew what your economic
21	analysis was. USTR and the President understood what you
22	were projecting, and the President took all that into
23	account, made some minor adjustments but largely accepted
24	your recommendations.
25	I think none of that is an accident, much less

1	a clerical error.
2	COMMISSIONER SCHMIDTLEIN: Okay. Alright,
3	thank you very much.
4	CHAIRMAN JOHANSON: Commissioner Kearns
5	COMMISSIONER KEARNS: Thank you. If we could go
6	back to Exhibit 8 from your slide presentation? I hear
7	what you're saying, to sort of take this with a grain of
8	salt; that you think we need to be looking at wholesale
9	prices, et cetera. But I do think that this graph helps put
10	in perspective the recent price increase. And I'm
11	wondering, should we go back to our, for example our sunset
12	record where we have product pricing data for many of the
13	same products. I think they may not be identical in all
14	cases, but I think they're pretty close. Should we go back
15	at that to kind of help put in context these recent price
16	increases?
17	MR. LEVY: Commissioner Kearns, you certainly
18	have the authority to put such information on this
19	administrative record. There have been other occasions
20	where you've sort of cross-pollinated administrative
21	records. We think that that information from that
22	proceeding has additional probative value, and we would
23	certainly have no objection to your leveraging that
24	information in this proceeding should you view it as

helpful..

1	COMMISSIONER KEARNS: But do you think it would
2	be helpful in terms of the context, making the same point
3	that you're trying to make here?
4	MR. LEVY: So we no longer have those APO data a
5	our disposal, and I think even if we did we certainly
6	couldn't use it in this proceeding right now. So we can
7	only answer it in the abstract, which is, you know, we
8	generally subscribe to the view that more data is better.
9	We have nothing to hide from in terms of the contents of
10	such information. We've always been very comfortable with
11	the Commission's Quarterly Pricing Data in the original
12	Korea-Mexico investigation, in the China investigation, and
13	in this most recent sunset review, and now in the safeguard
14	investigation. And so to the extent you want to draw on any
15	of that information, we have nothing to hide from there
16	COMMISSIONER KEARNS: Okay. And connected to
17	that, you allwe were talking about AUVs awhile back. You
18	know, obviously there's product mix issues, but you also
19	said, you know, you're not trying to run away from those
20	data, either.
21	Do you think it would be helpful to look at the
22	AUV data from previous records, too? Or does the product
23	mix issue I guess become sort of exacerbated over time as
24	products change? Or any thoughts on that?
25	MR I.EVY: So product mix issues do change I

Τ	mean one of the things that you do have on this record is
2	sort of a breakdown between front-load and top-load,
3	high-efficiency or E-star, versus non-E-star, agitator
4	versus non-agitator. The Commission has saw fit to slice
5	and dice the data. And to the extent you see an evolution
6	in the relative share of these configurations, that should
7	have an effect, essentially skew the data and the probative
8	value of the AUVs.
9	So if you were to simply, you know, track the
10	share of these different configurations, as I just narrated
11	them over time, as those shares move around one would
12	reasonably expect the AUVs to be more and more distortive.
13	And even within a category, you can have obviously, if you
14	will, product mix issues that skew the data. But certainly
15	at a very high level that's something that you can observe
16	and infer from information before you
17	COMMISSIONER KEARNS: Okay. And any response to
18	the other arguments Respondents have made with respect to
19	the product pricing data, that the coverage is relatively
20	small in terms of the domestic industry, or any other
21	arguments aboutI mean you're telling us the best data we
22	have is product pricing. Respondents are telling us it
23	isn't very good. Is it better than they say? Or do we just
24	not have very good data on pricing?
25	MR. LEVY: Again, we think it's adequately

- 2 proceedings in other cases. So we think it's adequate to do
- 3 your job..
- 4 COMMISSIONER KEARNS: Okay. Can you speak to--so
- 5 the quota is allocated on an annual basis. And you've
- 6 pointed out that that has resulted in a spike in 2019. Does
- 7 the annual basis of the quota--how does that affect the U.S.
- 8 industry? If it had been allocated on a quarterly basis,
- 9 for example, would that have affected the U.S. industry? Or
- 10 is this stuff just put in a warehouse and it doesn't really
- 11 have an impact on the industry?
- MR. LEVY: Casey, can you speak to the
- 13 significance of the inventory overhang from, you know,
- 14 year-to-date inventory stockpiling?
- 15 MR. TUBMAN: Casey Tubman. So I think as you
- 16 look at the amount of imports that have come in, and how
- 17 much was brought in in the two-month time period, looking-
- 18 and again, you have the data to know what their annual sales
- 19 are, and so on and so forth--but obviously that creates a
- 20 very large hangover effect. Any time there's a hangover
- 21 effect of inventory, people are incentivized to move through
- 22 it. And so that can have an impact on market pricing that
- we see.
- 24 MR. LEVY: Commissioner Kearns, I think one also
- 25 has to ask the question of, you know, when importers have

- 1 the luxury of bringing in these volumes, to what extent does
- 2 that allow them to take the foot off the brake in terms of
- 3 accelerating their U.S. investments and their U.S.
- 4 production activities. You know, LG is asking for next
- 5 February for the number to reset to 1.7 million, presumably
- 6 so they can bring in even more volume and further delay the
- 7 complete onshoring of their U.S. production
- 8 So, you know, from our perspective, you know,
- 9 whether it's a spike in a part of the year, or it's an
- 10 aggregate volume for the full calendar year, these volumes
- 11 continue to be problematic. And the notion of increasing
- the volume to us is a real concern.
- 13 I think that LG had advocated in the alternative
- 14 in the original safeguard investigation for a volume which I
- believe they said was, I want to say 1.5--1.4 or .5 million,
- something in that range, something less than 1.7 million.
- 17 And the Commission considered that volume in its remedy
- 18 recommendation to the President and said, are you kidding?
- 19 That volume would be tantamount to no restriction at all.
- 20 And so that's what they're asking for today: No restriction
- 21 at all. That's what they want..
- 22 COMMISSIONER KEARNS: Okay, thank you. And, Mr.
- 23 Tubman, if I hear you right, it's not so much that--what I'm
- hearing you say is, people don't like having washing
- 25 machines in warehouses. So they're going to want to get it

1	out. So it's not so much that, you know, the overall volume
2	is more than anyone would have expected, everyone would have
3	expected to probably come in just under quota, but what
4	you're saying is: Yeah, if you do it all in one big lump
5	sum, then there's going to be a distortion in a sense in
6	that immediately after the big spike there's going to be
7	more sales shortly after that rather than sort of spread
8	over the year.
9	MR. TUBMAN: Casey Tubman. It for sure allows
10	for that. And, again, there's a carrying cost for an
11	inventory that you hold. So you're incentivized to not hold
12	it as long
13	COMMISSIONER KEARNS: Okay, thank you. And can
14	you all speak to the impact that the coverage of LG Sidekick
15	has had on the remedy? Is that helpful to you? Is it
16	because, you know, LG obviously makes some arguments how it
17	doesn't seem like it's really going to help anything; it's
18	just kind of an add-on to LG products that are already
19	covered by quota.
20	MR. TUBMAN: Casey Tubman. I would say it is
21	something we compete with, and I believe that was a finding
22	in an earlier hearing that you had had. And so again for us
23	having it covered is helpful
24	COMMISSIONER KEARNS: When you say compete
25	against, you have a similar product?

1	MR. TUBMAN: Similar that it's a washing machine
2	that washes clothes, yes.
3	MR. LEVY: Commissioner Kearns, if I could add to
4	this, so if you refer to Exhibit 12, the Commission in the
5	Safeguard Determination responded directly to LG's request
6	to exclude the Sidekick washers. And the Commission was
7	obviously unpersuaded, finding that it competes directly
8	with existing products from U.S. producers.
9	But I would also call your attention to the
10	proprietary version of Whirlpool's prehearing brief at page
11	35 where in the last bullet Whirlpool details an adjustment
12	plan, the viability and economics of which I think is
13	directly connected to whether or not Sidekick is covered. I
14	can't say more in public session, but let's just say that
15	certain plans will be dashed were Sidekick not included
16	within the safeguard
17	COMMISSIONER KEARNS: Okay, thank you. And I
18	guess the last question I would haveand maybe this is more
19	for posthearing, just because you might want to take some
20	time to think about itbut I'm happy to hear more, if you
21	have thoughts on it now.
22	Going back to what Commissioner Schmidtlein said
23	early on about dryers, I mean I guess what I'd like to know
24	is to what extent there is a correlation in your mind
25	between washing machine sales, washing machine prices, and

dryer prices.

machine.

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I mean it seems to me that there is a correlation 2 3 that isn't present with respect to other products. And it 4 seems to me that if it were as simple to say that every time 5 a company sells a washer, another \$20 just falls out of the 6 sky, we would want to consider that. And in terms of like 7 the viability of the U.S. industry, how relief might be working, and so forth, I'd want to know if \$20 falls out of 8 9 the sky every time a company makes a sale of a washing

So not domestic like product issue, but in terms of considering, you know, the viability of the industry, I think that would be helpful. And either, again, just now or posthearing would be helpful.

MR. LEVY: Certainly, and we'll provide all that posthearing. I think in past proceedings Samsung and LG have tried to paint this picture that, you know, for every washer sale there's a matching dryer sold with it as a pair, and that the two are priced identically, at least when it's an electric dryer. And I think we've made clear that, you know, on both points that's not at all the case.

At the same time, we don't deny that there's a relationship between the two products. And we'd be more than happy to detail, using Whirlpool's proprietary data, how that relationship plays out..

1	COMMISSIONER KEARNS: Okay, thank you.
2	MR. MAGNUS: A quick add-onJohn Magnus from GE
3	Appliances. Just to remind the Commission and the
4	Commissioners who have asked about dryers, you know, the
5	question isn't necessarily just, you know, does \$20 fall out
6	of the sky, but where does it fall out of the sky?
7	Commissioner Schmidtlein, you mentioned, you
8	know, some sort of a collateral benefit to domestic
9	producers. Dryers aren't necessarily made in the United
10	States. And in fact during this period that you're looking
11	at, in GE's business model, dryers are not a domestically
12	produced product. They're what GE calls a "source product."
13	And so it's not a distinct category of domestic
14	production at all. So in that sense, you're looking at, you
15	know, two entirely different approaches just with the two
16	companies that are in front of you
17	COMMISSIONER KEARNS: Okay, thank you.
18	CHAIRMAN JOHANSON: While the product-specific
19	data are confidential, the average unit value for imports of
20	covered LRWs was at its highest level in 2016, and at its
21	lowest level in the first quarter of 2019.
22	What is the reason for this trend? And how do
23	you define import average unit values impact the relief?
24	MR. LEVY: Again, we'll speak to the average unit
) 5	walve data negthearing. I think it needs to be unnegled and

1	understood through the prism of proprietary data, but
2	obviously a product mix is an important consideration.
3	CHAIRMAN JOHANSON: Okay, thank you. On page 7
4	of your brief, you argue that aggregate demand decreased in
5	2018 and that this was unanticipated. This is also
6	mentioned at page 26.
7	Given that our Safeguard Opinion projected price
8	increases after the imposition of the remedy, would it have
9	been unexpected that demand would be reduced byat least
10	somewhat by the higher prices?
11	MR. LEVY: Again, Chairman Johanson, I don't
12	think that we would disagree with the Commission's own
13	estimated elasticity of demand of minus zero point three.
14	CHAIRMAN JOHANSON: Okay. LG provided a per-unit
15	estimate of the additional costs associated with 232 and 301
16	tariffs in its questionnaire responses.
17	In your posthearing brief, could you please
18	provide a similar estimate, if you're able to do so?
19	MR. LEVY: Yes. We'd be happy to do so.
20	CHAIRMAN JOHANSON: And continuing on that line
21	of thought, how have the Section 232 tariffs affected your
22	operations? Have you adjusted your supply chains to consume
23	more domestically produced steel and aluminum?
24	MR. KEPPLER: Hi, it's Jim Keppler. As I stated
25	previously, 90 percent of the inputs that go into our

1	washing machines are sourced here domestically and are not
2	subject to tariffs. The pricing that we have taken in the
3	marketplace is cost-based. I think the raw material costs
4	get a lot of play, but what we haven't talked about is the
5	inbound freight impact.
6	So we bring stuff in by ocean vessel, by rail, by
7	over-the-road, and we have seen significant inbound freight
8	cost increases as well, absent of any tariffs.
9	CHAIRMAN JOHANSON: With regard to any of the
10	inputs that you have that you do import, have you sought
11	exclusions from the Section 232 tariffs on steel and
12	aluminum at Commerce?
13	MR. LEVY: This is Jack Levy with Whirlpool. I
14	don't think that Whirlpool has requested any exclusions in
15	connect with 232. I think there are some exclusions pending
16	for certain components in connect with Section 301, and we
17	can provide more detail on that post-hearing.
18	CHAIRMAN JOHANSON: Okay, that'd be useful. I
19	look forward to seeing that, if you do indeed provide that.
20	That concludes my questions. I appreciate you all being
21	here today. Commissioner Williamson?
22	COMMISSIONER WILLIAMSON: Okay. Just a couple
23	quick questions. And addressing the question of the dryers,

can you also address the question of, where's the matching

of the dryer and the washer price? Is that something the

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1	retailer	does?	That's	something	the	wholesaler	does?

- 2 Manufacturing? And who's sort of capturing the benefit of
- 3 that?
- 4 MR. TUBMAN: So, as we compete at wholesale and
- 5 go to have buyer discussions, you have washer pricing
- 6 discussions, you have dryer pricing discussions. Those are,
- 7 I think Jack mentioned it, others have thought that the
- 8 electric is always the same price as the washer, that is not
- 9 the case. We shared that in the China case, in the
- 10 safeguard case. We shared that data to show that that was
- 11 truly not the case. At retail, there are many retailers who
- 12 then match the two and make them the same retail price for
- 13 the consumer. But again, that's done separately of where we
- 14 compete at wholesale.
- 15 COMMISSIONER WILLIAMSON: Okay. So you would
- say this is primarily a retailer phenomenon?
- 17 MR. TUBMAN: That's correct.
- 18 COMMISSIONER WILLIAMSON: And they're the ones
- 19 benefiting, I assume?
- 20 MR. TUBMAN: Again, I think, what I would answer
- 21 is, we have had cost increases, and we have taken cost-based
- 22 price increases to help cover that. So, again, for sure,
- 23 there are retailers out there that have benefited.
- 24 COMMISSIONER WILLIAMSON: Okay. And they do it
- both for Whirlpool, LG and Samsung?

1	MR. TUBMAN: While I can't answer for others, I'm
2	sure it is very similar.
3	COMMISSIONER WILLIAMSON: Okay, thank you. Just
4	one quick question, 'cuz I'm fascinated I think the first
5	time we've ever had a Vice President for Integrated Supply
6	Chain testify. And you mentioned the question of the
7	inbound freight costs. And I was just and you talk about
8	being significant. Is that just for the ocean freight or is
9	it rail? We haven't really it's been a while since we've
10	heard about freight costs being a big factor in something.
11	MR. KEPPER: Again, it's Jim Keppler. So as we
12	bring, you know, whether it's steel or components into our
13	factory to build our washers, we use different modes of
14	transportation and, really, across the board, you know, if
15	it's over-the-road, we've seen, there's a pretty well-known
16	driver shortage right now, that's capacity crunch that has
17	driven rates up. There's been some ocean freight
18	consolidation, which has driven prices up, so we probably,
19	over the last twenty-four month period, have seen more
20	inflation in the inbound freight space than maybe at any
21	time during my, you know, twenty-nine year career. So it's
22	substantial to us.
23	COMMISSIONER WILLIAMSON: Okay. Is failure to
24	have an infrastructure program contributing to this in any
25	way?

1	MR. KEPPLER: I'm sorry? Can you repeat that?
2	COMMISSIONER WILLIAMSON: Failure to have a
3	national infrastructure development program contributing to
4	this in any way?
5	MR. KEPPLER: Yeah, I don't know if my opinion on
6	that is appropriate here, so I'm not gonna comment on that.
7	COMMISSIONER WILLIAMSON: We'll talk about it
8	later than.
9	MR. KEPPLER: Okay.
10	COMMISSIONER WILLIAMSON: Okay. What about
11	you talked about all the suppliers in the U.S. that and I
12	was wondering, are there other benefits that come from, you
13	know, 'cuz I know in services we often talk about
14	"headquarters" effects, and I was just curious whether or
15	not, in terms of the fact that the domestic industry's doing
16	better, what other additional benefits that might have?
17	MR. KEPPLER: Again, it's Jim Keppler. I think
18	if you would talk to any of our suppliers here in the U.S.
19	that support the Clyde operations, they're gonna tell you
20	that they're seeing benefits as well. Prior to the fact
21	that 90%, over 90% of the inputs into those washers are
22	sourced here locally, many in the State of Ohio in small
23	communities. So, yeah, I think there isI think Jack
24	alluded to it earlierthere's a multiplying effect with
25	these indirect jobs that sometimes is underestimated in

1	these studies.
2	COMMISSIONER WILLIAMSON: Okay, thank you. I
3	recently spent a weekend in Ohio driving around a lot, so I
4	was curious about that. Anyway, I have no further
5	questions, so thank you for the testimony.
6	CHAIRMAN JOHANSON: Commissioner Broadbent?
7	COMMISSIONER BROADBENT: Yeah, I just had a
8	couple more. Mr. Tubman, are there any other major global
9	producers of large residential washers that have made
10	efforts to gain access to the U.S. market other than
11	Whirlpool, Haier, LG, Samsung, Electrolux and Alliance?
12	Those are the six I know of.
13	MR. TUBMAN: You're tasking my memory now of all
14	the folks that are in the market. Off the top of my head, I
15	think you named the major ones. Not to say that there
16	couldn't be others or aren't others. But I think from a
17	majority standpoint, you've covered them.
18	COMMISSIONER BROADBENT: Okay. Good. And then,
19	just one other for Mr. Levy. Looking at the financial data,
20	Mr. Levy, it is apparent that several producers have had
21	specific financial idiosyncrasies that have skewed their
22	financial trends over the period. Does this suggest that we
23	should be assessing profitability of the industry on a

firm-by-firm basis in addition to analyzing the industry as

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a whole?

1	MR. LEVY: So we'll do our best to speak to that
2	post-hearing. The idiosyncrasies are specific individual
3	companies, so thank you for the question.
4	COMMISSIONER BROADBENT: Say that again? What?
5	MR. LEVY: We'll address that post-hearing,
6	Commissioner. Obviously, the idiosyncrasies are specific to
7	the circumstances of individual companies and so we'll speak
8	to each of those individually post-hearing.
9	COMMISSIONER BROADBENT: Right, but you're in
10	agreement that we should be looking individually?
11	MR. LEVY: We're certainly of the view that you
12	should be looking at the experience of the Legacy domestic
13	producers as distinct from the new entrants. And that's
14	something that the staff does in the prehearing report as
15	well.
16	COMMISSIONER BROADBENT: Okay. Thank you. I
17	wanna thank the witnesses for coming. Appreciate your
18	contribution.
19	CHAIRMAN JOHANSON: Do any other Commissioners
20	have questions? No other Commissioners have questions. Do
21	staff have any questions for the panel?
22	MR. CORKRAN: Douglas Corkran, Office of
23	Investigations. Staff have no questions.
24	CHAIRMAN JOHANSON: Do respondents have any
25	questions for this panel? Respondents have no questions.

