# UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:	)	
	)	Investigation Nos.:
CERTAIN PIPE AND TUBE FROM	)	701-TA-253 and 731-TA-132
ARGENTINA, BRAZIL, INDIA,	)	252, 271, 273, 409, 410,
KOREA, MEXICO, TAIWAN,	)	532-534 and 536
THAILAND, AND TURKEY	)	(Second Review)

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#### THE UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:

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Tuesday, May 9, 2006

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The hearing commenced, pursuant to notice, at 9:30 a.m., before the Commissioners of the United States International Trade Commission, the Honorable STEPHEN KOPLAN, Chairman, presiding.

#### **APPEARANCES:**

## On behalf of the International Trade Commission:

#### Commissioners:

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VICE CHAIRMAN DEANNA TANNER OKUN
COMMISSIONER JENNIFER A. HILLMAN
COMMISSIONER CHARLOTTE R. LANE
COMMISSIONER DANIEL R. PEARSON
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THE HONORABLE MELISSA A. HART, U.S. Congresswoman, U.S. House of Representatives, 4th District, Pennsylvania

<u>In Support of the Continuation of Antidumping and Countervailing Duty Orders:</u>

On behalf of Allied Tube and Conduit, Atlas Tube, Hannibal Industries, IPSCO Tubulars, Leavitt Tube, Maruichi American Corporation, Maverick Tube Corporation, Northwest Pipe Company, Sharon Tube Company, Searing Industries, Western Tube and Conduit and Wheatland Tube:

STEVE BAILOW, Regional Representative, Fence Products, Allied Tube and Conduit Corporation SCOTT BARNES, Vice President, Commercial, IPSCO Tubulars, Inc.

MIKE STEFKO, Sales Manager, Industrial Products, IPSCO Tubulars, Inc.

MARK MAGNO, Vice President, Marketing, Wheatland Tube Company

WILLIAM KLINEFELTER, Vice President-Legislative Director, United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union

ROBERT A. BLECKER, Economist, Schagrin Associates ROBERT E. SCOTT, Economist, Schagrin Associates

APPEARANCES: (Cont'd.)

<u>In Support of the Continuation of Antidumping and Countervailing Duty Orders:</u>

On behalf of Allied Tube and Conduit, Atlas Tube, Hannibal Industries, IPSCO Tubulars, Leavitt Tube, Maruichi American Corporation, Maverick Tube Corporation, Northwest Pipe Company, Sharon Tube Company, Searing Industries, Western Tube and Conduit and Wheatland Tube:

ROGER B. SCHAGRIN, Esquire Schagrin Associates Washington, D.C.

On behalf of United States Steel Corporation (U.S. Steel):

LESLIE J. BROGLIE, General Manager, Tubular Products, U.S. Steel

STEPHEN J. NARKIN, Esquire Skadden, Arps, Slate, Meagher & Flom, LLP Washington, D.C.

<u>In Opposition to the Continuation of the Antidumping and Countervailing Duty Orders:</u>

On behalf of Hylsa, S.A. de C.V. and Siderar S.A.I.C.:

JEFFREY M. WINTON, Esquire JOSHUA A. ROGIN, Esquire Preston Gates Ellis & Rouvelas Meeds, LLP Washington, D.C.

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## 1 PROCEEDINGS (9:30 a.m.)2 CHAIRMAN KOPLAN: Good morning. 3 On behalf of the United States International Trade Commission, I 4 welcome you to this hearing on Investigation Nos. 701-5 TA-253 and 731-TA-132, 252, 271, 273, 409, 410, 532-6 534, and 536, Second Review, involving Certain Pipe 7 and Tube from Argentina, Brazil, India, Korea, Mexico, 8 9 Taiwan, Thailand, and Turkey. The purpose of these second five-year review 10 investigations is to determine whether revocation of 11 the anti-dumping duty orders covering certain pipe and 12 13 tube from Argentina, Brazil, India, Korea, Mexico, 14 Taiwan, Thailand, and Turkey would be likely to lead to continuation or recurrence of material injury to an 15 16 industry in the United States within a reasonably foreseeable time. 17 Notices of investigation for this hearing, a 18 19 list of witnesses, and transcript order forms are available at the Secretary's desk. I understand the 20 parties are aware of the time allocations. 2.1 2.2 questions regarding the time allocations should be 23 directed to the Secretary. As all written material will be entered in 24 full into the record, it need not be read to us at 25

- this time. Parties are reminded to give any prepared
- 2 testimony to the Secretary. Do not place testimony
- directly on the public distribution table.
- 4 All witnesses must be sworn in by the
- 5 Secretary before presenting testimony. Finally, if
- 6 you will be submitting documents that contain
- 7 information you wish classified as business
- 8 confidential, your requests should comply with
- 9 Commission Rule 201.6.
- 10 Madame Secretary, are there any preliminary
- 11 matters?
- MR. BISHOP: No, Mr. Chairman.
- 13 CHAIRMAN KOPLAN: Thank you, Mr. Secretary.
- 14 Let us proceed with the opening remarks.
- MR. BISHOP: Opening remarks on behalf of
- 16 those in support of continuation of the orders will be
- 17 by Roger Schagrin, Schagrin Associates.
- 18 CHAIRMAN KOPLAN: Good morning, Mr.
- 19 Schagrin.
- 20 MR. SCHAGRIN: Good morning, Mr. Chairman.
- 21 Good morning, Mr. Chairman. Good morning to
- 22 members of the Commission. The two segments of the
- 23 pipe and tube industry that are before the Commission
- 24 today are extremely vulnerable industries that will
- 25 quickly suffer additional material injury if the

1	orders	are	revoked.

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2	While these industries were portrayed in the
3	prehearing brief filed by counsel for the Mexicans and
4	Argentinians as industries enjoying high profit
5	margins, high prices, and an ability to shift
6	production to other products, the real facts as
7	illustrated by the record in this investigation
8	demonstrate that these are two industries that are
9	being marginalized in their own domestic market.
LO	The circular welded pipe industry lost 16
L1	percent of its U.S. market share, and the light-walled
L2	rectangular industry lost over 11 percent of its U.S.
L3	market share over the sunset review period. Both
L4	industries are struggling to occupy even a majority
L5	position in the U.S. market.
L6	At the end of the sunset review period,
L7	production, shipments and employment indicators are
L8	all declining for both industries. Profits and profit
L9	margins are also falling. These downward trends are
20	occurring in spite of improving demand indicators and
21	a strong economy over the last several years of the

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subject countries, primarily China.

sunset review period. The reason for these downward

trends is obvious: Huge surges of imports from non-

1	421 has already led to huge increases in imports of
2	circular welded pipe from China in the first quarter
3	of this year, with imports increasing by approximately
4	one third over the same period last year. The rate of
5	increase is likely to accelerate for the rest of 2006,
6	as April import licensing data shows over 50,000 tons
7	of imports from China, itself a 40 percent increase
8	from the monthly average in the first quarter.
9	There's a real chance that the domestic
10	circular welded pipe industry will go the way of the
11	ductile waterworks fittings and steel wire garment
12	hanger industries, two other industries that were
13	recipients of negative 421 decisions by the White
14	House.
15	The repercussions of the negative 421
16	decision on pipe from China have of course spilled
17	over into all other pipe and tube imports from China.
18	Imports of light-walled rectangular tubing, which
19	increased sixfold from China in 2005, were up by one
20	third again in the first quarter, and April licensing
21	data shows an astounding tripling of imports compared
22	to the first quarter average.
23	The results of these import surges on the
24	domestic industry are already being felt in 2006.
25	Wheatland has already announced the shutdown of one of

