UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	Investigation Nos.:
POLYETHYLENE TEREPHTHALATE FILM,)	731-TA-1131, 1132, and 1134
SHEET, AND STRIP ("PET FILM") FROM)	(REVIEW)
BRAZIL, CHINA AND THE UNITED ARAB EMIRATES)	

REVISED AND CORRECTED

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1	THE UNITED STATES
2	INTERNATIONAL TRADE COMMISSION
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4	IN THE MATTER OF:) Investigation Nos.:
5	POLYETHYLENE TEREPHTHALATE FILM,) 731-TA-1131, 1132,
6	SHEET, AND STRIP ("PET FILM")) and 1134 (REVIEW)
7	FROM BRAZIL, CHINA AND THE UNITED)
8	ARAB EMIRATES)
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11	Tuesday, November 18, 2014
12	Main Hearing Room (Room 101)
13	U.S. International Trade
14	Commission
15	500 E Street, SW
16	Washington, DC
17	
18	The meeting commenced pursuant to notice at 9:30
19	a.m., before the Commissioners of the United States
20	International Trade Commission, the Honorable Meredith M.
21	Broadbent, Chairman, presiding.
22	
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24	
25	

1	APPEARANCES:
2	On behalf of the International Trade Commission:
3	Commissioners Present:
4	Chairman Meredith M. Broadbent (presiding)
5	Vice Chairman Dean A. Pinkert
6	Commissioner Irving A. Williamson
7	Commissioner David S. Johanson
8	Commissioner F. Scott Kieff
9	Commissioner Rhonda K. Schmidtlein
10	
11	Staff Present:
12	Bill Bishop, Supervisory Hearings and Information
13	Officer
14	Sharon Bellamy, Program Support Specialist
15	Mikayla Kelley, Student Intern
16	
17	Michael Haberstroh, Investigator
18	Raymond Cantrell, International Trade Analyst
19	Cindy Cohen, Economist
20	Charles Yost, Accountant/Auditor
21	John Henderson, Attorney
22	James McClure, Supervisory Investigator
23	
24	
25	

1	In Support of the Continuation of Antidumping Duties:
2	Wilmer Cutler Pickering Hale and Dorr LLP, Washington, DC on
3	behalf of DuPont Teijin Films ("DTF"), Mitsubishi Polyester
4	Film, Inc. ("Mitsubishi") and SKC, Inc. ("SKC")
5	Ronald H. Kasoff, Supply Chain Director, DTF
6	Carlton Winn, Purchasing and Administrative Addairs
7	Director, Mitsubishi
8	Patrik J. McLain, Jeffrey I. Kessler and David P.
9	Levine, Wilmer Cutler Pickering Hale and Dorr LLP
10	
11	
12	In Oppositon to the Continuation of Antidumping Duties:
13	King & Spalding LLP, Washington, DC on behalf of Terphane,
14	Inc. and Terphane, Ltda:
15	Danis J. Roy, General Manager, Terphane, Inc.
16	Stephen A. Jones and J. Michael Taylor, King & Spalding
17	LLP
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PROCEEDINGS 1 2 MR. BISHOP: Will the room please come to order? 3 CHAIRMAN BROADBENT: Good morning. On behalf of 4 the U.S. International Trade Commission, I welcome you to this hearing on Investigation No. 731-1131, 1132 and 1134, 5 6 involving PET Film from Brazil, China and UAE. The purpose 7 of these five-year review investigations is to determine whether revocation of the anti-dumping orders on PET Film 8 9 from Brazil, China and the UAE would likely lead to the 10 continuation or reoccurrence of material injury within a foreseeable time. 11 12 Documents concerning this hearing are available at the public distribution table. Please give all prepared 13 14 testimony to the Secretary. Please do not place it on the 15 public distribution table. 16 All witnesses must be sworn in by the Secretary 17 before presenting testimony. I understand that parties are aware of the time allocations, but if you have questions 18 19 about time, please ask the Secretary. Speakers are reminded 20 not to refer to business proprietary information in their 21 remarks, or in answers to questions. 22 Please speak clearly into the microphones and 23 state your name for the record, so that the court reporter 24 knows who is speaking. Finally, if you will be submitting documents that contain information you wish classified as 25

- 1 Business Confidential, you're requested to comply with
- 2 Commission Rule 201.6. Mr. Secretary, are there any
- 3 preliminary matters?
- 4 MR. BISHOP: Madam Chairman, there are no
- 5 preliminary matters.
- 6 CHAIRMAN BROADBENT: Very well. Let's now
- 7 proceed with opening remarks.
- 8 MR. BISHOP: Opening remarks on behalf of those
- 9 in support of continuation of the orders will be by Patrick
- 10 J. McClain, Wilmer, Cutler, Pickering, Hale and Dorr.
- 11 OPENING REMARKS BY PATRICK J. McLAIN
- 12 MR. McLAIN: Chairman Broadbent, Vice Chairman
- 13 Pinkert, members of the Commission, good morning. I'm Pat
- 14 McClain of Wilmer Hale, representing Petitioners to the U.S.
- 15 PET Film industry. In this sunset review, many of the key
- 16 issues are not in dispute, and the evidence in favor of an
- 17 affirmative likely material injury determination is
- 18 overwhelming.
- 19 First, subject producers have the ability to ship
- 20 large volumes of subject PET film to the United States.
- 21 They have massive, growing capacity and surplus capacity.
- 22 Second, subject producers have compelling economic
- 23 incentives to export large volumes of PET film to the U.S.
- 24 market.
- 25 Because this is a capital-intensive industry,

- 1 they are strongly driven to use the capacity they have, and
- 2 with their home markets over-supplied, they will target
- 3 export markets. Of these, the U.S. is the most attractive.
- 4 It's large and it has the highest prices of any major export
- 5 market.
- 6 Third, the impact of these large subject import
- 7 volumes will be material injury to the U.S. industry.
- 8 Revocation will vastly expand the supply of PET film in the
- 9 U.S. market, and this will drag down prices as subject
- 10 imports compete against each other and the U.S.-like product
- on the basis of price, as they pursue market share and
- 12 sales.
- 13 Further pressure will come from subject imports'
- 14 under-selling, which has remained persistent throughout the
- 15 Period of Review. Now we welcome any questions you have on
- 16 these points. We think they're hard to dispute. The
- 17 absence of Chinese or Emirates participation at this hearing
- is testament to that, as are the questionnaire responses and
- 19 the information in the record.
- 20 Terphane of Brazil is here, and they agree with
- 21 us that revocation will result in a large volume of subject
- 22 imports that will materially injure the U.S. industry.
- 23 However, they maintain that these general points don't apply
- 24 to Brazil. They contend that Brazil is different. Well,
- 25 it's not, not in any way that's relevant to your analysis.

1	Terphane's arguments against continuation of the
2	order on Brazil boil down to cumulation, an authority given
3	to the Commission to guard against the hammering effect that
4	can happen from imports from different subject countries.
5	But Terphane doesn't argue that Brazilian PET
6	film isn't substitutable with other subject PET film, or
7	with the domestic like product. It is. Rather, their
8	position is that Brazilian subject imports have left the
9	U.S. market and they're not coming back. This is
10	incredible. The same economic forces and incentives that
11	will drive Chinese and Ameiuridae PET film into the U.S.
12	market also apply to Brazilian PET film.
13	Like China and the UAE, Brazilian PET film
14	production capacity is expanding significantly, by 66
15	million pounds according to public sources. Terphane has
16	stated publicly that this capacity expansion is to serve
17	both the home market and export markets.
18	This expansion is creating significant excess
19	capacity that Terphane can readily use to ship subject PET
20	film to the U.S. market. The figures on Terphane's subject
21	capacity and excess capacity in our prehearing brief are not
22	conjecture. They're based on Terphane's own data, and they
23	do not concern some remote period of time. We're talking
24	about what's unfolding now and what will be months from now
25	in 2015.

1	The new capacity is coming online into a global
2	supply glut, just as new supply from OPP Films in Peru is
3	exacerbating over-supply in Latin America. The result is
4	that capacity in Terphane's home and regional markets is far
5	outstripping demand.
6	Indeed, according to PCI Films Consulting, "It is
7	likely that Terphane will target non-regional export markets
8	in order to fill capacity." The question is where will
9	these exports go? The answer isn't hard to find. It will
10	be the U.S. market. Now Terphane professes that it has "a
11	manifest lack of interest in the U.S. market."
12	This isn't credible either. The U.S. market is
13	larger and high-priced. Terphane was sending subject PET
14	film here before the order, and since the order it's still
15	exporting supposedly non-subject PET film here, where it has
16	a U.S. affiliate that imports and sells it to U.S.
17	customers.
18	What Terphane has is a manifest lack of interest
19	in exporting to the U.S. market, when it knows those exports
20	will be subject to a 42 percent anti-dumping duty. In other
21	words, this is a very different case from one where a
22	subject country's industry has withdrawn from export markets
23	across the board, and could only get back in the U.S. market
24	with great difficulty.
25	Here, Terphane has more than enough ability and

1	incentive to hammer the U.S. industry with subject imports,
2	and because of the evidence of a reasonable overlap of
3	competition, they would hammer the U.S. industry alongside
4	Chinese and Emirates PET film.
5	To conclude, the record evidence and the
6	arguments of the parties have clarified and narrowed the
7	issues before the Commission. The most important point is
8	that the likelihood of material injury is not in dispute
9	here. Revocation will result in large volumes of subject
10	imports entering the U.S. market.
11	Now one producer says it won't be us; it will be
12	everyone else. But it can't identify any relevant basis for
13	why it would behave differently. With that, I thank the
14	Commission for the opportunity to present our case, and we
15	look forward to the discussion.
16	MR. BISHOP: Opening remarks on behalf of those
17	in opposition to continuation of the orders will be by
18	Stephen A. Jones, King and Spalding.
19	OPENING REMARKS BY STEPHEN A. JONES
20	MR. JONES: Good morning Madam Chairman and

- Terphane, Incorporated of Bloomfield, New York, a U.S.
- 23 producer and importer of PET film, and Terphane Limitada, a

members of the Commission. I'm here today on behalf of

24 Brazilian producer of PET film.

21

Terphane is owned by Tredegar Corporation, a U.S.

1	manufacturer of aluminum extrusions, and a global
2	manufacturers of various types of plastic film products that
3	is headquartered in Richmond, Virginia. Terphane agrees
4	with two-thirds of the Petitioner's arguments.
5	Specifically, we agree that the anti-dumping duty
6	orders on PET film from China and the United Arab Emirates
7	should be continued. We don't think there should be any
8	doubt about that, and the fact that no Chinese or Emirates
9	producers showed up today speaks volumes about their
10	intentions if those orders are revoked.
11	As a U.S. producer, Terphane is very concerned
12	about imports from China and the UAE. Although Terphane
13	does not and frankly cannot compete directly with those
14	imports for sales of subject film, Terphane is concerned
15	because unfairly low prices for subject film adversely
16	affect pricing for the non-subject, higher value products
17	that Terphane does produce and sell in the United States.
18	The order on imports from Brazil, however, is a
19	much different situation. Unlike the other two subject
20	countries, Terphane's exports of subject and non-subject PET
21	film have constituted a declining portion of total
22	shipments. Terphane's internal planning documents, these
23	are contemporaneous business documents that were not
24	prepared specifically for this case, show that Terphane
25	intends to continue to focus on the Brazilian home market,

1	and its regional export markets for sales of subject film.
2	It has not shipped subject film to the United
3	State since one accidental shipment in early 2009, that
4	contained only four rolls of subject merchandise, and it
5	does not intend to ship subject film to the United States in
6	the future.
7	Terphane is clearly not export oriented, and it
8	enjoys numerous advantages in its home market, including
9	more favorable pricing, shorter lead times and long-standing
10	customer relationships. It has been in a sold out position
11	in Brazil, and it is gradually ramping up new capacity in
12	Brazil to serve growing demand in that market and in the
13	growing markets of other South American countries.
14	That new capacity is not intended to produce
15	subject film for the U.S. market. A few points are
16	appropriate before the Petitioners present their case.
17	First, the Commission should recognize the differences among
18	subject film, non-subject commodity film and non-subject
19	specialty film.
20	Although subject films are predominantly
21	commodity films, there are films that Terphane refers to as
22	commodity films that are not subject merchandise. Exports
23	of those products to the United States are outside the scope
24	of this case.
25	Second, the Petitioners' case against Brazil

1	seems to hinge on an unreasonable estimate of Terphane's
2	current and future production capacity. Terphane properly
3	allocated its capacity between subject and non-subject film,
4	based on the relative production volumes for each period.
5	Terphane's capacity allocations are based on its
6	representative product mix, and are therefore consistent
7	with the Commission's practice. Third, the Petitioners'
8	arguments for continuation of the Brazil seem divorced from
9	the statutory likelihood standard, and are based instead on
10	theoretical possibility. The Commission, however, must
11	determine what is likely to occur based on the record before
12	it.
13	So one might ask if Terphane does not intend to
14	ship subject merchandise to the United States, why does it
15	care whether the order is continued or revoked? Two
16	reasons. First, because Terphane imports non-subject
17	merchandise into the United States, the order creates an
18	unnecessary and expensive administrative burden, and
19	accidental shipment of subject merchandise could result in
20	an administrative review and/or high duties, such as
21	occurred in 2009.
22	Second, like all of Tredegar's companies,
23	Terphane complies with the law in all of its activities, and
24	does not want an unwarranted anti-dumping duty order in
25	effect against it. Unlike most respondents, Terphane

1	believes in anti-dumping duties, relies on anti-dumping
2	relief in Brazil, and wants the law to be applied properly.
3	The Commission should not cumulate imports from
4	Brazil with imports from China and UAE in this case. The
5	Commission should determine that imports from Brazil are
6	likely to have no discernible adverse impact on the domestic
7	industry.
8	In the alternative, the Commission should
9	determine that imports from Brazil and imports from China
10	and the UAE are likely to compete under different conditions
11	of competition. With imports from Brazil appropriately
12	viewed in isolation, the Commission should determine that
13	revocation of the order on PET film from Brazil would be
14	unlikely to lead to a continuation or recurrence of material
15	injury within a reasonably foreseeable time. Thank you.
16	MR. BISHOP: Would the first panel, those in
17	support of continuation of the anti-dumping duty orders,
18	please come forward and be seated? Madam Chairman, all
19	witnesses on this panel have been sworn in.
20	(Pause.)
21	CHAIRMAN BROADBENT: I want to welcome this panel
22	to the ITC. You may begin when you're ready.
23	MR. McLAIN: Chairman Broadbent, Vice Chairman
24	PInkert, members of the Commission, again I'm Pat McClain of
25	Wilmer Hale. I'm here with Ron Kasoff of Dupont Teijin

1	Films, and next to him is Carlton Winn of Mitisubishi
2	Polyester Film. Joining me from Wilmer Hale are Jeff
3	Kessler and Dave Levine.
4	The representatives from the domestic PET film
5	industry are here to help give you information relevant to
6	your analysis. First, Mr. Kasoff of Dupont Teijin will
7	discuss PET film as a product, and the economics governing
8	this capital-intensive industry.
9	Second, Mr. Winn of Mitsubishi will discuss the
10	situation with respect to global supply and demand, the
11	subject imports' competition in the U.S. market, and the
12	likely impact of subject imports on the U.S. industry.
13	Their testimony will speak to the ability and the
14	strong incentives that all subject country industries would
15	have to significantly increase exports of aggressively
16	priced PET film to the U.S. market in the event of
17	revocation, and what that would likely do to the U.S.
18	industry. With that, I'll turn it over to Ron Kasoff of
19	Dupont Teijin.
20	STATEMENT OF RONALD H. KASOFF
21	MR. KASOFF: Good morning. My name is Ron
22	Kasoff, Supply Chain Director for Dupont Teijin Films U.S.,
23	and I've worked in the polyester film industry 28 years.
24	Dupont Teijin Films is a joint venture between Dupont and

Teijin, and manufactures, researches, markets and sells

25

- 1 polyester film here in the United States.
- We also have facilities in Luxembourg, Scotland,
- 3 Japan, Indonesia and a joint venture in China. Today, I'm
- 4 going to discuss the product itself, the different end uses,
- 5 the PET film manufacturing process, and the economics of PET
- film production.
- 7 PET film is a flexible film and it's made from
- 8 PET polymer. It has a unique set of optical and physical
- 9 properties. The optical properties of the film can range
- 10 from clear to hazy to opaque. The physical properties
- include heat resistance, good chemical resistance, high
- tensile strength, durability and good electrical insulation
- 13 properties.
- 14 PET film can be produced in many thicknesses,
- from two gauge to 1,400 gauge, with the most common
- 16 thickness around 48 gauge, which is also known as 12 micron.
- 17 Today, rolls of finished polyester film can range from the
- 18 size of a roll of paper towels, like you see in the kitchen,
- 19 to rolls weighing as much as a large automobile, and is used
- 20 for a wide variety of applications.
- 21 The two largest volume U.S. markets are the
- 22 packaging and industrial markets, and account for the
- 23 largest volume growth. The industrial market includes
- release films, hot-stamping foil, laminating products,
- 25 window films and pressure-sensitive tapes and labels.

1	industrial films are 30 percent of the 0.3. volume, and
2	growing at one to two percent per year.
3	The packaging segment includes not only food
4	packaging, but also medical packaging and pet food packaging
5	for our cats and dogs pets. Packaging films are 43 percent
6	of U.S. volume, and are growing at four to five percent per
7	year. Some examples of food packaging include potato chip
8	bags, stand-up pouches and bulk pet food sacks.
9	PET film is rarely used by itself in food
10	packaging. It is usually laminated or glued to another
11	substrate, such as another layer of PET or polypropylene,
12	paper, cardboard, etcetera. PET is often printed or
13	metallized before being laminated to another substrate.
14	For example, certain potato chip bags will have a
15	layer of metallized PET for moisture barrier, but it's
16	laminated to a printed layer of PET, so the product can be
17	properly identified. Rolls of laminate are sold to the
18	snack chip manufacturer, who can then fill and seal the bag.
19	Many printing inks do not adhere to PET film
20	because of its good chemical resistance properties. That's
21	why the vast majority of packaging films are sold as
22	corona-treated, co-extrusion adhesion treated or chemical
23	adhesion treated.
24	The type of film purchased depends on the
25	customer's capability. They would naturally like to buy the

1	lowest cost film, for example, a plain film, and add their
2	own value through coating or metalizing, whereas PET film
3	manufacturers would like to add the value and get a premium
4	price, though we often sell commodity films as a matter of
5	necessity and economics.
6	With today's market, the price of plain film
7	versus these three types of adhesion films are nearly the
8	same. Another example of the packaging product is a 20
9	pound dog food sack, where PET film is laminated to layers
10	of paper and offers added strength and moisture durability
11	that the paper alone wouldn't have.
12	The electrical and optical markets are 16 percent
13	of the U.S. volume, and are growing at three to four percent
14	per year. The growth applications are display films for
15	tablets and phones, photovoltaic cells, membrane touch
16	switches. Other uses are wire and cable wrap, LCD screens
17	for computers and TVs, and motor films.
18	The magnetics market in the United States, what
19	used to be the largest end user of PET film, has now
20	essentially disappeared. Similarly imaging, which used to
21	be a reliable market for thick PET film, has declined to six
22	percent of the U.S. volume, as computer storage technologies
23	have replaced microfilm and projectors have replaced
24	overhead transparencies.

25

In each of these markets, domestic producers have

- 1 used their R&D investment to differentiate their products,
- 2 and try to buffer their products from low cost imports.
- 3 However, we all have to sell the full spectrum of products,
- 4 from commodity to differentiated, in order to fill our
- 5 lines.
- 6 When prices are reduced in commodity markets due
- 7 to low cost imports, the domino effect tends to reduce the
- 8 price of some differentiated products, and all prices see an
- 9 effect of that competition.
- 10 Now I'll briefly describe the PET film making
- 11 process. PET film is made from PET resin. The primary raw
- materials of the resin are ethylene glycol and purified
- 13 terephthalic acid, which are reacted into long polymer
- 14 chains. This is usually in a solid form called a chip.
- Sometimes, different polyester variants are added to get
- 16 unique properties to the films.
- 17 The chip is extruded or melted into a molten
- 18 liquid stream and forced through two plates of metal, in a
- 19 continuous curtain. Co-extrusion would take place at this
- 20 point, in the case of a co-extruded film, where a second
- 21 stream of polymer is added.
- The extruded film gets cooled, then stretched in
- 23 both the long inside direction, heat-treated to lock in the
- 24 properties and wound up in large master rolls. The master
- 25 rolls are then slit to the customer's width. End line

1	chemical treatment or corona treatment can also take place
2	in the film-making process.
3	Most lines installed in the past five years have
4	been of the capacity of 20 to 40 kilotons per year, have
5	co-extrusion, corona treatment and chemical treatment
6	capabilities. In addition, since the range of products has
7	grown with increased competition, PET film manufacturers had
8	to develop skills to switch between products quickly and
9	enable shorter manufacturing runs.
10	For example, one could turn the electricity on to
11	the corona treater, and in a few minutes be winding quality
12	corona-treated product. Or one could switch the chip being
13	fed to the co-extruder, and change to or from a co-ex
14	product within the hour. As with many capital intensive
15	commodity products, it's critical for producers to maximize
16	their capacity utilization.
17	If you've got excess capacity, you try very hard
18	to find markets that can absorb it, and it makes sense to
19	sell into those markets, so long as the prices are above the
20	marginal cost of production. Otherwise, PET film
21	manufacturers are forced to limit or lay off the labor force
22	along with other fixed costs, or in the long run shut lines
23	down.
24	Thus, out of an economic necessity, the producers
25	are relatively nimble with the products they make. Most

Τ	modern film lines can produce both mono-extruded and
2	co-extruded films, and most producers have the ability to
3	switch quickly between film types in response to demand.
4	Producers in Brazil, China and UAE all have these
5	capabilities, and they all have the same economic incentives
6	to use as much of their capacity as they can possibly do.
7	With respect to Brazil specifically, I understand that
8	Terphane has portrayed the orders as being mainly about low
9	end commodity PET film.
10	Not so. I was involved in the original
11	investigation, and can confirm that because we in the U.S.
12	industry produce a full spectrum of products, and we were
13	being injured or threatened across that full spectrum of
14	products, the order scope accordingly covered almost all PET
15	film save for very limited carve-outs.
16	In fact, prior to the order, we saw Terphane
17	exporting low price PET film to the United States, to a
18	variety of markets, and it was in response to that behavior
19	and the threat it posed to the U.S. industry that we
20	initiated a petition.
21	Terphane says that it exited the market for
22	subject PET film in the U.S. because it wanted to focus on
23	value-added products in its home market. But Terphane's
24	10.21 film, which it says is non-subject, is a widely known
25	commodity packaging film.

1	We compete day-in, day-out against the product in
2	many commodity packaging markets, with prices as low as a
3	dollar a pound. But not all customers who print on PET film
4	can use a co-extruded product for their application. Many
5	customers prefer to print or laminate to plain or
6	corona-treated film, which are by far the largest volume
7	products in the U.S. It would most easily fill excess
8	capacity of a new line.
9	It would be economically advantageous for
10	Terphane to be a one-stop shop, and walk into a customer to
11	sell a full range of films, including subject, plain and
12	corona-treated products. Based on my company's experience,
13	continuation of all the orders, including Brazil, is
14	critical. As you'll hear, the global market is awash in
15	capacity. Prices are weak and falling, and my company had
16	to both close plants and shut down individual lines during
17	the previous five years.
18	Each of the subject countries represents a
19	threat, and if you revoke the order on Brazil, you'll be
20	giving Terphane an attractive outlet for their excess
21	capacity and carte blanche to resume dumping and taking
22	sales from us. Now Carlton Winn will talk about the global
23	market in more detail.
24	STATEMENT OF MR. CARLTON WINN
25	MR WINN: Good morning My name is Carlton Winn

1	and I work for Mitsubishi Polyester Film. I'm the director
2	of purchasing and administrative affairs and I've worked in
3	the polyester film industry for 32 years. Mitsubishi
4	manufactures, researches, markets, and sells polyester film
5	here in the United States. We have facilities in the United
6	States, Japan, Germany, Indonesia, and China.
7	Today I'm going to discuss the global situation
8	in the PET film industry exports to the U.S. market from
9	subject countries and the conditions subject exports
10	encounter when they arrive. I will also discuss the impact
11	that low-priced imports from Brazil, China, and the UAE
12	would have on the struggling U.S. industry.
13	So there is currently a massive global oversupply
14	that has become particularly acute over the last five years.
15	The subject countries have each contributed significantly to
16	this situation and are poised to add to the global
17	oversupply glut in the near future.
18	A primary driver of the current oversupplies is
19	typical for the cyclical commodity businesses. With an up
20	tick in demand, new supply rushes in coming on stream as
21	demand recedes and crashing prices. Overall while the PET
22	film demand is projected to grow at a moderate rate to brisk
23	pace over the next few years, depending on the market, the
24	increases in global capacity will far exceed that rate.
25	This oversupply situation applies to all three

Τ	subject countries in this review, China, the UAE, and
2	Brazil, all three countries have or are about to have
3	significant excess capacity. The massive capacity buildup
4	in China and the UAE has been occurring for a while now and
5	our understanding is each of those subject country
6	industries is operating at relatively low capacity
7	utilization rates leaving them ample, idle capacity to be
8	directed at the U.S. market.
9	More recently, Terphane in Brazil has gotten in
10	on the capacity expansion game. Terphane is in the process
11	of bringing on a 30,000 metric ton PET film line on stream
12	which will almost double their capacity. By next year we
13	understand that they will be able to use a significant
14	percentage of that capacity.
15	Meanwhile, another competitor, OPP Films has
16	begun production on their own 30,000 metric ton PET film
17	line in Peru. Based on our understanding of Brazilian and
18	Latin American demand, there is far more capacity than
19	regional demand alone could absorb.
20	Latin American demand is projected to grow in the
21	near future, but in isolation that growth rate does not tell
22	you very much. Even assuming the best case scenario for
23	Latin American demand, there is an oversupply of PET film ir
24	Brazil and Latin America now and will increase in the next
25	wear or two. And if we have more conscituation even a

1	growing market can absorb, any PET film producer interested
2	in earning a profit will because of their strong incentive
3	to maximize capacity utilization, seek the most attractive
4	alternative market, wherever it's located.
5	Meanwhile, what we've seen from Terphane's
6	behavior in the marketplace is that like most large
7	producers they have the ability to shift between PET film
8	products and between geographical markets without
9	significant difficulty. The United States is the most
10	attractive export market globally right now and we see no
11	reason why that would change going forward. Particularly if
12	Terphane were given the opportunity to sell into the U.S.
13	market without antidumping duties.
14	Our antidumping duties remain on products from
15	China, the UAE, and in Taiwan.
16	The U.S. market is large and it has significantly
17	higher prices than the other large export markets, primarily
18	Europe and Asia. Most importantly Terphane remains
19	interested in the U.S. market. It continues to export PET
20	film here and revoking the order on Brazil would only expand
21	its ability to do so.
22	We do not view Terphane's U.S. production
23	facility as a meaningful barrier to Terphane exporting
24	significant quantities of film to the U.S. The facility is
25	really too small to provide a real escapanis disingentive