1	All right. We will now break for lunch. Let's come back at
2	1:30, and I would like to remind everyone that the room is
3	not secure, so if you have any business confidential
4	information, be sure to take it with you. So we are
5	recessed until 1:30.
6	(Whereupon a lunch recess was taken to reconvene
7	this same day at 1:30 p.m.)
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1	AFTERNOON SESSION
2	MR. BISHOP: Will the room please come to order.
3	CHAIRMAN JOHANSON: Mr. Secretary, are there any
4	preliminary matters?
5	MR. BISHOP: Mr. Chairman, I would note that
6	Panel 2 has been seated. All of these witnesses have been
7	sworn in. This panel has sixty minutes for their direct
8	testimony.
9	CHAIRMAN JOHANSON: All right. Thank you. You
10	all may proceed whenever you'd like.
11	MR. PORTER: Thank you, Mr. Chairman. Mr.
12	Chairman, Members of the Commission, before we begin our
13	testimony, we feel compelled to make some initial comments
14	in response to Panel 1. You heard this morning repeated
15	statements that LG had engaged in predatory pricing. This
16	characterization is false.
17	Predatory pricing has a specific legal
18	definition. That definition is "selling at prices so low in
19	an attempt to eliminate the competition, to raise prices and
20	reap monopoly profits." There has never been a finding by
21	any government agency nor court that LG has ever engaged in
22	predatory pricing. And, indeed, it's hard to comprehend
23	that the dominant supplier in the U.S. market, Whirlpool,
24	can make a claim of predation. They have maintained market
25	share.

1	Commissioners, word matters. To use this term
2	repeatedly is defamatory and cannot be left unaddressed.
3	Along the same line, the repeated statements that LG's
4	washer imports from Thailand, Vietnam are sold in the U.S.
5	market at dumped prices are also false. Injurious dumping
6	also has a specific legal definition and neither the
7	Commerce Department nor this Commission has ever concluded
8	that LG's washer imports from Vietnam and Thailand were
9	guilty of dumping. And now I ask my colleague, Jim Durling
10	to address the Federal Reserve of Chicago study.
11	MR. DURLING: Thank you. Jim Durling for the
12	record. In the interest of full disclosure, although I did
13	not graduate from the University of Chicago, my oldest
14	daughter did a few years ago, so that is my affiliated
15	connection. And I also would take some issue with the fact
16	that there's a reference to the Chicago boys because in
17	fact, there are many talented women economists at the
18	University of Chicago as well.
19	More specifically, I do take issue with several
20	points about the characterization of the Chicago study.
21	First, it was not a two-person study, it was a three-person
22	study. And the missing author was an economist at the
23	Federal Reserve who contributed his insight to the study.
24	Second, the study did not rely on rejected
25	theories The study relied on product life cycles things

1	when they're new and impressive on the market have a higher
2	price than at the very end of their life cycle. That is not
3	a disputed theory. Features matter. For consumer
4	appliances, features matter. That is not a disputed or
5	rejected theory.
6	But most fundamentally, other factors matter. I
7	mean the whole essence of the Chicago study is to try and
8	carefully and systematically look at the role of different
9	factors and control for them, to isolate the one central
10	question which was, "What was the impact of the tariffs on
11	the prices of washing machines?" controlling for all of
12	these other factors.
13	What the Chicago study andor we'll call it the
14	Chicago studywhat the Chicago study had the benefit of, is
15	they had more time than the Commission normally has to do
16	its analysis. And they had access to a more robust set of
17	statistical techniques than the Commission normally uses.
18	But that's not a reason to reject it. That's a reason to
19	embrace it as important probative evidence for this
20	proceeding.
21	There was no mind-meld with LG. LG had
22	absolutely nothing to do with the study. As was being
23	prepared, we were as surprised as anyone else when it popped
24	into the public arena and we started reading about it in
25	various newspaper articles. The mind-meld was not with LG.

1	The mind-meld was with all prior academic study of consumer
2	appliances, drawing on what those studies had learned about
3	how to think about these products and drawing on kind of
4	state-of-the-art econometric techniques for, how do you
5	control for all the different things going on at the same
6	time? That's what they were doing.
7	At the end of the day, when you're weighing the
8	competing accounts of what's happening in the market, as
9	between the views of interested parties and litigation
10	before the Commission, versus a very well done, careful
11	academic study with authors who care far more about their
12	reputation, their professional reputation, with their
13	colleagues than the outcome of any particular agency
14	proceeding before the Commission, I think the Chicago study
15	deserves to be given quite a bit of weight. We'll come back
16	to at various points in our prepared testimony, but we
17	wanted to get that defense of the study out at the
18	beginning. And with that, John Toohey will kick off the
19	prepared testimony.
20	STATEMENT OF JOHN TOOHEY
21	MR. TOOHEY: Mr. Commissioner, members of the
22	Commission, it's good to see you again. I'm John Toohey,
23	Senior Director of Strategy for LG Electronics, USA, and
24	alumnus of the Graduate School of Business at the University
25	of Chicago. This is my tenth year at LG, and during that

1	time I have played a role in developing LG's strategy for
2	the U.S. Home Appliance market.
3	I will immediately jump to answering the question
4	that you must be asking, "What the heck are we doing here?
5	Now that LGEUS has a state-of-the-art U.S. LRW production
6	factory in Clarksville, Tennessee, why do we still care
7	about import trade proceedings?"
8	There are two reasons: First, Whirlpool's
9	descriptions and characterizations of the current
10	competitive dynamics of the U.S. washer market are just
11	wrong and we feel an obligation to set the record straight.
12	Second, and importantly, although our new
13	state-of-the-art U.S. production factory will be able to
14	supply the overwhelming majority of the washers that we need
15	to satisfy our customers' demands, they will not be able to
16	produce all of them. Even after our U.S. factory is
17	producing at 100% of capacity, which is expected to be
18	achieved later this year, we will still need to import
19	certain, higher-priced and higher-featured washers,
20	primarily from Korea. Although the quantities of these
21	imported washers will not be much at all, they remain an
22	important part of our overall product portfolio.
23	A glance at Consumer Reports' recent listing of
24	top washers, shows several of LG's higher-priced,
25	higher-featured models received ton marks. These models

1	will not be produced in Tennessee, but they play a critical
2	strategic role in showcasing LG's full capabilities, and
3	adding luster to our brand among consumers and retailers,
4	luster that drives demand for our entire portfolio,
5	including the bread and butter models that will be produced
6	in Tennessee.
7	Any difficulty in confirming supply of these
8	higher-priced, higher-featured models will negatively affect
9	retailers' desire to offer them adequate floor spacing.
10	Therefore, any difficulty in supplying these higher-priced,
11	higher-featured washers can diminish our overall position in
12	the market and might also act to affect our production in
13	Clarksville.
14	And so, this is why we're here. We strongly
15	believe there is no longer any need for import restrictions
16	on washers. It is time to allow all U.S. producers to
17	compete vigorously in the market without government
18	interference.
19	The first issue I would like to address is market
20	trends for washers and how pricing has been affecting
21	demand. After reviewing the briefs and the Commission
22	prehearing report, it seems that on many points the parties
23	agree. On some other points, however, the parties disagree.
24	Everyone seems to agree that demand for washers
25	was down in 2018. Our prehearing brief discussed the AHAM

4	tracked by AHAM, which show some modest growth. The public
5	prehearing report also notes that most parties reported
6	declining demand for washers during the monitoring period.
7	Everyone also seems to agree that prices for
8	washers were up in 2018. Again, our prehearing brief
9	discussed the average unit values reported by AHAM. This
10	AHAM data on wholesale prices is consistent with what we
11	have seen of retail prices, and is generally consistent with
12	LG's own experience with wholesale pricing. Here is where
13	the parties begin to diverge. LG believes that the higher
14	prices for washers and the lower demand are linked.
15	My experience in the business world has largely
16	confirmed that truism from Econ 101 in college, when the
17	price of a good goes up, the demand for that good goes down,
18	all other factors held constant. That is why demand curves
19	slope downward higher prices mean lower demand.
20	Whirlpool seems to disagree that the increase in the price
21	of washers contributed to the decrease in demand, arguing
22	that demand went down for reasons other than the higher
23	price. I think the LG version of what is happening in the
24	market is more accurate. Let me explain why.
25	First, even if other factors also play some role,

data that we in the industry use to follow market trends.

dropped in 2018, particularly compared to other appliances

That data show that demand for both washers and dryers

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1	higher prices definitely contribute to the reduction in
2	demand.
3	Most of the market for washers is the replacement
4	market. When a washer stops working, consumers face a
5	choice of either repairing or replacing it. But here is the
6	key dynamic when prices are high, when consumers
7	experience "sticker shock", they are more likely to repair
8	than replace that broken washer. Some consumers will accept
9	a new washer with fewer features than their current unit,
10	but most consumers would look to get a new washer with
11	comparable or better features than the one they currently
12	own.
13	However, if they don't like the price of the new
14	comparably-featured washer, they might decide to repair the
15	broken washer rather than buy a more-basic new washer. This
16	dynamic is especially true if the consumer wants the washer
17	to match the dryer. Buying a lower-priced white washer to
18	put next to a color dryer would not be an attractive option
19	to many consumers. One can dispute the amount of these
20	effects, but the direction is clear. Higher prices hurt
21	consumer demand for washers.
22	Second, Whirlpool's argument about price
23	elasticities does not make sense to me.
24	Even if washer demand does not react to price
25	changes as much as some other products, there is still some

1	effect. Moreover, the demand and price trends for washers
2	actually match up pretty well. Most of the U.S. market is
3	top-load washers. According to AHAM, the wholesale prices
4	for top-loaders went up about 14%. The consumer price index
5	for laundry, including both washers and dryers, was up about
6	13%, so the wholesale and retail prices are telling the same
7	story. If the price elasticity is the low end of the
8	Commission range, -0.3%, that means a 13% increase in retail
9	price will drive down consumer demand by 3.9%. This is
10	quite consistent with the AHAM data that we saw earlier
11	showing a 3.4% decline in washer demand.
12	Essentially, LG believes that Whirlpool's
13	aggressive price strategy contributed to weakening demand.
14	That concludes my statement. Thank you for your
15	time, and I look forward to answering your questions.
16	STATEMENT OF THEODORE MYERS
17	MR. MYERS: Good afternoon. My name's Ted Myers
18	and I'm the Strategic Planning Manager for the Innovation
19	Team in LG's Clarksville, Tennessee manufacturing facility.
20	Chairman Johanson and members of the Commission, it's good
21	to see you again.
22	I wanna begin by expressing LG's deep
23	appreciation to Commissioner Kearns for leading a delegation
24	to visit our Clarksville production factory last month. We
) 5	ware truly beneved to have you there and we get to share

1	this phenomenal factory with you, so thank you very much,
2	Commissioner Kearns.
3	Today I wanna provide a update on our
4	Clarksville, Tennessee factory so that you have a clear
5	understanding about the newest U.S. producer of large
6	residential washers. I apologize in advance if some of my
7	statements and slides appear similar to those I presented
8	when I was here last February. However, I understand from
9	counsel that, although you may remember what I said and
10	presented last February, I need to reiterate the key points
11	again so that they are part of the evidentiary record of
12	this separate legal proceeding.
13	I want to start by dispelling an impression that
14	Whirlpool tried to convey in its June 17th hearing brief.
15	Whirlpool argues that continuation of the safeguard import
16	restrictions is necessary in order to ensure that LG would
17	complete its investment in our new Clarksville production
18	factory and that, even when completed, our Clarksville
19	production factory is a temporary endeavor.
20	Indeed, nothing could be further from the truth.
21	Moreover, the impression that there's still a lot to do is
22	factually incorrect. The slide on the screen provides key
23	facts about LG's U.S. production factory. In particular,
24	please note the following:
25	All of the \$360 million investment has already

- 1 been spent, every single dollar. All five buildings of our
- 2 campus, including the main production and four supporting
- 3 buildings, have already been built. All of the production
- 4 machinery for all the different production operations has
- 5 already been acquired and installed. And as of this month,
- 6 all of the 600 new jobs have already been filled, and we
- 7 plan on continue hiring.
- 8 Commissioner Johanson and members of the
- 9 Commission, we do not need any extra incentive to complete
- 10 our production factory because it's already done. We
- 11 started commercial production in November of 2018 and
- 12 undertook our first shipment to our customers in January,
- 13 2019. And we have steadily progressed in our ramp-up since
- 14 then. And I'm happy to report that, as of the end of June,
- 15 we will be very close to the production timetable adopted at
- the beginning of our fiscal year.
- Now, let's take a closer look at our U.S.
- 18 production facility. I'd like to go into a little bit more
- 19 detail to show you the type of manufacturing already being
- 20 done in Clarksville. The metal fabrication presses and
- 21 injection molding operations start with the most basic of
- 22 raw material, steel coil and palletized polymers and then
- 23 transform them into parts that come together to make a
- 24 washer in other parts of the facility.
- 25 Each injection molding station represents

1 millions of dollars of investment. As you can see, the factory layout for this area was specifically designed so 2 that the hoppers are positioned for efficient delivery of 3 4 the resin pellets to the injection mold machines. 5 I'd like to point out that both the press and 6 injection areas required specific structural design such as 7 pits, dampening technologies and special concrete reinforcement to accommodate the forces and facilities 8 9 required by these areas, making them very difficult to be 10 repurposed for any reason other than to make washing 11 machines. 12 These pictures show only a fraction of the 13 extensive sub-assembly operations at the Tennessee plant. 14 For our Tennessee washer factory, LG decided to establish in-house fabrication of a number of parts that are typically 15 16 purchased from outside suppliers at other LG plants in other 17 parts of the world. In Tennessee, these and other parts are 18 assembled into inner drums, drum tub assemblies, cabinet 19 covers, control panels and cabinet bases. 2.0 Powder coating is used to finish metal components of the washers that will be visible to the customer. This 21 22 painting process uses a powder that's applied electrostatically and then cured in a heated oven. 23 24 creates a rich outer coat that is more durable than 25 conventional paint.

1	In addition to powder coating, we also have
2	liquid painting capabilities. Liquid painting is used
3	primarily for finishing our plastic injection parts. The
4	equipment and facilities used in both power coat and liquid
5	painting is unique within LG to our Clarksville facility.
6	The next slide shows the front-load washer main
7	assembly line. While the following slide shows our top-load
8	main assembly line. When we reach full production
9	capability later this year, we will be able to produce 1.2
10	million washers per year.
11	Finally, as shown in the next slide, I note that
12	we are only one of two LG washing machine factories in the
13	world that produces extruded polystyrene in support of
14	providing our own packaging materials and processes. As LG
15	Tennessee's innovation manager, I'm delighted that LG has
16	finally realized its long-term goal of establishing a
17	permanent production facility in the United States.
18	Why? Because of the synergies that are created
19	when you produce close to market. It's a well-established
20	fact in consumer goods industries that product development
21	and innovation is improved when production is located close
22	to the markets they serve. Our employees actually use the
23	U.Sdesigned products that they are helping to make.
24	We fully expect that they will come up with ideas
25	on how to make our washing machines better and implement

Τ	those ideas much faster and perhaps better than would be the
2	case if the washers were being produced in factories
3	overseas.
4	We also will be able to respond to the market
5	much more quickly. As you know, the market for consumer
6	goods can be fickle at times. Several years ago, LG
7	produced washers and dryers in the color red and that move
8	turned out to be extremely popular with consumers. Having
9	local production will allow us to adjust to changing
10	consumer tastes and demands much more quickly.
11	I'd like to conclude my affirmative statement by
12	reiterating what I said back in February. I personally have
13	moved myself and my family to Clarksville from outside of
14	Chicago this past year at great personal pain and sacrifice.
15	Anyone who has asked two teenagers to uproot their lives and
16	move hundreds of miles to a new town can understand that
17	this was a difficult decision for me. I'd not have done it
18	if I had expected the LG plant in Clarksville, Tennessee to
19	be a temporary venture. I did this because I truly believe
20	then and still believe now that LG is fully committed to the
21	permanent success of our new U.S. factory. I welcome your
22	questions following the conclusion of our panel
23	presentation.
24	STATEMENT OF DANIEL KLETT
25	MR. KLETT: Good afternoon. I am Dan Klett with

1	Capital Trade, testifying on behalf of LG. I will discuss
2	three issues: First, improvements in the observed and
3	expected condition of the U.S. washer industry since the TRQ
4	was imposed in 2018, as compared to the Commission Staff's
5	economic modeling forecasts of the expected effects.
6	Second, why the benefits to Whirlpool's dryer operations due
7	to the price effects of the TRQ remedy are relevant for this
8	midterm review. And third, apparent calculation errors in
9	the Commission's original quota calculation of 1.2 million.
10	On the first issue, Whirlpool also provided a
11	comparison between the ITC's economic modeling forecasts and
12	observed changes. However, as shown my first slide, there
13	are two key differences in our approaches. First, Whirlpool
14	focuses on changes between 2017 and Year 1 of the remedy
15	period, roughly corresponding to calendar 2018. Our focus
16	is on changes between 2017 and Years 2 and 3, or 2019 and
17	2020. Second, Whirlpool included changes in the
18	performance of only the Legacy producers in Table 2 and
19	Attachment 2 of its prehearing brief.
20	However, LG and Samsung now produce washers in
21	their new U.S. facilities, are part of the U.S. industry,
22	and structural changes in the U.S. industry associated with
23	this new U.S. investment cannot be ignored. Moreover, this
24	interim review is prospective in the sense that the
25	Commission may make recommendations to modify the current

- 1 TRQ remedy. Past is not prologue in this midterm review.
- 2 Therefore, in this context, credible and reliable
- 3 information on industry adjustments that will continue in
- 4 2019 and 2020 with the new LG and Samsung plants must be
- 5 considered.
- 6 The next slide shows that imports covered by the
- 7 TRO fall in both absolute and relative terms from 2017
- 8 through 2019 by more than forecast in the Commission's
- 9 economic modeling forecast. The actual BPI data in this and
- 10 the following slide are in Exhibits 5 and 6 of LG's
- 11 prehearing brief. I note that Whirlpool incorrectly focuses
- on imports into the market rather than importers' U.S.
- 13 shipments to the market. Of course, with the quota being
- 14 global in nature rather than allocated, and tariffs jumping
- 15 to 45% for any above-quota volume, it is obvious that
- 16 exporters will accelerate their shipments to the U.S. market
- 17 early in the quota period, to be metered into the U.S.
- 18 market from inventory over the remaining quota period.
- 19 There is nothing nefarious about this.
- 20 The fact remains that covered imports currently
- 21 are restricted to 1.2 million at an 18% duty and at 45%
- 22 above this volume. Total imports during January-March of
- 23 2019 in Table III-19 of the Staff Report, and arranged for
- importation for the remainder of 2019 at Table III-24 total
- 25 about 1.2 million. Question II-16 of the importer

1	questionnaire show minimal above-quota import volumes of
2	covered washers. In fact, Table II-7 of the Staff Report
3	shows the U.S. industry gaining market share in both 2018
4	and in January-March, 2019, and covered imports losing
5	share. U.S. producers would have gained a few more
6	percentage points of share, but for the increase in
7	non-covered front-load belt-drive imports.
8	The next slide shows the trade and financial
9	metrics for the U.S. industry as a whole. For 2017 through
10	2019, U.S. shipment volume increases by more than predicted
11	by the Commission's economic modeling for Year 2. U.S.
12	producers' shipment volume and market shares increase by
13	more than predicted by the Commission's model. And U.S.
14	producers' prices and profit margins increase by more than
15	predicted by the Commission's model.
16	While the Commission collected data through only
17	the first quarter of 2019, the 2019 predictions above use
18	questionnaire data for production or shipment forecasts for
19	2019 and 2020, by both Legacy and the U.S. producers.
20	Pricing forecasts are based on average unit value changes
21	from 2017 to the first quarter of 2019 collected from
22	questionnaires.
23	As shown in the next slide, there is wide
24	consensus from different sources on the overall price effect
25	of the Escape Clause TRQ on LRW prices that is, an

1 increase of at least 10% at wholesale from 2017 to 2019, and generally larger increases at retail. And by the way, the 2 3 reference, NBER is the same as the Chicago study. The three 4 economists that were referenced earlier. The study was a 5 working paper under the offices of the NBER. So it's the 6 same study. For the reasons that will be discussed by Mr. Anderson, the Commission cannot rely on its quarterly 8 9 pricing data to evaluate price effects of the TRQ. And 10 while the Commission's modeling did not forecast employment, Exhibit 5 in LG's prehearing brief shows a 41% increase in 11 12 the number of U.S. production workers from 2017 to 2020, 13 primarily associated with the new LG and Samsung plants. 14 These comparisons show that the U.S. industry's 15 adjustment is exceeding that forecast by the Commission's 16 economic modeling. I recognize that this is in large part 17 the result of structural changes in the industry that will occur in 2019 with new U.S. production by LG and Samsung. 18 19 The Commission's economic modeling relied on 2016 data as 2.0 its base, which included only Legacy producers. But the 21 issue is whether there have been structural changes in the 22 U.S. industry that require continued import restrictions, not a subset of the U.S. industry. If structural changes 23 24 have made the industry competitive with imports, regardless 25 of why, then import restrictions are no longer necessary.