- 1 the largest circular welded pipe mills in the U.S.
- 2 industry.
- 3 After shutting down mills last year in
- 4 Portland, Oregon and Bossier City, Louisiana,
- 5 Northwest Pipe has informed me that they will cease
- 6 production of standard pipe and light-walled
- 7 rectangular tubing at their Houston facility, with a
- 8 loss of approximately 50 additional jobs. The only
- 9 product that will continue to be produced at that
- 10 facility will be perforated signposts.
- 11 Healthy industries don't shut down efficient
- 12 production facilities during periods of strong demand.
- Even with continued relief, more plant shutdowns are
- 14 likely.
- Now let's look at the likely increase in
- imports side of the sunset equation. Unfortunately,
- once again, foreign producer participation in these
- 18 sunset reviews has been extremely poor. However, the
- data put together by staff on the record shows
- 20 enormous amounts of capacity in the industry subject
- 21 to these reviews.
- Not only do these foreign industries have
- 23 capacity to export more dumped products to a very
- 24 attractive and extremely large U.S. market for these
- 25 products, but these welded pipe producers in the

- 1 subject countries are also suffering due to the
- dislocation caused by the massive welded pipe
- 3 overcapacity created in China and the Chinese welded
- 4 pipe industry's access to incredibly large amounts of
- 5 heavily government-subsidized flat-rolled steel. Many
- 6 of the producers in the subject countries are serial
- 7 dumpers and are subject to unfair trade orders in
- 8 numerous countries around the world.
- 9 In conclusion, I have not had the
- 10 opportunity in recent times to participate in sunset
- 11 hearings at the Commission in which the evidence was
- so overwhelming that an increase in imports was likely
- 13 to occur and that a recurrence of injury to a
- 14 vulnerable industry would occur. For that reason, we
- 15 urge the Commission to maintain all of these orders on
- the circular welded pipe and light-walled rectangular
- 17 tubing. Thank you.
- 18 CHAIRMAN KOPLAN: Thank you, Mr. Schagrin.
- 19 Mr. Secretary, would you please announce our
- 20 first congressional witness?
- MR. BISHOP: The Honorable Phil English,
- 22 United States Congressman, U.S. House of
- 23 Representatives, 3rd District, Pennsylvania.
- 24 CHAIRMAN KOPLAN: Welcome back.
- 25 CONGRESSMAN ENGLISH: Thank you so much for

- 1 the opportunity to appear again. Good morning,
- 2 Chairman Koplan, members of the Commission. It's a
- 3 privilege to be back before you again, although I must
- 4 admit under the circumstances, I'd probably prefer
- 5 that we not have to be doing this.
- 6 Representative Hart and I jointly represent
- 7 the workers of Pennsylvania's Shenango Valley,
- 8 particularly those that work in the Wheatland plants
- 9 in Wheatland and Sharon as well as the Sharon Tube
- 10 employees at their plant at Sharon. I only wish I
- 11 were able to testify before you today under
- 12 significantly better circumstances.
- In my opinion, it is necessary that we
- 14 continue the anti-dumping and countervailing duty
- 15 orders. I feel that as the Commission considers the
- 16 facts in these cases and the vulnerable nature of the
- 17 U.S. pipe industry today, you might make the same
- 18 conclusion.
- 19 Foreign producers and foreign governments
- 20 did and continue to maintain far more capacity than
- 21 the global markets require, maintain import barriers
- in their home markets, illegally subsidize their
- 23 domestic industries, and dump their excess products in
- the U.S. market. As a result, the factors that
- 25 necessitated these orders when you first put them in

exists to retain them. 2 U.S. pipe and tube producers have 3 industriously restructured and reorganized. industry has furloughed workers, voluntarily closed 5 down mills, made dramatic capital investments, and cut 6 back on production in order to become more efficient. 7 American companies made the difficult but 8 9 necessary changes in order to remain competitive, but 10 because foreign firms and governments have failed to make similar commitments, the cycle of illegally 11 traded imports to the U.S. continues. 12

place continue to be present, and a compelling case

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I cannot impress upon the Commission enough the underlying factors which necessitated these orders have not been adequately abated. In my view, in order to avoid a recurrence of material injury to domestic steel producers as well as to further job losses, these orders must remain in place.

As noted in Table C-1 of the public

April 19, 2006 ITC staff report, imports of circular welded pipe from the subject countries increased during the period from 1999 to 2005. In each of those years, the table also demonstrates that imports from the subject countries represented more than half of total imports from all other sources and that overall

- 1 total imports ranged from 31.9 percent of total U.S.
- consumption by quantity to 47.8 percent in 2005.
- I realize that the U.S. market is a large
- 4 market. Pipe and tube is a commodity product, and
- 5 these producers have shown that they are willing to
- 6 dump in the U.S. market or into other markets in order
- 7 to maintain production.
- 8 Unless and until a global rationalization is
- 9 reached to adequately remove the distortions which
- 10 make these orders necessary to level the playing
- 11 field, the U.S. market, by virtue of it being the most
- open market in the world, will continue to be a
- desirable and perhaps a sole destination for dumped
- 14 and subsidized steel. As a result, we must continue
- to appropriately apply our trade remedy laws to
- 16 counter these distortions.
- 17 Today, I'm here to ask the Commission to
- 18 appropriately apply these laws to the cases before
- 19 you. You have been I think a very interested and
- 20 willing audience in the past. We're grateful for your
- 21 past consideration and how you have handled these
- issues, and we hope that you will look favorably on
- our request today. And I thank you for the
- 24 opportunity to testify.
- 25 CHAIRMAN KOPLAN: Thank you very much for

- 1 your contribution to this hearing. If there are no
- 2 questions from the dais?
- 3 Seeing that there are none, you're excused.
- 4 Thank you for coming.
- 5 CONGRESSMAN ENGLISH: Thank you very much.
- 6 CHAIRMAN KOPLAN: Mr. Secretary, we can
- 7 proceed with the opening remarks.
- 8 MR. BISHOP: Opening remarks on behalf of
- 9 those in opposition to continuation of the orders will
- 10 be by Jeffrey Winton, Preston Gates Ellis & Rouvelas
- 11 Meeds.
- 12 CHAIRMAN KOPLAN: Good morning, Mr. Winton.
- MR. WINTON: Good morning, Mr. Chairman.
- 14 I'm sure I'm not the only one in opposition to the
- 15 continuation of the anti-dumping orders, and I don't
- 16 pretend to speak for everyone who's in opposition. I
- 17 speak today only on behalf of the Argentine producer,
- 18 Siderar, and the Mexican producer, Hylsa. And I'm
- 19 here today mostly to tell you about what's going on in
- 20 Argentina and Mexico.
- In Argentina in the I guess 17 years since
- the anti-dumping order was issued, at least two of the
- three significant producers of light-walled
- 24 rectangular pipe have simply gotten out of that
- 25 business. The third, the largest producer, Acindar,

- 1 recently sold its pipemaking facilities to my client,
- 2 Siderar, which is now for the first time a pipe
- 3 manufacturer. That transaction occurred in January of
- 4 this year.
- 5 Siderar's plans are to focus on sales in
- 6 Argentina and the Mercosur countries. The market in
- 7 Argentina and the Mercosur countries is growing
- 8 strongly. It's projected to grow strongly in the near
- 9 future.
- 10 There have been virtually no exports of
- light-walled rectangular pipe. I think I just looked
- 12 at the staff report, and I think I can eliminate the
- "virtually" from that sentence, but in any event, it's
- 14 zero in almost every year of exports of light-walled
- 15 rectangular pipe from Argentina to the United States
- 16 since the anti-dumping order was issued, and there's
- 17 really no reason to expect that situation to change.
- In Mexico, where we're addressing a
- 19 different product, circular welded pipe, or standard
- 20 pipe as I'm used to calling it, Mexican producers are
- 21 running at full capacity. My client, Hylsa, is the
- 22 largest producer of standard pipe in Mexico, and it's
- 23 running flat out, three shifts a day, seven days a
- 24 week, with downtime only for maintenance.
- 25 And I should mention Hylsa has expanded its

- 1 production capacity since this case was first brought
- in 1991, but they still have no slack. They've
- 3 expanded their production capacity, but they've not
- 4 expanded their production of standard pipe.
- 5 What they have done instead is diversify
- 6 their product offering. They have moved to higher
- 7 value products. This is a mantra in the business
- 8 community: Seek higher value products. That's
- 9 exactly what Hylsa has done. It's moved into
- 10 production of OCTG line pipe and mechanical tubing
- 11 because it's more profitable, and it has no remaining
- 12 production capacity.
- And it's my understanding that the other
- 14 Mexican producers who are not my clients are in the
- 15 same situation. So there's no real likelihood of any
- 16 increased imports of light-walled rectangular pipe
- 17 from Argentina or of standard pipe from Mexico.
- 18 I must say I really enjoy listening to Mr.
- 19 Schagrin. I've been listening to him for the last 15
- 20 years. He truly does have a colorful style and I have
- 21 to say an extraordinarily colorful tie today. I will
- 22 miss hearing his presentations, but I think I can
- 23 forego that, and it's time for the orders finally to
- 24 be revoked against my clients. Thank you.
- 25 CHAIRMAN KOPLAN: Thank you, Mr. Winton.