2	could sell absent the order.
3	Prior to the order we believe Terphane was active
4	at many large packaging companies, and the volumes at the
5	time were much larger than the local domestic facility could
6	produce.
7	I will now turn to competition and pricing in the
8	U.S. market. Even though prices in the U.S. are higher than
9	other export markets, they have actually come down
10	significantly since the brief period of tight supply in 2010
11	and 2011, in large part because of low-priced imports
12	chasing the returns that the U.S. offers. We don't expect
13	these weak prices to go any higher for at least the next two
14	years. So if the orders are revoked, pricing is strong
15	enough relative to other regions to draw in large volumes of
16	subject imports, but weak enough relative to our costs that
L7	the U.S. industry will be hard pressed to withstand the
18	pressure from aggressively priced subject imports.
19	Once subject imports are drawn into the U.S.
20	market by its attractive prices, they will compete with each
21	other and with the U.Smade PET film largely on the basis
22	of price. In the PET film industry producers compete on
23	price to a very large extent.
24	Moreover, we tend to see prices linked across
25	grades with commodity film use as a reference point. So if

when you consider the volume of Brazilian film Terphane

1

1	commodity prices get depressed, for instance, by large
2	volumes of foreign imports, we see that depressing effect
3	travel up the value chain and the news travels very fast.
4	Based on our knowledge of what each subject country produces
5	and their activity in the U.S. market from 2005 onwards,
6	it's clear that they will compete with each other and with
7	the U.S. made PET film.
8	I understand that Terphane is saying it would
9	compete under different conditions of competition in the
10	U.S. market, but I fail to see any relevant difference.
11	Terphane says the industries in China and the UAE
12	are much larger, but I can't understand how that affects
13	competition in the U.S. market. If you take the significant
14	packaging film account here in the U.S., Terphane is just as
15	capable of competing for that business as a large Chinese or
16	UAE producer.
17	So I don't see how the other countries having
18	more firms or being bigger in the aggregate makes a
19	difference in terms of competition. From my perspective as
20	a U.S. producer, the competitive analysis is pretty
21	straightforward. Would they be here in significant volume?
22	Yes. Their behavior prior to the order and economic
23	necessity demonstrates that. Would their product compete
24	with Chinese and UAE film on the basis of price? The answer
25	is yes again. There's no dispute there. Would they

25

1	suppress, depress, and undercut our prices? Absolutely
2	especially given our experience with them preorder.
3	In addition Terphane supposed curtailment of
4	subject exports to the U.S. market is, in my view, no
5	indication that it won't boost exports to the U.S. market if
6	the Brazil order is revoked.
7	Shifting between existing markets is not
8	difficult. PET film producers do it all the time. But
9	finding new markets isn't even an issue for Terphane with
10	respect to the U.S., it's already here. It has an
11	established U.S. importing sales and production presence.
12	Terphane also is well-known by large U.S. customers and we
13	believe they do have a presence at most large packaging
14	customers.
15	Terphane would have every reason to provide these
16	and other customers with the full range of its films at
17	significant volumes.
18	There's a premium in the PET business to being a
19	one-stop shop and offering the full range of films. It can
20	only help if a producer is able to offer its customers
21	foreign grades that it can't produce domestically for either
22	technical or capacity-based reasons.
23	I also understand that Terphane is depicting
24	itself as a higher-end, value-added, specialty supplier. Is
25	this assurated Dorhans no. First its films somnets associate

- 1 the same market segments as ours and the other U.S.
- 2 producers.
- 3 Second, many producers would like to be
- 4 exclusively high-end suppliers that it's simply not a
- 5 realistic strategy for any U.S. producer in the current
- 6 environment to focus only on specialty. Our operation
- 7 requires a very high occupation rate which includes a
- 8 footprint of commodity films and specialty films to reach
- 9 our economic result.
- 10 A producer of significant size like Terphane just
- 11 can't sell enough higher-end films to sell out its lines so
- 12 they have to make films across the full spectrum. If you
- 13 revoke the order, Terphane would be handed a big, attractive
- 14 market that according to its economic interests it would try
- to serve from the low end to the high end.
- 16 So from my perspective there's no difference in
- 17 the subject countries products, their abilities, and
- 18 economic incentives, and the conditions under which they're
- 19 likely to compete in the U.S. market if the orders are
- 20 revoked.
- 21 For example, I would expect to see large
- 22 packaging accounts filling offers from China, the UAE, and
- 23 Terphane of Brazil and using those offers to demand price
- 24 cuts from U.S. producers or else we lose the business. In
- other words, we get hammered from all sides.

1	I will now turn to the impact that subject
2	imports will likely have on the U.S. industry, particularly
3	in the light of our industry's vulnerable condition. At the
4	time of the Commission's original investigation dumped
5	Brazilian, Chinese, and UAE imports were the primary threat
6	to the U.S. industry. Subject import volumes from all three
7	countries were rising, they were systematically undercutting
8	U.S. producers' prices and the threat of material injury
9	loomed. The imposition of the order helped mitigate this
10	pressure although it did not eliminate it.
11	And since the imposition of the orders, the
12	condition of the U.S. industry, which the Commission
13	recognized as vulnerable at the time, has deteriorated
14	although the industry's condition would be much worse if not
15	for the orders.
16	We've seen decreases in capacity and production
17	over the last five years and witnessed several instances of
18	lines being shut down. Individual market segments such as
19	magnetic film, have all but disappeared, which would in
20	normal times indicate a need for R&D spending to to develop
21	new applications for PET film.
22	Since low-priced imports have continued to
23	pressure margins, it has been very difficult to justify
24	their R&D expenditures required to ensure the development of
25	new products. This new product development is crucial not

Τ.	only to our success, but also our customers success.
2	Indeed, increased R&D would be hard to justify given the
3	current climate. The returns on investment in the U.S. PET
4	film market are based on the returns we can get across the
5	full spectrum of products from the commodity product line
6	all the way up to our newest and highest margin product.
7	The current climate of significant oversupply of
8	global polyester film has reduced margins on almost all
9	polyester film products, not just plain packaging and plain
10	industrial grades.
11	Revoking the orders now would severely harm the
12	already vulnerable domestic industry. Revoking the orders
13	would vastly expand the available supply of film to the U.S.
14	purchasers which itself would depress prices. Moreover,
15	this additional supply would be low-priced dumped film.
16	We've seen film from the subject countries undercutting us
17	even with the orders in effect. If the orders were revoked
18	we would see them here at even higher levels.
19	This dumped film would drag down PET film prices
20	across all market segments. Such prices are broadly based
21	on commodity grade film. Revoking the orders would put
22	incredible strain on us. We'd be forced to close lines, lay
23	off workers, and our ability to reinvest in our product and
24	develop new uses for PET film would be greatly compromised.
25	The flood of low-cost imports would likely overwhelm us in

- 1 short order.
- 2 Thank you.
- 3 CHAIRMAN BROADBENT:: Does that conclude your
- 4 testimony?
- 5 Okay. Great.
- 6 MR. McLAIN: Sure does, Madam Chair.
- 7 CHAIRMAN BROADBENT:: Good. Let's see, I'm
- 8 trying to get a handle on what drives demand in this
- 9 industry. It just seems like there are so many different
- 10 factors and the use of the product is changing and so forth.
- 11 How do you all estimate what demand is going to be in a
- 12 given year?
- 13 MR. WINN: Well, I'll start. Yeah, we do in our
- 14 region in North America, we do have a full sales force. So
- 15 we're a total self-contained company. So we'd have a sales
- 16 force, marketing group. We know all of our customers and we
- 17 put together detailed analysis each year with budgets and we
- go out to the customers and we do the best job we can to
- 19 discuss with them how they see the market and how they see
- 20 growth with their products and that information is basically
- 21 put together once or twice a year and we base our estimates
- on that type of information.
- 23 CHAIRMAN BROADBENT:: Okay. So do you track GDP
- growth, or are there any other sort of outside indicators
- 25 that you look at?

1	MR. WINN: We have a what is called a CEO's
2	office. There's a group of people that understand that is a
3	person from each of our regions that meet together.
4	CHAIRMAN BROADBENT:: Regions meaning domestic
5	regions, or international?
6	MR. WINN: Well, when we do our estimates, we do
7	a global estimate. Each region does their region's estimate
8	and the CEO office combines the information together. And
9	so there is a global impact and we do understand how the
10	growth in other regions and GDP and frankly oil prices and
11	the cost of our raw materials, how these types of things
12	will impact the cost of polyester film in the future.
13	CHAIRMAN BROADBENT:: Okay. Good. Thank you.
14	Is it seasonal demand at all?
15	MR. KASOFF: There are some seasonal time
16	periods, yes. And particularly now we're getting into a
17	period. Quite often it's when factories shut down. Our
18	customers' factories shut down and then do they send
19	people home, they don't need as much film, so the demand is
20	low. There are also certain markets where that happens,
21	where there's say packaging markets where getting reading
22	for the Super Bowl, for instance, and there's an excess or
23	solar control films, in the spring, when the summer starts
24	approaching, it picks up a bit. But those are fairly small.
25	CHAIRMAN BROADBENT:: Is the PET film that's used

1	in the packaging end-use segment a commodity grade product?
2	MR. KASOFF: Well, there's many different
3	products and on the most part it is commodity grade; yes.
4	There are some specialty products though.
5	CHAIRMAN BROADBENT: Okay. And then what end use
6	segments use greater amounts of the specialty grade?
7	MR. KASOFF: I don't know that I could put a
8	specific one. For instance, a stand-up pouch is in like the
9	little tablets for your dishwasher, for instance, some of
10	those come in a stand-up pouch.
11	CHAIRMAN BROADBENT: Right.
12	MR. KASOFF: That's requires some special films.
13	And it sort of depends on the technology of the packaging
14	design.
15	MR. WINN: What I'd like to add in some of the
16	specialty packaging markets there are certain adhesives and
17	certain laminations and other composites that require
18	specialty coatings and specialty surfaces that would entail
19	a specialty type packaging product.
20	CHAIRMAN BROADBENT: Okay. To what extent have
21	new PET polymer production technology changed the industry
22	over the period of investigation, 2008 to 2014?
23	MR. KASOFF: I'm not sure that it has changed a
24	lot in that period of time. You're talking about the PET
25	polymer technology; is that right?

1	CHAIRMAN BROADBENT: I guess there's different
2	batch or continuous processes, relative use of purified PTA
3	compared to DMT.
4	MR. KASOFF: Right.
5	CHAIRMAN BROADBENT: Are there trends in there I
6	should understand?
7	MR. KASOFF: Yeah, I think maybe the one
8	significant issue is the raw material some plants run DMT,
9	dimethylteric palate and switch to PTA, the purified
10	terethalic acid as a raw material. That's not a significant
11	factor although it is a change, you know, a major change in
12	raw materials. The other additives that you mentioned there
13	and there are many that can be added that the base
14	polymers to get different properties have been around for a
15	while.
16	CHAIRMAN BROADBENT: Okay. And then what's
17	happening in sort of the biodegradable sector? I mean, what
18	changes are you all seeing in demand in that area and so
19	forth for biodegradable packaging products, and do you
20	supply that?
21	MR. KASOFF: We do not supply that nor do we know
22	of any PET film manufacturing that is out there and selling
23	that in the market. We do have some recycled products that
24	contain recycled materials.
25	CHAIRMAN BROADBENT: But these sort of

_	propraectes and scurr are compected to the FET TITM TS
2	that right, the bioplastics that kind of degrade?
3	MR. KASOFF: I guess there's applications where
4	that is the case, but on the most part, that's not the case.
5	MR. WINN: Yeah, I'll agree with that statement.
6	I think in recent years there have been developments in some
7	of the raw materials. They're not biodegradable, but
8	they're different sources of ways to produce MEG. For
9	instance, you have the green bottle from Coca-Cola, that's
10	made from non-oil type products.
11	CHAIRMAN BROADBENT: Wait, the green bottle from?
12	MR. WINN: There's the Coca-Cola water bottle,
13	the green top, that's produced from a bio not a
14	biodegradable, but a bio MEG, that comes from, I believe
15	it's from sugar cane. So that is one difference that is out
16	in the market. But it's more of a marketing, branding a pr
17	that Coca-Cola has opposed to really anything else.
18	CHAIRMAN BROADBENT: Okay. All right. So just
19	to make sure that I understand, there aren't any sort of
20	major PET film production process technologies that have
21	been brought on line in the last five years that kind of
22	changed the competitive big picture of this industry.
23	MR. WINN: Well, what I would like to add, you
24	know, we discussed briefly about resin, DMT versus PTA.
25	CHAIRMAN BROADBENT: Right.

1	MR. WINN: But in terms of the production
2	equipment for making the film itself, really beginning
3	before the period of investigation, but it really solidified
4	during this period of time, it was very easy for a person to
5	add capital to go buy a turn-key film line. If they had
6	money, they could go to multiple sources and simply buy
7	pay money, buy the equipment, start it up and very quickly
8	be producing polyester film.
9	Let's say 15 years ago there were only, I don't
10	know, six or seven producers that had the knowledge to put a
11	film line together. So maybe 2005 to present it's a little
12	unfair to say this happened in that time period, but
13	certainly five years before that and solidified in the last
14	five years, that turn-key technology just, you know, the
15	advantage that the big players had, understanding the
16	process so well, we were the only ones that could build a
17	film line producing equipment and that's dramatically
18	changed today.
19	CHAIRMAN BROADBENT: Okay. So you had sort of
20	stagnant U.S. consumption between 2011 and 2013 and that
21	sort of followed a peak demand year of 2010; is that right?
22	(No audible response.)
23	CHAIRMAN BROADBENT:: Okay.
24	MR. KASOFF: Yes, that's correct.
25	CHAIRMAN BROADBENT:: And what were kind of the

1	causes of that stagnant period in terms of demand?
2	MR. KASOFF: Well, the real aberration is
3	probably the peak period which was after the recession. And
4	people were refilling pipelines and whatnot.
5	CHAIRMAN BROADBENT:: Right.
6	MR. KASOFF: So the growth has been continuing.
7	It's sort of come back down to a modest level and growth has
8	been continuing at some low level. But it's just there's a
9	lot of sectors that just do follow our economy in general.
10	And when the economy is not growing that quickly, our
11	sectors don't follow. So we have films that go into housing
12	built, and cars, and whatnot, and when those are going up,
13	we see that as well. Packaging is sort of usually stable,
14	but there are some ups and downs there as well.
15	CHAIRMAN BROADBENT:: Okay. Thank you. It's
16	amazing the end uses for all of this this product.
17	VICE CHAIRMAN PINKERT: Thank you Madam Chairman
18	and I thank all of you for being here today to help us
19	understand these issues. I am particularly interested in
20	the question of what Terphane, Brazil is likely to do in the
21	event of revocation and I am wondering if you could speak
22	specifically to the question of whether Terphane, Brazil is
23	likely to ship subject commodity product to the United
24	States in the event of revocation.
25	MR. KASOFF: In my opinion it is likely that

1	that's the case. They will have excess capacity because
2	the market is not big enough to absorb all the capacity from
3	the line. The commodity special or non-subject projects
4	and the special subject products have some limited market
5	opportunities. If they want to sell out the line there
6	will be other products basically a plain and are corona
7	treated that will that are more readily available.
8	People will buy that our customers will buy that product
9	based on price and really no differences in quality that
10	sort of thing.
11	So we would expect that it's likely that subject
12	material would be shipped from the line.
13	MR. WINN: What I would like to add going back in
14	2007 we discussed the economic viability of our new film
15	line that we installed in 2003. It was not a very big
16	success. So we found ourselves even in our domestic market
17	unable to sell out the film line and so we worked very, very
18	hard not just on the specialty products but the full wide
19	spectrum that that film line could make and we sold it
20	everywhere that we could get an economic return in a fair
21	way.
22	I just have to feel that any person in the
23	region, and we consider the Americas kind of our region,
24	they will find themselves in the same condition and they
25	will be looking for any product that they can sell that is

1 done in a fair way and they would get an economic return. MR. McLAIN: And I would Vice Chairman Pinkert, I 2. 3 would draw your attention to the trend in subject imports 4 leading up to the order, I think it's dramatic and then it's 5 a night and day difference once that 42% anti-dumping duty 6 So their product mix is distorted by the effects comes on. 7 of the order and then you know, it sort of the traditional factors you look at. Did they have the ability -- yes they 8 9 have got just way more capacity than they can sell out in 10 their home market in their regional market. And do they have the incentive? 11 Now there is 12 the general incentive to maximize your capacity utilization 13 as you have just heard the subject films, the corona 14 treated, the chemical treated, the plain film, those are 15 such high volume films that they are prime candidates to 16 fill outlines but then there is the additional attraction the U.S. market of there's a, and I think you just heard 17 from our clients the synergy of being able to be a one stop 18 19 shop. Right now Terphane in the U.S. market going out 20 21 to its customers is constrained in what it can supply unlike 22 some of its competitors. Take the order away and they have 23 the ability and then they have the incentive to say to their 24 customers yeah if you want Co-ex we can get you Co-ex if you want low priced corona treated, chemical treated film we can 25

1	do that too so we think that's likely based on traditional
2	factors of ability and incentive and their pre-order
3	behavior.
4	VICE CHAIRMAN PINKERT: Thank you for the
5	post-hearing I think it would be helpful if you attempted to
6	estimate the volume of subject commodity product that's
7	likely to come from Brazil in the event of revocation and
8	then also whether or not there will be a price incentive for
9	Terphane to ship that product, that subject commodity
10	product from Brazil to the United States because of a
11	difference in prices in the United States and Brazil.
12	MR. McLAIN: We'd be happy to do that.
13	VICE CHAIRMAN PINKERT: Thank you very much.
14	Now why wouldn't Terphane's U.S. production operation act as
15	a disincentive for shipping that product to the United
16	States?
17	MR. WINN: Well as I have said in my testimony
18	the volume of their local facility in the U.S. is very small
19	so I don't know what there is to protect. Maybe I don't
20	understand the total question or exactly what you know, the
21	answer here or the explanation you are looking for but just
22	from my viewpoint the facility and the volume is so small
23	you know there's nothing to protect.
24	In our case in our company we have regional
25	companies, we have large capacities in each of the regions

and in that case it probably would not make sense for other 1 regions to export large quantities of product into the U.S. 2. 3 we would have to shut our facilities down then. MR. McLAIN: I would just point out that it's not 5 a disincentive right now with respect to non-subject PET 6 film, why would it be a disincentive to subject PET film, 7 particularly as you just said the difference in size. Ιf there was a Terphane, USA similar in scale to Terphane, 8 9 Brazil that's a much closer question but that's not the case 10 here. VICE CHAIRMAN PINKERT: Thank you. How do you 11 12 respond to the notion or to the argument that Terphane's 13 export shipments to all countries have shrunk to a level 14 that represents a small percentage of its total shipments. Doesn't that demonstrate a focus on the home market? 15 16 MR. McLAIN: There has been a decline but they 17 have and I think part of that is as the Brazilian home 18 market has been growing and their capacity had been stable 19 but they just have taken the lid off that with the capacity 20 expansion and they have explicitly said more than once that 21 it's for home market and export and it's one thing to say 22 you are focused on your home market but when you have way 23 more capacity than your home market could absorb as 24 independent sources confirm, you have to find something to

do with that if you want to stay in business and so that's

why we don't think that the you know, 2011-2012-2013 export 1 levels are indicative of what has likely been -- we've given 2. you data on the capacity situation and the supply demand 3 imbalance 2014 and 2015 so it's not speculative, it's based 5 on corroborated data and Terphane's own data. 6 VICE CHAIRMAN PINKERT: But what's holding them 7 back from shipping to those other export markets, I understand your argument about what's going on in this 8 9 market because of the orders but what's holding them back with respect to the other export market? 10 MR. McLAIN: I think in terms of the what you see 11 12 in their questionnaire data you know that table that runs 13 through 2013 and partial year 2014 you do see the proportion 14 of home market sales increasing but I guess I would go back 15 to that is now they are not freed up to increase exports to all markets. But the U.S. market is particularly important 16 17 because it has an affiliate here and if you look -- if you look at the relative proportions in 2007, taking that piece 18 of U.S. exports away not only -- U.S. subject imports away, 19 20 not only changes the product mix significantly between 21 non-subject and subject, it significantly changes the 22 difference between home market and export sales so I think 23 there's multiple factors here to indicate that what we have 24 seen in the past few years is not indicative of what's likely to occur in the reasonable foreseeable future. 25

1	VICE CHAIRMAN PINKERT: Thank you very much,
2	thank you Madam Chairman.
3	CHAIRMAN BROADBENT: Commissioner Williamson?
4	COMMISSIONER WILLIAMSON: Thank you I do want to
5	thank the witnesses for their testimony today. Just
6	continuing on the line of questioning Commissioner Pinkert
7	raised I was wondering if you could maybe post-hearing sort
8	of clarify, expand on that argument that you are making
9	about why they would Terphane's shipments basically,
10	globally would change in particularly with respect to the
11	U.S. market.
12	MR. McLAIN: We would be happy to do that and I
13	would just say that we think the record evidence including
14	documents that Terphane relies on heavily very clearly show
15	that there is an across-the-board focus on boosting exports.
16	COMMISSIONER WILLIAMSON: Okay thank you. I am
17	going to ask some of these questions this afternoon but I
18	was wondering if you all had any thoughts on why did they
19	build such a small plant here?
20	MR. KASOFF: That plant was originally built by
21	Kodak and they had a very specific use in mind. Kodak did
22	have many other of their own PEG film lines and there is a
23	very specific use. I'm not exactly sure what that use was
24	but it's up in Rochester or nearby there and they had it
25	sort of zoned in just for this one area.

1	COMMISSIONER WILLIAMSON: So Turphane just picked
2	up an available plant?
3	MR. KASOFF: That's correct.
4	COMMISSIONER WILLIAMSON: Okay thank you. Just
5	switching, what are the relative advantages and
6	disadvantages of buying polymer or feedstock resins from
7	related parties rather than from unrelated suppliers?
8	You're all looking at me, do you want to try to do it
9	post-hearing?
10	MR. WINN: I'll try but would you mind repeating
11	the question again?
12	COMMISSIONER WILLIAMSON: What are the relative
13	advantages and disadvantages of buying polymer feedstock
14	resin from related parties rather than from unrelated
15	suppliers?
16	MR. WINN: In our case the primary resin is
17	produced on site so perhaps the Mitsubishi Group in North
18	America, I think maybe Dupont as well makes their own resin
19	and so the base resin that we use in our operation we do not
20	buy from related parties or unrelated parties. The
21	advantages that we see in the opposite is that we can
22	customize our polymers for our customers. There are small
23	volumes of very specialty polymers that we can't make on our
24	resin producing machines that we are really forced to buy
25	from in our case, non-related parties. It's made by a

1	different process and we can't make it ourselves.
2	COMMISSIONER WILLIAMSON: Okay Mr. Kasoff?
3	MR. KASOFF: Yeah I'll add to that. We do make
4	some of our polymers ourselves and we purchase some
5	externally. We also do buy some polymers from our sister
6	companies, those are specialty products that we don't make,
7	don't know how to make or don't have the technology at this
8	point for some reason, on the sister companies.
9	Most of the a lot of the products that we make
10	polymers that we make by ourselves are special products,
11	although we do make some commodity products as well. The
12	outside market, large volume PET's polymer producers have
13	some economic advantages just from size and scale and that
14	type of thing but they are very limited as Carlton said in
15	the ability to provide special products.
16	So we can buy pretty good volume products but
17	very few of those.
18	COMMISSIONER WILLIAMSON: Okay, thank you. I'm
19	just trying to get a better handle on the various market
20	segments and which market segments are growing and where
21	competition with subject imports is taking place. So I was
22	wondering what is according to the staff report, most of the
23	shipments go to industrial packaging and energy sectors.
24	But I was wondering what are the primary PET film products
25	in the industrial sector, which ones are the most dynamic?

1	MR. KASOFF: Well the fact that it's industrial
2	and you don't know exactly what that means is you know, a
3	good indicator and it's a lot of little different
4	applications.
5	COMMISSIONER WILLIAMSON: Okay.
6	MR. KASOFF: Well maybe not little but there's a
7	lot of commodity type applications, hot stamping foil,
8	window films, laminations like you laminate your paper so it
9	doesn't get destroyed over time. There's also FRP
10	applications.
11	COMMISSIONER WILLIAMSON: FRP?
12	MR. KASOFF: FRP fiberglass reinforced panel.
13	COMMISSIONER WILLIAMSON: Okay thanks.
14	MR. KASOFF: So if you go into McDonald's.
15	COMMISSIONER WILLIAMSON: Go ahead I'm sorry.
16	MR. KASOFF: So if you go into a McDonald's
17	bathroom, the wall has this funny kind of panel that's
18	pebbly looking it was FRP was used for the manufacturing
19	that cast that panel on it and it was stripped away and
20	rolled up and recycled but not certified. So those are
21	some examples of it but that industry is not really an
22	industry, it's a collection of many different industries and
23	there's new ones popping up all the time.
24	MR. WINN: And I would like to add that you know
25	certainly one of the larger segments of the industrial is

1	something called release films. In our case we put in line
2	coat specialty coatings like silicone and we provide to
3	various companies that make labels, pressure release labels
4	and that type of thing and that's a place where we add value
5	to the film in a way that's very difficult to do off-line
6	but that's a very large market segment, it's called release
7	films.
8	COMMISSIONER WILLIAMSON: Okay so I guess were
9	you running a big plant, because I guess each one of these
10	products seem to be slightly different, it seemed like a big
11	scheduling challenge?
12	MR. KASOFF: Yes it is. But there are overlaps
13	though, there are certain products that are very similar we
14	can make at the same time so it can be commodity-type
15	products.
16	MR. WINN: But it is very interesting in our
17	process that the same equipment is used to make the
18	commodity film as a specialty film so it's not uncommon for
19	one of our film lines to be making commodity films in the
20	morning and thirty minutes later we are making one of our
21	specialty films on the same film line with the same people
22	just different types of coatings and maybe slightly
23	different polymer fillers that we have within the power.
24	COMMISSIONER WILLIAMSON: Okay is the PET film,
25	is the PET film industrial imaging market segment typically

_	chill of chick: And when you say commodity grade of
2	specialty grade or is it all of the above?
3	MR. KASOFF: Well the imaging market is mostly
4	thick. Now what's left in the imaging market are a lot of
5	display types of things, like if you go to the airport and
6	you have one of those big signs that say come see the ITC
7	you know that would be an example of one.
8	The industrial markets are both thick and thin, I
9	guess it weights probably I would guess 60% thin though, 40%
10	thick.
11	COMMISSIONER WILLIAMSON: Okay what about the
12	commodity grade versus specialty grade? Or does this kind
13	of continue more, I picture one stops and the other picks
14	up?
15	MR. KASOFF: I would say in the imaging market
16	most of the products now are specialty of some sort. There
17	are still some commodities though so maybe it weights a
18	little bit heavier to the specialties in the industrial I'd
19	say it weights the other way around it's more of the
20	commodity but there are some specialties.
21	COMMISSIONER WILLIAMSON: Okay can you say which
22	market segments are supplied by Terphane's U.S. production
23	and which are supplied by the Terphane's Brazilian
24	production and how this changed how this has changed
25	since the last review?