1	These comparisons for washers also significantly
2	understate the financial benefit to Whirlpool of the Escape
3	Clause TRQ, as they do not include the revenue and financial
4	windfall associated with almost identical price increases
5	for their matching dryer sales. There is no factual
6	question that Whirlpool's prices for its dryers increased as
7	a result of the TRQ on washers.
8	The next slide shows market-wide wholesale
9	average price data from AHAM for washers and dryers. Prices
10	increased by almost identical amounts relative from 2017
11	through April, 2019, and have moved closely together over
12	time, as reflected in a high correlation coefficient.
13	And I think this slide also rebuts two points
14	made by petitioners this morning. One is that their price
15	increases are purely cost-driven, the ability to pass
16	through costs. You can see right after the TRQ was imposed,
17	the prices spiked. So I think there is an exogenous price
18	effect with TRQ and not just the ability of Whirlpool to
19	pass through costs increases.
20	And second, I think there may have been a
21	misimpression this morning, or perhaps a misperception that
22	the benefits of higher dryer prices are just, with respect
23	to retail prices, this AHAM AUVs, these are wholesale
24	prices, so clearly the benefits went to prices at wholesale,
25	including wholesale prices by U.S. producers.

1	The next slide summarizes findings in a recent
2	NBER study outside this proceeding based on a review of
3	retail price data for washers and dryers. These
4	relationships are relevant to the Commission's evaluation of
5	how the Escape Clause TRQ has impacted the U.S. industry for
6	at least two reasons: First, unlike the injury-phase
7	investigation, this phase contemplates a consideration of
8	changed circumstances in the industry more broadly
9	associated with adjustment. The collateral benefit from
10	increasing prices, revenues and profits from dryer sales
11	clearly associated with the TRQ must be considered in this
12	context.
13	Second, Whirlpool asserts that LG and Samsung
14	absorbed the 20% in-quota duty, and therefore that the TRQ
15	"was of limited utility in restoring LRW prices to
16	non-injurious levels." As shown in the next slide, the
17	average wholesale market price for washers and dryers each
18	increased by 10% to 11% and U.S. producers experienced about
19	this same relative average price increase.
20	As shown in the next slide, the NBER study found
21	that it was plausible that firms split the benefits of the
22	in-quota TRQ tariffs between price increases for washers and
23	dryers. That is, the combined price increases for washers
24	and dryers effectively represent a full-pass through of the
25	tariff in terms of the total price and revenue impact for

1	U.S. producers.
2	My final comment relates to an important
3	technical issue. All indications are that there was an
4	inadvertent calculation mistake in establishing the TRQ
5	amount during the original safeguard investigation. And so,
6	LG asks that this inadvertent calculation mistake be
7	corrected.
8	Specifically, I reviewed the methodology given by
9	the Commission for how it determined the 1.2 million base
10	quota, replicated in my last slide. That is the average of
11	imports during 2012 to 2014, excluding Korea and Mexico, and
12	increasing by U.S. apparent consumption growth. Applying
13	this method to the data in referenced Tables II-1 and C-2, I
14	arrive at a much higher based-quota level of 1.7 million. I
15	have tried other variations, but could come nowhere near the
16	1.2 million base quota. Moreover, because the Commission
17	left out Korea and Mexico in its quota calculation, but the
18	President included Korea and Mexico in the implemented TRQ,
19	the base quota should be increased for this reason as well.
20	The stated purpose of the Commission's
21	recommended remedy was in part to remedy the effect of the
22	increase in subject LRW import volume with respect to its
23	contribution to the substantial injury found by the
24	Commission. This was based on an implicit finding that the

average import volume during 2014 to 2016 was not injurious,

1	but that the increase in import volume since that period
2	caused substantial injury to the domestic industry. To the
3	extent the recommended quota associated with the TRQ remedy
4	is lower than the average import volume during 2014 to 2016,
5	the remedy is by definition overly restrictive. The
6	Commission should recommend to the President that this
7	inadvertent calculation mistake be corrected and that the
8	TRQ amount be increased.
9	Thank you. I look forward to your questions.
10	STATEMENT OF JAMES DURLING
11	MR. DURLING: Good afternoon. I'm James
12	Durling of the law firm of Curtis Mallet-Prevost, testifying
13	today on behalf of LG. I will address the Korea exclusion
14	arguments. The washer imports from Korea are fundamentally
15	different than other import sources, and should not be
16	included within any safeguard remedies. Indeed, the
17	Commission has twice agreed with this basic point.
18	In the original safeguard proceedings, the
19	Commission recommended that imports from Korea be excluded
20	from any remedy, and more recently in the sunset review of
21	washers from Korea and Mexico, the Commission agreed that
22	future imports from Korea would not be injurious if the
23	anti-dumping order against Korea were terminated.
24	We acknowledge that in each of these findings,
25	the Commission took note of the existing regulatory

1 measures. The recommendation of the safeguard proceeding noted the existing anti-dumping order on Korea, and the 2 determination of the sunset proceeding noted the existing 3 4 safeguard restrictions. But in both of these findings, the 5 Commission relied on numerous other facts. 6 The slide highlights some of the more important factors the Commission noted and relied upon in each of these proceedings. The Commission noted declining 8 9 production capacity in Korea, declining shipments from 10 Korea, the rising prices of imported washers from Korea and 11 the importance of imports from other countries that were 12 more injurious on the market. Beyond these traditional 13 factors related to the price, volume and impact of imports, 14 the Commission stressed in both its prior determinations the importance of the new LG and Samsung factories, and how 15 16 these factories fundamentally changed the incentives facing 17 LG and Samsung regarding any future shipments to the U.S. 18 from Korea. 19 Samsung has no incentive to restart washer 20 production in Korea that is ended, and LG, as you've heard, 21 has no incentive to ship from Korea to disadvantage the new LG factory in Tennessee in any way. Contrary, LG's plan is 22 to continue doing what it has been doing, focusing Korean 23 24 production on smaller volume, higher-priced models, 25 particularly newer generation models that are not yet needed

1	in larger volumes.
2	We documented this shift in Korean production
3	in the recent sunset case, and submitted similar
4	documentation in a prehearing brief in this mid-term review.
5	We also documented the very limited overlap with legacy
6	producers in those product segments where LG has been
7	importing from Korea high-priced, large capacity models.
8	This overlap is particularly small in the
9	topload segment, the market segment representing the bulk of
10	the U.S. market. A vast majority of sales by U.S. legacy
11	producers occur in those market segments that have little to
12	no competitive interaction with these high-priced Korean
13	imports. Given these prior findings and these facts, what
14	should the Commission do about this issue in its mid-term
15	report?
16	As you will hear after me or shortly in our
17	presentation, we believe that the Commission has the
18	authority to make recommendations in its mid-term review.
19	But even if the Commission does not believe it has authority
20	to make an explicit recommendation to the President, we
21	believe that the report, pursuant to 19 U.S.C. 2254(a),
22	should be structured to report on how the domestic industry
23	is adapting to different types of import competition.
24	Not all import competition is the same. The
25	statute refers to import competition, not just to imports,

1	and by doing so the statutory language acknowledges that not
2	all imports are going to have the same competitive impact.
3	Import competition from Korea has a very different
4	character. That character should be reflected in the
5	report, and not buried as part of a general discussion of
6	all imports without any distinction.
7	By discussing this issue about the different
8	nature of import competition from Korea as compared to other
9	import sources, the Commission will better serve the
10	President in his review of what steps and changes might be
11	necessary as part of this mid-term review. Finally, I note
12	the relationship among the various suggestions that LG is
13	making. LG's suggestions fit together. The current remedy
14	excludes belt drive washers that actually do compete in the
15	key segments supplied by legacy producers.
16	You heard this morning the admission that

You heard this morning the admission that these belt drive washers do in fact compete in the market. But paradoxically, the current remedy includes washers from Korea that do not compete in these key segments. LG thinks this treatment should be reversed. Include the belt drive washers that do compete and exclude the washers from Korea that do not compete.

You will now hear about these belt drive washers from the next witness. Thank you.

25 STATEMENT OF CHARLES ANDERSON

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1	MR. ANDERSON: Good afternoon. I'm Chuck
2	Anderson with Capital Trade. In the interest of full
3	disclosure, I did go to the University of Chicago for two
4	years, but I transferred out. So I think I'm probably only
5	partially infected. I'd like to first address what we
6	believe is a major gap in the current 201 coverage, namely
7	the exclusion of certain belt drive washers.
8	These exclusions didn't make any sense when
9	the trade restraints were originally put in place, and they
10	certainly don't make any sense now. Simply put, the
11	decision to exclude certain belt drive washers has allowed
12	imports from China and Mexico to undercut the effectiveness
13	of the trade restraints. To fully grasp this point, let's
14	review some of the basics of the competitive dynamics of
15	large residential washers.
16	At the highest level, the world of washers
17	splits neatly into two types, top loaders and front loaders.
18	While the popularity of front loaders has spiked a few years
19	ago, they nevertheless remain an important part of the U.S.
20	market. Producers competing for floor space must offer a
21	complete product line, including a range of front load
22	models of different features, capacity, appearances and
23	price points.
24	The core of the U.S. front load market is the
25	4.5 cubic foot segment. All of the major players,

1	Whirlpool, Samsung, Haier GE, LG and Electrolux offer
2	multiple models with this capacity. The 4.5 cubic foot
3	segment is the volume leader. It's a step up from the entry
4	level models that are smaller, and step down from the
5	ultra-large and premium priced models of 4.8 cubic feet and
6	higher.
7	E-Star closed current washer lists includes 54
8	4.5 cubic foot models being offered today, and that's out of
9	a total of 88 front load washers of 27 inches and above. So
10	it's clear it's the dominant part of the front load market.
11	In the original Chinese anti-dumping case, Whirlpool
12	ostensibly excluded these belt drive front loaders on the
13	grounds that the washers in the market being made with this
14	technology were unattractive to consumers, and that the
15	technology was dated. Of course we now know from the
16	sunset review that there were other case-driven reasons for
17	Whirlpool's exclusion.
18	But whatever the reason, the scope of the
19	safeguard case simply mirrored that of the Chinese case,
20	conveniently excluding Haier GE's belt drive front load
21	imports from China, but also allowing Electrolux an
22	opportunity to serve the U.S. market with its belt drive
23	front loaders built in Mexico.
24	What has happened? As shown in my first
25	slide, Chinese imports of these washers have skyrocketed,

1	and imports from Mexico have remained at commercially
2	significant levels. Now that Haier owns GE, they can use
3	their newly-acquired U.S. distribution network to maximize
4	sales of their Chinese non-scoped imports.
5	Because of the prohibitive dumping duties on
6	other LRWs from China, we believe that almost all of the
7	imports in the trade data are Haier GE models of 4.5 cubic
8	feet. As shown in the next slide, the only large front
9	loaders being offered on the Haier GE U.S. appliance website
10	currently are belt drive models.
11	We believe that Haier GE has made a corporate
12	decision to produce little to no front loaders in the United
13	States, and instead rely on China alone for virtually all of
14	its front load offerings. For all practical purposes, since
15	being acquired, GE has outsourced its U.S. frontload
16	business to its Chinese owner. These GE models compete
17	directly with the similarly-sized models of Whirlpool, LG
18	and Samsung. For example, as shown in the third slide, the
19	GE, LG and Whirlpool models look almost identical, offering
20	similar buckets of features and selling at similar or the
21	same price points.
22	They truly are interchangeable, even though
23	the Whirlpool and LG models have direct drive and the GE
24	models are belt-driven. A few years ago, as I recall, some
25	or most producers and retailers would include drive type in

1	their printed and online specification sheets. Not so
2	anymore. As shown in Slide 4 before you now, no one bothers
3	to disclose drive type on their spec sheets, not Whirlpool
4	or Haier, Samsung, LG or Electrolux, not Lowe's, not Home
5	Depot, not Best Buy, not A.J. Madison or Sears.
6	When it comes to this market segment, LG,
7	Samsung and Whirlpool have been hit with a double whammy
8	under straight imports from China and Mexico. The latter
9	are being produced by Electrolux at its factory in Juarez,
10	Mexico. From Whirlpool's testimony as the recent sunset
11	hearing, as well as this morning, and the briefs of Samsung
12	and LG that are reprinted in Slides 5 and 6, the Commission
13	has heard repeatedly that these imports compete directly
14	with other producers' direct drive frontloaders.
15	Indeed, Slide 7 shows the remarkable
16	similarities in design, features and price points between
17	Electrolux's imports in their Whirlpool and LG equivalents.
18	It appears that trade restraints motivated Electrolux to
19	further develop belt drive technology. As Whirlpool
20	testified in this room just a few months ago, Electrolux has
21	managed to overcome the traditional belt drive
22	disadvantages in noise, engine RPM and water efficiency. So
23	technological obsolescence is no longer a reason to exclude
24	these imports.
25	The next slide shows the magnitude of these

1	imports. This slide shows that non-scoped washers from
2	China and Mexico have captured a very high portion of the
3	total frontload market. No doubt they dominate the
4	all-important 4.5 cubic foot segment. Without a solid
5	presence in this segment, Whirlpool, after having invested
6	millions in repatriating its frontload production to the
7	United States, will have a difficult time sustaining its
8	frontloads manufacturing operations.
9	Indeed, we believe that much of Whirlpool's
10	claimed unused capacity in fact is their chronically
11	underutilized frontload assembly line in Clyde. Going
12	forward, these belt drive frontload imports represent a
13	major threat to Whirlpool, as well as the nascent U.S.
14	operations of Samsung and LG. If the Commission does not
15	recommend the removal of all safeguard restraints, it
16	should at least consider adjusting the scope to address the
17	skyrocketing imports of these types of washers.
18	Now I'm going to switch gears completely and
19	just say a few words about the quarterly pricing data. As a
20	starting point, it's useful to review what these data
21	normally are used for in trade remedy investigations. That
22	is, to test for injury causation from imports through the
23	analysis of their likely price effects in the market, as
24	manifested in price declines, price suppression and lost
25	sales and market share.

1	In this proceeding for the U.S. LRW industry
2	as a whole, none of these price causation linkages exist.
3	Prices are up, profits are up, market share is up and would
4	be even higher but for the competition from non-covered
5	imports, namely those pesky belt drive front loaders from
6	Mexico and China. The results quite simply don't make
7	sense. I've worked on many Department of Commerce annual
8	reviews, as well as the original investigation involving
9	this product.
10	I spent over 30 years doing dumping cases,
11	mainly on the Commerce front. I can safely say that I don't
12	know of any other product that has more complex and opaque
13	pricing. This stack of paper is one exhibit from one
14	Commerce Department anti-dumping verification covering the
15	rebates from one U.S. sales transaction. That's just one
16	sale, the rebates on one sale.
17	Each and every sale can have as many as
18	several dozen price adjustment programs that apply to that
19	particular transaction. These incentive programs are
20	multi-layered with coverage as specific as one model or as
21	general as all appliances, with every possible product tier
22	and combination in between. They can change quarterly, they
23	can change monthly, they can change weekly or they can be
24	limited to specific seasonal campaigns like Black Friday or
25	Memorial Day.