1	Mr. Secretary?
2	MR. BISHOP: Would those in support of
3	continuation of the anti-dumping and countervailing
4	duty orders please come forward and be seated? All
5	witnesses have been sworn.
6	(Pause.)
7	CHAIRMAN KOPLAN: You may proceed.
8	MR. SCHAGRIN: Thank you again, Mr.
9	Chairman. This morning, we are quite pleased to have
10	a group of witnesses for this extremely important
11	sunset hearing for the industry that is composed of
12	five members of the industry from four companies, four
13	companies that represent the majority of production,
14	inclusive with U.S. Steel, a company that's also a
15	major flat roll supplier to the industry.
16	These five industry executives have a
17	combined over 100 years of experience in the pipe and
18	tube industry, so they will be able as executives with
19	a great deal of experience to answer your questions
20	about current conditions in the industry as well as
21	forecasts.
22	We're also very pleased to be joined by Bill
23	Klinefelter, the legislative director of the United
24	Steelworkers et al., which is the union that
25	represents the majority of the workers in this

- industry. And then we also have PhD economists, who
- will explain some of the economic analysis that they
- 3 have done.
- 4 Without further introduction, I'll ask Mr.
- 5 Magno of Wheatland to present his testimony.
- 6 CHAIRMAN KOPLAN: You may proceed. Good
- 7 morning.
- 8 MR. MAGNO: Good morning, Chairman Koplan
- 9 and members of the Commission. For the record, my
- 10 name is Mark Magno, and I am Vice President of Sales
- and Marketing for Wheatland Tube Company. I've been
- 12 with Wheatland for 23 years.
- 13 Last September, the president of our
- 14 company, Pete Dooner, told this Commission of the
- damage being suffered because of imports from China.
- 16 He told you and the administration that without
- 17 relief, it was likely that Wheatland would close down
- 18 its continuous weld mill in Sharon, Pennsylvania, at
- 19 the additional cost of approximately 140 jobs. This
- 20 was after two-thirds of the workforce of that plant,
- 21 approximately 240 workers, had been laid off through
- 22 December 2004.
- We thank the Commission for its affirmative
- vote, but unfortunately, because of the lack of 421
- 25 relief against China and the renewed import surge in

1	2006 from China, we announced on March 24 that the
2	Sharon plant would be shut down. That shutdown will
3	occur in approximately three weeks. With that
4	shutdown, pipemaking at the Sharon plant will cease
5	after approximately 50 years of continuous service.
6	To give you a sense of the importance of
7	that mill to Wheatland and to the U.S. standard pipe
8	industry, we operated that plant seven days a week
9	from the time of our purchase in 2002 to mid-2004.
10	That plant produced approximately 230,000 tons of
11	standard pipe in 2003.
12	Wheatland did not purchase the assets of
13	Sawhill Tubular in 2002 with the intent of shutting
14	down our competitors' capacity. Just the opposite.
15	Between 2002 and 2005, Wheatland invested over \$20
16	million in equipment upgrades to the Sharon plant,
17	increasing quality, increasing productivity, and
18	reducing cost.
19	The decision to shut down the Sharon plant
20	was made by Wheatland management before the
21	acquisition of the company by the Carlyle Group.
22	After 129 years of ownership and management by the
23	founder's family, the company was purchased by the
24	Carlyle Group, a private equity firm headquartered in

Washington, D.C. at the end of March 2006.

1	I know that the Commission is concerned with
2	the issue of vulnerability of the U.S. industry. Boy,
3	is our company vulnerable to increased imports. I
4	noticed in the prehearing staff report that the
5	industry's profitability for all of 2005 was higher
6	than the industry's profitability in the first half of
7	2005.
8	As the largest producer of standard pipe in
9	the United States, I think that our company's
LO	experiences are representative of the industry. After
L1	your affirmative vote in the 421 case in October of
L2	last year, we saw a lot of customers increasing their
L3	purchases from us in the fourth quarter because they
L4	were certain, based on the facts of the case and the
L5	overall trade situation with China, that the President
L6	was going to impose stiff quotas at the end of
L7	December on imports from China.
L8	When the President issued his negative
L9	decision right before New Year's, it was as if they
20	turned off our phone lines on January 3. We couldn't
21	buy an order. Our reading of the marketplace is that
22	imports from China are going to increase very rapidly
23	in the second quarter of 2006 as compared to the first
24	quarter.

I can give you two good examples of how

- things are changing for the worst in the marketplace.
- 2 First, at the end of March, when we announced the
- 3 closure of the Sharon plant, our plans were to
- 4 increase shifts at the Wheatland plant from five days
- 5 a week to seven days a week to maximize production
- 6 efficiencies.
- 7 With continuous weld mills being a hot
- 8 process, continuous operation is the most cost-
- 9 effective. We also figured that it should be easy to
- 10 go from operating one plant five days a week and one
- 11 plant three days a week to operating one plant seven
- 12 days a week.
- Now, with the closure of Sharon only a
- 14 couple weeks away, it is clear based upon our present
- volume of business that we will only operate Wheatland
- 16 no more than six days a week. With the massive surges
- of pipe from China continuing, where do we go from six
- 18 days? To five days, then four days, then three days.
- 19 And you can't go from three days to two. You have to
- 20 go from three to zero. We have also had layoffs at
- our mills in Little Rock, Arkansas; Warren, Ohio; and
- 22 Wheatland, Pennsylvania.
- I would also like to make a second point
- 24 that dramatically illustrates our vulnerability to
- increased dumped imports from the subject companies.

1	Our steel prices have increased \$60 per ton in the
2	last two months, and our steel suppliers have
3	announced additional price increases for June 1.
4	We have announced pipe price increases that
5	would enable us to recoup these costs. However, our
6	zinc costs have more than doubled since the beginning
7	of 2006 and have tripled since the beginning of 2005.
8	Yet, in spite of these massive increased costs for
9	galvanized pipe, we have not put in place any zinc
10	extras or extra price increases for galvanized pipe.
11	If as your data shows domestic market share
12	is now down to approximately 50 percent of the U.S.
13	market for standard pipe in general, my guess is that
14	we are down to about 30 percent market share in
15	galvanized pipe.
16	A very large share of both the subject pipe
17	from countries like Thailand, India, Mexico, and
18	Turkey, but particularly non-subject pipe from China
19	is galvanized. Not only do the Chinese receive steel
20	from subsidized, government-owned steel companies,
21	they must be received subsidized zinc, subsidized
22	energy, and of course they do not have the very
23	substantial environmental costs that we face in the
24	galvanizing process as well as the safety and labor
25	laws American industry deals with every day.