1	MR. KASOFF: Terphane participates mostly in the
2	packaging market and a little bit in the industrial that we
3	know of. I don't know the split from off-shore or not.
4	MR. WINN: We can't add anything to the split but
5	remember the local production is a very small volume to
6	begin with.
7	COMMISSIONER WILLIAMSON: Okay, thank you for
8	those answers.
9	CHAIRMAN BROADBENT: Commissioner Johanson?
10	COMMISSIONER JOHANSON: Thank you Chairman
11	Broadbent and I would like to thank all of the witnesses for
12	appearing here today. Domestic industry parties site raw
13	material costs as representing the single largest component
14	of overall production during 2008 and 2013 and this is found
15	at the staff report at page 323. Do current U.S. low oil
16	and gas prices give U.S. manufacturers an advantage over
17	Terphane's production in Brazil, given the large given
18	that PET film was produced, the primary input is a petroleum
19	product?
20	MR. WINN: We don't think so. Most of these
21	products are priced globally and most players are paying
22	reasonably the same price.
23	COMMISSIONER JOHANSON: Thank you. Why is
24	global supply increasing rapidly and apparently outpacing
25	demand and what competitive pressures in the U.S. market

1	will the situation have on the domestic industry?
2	MR. KASOFF: I think the spike in demand in 2010
3	led to a number of film lines being built and that really
4	increased the supply dramatically. Some here in the U.S.
5	more so than in other parts of the world so we see that as
6	hey things are picking up but not as I mentioned before it
7	was sort of the aberration where it is now it's back to the
8	steady state slow growth and we don't have the demand in the
9	entire market to really fill all those film lines.
10	MR. WINN: I would like to add with the explosion
11	of capacity I had mentioned earlier that you can buy a
12	turn-key film line easily today and there was a period of
13	time in certain parts of the world that money was very free,
14	the margins were very high as Ron said during the peak
15	period and lots of people wanted to jump in and take
16	advantage of the high margins, it was easy to do it.
17	COMMISSIONER JOHANSON: What role should the fact
18	that Brazil is a net importer of PET film play in our
19	cumulation analysis?
20	MR. McLAIN: I don't think it has a significant
21	role to play because the Commission has cumulated countries
22	that were net importers of film and I think even the record
23	here shows that China is a net importer of PET film but I
24	don't think anyone is arguing that that is any sort of
25	relevant indicator that they wouldn't come here in large

- 1 volumes if the China order were revoked.
- 2 COMMISSIONER JOHANSON: All right thank you Mr.
- 3 McLain. Looking to the staff report I have a question that
- 4 that raised for me, why is PET film produced in so many
- 5 countries? If you look in particular at the staff report
- 6 at page 416 this lays out a large number of countries in
- 7 which this product is manufactured?
- 8 MR. KASOFF: Many of the original PET film lines
- 9 and in the early -- up to maybe the early 2000's were built
- 10 to supply the regions. After that time then the market it
- 11 was more of a regional market. After that time it's really
- opened up to be more of a global market and people --
- 13 companies were building lines for one to skirt the dumping
- laws here in the U.S. but we are looking for the markets,
- 15 the biggest markets to go to and how could they best go to
- 16 that market.
- 17 In Egypt, in the United Arab Emirates those are
- 18 very small markets for PET film. They were produced --
- 19 those plants were produced to export to Europe and now also
- 20 to the U.S. and to other regions as well. The same thing
- goes for many of the other lines that we have seen built in
- the last ten years or so.
- 23 MR. McLAIN: Just to add, we have seen a
- 24 significant whack-a-mole problem here. You know you can
- 25 see the -- thanks to your help the order comes on India and

Taiwan and then you start to see Indian capital spreading 1 2. from country to country and then we get an order on UAE and 3 now there is significant PET film production in Bahrain and there is similar situations occurring in other countries so we have worked hard to you know, follow that and address 5 6 that as it happens but yet it still remains a problem. COMMISSIONER JOHANSON: Thank you and along the lines of that question regarding production in a large 8 9 number of countries, please discuss the role of non-subject 10 imports in the U.S. market. How does the competition they create for the domestic industry differ from competition 11 12 that U.S. producers face from the subject importers or 13 subject suppliers? 14 MR. McLAIN: I think there is a lot of overlap of 15 competition from non-subject imports, subject imports and 16 the domestic-like product but I think the most critical 17 aspect when thinking about non-subject imports is just for the sheer scale of supply that is in the global market that 18 has restricted access to the U.S. market thanks to these 19 20 orders. And if those orders come off the amount of supply 21 increases dramatically and China was already big before the 22 order now they are much, much bigger and so the impact of 23 them returning in force where now most Chinese producers 24 face a 70 plus percent anti-dumping duty rate, that's going to be dramatic and I don't know if you guys want to comment 25

1	at all.
2	COMMISSIONER JOHANSON: No? Okay, you know
3	looking around the world what are the major drivers of
4	demand for PET film in other markets around the world?
5	MR. KASOFF: There's packaging is the biggest
6	global growth driver so all around the world packaging
7	applications for PET film are growing in all regions but
8	there's other spot markets that pop up for instance, LCD
9	panels for computers and TV's popped up, it's grown and it's
10	now in a stable mature sort of phase and the fault of the
11	Photovoltaic cells have had ups and downs. They have
12	grown, they have fallen back, they are growing again, that
13	type of thing so there are various applications that really
14	drive it. There's not a lot of switching from one
15	substrate to another although there is some of that but it's
16	not, that's not the main driver, it's really the new
17	applications that occur.
18	COMMISSIONER JOHANSON: And how is overall
19	situation of the world economy affecting the band? The
20	United States appears to be on the uptick at least compared
21	to some other major economies. Japan is possibly falling
22	back in recession, European Union might be the same and you
23	all know there's quite a bit of production in Japan and in

MR. KASOFF: Right those economies are not doing

24

25

the EU.

- 1 as well. I mean some economists think the U.S. economy is
- 2 growing a lot on the back of fracking and the new
- 3 exploration of oil and gas that helps some industries, it
- 4 doesn't necessarily add to the number of homes being sold or
- 5 the number of cars being sold or the numbers of packages of
- 6 cereal being sold, that type of thing so there's very sort
- of micro-market demands that really affect each of the
- 8 growth markets in the different areas.
- 9 COMMISSIONER JOHANSON: Do you anticipate the
- 10 increased imports from non-subject countries given the
- 11 situation around the world?
- MR. KASOFF: That's very likely that that will be
- 13 the case, yes.
- 14 COMMISSIONER JOHANSON: Okay in the experience of
- domestic producers, what do you all see as an adequate
- 16 financial return in the industry and also in terms of an
- 17 operating margin?
- 18 MR. KASOFF: I couldn't answer for the industry,
- 19 I could answer for ourselves but I would rather do that
- 20 post-hearing.
- 21 COMMISSIONER JOHANSON: Okay I would appreciate
- 22 that.
- MR. WINN: Same here as well.
- 24 COMMISSIONER JOHANSON: Okay thank you Mr. Winn
- and Mr. Kasoff. My time is about to expire so thank you

1	for your responses.
2	CHAIRMAN BROADBENT: Commissioner Kieff?
3	COMMISSIONER KIEFF: Thank you very much Madam
4	Chairman and thank you very much to the panelists on both
5	sides for coming today to present more information. These
6	live exchanges are provided to add to the more sterile
7	record that a brief or a sworn written statement can provide
8	but I we all also recognize that the formality of the
9	live process itself is hard because conversations come in
10	ten minute increments and then of course change topics as
11	they change person.
12	So with that in mind let me ask some general
13	questions directed to this particular panel but of course
14	invite both panels to contribute in the post-hearing briefs
15	to the extent they would like about any of the discussion we
16	have with either of the panels. So let me if I am hearing
17	where the two sides today seem to touch each other the most
18	in points of departure if you will.
19	One of those key points of departures seems to be
20	on the question of cumulation. So Commissioner Pinkert had
21	compared in his questions with you the relative size of the
22	domestic Brazilian production capacity and the production
23	capacity of the domestic U.S. affiliations of the Brazilian
24	entity and you had compared and contrasted those sizes.
25	But I wonder if you could compare and contrast

1	the relative sizes of the capacities in Brazil and China and
2	help us understand if there is any significance to the
3	relevant sizes of Brazil and China capacities to the
4	question of cumulation and in particular is there a big
5	enough difference that it signals something about the
6	conditions of competition are they different?
7	MR. McLAIN: We'd be delighted to discuss that
8	thanks. I think the starting point should be what is the
9	purpose of cumulation? Why did Congress give you the
10	authority to cumulate and that's to guard against the
11	hammering effect. So that's the way I think about it that's
12	the touchstone so any punitive condition of competition to
13	be relevant would at least have to have some sort of
14	plausible effect of mitigating or cutting off that that
15	hammering effect.
16	COMMISSIONER KIEFF: But just to follow up on
17	that, and to purposefully mix metaphor are you making a
18	death by a thousand pinpricks argument or a multiple hammer
19	argument and do we have pin in the hammer?
20	MR. McLAIN: I would say it is its different
21	sized hammers. I don't think this is the case you know
22	Terphane is a major global player and so what I wanted to
23	say is size in this case size in the aggregate comparing
24	total China, multiple firms in China added together versus
25	Terphane on its own, that doesn't really mean anything in

1	terms of competition, in terms of the way things are on the
2	ground, it's much more useful to think of if you have a
3	significant account here in the U.S. and Terphane is or a
4	Chinese producer is taking a run at them to sell them at
5	high volumes of commodity packaging film, is that something
6	Terphane can do?
7	Are they in the mix to get that business yes
8	are the U.S. producers in the mix to get that business
9	yes, are the Chinese in the mix to get that business yes.
10	So you could see a situation where size would be relevant
11	for instance if I have a backyard PET film production
12	machinery and I go to a major packaging purchaser and I say
13	I would like to sell you PET film too and they say we are
14	going to you are not serious you are just not we are
15	not going to source from you.
16	COMMISSIONER KIEFF: That might be interstate
17	commerce, but not relevant to a condition of competition
18	here.
19	MR. McLAIN: Right but or a situation where
20	you had a you know a very niche specialty supplier that is
21	doing a boutique thing and then you have got sort of a
22	different country, big commodity guys and that's not what we
23	have here so I don't see and something that would be
24	instructive is look at the size of the individual Chinese
25	companies and look at Terphane's size.

1	COMMISSIONER KIEFF: Should the relevant question
2	be the total unused capacity of China compared to the unused
3	capacity in Brazil?
4	MR. McLAIN: I don't know that that is a relevant
5	difference in conditions of competition. I think that our
6	view is that there is significant excess capacity in both
7	countries which is a strong reason they will both come and
8	they will both hammer the U.S. industry so the fact that
9	China has more excess capacity in the aggregate I don't see
10	as a relevant distinction.
11	COMMISSIONER KIEFF: Okay I get the point and
12	just if each side could help us understand more in the
13	post-hearing if there is precedent that suggests that
14	differences of that type matter or don't and that will help.
15	Relatedly if it turns out the Commission were to see the
16	conditions of competition to be different enough that the
17	Commission decumulated, would I guess the next point of
18	departure between the two sides' view of the case seems to
19	then become what evidence we have about the degree of excess
20	capacity.
21	What if it turns out the Commission somehow comes
22	to the view that your arguments about the degree of likely
23	unused capacity in the foreseeable future in Brazil, what if
24	we somehow have a more modest view of the degree of that
25	likely foreseeable capacity. In the end we then would have

_	to ask ourselves what are going to be the likely volume or
2	the subject imports anyway.
3	Do you think the volume of those imports would
4	still be significant?
5	MR. McLAIN: Yes we do but of course it's a
6	closer question because we have stipulated that the
7	available volume is lower but we still think even if you
8	took Terphane's, which we view as a pretty arbitrary
9	distinction that A you know just sort of capacity that's
10	not being used by non-subject product that is PET film
11	production capacity.
12	It's not like its' some machinery that can be
13	used for creating two really different products. It's
14	available, unused PET film production capacity. The notion
15	that that should somehow be taken off the table I don't
16	think is consistent with the statute but even if you reduce
17	that the size of the capacity increase is such that if you
18	take the sort of their version of the subject pro-rata share
19	of available capacity that is still significant. It's
20	definitely enough to get you over the no discernable adverse
21	impact hump.
22	It still shows a commonality with excess capacity
23	in the UAE in China and we submit that it would also be
24	enough on its own to cause material injury but I understand
25	that that's a much weaker case than if it's cumulated with

- 1 China and the UAE.
- 2 COMMISSIONER KIEFF: But then in effect just to
- 3 roll it all up it sounds like you are basically reminding us
- 4 that they would have to show number one -- to work in
- 5 reverse order that there would be no discernable adverse
- 6 impact because there would not be a significant volume and
- 7 there's something sufficiently different about the
- 8 conditions of competition that we really should decumulate
- 9 and unless they can do all of that we'd in effect have to go
- 10 your way.
- 11 MR. McLAIN: Yes I mean we could get into the
- theology of burden, the burdens here but basically yes.
- 13 Their case basically blows down onto a discernable adverse
- impact which is the -- we won't come back to the U.S.
- 15 market. Once you get over that hump the rest of their case
- 16 basically collapses because when you look into their
- 17 conditions of competition argument it is largely a repeat of
- 18 the well we won't come here.
- 19 Just to recall the way the Commission has set up
- 20 its analysis makes sense that final prong of cumulation,
- 21 conditions of competition isn't conditions of competition in
- 22 general, it is the likely conditions of competition in the
- 23 U.S. market so that they inquiry is stated with something of
- 24 a presumption that the imports from the different countries
- are going to be here in the U.S. market.

1	So most of their conditions of competition
2	argument aren't really addressing that question, they are
3	just saying wait, wait, wait, remember we are not going to
4	be here in the first place and we don't think that's
5	credible but.
6	COMMISSIONER KIEFF: Thank you very much.
7	COMMISSIONER SCHMIDTLEIN: Thank you. I'd
8	also like to thank the witnesses for coming today. I want
9	to start with a question for Mr. Kasoff. You mentioned the
10	domino effect of prices in the commodity grades affecting
11	prices in the specialty grades, and I wondered if you could
12	elaborate on that or sort of explain how does that work
13	exactly.
14	MR. KASOFF: Well, it's in a couple of
15	different ways. The major ways, as the commodities are much
16	more difficult and the prices are low, producers are all
17	looking for a higher price and a higher margin to sell to.
18	So there's some niche products here and there that this one
19	competitor will pick off and then another competitor will
20	pick off, and then they have much more difficult competition
21	at that special product, so the price starts coming down for
22	that special product. It kind of works its way up the chain
23	that way.
24	COMMISSIONER SCHMIDTLEIN: I see. So it's
25	basically supply shifts to the specialty products and that

1	will drive the price down?
2	MR. KASOFF: Yes, yes.
3	COMMISSIONER SCHMIDTLEIN: And I guess that
4	speaks to your point, Mr. Winn, that you can shift the
5	production between these products pretty easily on the same
6	equipment?
7	MR. WINN: Right.
8	COMMISSIONER SCHMIDTLEIN: For the commodity
9	grade and specialty grade product?
10	MR. WINN: That's correct.
11	COMMISSIONER SCHMIDTLEIN: Thank you very
12	much. I had a couple of questions for counsel, Mr. McLain.
13	I wanted to follow up on, I think it was Commissioner
14	Pinkert, who asked about the fact that Brazil is a net
15	importer, and your answer was and whether that should
16	affect our analysis here in terms of cumulation, and that
17	China's also a net importer.
18	You made the point that no one's arguing that
19	we shouldn't cumulate China, right. I guess my question for
20	you is but isn't the volume of China's exports and the trend
21	dramatically different than Brazil's, and would that affect
22	our analysis in terms of our consideration of the fact that
23	Brazil's a net importer and even though we have considered
24	net importers to be cumulated in other cases? So how does

that play into our --

1	MR. McLAIN: I think that trends in exports as
2	a proportion of total production can be relevant, but there
3	has to be something striking about it, and it also has to be
4	a situation that you find will likely obtain in the
5	reasonably foreseeable future. So that's a little cryptic;
6	I will explain.
7	The key with Terphane is that trend in the
8	proportion of exports is not indicative because of what we
9	just mentioned, that right now in 2014 and next year in
10	2015, there is a significant amount of capacity that is
11	being brought on line specifically or one of the two
12	primary reasons is to get their export levels back up, and
13	there is Terphane, I don't want to get into confidential
14	information.
15	COMMISSIONER SCHMIDTLEIN: Okay.
16	MR. McLAIN: And where the Commission has
17	said, you know, we're going to decumulate that country
18	because of the patterns of its exports, usually it's a very
19	marked shift, a noticeable withdrawal, where it says we're
20	just getting out of the export game. We're just really
21	focused on the home market.
22	That's not what the record shows here. So you
23	know, silica manganese from Venezuela. The Venezuelan
24	company didn't just have a huge shift out of the U.S.
25	market was known a total withdrawal and then a total

2	What you have here is a dramatic shift out of
3	subject exports to the U.S. market, continued export of
4	non-subject product to the U.S. market, and now an explicit
5	policy of bringing on capacity in large part to be able to
6	increase exports.
7	So that doesn't seem to me to be of a peace
8	with situations where you've said ahh, changes in the
9	proportion of exports are a good reason to decumulate.
10	COMMISSIONER SCHMIDTLEIN: So this I mean
11	maybe this could be maybe an unfair question or a difficult
12	question. But would you agree, I mean given the record we
13	have with what Brazil's done over the POR, what their net
14	importers so forth, their exports overall, that this fact
15	that they're bringing on this massive amount of new
16	capacity, compared to what they have right now, that that's
17	that really the whole case comes down to that, that
18	that's a game-changer, in terms of how we analyze this case.
19	MR. McLAIN: Yes, but I think that's more or
20	less true. The only thing I would add is their if you
21	look at 2007, look at the runup from 2005, 2006, 2007, the
22	Period of Investigation, look at how important subject
23	exports were becoming as a share of their total capacity.
24	And that's and that's what I mean when I
25	say that it's the presence of the order and basically being

withdrawal from other export markets.

- 1 at a prohibitive level is distorting the current mix you see
- 2 like in 2013, the mix between subject and non-subject,
- 3 between exports and home market sales, and between shipments
- 4 to the U.S. market and elsewhere.
- 5 So you know, to us it's hard to say that it
- 6 wasn't the order that worked that change.
- 7 COMMISSIONER SCHMIDTLEIN: Uh-huh, okay.
- 8 MR. McLAIN: But yes, the -- sort of the thing
- 9 that settles is is this capacity increase.
- 10 COMMISSIONER SCHMIDTLEIN: Uh-huh. Can you
- 11 respond to their argument that if they did come back into
- the market, that they would not be under-selling, and that
- this is supported by the record in the original
- 14 investigation, where there was mixed over-selling and
- under-selling, and the margin of under-selling was
- 16 relatively small?
- 17 MR. McLAIN: Umm --
- 18 COMMISSIONER SCHMIDTLEIN: Do you think that's
- 19 probative?
- 20 MR. McLAIN: I mean I think it's -- I think
- 21 it's probative that -- I'd prefer to get into that in the
- 22 post-hearing brief, I think.
- 23 COMMISSIONER SCHMIDTLEIN: Okay. That would
- 24 be great. I'd welcome that, and then finally, I wanted to
- ask about the financial performance of the U.S. companies.

- 1 I'm not sure who can respond to this. Again, maybe it's
- 2 counsel. You know, we see that over the POR that the U.S.
- 3 industry, at least some of the companies are experiencing
- 4 operating losses.
- 5 So I wonder if you could discuss what's
- 6 driving that? Is it -- since these companies are under --
- 7 you know, the companies from the original investigation are
- 8 under order. So it is non-subject import competition? Is
- 9 it intra-industry import competition?
- 10 MR. McLAIN: Do you guys have anything?
- 11 MR. KASOFF: It's subject -- subject and
- non-subject both contribute to that, mostly I would say
- 13 subject. There's the industry competition from all
- 14 suppliers in some countries that are not under order as
- 15 well. So it's a massive over-supply, the price is low, the
- 16 raw materials have been up and down. But the prices do not
- 17 match enough to cover our margins sufficiently, and that's
- 18 the net result.
- 19 MR. WINN: Well, I'd like to add --
- 20 COMMISSIONER SCHMIDTLEIN: Mr. Winn, would you
- 21 like to add something?
- 22 MR. WINN: --to this, and I think we've
- 23 mentioned this thing several times before, is that our
- industry does require very, very high utilization rates,
- 25 even though we have a good mix of commodities and specialty

_	products that give us the economic value that we re rooking
2	for.
3	I think the lower spectrum of the product mix,
4	the pricing has been significantly depressed for a very long
5	period of time, and those margins that the U.S. producers
6	can get from the lower end at these lower prices, they're
7	just too low for us to add into the spectrum of all the
8	products that we're making, to get a very adequate return.
9	That's one of the big issues that we're
LO	dealing with now, is there's so much capacity coming in from
11	different places. The pricing has been depressed, as
12	margins are very, very limited. That does force us to run
13	the equipment. I don't know how you run at 110 percent, but
14	that's what we try to do during these periods of time.
15	COMMISSIONER SCHMIDTLEIN: Okay, thank you. I
16	think I'll wait until the next round. My time is almost up,
17	thank you.
18	CHAIRMAN BROADBENT: Okay. Let's see. During
19	the original Period of Investigation, it appears that market
20	share taken by subject imports came at the expense of
21	non-subject imports, not domestic producers. If subject
22	imports were to re-enter the market and take market share,
23	is it more likely that they would take market share from the
24	domestic producers or other sources of imports?
25	MR McIAIN: I think we're already seeing

1	proof from 2010 to 2013, the patterns of subject imports
2	that are able to come here. They're taking from both, and
3	given so the U.S. industry has lost share, but
4	non-subject imports have lost share, and I think it is
5	likely that that will just be magnified if the orders are
6	revoked, just because of the immense scale of the subject
7	imports that are likely to come here, given the size of the
8	industry.
9	CHAIRMAN BROADBENT: Okay. Terphane has
10	consistently told the Commission that its plan was to sell
11	non-subject merchandise to the United States, and to sell
12	subject PET film to its home market and to Latin America.
13	During the original Period of Investigation, its exports to
14	the United States were low, and during the POR, the current
15	Period of Review, it has continued to ship almost
16	exclusively to its home market and to a much lesser extent
17	to regional markets.
18	If a foreign producer consistently does what
19	it says, as we've been working with them through these
20	different periods of Investigation, why do we expect that
21	they will shift their strategy upon revocation of the order?
22	MR. McLAIN: Well, I guess I would disagree
23	with the characterization of what was happening before the
24	order. I think it's a dramatic increase in subject imports
25	from Brazil, and then 42 percent anti-dumping duty and the

1	tap gets shut off.
2	So I don't think it's basically, what we
3	are seeing is Terphane rolled out a story the first in
4	the original investigation, and it didn't match the facts
5	and the Commission didn't buy it, and rightfully so. Then
6	they are trying to bring out the same story, but the you
7	know, the exit from the U.S. market is a function of the
8	anti-dumping duty order.
9	CHAIRMAN BROADBENT: Okay. Terphane argues on
10	page 10 and 11 of its pre-hearing brief that as a result of
11	several successful Brazilian anti-dumping actions against
12	third country exporters, that it has secured its own strong
13	and stable market for PET film in Brazil.
14	Do you agree that these actions make the
15	Brazilian product more likely to continue focusing on its
16	home market?
17	MR. McLAIN: No. We see the relative focus
18	decreasing, simply because they have far more capacity than
19	their home market can absorb. So yes, in isolation, if you
20	have trade remedy orders coming up in your home market, yes,
21	that's likely to give you a benefit from price in the
22	abstract.
23	But what happens when you're done selling to
24	your home market? There's no more demand in your home

market. You've filled it, and you have lots of capacity

- 1 left over, and that's the situation we have here.
 2 CHAIRMAN BROADBENT: Okay.
- Z CHATRIMI DROADDENT. ORay.
- 3 MR. McLAIN: Sorry, Madam Chairman. I would
- 4 just add, you know, there is a disagreement amongst the
- 5 parties in terms of just comparing different country markets
- on just a pure price to price basis.
- 7 CHAIRMAN BROADBENT: Right.
- 8 MR. McLAIN: We think there's reliable
- 9 information in the record that supports our view, and we'd
- 10 be happy to get into it in the post-hearing brief, in terms
- of just those price comparisons. But I guess our point is
- 12 even if you accept Terphane's view of the relative pricing
- between Brazil and other markets, that still doesn't get
- 14 them where they need to be, just because of the excess
- 15 capacity issue.
- 16 CHAIRMAN BROADBENT: Okay, yeah. If you could
- 17 discuss that pricing in the post-hearing, that would be
- 18 helpful. What is a reasonably foreseeable future in these
- 19 reviews, would you say?
- 20 MR. McLAIN: I think based on the industry
- information that people rely on, and you know, as sort of
- 22 for planning purposes, you know, definitely 2015 and then I
- 23 think it becomes more speculative after that. But I think
- there's a large degree of harmony in terms of everyone's
- 25 view of what's going to happen next year, and so you can say

- that's reasonably foreseeable. I think that's consistent
- with the Commission's approach in other cases.
- 3 CHAIRMAN BROADBENT: So what are you
- 4 predicting will happen in 2015 with the Brazilian
- 5 production?
- 6 MR. McLAIN: That just -- and it's really not
- 7 -- it's not my prediction. If you look at Terphane's
- 8 questionnaire data, they tell you how much capacity will be
- 9 added next year, and if you assume that the growth rates in
- 10 the Brazilian market will be at very robust levels, sort of
- 11 as good as any market around the world, which is a pretty
- 12 favorable assumption in their favor, there's still going to
- 13 be massive over-capacity, and that PCI Films Consulting,
- 14 that public report that I quoted in my opening statement,
- they second that view, that there's just too much capacity.
- 16 CHAIRMAN BROADBENT: Too much capacity for
- 17 Terphane?
- 18 MR. McLAIN: Sorry, for it to be used up just
- in terms of selling to Brazilian demand.
- 20 CHAIRMAN BROADBENT: Okay, and you're citing
- 21 this report. I've got to go back and look at that. But in
- 22 terms of Terphane's capacity in Brazil and the Brazilian
- 23 domestic market, there's just going to be way over-capacity
- 24 in 2015?
- 25 MR. McLAIN: Yeah, and both in terms of

- 1 Terphane in isolation, but also Terphane is not the only
- 2 game in town in the Brazilian market. It's under pressure
- 3 from non-Latin America firms and now you've got, you know,
- 4 just as Terphane's bringing on a 30,000 kiloton line, OPD
- 5 Films in Peru is doing it as well.
- 6 So I don't think it's fair to characterize
- 7 Brazil as this wonderland of, you know, monopoly prices.
- 8 That's not really what they're saying, but they're under
- 9 pressure there, and the market is over-supplied. So
- 10 something will have to be done.
- 11 CHAIRMAN BROADBENT: Okay. I think I will
- 12 yield to Vice Chairman Pinkert.
- 13 VICE CHAIRMAN PINKERT: Thank you, Madam
- 14 Chairman. I just have a couple of follow-up questions.
- 15 First of all, given that the affirmative determination in
- 16 the investigation was a threat determination rather than a
- 17 present injury determination, should we be considering the
- 18 facts that we discovered in the underlying investigation at
- 19 all in this review?
- 20 MR. McLAIN: Yes. I mean, those facts shouldn't
- 21 be sort of -- they should be kept in the perspective of what
- 22 you found that -- which was a finding of threat. But I
- 23 still think it's relevant in terms of the volume patterns
- 24 that subject imports were showing. The fact that the
- 25 Commission found that all industries were export oriented

1	including Brazil. And that competition in the U.S. market
2	occurs largely on the basis of price between highly
3	substitutable, subject imports, and the U.S. like products.
4	So I don't really see much that can't be usefully relied
5	upon here in terms of wanting to examine or sort of estimate
6	the likely situation if you took the orders away.
7	VICE CHAIRMAN PINKERT: Thank you. Now, of
8	course a lot of the discussion today has been focused on
9	cumulation. And in particular on whether Brazil should be
10	cumulated with the subject imports from the other countries.
11	If we do not cumulate, and we consider Brazil on its own,
12	what should the determination be?
13	MR. McLAIN: We should believe it should be
14	likely material injury from Brazilian imports and likely
15	material injury from cumulated Chinese and Emirate imports.
16	But I freely concede that once you significantly reduce the
17	size of subject imports that, you know, you have to think
18	harder about what's going to happen as opposed to the way
19	the analysis should proceed which is to say that there is no
20	relative distinction between these three countries in terms
21	of their ability and their incentive and the hammering
22	impact they're going to have on the U.S. industry.
23	VICE CHAIRMAN PINKERT: And, again, assuming that
24	we're not cumulating Brazil, how does the current state of
25	the demostic industry play into the analyzic of whether the

- 1 imports that would likely be coming in from Brazil would
- 2 have a materially injurious impact?
- MR. McLAIN: I think it's highly relevant. This
- 4 is, in our view, an unquestionably vulnerable U.S. industry.
- 5 So, if you look at just in isolation, Terphane's excess
- 6 capacity in 2015, we think that's enough by itself to
- 7 materially injure a vulnerable U.S. industry given that
- 8 their product is just going to compete against the U.S.
- 9 product on the basis of price in a major segment of the
- 10 market. And as we've heard that that will pull down pricing
- 11 across the board, taking low-margin commodity stuff
- negative, and destroying the margins on the higher end
- 13 stuff. So, we still think that applies, but, you know, our
- 14 prehearing brief focused on, you know, the cumulative
- analysis because we don't think there's any reason to
- 16 deviate from that.
- 17 VICE CHAIRMAN PINKERT: Thank you very much.
- 18 Thank you, Madam Chairman.
- 19 CHAIRMAN BROADBENT: Commissioner Williamson?
- 20 COMMISSIONER WILLIAMSON: Thank you. Mr. Kasoff,
- 21 Mr. Winn, do most of your customers buy a single PET film
- 22 product or a variety of products?
- 23 MR. WINN: Okay. I'll start. I think there's a
- 24 mixture of customers.
- 25 COMMISSIONER WILLIAMSON: Uh-huh.