1	These rebates can go directly to the retail
2	customer, their sales personnel, a buying group or the
3	ultimate consumer, buyers like you and me in the form of
4	mail-in rebates. Base pricing is also extremely complex.
5	Prices do in fact change over the life cycle of a model,
6	they could be adjusted upwards or downwards based on
7	consumer acceptance or rejection of a particular feature,
8	color or design.
9	At any given time, there are multiple models
10	being offered with inventory considerations also impacting
11	pricing. All of this is a preference to what I think is an
12	obvious point, that you simply cannot make meaningful
13	conclusions on the impact of subject imports based on the
14	quarterly pricing data. First, the Commission has only a
15	few data points covering model baskets that were largely
16	hand-woven by Whirlpool.
17	On the one hand, as evident from Slide 9,
18	these baskets can encompass a broad range of models. So
19	there is a product mix issue even with the existing
20	quarterly pricing data, a big product mix issue, and which
21	you can see in Slide 10, can include a huge variety of
22	features and combinations thereof.
23	Notwithstanding how broad the product ranges
24	are, the pricing data has limited coverage. The pricing
25	product descriptions have been carefully engineered, leaving

1	huge chunks of the market such as top load agitators out of
2	the analysis entirely. The wealth of alternative data
3	available to the Commission calls into question the
4	usability of the quarterly pricing comparisons.
5	The sources listed in Slide 11, the NBR
6	Chicago study, the questionnaire responses and AHEM data all
7	show that prices for scope washers have risen dramatically
8	since the 201 restraints were imposed. Slide 12 is a
9	reflection of the Whirlpool strategy, of responding to the
10	President's decision to impose restraints by raising prices
11	both on washers and dryers, but tellingly not on other
12	appliances.
13	The apparent underselling derived from the
14	limited pricing data is completely at odds with the repeated
15	observations of large post-restraint price increases for
16	washers in the U.S. market. One final piece of evidence
17	that contradicts the apparent underselling is this? The
18	overwhelming and repeated high ranking of LG washers by
19	third parties such as Consumer Reports. When consumers like
20	you and me decide which washer to buy and what we are
21	willing to pay for it, we pay attention to these rankings.
22	The results are buttressed by widespread awareness of LG and
23	outgrowth of its perceived excellence in high tech markets
24	such as cell phones and video displays.
25	LG and Samsung therefore can charge higher

1	retail prices for their products. I've worked with the LG
2	U.S. personnel who are on the front line of selling washers,
3	and I can tell you that they are well aware of their brand
4	price advantages at the retail level of trade. They would
5	be extremely foolish to forego that advantage by offering
6	lower prices, allowing their retail customers to capture the
7	brand premium.
8	To summarize, in assessing the impact of the
9	201 duties on price, I would ask you to pay your closest
10	attention to the more comprehensive aggregate data, and in
11	assessing that impact don't forget to add in the portion of
12	the price increase that the U.S. producers assign to their
13	matching dryers. Even better, consider the NBER or Chicago
14	study seriously. As Mr. Klett mentioned, it controls for a
15	number of other factors that other data does not, including
16	product life cycle, brand, features and consumer demand.
17	That independent study shows a complete
18	pass-through of the tariffs. Thus, if in fact there is
19	underselling post-imposition era, it could only be because
20	of price gouging by legacy U.S. producers. The excellent
21	aggregate data sources demonstrate conclusively that
22	in-scope imports have not been suppressing or depressing
23	prices. Quite the contrary.
24	When the combined washer/dryer price change is
25	considered, it appears that the legacy U.S. producers have

1	chosen the path of quick profits over long-term market
2	building, foregoing the addition of shifts, hiring of more
3	workers or building factories, but instead opting for
4	temporary profit maximization to the degree that consumer
5	demand has been suppressed, importing from China, and
6	finally funding stock buybacks and executive bonuses. That
7	is not what the safeguard exception was intended for. Thank
8	you, and I look forward to your questions.
9	STATEMENT OF GINA M. COLARUSSO
10	MS. COLARUSSO: Good afternoon. I'm Gina
11	Colarusso with Curtis.
12	From this panel you have heard testimony
13	regarding the current state of the domestic industry and the
14	significant improvements made since the imposition of the
15	safeguard measures on large residential washers.
16	Considering these facts, this panel is urging the
17	Commission to advise the President about whether the
18	safeguard measures are still necessary or to otherwise
19	implement certain modifications. In anticipation of the
20	Commission's question, I will address the statutory
21	provisions that permit the Commission to provide
22	recommendations and qualitative advice to the President in
23	its mid-term report.
24	To be clear, it is not our position that that the
25	Commission must provide recommendations to the President, or

1	that it is required to do so pursuant to its mid-term
2	review, but rather it's our position that the Commission may
3	and should exercise its discretion under the statute to do
4	so.
5	Section 203(e)(2) of the Trade Act of 1974
6	incorporates the United States' WTO obligation under Article
7	5.1 of the Agreement on Safeguards which imposes a
8	continuing obligation on member countries to apply safeguard
9	measures only to extent necessary to prevent or remedy the
10	serious injury.
11	Under Article 7.4 of the Safeguard Agreement,
12	"(i)f the duration of the measure exceeds three years, the
13	Member applying such measure shall review the situation not
14	later than the mid-term of the measure and, if appropriate,
15	withdraw it or increase the pace of liberalization."
16	Section 204 of the Trade Act incorporates Article 7.4 and
17	provides the vehicle for carrying out the United States'
18	continuing obligation through the monitoring of the
19	safeguard measure.
20	In connection with this continuing obligation to
21	monitor the measure, Section 204(b) of the Trade Act
22	provides the President with the legal authority to reduce,
23	modify, or terminate a measure that exceeds the amount
24	necessary to prevent or remedy serious injury or allow for
25	adjustment.

1	In accordance with this framework, the Commission
2	must examine the safeguard measure in such a manner as to
3	inform the President about these issues and provide the
4	basis for his determination on whether to reduce, modify, or
5	terminate the measure.
6	Thus, the Commission should examine not only the
7	impact of the measures on the domestic industry in a purely
8	descriptive sense, but should also provide additional
9	normative information concerning whether continued relief is
10	warranted. To do so, the Commission should provide more
11	than just a recitation and summary of the factual
12	information gathered during the mid-term investigation.
13	Indeed, the statute contemplates the Commission's
14	discretion to provide its advice to the President in its
15	mid-term report. This discretion is found in Section
16	204(b)(1)(A) which provides that the President may reduce,
17	modify, or terminate safeguard measures "after taking into
18	account any report or advice submitted by the Commission
19	under subsection (a) " The term "any" modifies both
20	"report" and "advice". If any advice were to be limited to
21	only that specifically requested under Section 204(a)(4),
22	the statute would say so and not need to use the
23	comprehensive adjective "any." The phrase "any report or
24	advice" thus includes both any specific advice requested by
25	the President and any advice the Commission might otherwise

1	provide in fulfilling its duties under the statute.
2	Moreover, the content of the "report" is not
3	constrained by Section 204(a)(4). The report under Section
4	204(a)(2) should contain whatever would be helpful to the
5	President. That Section 204(a)(4) allows the Commission to
6	follow up on any specific presidential requests does not
7	constrain the content of the initial monitoring report.
8	That is precisely why Section 204(b)(1)(A)
9	distinguishes the "report" from the "advice." The phrase
10	"upon request of the President" in Section 204(a)(4) expands
11	the potential range of Commission commentary about what
12	should be done, and does not limit the scope of the initial
13	monitoring report.
14	This interpretation of the Commission's
15	discretion is supported by the legislative history. The
16	mid-term report provisioni.e., Section 204was created by
17	The Omnibus Trade and Competitiveness Act of 1988.
18	A primary motivating force for this legislation
19	as initially introduced by the Senate was to increase the
20	Commission's role and encourage the President to receive and
21	follow advice from the Commission. Specifically, when
22	introducing its bill the Senate made clear its intention to
23	enhance the Commission's monitoring role to ensure that
24	actions taken under the statute accomplished their purpose.
25	Given the statute and this legislative history,

1	the Commission has recognized its discretion to provide the
2	President with its best judgments about how best to proceed
3	with safeguard relief.
4	The mid-term reports issues since enactment of
5	the Uruguay Round Trade Agreements Act contain descriptions
6	of the trends but also contain advice and qualitative
7	assessments to the President, even though no formal
8	presidential requests were made to the Commission under
9	Section 204(a)(4),
10	LGE urges the Commission to exercise its
11	discretion in this mid-term investigation and advise the
12	President of certain appropriate modifications to the
13	safeguard covering washers, as the evidentiary record
14	demonstrates overwhelmingly that the overall objective of
15	the safeguard measures has been achieved.
16	Thank you. That concludes my statement.
17	MR. PORTER: Mr. Chairman, that concludes panel
18	two's affirmative presentation.
19	CHAIRMAN JOHANSON: Thanks to all of you for
20	appearing here today. We will begin Commissioner questions
21	with Commissioner Schmidtlein.
22	COMMISSIONER SCHMIDTLEIN: Okay, thank you very
23	much. I would like to thank the witnesses for being here
24	again today, as well.
25	Let me just start with a quick question to, I'm

1	sorry, let me find my witness list, Ms. Colarussoam I
2	pronouncing it correctly?
3	You just concluded your statement with the
4	statement that the mid-term reports issued since the
5	enactment of the Uruguay Round contained descriptions of the
6	trends, but also contain advice to the President even though
7	no formal request was made to the Commission.
8	Can you provide which reports those were, where
9	the Commission provide advice to the President without
10	having been requested to do so?
11	MS. COLARUSSO: Sure. Commissioner Schmidtlein,
12	thank you for the question. In our LG's prehearing brief we
13	outlined some examples of past mid-term reports in which the
14	Commission has provided its qualitative analysis of the
15	trends in the industry
16	COMMISSIONER SCHMIDTLEIN: Did we make
17	recommendations in those reports?
18	MS. COLARUSSO: There aresorry, this is Gina
19	Colarusso from Curtis. For example, in wheat gluten and
20	also in steel wire rod, there are specific recommendations
21	from one Commission, Commissioner Bragg, who provides
22	specific modifications to the TRQ measures imposed in those
23	cases.
24	COMMISSIONER SCHMIDTLEIN: I see.
25	MS COLARUSSO. And I point out that the

1	recommendations from Commissioner Bragg in those examples
2	were acted upon by the President pursuant to the mid-term
3	report.
4	COMMISSIONER SCHMIDTLEIN: I see. Okay. So, but
5	there weren't anythere haven't been any reports where the
6	majority of the Commissioners havewhere the overall report
7	itself, and not just an individual Commissioner, contained
8	advice or recommendations to the President when he hasn't
9	requested that?
10	MS. COLARUSSO: Well those cases are unique in
11	that Commission Bragg individually provides specific
12	recommendations. All of the mid-term reports do provide
13	some qualitative analysis, and we think that's important,
14	rather just a, you know, just a recitation of the factual
15	information. There is some qualitative analysis provided
16	by the Commission in each one of those reports that we think
17	was useful to the President in enacting certain
18	modifications after the report.
19	COMMISSIONER SCHMIDTLEIN: Okay, okay, thank you
20	Okay, so my first question I have for this panel, and I
21	think Mr. Toohey or Mr. Myers, probably one of you could
22	probably answer this, is: Did LG increase your prices in
23	response to the tariff, or the imports?
24	MR. TOOHEY: Yes.
25	COMMISSIONER SCHMIDTLEIN: So you've passed the

1	tariff through at the wholesale level?
2	MR. TOOHEY: Yes.
3	COMMISSIONER SCHMIDTLEIN: Okay. And can you
4	tell us how much? Was it the full 20 percent, now 18
5	percent?
6	MR. TOOHEY: I think it works out to be more or
7	less the full amount. As I recall, some models at retail we
8	increased the price by \$100, and in some models it was \$50,
9	but, you know, depending on the sales mix we more or less
10	attempted to pass the whole thing through.
11	COMMISSIONER SCHMIDTLEIN: Okay. So how do we
12	untangleit's sort of relatedbut this question about
13	what's impacting demand? And I know in your testimony you
14	said there were other factors, right? And you've heard the
15	Petitioners talk about the decline in housing starts and
16	remodeling. So how do we untangle what the impact is from
17	the overall economic decline in those sectors?
18	MR. TOOHEY: May I ask to refer to page 3 of my
19	exhibits? Obviously there are a lot of factors that affect
20	aggregate demand for major appliances, without
21	distinguishing between types of refrigerators, or in this
22	instance dishwashers versus laundry. There's a replacement
23	cycle that pertains to all of them, and housing is also
24	another factor.
25	We have something like 120 million occupied

Τ	nouseholds in the country. The penetration rates of major
2	appliances are very high, 95 percent in owner-occupied
3	homes, for example. So roughly speaking you could say that
4	there are 120 million washing machines in the country in
5	occupied households, and they are aging out according to how
6	old they are and when they were purchased.
7	If you think that 10 years is a good rough
8	assumption, that 120 million installed washers will generate
9	12 million units of replacement demand every year, or at
10	least episodes where the installed washer breaks down and
11	the homeowner then has to decide what to do.
12	Every year there's another, about 1.2 million,
13	1.3 million homes constructed. That adds to the housing
14	stock and increases theit adds another say 10 percent to
15	that replacement demand to get the total picture.
16	So I think that's why we say the replacement
17	demand is the main piece. All appliances are kind of
18	subject to that same dynamic of aging out and being
19	replaced, so I think it's interesting to look at this chart
20	to show that when you isolate the laundry appliances from
21	the other types of appliances you still see in 2017 to 2018
22	a modest growth in demand for the other appliances.
23	It has diminished from the demand, from the
24	growth rates we saw in the period 2015 to 2017, and I would
25	say that that diminishment of growth can be attributed to

1	things like the replacement cycle.
2	The question is, why did the laundry appliances
3	shrink when all the other appliances grew? And that'sin
4	my personal opinion, that can be chalked up to the price
5	increase that was pushed through on laundry appliances but
6	not to other categories specific to the safeguard.
7	COMMISSIONER SCHMIDTLEIN: So we heard this
8	morning the Petitioners talk about that there were price
9	increases across the board in other appliances because of
10	raw material increases, so
11	MR. TOOHEY: Yeah, so that may be another reason
12	why we saw the diminished growth in the other appliances,
13	but there were these additional price increases in the case
14	of laundry appliances attributable to the safeguard.
15	COMMISSIONER SCHMIDTLEIN: Okay. Okay
16	MR. KLETT: Commissioner Bragg [sic], this is Dan
17	Klett. I think also in terms
18	(Laughter.)
19	COMMISSIONER SCHMIDTLEIN: You're taking us back
20	in time, aren't you?
21	MR. KLETT: I'm sorry.
22	(Laughter.)
23	MR. KLETT: Commissioner Schmidtlein
24	COMMISSIONER SCHMIDTLEIN: I don't know what
25	Commissioner Bragg looks like (laughing)

1	MR. KLETT: No, I think the staff's elasticity
2	also can help you disentangle the effects of price versus
3	others. And I think Mr. Levy was mischaracterizing how one
4	should interpret the staff's elasticity estimate.
5	Number one, although the model used -0.3 , the
6	staff range was actually -0.3 to -0.8. So it was the low
7	end of the range.
8	Number two, I think Mr. Toohey indicated that in
9	fact even at the low end of the range, the 0.3 demand
10	elasticity actually fully explains the observed decrease in
11	demand.
12	So I'm not saying that demand shifts due to
13	replacement cycle, or housing starts didn't have an effect,
14	but I think that this slide, plus your staff's aggregate
15	demand elasticity, indicates that most of the observed
16	decrease in apparent consumption was due to the increase in
17	price.
18	COMMISSIONER SCHMIDTLEIN: Okay. Well I mean
19	MR. TOOHEY: Also
20	COMMISSIONER SCHMIDTLEIN: Go ahead.
21	MR. TOOHEY:I would just add that, you know,
22	the replacement cycle is not the whole picture. Because
23	things like the employment situation, consumer sentiment,
24	wage growth, those things are very strong right now and
25	those can accelerate replacement cycles. So even though

- 1 there was a drop of new construction 10 years ago, you know,
- 2 we're talking about that 1.2 million new homes on top of the
- 3 120 million that already exist. So I don't think that
- 4 that's enough of a factor to explain the whole drop.
- 5 COMMISSIONER SCHMIDTLEIN: Well you have to take
- into account remodeling, though, too, right? I mean it's
- 7 not just new housing starts.
- 8 MR. TOOHEY: Right, which is very strongly tied
- 9 to consumer sentiment and wages.
- 10 COMMISSIONER SCHMIDTLEIN: Right.
- MR. TOOHEY: And home prices, which is fully
- 12 recovered at this point, at least on average.
- 13 COMMISSIONER SCHMIDTLEIN: Right. Although there
- was also a decline I guess in that particular sector as well
- 15 during this time.
- MR. TOOHEY: Yes.
- 17 COMMISSIONER SCHMIDTLEIN: Okay.
- 18 MR. TOOHEY: Yeah, when the housing--
- 19 COMMISSIONER SCHMIDTLEIN: --starts were down,
- 20 right.
- MR. TOOHEY: It affected remodeling work as well
- 22 as new-home construction.
- 23 COMMISSIONER SCHMIDTLEIN: Right. Okay, Okay,
- let me just shift gears real quick. We've taken up more
- 25 time on this than I thought. So I want to understand the

1	plan for LG and your progress in getting to full capacity,
2	right? So if I understood what Mr. Myers said in his
3	testimony that you expect to get to one pointthe capacity
4	to produce 1.2 million units by the end of this year. Is
5	that correct?
6	MR. MYERS: Yes, that's correct.
7	COMMISSIONER SCHMIDTLEIN: Okay. And so when you
8	say the end of this year, literally you don't expect that
9	you'll be at that before the end of 2019? Or given that
10	you've already hired all 600 employees, you've already
11	installed all the equipment, is it possible you're going to
12	be producing at full capacity
13	MR. MYERS: I'll elaborate a little bit more.
14	This is Ted Myers again, LG. So currently as far as
15	capacity and planned capacity, we are a little bit better
16	than halfway to be able to make 1.2 million a year. Okay?
17	And again that follows our plan for this year where we're
18	ramping up slowly over the year. By the end of this year,
19	yes, our plan is to reach the capacity to produce 1.2
20	million per year.
21	COMMISSIONER SCHMIDTLEIN: And you expect that
22	next year then LG will produce close to that in the U.S.?
23	MR. MYERS: Yes, we expect that.

sure you can answer this question right now, but when I look

24

25

COMMISSIONER SCHMIDTLEIN: Okay. And I'm not

1	at the reported numbers that are in the staff report that
2	show what the capacity is, which is obviously less than
3	that, and then it shows what you actually produced I think
4	in the first quarter? Maybe that's what's been reported. I
5	could look it up. Substantially less than what the capacity
6	being reported is? I don't know if you can explain that?
7	MR. PORTER: This is Dan Porter. We'll take a
8	look at that. Quite honestly, I'm not sure Mr. Myers is
9	that familiar with the LGUS Tennessee U.S. producer
10	response. I can tell you that the data requested just first
11	quarter '19 information, but I think there's another
12	question that asks about projections for '19 and '20, and
13	those projections in my understanding is consistent with
14	what Ted just said. So I think it is consistent when you
15	talk about annual projections on an annual basis. I can't
16	remember which question it is, but there's a question that
17	definitely asks for '19 and '20 projections.
18	COMMISSIONER SCHMIDTLEIN: Okay, and maybe it was
19	just I'm confused about when you're reporting production
20	capacity. Does that mean you have the capacity to produce
21	that in the first quarter of '19?
22	MR. ANDERSON: This is Chuck Anderson, Capital
23	Trade. I think that was nameplate capacity. That is
24	physically, as you saw, the plant is there, the equipment is
25	there, but ramp up is not just simply having the equipment

1	there and the plant there and the employees there. It also
2	means getting the parts and components that you need on
3	line, training the employees, getting the line speed up.
4	All of that is a work in process through 2019.
5	So the nameplate capacity is there.
6	COMMISSIONER SCHMIDTLEIN: I see. Okay
7	MR. ANDERSON:but it will require some time to
8	essentially reach the stage at which the facility is
9	producing at full nameplate capacity.
10	COMMISSIONER SCHMIDTLEIN: But you think by the
11	beginning of '20 you will be actually producing?
12	MR. MYERS: That's the plan and expectation, yes.
13	COMMISSIONER SCHMIDTLEIN: That's the plan.
14	Okay. So I guess that begs a question in my mindI know
15	I'm over my time, but let me just wrap up with this.
16	Given that the Commission's report isn't due
17	until sometime in August, I think, and even if we went ahead
18	and made recommendations, even though the President hasn't
19	requested those, right, then it goes to the PresidentI'm
20	not sure, I don't know off the top of my head what his
21	timeline is for making a decision, if he has a deadlinebut
22	you're going to be producing at close to this full capacity
23	by the beginning of '20, and we're talking about basically
24	the last quarter of 2019, and you've testified that you
25	only need to import these small amounts which is consistent

1	with what we heard in the Korea-Mexico Sunset review, these
2	small amounts if high-end appliances from Korea, why do you
3	care so much about whether or not the safeguard remains in
4	place?
5	MR. TOOHEY: This is John Toohey. I would put it
6	down to operating flexibility. If everything goes right, if
7	the plant achieves full capacity by the end of this year on
8	schedule, you know, that would be the best case outcome for
9	us from that regard. But, you know, we have no guarantee
10	that that's the way it's actually going to work out, and I
11	think we've inferred from what we've seen from Samsung and
12	their import activity that, you know, things don't always go
13	as fast as you hope when you have a factory ramping up.
14	COMMISSIONER SCHMIDTLEIN: Okay. Alright, thank
15	you. My time has expired.
16	CHAIRMAN JOHANSON: Commissioner Kearns.
17	COMMISSIONER KEARNS: Great. Thank you all for
18	appearing here today, and it's good to see many of you
19	again. It was great to visit the factory, and I appreciate
20	you having me and the staff.
21	I guess just picking up from where Commissioner
22	Schmidtlein ended, and this is something we talked about

when I toured. I mean on the one hand it is kind of amazing

how quickly you all got your plant operational, and it is a

very impressive operation.