1	As the head of marketing, I am afraid that
2	if we try to pass along our zinc cost increases, our
3	customers will shift to all imported galvanized pipe,
4	and we will have to shut down our galvanizing lines,
5	which are a major part of our operations.
6	There are no real alternatives for
7	Wheatland. We concentrate as much as possible on the
8	conduit business, where there is little import
9	competition, but it is a small market with established
10	domestic players. We also try to focus on round
11	mechanical tubing business, which is sold to OEMs and
12	which tends to be a specialized product.
13	However, we can't really shift into OCTG or
13 14	However, we can't really shift into OCTG or line pipe production. Only one of our 10 pipe-welding
14	line pipe production. Only one of our 10 pipe-welding
14 15	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is
14 15 16	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios
14 15 16 17	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios than our other mills can handle, and it requires
14 15 16 17	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios than our other mills can handle, and it requires special seam annealing equipment and testing
14 15 16 17 18	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios than our other mills can handle, and it requires special seam annealing equipment and testing equipment.
14 15 16 17 18 19	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios than our other mills can handle, and it requires special seam annealing equipment and testing equipment.  We have begun just in 2006 to make OCTG on
14 15 16 17 18 19 20 21	line pipe production. Only one of our 10 pipe-welding mills has the capability to produce OCTG. OCTG is made generally to heavier wall thickness to OD ratios than our other mills can handle, and it requires special seam annealing equipment and testing equipment.  We have begun just in 2006 to make OCTG on one weld mill in Warren, Ohio, but no matter what

25

In conclusion, Wheatland has been a leader

1	in the standard pipe business, a good employer and
2	good corporate citizen in our communities. We have
3	taken the steps necessary to remain competitive,
4	invested heavily to help consolidate the industry and
5	increase efficiency.
6	We are experiencing wrenching changes. We
7	have benefitted from the anti-dumping and
8	countervailing duty relief that has been imposed
9	against subject imports, which has allowed us to
10	remain competitive against these imports when they are
11	fairly traded.
12	If such relief is not continued, then
13	hundreds of thousands of tons of imports from these
14	countries will added to the half a million or more
15	likely tons to be imported from China just this year.

on behalf of our remaining employees, I ask the Commission to continue these orders and give us a lifeline to continue our business until this administration, Congress, or a future administration or Congress changes trade policies to level the playing field with China. Thank you.

Then Wheatland will face large financial losses in the

24 CHAIRMAN KOPLAN: Thank you.

MR. BAILOW: Good morning, Chairman Koplan

- and members of the Commission. For the record, my
- 2 name is Steve Bailow, and I'm the Regional Marketing
- 3 Manager for Fence Products at Allied Tube & Conduit.
- 4 I've been at Allied for over 24 years, and I have over
- 5 35 years of experience in the fence industry.
- 6 Let me begin today by apologizing that our
- 7 company does not have a more senior executive present.
- 8 As you know, Allied has been active in pursuing fair
- 9 trade and has been a petitioner in all the circular
- 10 pipe cases subject to review and has appeared at all
- 11 the hearings in these cases as well as the sunset
- 12 review in the 421 case. Our philosophy is clear.
- 13 Since the founding of Allied Tube & Conduit
- 14 in 1957 by an entrepreneur who invented and had the
- first patent for inline galvanizing in the entire
- 16 world, our company has had quality products, low
- 17 manufacturing costs, a workforce and a sales force
- 18 that can compete with any foreign manufacturer that
- 19 trades fairly in the U.S. market.
- 20 With over a million tons of steel purchased
- 21 for our pipe and strut manufacturing operations in the
- 22 U.S. and Canada, we have the purchasing power to
- 23 obtain steel at competitive pricing. Today happens to
- be our annual budget meetings in Harvey, Illinois.
- 25 All plant managers and senior sales executives are at

- our headquarters discussing 2007 fiscal plans and
- 2 requested capital expenditures. As I will explain
- 3 later in my testimony, I doubt that many capital
- 4 expenditures will be approved for the next fiscal
- 5 year.
- I am the regional manager to national
- distributors such as Master Halco, MMI, Stephens Pipe,
- 8 as well as small regional buyers. My sales territory
- 9 covers the entire coast from Virginia to Maine. Most
- 10 of the products I sell are produced at our plant in
- 11 Philadelphia. The rest come from our plants in
- 12 Harvey, Illinois and Pine Bluff, Arkansas.
- Because of the trade relief provided by
- these cases in the '80s and early 1990s and a
- 15 significant drop in import volume and market share,
- 16 Allied was able to expand our national manufacturing
- 17 coverage through acquisitions. The first was American
- 18 Tube in Phoenix, Arizona. The second was Century Tube
- in Pine Bluff, Arkansas.
- 20 I've always competed against foreign
- imported fence products. In the past few years, I can
- tell you that the foreign competition I face is
- 23 tenfold the foreign competition I've seen in my
- territory over the first 20 years of my career. My
- 25 counterparts on the West and Gulf coasts like to kid

- 1 me now at meetings with phrases like "Welcome to our
- world, Steve".
- In the past, many of my customers never
- 4 purchased imports. Now they are regular import
- 5 buyers. Customers that did purchase imports in the
- 6 past are now either buying more or are buying imports
- 7 exclusively.
- 8 Import brokers used to presell their
- 9 products before they arrived. Today I am seeing
- 10 brokers with quantities so large that they are storing
- 11 them on the docks at the ports of Camden, Baltimore,
- 12 New York, New Jersey, and Bridgeport, Connecticut.
- 13 They will make sells in less than truckload
- 14 quantities, and in many cases, as small as a bundle at
- 15 a time.
- 16 I would like to focus on two immediate and
- 17 clear manifestations of foreign competition. First,
- 18 our pipe mills have traditionally operated seven days
- 19 a week, 24 hours a day. At the present time, our
- 20 mills are operating four to five days a week in
- 21 generally two shifts.
- 22 While I am not at the budget meetings today,
- 23 I am sure that there is serious discussion about
- shutting down one of the four major operations so that
- the other three remaining operations can run more

1	efficiently. Obviously this means loss of jobs.
2	The second manifestation of foreign
3	competition is lower profits, which leads to a lower
4	stock price. In the past year, Tyco's stock has
5	fallen 15 percent while the rest of the market has
6	surged forward. By the end of the year, Tyco will
7	complete an announced spinoff of its medical products
8	and electronic business into separate companies.
9	This means that Allied Tube & Conduit will
10	be a much larger share of the remaining Tyco. In
11	order for Allied Tube to obtain approval for capital
12	expenditures, we have to perform and generate profits
13	and cash flow. I am afraid with the significant
14	deterioration of business because of foreign pipe and
15	tube, we will lose our technical edge that has kept us
16	in the forefront of the pipe and tubing industry for
17	the past 50 years.
18	Given the current competitive environment, I
19	cannot imagine facing additional unfair competition in
20	my marketplace from manufacturers in India, Thailand,
21	Turkey, Mexico, Korea, and Taiwan. They have been
22	unable to ship here because of dumping margins.
23	The same is true of light-walled square
24	tubing. We manufacture and sell this product to the
25	ornamental fence market. Unfortunately, I am now

- seeing significant encroachments into our market from
- 2 Mexico and China. We do not need to face the
- 3 additional competition from Argentina and Taiwan as
- 4 well.
- 5 For all these reasons and on behalf of the
- 6 workers of Allied Tube & Conduit, I respectfully
- 7 request that the Commission continue these orders.
- 8 Thank you.
- 9 CHAIRMAN KOPLAN: Thank you.
- 10 MR. BARNES: Good morning, Mr. Chairman.
- 11 I'm Scott Barnes, and I'm Vice President, Commercial,
- 12 for IPSCO Tubulars. I am accompanied today by Mike
- 13 Stefko, who is our sales manager for industrial
- 14 products. It is essential for IPSCO that the
- 15 Commission retain the present anti-dumping and
- 16 countervailing duty orders on standard pipe.
- Both our company and me personally were
- 18 terribly disappointed with the White House decision on
- 19 the 4/21 action against pipe from China. That
- 20 decision has and will continue to adversely impact our
- 21 standard pipe business in terms of production volumes,
- sales, employment, pricing and profitability.
- Not only did I appear at this Commission's
- 24 hearing which I thought presented us with a fair
- 25 opportunity to hear our views and made a decision on

1	the facts presented, I also participate in the TPSC
2	meetings as well as separate meetings with staff of
3	various departments and with the White House staff.
4	To be blunt I do not believe that the
5	administration gave us a fair hearing and it did not
6	make a decision based on the facts. I thought that
7	during the process that the negative decision had
8	already been made and that administration officials
9	were just going through the motions of holding
10	hearings and having meetings.
11	I must admit I do not think I will ever
12	fully understand the reasoning behind this
13	administration's policies with respect to trade with
14	China. Now that I've got that off my chest I would
15	like to get back to the issue in these sunset
16	hearings. During the period in which these orders had
17	been enforced IPSCO has made a significant investment
18	and commitment to the standard pipe business.
19	Our high-speed ERW mill installed in
20	Blytheville, Arkansas, is excellent for producing
21	standard pipe. We also have added extensive testing
22	and finishing facilities for standard pipe as well as
23	emphasizing various marketing programs for standard
24	pipe.