1	MR. WINN: We certainly have some large customers
2	that buy one primary product and a small number of others in
3	other cases. And usually this is probably less true than
4	the other type that they'll buy five, ten, 15 different
5	types of products. Generally they are smaller customers
6	with smaller volumes.
7	COMMISSIONER WILLIAMSON: Okay. Mr. Kasoff?
8	MR. KASOFF: Yes, we see the same mix type of
9	effect. Some customers are one product and I would say more
10	of our customers are a variety of products.
11	COMMISSIONER WILLIAMSON: Uh-huh. Okay. Do your
12	contract sales usually involve multiple products?
13	MR. WINN: We have various contracts. We do
14	have, in fact, contracts that have four or five different
15	products that are included. In other cases we have
16	contracts that are specific to one particular product.
17	COMMISSIONER WILLIAMSON: Okay.
18	MR. KASOFF: I would say that most of our
19	contracts cover all the products that that customer does
20	purchase. I'd also add that the number of contracts that we
21	have is not does not cover the majority of our volume.
22	Most of it is non-contract.
23	COMMISSIONER WILLIAMSON: Okay.
24	MR. WINN: And just to add to what Ron just said,
25	we would say the same thing, that we have a significant

_	portion of our sales are not contractually obligated.
2	COMMISSIONER WILLIAMSON: Okay. So this ability
3	say to provide a wide range of products is not really a
4	competitive advantage in the sense a significant one to
5	any particular customer, you know, in terms of locking in
6	particular customers? I'm just trying to get an idea of how
7	significant that is.
8	MR. KASOFF: I would say that, yeah, we have to
9	look at it on a customer-by-customer basis.
10	COMMISSIONER WILLIAMSON: Yeah.
11	MR. KASOFF: What are they doing and what do they
12	need? There are certain customers in say a medical
13	application where it takes them a long time to qualify and
14	they don't really want to change a lot. But they have a
15	very strong need for a specialty product. Whereas some
16	other ones where there's they can use a commodity film,
17	there's really not a big deal there.
18	And in the specialty case, that is a major
19	competitive advantage if we do a contract for either party
20	to have a good reason to do a contract then we will do it.
21	If there's no good reason to do a contract, we'll just agree
22	price and move on, that type of thing.
23	Whereas with commodity type films, typically it's
24	a pricing arrangement sort of deal and it's to lock in and
25	the competitive advantage is less so in that case.

1	COMMISSIONER WILLIAMSON: Okay. Thank you.
2	Can you please comment now, either now or
3	post-hearing on the data presented in Exhibit 5 of
4	Terphane's prehearing brief that compares prices of PET film
5	in the U.S. and Brazilian markets?
6	MR. KASOFF: Did we address that already?
7	MR. McLAIN: I think we did touch on it. I
8	explained that we do have differences with their position on
9	just the pure comparison of relative prices between
10	different markets. But, yeah, we will discuss that in our
11	post-hearing brief. But what we keep coming back to is,
12	even if Terphane is right, it still doesn't matter because
13	they'll still have lots of excess capacity even after
14	they've finished filling demand in the Brazilian market.
15	COMMISSIONER WILLIAMSON: Okay. Thanks.
16	You have reported that raw material costs were
17	the single largest component of the cost of goods sold
18	during the period. Do you expect domestic feed stock prices
19	to fall in the reasonably foreseeable future given the fact
20	that the U.S. was becoming a leading supplier of low-cost
21	global gas and oil products?
22	MR. WINN: Yeah, we feel like at Mitsubishi that
23	there will be and there has been a drop in raw materials in
24	the last two or three months, and the average it's a drop
25	all over the world. And so the big drops that we see today

1	in terms of our basic raw materials, the terephthalmic acid
2	and monoethylene glycol, I think all suppliers will see a
3	drop in that price.
4	The natural gas price has been low for a very
5	long period of time, so we don't see a real large different
6	advantage today than we've seen for a very long period of
7	time.
8	COMMISSIONER WILLIAMSON: Okay. Thank you.
9	This was the question I was wondering about.
10	Thanks.
11	Let's see do you think the Commission should
12	exclude any particular domestic producer from the domestic
13	industry as a related party? I guess Mr. McLain this is for
14	
15	MR. McLAIN: We haven't really worried about that
16	question. You know, so our view is, you know, we don't
17	object to keeping everyone in the domestic industry.
18	COMMISSIONER WILLIAMSON: Okay.
19	MR. McLAIN: That doesn't change things for us.

MR. WINN: Yeah, I think in the information and data that's been provided, I think it indicates that the

surplus capacity in the U.S.?

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COMMISSIONER WILLIAMSON: Okay. Thanks.

global capacity. I was wondering, do you think there's a

Mr. Winn, in your testimony you mentioned surplus

1	U.S. is a net importer of material.
2	COMMISSIONER WILLIAMSON: Okay.
3	MR. WINN: There are cases and there have been
4	periods of time even though our capacity is lower than the
5	demand in the market, due to the low depressed prices, we're
6	having to shut down capacity.
7	COMMISSIONER WILLIAMSON: Okay.
8	MR. McLAIN: Commissioner, I think that's one of
9	the problems that the U.S. industry is facing is that
10	they're operating at not great rates of capacity
11	utilization. And yet the U.S. market doesn't have the same
12	sort of over supply situation that other markets have. It's
13	just that the low-priced imports just keep coming here and
14	that's just been a persistent problem and this is the reason
15	why we're here to address that.
16	COMMISSIONER WILLIAMSON: Okay. Thank you.
17	And maybe in the post-hearing you can assess how
18	the industry has adjusted to this situation in addition to
19	asking for a continuation of the orders.
20	MR. McLAIN: We'd be happy to do that.
21	COMMISSIONER WILLIAMSON: Okay. Thank you.
22	I was just wondering, do you agree with the
23	merchant market calculations in table C-2 of the staff

report? Do you have any problem with that? If you want to

do that post-hearing, you can.

24

1	MR. McLAIN: So I don't take up the Commission's
2	time, we'll address that post-hearing.
3	COMMISSIONER WILLIAMSON: That's fine. Thanks.
4	To what extent do U.S. producers rely on internal
5	consumption and transfers to relay the firms to maintain
6	output and profitability? And if you want to do that
7	post-hearing.
8	MR. KASOFF: Yes, we're one of those, but we
9	would like to do it post-hearing, please.
10	COMMISSIONER WILLIAMSON: Okay. Thank you.
11	Let's see, did I have any okay, Mr. Kasoff, in your
12	testimony you mentioned PET film use in photovoltaic cells.
13	Does this end use account for a significant volume of sales?
14	I think you indicated this sort of goes up and down. But
15	
16	MR. KASOFF: Yes, it does go up and down. And it
17	had peaked back in the 2010-11 period when there was global
18	legislation. Different countries had legislation that
19	promoted solar cells. That has waned quite a bit. The
20	demand is much less than it had been. However, it's still a
21	very good sized market and it still has some growth to it.
22	COMMISSIONER WILLIAMSON: Okay. Is it considered
23	a is the PET film used market and considered a commodity
24	grade or specialty grade?
25	MR. KASOFF: There's both in the market. So I

1	would say	well,	yeah,	there's	probably	a m	ajority of
2	commodity	grade at	this	point. I	But there'	s a	significant

- 3 enough share of specialty. Maybe I'd estimate 70/30
- 4 commodity to specialty.
- 5 COMMISSIONER WILLIAMSON: Good. Okay. I thank
- 6 you for those answers. Thank you.
- 7 CHAIRMAN BROADBENT: Commission Johanson.
- 8 COMMISSIONER JOHANSON: Thank you, Chairman
- 9 Broadbent. I have no further questions, but I would like to
- 10 thank you all for appearing here today.
- 11 CHAIRMAN BROADBENT: Commission Kieff.
- 12 COMMISSIONER KIEFF: I also have no further
- 13 questions and appreciate everybody's participation today as
- 14 well as the interaction from both sides in the post-hearing
- process with our interaction with both sides during the
- 16 hearing process. Thank you all very much.
- 17 CHAIRMAN BROADBENT: Commissioner Schmidtlein.
- 18 COMMISSIONER SCHMIDTLEIN: I actually have one
- 19 additional question. I feel a little bad now. But -- and I
- 20 feel like we've talked about this, but I just wonder, before
- 21 we leave here, can you, and maybe you can do it in the
- 22 post-hearing as well, but it would be helpful for me. In
- 23 terms of this question of commodity semi-specialty,
- specialty, and how much of each of those -- or I guess I
- 25 should say, how much of the subject versus non-subject or

1	the scope versus out of scope we can call it that
2	those comprise? Can you just can you simplify this and
3	walk me through for subject imports? How much of that is
4	commodity, specialty, semi-specialty?
5	MR. McLAIN: We certainly would be glad to get
6	into this in detail in the post-hearing. But, you know, the
7	Commission has typically found that the you know, just
8	talking about subject PET film, that the PET film tends to
9	be divided between commodity and, you know, higher than
10	commodity.
11	COMMISSIONER SCHMIDTLEIN: Right.
12	MR. McLAIN: Roughly at 60/40 or at a 70/30
13	split. You know, just referring to prior findings in
14	Commission PET film cases.
15	COMMISSIONER SCHMIDTLEIN: In the U.S.?
16	MR. McLAIN: In the U.S.
17	COMMISSIONER SCHMIDTLEIN: That's U.S.
18	consumption you're talking about?
19	MR. McLAIN: Yes.
20	COMMISSIONER SCHMIDTLEIN: Okay.
21	MR. McLAIN: And if you guys want to add to that.
22	MR. WINN: I'd just like to add that in our
0.0	

product that's subject, but we make a very wide spectrum of

facility in the United States we make only subject film.

And we make a wide spectrum. We don't make every single

23

24

1	the product from thin, thick, specialty, nonspecialty,
2	semi-specialty, it's all made on the same equipment, the
3	same people operate the same equipment to make those
4	particular products.
5	COMMISSIONER SCHMIDTLEIN: Okay.
6	MR. WINN: So it's very confusing and frankly
7	even within our industry within Mitsubishi, there are
8	arguments about well, what specialty, what semi-specialty,
9	and I can understand how difficult it is to understand.
10	A point that I would like to make about the
11	commodity specialty split is that we are very willing to
12	participate in higher levels of either one of those, but we
13	have to follow an economic model that has a payback for
14	those products that we make. And that's the driver. It's
15	not that we don't want to make commodity, or we don't want
16	to make a specialty, it's all driven by the pricing model
17	that's there. The equipment is there. It's very easy for
18	us to make a commodity grade packaging film.
19	We would love to make high volumes of this
20	material and expand every two or three years. We would like
21	to do that.
22	COMMISSIONER SCHMIDTLEIN: So for product that is
23	out of scope, that includes both commodity and specialty,
24	what could be considered commodity type products and
25	specialty type products as well?

1	MR. McLAIN: Under Terphane's view of the world,
2	and the Commerce scope decision that is under challenge by
3	us at the Court of International Trade right now, yes.
4	Because that was the departure that we see there is that
5	they said that Terphane's commodity coextruded films can be
6	considered equivalent PET film when we don't think there's
7	any resemblance to the prototypical type of equivalent PET
8	film which is Cronar and estar which is a very different
9	film from these Terphane commodity packaging films. But
10	and we will hope to clarify all of this in the post-hearing
11	brief.
12	COMMISSIONER SCHMIDTLEIN: Okay.
13	MR. McLAIN: But the point I would like to leave
14	you with is I think it's incorrect for Terphane to at least
15	imply that there is a significant value difference between
16	the non-subject space and the subject space and that that's
17	one more reason why it would focus on non-subject because
18	better to be in the higher-valued space. I ask that you
19	and we will present this in our post-hearing brief but it's
20	instructive to compare the average unit values of their
21	subject and non-subject home market shipments during the
22	period of review. I think that's quite revealing that that
23	conception of the relative values doesn't hold water.
24	COMMISSIONER SCHMIDTLEIN: Okay. And so just two
25	follow upg So when we talk about there being a global

- glut, a global oversupply, since these products can be
- 2 shifted between commodity versus specialty, you're not
- 3 trying to distinguish -- you can correct me if I'm wrong,
- 4 right, are you trying to distinguish or not trying to
- 5 distinguish between those two when we say, there's an
- 6 oversupply of capacity, it covers it all; is that --
- 7 MR. McLAIN: It does. It does because the
- 8 subject versus non-subject is mostly a legal construct in
- 9 the U.S. trade remedies world --
- 10 COMMISSIONER SCHMIDTLEIN: Right.
- 11 MR. McLAIN: -- rather than -- you know, it's not
- 12 like you will read a widely used industry publication and
- they'll say now we'll talk about non-subject.
- 14 COMMISSIONER SCHMIDTLEIN: Uh-huh. Right.
- MR. McLAIN: It's just -- so we're talking about
- the whole enchilada, but when we say Terphane is going to
- 17 have significant excess capacity for subject film, that is
- 18 assuming that non-subject demand grows at robust rates and
- 19 not-subject demand grows at robust rates, there is still
- 20 significant excess demand that is readily available to use
- 21 to make subject product.
- 22 COMMISSIONER SCHMIDTLEIN: Okay. All right.
- 23 That's helpful. All right. I don't have any further
- 24 questions. Thank you.
- 25 CHAIRMAN BROADBENT: Okay. If Commissioners have

1	no further questions, does the staff have any questions for
2	this panel?
3	MR. McCLURE: Thank you, Madam Chairman. Jim
4	McClure, Office of Investigations. Staff has no questions.
5	We would like to thank all the panel participants for
6	coming. The best information we get is from the folks who
7	are really on the ground.
8	CHAIRMAN BROADBENT: Do those in opposition have
9	any questions for this panel?
10	MR. JONES: No questions, Madam Chairman, thank
11	you.
12	CHAIRMAN BROADBENT: Thank you. In that case I
13	would like to congratulate the panel on a succinct,
14	to-the-point presentation. We appreciate your well-chosen
15	words. In that case I think it's time for our lunch break.
16	We will resume at 12:30. The hearing room is not
17	secure. So please do no leave confidential business
18	information out. And I want to again thank all the
19	witnesses for coming today.
20	(Whereupon, at 11:30 a.m., the hearing was
21	recessed to resume this same day at 12:30 p.m.)
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23	
24	
25	

1	AFTERNOON SESSION
2	MR. BISHOP: Will the room please come to order?
3	CHAIRMAN BROADBENT: Thank you Mr. Secretary.
4	I want to welcome the afternoon panel to the ITC. I would
5	like to again remind all the witnesses to speak clearly into
6	the microphone and state your name for the record for the
7	benefit of the court reporter. You may begin when you are
8	ready.
9	MR. JONES: Thank you Madam Chairman. My name
10	is Steve Jones. I'm with the law firm of King & Spalding
11	and I'm here today on behalf of Terphane Incorporated and
12	Terphane, Ltda. I'm accompanied by Mike Taylor of King &
13	Spalding and I'd like to introduce our industry witness, Mr.
14	Dan Roy the General Manager of Terphane. Dan?
15	STATEMENT OF DANIS J. ROY
16	MR. ROY: Thank you. Good afternoon. My name
17	is Dan Roy I'm the General Manager of Terphane, Inc. in
18	Bloomfield, New York. I've worked in the PET film business
19	for about 25 years and for Rhone Poulenc Films and Terpahne
20	for a total of about 16 years. Starting as a Product
21	Manager before holding positions in the U.S. and Europe as a
22	Sales and Marketing Manager and then as a Sales and
23	Marketing Director. I assumed my current position in 2006.
24	As General Manager of Terphane, I am
25	responsible for production, marketing and sales of

1	Terphane's PET film in Brazil, the United States and in all
2	of our export markets. In other words, I coordinate and
3	manage Terphane's production and sales strategies in all
4	markets.
5	Terphane's production facility in Cabo de Santo
6	Agostinho, Brazil was established in 1979 under the
7	management of Rhodia, and Terphane was founded in 1998 when
8	Rhone Poulenc spun off that business. Terphane's U.S.
9	production facility was acquired from Kodak in 1988. The
10	company was acquired by Tredegar Corporation, which is
11	headquartered in Richmond, Virginia in 2011.
12	At the outset, I would like to say that Terphane
13	understands that the Commission found a disconnect between
14	the positions we took in the original investigation and the
15	evidence we placed on the record to support those positions
16	That certainly was not intentional, but we have endeavored
17	through our counsel in this proceeding to provide the
18	Commission with as much information as possible to support
19	our positions.
20	Furthermore, the evidence on the record
21	demonstrates that Terphane has followed the strategy it
22	described during the original investigation. Terphane has
23	increased its focus on sales in the Brazilian home market
24	and regional export markets, while exports to the United
25	States have been non-subject, value-added and specialty

1 films.

7

2 In that light, my intent today is to explain

3 Terphane's strategy and goals for producing and selling PET

4 film and to demonstrate why Terphane poses no threat to the

5 U.S. industry producing PET film if the Brazil order is

6 revoked. We have provided copies of our current business

plans and future forecasts to the Commission and for

8 competitive reasons I will not be able to discuss the

9 specific details of those plans.

10 But I can outline our strategy in a general way

11 for you today. In short, our strategy is to increase and

12 maximize our market share in Brazil and in our regional

13 export markets, and to continue to supply a relatively small

14 volume of non-subject specialty products to customers in the

15 United States.

16 Before I proceed further, it might be helpful to

define some of the terms I will use in this presentation.

18 I will call products that are subject to the scope of the

19 order "subject" films. These films are almost entirely

20 basic, commodity films, such as the products for which the

21 Commission collected pricing information -- plain films,

22 corona treated films, and chemically treated films.

23 These are types of films that producers in China

24 and the UAE focus on and export in significant quantities to

25 the United States. I also will be referring to "commodity"

1	films and "specialty" films. This is how we categorize the
2	products at Terphane.
3	Commodity films include subject films, but they
4	also include some films that are not subject such as some of
5	our copolymer resinous surface films that Commerce
6	determined were outside the scope of the order. For
7	example, our 10.21 product is a commodity film that is
8	non-subject merchandise. Also, it is important to
9	understand that while we at Terphane refer to such copolymer
10	resinous surface films as commodity films, in the
11	marketplace they are reviewed by many as specialty films.
12	Specialty films include products with special
13	performance attributes that can be added in several ways
14	such as in-line during the extrusion and casting process or
15	during the stretching and annealing processes. Attributes
16	can also be added off-line using secondary process
17	equipment, such as various types of coating and metallizing.
18	Therefore, with very few exceptions, subject film
19	is commodity film, but very little subject film is specialty
20	film. Not all of commodity film is subject film. In other
21	words, subject film is essentially a subset within the
22	commodity film category. So "commodity" versus "specialty"
23	is not the same thing as "subject" versus "non-subject".
24	Last month, Terphane's Brazilian plant started
25	its fourth PET line which we call P4. Prior to starting

1	this new line, our plant in Brazil had a nameplate capacity
2	of about 34,000 tons. That capacity included production of
3	both subject and non-subject films. We have been
4	essentially sold out and have been losing business
5	opportunities in the Brazilian home market and South
6	American export markets that are the focus of our business
7	due to this lack of capacity.
8	The public import and export data in the
9	pre-hearing report show Brazil's exports of PET film
10	declining over the period as the home market consumed
11	increasing portions of our production. We therefore
12	requested and received approval from Tredegar in 2012 to
13	install the new P4 production line. Because it is
14	impossible immediately to produce to full capacity, we hope
15	o ramp P4 up to its capacity of about 28,000 tons over the
16	next 18 months or so. This ramp up period is necessary for
17	technical reasons but it also has the benefit of allowing
18	Terphane gradually to ramp up production so that we do not
19	flood the market with new product.
20	In addition, it is important to recognize that
21	when we started P4 production last month, we stopped
22	production of our oldest line, which had annual production
23	capacity of 3,300 tons. We have no plan to restart that
24	line. As part of the expansion project in Brazil, we also

added a new metalizer with the capacity of $3,700\ \text{metric}$ tons

	per year.
2	Whether and when we utilize our full P4 capacity
3	in Brazil will depend primarily on demand and growth in the
4	Brazilian market and in our regional export markets such as
5	Argentina and Chili. Based on our current projections, we
6	expect to be able to use all of our available capacity by
7	2017.
8	Terphane's strategy is to maintain and strengthen
9	its leadership position in Brazil by offering a broad range
10	of products and services, namely destined for flexible
11	packaging applications as well as growing opportunities for
12	industrial applications as these markets continue to grow.
13	Having a production facility in Brazil enables us
14	to offer short lead times and the ability to be a responsive
15	partner to our Brazilian customers. Our long-term
16	relationships with Brazilian converters and end users
17	reflect our commitment to promote the use of PET film, to
18	develop new products and continue to invest in our
19	production assets to meet the growing demand of PET film in
20	Brazil.
21	In other Latin American countries our strategy
22	also is to be the preferred supplier of PET film with the
23	focus in the last few years on specialty PET film sales.
24	This focus is a result of capacity constraints and a lack of
25	availability to offer the full range of products needed by

1 these customers.

2.

market share in Latin America and regain the leadership position we once held by being able to offer the same range of products to customers in those markets as we currently offer in Brazil. We have been servicing the Latin American market for over 30 years and have maintained an extensive distribution network in place to service our customers and take advantage of the growth opportunity offered by these important markets for our products as we increase our capacity.

Our North American market strategy differs from our strategy in Latin America as our focus in North America is to be a niche player and offer specialty PET film mainly for flexible packaging applications. The target segments are clear barrier, heat sealable, peelable and modified surface films such as high and low COF and matte which are augmented by sales of high performance print grade PET film required for some applications. These types of films are non-subject merchandise. We do not intend to export subject merchandise to the United States.