23

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1	But I guess I am still struggling with
2	understanding how you all are going to get from where you
3	are now in terms of production to operating at full
4	capacity. And I guess if you can just make very clear what
5	the bottlenecks are, what the constraints are. I mean I
6	think we talked, and I think someone just mentioned it,
7	maybe Mr. Myers, or, no, maybe it was Mr. Toohey, the line
8	speed. And just helping us articulate the very specific
9	issues about how we get from where you are now, which is
10	again quite impressive, but how you get from there to where
11	you plan to go?
12	MR. MYERS: Ted Myers for LG. So as we spoke
13	when you visited, the way we look at things really
14	simplistically is the 4-M method. So man, machine,
15	material, method. We look at those things to determine
16	where do we need to address challenges?
17	And of those four things, really honestly right
18	now the biggest challenge is material. So both from our
19	local supply standpoint, from outside our factory, and an
20	internal supply standpoint inside the factory. The man, the
21	machine, and the methods piece of that pie, they are less of
22	a concern to us right now, but again the internal and the
23	external supply of materials to our lines is the major
24	challenge.
25	Again, we have plans in place to address those,

1	and we're hopingagain, we're targeting by the end of the
2	year that we're going to hit our max capacity. But again,
3	like Mr. Toohey said, you know, there's things that we
4	cannot plan on and we cannot estimate properly all the time.
5	And that's again one of the reasons why we'd like
6	flexibility.
7	COMMISSIONER KEARNS: Okay, great. Thanks. And
8	I guess maybe posthearing, because I'm sure you don't want
9	to get into this in too much detail, but exactly what you
10	mean when you say the input, the material limitations, like
11	where, you know, whether it's steel, or whatever it might
12	be, you know, just explaining to us exactly why there might
13	be a constraint. That would be helpful. Thank you.
14	I wanted to turn to the volume of imports that
15	we've seen in 2018 and the beginning of 2019. And as
16	Petitioners have pointed out, imports are quite a bit higher
17	than we expected. And they point out to stockpiling before
18	the safeguards enter into force, and then also for interim
19	2019 just the way that the quota works and how there's a
20	big, as you saw the graph, a big spike at the beginning of
21	the new quota year.
22	So can you speak to that? I mean, to what
23	extentand as you may have heard me say this morning, it

seems to me that that then carries over into looking at the

industry's financials for 2018, whether we exclude the

24

1	startups or include them. It seems to me that for 2018 you
2	are looking at, as you all have said, an industry that is
3	better off than it was a few years ago. But I would say it
4	doesn't look to me like, if 2018 were to carry forward, it
5	seems to me that this industry wouldn't be in a great place.
6	And it certainly doesn't look like it has the breathing room
7	you would need in order to invest in capital and labor and
8	so forth in order to become more competitive and to make the
9	adjustments that you need.
10	So any responses to that?
11	MR. KLETT: Commissioner Kearns, this is Dan
12	Klett. I'll first talk about the imports because, you know,
13	slides I think 2 and 3 of Whirlpool's testimony goes to
14	that.
15	Number one, I don't think it's at all unexpected
16	that you see what you see. I mean, with respect to 2018,
17	when LG and Samsung were facing unknown import restrictions,
18	I mean Whirlpool was arguing for a 50 percent tariff across
19	the board. That they reacted as any commercial entity would
20	and tried to bring product in before that restriction, or
21	potentially market-closing restriction went into place.
22	They didn't know at the time what the President would
23	recommend.
24	So that volume that came in at the end of 2017
25	was due to that, and was due to having long-term

1	relationships in the market with customers and wanting to
2	maintain those relationships.
3	Number two, when you look at slide number 3, what
4	happened in 2019, again that shouldn't be unexpected. It's
5	a global quota. And in an global quota that's not allocated
6	you would expect Samsung and LG to bring in the product
7	early in the quota period or else lose out.
8	But I think what's important for 2019 is to
9	realize that when you look at Exhibit 3 it talks just about-
10	-it's just imports into the market. Competition takes
11	place when those imports are sold into the market. So LG
12	and Samsung, when you look at your questionnaire data and
13	projections, and also you look at total market demand, you
14	can do the math. And shipments into the market, you know,
15	are roughly in line with the 1.2 million quota.
16	It's just that they were brought in early and
17	held in inventory due to the nature of the global quota and
18	the incentives.
19	In terms of your question on 2018, I think a
20	better measure for evaluating the industry going forward is
21	maybe 2019 rather than 2018. I mean I know you only have
22	one quarter of data, but 2019 I think better reflects the
23	full beneficial impact of
24	COMMISSIONER KEARNS: The first quarter of?
25	MR. KLETT: The first quarter of 2019 better

1	reflects the full impact of the quota. And you also have
2	projections in your questionnaire data from all the U.S.
3	producers about what they expect to be doing in full-year
4	2019 and 2020.
5	So I think that's a better measure of the current
6	benefits of the TRQ going forward.
7	COMMISSIONER KEARNS: Okay.
8	MR. PORTER: Commissioner Kearns, just a quick
9	follow upthis is Dan Porter. Again, you said you're
10	looking at 2018, and you're looking at the data the staff
11	compiled, and they did a very good job, but that's actually
12	a snapshot in time that really ignores huge things going on,
13	which is the full ramp-up of LG and Samsung.
14	As you were doing your question, Mr. Toohey
15	leaned over and says "we're not getting any credit for our
16	investment" if you just look at 2018. And so that's why, if
17	I could, I could just refer back. In my opening I referred
18	to an Attachment A which took all of the data from the staff
19	report, and then added in LG and Samsung's production
20	investment. And there you can see then a comparison of
21	essentially what happens after the investment, to what
22	happened before, which I think is a better examination than
23	looking at '18 and just projecting forward.
24	COMMISSIONER KEARNS: So instead of just again

'18 and projecting forward, you're suggesting what, exactly?

1	MR. PORTER: What I'm suggesting is if you look
2	at the Attachment A that we did, what we did there is we
3	took the data, but then we included in the reported
4	projections of LG and Samsung for their production and sales
5	and shipments in '19 and '20. And you get a very different
6	picture
7	COMMISSIONER KEARNS: Okay.
8	MR. PORTER:at least with respect to
9	production, sales, and shipments, than you do just looking
10	at '18 going forward. That's my point.
11	COMMISSIONER KEARNS: Right. Okay, thanks. I
12	mean we obviously are
13	MR. DURLING: Commissioner, sorry, Commissioner
14	Kearns, this is Jim Durling. I just wanted to say, the
15	other piece of information you have is, I would direct you
16	to Exhibit 6 of Whirlpool's prehearing brief where they
17	break down trends in market share by brand, which is
18	capturing Mr. Klett's point of what happens when you have an
19	import, but then what happens when it's actually shipped in
20	the market. And it's proprietary so we can't talk about it
21	in the public hearing, but I think this goes directly to
22	your question of whether the spike in imports has in some
23	way kind of undermined the opportunity being given to the
24	legacy brands. So I would direct you to that exhibit.
25	COMMISSIONER KEARNS: Okay.

1	MR. ANDERSON: And if I could just jump inI
2	hate to do this, but I think we really need to put to bed
3	this whole issue that somehow the spikes have caused injury
4	to the legacy producers. And that is, if you turn to Klett
5	6, okay? Let's look at the data. And these are price
6	data. That one. So the stock building occurred late '17,
7	early '18, and price increased right after that. At the
8	risk, you know, of saying the obvious, washers are not
9	perishable products, okay? The products came in for
10	strategic inventory building purposes. Both retailers built
11	inventory because they knew there was a hard quota, and they
12	wanted to basically maintain LG-Samsung product on the floor
13	while the U.S. plants ramped up, and the wholesalers
14	basically built inventory.
15	It did not flood into the market. It did not
16	depress prices. It did not depress volume. It's very
17	clear. The same thing happens in early 2019. Prices
18	increases just as the imports are coming in. There's no
19	evidence whatsoever that the lumpy shipments of imports,
20	which are caused entirely by the type of trade restraints
21	that were put in place, which are lump sum no quarterly
22	allocation, no country allocation, have really had a
23	negative impact on the U.S. market as a whole.
24	The prices have gone up. The profits have gone
25	up. It's just not the case. Because people have been

Τ	snipping in to build inventory and meting it out over time.
2	COMMISSIONER KEARNS: Now just to be clear, and I
3	know the Petitioners don't like relying on these pricing
4	MR. ANDERSON: But this is wholesale. This is
5	not retail
6	COMMISSIONER KEARNS: Okay, okay. So if we rely
7	on this, though, you do see quite a price drop before the
8	black solid line, right? And isn't that the stockpiling
9	that they were referring to?
10	MR. ANDERSON: But look how quickly and rapidly
11	it turns and goes way above whatever it fell.
12	COMMISSIONER KEARNS: Right. But I mean I guess,
13	just real quick, I mean I take a lot of these points I'm
14	hearing, Mr. Klett in particular, I would think we all
15	should have expected that there would be stockpiling, for
16	example.
17	Having said that, I mean I'm just looking at page
18	8 of Petitioner's brief and, you know, the ITC estimate on
19	shipments for 2018, and then the actual results, are pretty
20	dramatically different even though we should have factored
21	all those things in. Maybe we did, maybe we didn't, but it
22	seems like those shipments are quite a bit higher than we
23	thought that was needed for the safeguard remedy. And I
24	take your point about how 2018 is, especially given all the
25	investments you have made, probably isn't a very good

1	predictor of 2019-2020, et cetera. I take that point. But
2	we do have to report on what's happened so far.
3	And it seems to me that one thing we know that's
4	happened so far is imports in 2018 were a lot higher than we
5	expected. Right? I mean, that's just still kind of
6	undeniable, isn't it?
7	Despite everything you all said, which I don't
8	disagree with anything I'm hearing, it seems like compared
9	to what we intended to do with the safeguard we did less of
10	what we intended to do, no?
11	MR. PORTER: Commissioner Kearns, just one quick
12	note. If you go and look at the actual monthly import
13	statistics, you will see literally if you put some of
14	January and February into 2017, because the boat may have
15	been late, your annual numbers change dramatically.
16	So, you know, the so-called expected stockpiling
17	was going on at the end of 2017, which means if you look at
18	monthly import statistics you'll see some pretty high

January and February, and it was supposed to hit in 2017 but

because of whatever it hit the import stats in '19. And

19

20

MR. PORTER: It's a little bit of timing. I
mean, you're looking at an annual number. I'm just saying

1	there was a nontrivial, you know, sort of hit in '18 that
2	maybe should have been '17 going on there.
3	COMMISSIONER KEARNS: Okay. Alright, thank you.
4	MR. TOOHEY: This is John Toohey. I would just
5	add that our sales went down meaningfully in 2018 relative
6	to 2017. Whatever the import statistics are showing you, it
7	didn'tit wasn't enough for us to maintain our current
8	presence in the market year over year.
9	CHAIRMAN JOHANSON: Okay, again welcome to the
10	Commission. It's good to see you all again, I guess. I've
11	seen you all many times, but it does remain a very
12	interesting subject with what we're going over, and we do
13	appreciate you appearing here today to fill in the blanks
14	for us.
15	Okay, I assume I know how you all are going to
16	react, but I wanted to ask this anyway. Could you all
17	please comment on the suggestion of Whirlpool that
18	Commission analysis focus on legacy producers? This is
19	something they raised at page 5 of their brief.
20	MR. PORTER: This is Dan Porter. Thank you,
21	Chairman Johanson. Just to reiterate what I said in the
22	opening, the statute is very clear that you look at all
23	firms in the industry. That's the statutory language.

by focusing only on legacy producers. You would literally

24

25

So I really don't see how you could do your job

1	not be following the statute.
2	CHAIRMAN JOHANSON: Thanks, Mr. Porter. You did
3	answer how I thought you would, but still I thought it was
4	interesting to delve into that a little bit more.
5	Have the 2019 TRQ limits been reached?
6	MR. TOOHEY: Yes.
7	CHAIRMAN JOHANSON: And do you all plan to
8	continue importing this year?
9	MR. TOOHEY: No.
10	CHAIRMAN JOHANSON: You don't? Okay. Thanks.
11	And this is something which has been touched on
12	before but I'm going to bring it up again. I don't know if
13	this has been directly answered. Why did imports increase
14	in interim 2019 compared to interim 2018?
15	MR. TOOHEY: Well I think I would just chalk it
16	up to the dynamics of the situation we find ourselves in.
17	There's a quota, and we're competing to consume it with
18	another major manufacturer. And if we don't get there, we
19	don't get our share of it before they do, then we have to
20	wait another 12 months. And that can be extremely damaging
21	to the investments we've made, and our brand, and with our
22	customer relationships, and with consumers if we didn't have
23	some way to maintain our presence in the market
24	continuously for each 12-month period.
25	And we don't know how the factory ramp up is

- 1 going to come. So, you know, it's just, as I said before, we don't like uncertainty. We like flexibility. So, yeah, 2 we made sure to get some product imported quickly. And I 3 4 think Samsung did the same thing. And between the two of 5 us, we filled the entire quota by the end of April. 6 MR. KLETT: Chairman Johanson, this is Dan Klett. 7 I think the dynamics in the first quarter of 2018 and the first quarter of 2019 also were quite different. 8 9 In the first quarter of 2018, we were coming off 10 right at the tail end of this proceeding. And so with the unknown of what would happen with restrictions, LG and 11 12 Samsung brought in a lot of product into inventory at the 13 end of 2017. 14 So there wasn't a need, given the inventory buildup then, to import more in the first quarter of 2019. 15 16 The dynamics for the first quarter of 2019 are quite a bit 17 different. And that is, that the TRQ was just opened in February of 2019. So you had imports increasing for the 18 19 reasons I discussed earlier. So I think the quarter--the first quarter of 2018 2.0
- So I think the quarter—the first quarter of 2018
 to the first quarter of 2019 comparisons are really
 artificial because the dynamics between those two periods
 were quite different.

 MR. PORTER: Yes, Chairman Johanson. I just want

to echo sort of the same timing thing I as discussing with

1	Commissioner Kearns. I mean that's why we like to think of
2	the analysis based on an annual either projection or actual.
3	It's an artificial quota when you have this, you
4	know, kind of quota right in the middle. As Dan Klett said,
5	back in the end of 2017 no one knew what the President was
6	going to do. So there's a lot of product coming in 2017
7	where the next year it came in, you know, in that quarter.
8	So just to look at these two quarters as
9	meaningful, we just don't think that's correct.
10	CHAIRMAN JOHANSON: Am I correct that the market
11	had softened in 2019?
12	MR. KLETT: Chairman Johanson, I think there was
13	a question asked earlier today about demand trends in 2019
14	and 2020, and AHAM, which I think everyone in this room uses
15	to some extent, projects that washer demand in 2019 will be
16	up by .05 percent over 2018. And I think 2020 is projected
17	to be up by 1.5 or 1.7 percent over 2019.
18	So demand is not projected to decline, but it's
19	fairly soft or, you know, not a big increase either.
20	CHAIRMAN JOHANSON: Okay
21	MR. TOOHEY: And if you want year-to-date
22	shipments, we can get that to you.
23	CHAIRMAN JOHANSON: Yes, that would be helpful,
24	actually. If you wouldn't mind, that would be.
25	So imports increased in interim 2019. Could this

1	have undercut the remedial effect of the safeguard measure?
2	MR. TOOHEY: Well, I don't believe that it would,
3	at least according to the mechanisms that were described by
4	Petitioners earlier.
5	We did not accumulate inventory so that we could
6	have a liquidation sale and push down prices. We
7	accumulated inventory so that we could secure our ability to
8	operate in the second half of the year. You know, we were
9	trying to bridge this period of time until we can get the
10	factory fully ramped up and keep the business going.
11	So even though it's not ideal for us and it's
12	very costly, and it's very operationally sub-optimal, you
13	have a lot of inventory, it's a cost that we find preferable
14	to, you know, losing our ability to supply our customers.
15	MR. PORTER: Chairman Johanson?
16	CHAIRMAN JOHANSON: Yes?
17	MR. PORTER: I want to echo this point, because
18	it's actually really important, okay? In a lot of prior
19	cases, you look at sort of rapidly increasing imports. And
20	then you expect Petitioners to say: And this led to
21	decreasing prices for the merchandise sold in the market.
22	There is absolutely no evidence of that here.
23	All they are pointing to is because of the artificial
24	constraint of the safeguard you have this what appears to be
2.5	a spiking of imports in the first quarter. But they have

1	not identified any evidence that LG just went out and sold
2	this at fire sale prices. There's just no evidence of that.
3	In fact, you just heard Mr. Toohey saying it's
4	absolutely not true. So, yes, you have increasing imports
5	on an artificial constraint of first quarter versus first
6	quarter, but in order to say that that's an injurious or
7	undermining the safeguard, you need to have something else
8	going on in the market, and they have not pointed to
9	anything to that effect.
10	CHAIRMAN JOHANSON: With that in mind, there's
11	still under-selling on the record. I point you to the
12	confidential results at table 3-36.
13	MR. PORTER: Chairman Johanson, with respect to
14	the under-selling, I'd like to reference Chuck Anderson's
15	sort of long soliloquy that we believe that the
16	under-selling that is reported in this report is not
17	meaningful in the sense that it's too much noise going on in
18	the accumulation of averaging of values to mean anything.
19	So, yes, there is a report. It's showing
20	under-selling. But as the Commission has in past cases,
21	they should say there's just toothat's not meaningful for
22	your analysis. And we would urge the Commission to adopt
23	that same approach.
24	CHAIRMAN JOHANSON: Okay
25	MR. KLETT: And, Chairman Johanson, also on the