There is no doubt that IPSCO has generally

benefitted during the past several years by 1 cannibalization of our domestic standard pipe market, 2 the demise of former major competitors of ours in 3 4 standard pipe who used to appear with us at these panels such as LTV Tubular, which was sold and then 5 saw the closure of their Youngstown, Ohio, mill; 6 Maverick Tube, which for all intense and purposes has 7 exited the standard pipe business at the end of last 8 9 year after their negative 421; Newport Steel, which 10 exited the standard pipe business a couple of years ago; and recently Northwest Pipe, which exited the 11 standard pipe business just last year. 12 All of these exits have allowed IPSCO to 13 14 continue our presence in the standard pipe market. While the U.S. industry is losing both tremendous 15 16 market share and producers IPSCO is occupying an ever larger share of a diminishing piece of the pie. 17 Unlike most other players in the standard 18 19 pipe market we do have the ability to shift workers in mill utilization time from standard pipe to OCTG and 20 IPSCO has been able to make the shift to 2.1 line pipe. 2.2 offset lower standard pipe sales. However, I believe 23 it is important for the Commission to understand that during the time when our standard pipe sales were 24

declining our OCTG sales were increasing.

1	We still had additional capacity on our
2	mills that would have allowed us to hire more people
3	and either maintain or increase our standard pipe
4	production but for the Chinese import surge. You
5	should also know that the Chinese import surge is now
6	occurring in OCTG just as it has been in standard
7	pipe.
8	Therefore, even though the OCTG consumption
9	has been increasing lately and the demand side of the
10	market is strong today imports from China of carbon
11	casing and tubing in IPSCO's size ranges are now
12	running 50,000 to 60,000 tons a month.
13	As a result despite strong market conditions
14	our U.S. OCTG production is falling thereby increasing
15	our reliance on the standard pipe market and making it
16	all the more important that these findings be
17	continued.
18	In conclusion IPSCO Tubulars has reinvested
19	in our mills, our finishing equipment and our
20	workforce. We have an excellent workforce and an
21	excellent sales staff and we have made significant
22	financial and a corporate commitment to the standard
23	pipe market.
24	That business has been and is being
25	devastated by massive volumes of low-priced products

- 1 from China. That situation will be exacerbated should
- the name countries resume dumping of standard pipe on
- 3 the U.S. market as the Secretary of Commerce has
- 4 determined will occur if the findings are allowed to
- 5 lapse.
- 6 To allow massive quantities of unfairly
- 7 traded excess capacity from Indian, Brazil, Korea,
- 8 Taiwan, Turkey and Mexico enter the market without the
- 9 imposition of anti-dumping and countervailing duties
- 10 would likely lead to IPSCO joining a long list of
- 11 other companies that have decided to exit the standard
- 12 pipe business.
- 13 For these reasons and on behalf of our
- 14 employees in our mills in Blytheville and Comanche I
- ask you to continue these orders. Thank you.
- 16 CHAIRMAN KOPLAN: Thank you.
- MR. BROGLIE: Good morning. I am Les
- 18 Broglie, General Manager of Tubular Products for
- 19 United States Steel Corporation. I have worked at
- U.S. Steel for 32 years and have been in my current
- 21 position since September of 2003. I am responsible
- 22 for all aspects of our tubular business including the
- 23 production and sale of welded circular pipe products
- that are the subject of these reviews.
- 25 U.S. Steel has a dual interest in this

- 1 proceeding. First U.S. Steel is a domestic producer
- of welded circular pipe. Second U.S. Steel produces
- and sells hot rolled steel which is a principal
- 4 material input in both welded pipe and light walled
- 5 rectangular pipe.
- 6 These products account for a significant
- 7 percentage of our commercial sales of hot rolled
- 8 steel. The revocation of the orders in this case
- 9 would therefore cause significant injury to U.S.
- 10 Steel's circular welded pipe operations as well as to
- 11 our hot rolled steel business.
- 12 Every additional ton of the product subject
- 13 to the orders that comes into this market at the
- 14 expense of a domestic product is one less ton of hot
- 15 rolled steel that can be sold by domestic producers of
- 16 hot rolled steel like us.
- 17 As the Commission knows U.S. Steel is a
- 18 major producer of seamless tubular products such as
- 19 OCTG and standard line and pressure pipe. We are also
- in the welded pipe business because that enabled us to
- offer a broader line of products to our customers and
- 22 also because in the absence of unfair trade that
- 23 business should be a significant source of income in
- 24 its own right.
- 25 U.S. Steel is perhaps unique in the welded

1	pipe business because we make hot rolled steel that
2	goes into the product and send that steel to a tolling
3	operation in McKeesport, Pennsylvania, which converts
4	it into the finished product.
5	We have found that this is the most cost
6	effective way for us to make welded pipe. As the
7	Commission is aware the welded pipe industry has been
8	under siege in recent years due to an explosive
9	increase in imports from China. U.S. Steel has felt
10	the affect of that import surge in two ways: lost
11	sales and reduced prices.
12	First in early 2005 we were losing sales
13	because we were unable and frankly unwilling to meet
14	the Chinese price. During this time our prices were
15	eroding, but we did not let them fall to the levels
16	that would have been required to keep our shipments at
17	their 2004 level.
18	By August of 2005 we saw however that this
19	strategy was so seriously affecting our orders that we
20	faced the threat of cutting back our operations to an
21	unacceptably low level. To maintain operations we
22	were forced to lower prices significantly.
23	Our sales price for some products fell by

\$100 per ton over the course of 2005 and as a result

of all this our volume for 2005 was about as bad in

24

1	performance that we have experienced for quite a long
2	time. Thus we already in a precarious situation.
3	Because the President declined to provide
4	the relief from Chinese import that you recommended we
5	will be forced to contend with that problem for an
6	indefinite future. Revocation of the orders against
7	welded pipe from the countries that are subject of
8	these orders would therefore come at the worst
9	possible time.
LO	Many of these countries are already present
L1	in the United States market notwithstanding the fact
L2	that they are subject to anti-dumping duties. Thus
L3	there is no issue as to whether they will come back
L4	into the market. They are already here and they are
L5	already underselling the domestic product.
L6	Revocation of these orders would greatly
L7	enhance their ability to do so. Under those
L8	circumstances there is simply no doubt that our welded
L9	pipe business would shrink even more. For all those
20	reasons we urge the Commission to keep those orders in
21	place. Thank you.
22	MR. KLINEFELTER: Good morning, Chairman
23	Koplan, members of the Commission. I'm William
24	Klinefelter. I'm the legislative and political

director for the United Steel Workers of America. We

1	have a lawrence when the time was making to see a dis-
1	have a longer name but I'm not going to read it
2	because if we keep merging at some point in time it
3	will take all the time in the testimony to read the
4	title of our union, so we'll move on from there.
5	You know, usually in the back of this hall
6	you see a lot of steel workers at these hearings.
7	There have been a couple of times when some members of
8	this Commission have seen a lot of steel workers in
9	field hearings, but you don't see any steel workers
10	there today.
11	The reason you don't see any steel workers
12	there today is that there is a lot of frustration,
13	regret, disappointment and a feeling that perhaps the
14	government of the United States is not thinking about
15	these steel workers anymore. A lot of that is the
16	result of the 421 decision.
17	In the labor movement we like to say that
18	it's not the Bush Administration doesn't haven't a
19	China policy, it's that they just have a pro-China
20	policy. They've completely dismantled and virtually
21	eradicated Section 421 which is what the Congress told

Our union opposed China PNTR and I wonder
how many members of Congress now after having seen the

surges of imports from China.

the people of this country would protect jobs from

22

rise in imports from China and the surges of imports
from China would vote for China PNTR right now.