Therefore, our intent is to use our new capacity primarily to serve Brazilian customers with commodity film and it is important to emphasize that Terphane sales in Brazil and in the regional export markets are primarily

1 commodity film, including subject film. Whereas, our sales 2. in the United States are primarily non-subject commodity 3 film and specialty film. 4 Our ability to use our new capacity primarily to 5 serve Brazilian purchasers of commodity film will free up 6 capacity from our other lines to focus on increasing sales 7 of specialty products in Brazil and other markets including the United States. 8 9 In Brazil we are the market leader and we have relationships with all the major purchasers. Many of them 10 11 have been purchasing film from us for decades. We supply 12 many of these customers with all of their film needs from 13 subject film to specialty film. Although the specialty 14 film market in Brazil is not as large as in the United 15 States, it is growing quickly as the Brazilian economy 16 develops. We expect this trend to continue and for the 17 18 specialty film side of our business to grow faster than the commodity side of the business. 19 20 Aside from one small, accidental shipment in 21 2009, we have not imported subject film from Brazil into the 22 United States since the order was imposed. Instead, at our U.S. manufacturing facility, we have manufactured some 23 24 subject film in the United States and we will continue to do that to serve relatively small customer demand. But we have 25

2	United States. That is simply not the market we target.
3	Specialty non-subject film is our target market in the
4	United States.
5	There are several reasons for this. First, our
6	production capacity in Brazil is primarily intended to
7	supply customers in Brazil. This has always been the case
8	and it is even more so today than it was during the original
9	period of investigation. Since the order was imposed, our
10	product mix has changed and we are producing far less
11	subject merchandise than we did at that time.
12	Second, we have never added capacity in Brazil
13	with the intent of increasing exports of subject merchandise
14	to the United States. If all goes well with our new P4
15	line, we hope to use it primarily to make commodity film for
16	customers in Brazil. All of the data behind this business
17	goal are confidential we made them available to you as an
18	exhibit in our foreign producers questionnaire response. I
19	am able to say now however, that the Brazilian markets
20	product mix is tipped much more toward the commodity end of
21	the spectrum than the United States where value added
22	specialty films are a focus, this will continue for the
23	foreseeable future.
24	While we plan to produce commodity film on the
25	new line we are not planning to produce subject merchandise

no intention to import subject film from Brazil into the

1	on this line, thus far we have not produced any and we have
2	no plans to produce any. Instead we intend to produce the
3	non-subject films like our copolymer resinous surface films
4	on P4. We also hope it will free up some capacity to make
5	and export non-subject, specialty film for customers in the
6	United States.
7	Third, there will be sufficient market demand in
8	Brazil and in Latin American export markets to absorb this
9	new capacity. In fact, we are extremely excited to have
10	new capacity available to market to our customers in Brazil
11	and other Latin American markets. We have been forced to
12	forego business opportunities in Brazil over the past three
13	years due to lack of capacity. Having this new capacity
14	will enable us to increase our sales and achieve our market
15	share goals in Brazil and other Latin American markets.
16	It is important to remember, however, that our
17	new capacity is not coming on line all at once. We intent
18	to bring the new P4 line up to full speed gradually,
19	hopefully reaching full capacity utilization over the next
20	18 months or so. It is also important when considering our
21	capacity, to keep in mind that production machinery must
22	routinely be taken down for maintenance. Thus, practical
23	capacity is always somewhat lower than nameplate capacity.
24	Fourth, commodity film prices are higher in
25	Brazil than they are in the United States. This difference

1	is not a sudden development commodity film prices have
2	been higher in Brazil for many years, and we expect that
3	they will continue to be higher in the future. Thus, we
4	have a strong incentive to maximize our sales in Brazil.
5	Prices are higher in Brazil for a number of reasons
6	including anti-dumping duty orders covering imports from
7	Mexico, UAE and Turkey and pending investigations that
8	should be completed by March 2015 against imports from
9	China, Egypt and India.
10	We expect those investigations to be successful
11	and for orders to be imposed. We seek to ensure that
12	import pricing in the Brazilian market is fair, and we will
13	monitor import competition carefully and not hesitate to
14	seek relief under the Brazilian anti-dumping law if we are
15	being injured by unfair pricing.
16	Fifth, we are not set up, either from a
17	production or a marketing standpoint to compete for sale in
18	the United States of subject merchandise with large
19	producers such as the petitioning companies, the new plants
20	installed in the United States by Polyplex and Uflex, or
21	imports from China and the UAE.
22	In fact, because of the substantial new capacity
23	installed in the United States since the order was imposed,
24	which was intended primarily to produce subject film, we are
25	far less capable of competing in this segment of the market

chan we were during the original period of investigation
when we held an extremely low market share.
We are not interested in this relatively high
volume, low margin sales of subject film. Frankly, it
would not be economically practical for us to compete in
that segment of the market. Instead, our focus in the
United States is on specialty, niche, non-subject products
that require a high degree of technical support and service
places where we believe we bring value.
This is where we can be competitive in the U.S.
market and this is where our focus will be. In the rare
instances where we sell merchandise that meets the scope
language to U.S. customers, it is a specialty film that is
made in our U.S. facility.
In contrast with our situation, producers in
China and the UAE are highly export-oriented and focus on
the production and sale of subject merchandise. They have
the type of production facilities in scale to be competitive
for sales of subject merchandise in the U.S. market.
In fact, whereas Terphane had just one incidental
import shipment of subject merchandise from Brazil after the
order was imposed, imports of subject film from China and
the UAE continued at significant and increasing volumes.
The interest of the Chinese and UAE producers to compete for

the subject film business in the United States could not be

1	clearer. In contrast, Terphane has neither the interest
2	nor the ability to compete for this business.
3	In short, Terphane is not interested in selling
4	subject film in the United States. We have not done it, do
5	not intent to do it and have strong incentives not to do it.
6	In all of these ways we are different than the Chinese and
7	UAE producers. We hope you will conclude that there are
8	significant differences between Brazil on the one hand and
9	China and the UAE on the other and that you will consider
10	imports from Brazil in isolation and make a negative
11	determination in this review.
12	Thank you for your attention and I look forward
13	to answering your questions.
14	STATEMENT OF STEPHEN A. JONES
15	MR. JONES: Thank you, Dan. This is Steve
16	Jones on behalf of Terphane. I would like to discuss
17	Terphane's position that imports from Brazil should not be
18	cumulated with imports of subject merchandise from China and
19	the UAE.
20	The statute gives the Commission discretion to
21	cumulate in sunset reviews, if certain statutory conditions
22	are met, but prohibits cumulation if the Commission
23	determines that imports are likely to have no discernible
24	adverse impact on the domestic industry.
25	If the statutory conditions are met and

1	imports are likely to have a discernible adverse impact on
2	the domestic industry, the Commission still may exercise its
3	discretion not to cumulate, if it finds that the imports in
4	question are likely to compete under different conditions of
5	competition after revocation of the orders.
6	In this case, imports from Brazil are likely
7	to have no discernible adverse impact on the domestic
8	industry. But regardless, the Commission's precedent also
9	demonstrates that cumulation would be inappropriate in this
10	case, due to likely differences in the conditions of
11	competition.
12	Imports from Brazil are not likely to have any
13	discernible adverse impact on the domestic industry, because
14	Terphane is home market oriented, ceased its exports of
15	subject merchandise to the United States six years ago, and
16	is not going to resume exports of subject merchandise if the
17	order is revoked.
18	Petitioners have argued that Terphane ceased
19	exports of subject merchandise because of the order. That
20	assertion is inconsistent with the record evidence, which
21	shows that Terphane's business plan for sales of the subject
22	merchandise is to focus on the Brazilian market and regional
23	export markets.
24	Terphane's confidential data show that its
25	export activity has been minimal compared to its sales in

1	Brazil, and to the extent exports occurred, they went
2	primarily to other markets in South America. In short, the
3	Brazilian home market drives Terphane's business strategy,
4	and this emphasis will continue in the future.
5	As Mr. Roy testified, execution of the
6	business plan is closely coordinated by Terphane's Brazilian
7	and U.S. operations. The plan does not envision exports of
8	subject merchandise to the United States, and Terphane
9	Limitada can ship to the U.S. market only through Terphane,
10	Incorporated.
11	The Commission has previously relied on close
12	regional coordination in finding that imports were unlikely
13	to have were likely to have no discernible adverse impact
14	on the domestic industry. To reach a contrary conclusion in
15	this case, the Commission would need to determine that it is
16	likely to Terphane will either change its business plan, or
17	act in ways that are contrary to its business plan, and
18	there is no evidence to support either conclusion.
19	Terphane's demonstrated lack of interest in
20	the U.S. market and focus on home market supply are similar
21	to the situation in Carbon and Certain Alloy Steel Wire Rod
22	from Brazil, Indonesia, Mexico, Moldova, Trinidad and Tobago
23	and Ukraine, where the Commission made a finding of no
24	likely discernible adverse impact with respect to imports
25	from the likeraine, based on the industry a demonstrated lask

1	of interest in the U.S. market, and its focus on supplying
2	the home market. The Commission should reach the same
3	conclusion here.
4	The record of this review also confirms that
5	Terphane Limitada has strong economic incentives not to
6	export subject film to the United States. In other words,
7	its business plan makes sense. While much of that evidence
8	is confidential, the public record confirms that the growth
9	of PET film demand in Brazil has been the highest in Central
10	and South America. Available third party forecasts indicate
11	that this will continue through 2018.
12	Terphane could not meet this increasing demand
13	in Brazil and elsewhere in Latin America at its current
14	production levels, as Terphane Limitada has installed, or is
15	in the process of installing and has installed its new P4
16	film line to serve those markets.
17	As Mr. Roy explained in his testimony,
18	Terphane does not intend to use its new P4 line to produce
19	subject film for the U.S. market. Instead, by serving
20	primarily commodity film producers at home, this new line
21	will free up other capacity to produce non-subject products,
22	some of which will be exported to the United States. There
23	is no evidence to suggest, however, that Terphane will not
24	faithfully execute its plan.
25	Terphane's home market has numerous

1	advantages, including growing demand, higher sales prices,
2	tariff advantages, anti-dumping protection and strong
3	customer relationships. Together, these factors create
4	strong economic incentives for Terphane to remain focused on
5	its Brazilian home market and regional export markets, and
6	not to try to export subject merchandise to the U.S.
7	Terphane provided the Commission with
8	confidential data, for example, comparing its commodity PET
9	film prices in Brazil and North America. There is no
10	question that Brazil is more favorable market for Terphane
11	for commodity film. Prices in Brazil are likely to remain
12	favorable, based on a number of factors we discussed in our
13	brief.
14	Because Terphane Limitada has not exported
15	subject merchandise to the United States since 2009,
16	coordinates its business plan with its U.S. affiliate
17	Terphane, Incorporated, which controls all imports from
18	Brazil, and has strong economic incentives to focus on
19	developing its home and regional markets, revocation of the
20	order on PET film from Brazil would likely have no
21	discernible adverse impact on the domestic industry.
22	Accordingly, the Commission should determine
23	that cumulation of imports from Brazil with those from China
24	and the UAE is prohibited in this case. Even if the
25	Commission finds that cumulation is permissible under the

1	statute, however, it should exercise its discretion not to
2	cumulate, because imports from Brazil are likely to compete
3	under different conditions of competition.
4	In contrast with Brazil, the industries in
5	both China and the UAE are likely to play a substantial and
6	increasing role in supplying the U.S. market for subject
7	film if the orders are revoked. In addition, Terphane's
8	product mix is completely different from producers in China
9	and the UAE because Terphane focuses on non-subject PET film
10	in the U.S. market.
11	The company's strategy is to focus on the
12	Brazilian and regional export markets, for sales of subject
13	and commodity film. This case is therefore similar to
14	Helical Spring Lock Washers From China and Taiwan and
15	Magnesium From China and Russia.
16	In Helical Spring Lock Washers, the Commission
17	identified a difference in product mix, which constituted a
18	difference in conditions of competition, such that the
19	imports should not be cumulated. Similarly, in Magnesium
20	From China and Russia, product mix was a factor in the
21	decision to decumulate Russia, where the Commission found
22	that "Imports from Russia have been and are likely to remain
23	primarily pure magnesium, whereas the scope of the order
24	with respect to China is limited to alloy magnesium."
25	In these cases and others, the Commission has

1	found that a producer's focus on a different mix of products
2	than producers in other subject countries may constitute a
3	difference in conditions of competition, such that imports
4	should not be cumulated.
5	Terphane Limitada has focused and will
6	continue to focus on non-subject and specialty PET film with
7	respect to the United States, making imports to the United
8	States of subject film making is likely to focus on
9	exports of non-subject and specialty PET film to the United
10	States, making any imports to the United States unlikely to
11	compete with imports from China and the UAE if the orders
12	are revoked.
13	The Commission should also decline to cumulate
14	imports from Brazil on the basis of differences in the
15	conditions of competition, in cases where Brazil's export
16	orientation differed significantly from other subject
17	countries. See, for example, Hot-Rolled, Flat-Rolled Carbon
18	Quality Steel Products From Brazil, Japan and Russia, where
19	the Commission did not cumulate subject imports from Brazil,
20	because during the review period the Respondent's home
21	market shipments ranged between 85 and 95 percent of total
22	shipments, and the Commission found it unlikely that this
23	trend would change.
24	Similarly, in Silica Manganese From Brazil,
25	China and Ukraine, the record in that case showed that the

Τ.	Respondent shipped the majority of its merchandise
2	domestically during the review period, and otherwise focused
3	on Central and South America, American or European markets.
4	The Commission determined not to cumulate imports from
5	Brazil with the other subject countries.
6	Again, the record in this case demonstrates a
7	near-exclusive focus on home and regional markets, and there
8	is no evidence that Terphane has any incentive to abandon
9	that approach and shift to an export orientation of subject
10	merchandise to the United States, to compete with subject
11	imports from China and the UAE.
12	Finally, in light of the significant
13	differences in capacity and export orientation between
14	Brazil on the one hand and China and the UAE on the other,
15	the prehearing report confirms that Chinese PET film
16	producers possess "the capability to respond to changes in
17	demand with large changes in the quantity shipped to the
18	U.S. market, " and the "main contributing factors to this
19	degree of responsiveness of supply are available capacity
20	and the existence of alternate markets."
21	Chinese producers' capability to quickly
22	respond to changes in demand with large changes in the
23	quantity shipped to the United States is evidenced by the
24	fact that China's exports increased from 204 million pounds
25	in 2008 to 404 million pounds in 2013.

1	With respect to the UAE, the Commission staff
2	likewise concluded that "UAE producers likely have the
3	capability to respond to changes in demand with large
4	changes in the quantity shipped to the U.S. market." In
5	contrast, the staff found that Terphane Limitada "likely has
6	the capability to respond to changes in demand with small
7	changes in the quantity shipped to the U.S. market."
8	The size and ability of producers in China and
9	the UAE to flood the U.S. market with imports if the orders
10	are revoked are clearly distinct from Brazil's inability and
11	lack of interest in exporting significant quantities of
12	subject film to the United States.
13	Terphane's new P4 line will not enable it
14	compete with imports of subject merchandise from China and
15	the UAE in the U.S. market. Terphane's capacity growth is
16	specified and targeted for sale in Brazil and in regional
17	export markets, and it will not enable Terphane Limitada to
18	compete on anywhere close to equal footing with producers in
19	China and the UAE in the United States.
20	Terphane's small share of global PET film
21	production will not change significantly when the new
22	production capacity associated with Terphane Limitada's P4
23	line, which is estimated to add only 28,000 metric tons of
24	new nameplate capacity, and again which is not intended to
25	produce subject merchandise.

1	Moreover, the capacity will not be fully
2	available for 18 months or so, and the net increase will be
3	lower than the new capacity, as noted earlier.
4	In conclusion, compared to China and the UAE,
5	Brazil's capacity to produce subject merchandise is small
6	and will remain small. The abilities of Terphane Limitada
7	on the one hand and the producers in China and the UAE on
8	the other, to export significant quantities of subject
9	merchandise to the United States if the orders were revoked
10	are simply not comparable.
11	The evidence clearly demonstrates that Brazil
12	operates under significantly different conditions of
13	competition than China and the UAE, and that cumulation is
14	not appropriate in this case.
15	We have just a couple more points in our
16	presentation, a couple more issues to discuss briefly.
17	First on capacity and then I'll have Mike Taylor speak about
18	scope.
19	The capacity Terphane's capacity is a
20	central issue in the case. I think, as I said in my opening
21	statement, I think that the Petitioners' case here against
22	Terphane hinges on the Commission's acceptance of what we
23	think is an unreasonable estimate of Terphane's capacity to
24	produce subject merchandise.
25	We submit that Petitioners' capacity

1	calculations are incorrect for the following reasons.
2	Terphane properly allocated its capacity between subject and
3	non-subject film based on relative production volumes in
4	each period. This is a methodology that the Commission
5	commonly uses, and in fact the Commission's instructions
6	expressly require capacity be allocated based on
7	representative product mix. Terphane complied with those
8	instructions in its questionnaire response.
9	It would be particularly inappropriate to
10	assign all unused capacity to subject merchandise, given
11	that subject merchandise accounted for a small and declining
12	portion of total capacity and production during the Period
13	of Review.
14	Furthermore, particularly in recent periods,
15	Terphane has been effectively operating at full capacity, or
16	at least very high capacity utilization. Mr. Roy testified
17	that the decision to add capacity was made because Terphane
18	was unable to take advantage of business opportunities in
19	the Brazilian home market and the Latin American regional
20	export markets.
21	With respect to the new capacity added by the
22	P4 line, which again is 28,000 tons, which we would submit
23	is not massive by any standard, it is incorrect and
24	distortive to allocate all of that capacity to the
25	production of subject film. This disregards again

1	Terphane's relative production volumes during the Period of
2	Review, and Terphane's representative product mix, as well
3	as the business plan information submitted by Terphane.
4	Petitioners make the assumption that the P4
5	line will be operating at full nameplate capacity in 2015.
6	However, Terphane is starting up the new machines gradually,
7	and will reach full capacity hopes to reach full capacity
8	within the next 18 months or so.
9	In addition, as P4 is brought up, Terphane may
10	replace older capacity. As Mr. Roy testified, that's
11	already been done to some extent. So the net increase will
12	be less than the amount of new nameplate capacity associated
13	with P4.
14	The Petitioners also argue that all of the
15	expected market growth in Brazil and elsewhere will be in
16	subject film, and that there will be zero growth in sales of
17	Terphane's other products. Well now that assumption is just
18	unreasonable. There's no evidence to suggest that demand
19	for subject film will be greater than demand for non-subject
20	film.
21	In fact, the evidence indicates that demand
22	for non-subject film is growing in Brazil and in Terphane's
23	regional export markets, and Terphane's relative production
24	of subject film has declined during the period.

Finally, the Commission cannot determine what

1	is likely based on an assumption that is not tied to reality
2	in any way. Capacity projections for Terphane must be based
3	on Terphane's historical experience and its business plan.
4	Now I'd like to give the floor to Mr. Taylor.
5	STATEMENT OF MICHAEL TAYLOR
6	MR. TAYLOR: Good afternoon. Thank you very
7	much for having us today, and very quickly I would just like
8	to address the scope issues, which were raised this morning.
9	They weren't a big focus of the brief, the original
10	pre-hearing briefs. But we would like just to clarify and
11	would be happy to answer additional questions.
12	But as Petitioner's counsel recognized, scope
13	is a legal construct, and the scope definition that is put
14	forward in the second sentence, and I'm quoting, "excluded
15	are metallized films and other finished films that have had
16	at least one of their surfaces modified by the application
17	of a performance-enhancing resinous or inorganic layer more
18	than 0.00001 inches thick."
19	Terphane has never considered its copolymer
20	resinous surface films, as 1021 and other serious films are
21	set out in the scope ruling, which was attached to our
22	pre-hearing brief, to be subject merchandise. They didn't
23	include inspect them and treat them as subject
24	merchandise in the original investigation. They never
25	treated them as subject merchandise, and in fact we have a

2	It is under appeal. Petitioners have appealed
3	that, but it makes very clear that those films are not
4	subject merchandise. What we heard today was that the
5	competition is focused on commodity films. Well, 1021 and
6	the other copolymer surface films, they do compete to some
7	extent with some commodity films, but they also compete with
8	specialty films.
9	It's a product that has a at the
10	co-extrusion stage, has a copolymer surface layer on top of
11	the surface layer is known as a copolymer layer that is
12	greater than 0.00001 inches thick, which adds additional
13	enhancing qualities, that helps with printing and heat
14	sealability and a bunch of other aspects that go to that.
15	So it is not a pure it is not a simple
16	commodity film. It is a higher specialty film. Terphane
17	treats it in its reports, has called it commodity films, as
18	Mr. Roy talks about, because this is what they use in the
19	U.S. market for their products, but it is not subject film.
20	We'll be happy to go into additional detail in
21	answering questions. But in looking in their business model
22	and their activities, we believe that's important for the
23	Commission to understand as well.
24	MR. JONES: Madam Chairman, that concludes our
25	presentation and we'd be happy to entertain your questions

scope ruling now from the Commerce Department.

1	Thank you.
2	CHAIRMAN BROADBENT: Thank you. I want to thank
3	the witnesses for taking time from their businesses to be
4	with us. We appreciate your statement, Mr. Roy.
5	This afternoon we'll begin our questioning with
6	Vice Chairman Pinkert.
7	VICE CHAIRMAN PINKERT: Thank you, Madam
8	Chairman. And I join the Chairman in thanking Mr. Roy for
9	being here today to help us understand these issues.
10	You talked in the testimony today about how
11	Terphane, Inc. controls any exports to the United States
12	market by its Brazilian affiliate. And I'm wondering if you
13	can give us some idea of what circumstances would cause
14	Terphane, Inc. to permit that exportation to the U.S.
15	market? Is there a policy on that?
16	MR. ROY: There is no written policy. It's a
17	strategy that all of our planning is done. We have a global
18	planning environment which includes the preparation of
19	budgets, the business plan, all the way through planning how
20	we will use our capacity. It also involves our supply chain
21	people because we need materials to do this. So to answer
22	your question, it is following a plan that we have set. And
23	this plan is not a short-term plan. It's a plan that
24	evolves over a period of time that we constantly work at.
25	But it is essential when we started going into the specialty

Т	film business to stay true to that strategy. There's a lot
2	of investment in R&D. We are vertically integrated, so we
3	make our own specialty resin, so we don't depend on outside
4	suppliers for a lot of this value or performance enhancement
5	that we add. So it is critical that we control how we use
6	the equipment and what we market in the different markets
7	very closely. And that it stays in line with the strategy
8	that we have put in place. I hope this answers your
9	question, sir.
10	VICE CHAIRMAN PINKERT: Well, more specifically,
11	what I'm trying to get at is, what would be the logic of
12	Terphane, Inc. blocking exports of commodity product if the
13	domestic company is focused more on the specialty side? Why
14	wouldn't the company simply permit any commodity product
15	from Brazil to come into the U.S. market?
16	MR. ROY: Because our primary goal is to grow the
17	market in Brazil. Over the last two or three years as our
18	capacity was fixed, and the market continued to grow, we
19	actually lost market share in Brazil. This was not by
20	choice. This is what happened. So the focus is to once
21	again, is to take that new capacity we're adding, okay, and
22	regain that market share that we had to let go.
23	Second to that is the regional markets. We
24	consider the regional markets those countries surrounding or
25	hordering Propil to almost like our home market. Welve had

1	such a long relationship with these people, we've been
2	supplying them for over 30 years, that in essence they are
3	our home market. And a lot of the converter customers we
4	have in Brazil, in fact have operations also in surrounding
5	countries.
6	So what's blocking us from sending commodities to
7	the U.S. is first and foremost that strategy is to regain
8	that market share that we let go in Brazil and, two, to
9	regain that leadership position we once had in those
10	surrounding countries.
11	We have no interest to sell commodity films, no,
12	I'll call commodity low high-volume, low price into the
13	United States. It just doesn't make sense. And on that
14	basis, I will add that it would have been rather difficult
15	to justify the massive investment that we just made in
16	Brazil, to our new leadership, new ownership at Tredegar.
17	VICE CHAIRMAN PINKERT: Okay. But is there
18	anything about the operations in the U.S. that would make it
19	disadvantageous for the operations in the U.S. to have
20	exports coming from Brazil of the commodity product?
21	MR. ROY: Absolutely. And I'll refer back to
22	something that was mentioned this morning. This domino
23	effect that was discussed where the pricing structure in
24	polyester much like other products is dependent on a
25	foundation. And the foundation price, I'll call it, is

- 1 really that commodity film. That is really a support film
- 2 that is predominantly used by most converters in the
- 3 industry.
- 4 And when I say this, I talk about packaging.
- 5 We're in a packaging market, so I can't comment on the other
- 6 segments. So if we allow that base pricing to go down in
- 7 the market, it impacts everything else we're doing. It
- 8 impacts the focus of our business which is specialty
- 9 products.
- So it would be contrary to just business logic to say we're going to bring in film at lower prices so that all of our existing pricing structure for value add specialty
- products will have to follow suit and then collapse or
- decrease as a result of it. It just doesn't make sense.
- 15 MR. TAYLOR: Commissioner Pinkert, if I could
- 16 also add. Mr. Winn this morning testified that low-end
- 17 products prevent even U.S. producers today, with the order
- in place, from competing at the subject -- with the subject
- 19 merchandise on price in many instances. So with the domino
- 20 effect, when you're going and you're coming to the market
- 21 and you're bringing in a set of products, if you're coming
- in with a subject merchandize product that's a very
- 23 low-priced product, that's going to -- because and as the
- 24 Commission found during the original investigation, the
- 25 pricing is all linked together -- you're going to be

1	bringing	down	your	higher-end	prices	as	well	because	you
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- 2 have a lower floor.
- 3 So what Terphane does and it makes it very clear
- 4 in its business plan, and you asked about business plans,
- 5 Exhibit 4 to our brief has excerpts of the business plan
- 6 that they put forward. It is proprietary, but there's a
- 7 discussion there about commodity films and grades. Their
- 8 commodity film, as we've talked about for the U.S. market is
- 9 their non-subject copolymer resin surface film. So that
- 10 higher-grade film is what they're coming into the U.S.
- 11 market at so that their floor is actually a higher floor
- than what you would have in the subject films that are being
- 13 sold. So they're not affecting their pricing and they don't
- 14 want to -- all the hard work they're doing in the United
- 15 States bringing specialty films and targeting that specialty
- 16 market, they don't want to cause price erosion to their own
- 17 product mix.
- 18 VICE CHAIRMAN PINKERT: Thank you.
- 19 Now, Mr. Roy, you talked about regional export
- 20 markets and I want to direct your attention to the article
- 21 attached to the domestic industry's prehearing brief at
- 22 Exhibit 1 which states that, "it is likely Terphane will
- 23 target non-regional export markets to fill capacity." Are
- 24 you looking for that?
- 25 Okay. So that is when you bring the new

- 1 production line into operation, is that an accurate
- 2 statement?
- 3 MR. ROY: Just give me one second just to read
- 4 it. Thank you.
- 5 (Pause.)
- 6 MR. ROY: The reference that is being made there
- 7 is already something that we're doing. We are exporting
- 8 specialty products to other countries outside the United
- 9 States as well. This is something that we've done over time
- 10 that has been growing. As our product range expands, there
- is more and more interest on the part of some of the -- some
- 12 U.S. base converters, but also some global converters to
- look at buying very specific products from us.
- 14 I talked earlier about barrier films, heat
- sealable films, peal able films, those are films that some
- 16 are made in the the United States, some are made in Brazil
- 17 that have become increasingly attractive to participants or
- 18 converters in other markets.
- 19 Some of our films are also ready to use as is.
- 20 Contrary to what was testified this morning, not all
- 21 polyester film needs to be printed or laminated or combined
- 22 with something else. There's an increasingly -- an
- 23 increasing volume of business that is direct to use.
- 24 Polyester's inherent characteristics in using some of our
- 25 proprietary resins and processes were able to build in some

1	performance attributes, where in facility the polyester we
2	produced replaces a combination of other materials. So
3	there's been interest outside of regional export markets for
4	some of those products. So this is what this is referring
5	to.
6	MR. JONES: If I could also add, Vice Chairman
7	Pinkert, to that. The PCI article also makes a couple of
8	assumptions that we would disagree with. One is that the
9	new capacity from P4 is going to be available all at once.
10	As we've testified today, it's going to be brought on line
11	gradually and it's not available all at once. It's a
12	gradual process.
13	And two, as Mr. Roy testified, the addition of P4
14	is an effort to right size Terphane's capacity for the
15	Brazilian market. So we would not agree with the notion
16	that adding P4 all of a sudden creates a significant amount
17	of excess capacity. We disagree with that. And it's based
18	on what we think are unreasonable estimates of Terphane's
19	capacity and we just think it's incorrect an incorrect
20	conclusion.
21	VICE CHAIRMAN PINKERT: Thank you.
22	Thank you, Madam Chairman.
23	CHAIRMAN BROADBENT: Commissioner Williamson.
24	COMMISSIONER WILLIAMSON: Thank you. I do want
25	to thank Mr. Roy for coming today and presenting his

-	
1	testimony.
_	CCDCIMOTIY.