1	under-selling,	again	the	under-selling	y has	to	be	tied	to

- 2 some observed adverse effects for it to be meaningful. And
- 3 in this case, I mean usually you have under-selling and
- 4 decreasing prices, or under-selling and loss of market
- 5 share, or under-selling and declining profitability.
- I mean here you may have under-selling, but you
- 7 don't have any causal tie-in to any of those factors in this
- 8 case. I mean, prices are up. Market share is up. Profits
- 9 are up.
- 10 CHAIRMAN JOHANSON: Thanks, Mr. Klett. I do
- 11 remember Mr. Anderson's slide with the many different types
- of washers. So I do recall that.
- 13 This is a question I asked this morning of the
- 14 Petitioners and I'm going to ask you all it as well. Has
- 15 the recent revocation of the ACV CVD Orders on LRWs from
- 16 Korea had an impact on imports from Korea?
- MR. PORTER: This is Dan Porter. The answer is,
- 18 no. And two reasons. First, LG has a plan. They're
- 19 sticking to the plan. The plan is to make as many, or at
- 20 least many bread-and-butter models as possible in Tennessee,
- 21 and to bring in just the higher-priced, more feature models
- 22 from Korea.
- 23 Second, it's very important to remember, LG had
- very, very low antidumping rates for the entire five years
- of the Order, one percent, zero, one-and-a-half percent. So

- 1 effectively the elimination of the AD--LG had no CVD.
- 2 Elimination of the AD had no practical effect on LG. They
- 3 still were able to continue their whatever they needed to do
- from Korea. So really the answer is, no.
- 5 CHAIRMAN JOHANSON: Alright, thanks for your
- 6 responses. My time is up. Commissioner Williamson?
- 7 COMMISSIONER WILLIAMSON: Thank you, Mr.
- 8 Chairman. I also want to thank the witnesses for coming
- 9 today.
- 10 I remember, I think it was in the 201, Mr.
- 11 Porter, there was a chart showing what LG would be
- importing, and what it would not be importing when they were
- manufacturing in the new plant.
- 14 I was just wondering if you could update that
- 15 chart. Has it changed any? And explain what is in
- 16 existence for the picture now with present plans.
- 17 MR. PORTER: Yes. Dan Porter. Commissioner
- 18 Williamson, I completely understand what you're asking. We
- 19 put in, well I think in the remedy phase of this proceeding,
- 20 in the sunset phase of this proceeding, we put very detailed
- 21 sort of model by model, this is what will be produced in
- 22 Tennessee, the plan, the projection. This is what will be
- 23 imported from Korea. And so forth. I'd be happy to update.
- Obviously a few months have gone by, and we can provide an
- 25 update on that, absolutely.

1	COMMISSIONER WILLIAMSON: Okay. Good. Thank
2	you. That would be helpful with any explanation of why there
3	is a change, if it's a meaningful change.
4	MR. PORTER: Yes, of course.
5	COMMISSIONER WILLIAMSON: Thank you.
6	Why at this point should the Commission be
7	speculating about results 18 months in the future? I'm
8	thinking about some of the charts showing what's going to
9	happen in 2020. Isn't the Commission's job at this point to
10	report on what has happened so far?
11	MR. PORTER: This is Dan Porter. I'll start, but
12	I'm sure my colleagues will want to supplement.
13	Our position is, there is so much change going on
14	in the U.S. production domestic industry going on now that
15	you need to take that into account. And in a very sort of
16	good back and forth that we're having with Commissioner
17	Kearns, if you look at '18 and just said assume '18 forward,
18	you would be literally ignoring the massive investment in
19	terms of production and sales and everything by LG Tennessee
20	and Samsung South Carolina.
21	So you absolutely need to take into account. But
22	because they are in ramp up, you can't just look at sort of,
23	you know, first quarter 2019. So that's why we submit,
24	because there's such change going on in the industry, you
25	need to take into account these projections in order to

1	fully evaluate the effectiveness of the safeguard relief.
2	COMMISSIONER WILLIAMSON: Okay. In doing that,
3	I'm thinking also about your Attachment A, now that you've
4	explained it it makes better sense than when I first saw it
5	this morning, what are you assuming about imports and their
6	impact?
7	MR. PORTER: This is Dan Porter. Again, the
8	Attachment A is using a combination of actual data plus
9	projections by LG and Samsung. And in I believe Exhibits 5
10	and 6and I'll ask Dan Klett to elaborate more, we provided
11	excruciating detail about how we got to that summary chart.
12	And so, but it's using actual data from all producers,
13	what's available, and then projections in terms of what LG
14	is intending to produce in 2019 in Tennessee, and so forth.
15	MR. KLETT: Commissioner Williamson, this is Dan
16	Klett. Just to elaborate on what Dan Porter said. I mean I
17	think Mr. Levy this morning said that you can't rely on just
18	some projections, that they're not reliable. But the 2019
19	and 2020 projections, the volumes are based on questionnaire
20	data where the Commission did ask U.S. producers to project
21	what they would export, or what they would produce in the
22	United States and ship.
23	And so that's one of the inputs. It's from the
24	questionnaire data. The import estimates are based on, for
25	covered imports, what LG is projecting they will import.

1	And I think that also was an attachment to the questionnaire
2	data, to the questionnaire.
3	And non-covered imports, we were kind of assuming
4	that what came in in 2018 would come in at the same level in
5	2019 and 2020. But when you add all those up and you do
6	your projection for 2018-2019, the U.S. apparent consumption
7	compared to 2018 is actually fairly close to what AHAM
8	projects will happen from 2018 to 2019.
9	So number one, I'm using data that's on the
10	record primarily from questionnaires. And number two, when
11	you sum all those data points up for 2019, you're getting an
12	apparent consumption that's consistent with what a third
13	party is saying will happen with total U.S. demand.
14	So it's not just, you know, pulling a number out
15	of the air in terms of a projection. It's actually based on
16	fairly solid input data.
17	COMMISSIONER WILLIAMSON: Okay, and that
18	includeswhat about the imports that aren't coming, you say
19	aren't covered, the belt drives, the ones that are not
20	covered by the quota? What do you expect about that?
21	MR. KLETT: Well, for purposes of our Exhibit 5
22	projections, I just assumed that 2019 imports would be at
23	the same level as they were in 2018. We included belt
24	drives.
25	Belt drives were included in the U.S. apparent

- 1 consumption data, as they were in your Staff Report, you
- 2 included belt drives in your U.S. apparent consumption
- 3 table. And I included that in my projections as well, in
- 4 terms of the total U.S. market.
- 5 COMMISSIONER WILLIAMSON: Okay. And the shares
- 6 --
- 7 MR. KLETT: And the volume, I projected volume
- 8 for 2019. I assumed it would be at the same level as in
- 9 2018. I mean I didn't have any better way to know whether
- 10 it would go up or down, so I just kept it at the same level.
- 11 MR. PORTER: Commissioner Williamson, all the
- data is provided, I believe in Exhibits 5 and 6. I mean
- it's all there.
- 14 COMMISSIONER WILLIAMSON: Okay, good.
- 15 MR. PORTER: Your team can go back and verify
- 16 each and every number.
- 17 COMMISSIONER WILLIAMSON: Okay, thank you. Okay,
- 18 we've talked a lot about the AHAM prices and I was
- 19 wondering, are they net of discounts, transportation costs
- 20 and all that? Given how all these factors, how complicated
- is doing pricing for this product?
- 22 MR. PORTER: Commissioner Williamson, it appears
- 23 our panel cannot answer that question, but we will get the
- 24 answer and get back to you.
- 25 COMMISSIONER WILLIAMSON: Post-hearing would be

1	fine.

- 2 MR. KLETT: Commissioner Williamson, I would like
- 3 to -- actually, I do have a comment on that, and that is
- 4 that I think Mr. Levy made the point this morning that one
- 5 of the potential flaws of AHAM was that they didn't include
- 6 discounts and rebates. But if you look at--it's one of my
- 7 slides--it's Slide 7, if you look at Slide 7, the change in
- 8 the AHAM price, I mean the average change in the AHAM price
- 9 and the average change in U.S. producers' price, was
- 10 relatively the same.
- 11 So that we know that the pricing data you
- 12 collected, both U.S. producers and from all others, are on
- in that basis. So I think the point is that the, you know,
- 14 whether AHAM is net of rebates and discounts or not, I think
- it's very appropriate for looking up price changes over
- 16 time, and is consistent with your questionnaire data in
- 17 terms of price changes over time.
- 18 COMMISSIONER WILLIAMSON: Okay, thank you. I
- 19 wanna complement y'all for putting all this together and
- 20 having everybody's statements, it's very helpful. I think I
- 21 might say this, because each witness had their own set of
- 22 slides, you might have to put some tabs in the future, so
- 23 we can figure out, I'm in the right one. Also make sure
- that 7's a little bit clearer.
- 25 MR. PORTER: Sorry, Commissioner. We tried, if

1	you	see	in	the	slides,	two	little	things,	if	you	see	а	clip.
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- 2 COMMISSIONER WILLIAMSON: Yeah, I know it was
- 3 there, but I was thinking --
- 4 MR. PORTER: We tried to identify it.
- 5 COMMISSIONER WILLIAMSON: No, but I do really
- 6 appreciate the putting the materials together like this. It
- 7 is very, very helpful. Especially if you're coming in the
- 8 afternoon, it's a little bit harder.
- 9 Okay. Did imports absorb the 20% tariff? And
- 10 what evidence supports your answer?
- 11 MR. PORTER: Commissioner Williamson, this is Dan
- 12 Porter. I believe John Toohey testified a little earlier
- 13 that, at least from LG standpoint, they attempted to pass
- 14 through all of the safeguard duties and I believe he said,
- and I'll turn over the microphone in a second, that he
- 16 thinks on average they were successful in passing through
- 17 the duties to their customers. John?
- 18 MR. TOOHEY: Yeah, that's right. That was our
- 19 intention was to pass the duties through by raising the
- 20 retail prices and the invoice prices by a proportional
- 21 margin.
- 22 COMMISSIONER WILLIAMSON: Okay. I wanna say, was
- there much push-back on that? If it's proprietary, you can
- 24 say post-hearing, I'm just --
- 25 MR. TOOHEY: Well, you know, I think the biggest

1	risk we perceive, because, you know, if I'm remembering the
2	sequence of events right, we raised our prices immediately
3	upon the decision, and there's always a risk, as the leader
4	of a price increase, that the rest of the industry, the rest
5	of the other manufacturers won't follow, and then you find
6	yourself disadvantageously priced, but what we saw was, you
7	know, a lot of other prices were increased after we did, and
8	that helped us. So we didn't we got sheltered, if you
9	will, by the fact that the other manufacturers also raised
10	their prices. If we had been the only one, I think we
11	would've suffered an even greater decrease in our sales.
12	COMMISSIONER WILLIAMSON: Okay. Thank you. I
13	think you've already this, I'm not sure, but does
14	front-loading imports at the beginning of the quota year
15	affect pricing during the year? You sort of talked about
16	that. I'm not sure you said what was the evidence with
17	saying that it doesn't?
18	MR. PORTER: Commissioner Williamson, the
19	evidence is petitioners have not identified any linkage
20	between the artificial volume increase because of the quota
21	and depressed prices. And to go back to the prices, Slide
22	6, we keep coming back to this because this is very
23	powerful. Again, this is wholesale prices and, you know,
24	you typically, petitioners come in and, "Look at this
25	dramatic increase," and you see prices going down. Mr.

1	Williamson,	where	are	the	prices	going	down?	Okay,	in	2018

- 2 and 2019.
- Okay? Look at the first quarter of 2019 for
- 4 Chairman Johanson's question. There was this big increase
- 5 compared to the first quarter of 2018. Okay, yes, there was
- 6 an increase in imports. You'd expect, under petitioners
- 7 theory, for prices to plummet. Not there. So, the point
- 8 is, when you say, what evidence? It's the absence of
- 9 evidence that proves our point.
- 10 MR. ANDERSON: Chuck Anderson with Capital Trade.
- 11 More to the point, essentially what you normally expect is
- 12 the imports come in and they hit the market. There's no
- 13 evidence that is happening. That is, the imports are coming
- in, those are incoming imports, there is strategic inventory
- build-up at the wholesale level and at the retail level
- 16 because they know that this has to last for the year.
- 17 There's no incentive whatsoever to basically
- 18 literally dump that inventory onto the market and depress
- 19 prices. Because LG and Samsung, who are bringing in that,
- 20 know that it was to last for the rest of the year. So they
- 21 will basically meter out that inventory as time goes by in
- order to maintain the presence in the retail channel that
- 23 they so desperately need in order to fully utilize those
- U.S. plants that they're trying to ramp up.
- 25 COMMISSIONER WILLIAMSON: Okay, thank you. I'm

_	sorry. I went way over. I drain t know I but thank you
2	for those answers.
3	CHAIRMAN JOHANSON: Commissioner Broadbent?
4	COMMISSIONER BROADBENT: Okay. Yeah, I'm just
5	kinda regrouping in my mind here to figure out where we have
6	a difference of opinion about the factual record in this
7	investigation. Okay. Both sides agree that demand decline
8	is in part because of replacement demand, as well as higher
9	prices, although there is disagreement about the emphasis.
10	Both sides agree that Samsung and LG are ramping
11	up fully integrated production, although there is some
12	disagreement about the long-term viability of these
13	investments. Are there other points you would emphasize as
14	differences you have with Whirlpool and GE's testimony, with
15	respect to developments in this industry?
16	MR. KLETT: Commissioner Broadbent, this is Dan
17	Klett. I'll start and maybe others will have some ideas.
18	On a factual basis, I think, one major disagreement is the
19	reliance on quarterly pricing versus average unit values.
20	And I wanna make one point on why average unit values I
21	think are better, especially in the context of midterm
22	review. And that is that, as compared to a trade case,
23	we're looking at past industry when underselling is used to
24	evaluate, you know, why U.S. prices went down, why profits
25	went down why market share went down

1	That's not what you're looking at here. Here
2	you're looking at what has been the effect of the TRQ on
3	prices in the domestic industry. And looking at the
4	domestic industry as a whole, I think you really do have to
5	look at their average price, especially in the context of
6	profitability when profits are determined by total average
7	unit value relative to total costs. I mean Mr. Levy said
8	this morning that prices were, you know, driven by cost.
9	And so you can't do that using quarterly data. You have to
10	look at the industry's total revenue and total average unit
11	values and total costs to make assessment.
12	Number two, your economic modeling, which I think
13	the Commission placed a lot of reliance on, relied on
14	average unit values for the entire industry. It didn't rely
15	on an average of your quarterly pricing. So for purposes of
16	this midterm review, I think there's a big difference in
17	terms of the utility of quarterly pricing versus total
18	average unit values, given the purpose of the two
19	proceedings.
20	MR. DURLING: Commission Broadbent, this is Jim
21	Durling. I would also add, I think it has become apparent
22	over the course of the proceedings, there's a pretty big
23	disagreement among the parties as to the probative weight be
24	given to the Chicago study, and I guess I'm struck by your
25	specific question to petitioners this morning. You asked

Τ	about, well, now much of these different factors matter?
2	And they gave you a qualitative answer and then you
3	specifically responded saying, "Well, can you quantify how
4	much prices matter?"
5	That was an important question. I thought it was
6	a good question. As I recall, petitioners took a pass in
7	the morning, saying they would address it post-hearing. But
8	with all due respect, the question of, how much did prices
9	matter has already been the subject of the Chicago study
10	that they literally tried to go in and say, "We're trying to
11	find out, given everything else that's happening in the
12	market, how much did the tariffs affect the price of
13	washers?"
14	I mean, there's a slight disagreement whether it
15	should be modeling, retail versus wholesale prices, they
16	have more detail at the retail level, so they were using
17	mostly retail prices, but as you've seen in a bunch of the
18	comparisons we've done, in fact, retail prices and wholesale
19	prices are tracking pretty closely.
20	But the key point, and what, I think is the real
21	contribution of the Chicago study to the record of this
22	case, is that it's one of those rare times where you
23	actually have someone who has tried to go in and carefully
24	control for all of the other factors, control for changing
25	costs. And Mr. Levy kept stressing, "Oh, price is only

4					•••
	increased	$\pm \circ$	COVEY	COSTS	• • • • • • • • • • • • • • • • • • • •

- Well, no, the Chicago study specifically looked
- 3 at that, and they specifically controlled for, what were the
- 4 changing costs and what prices would we expect to see, given
- 5 changing costs, and what prices did we actually see. So the
- 6 Chicago study quantifies kind of total pass-through.
- 7 They're taking all these other things into account.
- 8 Essentially they answer the question that you posed to the
- 9 petitioner panel this morning.
- 10 COMMISSIONER BROADBENT: Okay, thank you. I
- 11 asked this of the Petitioners, Mr. Toohey, are there any
- 12 other major global producers of large residential washers
- 13 that have made efforts to gain access to the U.S. market?
- 14 The ones I have are Whirlpool, Higher, LG, Samsung,
- 15 Electrolux and Alliance.
- MR. TOOHEY: Not that I'm aware of.
- 17 COMMISSIONER BROADBENT: Okay, thank you. Mr.
- Myers, to what extent is your ability to acquire steel been
- 19 affected by the Section 232 tariffs and quotas on steel and
- 20 aluminum? Do you import steel and aluminum, and if so, what
- 21 kind of steel and aluminum do you import?
- 22 MR. MYERS: Commissioner Broadbent, I'm actually
- 23 not equipped to answer that question for you, so I'm going
- 24 to defer to my colleague.
- 25 MR. PORTER: Commissioner Broadbent, this is Dan

1	Porter. That was a specific question in the U.S. producer
2	questionnaire and it was fully answered, and some of the
3	stuff is confidential, but basically went through and said
4	with respect to steel, this is what I'm importing, this is
5	what I'm importing subject to 232, not subject to 232,
6	and the same with respect to aluminum and then we actually
7	calculated affect on the cost in those answers.
8	So, in the LG U.S. Tennessee questionnaire
9	response, I believe your question is answered in there.
10	COMMISSIONER BROADBENT: Okay, thank you. Mr.
11	Porter, one thing I didn't quite hear you say I thought
12	you said exporters from China are capturing the equivalent
13	amount, what company is that?
14	MR. PORTER: No, I apologize if I was confusing
15	what I was arguing is that if you will agree with the LG
16	recommendation to include belt drive washers, which are
17	essentially circumventing the safeguard, coming in without
18	safeguard duties, if you were to include them in the scope,
19	a containing request is to increase the quota amount,
20	otherwise in this race to the first pass to both could read
21	that the Chinese get all the quota share.
22	COMMISSIONER BROADBENT: Got it, okay. Mr.
23	Anderson, why are retailers willing to accept a higher
24	wholesale price for dryers given the lack of tariff on
25	dryers? If you're Home Depot, aren't you sophisticated