2.1

2.2

This administration has refused to enforce international obligations on currency manipulation, they refuse to countervail massive exports from China which are subsidized by the government of China, they refuse to engage the Chinese government on violations of human rights, workers rights, religious rights and they refuse to engage the Chinese on environmental issues which allow the Chinese to ruin not only their environment, but the world's environment.

The steel workers were part of a national energy commission that was sponsored by the Hewlett Foundation and what we found is that as we move into this next century and we are confronting the issue of global climate change the Chinese have to be involved in that debate, they have to be involved in that solution and we have to force them more and more because they are part of the problem.

The administration is learning that closing down energy and environmentally efficient U.S. industries to be replaced by goods made in highly polluting energy inefficient factories in China is not only adding to the global pressure on energy prices, but is leading China in their thirst for energy from

1	wherever they can find it in the world to take foreign
2	policy positions which are preventing the world
3	community from accomplishing important national
4	security and human rights issues in countries as
5	diverse as Iran and Sudan.
6	Today's hearing is extremely important to
7	our members working in the pipe mills and the steel
8	mills that supply the steel to these welded pipe
9	mills. As your staff report shows in Table Circular
10	3-6 we have lost approximately 700 workers in this
11	industry since 2001 or one-quarter of the workforce.
12	We have lost 1,650,000 hours worked and in
13	spite of hourly wage increases negotiated by our union
14	wages paid to workers in this industry have declined
15	by over \$17,000,000 a year yet despite lower
16	production volumes at these mills our workers have
17	managed to maintain fairly constant productivity
18	levels.
19	It is my understanding that labor
20	productivity in these U.S. pipe mills is far and away

During the Commission's sunset investigation we have seen the closure of standard pipe production facilities in East Alton, Illinois; Fairless Hills,

the highest worker productivity in pipe mills anywhere

21

22

23

24

25

in the world.

1	Pennsylvania; and Lasalle went through Chapter 7
2	liquidation; the closure of LTV Youngstown plant when
3	that company's assets were brought out of bankruptcy
4	and the closure of pipe plants in Portland, Oregon,
5	and Bossier City, Louisiana, by Northwest Pipe.
6	Now, since the beginning of this year we
7	have lost an additional 140 jobs when Leland decided
8	to close their pipe making facility in Sharon,
9	Pennsylvania. I understand that we have lost
LO	approximately 50 jobs and Northwest Pipe has decided
L1	to stop producing either standard pipe or light wall
L2	rectangular tubing in their Houston plant.
L3	How many more jobs are we going to lose?
L4	How many more plants will be shut down before this
L5	administration adopts a China trade policy? I'm not
L6	here today to ask the Commission to do something about
L7	China imports. I know you can't.
L8	Instead I'm here to ask you to continue
L9	orders against countries which have been found to be
20	dumping standard pipe products or light wall
21	rectangular tubing products into the United States
22	market.
23	Obviously the producers in these countries
24	are seeing their markets disrupted and any other

export markets they may have had besides the U.S.

- 1 market disruptions by massive build-up of pipe and
- tubing capacity and all of the Chinese unfair trade
- 3 practices I've already discussed.
- 4 If you were to allow these imports returned
- 5 to the U.S. market with their unfair trade practices
- it would be the equivalent of adding fuel to the fire.
- 7 As an industry already struggling to keep its mills
- 8 open we find ourselves attacked on two fronts, from
- 9 both China and from massive imports from all these
- 10 other countries.
- 11 Our union will do everything in its power
- 12 next November to elect people who will help to create
- 13 a trade policy for the United States. However, this
- 14 union is asking this Commission to continue to enforce
- 15 the laws which we have on the books and that don't
- 16 require any Presidential discretion and to maintain
- these anti-dumping and countervailing duties that are
- 18 in effect. Thank you.
- 19 If I may have just a moment of personal
- 20 privilege I'd appreciate it and I've still got the
- 21 green light. This may very well be the last time that
- 22 I address this Commission as the legislative and
- 23 political director of the USW. I will be retiring in
- June and I don't know -- you know how we do things. I
- 25 may be back here again before June, but I just wanted

- 1 to take the opportunity to say thank you.
- 2 It has always been an honor to testify
- 3 before this Commission and it has always been an honor
- 4 for me to watch this Commission at work and I thank
- 5 you not for myself, but on behalf of the hundreds of
- 6 thousands of American workers whose jobs you have
- 7 saved, protected and secured through the work of this
- 8 Commission.
- 9 I will regret not being able to be here and
- 10 be the, I don't know, advocate that I have been over
- the years, but it has been a great honor for me to
- work with you on these important issues and I thank
- 13 you.
- 14 CHAIRMAN KOPLAN: Thank you for that, Mr.
- 15 Klinefelter. We wish you well. You certainly have
- 16 represented your union well.
- 17 MR. SCOTT: Good morning, Mr. Chairman,
- 18 members of the Commission. For the record my name is
- 19 Robert Scott. I'm an economist and I thank you for
- the opportunity to testify here this morning. My
- 21 prehearing economic submission, which I wrote jointly
- 22 with Dr. Blecker, presents an analysis of the likely
- affects of a recurrence of dumping on the domestic
- 24 producers of circular welded pipe.
- 25 Our model projects that U.S. shipments of

- 1 CWP would fall by 22.8 percent, the value of U.S.
- 2 shipments would decline by 27.1 percent and unit
- 3 values would fall by at least 7.9 percent. As a
- 4 result operating income of the domestic producers
- 5 would fall from \$85.17 per ton to -\$2.82 per ton, a
- 6 decline of 100.3 percent.
- 7 The operating income to sales margin would
- 8 fall from 9.3 percent in 2005 to -0.3 percent. If the
- 9 orders in these cases are not continued subject
- 10 producers of CWP will suffer material injury including
- 11 substantial loss of output revenues and employment.
- 12 Our analysis also shows that domestic demand
- for CWP is likely to slow within the next two years.
- 14 In spite of the recent boom in housing construction
- 15 most CWP in the U.S. is used in nonresidential
- 16 construction and this activity has actually been
- 17 sluggish for the past several years.
- 18 Hearing Exhibit No. 1, which I believe you
- 19 have before you, shows the very close correlation
- 20 between apparent U.S. consumption of CWP and real
- inflation adjusted fixed investment in nonresidential
- 22 structures during the period of this view.
- 23 If you will look at the graph, the top two
- lines, apparent consumption and real nonresidential
- investment in structures, are almost completely

1	identical or coterminous. This measure of
2	nonresidential construction is the right inflation
3	adjusted constructing measure index that should be
4	used for analyzing demand trends in this sector.
5	Real nonresidential construction peaked in
6	2001 and has never fully recovered since. Similarly
7	apparent U.S. consumption of CWP peaked in 2000 and
8	then fell in 2003 and has recovered only partly in the
9	past two years.
10	Meanwhile Hearing Exhibit No. 1 also shows
11	that domestic shipments by U.S. producers did not
12	recover as much as apparent consumption in 2004 and
13	2005 because U.S. shipments were depressed by the
14	surge in nonsubject Chinese imports, so U.S. producers
15	did not receive the proportional benefits or the full
16	benefits from partial recovery of demand in the last
17	two years as the Commission has already found in its
18	421 determination.
19	As if the situation is not bad enough in
20	terms of vulnerability the future prospects for the
21	domestic industry look even more bleak because of the
22	sharp rise in U.S. long-term interest rates over the
23	past year and especially in the last few months.
24	As can be seen in our Hearing Exhibit No. 2

the benchmark interest rate on 10 year Treasury bonds

- 1 began to increase about a year ago, that's the solid
- line in Exhibit No. 2, and it jumped by 0.7 percentage
- 3 points in the last three months alone to a rate now in
- 4 excess of five percent.
- 5 As a result future nonresidential
- 6 construction will likely slow in response to higher
- 7 credit costs. The Federal Reserve has raised its
- 8 short-term federal funds rate 15 times since June of
- 9 2004. The Fed's actions combined with the rapid
- 10 growth of oil prices in the past year and recent
- increases in inflation have all contributed to this
- 12 rise in long-term rates.
- The Fed is again widely expected to raise
- 14 the federal funds rate to five percent at its meeting
- 15 tomorrow. Some observers project that it could reach
- 16 five and a half percent by the end of this year.
- 17 Rising interest rates, higher energy prices and rising
- 18 inflation and the housing slow down will all put
- downward pressure on GDP growth for at least the next
- 20 two years.
- Investment in nonresidential structures,
- 22 which drives the demand for CWP, is highly dependent
- on the rate of growth and output. Finally, rapid and
- 24 continued growth of U.S. current account deficit poses
- 25 a further risk in the next two years.