- 2 I've heard this word "accident" a lot of times.
- 3 Do you all want to explain what an accident is, particularly
- 4 in relationship to this case? Did somebody miss, put the
- 5 wrong address on, did they -- was it a rogue person out
- 6 there? What was going on?
- 7 MR. ROY: It was an accident that took place when
- 8 they were loading the containers. We have at the plant --
- 9 at the facility in Brazil, we have a shipping department
- 10 that has multiple bays. So we're loading containers, many
- 11 containers at the same time. In this particular case in
- 12 2009, there was one pallet consisting of four rolls of
- 13 subject material that was cross-loaded. In other words, it
- was put in the container that was destined to the U.S.
- 15 rather than where it was supposed to go. So when we
- 16 received it, we received what we call the resume which is a
- 17 breakdown of the packing slip. And we realized that they
- 18 had made an error. So upon receiving the materials in the
- 19 U.S., we contacted U.S. customs, our broker --
- 20 COMMISSIONER WILLIAMSON: Yeah.
- MR. ROY: -- and we advised U.S. customs that
- 22 there was in fact some merchandise on that particular
- 23 container that was subject and we paid the duties and we did
- all the paperwork that we needed to do.
- 25 That film, by the way, we never sold. It was

1	actually ground up in our facility in Bloomfield and used as
2	resin.
3	COMMISSIONER WILLIAMSON: Okay.
4	MR. ROY: Because we had no use for it.
5	COMMISSIONER WILLIAMSON: All right. Thanks. I
6	was just wondering.
7	MR. ROY: That's why we called it an accident.
8	COMMISSIONER WILLIAMSON: Okay. Yeah, go ahead.
9	MR. TAYLOR: Commissioner Williamson, if I can
10	make a follow up. As Mr. Jones testified in his opening,
11	part of the reason that Terphane is here though is because
12	the order does create issues like this where an inadvertent
13	shipment creates a potential for being subject to an
14	antidumping or administrative review and as part of the
15	scope proceeding they have the burden of demonstrating if
16	customs ever asked, they're actually importing this
17	copolymer resin as film which is all they're intending to
18	import. But they sample each product and they have an
19	actual they send for a lab reading every time it comes
20	in. So there's costs to them even though they don't have an
21	intent to ever ship the subject merchandise to the United
22	States, maintaining and being caught up in the order is

this morning the petitioners testified that, you know, this

COMMISSIONER WILLIAMSON: Okay. I was wondering,

relevant which is why they're here today.

23

24

1	distinction between specialty and commodity can be vague and
2	the other people sometimes argue about it. And yet, a lot
3	of your presentation is basically you've announced, we're
4	going to be in this category and not in that category. And
5	yet there's such a wide variety of products here and at some
6	point, you know, one thing may be specialty and winds up
7	being commodity because it's used in that prize zone. So I
8	was just wondering, why in the sense why should we kind
9	of rely on this assertion that we're going to do this and
10	not that when we know we have kind of a fluid set of
11	products? I mean, there are a whole lot of different uses
12	and a variety of products here and not everybody agrees on
13	what goes in what category.
14	MR. ROY: Yeah, there is a gray area. We'll call
15	those semi-specialty. I think the reference was made this
16	morning to that definition. And this is where it gets
17	really, really I mean, there are clear cases. For
18	example, if you produce a film onto which you put a coating
19	that enhances the barrier, the gas barrier, there is no
20	distinction, it is a specialty.
21	If you take a film and you metalize it, and,
22	again, you increase the barrier properties of the film, it's
23	a specialty. It's something that converter cannot just buy
24	a film off the street from one of the 50 polyester producers
25	out there bring it to their factory and easily add that

particular characteristic to the film. It also requires 1 2. these specialty films specific know-how. And that know-how 3 can either come from the processes that you built into the 4 polyester line or what you do secondary. It also includes 5 the chemistries that we use when we talk about coatings or 6 the resins that we develop and produce. So there is a fine 7 line. Where there's the gray area is let's take, for 8 9 example, the film that is clear, 48-gauge, corona treated, but has isotropic properties. Now, isotropic properties is 10 what gives the film dimensional stability so that if you 11 12 tear it at angle, it will not shred. It's typically used in 13 yogurt lidding. If you buy the four/six pack configuration, 14 that is an isotropic metalized polyester that is used there. 15 By definition it's a subject film. By definition by some manufacturers who routinely make this film, they consider 16 17 this to be a commodity because they make it every day. But when you start talking to some of the new entrants into the 18 polyester world in terms of manufacturing, making films with 19 20 these different characteristics is a specialty. 21 We consider that particular item I just described 22 as kind of in that gray area. It's a semi-specialty. It is 23 definitely a commodity film. Okay. With regards to a 24 certain segment of the market, but for certain applications it is a specialty. It's not something that the converter 25

1	could	add	through	his	processes	in	terms	οf	performance

- 2 attribute. So and it's subject. So this is where it gets
- 3 rather confusing as to what films fit where.
- 4 If you look at our product range, there's a
- 5 split. And you're welcome to look at the catalogue. But
- 6 when you look at what we call specialty, it is specialty.
- We are doing something, we're enhancing characteristics.
- 8 We're at times doing something rather unique to the film.
- 9 And the key when we talk about developing films and going
- 10 toward the value add and specialty is really to try to add
- 11 attributes to the film, okay, and obviously meet needs of
- the end use, but also that is something that the converter
- cannot easily do themselves. Because if they could do it,
- 14 they would do it. So the trick is for us to develop these
- 15 chemistries and coatings and resins and process enhancing
- our processes to develop films that give us that advantage.
- 17 In other words, it's better for the converter,
- 18 the customer to buy it from us than to try to do it
- 19 themselves. And really that has been our focus. When we
- 20 talk about R&D at Terphane, this really has been the focus
- of our efforts. And that's why we've shifted -- we've
- 22 shifted over the years our business not only in the United
- 23 States but over all more and more towards these value-added
- 24 films.
- 25 MR. JONES: Commissioner Williamson, if I could

1	add to that?
2	COMMISSIONER WILLIAMSON: Uh-huh.
3	MR. JONES: The category of subject merchandise
4	does contain some of these specialty products. But it's a
5	relatively low volume compared to the bulk of the subject
6	film market which is your plain film, your Corona treated
7	film, your chemically treated film, products one through
8	three, or one through four for again, we're talking about
9	the packaging market because that's what Terphane does.
10	So we just hope there's a recognition there that
11	when we talk about subject the subject film market, we
12	recognize that there's some relatively low volume specialty
13	products and Terphane makes some of these in New York and
14	the production that was reported in the questionnaire
15	response is subject merchandise. So Terphane did report
16	some production. But the you know, the vast majority,
17	substantial majority of the quantity of subject product is
18	relatively low value commodity products, very low price that
19	Terphane has absolutely no interest in and really cannot
20	compete with the larger large scale producers that focus on
21	that.
22	(Simultaneous conversation.)
23	COMMISSIONER WILLIAMSON: In the U.S. or in the
24	global markets?
25	MR. JONES: Well, I'm talking about in the U.S.,

- but I'm talking about -- really talking about the U.S. here.
- 2 And that's -- you know, and that's why their business plan
- 3 does not envision exports of subject merchandise to the
- 4 United States.
- 5 COMMISSIONER WILLIAMSON: I quess the new plant
- 6 is going to make copolymer resins sort of film. Now, is
- 7 that a product that is sold in the U.S.?
- 8 MR. ROY: It is a product we do sell in the U.S.;
- 9 yes.
- 10 COMMISSIONER WILLIAMSON: The one you will be
- 11 making in the --
- 12 MR. ROY: It's a product we make in the U.S., we
- 13 sell in the U.S., we also make in Brazil and sell in Brazil
- regional markets and in the U.S. as well.
- 15 It is, when we talk about adding that resinous
- 16 layer that resinous layer can do many different things.
- 17 COMMISSIONER WILLIAMSON: Okay. Do you agree
- 18 with the -- the petitioners this morning said, you know,
- 19 very common, I guess you might make one film in the morning,
- you might on the same line make a different film that
- 21 afternoon. Do you agree with that flexibility?
- 22 MR. ROY: It depends what you make. Again, if
- 23 you're making subject commodity that would apply. So you
- could make a plain film in the morning, turn on the switch
- 25 to corona treat in the afternoon and have a very, very easy

1	transition.
2	If you make engineered films where you're
3	changing resins, it's not a 15-minute transition. I'll go
4	as far as saying, that when we make pigmented films, our
5	transition time is roughly 12 hours where we have to purge
6	the line, completely clean the line before we can go on to
7	the next product.
8	So, depending on what you're doing, okay, it can
9	be a very quick transition. You're going from one gauge
10	thickness to another, it's a quick transition. Staying with
11	the same resin but changing a coating or enhancing the
12	surface with corona is a quick transition. But when you
13	start playing around with changing resins using multiple
14	extruders and different blends of resins, it's a little bit
15	more complicated than that.
16	So the new equipment, the turnkey equipment that
17	is out there is designed to make plain corona and chem
18	treated. So it is by design, because of the products that
19	it's engineered to make, you know, designed to have quick
20	changeover because their output is the key.
21	COMMISSIONER WILLIAMSON: Okay. Thank you for
22	that answer.
23	Thank you.
24	CHAIRMAN BROADBENT: Commissioner Johanson.
25	COMMISSIONER JOHANSON: Thank you, Chairman

- 1 Broadbent. And I would also like to thank the witnesses for
- 2 appearing here today.
- 3 I would appreciate it if you all would explain
- 4 the support you have for the statement in the Terphane brief
- at page 19, that quote, "Indeed, there's no way Terphane
- 6 Limitada can sell subject film in the United States without
- 7 the consent and active support of Terphane, Inc." Does that
- 8 mean that there's a veto power held by Terphane, Inc. over
- 9 Terphane Limitada?
- 10 MR. ROY: Yes, we control all the films that are
- 11 sold in the United States.
- 12 COMMISSIONER JOHANSON: Do you have any
- documentation by chance to reflect this veto power?
- 14 MR. ROY: I don't know if I would call it "veto
- power".
- 16 COMMISSIONER JOHANSON: Okay.
- 17 MR. ROY: We can look for -- for post-hearing
- 18 brief let's see what we can put together.
- 19 COMMISSIONER JOHANSON: Okay. All right. Thank
- 20 you, I appreciate it.
- 21 MR. TAYLOR: Commissioner, just to be clear
- though, Mr. Roy is responsible for Terphane U.S., and
- 23 Terphane Limitada. So from a reporting standpoint, Brazil
- 24 has to go through -- from a decision standpoint, through
- 25 Terphane Inc.'s decision process for distribution as well.

1	COMMISSIONER JOHANSON: Okay. Thank you.
2	Could one of you please explain the status of
3	Terphane's capacity expansion in Brazil and the timeline for
4	this expansion?
5	MR. ROY: The line started last month is when
6	we started production. And, again, we're hoping to get up
7	to full speed within 18 months. So 18 months or so is when
8	we're going to be at full capacity.
9	When you start a polyester line, you don't just
10	turn on a switch and, you know, it's not like buying a car
11	where you get it from the dealer, put the key in the
12	ignition and away you go. There's a lot of debugging that
13	has to go on. And because of the complexity of some of the
14	products that we make on that line, that's a period of
15	qualification that has to take place as well. So we have to
16	qualify some raw materials. We also have to qualify some of
17	the products we make with the target customers for those
18	products.
19	And typically, a line of this size will take
20	about 18 months. And there may be bumps along the way. We
21	may stop the machine to do maintenance. If we find that
22	some of the equipment processing equipment is not
23	operating as advertised, typically we will stop and then
24	involve the manufacturer's suppliers of these items to come
25	in and work with us to resolve these issues

1	So we're taking this one step at a time. There's
2	no fast rule as to it has to be done, you know, within 12
3	months or 15 months. But based on our experience, because
4	we have other lines, this is a realistic time table. And
5	remember that this is not a turnkey line. We did not buy a
6	piece of equipment as is. Contacted the supplier and said
7	that's what we want. We designed this piece of equipment
8	from one end to the other. Because, again, we needed to put
9	on there some of our own proprietary technology. When it
10	comes to stretching, for example, the coexcrusion we use is
11	vastly different than what our competitors use. So we have
12	to work with may different suppliers when we built this
13	line. That's why it took so long to build it. We got
14	permission in 2012 and there we are now at the end of 2014
15	and finally we're able to start the line.
16	So it's a laborious process to get this line up
17	and running.
18	MR. JONES: Commissioner Johanson it's also
19	important to keep in mind that as the new capacity is
20	brought on line consistent with demand in the market that
21	some older capacity is likely to be taken off line as well
22	as Mr. Roy testified.
23	COMMISSIONER JOHANSON: I'm sorry do you think
24	that capacity will come off in Brazil?
25	MR ROY: The 3 300 tons ?

1	COMMISSIONER JOHANSON: Right.
2	MR. ROY: Yeah that is a machine that is in
3	Brazil that is being taken out.
4	COMMISSIONER JOHANSON: Okay and talking about
5	Brazil, Brazil's economy is cooling down while the U.S.
6	economy is growing, would this not make it more likely that
7	increased production in Brazil might end up in the U.S.
8	market?
9	MR. ROY: Although the economy in Brazil is
10	perceived to be slowing down when you look at the demand for
11	food items and for the items that use our polyester film
12	either as part of the packaging that they use, that is still
13	continuing to grow. There's continuing investment on the
14	part of end users. When I talk about end users those are
15	the brand owners to continue to invest in Brazil.
16	Companies like Kraft Unelever continue to invest because
17	that emerging middle class is growing and with that growth
18	comes demand for products that demand film to package them.
19	So the Brazilian economy is slowing down also
20	because of infrastructure issues, there was tremendous
21	investment in the past to prepare for the World Cup, the
22	oncoming Olympics, there was huge social programs that have
23	also slowed down. The currency also has an impact on the
24	numbers that we see, but overall when we look at the demand,
25	the consumer demand for food items that is healthy, that is

1	not slowing down.
2	COMMISSIONER JOHANSON: What about the
3	construction of the plant improved by OPP films will that
4	not take up some of the growing demand in South America?
5	MR. ROY: Certainly, they are another player in
6	that market. I mean we have many other participants in
7	what we call the Latin American market. OPP produces BOPP
8	which is another film so they have experience in the
9	converting area so I can't talk about why they built a
10	polyester line but to answer your question there is a room
11	for everybody in the market and there will be displacement
12	of some of the players that we see a lot of guys come in
13	and come out of these markets constantly, mainly coming from
14	India and some of the other countries so I think that OPP
15	will play a role in that market.
16	They have proximity to some of the markets and they will
17	just be another competitor that we have to deal with.
18	It's not changing and will not change the way we
19	do our business. We believe that the products we may are
20	somewhat unique than what they are currently making,
21	planning or make are those very commodity subject type
22	materials, that's what they are geared up to do so although
23	there is that increase in capacity, it's not changing, it's
24	not really changing you know what we are doing.
25	And we also feel that you know they will also be

1	targeting other imports or other exports sorry with their
2	BOPP business they also send the material to the United
3	States, they ship to Europe, they ship all over the world so
4	it would only make sense that they would do the same with
5	the PET capacity that they have just installed.
6	MR. JONES: If I could just add to that briefly
7	OPP has announced that has shown an intention to export
8	to North America. They have set up a warehouse in Texas
9	and are planning to ship to the United States and through
10	the NAFTA region and in addition I think what we have seen
11	so far is that OPP is basically taking the market share from
12	other subject other imports into Brazil basically low end
13	imports that are focusing on the low end commodity products
14	like they are. But as Mr. Roy said they are a relatively
15	new competitor in Brazil.
16	COMMISSIONER JOHANSON: What's the transport
17	situation between that part of Peru where that plant is
18	located and the major population centers of Brazil, do you
19	know?
20	MR. ROY: I mean it's mainly done by ship.
21	Everything
22	COMMISSIONER JOHANSON: Iquitos are down the
23	river?

expensive to do it but yeah typically they have to get to a

24

25

MR. ROY: No it's quite complicated and very

1	seaport, a deep seaport and then containerize material up
2	and down the coast with multiple stops so the lead times can
3	be lengthy depending on the voyage, depending on the routing
4	that you take.
5	The shorter you want the journey to be the more
6	expensive it is, that's basically the rule of thumb of
7	logistics. But shipping in Latin America is a challenge,
8	it's not easy, there's a lot of documentation that needs to
9	be prepared so it's it's all done by sea to answer your
10	question.
11	COMMISSIONER JOHANSON: Okay thanks, it's
12	interesting to think about that, the geography there. I
13	know the furthest port up the Amazon is Iquitos, Peru for
14	ocean-going ships and that's only part of the year. So I
15	went to Manaus once so I learned all about it in Brazil.
16	MR. ROY: We don't use the Amazon to transport
17	our material.
18	COMMISSIONER JOHANSON: Okay I just didn't know
19	and I think I have time for one more question. Talking
20	about the construction of the plant in Peru and also in
21	Brazil, global supply is increasing rapidly and apparently
22	outpacing demand, do you know why that is the case?
23	MR. ROY: I mean we had a shortage situation
24	dating back just after the global recession and why we had
25	this shortage was because investment stopped. There was no

new capacity coming on stream and with emerging markets 1 2. growing at the pace they were, very quickly demand exceeded 3 Once the situation settled and I'll just a make a supply. 4 parenthesis and say earlier I think there was testimony or a 5 question as to why did the U.S. market stop growing. 6 very simple there was no film available so we had a shift of 7 people that traditionally would use polyester in some structures to other materials because none was available. 8 9 There was a displacement of even destination of 10 film coming into the U.S. for example, we had exports coming in or imports coming into the U.S. that stopped and put a 11 12 lot of converters in the U.S. at risk because simply there 13 was no film available so right after this all of a sudden 14 all the valves opened and all these plants that had been put 15 on hold all of a sudden happened so we had a huge amount of 16 polyester machines come on stream all at once because of the 17 delay or postponement of some of the investments and then also commitments in terms of contractual commitments some of 18 19 the polyester -- the new polyester manufacturer that made 20 with some of the polyester line manufacturers that they had to buy so many machines over a certain period of time, that 21 22 also took place. 2.3 So there was some cancellation of equipment, 24 there was some postponement of equipment but then once the economy started to pick up and credit was once again 25

- available we saw a huge amount of these investment plants
- 2 just go to fruition.
- 3 COMMISSIONER JOHANSON: Okay thank you for your
- 4 responses.
- 5 CHAIRMAN BROADBENT: Commissioner Kieff?
- 6 COMMISSIONER KIEFF: Thank you very much. I
- 7 joint my colleagues in thanking you for the presentation and
- 8 we look forward of course as well to your post-hearing
- 9 submissions. Maybe it's the -- my former life as a
- 10 professor that's living on too much but as I look back at
- our conditions of competition cases and I try to put them
- into buckets or bins my understanding is that many of them
- 13 focus on some structural aspect of the market in the U.S.
- 14 that would be different.
- So for example the different distribution
- 16 channel, the different set of relationships with customers,
- 17 something structural about the U.S. market and what I am
- 18 trying to figure out is if your product did come into the
- 19 United States, and I get that you are telling us you don't
- 20 think it will, but if it did -- wouldn't it be experienced
- 21 by those who end up buying it and selling it and using it
- 22 and consuming it just in exactly the same way that they
- 23 would experience that product if it had originated in China,
- UAE or the U.S.?
- 25 MR. JONES: I'll start out and if anybody else

1	wants to jump in please do but Commissioner Kieff you know
2	we do not dispute that subject film, the low end commodity
3	subject film is interchangeable or that it is sold on the
4	basis of price. In fact it's we're a domestic producer
5	and we support the continuation of the orders from China and
6	the UAE and those are conditions of competition that are
7	relevant.
8	The Commission's precedents as we understand them
9	focus on a number of different factors that are present in
10	the market that will affect competition in the United a
11	number of different factors that will affect competition in
12	the U.S. market.
13	COMMISSIONER KIEFF: So then your dominant
14	factor is in effect your plan in Brazil is that you really
15	want to get out of the segment of the market for
16	non-specialty, you want to be much more focused on specialty
17	and it is that focus that makes your condition of
18	competition different?
19	MR. JONES: Well I think that you know that
20	there have been changes since the order was imposed in 2008,
21	changes in the way that Terphane is operating. Terphane
22	does not ship subject film anymore and you know the
23	Commission looks at likely conditions of competition and a
24	likely condition of competition, not the only one here is
25	that there are significant differences in product mix

1	between what Terphane does and is interested in doing and in
2	what the imports from China and the UAE are likely to do.
3	It's not the only difference but the Commission has
4	certainly relied on that in previous cases in concluding
5	that imports from a certain country should not be cumulated
6	with others.
7	We cited the magnesium cases as an example where
8	there was the Commission found that there was likely to
9	be limited competition between the imports from Russia and
10	the imports from China. I actually worked on that and
11	happened to disagree with that conclusion from based on the
12	facts of that case but the Commission made that finding and
13	there are several cases we think that rely on a demonstrated
14	fact, a difference of change since the original
15	investigation that shows an absence of a likelihood that
16	imports from countries that could be cumulated are not
17	likely to compete with each other.
18	COMMISSIONER KIEFF: Okay so I guess in the
19	post-hearing please kind of recollect those and summarize
20	how you feel that they compel that decision in this case.
21	I mean if it turns out the Commission does not agree with
22	you that the conditions of competition are not that
23	different, does that mean that your case then boils down to
2.4	how much impact there would be?

MR. JONES: Well I think it does we have looked

1	at it in the opposite way that you know the Commission would
2	first determine whether the statute permits cumulation and
3	then if so it would determine whether it should exercise its
4	discretion to cumulate so I but I suppose it could be
5	done in reverse as well.
6	COMMISSIONER KIEFF: I'm not suggesting that the
7	structure of our coming to the conclusion would follow that
8	order, I'm just sacrificed to the shortness of time that we
9	have at the moment. We assume that it turns out that the
10	Commission is not going with you on the conditions of
11	competition part of the argument are you done or do you
12	still have something to hang to and is what you have to hang
13	on to something with respect to in effect, come on the most
14	that we could offer the U.S. market would be a tiny amount
15	and it would have no discernable adverse effect.
16	MR. JONES: Exactly. We have two cumulation
17	arguments, discernable adverse impact, differences in
18	conditions of competition so yes.
19	COMMISSIONER KIEFF: Okay so I think I
20	understand the arguments and I have no further questions, I
21	really appreciate very much everyone coming and look forward
22	to the post-hearing on both sides, thanks a lot.
23	CHAIRMAN BROADBENT: Commissioner Schmidtlein?
24	COMMISSIONER SCHMIDTLEIN: Thank you. Mr. Roy I
25	want to thank you for coming, it's a little bit you are

1	on the hot seat a little bit when you know you are the only
2	Respondent here and the case turns on what would happen if
3	we were to revoke the order as to Brazil so following up a
4	little bit on Commissioner Kieff's line of questioning and a
5	couple things that were said in the answers to some previous
6	questions and what you said in your testimony this morning
7	that you provided to us in writing.
8	So the notion or the idea that there's a
9	coordinated strategy between the U.S. company and the
10	Brazilian company and I think you were just asked a question
11	does that mean there's a veto and you said well sort of and
12	you clarified that you are basically making all of the
13	decisions because you coordinate the sales strategy for both
14	Latin America and North America and so
15	MR. ROY: That's correct.
16	COMMISSIONER SCHMIDTLEIN: That's right okay.
17	So this morning we heard Mr. McLain point us to the quantity
18	that Brazil was exporting to the United States in subject
19	merchandise in the run up to the original investigation and
20	if you look at the staff report at Roman numeral I-6 which
21	is where this information is reported, the numbers are
22	confidential but there is a fairly substantial increase over
23	those three years from '05 to '07, '05-'06-'07, over 500%
24	increase.
25	So my first question is I assume that back then

1	there was also this coordinated strategy between the U.S.
2	company and the Brazilian company where the U.S. company was
3	consenting to those imports?
4	MR. ROY: Our structure back then was slightly
5	different. The commercial more of the commercial
6	decisions were centered in Sau Paulo, Brazil at the time.
7	We have shifted the way we are structured since then so
8	probably around 2000 I can on in this position 2006, I
9	would say 2007 or there-about is when we changed the way we
10	do our planning. We also changed the way that we
11	coordinate the business in terms of aligning with the
12	strategy.
13	What's also different just to add a foot note
14	here between then and now is also our product range is
15	vastly different, has evolved so much since then that the
16	focus of the business has been shifting as evolved over time
17	towards where we are today in terms of the way we
18	differentiate the markets with regards to our commercial
19	strategies.
20	COMMISSIONER SCHMIDTLEIN: Mr. Jones?
21	MR. JONES: Commissioner Schmidtlein another
22	significant change in the way that Terphane does business
23	and Mr. Roy might be able to elaborate more on this is that
24	their ownership changed in 2011. They are now owned by
25	Tredegar Corporation, they were owned by someone else during

- 1 the original investigation and that changes the way a
- 2 company does business.
- What I'm getting at is the business planning and
- 4 so on and the rigor that's been introduced.
- 5 MR. ROY: That's true.
- 6 COMMISSIONER SCHMIDTLEIN: So the long-term
- 7 business plan that you have been referring to Mr. Jones and
- 8 that there's a reference to Exhibit 4 that you have attached
- 9 which is a document that seems to reference a long-term
- 10 business plan so my question is when was the long-term
- 11 business plan put in place?
- MR. ROY: We do this every September-October, so
- the one that's being referred to would have been put
- 14 together last year.
- 15 COMMISSIONER SCHMIDTLEIN: Last year.
- 16 MR. ROY: I think that's the one that's in
- 17 there, we need to check, but it's an exercise we do every
- 18 year.
- 19 COMMISSIONER SCHMIDTLEIN: I see.
- 20 MR. ROY: We call it strap. The strap process
- is you don't renew the plan every year, it's something that
- 22 you look at and we make sure that we are still in line or
- 23 still true to the strategy that was put in place. What may
- 24 change is market dynamics for example. We may look at the
- 25 new market dynamics if something changed substantially that

1	is material enough that we need to review the plan. If you
2	look at the plan and you say listen we are still going in
3	the right direction.
4	Things are happening pretty much as we have
5	expected them to happen then we just continue so it becomes
6	more than a financial exercise, obviously our finance people
7	putting together the numbers that are required for approval
8	like that but in terms of strategy per se we don't change
9	our strategy every year. This is something that started
10	that keep evolving and all we are making sure there are
11	checkmarks along the way that we make sure that we are
12	hitting those landmarks as we move forward and if there is a
13	significant shift then it is something that we need
14	obviously to talk about and make decisions about.
15	COMMISSIONER SCHMIDTLEIN: So was there a shift
16	in the business plan then back in '07-08 because when you
17	look at the numbers and the large increase that was
18	happening and then there was an order imposed and the number
19	declines quite substantially and then of course drops off
20	except for the accident that you talked about earlier. So
21	it looks as if the product mix shift was really because the
22	order was put in place.
23	MR. ROY: No the product shift took place mainly
24	because our products changed themselves. We can go into a
25	little more details in the post-hearing but we had a

1	significant we had a significant amount of new business
2	come our way, brand new business with a brand new product
3	that happened at that time.
4	COMMISSIONER SCHMIDTLEIN: So it's just a
5	coincidence that we see this. So your company was pulling
6	out of the U.S. market?
7	MR. ROY: More or less yes.
8	COMMISSIONER SCHMIDTLEIN: And do you all, I'm
9	not sure if there is anything on the record to that fact but
10	do you have any contemporaneous documents that you could
11	submit on the record to be consistent with that?
12	MR. ROY: Well look at the sales, I think you
13	would just be looking at the sales, just the way the sales
14	evolved in that time and looking at that shift in product
15	and looking at historical what new products had come to
16	market in that particular period of time.
17	COMMISSIONER SCHMIDTLEIN: But if there was a
18	change in business strategy would you have documents
19	internally that would document?
20	MR. ROY: Well the basic strategy was always to
21	move towards value add. This has been documented and it is

still documented. The goal is always to move towards one

more value add and the pace at which we do this is the pace

at which we develop these products and we get acceptance of

those products in the marketplace okay. So this is one of

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1	the things that we test every year when we look at this is
2	how are we doing in terms of launching, developing and
3	launching these new products into the marketplace. We keep
4	investing in R&D and we are still investing in R&D, we are
5	augmenting our resources in that area constantly for that
6	reason, because we know that we cannot compete for that high
7	volume, in that low price, high volume, low price business.
8	We absolutely need, because of our size, we need to be
9	moving more and more towards the value add specialty
10	business.
11	COMMISSIONER SCHMIDTLEIN: Okay. Well I would
12	just ask if your position is that the record is complete
13	with that, since it does look quite coincidental to me, I
14	don't know about the other Commissioners, but that you have
15	an order in place.
16	The margin is a lot higher than the other
17	countries. Suddenly, your numbers drop off the map, and
18	that you're telling me this is just a coincidence, that your
19	strategy was actually changing.
20	My request is if you have any contemporaneous
21	business documents that support that, that would certainly

MR. JONES: Commissioner Schmidtlein, we'll

you the opportunity.