1	enough to tell Whirlpool that you're not willing to accept a
2	higher price for dryers when there's a new tariff on
3	washers but not on dryers?
4	MR. ANDERSON: Commissioner Broadbent, I'm going
5	to ask John Toohey to sort of jump in after me, but we were
6	discussing that specific question after the testimony this
7	morning where Mr. Levy and Mr. Tubman suggested that there
8	is no linkage between dryer pricing and washer pricing at
9	the wholesale level.
10	That is not LG's experience at all. In fact, the
11	way that the wholesale price is arrived at in negotiations
12	is you start with the map, the retail price, and you work
13	backwards. And, I'll let Mr. Toohey explain in more detail,
14	but it's our experience, and the data also shows it right
15	here, is that the price in fact are linked. And so,
16	therefore, to suggest that somehow that the retailers got a
17	tariff premium because of the decision to pass through the
18	price increases on washers only than the retailers hiking up
19	the prices of dryers just doesn't correspond with LG's
20	experience.
21	MR. TOOHEY: Yeah, John Toohey. I would add I
22	think there's a consumer psychology dimension to it. It has
23	been convention for a while for the washer and the matching
24	dryer to be sold as a pair with a single price 699 each,

799 each. The story gets a little complicated if you buy a

1	gas dryer because it's an extra hundred bucks, but basically
2	that's the way these things have been marketed, and I think
3	consumers are come to experience that, and they're used
4	to that being the way the product is presented at retail.
5	And so, you know, to break that I think it's
6	actually an incentive for the retailer to go ahead and raise
7	the price of the matching dryer just to keep that psychology
8	intact as
9	COMMISSIONER BROADBENT: It's kind of a demented
10	psychology, isn't it? I mean its kind of flawed, yes.
11	MR. TOOHEY: Well but the retailer, you know,
12	keeps their share of the selling price. It's some of it
13	drops to the retailer's bottom line too. It's really the
14	consumer, you know, ends up paying the tab at the end of the
15	day and it's not clear to us how focused the consumers are
16	on the dynamics of the appliance market until the time comes
17	when they're plunged into it because the washer stopped
18	working.
19	MR. PORTER: Commissioner Broadbent, if I may,
20	this is Dan Porter. As you know, we've been talking about
21	washers for a while, so I don't know exactly which
22	proceeding it was, but it was one earlier proceeding
23	there was a lot of discussion about washers and dryers and I
24	believe it was Commissioner Schmidlein who said, "Can you go
25	back and tell me this idea that they are linked at the

1	wholesale level?"
2	And it was a direct question and we went back,
3	and LG compiled all this evidence showing that their
4	customer, that it is the retail customer, required same
5	pricing. Why? Because they required in the retail market
6	to do same pricing, and they wanted to make it easy.
7	And so, we put all this evidence in that LG's
8	customers required them to offer identical pricing,
9	notwithstanding that there are differences in cost, and
10	notwithstanding obviously, that there are differences in
11	tariffs.
12	So, you had we gave this evidence and
13	basically these are systems that are set up. And if you
14	think about it, you know, yes, I take your point. Why
15	didn't Home Depot say "Whoa, you know, your costs are only
16	going up on washers?"
17	But because the systems are all set up for to
18	have washer and dryer matched pricing. And again, I just
19	want to note, one of the Commission's reports actually said
20	that based on questionnaire data, it was 75 or 80% of
21	matched pricing. So, again, this is something the
22	Commission itself found.
23	MR. TOOHEY: I think there's another small point
24	but if you envision the sale brochure the weekly sale
25	that shows up in your Sunday paper, from the appliance

1	store, you know, it's a very dense page with a lot of photos
2	of the appliances. There isn't a lot of room there to put
3	two different prices.
4	It's actually an efficiency if the washer and the
5	dryer are priced the same, you can just put the number ones,
6	and have more room for photography or sloganeering or
7	whatever, to better make use of the limited ad real estate.
8	COMMISSIONER BROADBENT: Okay, thank you very
9	much.
10	CHAIRMAN JOHANSON: Commissioner Schmidtlein?
11	COMMISSIONER SCHMIDTLEIN: Okay, I just had a
12	couple more questions. One, I wanted to get clarification
13	on the projections for 2019 and 2020. And I think it was
14	either Mr. Anderson or Mr. Klett, you referred to an
15	attachment to the questionnaire response that included
16	projections for 2019 and 2020, or did I misunderstand that?
17	MR. KLETT: Commissioner Schmidtlein, this is Dan
18	Klett. The questionnaires the projections in the
19	questionnaires were for production projections for 2019 and
20	2020. Those were the projections that were in the
21	questionnaires.
22	COMMISSIONER SCHMIDTLEIN: And was that for the
23	foreign producer questionnaire?
24	MR. KLETT: No, that was
25	COMMISSIONER SCHMIDTLEIN: The importer?

1	MR. KLETT: That was just the U.S. producer
2	questionnaires.
3	COMMISSIONER SCHMIDTLEIN: Oh, the U.S. producer?
4	MR. KLETT: Yes, for imports what I used in
5	attachments 5 and 6 for projections were the internal
6	projections that LG provided for its imports. So, we have
7	you know, the split between domestic production and imports
8	for LG. For Samsung I used, I think, some information we
9	had also in its questionnaire, but I think some public
10	information we could derive from the Sunset review for
11	projections.
12	COMMISSIONER SCHMDITLEIN: Okay.
13	MR. KLETT: And then on the non-covered imports,
14	I mean, pretty much the covered imports I mean pretty
15	much the covered imports are just LG and Samsung. So, for
16	the non-covered imports, I just used the 2018 and I assume
17	they would be the same in 2019 and 2020.
18	So, that was the basis of our projections for
19	2019 and 2020.
20	COMMISSIONER SCHMIDTLEIN: And so, the
21	projections included LG's projections for Thailand and
22	Vietnam?
23	MR. KLETT: That's correct.
24	COMMISSIONER SCHMIDTLEIN: Okay, so that's
25	that was my question. I could find the ones for Korea

- 1 the projections for Korea, which were also included in the
- 2 foreign producer questionnaire, but I had it specifically
- 3 located here at the --
- 4 MR. KLETT: Yes, we had information from LG on
- 5 their U.S. shipments from all sources, U.S., non-subject,
- 6 Vietnam, Thailand and Korea.
- 7 COMMISSIONER SCHMIDTLEIN: Okay, and these were
- 8 projections created by the company?
- 9 MR. KLETT: Yes.
- 10 COMMISSIONER SCHMIDTLEIN: Okay. And so, we're
- 11 -- our, you know Mr. Toohey and Mr. Myers, which one of you
- 12 would answer this, but you know we talked earlier about
- wanting flexibility and the fact that things don't always go
- 14 as you intend. How much confidence do you have in those
- projections that Mr. Klett has based his analysis on?
- 16 MR. TOOHEY: It all depends on Ted. Yeah, that's
- 17 hard to say. You know, I try to avoid prediction. But I
- 18 can say that those forecasts came through a robust vigorous
- 19 process with the best experts that we had internally to
- 20 produce them. So, you know, I think that's the -- I don't
- 21 think you could get a better forecast from anybody else
- 22 today.
- 23 COMMISSIONER SCHMIDTLEIN: Okay. Well, that's
- 24 helpful. Can you talk about what -- I know we've talked
- about in some of the other cases as you just mentioned Mr.

1	Porter, we've been here so many times, but can you talk
2	about what you plan to do with the production facilities in
3	Thailand and Vietnam once you shift that production
4	completely to the United States that they're currently
5	exporting here?
6	MR. PORTER: Commissioner Schmidtlein, this is
7	Dan Porter. The very question was asked in I believe, the
8	earlier proceeding.
9	COMMISSIONER SCHMIDTLEIN: Yes.
10	MR. PORTER: And as part of the answers to the
11	Commissioner's question, I believe it was in sunset, LG
12	provided for every single foreign plant, what had happened
13	essentially since the decision to invest in United States.
14	And we didn't provide it here. We will definitely provide
15	that same information and update it as well.
16	COMMISSIONER SCHMIDTLEIN: Okay, that would be
17	helpful, I think especially getting the update with that and
18	you know, what steps you've taken to implement that plan for
19	those production facilities.
20	MR. PORTER: Question understood, absolutely.
21	COMMISSIONER SCHMIDTLEIN: Okay, the last
22	question I had is I don't know, it's sort of a question
23	of interest I guess, but when you read your materials and
24	you know, through the discussion today, you definitely get

the sense that you think that the Legacy producers have done

1	something	wrong	by	increasing	their	prices	as	a	result	of
2	the tariff	fs.								

- And I guess my question is did that surprise you to see U.S. producers -- U.S. Legacy producers, I should say
- 5 increasing -- let's put aside argument about how much
- 6 they've increased and what the reason was. What it would
- 7 cost for this, but would that have surprised you, or did
- 8 that surprise you to see them increasing U.S. prices as a
- 9 result of the tariff going on?
- 10 MR. PORTER: Commissioner, let me just answer one
- 11 part of the question and I'll turn it over to John Toohey.
- We are not saying it was necessarily wrong for them to do
- 13 it, okay. They were doing what they thought was in their
- 14 interest. All we're sort of pointing out though, is that
- the safeguard created an opportunity and they could have
- done a bunch of different things, and they chose to raise
- 17 prices so high that it affected demand.
- 18 That's where we quibble. We don't quibble about
- 19 raising prices in general. We quibble about their statement
- 20 that the drop in demand is somehow, you know, not related to
- 21 the safeguard, that's really the only quibble. We're not
- 22 quibbling about their decision to raise prices, okay? It's
- 23 the relationship to the reduction in volume that is the
- 24 dispute.
- 25 MR. TOOHEY: Yeah, I wouldn't say I was surprised

1	to see that they raised the prices. I was more surprised
2	when they said that they weren't going to raise prices in
3	our last proceeding.
4	COMMISSIONER SCHMIDTLEIN: Okay. Alright, well I
5	have no further questions, so thank you very much.
6	CHAIRMAN JOHANSON: Commissioner Kearns?
7	COMMISSIONER KEARNS: That's a good segue for me.
8	I'm trying to figure out how best to go about this. I mean
9	it seems to me that we might be disagreeing over the extent
10	of the price increase and the extent to the affect that had
11	on demand. But I think both sides agree that prices went up
12	because of the safeguard.
13	I think both sides would agree that demand will
14	go down because prices go up. And I think none of this is a
15	surprise of the Commission that's what we expected would
16	happen. That's what we you know, that's why we put in
17	place the safeguard.
18	So, I mean we might be disagreeing over the
19	magnitude of the problem, or not, problem the magnitude
20	of the price increase, the magnitude of the demand and
21	decline. And I do have some questions for you to make sure
22	I understand exactly where everyone is on those specific,

Congress come in, they're obviously not as well-informed as

but it just seems to me like yeah -- and to me, I got to

say, you know, a lot of times I think when members of

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1	the industry.
2	But I was really struck by how I think they
3	really framed it the two Senators framed it pretty well
4	this morning. But yeah, demand the prices were
5	artificially low before the remedy went in place. Now
6	they're higher and that's what we thought would happen.
7	Now, and then to me the question is well are
8	prices dramatically higher than we would have expected or
9	that the President would have expected when they went
10	forward with relief. And if that's the case, that's
11	something we want to include on our report.
12	If the prices didn't go up nearly enough, that'd
13	be something we'd want to but it seems to me like we're
14	basically in the ballpark. But I wanted to ask you guys
15	some questions to make sure I understand kind of where there
16	are agreements or disagreements, along the lines of what
17	Commissioner Broadbent did a few minutes ago.
18	So, I think I heard you all say maybe Mr.
19	Klett it was you. You do also agree that demand, decline
20	for reasons other than price and safeguard, right?
21	MR. KLETT: Commissioner Kearns, this is Dan
22	Klett. I mean I think whether demand declined or whether
23	there was demand leveled off, I mean clearly kind of the

underlying derived demand factors slowed down in 2018 and

2019 than in prior years. So, there was a non-price factor

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- 1 you know, with the drag on demand.
- 2 COMMISSIONER KEARNS: And you can't really
- 3 quantify it. I mean, no one can really quantify it, right?
- 4 Or can we?
- 5 MR. KLETT: Well, not precisely. But I think we
- 6 can look at what happened with demand for washers versus
- 7 what happened with demand for other appliances to give you a
- 8 reference point for maybe the relative effect of demand
- 9 versus other factors.
- 10 And you also have information on the you know,
- 11 construction spending, remodeling, you know that shows the
- 12 slowdown.
- 13 COMMISSIONER KEARNS: Okay, good, thank you. Mr.
- 14 Toohey, yeah?
- MR. TOOHEY: Yeah, I would just say what we saw
- 16 with respect to non-laundry appliances was a decline in the
- 17 growth rate. Not a decline in the absolute quantity of
- 18 units shipped.
- 19 MR. PORTER: Commissioner Kearns, quick, this
- 20 chart is -- I'm sorry, this chart is -- excuse me, Dan
- 21 Porter. This chart is really important because as Mr.
- 22 Toohey testified earlier, all of those other factors that
- 23 Petitioners talked about -- construction, you know,
- 24 replacement cycle, possibly affect and so forth, they all
- 25 apply to other appliances and yet you have a very dramatic

1	difference here. And so,
2	COMMISSIONER KEARNS: And I guess I hear you and
3	I think this is interesting. But I mean, some things we can
4	learn from this I think are first of all, there is a
5	pretty significant discrepancy if we look just at 2015 to
6	2017, you know, other appliances are it looks like 2
7	percentage points below.
8	Or, in other words, only line two-thirds of the
9	growth we saw in dryers for example. I mean there is a bit
10	of discrepancy there. There's one thing I see here besides
11	what you're telling me to see. But then the other thing I
12	see is even for other appliances right, as I guess Mr.
13	Toohey just put it, the growth rate went down, but overall
14	something happened to other appliances here and more than
15	anything else something happened well maybe more than
16	anything else, something happened to dryers.
17	And I know there's a correlation between dryers
18	and washers, but anyway, there are some other things going
19	on here besides just the safeguard, right?
20	MR. PORTER: Commissioner Kearns, absolutely, but
21	again, there's no reason to think that the magnitude
22	right, so you have other things going on affecting other
23	appliances. Sure, you have the reduction in the growth
24	rate, but you still have an increase why washers are
25	different. Quite honestly, the only thing different is the

1	tariff,	and	therefore	there's	the	connection.	But	we	think
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- 2 this chart proves our point and they have not presented
- 3 anything else accept identifying other factors sure, but
- 4 this chart proves our point that the tariff had the effect
- 5 of reducing demand for washers.
- 6 COMMISSIONER KEARNS: Right, but again we have to
- 7 be careful. There's no question that that's the case. I
- 8 don't hear the --
- 9 MR. PORTER: Petitioners do not admit that.
- 10 COMMISSOINER KEARNS: No, they do, they do. They
- 11 admit that the safeguard -- I believe they would say, led to
- price increases. I might be wrong, and I hope they'll
- correct me if I am in post-hearing, and they admit that if
- 14 prices increase, demand will go down, it will ask us to be a
- 15 negative .3.
- 16 So, I don't think there's any discriminate there.
- 17 Now, they do say look at the product pricing data and that's
- 18 a whole other issue. And we were just talking about to what
- 19 extent the product pricing data actually shows an increase
- 20 at all. I'm not sure.
- But they said they're not running away from the
- 22 AUV's either, and the AUV's show a price increase and a
- 23 value increase at least. So, I'm not sure that there really
- is any disagreement. On the overall concept it's a
- 25 difference in managing. But let me go to the next question.

1	So, I also noticed in the Chicago report and I
2	read it just a few minutes ago, the abstract a few minutes
3	ago. I mean one of the conclusions of that report was that
4	the absent the countervailing duty order on China at least,
5	and maybe on Korea, I'm not sure but on China, had no
6	impact on prices. So, do you agree with that?
7	I mean in essence, if you read the abstract, it
8	sort of says, basically there's a whack a mole issue where
9	the prices didn't actually change because the manufacturers
10	went from one country to the other to the next and had no
11	impact until safeguard was put in place.
12	MR. PORTER: Commissioner Kearns, obviously I
13	cannot disagree with the facts. I do want to emphasize a
14	very important point all imports from Thailand and
15	Vietnam are fairly traded.
16	COMMISSIONER KEARNS: Yeah, I didn't ask about
17	that, but all I'm saying is like well port says price, and
18	you have not shied away of having debates over pricing up
19	until now. I mean the report that you all cite says
20	basically that the China order had no impact on pricing in
21	the United States market.
22	MR. PORTER: I don't think we will dispute that.
23	COMMISSIONER KEARNS: Okay, because that's
24	interesting, because that goes back to well, what were
25	nrices before and then we got to evaluate as the Senators

- did, let's keep in mind what we thought about pricing before
- 2 the order went in place.
- 3 The last question I had is making sure I
- 4 understand what impact you think a price increase has on
- 5 demand. And I think Mr. Klett, what I heard you say is --
- 6 you point out, while the Petitioners keep talking about a
- 7 negative .3% or a negative .3 elasticity estimate, really
- 8 the staff report was negative .3 to negative .8 and I do
- 9 have to make clear because this wasn't clear to me until I
- 10 asked my aid that the Commission found a negative .3.
- 11 We didn't negative .3 to negative .8, we found a
- negative .3. The staff had suggested negative .3 to negative
- 13 .8, right?
- 14 MR. KLETT: Commissioner Kearns, the Commission
- used the negative .3 in its economic modeling.
- 16 COMMISSIONER KEARNS: Okay.
- 17 MR. KLETT: I mean, I have not -- I'm not sure
- 18 why it used that versus you know, if that was a mid-point of
- 19 the range or whatever, but it is true the Commission used
- 20 the negative .3.
- 21 COMMISSIONER KEARNS: Okay, but then what I heard
- 22 you say is -- I mean it sounded like you were suggesting,
- 23 you thought negative .3 to negative .8 was closer to being
- on the mark. But can you just tell me what you -- I mean
- what do you think the elasticity estimate should be?