1	There's widespread agreement amongst
2	official and private sector economists that the U.S.
3	trade deficit which reached seven percent of GDP in
4	the fourth quarter of 2005 is simply unsustainable.
5	While a gradual reduction of this deficit is
6	possible even the Federal Reserve's open market
7	committee acknowledged in its minutes of its June 2004
8	OMC meeting that, "the possibility that the adjustment
9	could involve more wrenching changes could not be
10	ruled out."
11	Such an adjustment would cause rapid
12	devaluation, large jumps in interest rates and
13	financial market disruption all leading to a sharp
14	drop in output. The combination of higher interest
15	rates, sharply higher energy prices, the threat of
16	rapid current account adjustment all suggest that the
17	U.S. economy is likely to slow within the next one to
18	two years.
19	This would sharply reduce demand for CWP
20	thereby also reducing operating income and performance
21	ratios for domestic producers of the like product. As
22	a result domestic producers are likely to be
23	vulnerable to material injury in the near future if
24	these orders are not maintained and if nothing recurs.
25	Our prehearing submission also includes an

1	analysis of macroeconomic conditions in the global
2	economy and in the subject countries as well as our
3	comments and the staff's elasticity assumptions. Dr.
4	Blecker and I would be happy to discuss any part of
5	our analysis in response to questions. Thank you.
6	MR. SCHAGRIN: Mr. Chairman, before ending
7	this panel's testimony and accepting the Commission's
8	questions I'd like to take the opportunity to publicly
9	recognize and thank Bill Klinefelter. I've had the
10	opportunity to appear with him at this table
11	enumerable times in Title 7 cases, 201 cases, Section
12	421 cases.
13	Maybe if we search the files Bill
14	Klinefelter given the number of steel cases before
15	this Commission has been a witness more than any other
16	witness before this Commission. I had a chance to
17	work with him also on legislative issues, trade and
18	legislative activities as well as the Uruguay Round
19	and the Doha Round.
20	He has always been a vigorous representative
21	for the workers in the steel workers union and now the
22	other unions that they have merged with and best thing
23	is he's always been honest and forthright. You knew
24	where he and the union were coming from. No games. I

think he deserves a lot of thanks from everyone for

- 1 his excellent representation of the union in
- 2 Washington.
- We wish him very well in his retirement, and
- 4 in case the steel workers are anything like the
- 5 Commission if they don't name your replacement anytime
- 6 soon we'll have you in the future as a witness or as a
- 7 legislative director emeritus. Thank you, Bill.
- 8 That concludes this panel's presentation,
- 9 Mr. Chairman.
- 10 CHAIRMAN KOPLAN: Thank you.
- 11 Mr. Klinefelter is no stranger to me. In
- 12 another life I was a trade legislative rep for the
- 13 AFL-CIO and I always felt I was better off having him
- on my side than on the other side. Again, I wish him
- 15 well. I thank everyone for their direct presentation.
- We'll begin the questioning with
- 17 Commissioner Pearson.
- 18 COMMISSIONER PEARSON: Thank you, Mr.
- 19 Chairman.
- 20 Welcome to the morning panel. Good to have
- 21 you here. Eventually I'm going to learn something
- about pipe if I stay on the Commission long enough.
- 23 Let me start with basic questions about apparent
- 24 consumption.
- 25 In our data as we look over the period of

- 1 review we see some ups and downs, but quite a modest
- 2 increase over the period in consumption of CWP and a
- 3 slightly more robust growth in light walled
- 4 rectangular.
- 5 So my question is those of you who are
- 6 involved with both of these products as you look at
- 7 the marketplace have you actually seen that type of
- 8 change in your business or is the difference that I'm
- 9 measuring in apparent consumption just kind of an
- 10 anomaly that isn't reflective of the market as you see
- 11 it?
- MR. BARNES: Scott Barnes with IPSCO.
- 13 Commissioner, I don't know that we have anybody here
- on the panel today that is in both businesses. Steve
- is. Okay. Sorry. As far as CWP I think that the ups
- and downs that you see in apparent domestic
- 17 consumption are reflective of the overall general
- 18 economy.
- 19 It seems to track gross domestic product and
- 20 more specifically nonresidential construction and as
- 21 we've gone through the ups and downs of the economy
- you see the variations there. I think that self-
- 23 explains that.
- 24 COMMISSIONER PEARSON: Mr. Bailow?
- 25 MR. BAILOW: Yes. We at Allied Tube have

1	seen an increase in the light wall square primarily
2	into the ornamental fencing market. That's where its
3	prime function is right now. With that we are also
4	seeing considerable increase in foreign in imports
5	from China and Mexico to that same market.
6	COMMISSIONER PEARSON: Mr. Schagrin, did you
7	have?
8	MR. SCHAGRIN: No. I would just say I think
9	that the data shows and I think that the hearing
LO	exhibit that Dr. Scott and Blecker demonstrates that
L1	actually consumption of CWP was higher at the
L2	beginning of the period and that's because maybe in
L3	relation to the dot com boom nonresidential
L4	construction in this country between particularly 1999
L5	and 2001 was extremely strong and we have not gotten
L6	back to those levels of nonresidential construction
L7	activity, nor have we gotten back to those levels of
L8	circular welded pipe consumption.
L9	As is typical in this industry
20	nonresidential construction tends to trail the economy
21	into recessions and then trail the economy out of
22	recessions, and so I think even though the recession
23	may have ended in 2001 nonresidential construction and
24	CWP consumption didn't really pick up until 2003 and

then it has been improving at a moderate pace in the

- 1 past couple of years.
- 2 We would expect that to continue at a
- 3 moderate pace until finally the higher interest rates
- 4 or whatever happens to the economy may cause it to
- 5 turn back the other way. This is a very cyclical
- 6 industry, the nonresidential. CWP because of
- 7 nonresidential construction is very cyclical.
- 8 COMMISSIONER PEARSON: Drs. Blecker and
- 9 Scott, do you have any thoughts on this? I mean,
- 10 should we see the --
- MR. BLECKER: Well, first I just want to add
- that the peak in the consumption of the circular
- 13 welded pipe was actually in the second year of the
- 14 POR, 2000, so when he says it never went back that
- high he means as of 2000. Secondly I would point out
- 16 that while the consumption did increase over the whole
- 17 POR, 1999 to 2005, in both products the domestic
- 18 production went down in both products.
- 19 It did go down more in the order of 20
- 20 percent in the CWP product and on the order of 11
- 21 percent I think in the -- well, seven percent for
- 22 shipments and 11 percent for production in the LWR,
- 23 but domestic production is down in both sectors even
- though the consumption is up.
- 25 COMMISSIONER PEARSON: Based on your

1	analysis of these two products you haven't found
2	yourself thinking differently about the demand
3	conditions for light walled rectangular relative to
4	circular welded? I'm just trying to understand do we
5	see this as basically the same underlying demand
6	picture or is there something different between the
7	two?
8	MR. SCHAGRIN: I'd just add one thing that
9	does make a difference, a lot of ornamental goes into
10	residential construction because it's people who build
11	a home and decide to put ornamental fencing around
12	their yard, their pool, so there's very little use of
13	ornamental in nonresidential construction. A little
14	bit in window frames sometimes is made with a light
15	wall rectangular.
16	So that is probably one of the reasons that
17	the demand for light wall rectangular has increased
18	more than the demand for CWP is that residential
19	construction spending has been much stronger than
20	nonresidential. One of the other things that light
21	wall rectangular goes into is furniture. A lot of
22	tables, you know, use small squares or recs in uses of
23	various kinds of furniture.
24	Obviously as people are building more homes
25	they're using more furniture. So demand conditions