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be helpful in being able to credit that position. And if

you don't, you don't. I understand. But I'm must giving

1	certainly work on that and provide what we can in our
2	post-hearing brief.
3	COMMISSIONER SCHMIDTLEIN: Okay, because of
4	course, just to be completely transparent, I mean if your
5	position is that this is the condition of competition that
6	Commissioner Kieff was referring to, that things have
7	changed, the product mix has changed, our shift has changed,
8	and what we're looking at here is what would happen if the
9	order was revoked.
10	Well, if you'll look at what was happening
11	before the order was in place, it's not completely
12	supportive of what you're asserting. Do you see what I'm
13	saying?
14	MR. JONES: Yes.
15	COMMISSIONER SCHMIDTLEIN: So okay.
16	MR. JONES: Yeah, just thank you, Commissioner
17	Schmidtlein. Just to clarify, you know, our position is not
18	simply that, you know, cumulation, we should be decumulated
19	because of what we say in our business plan. And that's an
20	important part of it, but it's supported by the economics of
21	the business. It's supported by what's going on in the
22	market and supported by what's going on in the global
23	market.
24	So the business plan in the abstract is not
2 5	all walra relying on Walra relying on that in the gentart

1	of what's going on in the economics of this industry, and
2	you know, we think that the arguments of why Brazil is
3	different than China and the UAE are very compelling.
4	We also think that it's, you know, it's very
5	strong argument that they're going to they're not going
6	to ship subject merchandise, because it's just not good
7	business for them to do that. So it's we'll certainly
8	look for documentation showing, you know, that
9	COMMISSIONER SCHMIDTLEIN: Well, it's a change
10	in strategy?
11	MR. JONES: That proves the negative a little
12	bit, that proves that we're not going to ship. But that's
13	what the company's consistent position has been now for many
14	years.
15	MR. TAYLOR: And Commissioner, just as also a
16	practical matter, we will look, and thank you. I think it's
17	a very good question you've asked. But the investment
18	they've made.
19	There was a lot of discussion about turnkey
20	operations, and they did not buy they made a very
21	significant investment in a very sophisticated set of
22	machinery. So if they were intending to look at the subject
23	merchandise market in the U.S. as hey, we want to send here,
24	they would have made a different investment decision.
25	The equipment they bought and the line they

1	put in place is not producing subject merchandise. It's			
2	producing higher end products. So that capacity and the			
3	investment they made reconfirms the decision they've made.			
4	COMMISSIONER SCHMIDTLEIN: Okay. All right,			
5	thank you.			
6	CHAIRMAN BROADBENT: Okay. I think you may			
7	have answered this for Commissioner Pinkert, but on page 36			
8	of the domestic parties' prehearing brief, they rely on the			
9	statement from PCI Films Consulting, that states that			
10	Terphane's new film line will increase regional capacity to			
11	an extent beyond regional demand, meaning that Brazil will			
12	rely on non-regional and export markets in order to fill			
13	capacity. Do you agree with that statement?			
14	MR. ROY: No. That is Simon King's opinion.			
15	CHAIRMAN BROADBENT: Who's Simon King?			
16	MR. ROY: Simon King is the editor and			
17	publisher of PCI, and he writes a quarterly review. He does			
18	various market reports, and again he you know, we found			
19	over time that I think, you know, a lot of this stuff that			
20	he does is what he's able to find out and dig up. But in			
21	this particular case, it's not an accurate statement. I			
22	don't agree with it.			
23	CHAIRMAN BROADBENT: Okay. Terphane reported			
24	difficulty in shifting sales between markets because of			
25	different product mixed demanded by quetemore in various			

1	markets, time-consuming qualification processes with new			
2	customers and more complex logistics involved in serving			
3	non-local customers. That was the prehearing report at 2-7.			
4	Can you please discuss the qualification			
5	process for new customers, and the more complex logistics in			
6	serving potential U.S. customers?			
7	MR. ROY: I mean again, depending on the type			
8	of film that's being qualified will more or less dictate how			
9	much effort and time is put into it. They're lower on the			
10	food chain, so your corona-treated typically is a very is			
11	not a very complex qualification period, because the true			
12	value is added by the converter.			
13	They're buying a base sheet onto which they			
14	will add their own their own value add. So this is a			
15	film where even if you have some a wider range of			
16	performance attributes, it's not that critical. But as you			
17	move up towards the more specialized products, qualification			
18	can become lengthy, rather lengthy.			
19	In barrier applications, if you have to do			
20	extended shelf life studies, it can be as long as two years.			
21	So when we start dealing with some sensitive food products,			
22	they will do an accelerated shelf life test, a bench test.			
23	But then they will actually put the product through the			
24	actual shelf life testing, and look over time at how, you			
25	know, the type of packaging and how the product performs			

1	with regards to the target shelf life that they have.
2	So the more complex, the more sophisticated
3	the product, the longer qualification can take. This is why
4	it takes time to take some of these products to market. The
5	more complex, the longer it takes, and the more cautious
6	customers tend to be. Not only the converter customer, but
7	also the brand owner, because there's higher risk.
8	CHAIRMAN BROADBENT: Okay. In your prehearing
9	brief at Exhibit 6, you talked about the anti-dumping
LO	actions that are imposed on several countries, including
11	China, Egypt and India I think it's a prelim on India
12	together with the UAE, Turkey and Mexico.
L3	According to now wait a second. I want to
L4	make sure I'm asking about oh yeah, okay. According to
15	data presented, certain companies in India and Thailand are
16	subject only to the mercosur rate of 16 percent in Brazil,
17	and then there's some sense that there may be some Indian
18	companies that are exempted. Can you kind of describe to me
19	how the dumping picture looks for you in Brazil?
20	MR. ROY: At the moment? At the moment we
21	have we have favorable action against UAE, Turkey and
22	Mexico. The actions or what was against India and Thailand
23	actually sunsetted back in '13. So this is a new action
24	that we're doing.

But with regards to today, as we sit here,

- 1 it's UAE, Turkey and Mexico, and you see that in UAE flex,
- 2 flex was really the target there. They were -- they were
- 3 the largest importing to Brazil from UAE, and polyflex was
- 4 from Turkey. So that was more or less the focus of these
- 5 investigations.
- 6 So with regards to your comment about some of
- 7 them only have the 16 percent, I don't see that here. Most
- 8 of them have the regular, the standard 16 percent inbound
- 9 plus AD on top of that, some more than others.
- 10 CHAIRMAN BROADBENT: Okay, but Thailand, it
- 11 sunsetted and you've refiled to renew that?
- MR. ROY: That's correct.
- 13 CHAIRMAN BROADBENT: Along with India?
- MR. ROY: We did India -- right now, we're
- right in the midst of India, China and Egypt.
- 16 CHAIRMAN BROADBENT: Okay, all right. So
- 17 their general practice is that these orders sunset after
- 18 five years. Then you have to file a completely new case to
- 19 get them extended?
- MR. ROY: Correct, correct.
- 21 CHAIRMAN BROADBENT: Okay, all right. Then
- 22 what's -- sorry if I missed this, but what's going on with
- 23 China in the Brazilian market?
- MR. ROY: They're trying to come into the
- 25 market with some of these high volume, low-price

1	commodities, mainly in the plain film area. We're seeing
2	them mainly in the industrial market segments. We have not
3	seen them that much, as of yet, in the packaging area. We
4	see mainly, somebody referred to hot-stamping earlier.
5	This is an area that is growing in Brazil, and
6	this is an area where it's a rather simplistic film, very
7	commoditized film that you can bring in. We're seeing them
8	in that area, of trying to come in at some very low prices.
9	CHAIRMAN BROADBENT: But they're and
10	they're not under order currently?
11	MR. ROY: No, not at the moment.
12	CHAIRMAN BROADBENT: All right, but has
13	anybody filed against them?
14	MR. ROY: Yeah. We have filed against China.
15	CHAIRMAN BROADBENT: So that investigation is
16	proceeding in Brazil?
17	MR. ROY: That's correct. Right now we have
18	we filed against China, Egypt and India.
19	CHAIRMAN BROADBENT: Okay, got it.
20	MR. JONES: And Chairman Broadbent, there are
21	preliminary determinations of high margins of dumping
22	against those three countries.
23	CHAIRMAN BROADBENT: Got it, okay.
24	MR. JONES: And the final determinations are

expected in March of next year.

1	MR. ROY: First quarter.				
2	MR. JONES: First quarter, end of first				
3	quarter of next year.				
4	MR. ROY: Correct.				
5	MR. JONES: That's the timing.				
6	CHAIRMAN BROADBENT: And once the dumping				
7	duties started going into place in Brazil, how much market				
8	share did Terphane gain?				
9	MR. JONES: Chairman Broadbent, that would				
10	probably call for a little bit too much speculation. We'd				
11	be happy to look at the import statistics and look at				
12	Terphane's numbers, and give you an answer to that in our				
13	post-hearing brief.				
14	CHAIRMAN BROADBENT: Yeah, that would be				
15	helpful. If you could just estimate that in the				
16	post-hearing. Why do you think there's so much global				
17	over-supply in this product and dumped prices in various				
18	markets?				
19	MR. ROY: As I said earlier, there was a huge				
20	amount of investment that took place post-global recession,				
21	specifically in China. I'm not sure why they installed all				
22	that capacity. One can only guess.				
23	But with regards to the Indian producers, what				
24	we've seen them do as described earlier is position				

themselves with manufacturing capabilities all over the

1	world, and a lot of times it's to circumvent some of the
2	actions, the anti-dumping actions that are in place, and
3	that's their strategy. They want to be global, and
4	consequently they're adding capacity that puts them in
5	proximity to the target markets that they've identified.
6	The second reason why there's over-capacity is
7	the size of the equipment that's being commissioned now.
8	These are big lines. They're 8.7 meter lines. They may,
9	you know, anywhere from 25 to 32,000 metric tons a year. So
10	this is the newest generation equipment, and the higher that
11	capacity I quoted is those turnkey, those turnkey machines.
12	In these in some markets, the huge volume
1,3	opportunity is in the commodity market. Emerging markets
14	and newer markets are not as sophisticated as mature markets
15	like the U.S. and Europe. So there tends to be a tendency
16	to consume a huge amount of these commodity films.
17	So you tag that with big machines, big
18	capacity, and everybody wanting to get into the action, you
19	have where we are today. In polyester, we've seen cycles.
20	Typically, a polyester cycle, if you look at history, is
21	seven to eight years.
22	What's happening now with especially the
23	Chinese adding capacity and starting to consume a lot of
24	polyester, is we've seen that that cycle is much shorter,
25	and the amplitude is much bigger. In other words, the

- 1 impact of these big machines coming on has a bigger effect
- on the imbalance between demand and supply.
- 3 Older lines, if you look at lines that were
- 4 but probably at the turn of the millennium, these were
- 5 20,000 metric ton lines. Now you're talking 30,000 metric
- 6 ton lines. So that's a 50 percent increase in output
- 7 capacity. So I think it's a combination of things.
- 8 CHAIRMAN BROADBENT: Okay, and for demand for your company's
- 9 product, what do you see the big uses in the future that
- 10 will expand demand for Terphane's product?
- 11 MR. ROY: Packaging. Packaging is where we
- 12 see the growth opportunity. Barrier packaging, film, film
- 13 that have attributes that bring convenience to the consumer
- is where we see the growth opportunity, and these are the
- types of products we're developing and are putting in the
- 16 market today.
- 17 CHAIRMAN BROADBENT: Okay, thank you. Vice
- 18 Chairman Pinkert.
- 19 VICE CHAIRMAN PINKERT: Thank you, Madam
- 20 Chairman. I just have a couple of follow-up questions. As
- 21 you know, earlier this year, the Commission found that the
- 22 domestic industry is vulnerable to injury from imports, and
- 23 I read your brief to not take issue with that. But I want
- 24 to give you the opportunity to state formally whether or not
- 25 you agree that the domestic industry continues to be

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- 2 MR. JONES: Vice Chairman Pinkert, we're part
- 3 of the domestic industry, and you know, we think that the
- 4 findings in China -- in the India and Taiwan case were
- 5 correct, and you know, the industry, I think that the
- 6 evidence would demonstrate that the industry is vulnerable.
- 7 VICE CHAIRMAN PINKERT: Thank you. Now Mr.
- 8 Roy, you testified about some of the competition from
- 9 imports that Terphane is facing in Brazil. Does that give
- 10 the Brazilian affiliate more of an incentive to export?
- 11 MR. ROY: No. On the contrary, I think the
- 12 actions we're taking is to put in place barriers, to make
- 13 sure that the Brazilian market is fair market.
- 14 Now that we have capacity coming on stream, we
- 15 have the ability to catch up in essence to the growth that
- we missed, as well as continuing to grow and taking
- 17 advantage of some of these actions being put in place, to
- 18 accelerate regaining that market share we believe is our
- 19 target. That is our target. It's part of our plan, and
- 20 those have been very successful in the past, the actions
- 21 that were put in place.
- 22 VICE CHAIRMAN PINKERT: Do you agree with the
- 23 domestic industry's characterization of the Latin American
- 24 market, that it will be over-supplied with the merchandise,
- 25 say in 2015?

1	MR. ROY: No, no, because again, it's
2	specifically talking about OPP. I mean it's known that
3	their target is not Latin America. Their target is much
4	bigger than that, and they're practicing that now. I mean
5	by investing in Texas, putting a distribution center in
6	place, to me at least is indicative that these guys have
7	aspirations of targeting the NAFTA countries.
8	So the capacity that's being installed in
9	the total capacity of Latin America is I don't believe is
10	an over-supply situation, because not all of it is destined
11	to stay in Latin America. If we follow the logic that OPP
12	by what they're doing, by the behavior that we're seeing,
13	definitely they're going outside of that area.
14	VICE CHAIRMAN PINKERT: So do you have a
15	projection over the next few years of when the Latin
16	American market is likely to become over-supplied, or is it
17	your view that it's just not likely in the next few years?
18	MR. ROY: It's my view.
19	VICE CHAIRMAN PINKERT: Thank you. Do you
20	have anything to add to that, Mr. Jones?
21	MR. JONES: Vice Chairman Pinkert, I would
22	just point to our earlier testimony, that Terphane's
23	addition of P4, as Mr. Roy testified, was an effort to
24	right-size capacity for available demand in Brazil and the
25	Latin American regional markets.

Т	so our position is that is not as the
2	demand, as the capacity is gradually brought up, and as the
3	demand continues to increase in Brazil and Latin America,
4	that the capacity, Terphane's capacity will be right-sized
5	for what it intends to do, which is focus on Brazil.
6	VICE CHAIRMAN PINKERT: Thank you very much.
7	For the post-hearing, if you could give us some projection
8	of what the supply situation in the Latin American markets
9	will be in 2015, I think that would be helpful.
10	MR. JONES: We'd be happy to do that, Vice
11	Chairman Pinkert.
12	VICE CHAIRMAN PINKERT: Thank you, and with
13	that, I have no further questions.
14	CHAIRMAN BROADBENT: Commissioner Williamson.
15	COMMISSIONER WILLIAMSON: Thank you, and if
16	you want to make some predictions on 2016, that would be
17	interesting to see too.
18	MR. JONES: We'll make a guess as to 2016 as
19	well.
20	COMMISSIONER WILLIAMSON: Okay, thank you.
21	What is biaxial oriented PET film or BOPET, and does it
22	encompass in scope PET film? Does BOPET include out of
23	scope PET film?
24	MR. ROY: Let's start with the definition of
25	biaxial oriented polyester.

1	COMMISSIONER WILLIAMSON: GOOd, in terms I can
2	understand.
3	MR. ROY: Okay, yes. In the process of making
4	polyester, first you take we take a resin. It's a chip.
5	You melt that and through the extrusion process we cast that
6	onto a chair wheel. So this is when the polymer, which is
7	now molten, becomes a solid again.
8	At this point what you have is what we call an
9	amorphous polyester sheet, and there is a market for that.
10	There are people that actually produce amorphous polyester,
11	APET is what it's called. Then you start the stretching
12	process, where you build in some of the mechanical
13	characteristics to the film, and by
14	So we first stretch it in the machine
15	direction, okay. So you reheat the film to glass transition
16	temperature; you stretch it machine direction, and then we
17	stretch it transfers direction, sorry, okay. And what this
18	does is it orients the carbon chains in such a way that you
19	have a very ^^^ a film with very high tensile strength.
20	That's why polyester film is so tough. If you
21	try to puncture it, if you try to rip it, it's very, very
22	tough. The logic behind that at least is that you can have
23	a very thin film with very high mechanical properties, and
24	this is what differentiates polyester from the polyolefins,
25	which is your polypropylenes, polyethylenes, is those

- 1 dimensional characteristics.
- 2 It also through the process, because we also
- 3 anneal the film while we're stretching it or at the tail end
- 4 of the stretching, we build in the thermal resistance to the
- 5 film. So it has very high melt point, and so it doesn't get
- 6 easily distorted as you're processing the film, especially
- 7 in printing and laminating when you have to dry.
- 8 So you're using heat. You don't want the film
- 9 to shrink. Otherwise, the printing is not going to be the
- 10 end result that you're looking for. So by orienting the
- 11 film, we can build in -- we build in different
- 12 characteristics, and those are mainly the mechanical,
- dimensional stability properties of the polyester.
- 14 COMMISSIONER WILLIAMSON: Now is some of that
- film in scope and some of it not?
- 16 MR. ROY: Well actually BOPET is -- can be in
- 17 scope or out of scope, because even when we talk about our
- 18 CO-EX film that has that layer, that performance-enhancing
- 19 layer, it is a B-O-P-E-T. The difference is during this,
- 20 the casting process or the extrusion process, we're able to
- 21 add some -- using resins, we're able to add some performance
- 22 enhancement to the product.
- 23 COMMISSIONER WILLIAMSON: Okay. So what you'd
- 24 be doing -- the new plant's going to be making this kind of
- 25 stuff?

1	MR. ROY: The new line makes B-O-P-E-T. It's
2	a B-O-P-ET line, and it has the ability to make a wide
3	range of products. Why we didn't buy a turnkey again is we
4	added some of those other processes or other auxiliary
5	equipment, in order to make films that have unique
6	characteristics, I'll put it that way. But it is still a
7	B-O-P-E-T.
8	COMMISSIONER WILLIAMSON: Okay, and is this a
9	significant part of the production? What's the role of the
10	B-O-P-E-T film in the market relative? Just give me an
11	idea.
12	MR. ROY: Well film the role of PET first
13	and foremost is as a support sheet, and because of its high
14	dimensional stability and high thermal resistance, it is the
15	preferred substrate to put on the outside of packages that
16	need to be heat-sealed. Because to heat seal, you need
17	three things. You need temperature, dwell time and
18	pressure.
19	And if and depending on the speed of the
20	packaging equipment, the higher speed machines tend to have
21	very high temperature at sealing, very short dwell time and
22	high pressure. So you need something on the outside of the
23	package that can withstand high temperature and a lot of
24	pressure.
25	COMMISSIONER WILLIAMSON: Okay.

1	MR. ROY: Okay, so that's why, if you look at
2	stand-up pouches for example, polyester is the preferred
3	substrate to use on the outer layer of those packages. If
4	you were to use a polyolefin, what you will see if you look
5	at potato chip bags, you can see that in the seal area, it's
6	very crinkled.
7	Okay. That's because polypropylene has a very
8	has a lower melt point than polyester, and because of the
9	high speed lines, this is what you get. It's not
10	aesthetically pleasing, and a lot of the brand owners demand
11	that their package be very pristine on the shelf, because
12	this is what the consumer looks for, and it's a direct
13	reflection of the quality of the product that's inside the
14	package.
15	COMMISSIONER WILLIAMSON: Nothing to do with
16	this case. Which is easier to open?
17	MR. ROY: I'm biased. I'll say polyester.
18	But if you notch it. You know, there's ways now. You can
19	laser score polyester now so it's easy open, and you can
20	direct the tear.
21	COMMISSIONER WILLIAMSON: Okay, thanks.
22	Petitioners have argued that even if the Brazilian market is
23	more attractive than the U.S. market, there's no reason why
24	Terphane would not sell its excess supply in the U.S. market

after it's met the Brazilian demand.

1	They also argue that if you did export
2	commodity-grade products to the U.S., you would not be
3	undercutting the factory in the U.S. Why should the
4	Commission disregard these arguments, you know? Shall we
5	take those arguments seriously I guess is what I'm saying?
6	MR. ROY: Well let's so the argument you're
7	saying is that there's interest in our part to bring in
8	products from Brazil into the U.S. market, and that it will
9	not impact
10	COMMISSIONER WILLIAMSON: Well, that say if
11	you're able to satisfy your demand in Brazil and in a new
12	region, and you've got the capacity, you would also just go
13	on and ship here.
14	MR. ROY: I mean
15	COMMISSIONER WILLIAMSON: Now you said that's
16	not your intention, that's not your plan. But if you've got
17	stuff, if you've got the capacity.
18	MR. JONES: Commissioner Williamson, I'll take
19	a stab at that. I think as we've discussed, you know, the
20	Petitioner's argument hinges on acceptance of the assertion
21	that Terphane will have a significant amount of excess
22	capacity, and frankly the numbers in their brief are
23	ridiculous. Those estimates are way out of line, and
24	inconsistent with the Commission's practice of calculating
25	capacity as we understand it

1	COMMISSIONER WILLIAMSON: So what you're
2	saying, this is unrealistic or hypothetical, so why
3	MR. JONES: Well, we're happy to entertain the
4	hypothetical, if it helps the Commission with its
5	determination. But specifically on that point, on the
6	excess capacity, we don't think there will be significant
7	excess capacity, and you know, we're certainly willing to
8	address that post-hearing.
9	But we think the reasonable calculation and
10	estimate of Terphane's existing capacity and its future
11	capacity after the P4 line, really during it's ramping up
12	period
13	(Simultaneous speaking.)
14	COMMISSIONER WILLIAMSON: Okay.
15	You're saying that's not going to happen.
16	
17	MR. JONES:in 2015, will show that there is
18	not significant excess capacity. I think the other point
19	on, you know, affecting the U.S affecting the U.S.
20	operation's business, Mr. Roy got into this a little bit.
21	But our point there is that Terphane's focus in the United
22	States is on non-subject and specialty products, and
23	importing low end subject merchandise would be inconsistent
24	with that, and would actually undercut that business. It
25	would undermine what they're trying to do in the other

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- 2 COMMISSIONER WILLIAMSON: Because you mean
- 3 you're saying low end, you bring in low price things, you're
- 4 bringing the price down?
- 5 MR. JONES: Correct.
- 6 COMMISSIONER WILLIAMSON: Okay. Now you're
- 7 free to disagree, but I just --
- 8 MR. TAYLOR: And Commissioner Williamson, and
- 9 again Mr. Winn testified to that point as well, that the low
- 10 end pricing, the commodity products are the anchor, and
- 11 there is a connection, the domino effect between the pricing
- 12 again on your products.
- 13 So as they fought hard to get these high end
- 14 products into the market, they come in and they have a
- product offering of the low end subject merchandise, they're
- 16 going to be undercutting their own pricing.
- 17 COMMISSIONER WILLIAMSON: I was wondering, are
- 18 there differences in what's driving the market in the U.S.
- 19 and what's driving it in South America and Asia? I mean
- 20 y'all focus primarily on packaging, and I guess that is in
- 21 both markets. But are there other differences --
- 22 MR. ROY: You know, in Latin America, I think
- 23 packaging was really where we saw growth. We continue to
- see growth. I mean this is what we're basing our plan on.
- 25 But there's also new opportunities for polyester. I

_	mentioned that in my testimony, is that we re now seeing
2	some of the industrial markets starting to growth.
3	Some of the finished products were being
4	imported into Brazil and some of the other Latin American
5	countries. But the volume is getting interesting enough now
6	where there's local production. So there's local
7	manufacturing taking place. So there will be demand
8	obviously for film to support web or film as a raw material
9	for what these guys do from a conversion point of view.
10	So this is a market we're looking at. I mean
11	case in point is the label market. It's mainly paper in
12	Brazil. Now we're seeing a shift towards film-based labels.
13	Very traditional in what they do, and sometimes it takes
14	them a while to move. But we are seeing some shifting.
15	In the U.S., packaging has steadily grown, and
16	usually it follows GDP. But what's happened in the U.S.,
17	where you see ups and downs, is you do have other segments
18	of the market that come and go, mainly in the industrial
19	area. We talked about photovoltaic. We've seen the flat
20	screen, window film.
21	These are businesses that tend to be more
22	cyclical. The industrial market as a whole tends to be more
23	cyclical when you look at the demand and supply side of
24	those subsegments. But the packaging market is just more
25	steady, and there's more opportunity, the way we see it, to

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1	value	add.