1	MR. KLETT: Well, you can do some calculations.
2	I mean basically, we have some AHAM data, we have from your
3	staff report. We can look at the change in the apparent
4	consumption the relative change in apparent consumption
5	from period to period versus the change in relative price
6	and kind of calculate what the implied demand in elasticity
7	is.
8	COMMISSIONER KEARNS: But again, there are other
9	factors at play with the decline.
10	MR. KLETT: There are, so I say it's kind of an
11	implied elasticity of aggregate demand. And based on doing
12	those calculations, I calculated you know, maybe .6 using
13	one set of data, using AHAM data on consumption and pricing.
14	I think I calculated .9.
15	So, but the point is that that
16	COMMISSIONER KEARNS: And just to be clear, and
17	you would agree though, that really if there are other
18	factors at play besides the increase in price, you would
19	want to then reduce that estimate accordingly?
20	MR. KLETT: Well, it could be reduced. It could
21	be increased. I mean there are other factors in play, so
22	that you know, controlling for those other factors it's
23	you can't say priori whether it would cause an increase or a
24	decrease in kind of that simple calculation.
25	COMMISSIONER KEARNS: Although we have talked so

- 1 far about other reasons why we think demand has gone down.
- We haven't talked about any other countervailing.
- MR. KLETT: Yes, that's a fair point. So, you
- 4 know accounting for the other factors, you know, maybe the
- 5 U.S. demand would be lower than that range based on just
- 6 that simple calculation, that's true.
- 7 COMMISSIONER KEARNS: Okay, anybody else
- 8 have any comments -- okay, great. I think that helps me get
- 9 my mind around this. I mean I do think there are
- 10 differences in magnitude on each one of these things that
- 11 we're talking about, but that helps me understand sort of
- where the differences are, so thank you.
- 13 CHAIRMAN JOHANSON: When the Commissioner filed
- 14 the Section 201 report in December of 2017, we could not
- 15 have accounted for the Section 232 duties on steel that
- 16 would not be implemented until March 2018. Therefore, when
- 17 you compare the predictions of our model run in 2017 with
- 18 the market results observed in 2019, isn't it the case that
- 19 a larger price increase for washers would be necessary for
- 20 the Legacy U.S. producers to realize the benefit given the
- 21 higher prices for steel inputs than we expected? Yes, Mr.
- 22 Porter?
- 23 MR. PORTER: Yes, Chairman Johanson I'll answer
- just a very important factual point and then I'll have Mr.
- 25 Klett talk about the modeling.

1	This issue came up quite a bit in the sunset
2	that is the affect of the 232 on washing machine production.
3	And we can again, put in what the same sort of answers to
4	the questions that the Commission asked there. And if you
5	go back and look at the answers, you'll see that the
6	relative sort of if you will, increase as a reflection of
7	total washing machine cost and a reflection of total washing
8	machine price, of the 232 is actually quite small, okay.
9	I can't get into the specifics, but the specifics
10	are in the U.S. producer questionnaire response, at least
11	that we put in, and the Commission asked a whole bunch of
12	questions during the sunset, and we put in additional data
13	showing that when you really look at it I mean 25% sounds
14	like a lot, but we look at how much steel is actually used
15	in the washing machine and how much aluminum, you literally
16	calculate it all out the number isn't all that great.
17	So, that would not account for the tremendous
18	price increase in and of itself.
19	MR. DURLING: And Commissioner Johanson this is
20	Jim Durling. We'll submit as part of our post-hearing
21	brief, an article that appeared in the New York Times just a
22	few like a week or so ago, which was quite interesting.
23	It was looking at how the 232's have affected the steel
24	industry.
25	And what the article degarihed is that generalist

1	counterintuitively, broader economic forces have taken over
2	and so the base price of steel has actually gone down. So,
3	whether there's been an increase in the cost to buyers of
4	steel like Whirlpool, it's both the underlying base price of
5	the steel and the 232 tariffs on top of that.
6	And the article was speculating how sort of
7	notwithstanding the effort of trade policy instruments to
8	shape the market, the market has its own dynamic and it was
9	quite striking. So, we'll put that on the record for you,
10	and I'll pass it to Mr. Klett.
11	MR. KLETT: Chairman Johanson, I actually don't
12	have anything to add to Dan and Jim's statement
13	testimony.
14	CHAIRMAN JOHANSON: Okay, thank you. And I'm
15	going to continue on this line just a little bit. Just for
16	the record of this investigation, I know it's been discussed
17	before, but in other investigations, but where does LG
18	source the raw material that it uses or most of the raw
19	material that it uses?
20	MR. PORTER: I assume you mean LG Tennessee?
21	CHAIRMAN JOHANSON: In the U.S. market, yes.
22	MR. MYERS: Yeah, Chairman Johanson, we'd like to
23	submit that in our post-hearing brief.
24	CHAIRMAN JOHANSON: Okay, I understand. That's

not a problem at all. But I will ask you this, have the

1	Section 232 tariffs affected your operations?
2	MR. MYERS: I believe, this is Ted Myers again,
3	LG, with Commissioner Kearns, during your visit we had a lot
4	of conversations about the other raw material tariff impacts
5	that we were getting. And it does, I mean we really want to
6	enable local supply, but that's affected both by cost and by
7	quality and so, anyhow, that's a balance that we have to
8	keep, so yes, we do have to import materials, and yes, those
9	tariffs do affect us.
10	MR. PORTER: If, Commissioner Johanson excuse
11	me, Chairman Johanson, this question was asked explicitly in
12	the U.S. producer questionnaire response. LG actually, I
13	believe, put in LG Tennessee put in sort of a fulsome
14	response.
15	And basically, without getting into too much
16	detail, they went in and looked at what their own experience
17	was. So, for example, are they able to import from Korea
18	under quota, which is not subject to the 232, because they
19	already have a pre-existing relationship with the Korean
20	steel supplier.
21	Were they able to get an exclusion from the 232,
22	either steel, aluminum and so forth? And again, we can
23	supplement that but there's some information in the LG
24	Tennessee questionnaire response on this very question.
25	CHAIRMAN JOHANSON: Okay, thanks. Have you all

- 1 set exclusions from the Section 232 tariffs?
- 2 MR. PORTER: Again, we will put all of that in
- 3 the post-hearing.
- 4 CHAIRMAN JOHANSON: Okay, that is not a problem
- 5 at all. Okay, that conclusions my questions. I appreciate
- 6 you all being here. Commissioner Williamson -- no
- 7 questions, Commissioner Broadbent?
- 8 COMMISSIONER BROADBENT: Yeah, I don't think I've
- 9 got anymore, yeah, I think I'm done, thank you.
- 10 CHAIRMAN JOHANSON: Commissioner Schmidtlein?
- 11 COMMISSIONER SCHMIDTLEIN: I just have one
- question, but I think I can probably guess your answer.
- When I look at the pricing data, and I know you have
- 14 problems with the pricing data in the staff report. You
- see, for most of the U.S. prices -- or, for the product for
- 16 the U.S. prices for that product. In the first quarter of
- 17 '19 prices dropped -- the price goes down. Do you have any
- idea why that's showing up like that, or is it just because
- it's a coverage issue?
- 20 MR. PORTER: Commissioner Schmidtlein, I think
- 21 it's two answers. One -- coverage, but I also -- we
- 22 addressed this very point in the footnote on page 40 of our
- 23 brief, and I can't get too much but let's just say
- 24 intra-industry competition.
- 25 COMMISSIONER SCHMIDTLEIN: Ah, okay.

1	MR. PORTER: You look at the footnote on page 40
2	towards the bottom, we addressed this very question.
3	COMMISSIONER SCHMIDTLEIN: Okay, alright thank
4	you, I have no further questions.
5	CHAIRMAN JOHANSON: Commissioner Kearns?
6	COMMISSIONER KEARNS: Just one quick question.
7	So, the quota is allocated on an annual basis and I had some
8	questions for Petitioners about that this morning. Has that
9	caused any problems in the market for you all?
10	In other words, would you know, compared to a
11	quarterly quota, is an annual quota sort of more like
12	unnecessarily costly to achieve the same basic result?
13	MR. TOOHEY: Yeah, I wish I had my slides and VP
14	here to comment more expertly on this, but I believe that
15	the more we can smooth things out and match our supply to
16	the timing of our sales, the better our forecasting is, the
17	better our operation works in general.
18	When we had you know, a two month period where we
19	have a big spike in inventory, you know, we have to make
20	arrangements for managing the logistics and the storage and
21	I think it is less attractive to us than something a
22	remedy that would have smoothed it out.
23	COMMISSIONER KEARNS: Thank you, I have no
24	further questions.
25	CHAIRMAN JOHANSON: Commissioner Broadbent?

1	COMMISSIONER BROADBENT: Yeah, I just had asked
2	my other the question I asked the first panel. This is
3	the first washer case without Samsung fully participating.
4	Does their more neutral stance in this case suggest a
5	divergence of economic interests in LG?
6	MR. PORTER: This is Dan Porter. Commissioner
7	Broadbent, LG has no idea why Samsung made the decision that
8	they did. All I can say is I called up counsel for Samsung.
9	I said let's talk about briefs, let's talk about the hearing
10	and counsel said, we're not participating. And I said is
11	there anything else to add? They said no. That was the end
12	of the conversation. So, neither we as counsel, or LG, know
13	why Samsung made the decision, we just know they made the
14	decision.
15	COMMISSIONER BROADBENT: So, you had to write all
16	the briefs yourself?
17	MR. PORTER: Well let's just say we heavily
18	participate in brief writing, no matter whether they're
19	there or not, so yeah, we wrote all our briefs ourselves.
20	COMMISSIONER BROADBENT: Mr. Porter, one more
21	question. Looking at the financial data, it appears that
22	several producers have had specific financial idiosyncrasies
23	that have skewed their financial trends over the period.
24	Does this suggest that we should be assessing profitability
25	of the industry on a firm by firm basis in addition to

1 analyzing the industry as a whole?	1	analyzing	the	industry	as	а	whole?
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- 2 MR. PORTER: My answer would be yes. Obviously,
- 3 you very much have idiosyncrasies with two of the four U.S.
- 4 producers being in a ramp-up mode, that obviously you can't
- 5 get a lot of meaning out of their particular financial
- 6 because it reflects ramp-up, yeah.
- 7 COMMISSIONER BROADBENT: Alright, I'm ready to
- 8 fold here today.
- 9 CHAIRMAN JOHANSON: Okay, do any of the other
- 10 Commissioners have questions? No Commissioners? We
- 11 appreciate you all being here. This panel is dismissed, and
- we can now prepare for the Petitioners and then Respondent's
- 13 rebuttal and closing. I'd like to note that Panel 1 has a
- 14 total of 5 minutes for their closing, and Panel 2 has a
- total of 5 minutes as well.
- 16 Oh, my apologies. Does staff have any questions
- 17 for this panel?
- 18 MR. CORKRAN: Douglas Corkran, Office of
- 19 Investigations. Thank you Chairman Johanson, staff has no
- 20 additional questions.
- 21 CHAIRMAN JOHANSON: Alright, thank you.
- 22 MR. BISHOP: Closing remarks on behalf of Panel 1
- 23 will be given by Jack A. Levy of Cassidy, Levy, Kent. Mr.
- Levy, you have 5 minutes.
- 25 CLOSING STATEMENT OF JACK A. LEVY

1	MR. LEVY: Good afternoon, it's been another long
2	day. Why are we here again? If you look at the top right
3	of the exhibit, under the statute you're charged with
4	submitting a report on the results of your monitoring
5	activities with respect to developments in the domestic
6	industry including efforts to make positive adjustment to
7	import competition.
8	We're under Section 204-A2, so you're providing a
9	report that report surely may contain analysis but let us
10	not conflate analysis on the one hand with advice on the
11	other. It sounds as if LG is advocating for activity under
12	204-A4, where you shall provide advice on probable economic
13	affects.
14	That is, by its definition, more futuristic in
15	nature and there has been no requests from the President, so
16	that is where we are. We are under 204-A2, and that by the
17	way, contrasts sharply with the predecessor statute. I
18	think you know your role well.
19	It's interesting that no party is disputing that
20	the Legacy domestic producers are making important progress.
21	They're on a positive trajectory. Everyone agrees there was
22	a price increase. Everyone agrees that profitability is
23	improving. No one disputes that the Legacy domestic
24	producers are making meaningful progress in implementing
25	their adjustment plans

1	And no one disputes there were significant
2	headwinds in 2018, whether it be the stockpiling, or the
3	demand/decline, or the cost increases. None of this is
4	under dispute which is quite stunning.
5	There are a few items of dispute however LG
6	again, hangs it hat on future projections, about what's
7	going to happen in 2019 and 2020. And they want you to take
8	those prognostications at face value. I would remind you
9	that the ITC questionnaire does not ask information about
10	2019 or 2020 sales, or profitability, or any such data.
11	And it is your job to report on progress to date,
12	not future prognostications. We also disagree as to whether
13	somehow Whirlpool crashed demand through its modest price
14	adjustments consistent with cost. And I would and they
15	think that their clincher is to point out and compare AHAM
16	demand trends for laundry products with non-laundry
17	products.
18	And I would simply call your attention to other
19	AHAM data on the same issue, starting with Exhibit 6. And
20	here, if you simply look at a different period across the
21	quarters across the interim periods, there you see
22	directionally that demand is down in non-laundry categories
23	as well.
24	And if you turn to Exhibit 7, what you see is
25	that over time there is not a perfect correlation in demand

1	between laundry and non-laundry products. You know, a good
2	economist could slice and dice these data in a self-serving
3	way, but reference to AHAM data prove far too much.
4	And with regard to AUV's, I said we're not
5	running away from AUV's, but the important way to understand
6	AUV's is in reference to unit cogs. That solves for product
7	mix issues. It tells you what's happening at the gross
8	margin level, and so if you want to look at AUV's, by all
9	means do, but look at it by reference to unit cogs, and then
10	you will see truth.
11	And finally, LG really loves that Chicago study,
12	but their hedonic regression analysis is useless. It is a
13	useless predictor of price affects without reference to the
14	product lifecycle variable. And what you said about product
15	lifecycle in the safeguard investigation was that there's no
16	business reason to believe that that holds.
17	You cited that 22 of 29 purchasers reported the
18	difference states of LRW's model lifecycle does not affect
19	the model's price. In order to adhere to the findings of
20	this Chicago study, you have to reject your prior findings
21	regarding the meaning of product lifecycle theory in this
22	industry.
23	You know at the end of the day this has been a
24	challenging 2018. The promise of the safeguard was only

partially realized, but we are on a positive trajectory.

_	willipool and the other begaty domestic producers deserve
2	their fair shake at recovering from the serious injury that
3	they've endured.
4	Let's stay the course. Let's provide a good
5	report to the President, so he can understand developments
6	in this industry. And you should be proud of the work that
7	you did in recommending a remedy to the President, and the
8	results that we are realizing today. This is truly a win
9	thus far, for the domestic industry. Thank you very much.
10	MR. BISHOP: Thank you Mr. Levy. Closing remarks
11	on behalf of panel 2 will be given by James P. Durling of
12	Curtis, Mallet-Prevost, Colt & Mosle. Mr. Durling, you have
13	5 minutes.
14	CLOSING STATEMENT OF JAMES P. DURLING
15	MR. DURLING: Oh, sorry. Thank you for indulging
16	us during another long day. First, the statute. The
17	statute clearly allows the Commission to report on facts,
18	and the statute clearly allows the Commission to analyze
19	those facts. The dispute seems to be whether the Commission
20	has the legal authority to go beyond the analysis and make a
21	specific recommendation.
22	It's clear that some individual Commissioners
23	have felt that they've had that discretion of the past, and
24	we've given you the statutory arguments why we think you do
25	have that discretion under the statute.

1	But whether you crystalize your analysis into the
2	form of a recommendation, or you simply analyze and
3	qualitatively assess what's going on. The important point
4	is to write a report that's useful to the President.
5	This has been a somewhat unusual hearing because
6	it's one of those rare cases where you have two U.S.
7	producers offering you different views of the market. On
8	the one hand you have LG, the upstart washer producer with a
9	great brand reputation a brand new factory, arguing that
10	further relief is not necessary. And on the other hand, you
11	have Whirlpool the more established U.S. producer, the
12	market share leader, the price leader saying oh, leave the
13	revenue in place, no changes are necessary.
14	You're the referee, and when weighing these
15	competing views of the market, the core question is would
16	continuing the relief at the planned levels help or hurt the
17	industry going forward?
18	A good starting point in this analysis is to see
19	what have the producers done to date in response to the
20	remedy. Starting with Whirlpool, Whirlpool seems to have
21	pretty much used the temporary relieve from imports to
22	conduct business as usual.
23	Yes, it has implemented its so-called adjustment
24	plan, but that plan for the most part, was investing in a
2.5	for now washer models and features. They haven't added now

1	lines. They haven't added new shifts they've made
2	relatively modest changes.
3	More tellingly, the other major Legacy U.S.
4	producer, Higher GE, has not even done that much. In the
5	original remedy phase, the company provided almost no
6	specifics about its adjustment plan, and it has not supplied
7	much more in its pre-hearing brief.
8	The fact is that GE has largely starved its
9	appliance business of funds for investments and upgrades for
10	years, while it had its appliance business on the sales
11	block. Consequently, now GE's laundry business is heavily
12	weighted toward low value, top load agitator models your
13	mom and pop washing machines.
14	But now that it's been purchased by a Chinese
15	appliance producer High Air, it seems more content to use
16	the GE brand and its newly acquired U.S. distribution
17	network to push Chinese produced top load washers that's
18	why we focused so much of our attention on the importance,
19	going forward, if you keep the remedy in place, the
20	importance of notifying the President that he has a problem
21	with Chinese imports undermining the efficacy of the remedy
22	that he's imposed.
23	Make that clear to him and let him decide what he
24	wants to do with that. And make no mistake, he has the
25	statutory authority to do that. Petitioners' panel this

1	morning testified that oh, well, this isn't a circumvention
2	case. With all due respect, our brief cited the specific
3	statutory provision that gives the President the authority
4	to modify the remedy if he finds that subsequent
5	developments are circumventing and undermining the
6	effectiveness of the remedy.
7	He has express statutory authority to make these
8	changes if he deems them necessary. I would also note that
9	you heard this morning that the stockpiling somehow delayed
10	the relief, and somehow because the relief was delayed for
11	six months, that's another reason that it needs to continue
12	But I recall the graph showing when the prices
13	increased, not withstanding any increase in the inventory
14	levels, by LG and Samsung, wholesale prices in the U.S.
15	jumped almost immediately. There was no delay in the form
16	of remedy that's actually been playing out which is the
17	dramatically higher prices.
18	As we said in the recent sunset review, the real
19	drivers of the vastly improved condition of the domestic
20	industry have been LG and Samsung. They've built new
21	factories. They've added new shifts of workers. Their
22	investments dwarf those of the Legacy producers.
23	So, their views on the level and focus of future
24	trade restrictions and how it will affect the newly
25	constituted U.S. industry on a going forward basis, should

1	be given significant weight in this proceeding. Thank you.
2	MR. BISHOP: Thank you Mr. Durling. Mr.
3	Chairman, that concludes closing remarks.
4	CHAIRMAN JOHANSON: I'd like to thank you all for
5	appearing here today. I will now make the closing
6	statement. Post-hearing briefs and all other statements
7	concerning matters to be addressed in the Commission report
8	to the President are due by July 2nd, 2019. With that this
9	hearing is adjourned.
10	(Whereupon, the hearing concluded at 4:09 p.m.)
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CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Large Residential Washers: Monitoring Developments in the

Domestic Industry

INVESTIGATION NO.: TA-204-013

HEARING DATE: 6-25-19

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S.

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