- 2 Thus, the reason why we made the decision to
- 3 focus our efforts in that segment, not only in Brazil but
- 4 also in the U.S.
- 5 COMMISSIONER WILLIAMSON: Okay. Thank you for
- 6 those answers.
- 7 CHAIRMAN BROADBENT: Commissioner Johanson?
- 8 COMMISSIONER JOHANSON: Thank you Chairman
- 9 Broadbent. I would like to go back to where I left off a
- 10 while ago talking about capacity or possibly over-capacity
- in the world market. In light of current global
- 12 over-supply what drove the decision making behind Terphane's
- 13 Brazil growth plans in capacity?
- MR. ROY: The domestic market. We saw
- 15 continued growth opportunity in Brazil first and foremore
- 16 and we capped out. We just capped out in capacity back in
- 17 2010 and 2011 is when we capped out and we found ourselves
- in the situation where we simply could not keep pace with
- 19 the growth opportunity in the marketplace.
- 20 The timing of our investment also had to do with
- 21 the change of ownership. Obviously I would have liked to
- 22 have done this investment earlier but timing is what it is
- 23 and Tredegar acquired us in '11 and we went to the board and
- got the approved to do it in 2012, but it was always to have
- 25 to bring on capacity to keep pace to keep pace with the

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1	organic growth of the market for existing applications but
2	also with the forecast and the expectation that there would
3	be other opportunities for growth using polyester and that's
4	what justified the investment that we made.
5	COMMISSIONER JOHANSON: Thanks, and could you
6	please respond to the domestic industry's parties argument
7	that this investigation is different from other cases in
8	which the Commission has found a regional supply strategy
9	because among other things, the very different supply
10	capacities of Terphane's U.S. and Brazil plants?
11	MR. JONES: Commissioner Johanson I'll respond
12	to that. This case is not the Commission in previous
13	cases has found a regional strategy to indicate that there
14	is an unlikelihood that there would be significant imports
15	in the United States and in the cases that the Commission
16	has looked at that has been primarily based on a
17	substitution of domestic production for imports. So that
18	applies to some extent here but not to the extent that it
19	might in the case involving steel where I believe
20	ThyssenKrupp argued that it was not going to export to the
21	United States because it's production facility in the U.S.
22	was going to supply all of that demand.
23	So the coordinated regional strategy cases are
24	not exactly what we have here but we think they are
25	analogous because what we have here is a situation where

1	there is a control, there's a break on what is likely to be
2	imported. The steel cases I believe we've argued that
3	there was a veto and you asked earlier whether Terphane
4	Incorported has veto authority, essentially they do. I
5	mean this is the gentleman Dan Roy is the gentleman who
6	makes that decision.
7	And so Terphane, Mr. Roy in conjunction with his
8	management at Tredegar is going to come up with a business
9	plan and Mr. Roy is going to follow it and that plan gives
10	him the authority to regulate what comes in from Brazil and
11	it is within his authority, within his discretion to do
12	what's right for the business within the confines of the
13	business plan. And so it's not precisely like those steel
14	cases but we think it's analogous enough that it provides
15	some support for what's going on here but this is different
16	than what you see with respect to UAE and China.
17	COMMISSIONER JOHANSON: Thank you for your
18	response and that concludes my questions. I would like to
19	thank you all for appearing here today. I have to admit
20	that while I was in private practice I always wondered what
21	PET film was, I read about it and over the past few months I
22	have learned about it, seeing as it is almost everywhere
23	surprisingly.
24	MR. ROY: It is and growing.
25	COMMISSIONER JOHANSON: And growing okay, well

1	thank you a lot. I appreciate you informing me further
2	today.
3	CHAIRMAN BROADBENT: Any questions?
4	COMMISSIONER KIEFF: No I thank my colleagues
5	and the panelists for their great back and forth and a
6	reminder that I should once again go watch the graduate
7	plastics is what it's all about.
8	CHAIRMAN BROADBENT: Commissioner Schmidtlein?
9	COMMISSIONER SCHMIDTLEIN: Thank you I had a few
10	follow-up questions. Mr. Taylor in response to
11	Commissioner Williamson a few minutes ago, you indicated
12	that you agree with the Petitioners that there is a link
13	between commodity prices and prices for specialty grade PET
14	film?
15	MR. TAYLOR: Sure, and the Commission found this
16	as well in the investigation. And Mr. Roy I'm sure can talk
17	to us more about that. But there is a connection between
18	price and structure. So when you're pricing your own
19	product types which you are putting in the market there's
20	going to be a link between them. And so the specialty
21	products are somewhat capped because of the commodity price
22	coming in. But one can buy a commodity product and do
23	something to it. Then the specialty products are going to
24	have a lower price because their feedstock is going to be
25	lower too. So the pricing coming in on the initial product

1	offering you make is going to be relevant to your own
2	pricing and also what's available in the market.
3	COMMISSIONER SCHMIDTLEIN: I see so that was
4	going to be my question is if you could elaborate on what
5	the basis for that is because it was either you or Mr. Roy
6	because I wanted to see if you agree with what the
7	Petitioner said this morning as to why they thought they
8	were linked so and from what I understand in you, it's
9	because the commodity product is an input to the specialty
10	product that's what you are saying so if you flood the U.S.
11	market or some into the U.S. market with commodity products
12	that's going to potentially bring down the prices of your
13	specialty products because the input price that a lot of
14	producers would be using would be dropping, is that right?
15	MR. TAYLOR: That's correct. I'll let Mr. Roy
16	explain because he has more of the background on the
17	technical. Just to make one clarification, this is I
18	think as well just to be aware of subject merchandise
19	versus commodity merchandise versus specialty merchandise.
20	What Terphane would be entering the market with is not the
21	subject merchandise. It is going to be the sub-special or
22	the semi-special product. It's co-polymer resin films are
23	going to already be coming in and entering. Some people can
24	do more to them but they already have a lot of specialty
25	aspects to get started with.

1	COMMISSIONER SCHMIDTLEIN: Okay well I'm really
2	talking about subject because this is going to the argument
3	that there is a disincentive to export to the United States
4	because of U.S. affiliate or link between what would then be
5	subject but commodity grade, right and the specialty product
6	that they are producing here in the U.S.
7	MR. TAYLOR: That's correct.
8	COMMISSIONER SCHMIDTLEIN: Okay so if you want
9	to just explain what the basis for that link is that would
10	be helpful.
11	MR. ROY: It's based on the perceived value of
12	the performance enhancement that you make to that we'll call
13	it the platform film, as the bottom film. For example if
14	you take a plain film and you put a primer on it and the
15	primer's purpose is to improve in cohesion or when you are
16	laminating to another substrate to improve the bond between
17	the two sheets, that has a certain value, inherent value to
18	the converter. The value is as follows.
19	He has a printing press with five colors, five
20	stations that he can use to put color on to the film. Now
21	he has a choice, he can buy plain film, vanilla grade plain
22	film and use one of the five print stations to put the
23	primer on that film, okay. And then he has four decks left
24	to put four colors to make the nice printing.
25	Or he can buy a pre-treated chemically coated

Τ	film already primed and then he gains an extra deck to put
2	in extra color so the decision the converter has to make is
3	what is best in terms of the economics. If I can buy the
4	chem-treat film and use my fifth deck and make more money
5	than buying a plain Jane film and using one deck to put the
6	primer to enhance adhesion of my aches and only have colors,
7	that will be what that's how he is going to make the
8	decision so there's a fine line as to how much a converter
9	is willing to pay for that enhancement.
10	Okay and that's a very simple example. As you go
11	up the food chain to more complex products, it becomes
12	obviously the economics become a little more complicated
13	because the converter reaches the certain point where he
14	doesn't have the capabilities, nor does he have in-house
15	assets to be able to add the value that we could do with
16	in-line products but in some cases he can look at alternate
17	structures to achieve the same desired end product.
18	Barrier films for example, you can put the
19	barrier on the polyester or you can put the barrier in one
20	of the other substrates that you use in what we call the
21	structure okay? If it's cheaper, more economic for him to
22	buy plain Jane polyester film okay, put the primer, print
23	and buy a barrier sealant film that he laminates to it,
24	that's what he is going to do. So when we price our
25	products we know or we figured out over time how much that

value should be or how much the converter is willing to pay for that additional performance attribute that we are 2. 3 building into the film. So that's why we call it the domino effect 4 because if the bottom, that base film, that vanilla grade 5 6 starts dropping, everything else follows and in the mind of 7 the converter says wait a minute, maybe I should re-look at this and see is it better for me to buy that plain film and 8 9 add that value rather than buy a film that already has it and that's the danger of these you know, low price, high 10 volume, plain Jane products coming into this market, into 11 12 the U.S. and this is where it impacts us the most because we 13 are in that specialty area so every time there is a shift in 14 that vanilla grade bottom, call it the platform film, the 15 whole market starts to shift. 16 The same thing goes with metalizing. There are 17 what we call merchant metalizers these are guys that 18 metalize many different types of products okay and they have capacity and a lot of the other polyester manufacturers sell 19 We metalize our own film in house and sell 20 metalized film. 21 a finished or semi-finished metalized product it is the same 22 discussion or the same logic. 23 If the converter says wait a minute I can buy a 24 plain film, tool out to a merchant metalizer and get the film metalized and bring it back to my plain cheaper than it 25

1	is costing me to buy an already metalized BOPT from one of
2	my BOPT suppliers that's what he is going to do so we need
3	to be, we need to monitor this constantly and say what is
4	that value proposition, how much is that value add, that
5	enhancement that we are putting on to the film worth to the
6	marketplace.
7	COMMISSIONER SCHMIDTLEIN: So I don't know if
8	you were listening this morning but I understood and maybe
9	you know the Petitioners you may also address this in
10	post-hearing that the link was more based on if commodity
11	priced, commodity grade prices are dropping because there's
12	too much supply right, because we have got too many imports
13	or whatever reason so that means that producers potentially
14	shift to a different grade and from what I'm hearing you say
15	that's not what you understand to be the basis of the link
16	is that right?
17	And maybe I misunderstood this morning and you
18	could address that.
19	MR. ROY: Well if you insist on maintaining for
20	those value add films, we'll call them value add films for
21	the sake of this discussion, if you insist on maintaining
22	that price level while the market is going this way for the
23	commodity products, there's a high risk yeah, the converter
24	the customer, the user will look at alternatives, okay.
25	So we have to be not we the market, the

producers always have to be careful that there is some logic 1 2. behind the pricing of these products because yeah the 3 converter does have choices in some cases in terms of what 4 structures he can put together, what value or what 5 performance enhancement he can add in house and everybody is 6 trying to catch that value add. The converter is trying to catch a lot of it, we as film producers obviously are trying to catch as much of 8 9 it as we can because that's good business. To do that you need to have a structure in place, an organization you know 10 that's investing in R&D, developing products, always trying 11 12 to stay ahead of the curve here and that's what's critical. 13 MR. TAYLOR: So Commissioner the low end cap 14 brings the prices down on the specialty products 15 potentially. And that last thing that Terphane wants to do now that it is, in this high end specialty products is one 16 17 -- add to that volume that's going to bring down the prices on a broad basis, and then two -- with its own specific 18 product line, it has its own and you've heard testimony this 19 20 morning there are customers out there that most producers 21 sell groups of products to -- they are not going to go in 22 with their base films or those groups of products and then 23 lower their own higher end products from that, as well, 24 because everybody in the industry knows that there is some correlation between your entrance level film and the higher 25

1	level film.
2	COMMISSIONER SCHMIDTLEIN: Yes, so this is sort
3	of in the same vein. Do you agree with the Petitioners
4	that the product mix can be easily shifted on the same
5	equipment?
6	MR. ROY: No there is some shift, depending on
7	the kit that you have, if you have every polyester
8	machine has some capabilities, I mean there is a certain
9	parameter in which you need to operate so again it's when
10	you buy these machines and you design or engineer these
11	machines, you need to know what it is you want to make with
12	them because that's what you have got to build in right up
13	front. You can add later but it's very expensive to modify
14	polyester lines which we saw a lot of that happening back in
15	2010 and '11 when there was a shift from thin film to
16	intermediate and there was flat screen, there was polyester
17	being used for IPAD's and smart phones inside the screen.
18	Some of the polyester producers, thin film
19	producers made a decision to modify thin film equipment to
20	make what we call intermediate thickness machines that also
21	put a lot more pressure on the supply side of the equation.
22	Demand was going up and not only was demand exceeding
23	supply because of no investment but also there was thin film
24	capacity taken out and modified to make intermediate

thickness films.

Т	MR. JUNES: Commissioner Schmidtlein I think
2	what Mr. Roy said earlier and what he just reiterated is
3	correct. It really depends on the type of film that you
4	are switching in and out. It can be easy or not depending
5	on what you are trying to do I think is the correct answer
6	so. It's not always easy, sometimes it is.
7	COMMISSIONER SCHMIDTLEIN: Okay I mean I have a
8	couple more follow-up but my time is up.
9	CHAIRMAN BROADBENT: Okay I think we are done
10	with questions if you wanted to continue.
11	COMMISSIONER SCHMIDTLEIN: All right so we can
12	continue I just want to make sure I understand. So well
13	this goes to your point that you made at the end of my last
14	round of questions with regard to the new capacity that's
15	coming on line and that the company would have purchased
16	different equipment would have invested in different
17	equipment.
18	And so I guess can you be more specific, either
19	now or in the post-hearing brief in terms of the equipment
20	that you have purchased for the new P4 line is it impossible
21	to shift to product that would be within scope or is it just
22	uneconomical?
23	MR. ROY: Yeah I think we'll comment on that in
24	post-hearing, that's what I was going to say. Post-hearing
25	I think we can lay it down so it'll be more helpful to you

1	<u> </u>	4	L = 7 1 - 2	
1	tnan	Just	talking	now.

- 2 COMMISSIONER SCHMIDTLEIN: Okay and there has
- 3 been some discussion already about obviously the capacity
- 4 but I guess I wanted to make sure I understood whether you
- 5 all agreed or disagreed with the Petitioners position that
- 6 this is a capital intensive business and that in order to
- 7 remain profitable a company in this business needs to run at
- 8 full capacity or as close to full capacity as possible, do
- 9 you agree with that or no?
- MR. ROY: We agree with that.
- 11 COMMISSIONER SCHMIDTLEIN: You do agree with
- 12 that?
- MR. ROY: Yes.
- 14 COMMISSIONER SCHMIDTLEIN: Okay, I don't have
- any further questions, thank you.
- 16 CHAIRMAN BROADBENT: Okay if the Commissioners
- 17 have no further questions does the staff have any questions
- 18 for this panel? You could just shake your head Jim.
- 19 MR. MCCLURE: I will allow them the moment. My
- 20 children would say that is the first time anybody said they
- 21 couldn't hear me. Anyway, Jim McClure Office of
- 22 Investigations I wanted to thank this panel for their very
- 23 useful testimony. I have done four of these cases and I
- learn something new every time, with that said staff has no
- 25 questions.

1	CHAIRMAN BROADBENT: Thank you Mr. McClure. Do
2	those in support of continuation of the order have any
3	questions for this panel?
4	MR. McLAIN: No Madam Chairman.
5	CHAIRMAN BROADBENT: Okay, well thank you in
6	that case I want to thank the panel again for all of their
7	testimony. I was very enlightened that film is not
8	something that your dog uses to take a picture of you, I
9	have learned a lot more today and really appreciate all of
10	your insights and that's been very helpful and thank you for
11	participating.
12	With that we come to closing statements. Those
13	in support of continuation have 34 minutes from direct and 5
14	for closing for a total of 39 minutes. And those in
15	opposition have 24 minutes from direct and 5 for closing for
16	a total of 29 minutes. As is our custom we will combine
17	those times, you do not have to take all the time. We will
18	start with those in support of continuation of the orders.
19	CLOSING REMARKS BY PATRICK J. McLAIN
20	MR. McLAIN: Madam Chairman I am confident I will
21	not take all of that time so I'm sure you are glad to hear
22	that. In the last panel counsel for Petitioners said that
23	the Commission's findings in the Indian Taiwan PET film
24	sunset review a few months ago were correct. In that case
25	the Commission cumulated India and Taiwanese PET film

- 1 imports and found that because of increased capacity, excess
- 2 capacity and an attractive U.S. market and a vulnerable U.S.
- 3 industry, that material injury was likely an event of
- 4 revocation.
- 5 Terphane also says that the same analysis should
- 6 apply for China and the UAE. They have significantly
- 7 increased capacity, they have got large excess capacity,
- 8 they will be attracted to the U.S. market and they will
- 9 injure the U.S. industry and they should be treated
- 10 together. They also say that film from those countries
- 11 will injure their U.S. production.
- 12 And Mr. Roy of Terphane just said that OPP film
- in Peru is exporting to the U.S. market and is focused on
- 14 that despite what I think is their position is that Latin
- 15 America is not over-supplied and the regional pricing
- 16 differentials between Latin America and the United States
- 17 should inhibit such export patterns but yet OPP is going to
- do that anyway.
- 19 But according to Terphane Brazil is special.
- 20 It's not. Terphane has excess capacity in Brazil and the
- 21 criticism of our capacity figure is an excess capacity
- 22 figures for Terphane in our pre-hearing brief are incorrect
- and I will just pause to very briefly address those
- 24 criticisms.
- 25 The data come from Terphane not from us. In

1	Terphane's foreign producer questionnaire response they were
2	asked to and did provide figures for the amount of
3	additional capacity coming on line in 2004, in 2014 and 2015
4	so when we talk about 2015 figures we are adding that figure
5	to their total capacity from 2013. And then we used
6	Terphane's projections for total demands so we have never
7	assumed that non-subject demand would stay flat. We
8	assumed that on what may even be overly rosy predictions of
9	demand growth that things would go exactly as according to
10	plan from 2013 to 2014 to 2015 in terms of what they would
11	sell both subject and non-subject.
12	And once you run that calculation that's in our
13	pre-hearing brief, you still have lots of excess capacity.
14	And counsel for Terphane just agreed that the incentives in
15	this capital intensive industry are such that you want to
16	maximize your capacity utilization so they are also asking
17	you to believe that they would just let that sit idle
18	because of this business plan.
19	Well their statements about this powerful
20	business plan don't really hold up either. Terphane is
21	interested in the U.S. market as Commissioner Schmidtlein
22	noted there is a dramatic run up in subject exports from
23	Brazil to the United States from 2004 to 2007 and then the
24	order was imposed and it's like the lights went off and then
25	vet supposedly around that time there was a coincidental

1	change	ın	strategy	which	explains	that	outcome	ın	Terphane '	S
2	view.									

3 Well they still kept exporting commodity 4 non-subject PET film to the U.S. market and that's despite this supposed disincentive effect from the fact they have a 5 6 small U.S. production facility and the first case that 7 counsel for Terphane mentioned carbon and alloy steel wire rod from 2014 I think is instructive. There was -- of the 8 9 several countries that issue only one was decumulated and 10 that was Ukraine because it had a significant U.S. presence and significant regional affiliate operations that could 11 12 supply the U.S. market before Ukraine would be called into 13 action. 14 That's not the case here. With Brazil was cumulated, Mexico was cumulated -- for Mexico the Commission 15 16 found that the shipment of non-subject goods to the U.S. indicated an interest in the U.S. market with respect to 17 shipping subject product to the U.S. in the event of 18 19 revocation. For Brazil the Commission said based on the 20 record including information on the size of the industry in 21 Brazil it's substantial unused capacity, it's exports and 22 it's additional capacity coming on line in the reasonably

And this was in a case where all exports from

Brazil would likely have no discernable adverse impact.

foreseeable future we do not find that subject imports from

23

24

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1	Brazil to the U.S. during the period of review were
2	non-subject but they found that that still indicated
3	interest in the U.S. market. So overall our position is
4	their business strategy fails to explain a lot of what we
5	can see in the record but the disincentive effects of the
6	anti-dumping duty order explains a lot and if you have any
7	doubt about that look in their business documents. Look at
8	attachment 1 to their foreign producer questionnaire
9	response, page 4.
10	And I think that says a lot that when the light
11	is green and they can come into the U.S. market without any
12	dumping duty orders, anti-dumping duties they do and when
13	the light is red they don't. And it's as simple as that,
14	they are not different from these other countries in any way
15	that's relevant to your analysis so thank you very much for
16	your time, I appreciate it.
17	CHAIRMAN BROADBENT: Thank you. You can begin
18	when you are ready.
19	CLOSING REMARKS BY J. MICHAEL TAYLOR
20	MR. TAYLOR: Yes Madam Chairman and
21	Commissioners thank you very much for your time today and I
22	too will try and keep this short, we know sometimes these
23	hearings go a while longer and we thank you for working with
24	us to get this thing done quickly as well.
25	Just a couple points and I'll run through them

- 1 very deliberately based on things that were said. Capacity
- 2 just again to highlight, the capacity estimates that
- 3 Petitioners are basing their entire case on are absurd. And
- 4 the numbers that were provided in the questionnaire
- 5 responses by Terphane were based on the Commission's
- 6 standard practices and the question as asked by the
- 7 Commission.
- 8 Just allocating name plate capacity to subject
- 9 film just because there's name plate capacity out there
- 10 doesn't follow Terphane's business practice. It doesn't
- 11 follow the reality of what they are making, and it doesn't
- follow the marketplace, so there's just no basis for that.
- 13 And it's unrealistic and unreasonable for that premise to
- stand as the basis of your analysis.
- 15 Subject films are not the films that will be
- 16 relied on to build out capacity in the P4 line. Mr. Roy
- 17 has testified to that. They are not making subject films
- 18 for the P4 line and in fact as you heard today, as they are
- 19 bringing on the P4 line, they are backing off and they're
- 20 actually -- their F1 line has pulled back capacity and they
- 21 have new metalizing capacity that's coming on line with the
- 22 P4 line too. So that, in and of itself, demonstrates that
- 23 use of capacity that's out there. The name plate capacity
- just doesn't support the proposition that Petitioners are
- 25 putting forth.

1	There were some questions during the initial
2	round to Petitioners about the size of Terphane in the
3	Brazilian industry, which Terphane makes up, versus China
4	and the UAE and the idea that China and the UAE. And China
5	and Terphane are all the same size, again just doesn't make
6	a lot of sense. The numbers are somewhat proprietary, but
7	if you look at the export capacities and the charts that are
8	in the staff report, the rankings of China for export
9	actual exports and then you look at UAE, which is in the
10	same quadrant, and then Terphane only makes the chart
11	because staff wanted to make sure we had the results on the
12	chart at the very bottom.
13	And so the percentages if you do the
14	percentages we are talking very, very small percentages.
15	And I don't have them right here, so I'm not sure what's
16	public, and not, I believe it's public but I will not put
17	the numbers out there even though they are in my head just
18	out of caution right now.
19	All right China and the UAE, as a whole, are
20	larger markets with much more significant capacity than
21	Brazil has. And then the individual companies themselves
22	are different companies as well. The Commission should not
23	look at the companies in China and the UAE individually, and
24	there is an effort by Petitioners to try and link that to
25	Terphane.

1	Terphane again is focusing on its market in
2	Brazil. It is not export oriented, like the manufacturers
3	in China and the UAE, which are export oriented. And it is
4	focusing any exports it has on a different market than the
5	low end commodity markets, taking advantage of the existing
6	base and the market they developed in the United States.
7	So would Terphane compete with China and the UAE?
8	Petitioners say there's no dispute yes, but we obviously
9	dispute that and that's contrary to the business plan,
10	that's contrary to the record. Terphane cannot and does
11	not intend to compete with the Chinese in the imports of the
12	subject merchandise in the United States.
13	The subject merchandise is just not where
14	Terphane intends to compete. It's not where they can make
15	their money. Doing so would lower their own price structure
16	and it doesn't match up with their investments. Their
17	significant investments in capacity are aimed at a different
18	market and a different type of film.
19	With regard to scope, we touched a little bit on
20	this at the very beginning of our presentation but there was
21	a statement by Mr. Kasoff that his point of price and he
22	said that 10.21 which again is a non-subject product
23	that Terphane is selling that for a dollar a pound. Well
24	Mr. Roy very politely wrote "never," and he handed that to
25	me during the testimony so I wanted to make sure that you

- 1 have heard that.
- 2 Again 10.21 is not subject merchandise, it's not
- 3 something that should be evaluated in the pricing process,
- 4 but even if it were it's also important to note that we
- 5 believe it doesn't change our analysis. The scope decision
- 6 by the Commerce Department is out there, it is on appeal.
- 7 But there's an exhibit to our brief that has the subject and
- 8 the co-polymer resinous films, the volumes of both of those.
- 9 And you will see that the volumes we are talking are not
- 10 market averse, and they are not going to have any impact and
- 11 still support decumulation in this instance. I urge you to
- 12 look at those if you have not already.
- 13 Finally there is a discussion about Terphane's
- 14 U.S. facility and what that meant. And Petitioners have
- 15 argued that Terphane has a U.S. facility that is very small
- 16 and therefore the market activity in Brazil and the exports
- 17 from Brazil would disregard Terphane's U.S. activity.
- 18 That's not -- I mean Terphane's U.S. facility in New York.
- 19 They flipped the analysis, and what is important to
- 20 recognize is that Terphane's U.S. facility, it is a small
- 21 facility. Somebody asked -- and I think it was
- 22 Commissioner Williamson -- did they just go buy an entity?
- 23 Well as the testimony shows this was a Kodak
- facility, it does do research and development. Terphane
- 25 does make specialty products in that facility and what it

1	does is it uses that base to reach out to take advantage and
2	to move into the marketplace of specialty products, to
3	develop that market and then as the specialty market is
4	developed, larger production volumes are shifted down to
5	Brazil so that they can then expand the specialty market
6	some more. So again, the business plan originally
7	explained this, and I will provide additional testimony or
8	additional information in the post-hearing brief.
9	But the New York facility is itself aimed at
10	growing the specialty market, which is enhanced by what they
11	can do at Brazil to further those efforts. So with that I
12	thank you very much and we thank you for having us have an
13	efficient hearing this morning.
14	CHAIRMAN BROADBENT: Thank you and again I
15	express the Commission's appreciation to everyone who
16	participated today. Your closing statement, post-hearing
17	brief, statements responsive to the questions and requests
18	of the Commission and corrections to the transcript must be
19	filed by November 28, 2014. Closing of the record and
20	final release of data to the parties will be on December 12,
21	2014. Final comments are due on December 15, 2014 and with
22	that this hearing is adjourned, thank you.
23	(Whereupon the hearing adjourned at 3:01 P.M.)
24	

25

CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Polyethylene Terephthalate Film, Sheet, and Strip ("PET Film") from Brazil, China and the United Arab Emirates

INVESTIGATION NOS.: 731-TA-1131, 1132, and 1134 (Review)

HEARING DATE: 11-18-2014

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S.

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