- 1 for light wall rectangular have been stronger than for
- 2 CWP, and I think the difference is one being more tied
- in to residential and the other being tied more into
- 4 nonresidential construction.
- 5 COMMISSIONER PEARSON: Okay. Well, thank
- 6 you for that perfectly reasonable explanation.
- 7 Mr. Scott, did you have anything to add?
- 8 MR. SCOTT: Just one very small footnote.
- 9 We don't have data in this case, but in general
- inventory changes will cause small variations in
- 11 production relative to the nonresidential construction
- 12 levels in CWP demand.
- I think the general point here is that there
- is a downward trend since 2000 in nonresidential
- 15 construction.
- 16 COMMISSIONER PEARSON: Okay. Well, you had
- 17 commented that this is a cyclical business and I think
- we will probably accept that proposition.
- Those of you who are in the business in
- 20 conducting your own forecasting of demand for circular
- 21 welded pipe which financial or market indicators do
- you find to be most useful for short-term analysis?
- 23 MR. MAGNO: Mark Magno, Wheatland Tube
- 24 Company. We will look at primarily nonresidential
- 25 construction activity. Again, as Roger said we do

- tend to lag that by up to six months, but that for us
- gives us the best indicator what we believe is out
- 3 there business-wise.
- 4 COMMISSIONER PEARSON: Pretty much the same
- 5 for light wall rectangular?
- 6 MR. MAGNO: We're not in that business, so I
- 7 don't know.
- 8 MR. BAILOW: Yes, it would be.
- 9 COMMISSIONER PEARSON: Would your short-term
- 10 analysis of demand prospects be -- how would that
- 11 differ from your longer-term analysis? I mean,
- 12 because you invest for the long-term when you add a
- new line or buy a new plant. You have to operate the
- 14 plants with a more short-term focus. So I'm just
- wondering if you could comment on that?
- MR. MAGNO: We do use -- in the short-term
- 17 we are looking at nonresidential construction. In the
- 18 long-term we continue to look at that factor.
- 19 However, we also look at general economic conditions.
- 20 I mean, we haven't done it for that -- in recent times
- 21 we've been more contracting or closing facilities than
- adding new lines, so my knowledge base is
- 23 significantly dated.
- We also look if we're doing a -- trying to
- 25 add on say an additional size range we will look at

- that moreso on how does that help our market basket?
- 2 If we add to a production line and can increase our
- 3 size range then maybe we can look at a little bit
- 4 different distribution base and then that would have
- 5 as much impact as some economic issues when evaluating
- 6 an expansion.
- 7 COMMISSIONER PEARSON: Well, let me stay
- 8 with you since --
- 9 MR. MAGNO: Sure.
- 10 COMMISSIONER PEARSON: Given the way you
- 11 wrestle with these questions in your own business what
- do you think the Commission should see as a reasonably
- foreseeable time as we do our analysis in this case
- 14 because we're supposed to determine whether there will
- be a recurrence of injury within a reasonably
- 16 foreseeable time, right?
- MR. MAGNO: I mean, to me personally I
- 18 believe it's -- as a businessman looking at our
- 19 business conditions we have this huge presence in our
- 20 market and dramatically expanding presence in our
- 21 market with nonsubject imports from China.
- 22 Again, we believe that there is tremendous
- 23 negative impact from the subject imports coming in, so
- 24 to us we believe that the timeframe is shorter and
- 25 more immediate as far as hurting our company.

1	COMMISSIONER PEARSON: Okay. Well, my light
2	has changed, but for purposes of the post-hearing if
3	you have anything more to add about how we should
4	understand the concept of the reasonably foreseeable
5	future in this case that would be great.
6	MR. SCHAGRIN: We'll add that in our post-
7	hearing brief, Commissioner Pearson.
8	COMMISSIONER PEARSON: Thank you, Mr.
9	Schagrin.
10	CHAIRMAN KOPLAN: Thank you, Commissioner.
11	Commissioner Aranoff?
12	COMMISSIONER ARANOFF: Thank you, Mr.
13	Chairman.
14	I want to join my colleagues in welcoming
15	the morning panel here today. I had thought about
16	leading up to some of my more central questions by
17	asking some data questions and other things, but I
18	decided, no, I'll go right to my central point.
19	Let's suppose that I come into this saying,
20	yes, I was right in what I said in the 421 and I think
21	that the data I see on the record in this review bears
22	me out and let's suppose that I conclude from that
23	that I can agree that the domestic industry is
24	vulnerable and I can see what's going on with imports
25	from China.

1	I then have to go on and make a
2	determination of well, okay, but if these orders are
3	revoked what's going to happen with respect to imports
4	from the subject countries and what effect is that
5	going to have? We have less on this record to go on
6	when we get to that part of the procedure, so I wanted
7	to ask a few questions that jump me over the beginning
8	stuff and take me there.
9	First of all do we know anything about what
10	has happened with respect to imports from Venezuela
11	since the Commission revoked that order on circular
12	welded pipe in the first review?
13	MR. SCHAGRIN: Yes, and that is that they
14	have stayed pretty subdued which is why I think that
15	the Commission made the right determination. I would
16	say that Venezuela is very different from any of the
17	countries subject to this review in that I don't think
18	the Commission could make a similar finding of no
19	discernable adverse impact because Venezuela had one
20	producer of circular welded pipe, it was fairly small.
21	All of these countries on circular welded
22	pipe have multiple producers and have tremendous
23	capacities, so Venezuela was something of an outlier
24	in the last investigation and as usual with this
25	Commission I don't differ with the Commission's

- 1 conclusions.
- 2 I think the Commission made the right
- decision in the first sunset review, but that's what's
- 4 happened to imports from Venezuela.
- I would just say in response to kind of your
- 6 prefatory comment before the question, Commissioner
- 7 Aranoff, that if you found nine months ago that this
- 8 industry was threatened with real and imminent injury
- 9 in the 421 that finding was very appropriate because
- 10 that real and imminent injury has occurred.
- 11 That's why people are actually closing
- 12 plants today. To me in an industry in which there is
- rising demand and low capacity utilization closing
- 14 plants is as great a sign of real and imminent injury
- as there can be and I think it really goes to that
- issue of vulnerability.
- 17 Any increased imports from currently subject
- 18 countries are going to force in a very reasonably
- 19 foreseeable timeframe more plant closures.
- 20 COMMISSIONER ARANOFF: Okay. I appreciate
- 21 those answers. Going on along the same track Hylsa
- 22 has argued in its brief that it itself, and as I
- 23 understood from Mr. Winton's statement this morning,
- the entire Mexican industry are operating at or near
- 25 capacity.

1	This is an argument that the Commission
2	recently accepted in its review of large diameter
3	seamless pipe from Mexico in voting to revoke that
4	order. Are you aware of any important differences in
5	the facts here that could lead us to a different
6	conclusion?
7	MR. SCHAGRIN: I'm aware of a number of
8	facts that should lead you to a completely different
9	conclusion. I see the facts in this case as
10	completely different from the large diameter seamless
11	pipe case. I don't think that Mr. Winton has a good
12	factual foundation for the assertion in his opening
13	statement that the entire Mexican industry producing
14	circular welded pipe is operating at full capacity.
15	I would like to address that confidentially
16	in our post-hearing brief. Also, in terms of
17	comparing the welded circular pipe industry in Mexico
18	to the seamless pipe industry, I'd also like to
19	address that in our post-hearing brief. We have only
20	received the confidential version of the Commission's
21	determination not the public version.
22	While I know what's bracketed there and
23	what's not sometimes bracketing can change, and so we
24	should have the Commission's public determination on
25	seamless pipe and I would like to using that public

1	information demonstrate in our post-hearing brief the
2	very significant differences between the record on
3	Mexico in the seamless pipe case and the record on
4	Mexico here.
5	One of the main things which is public, it
6	was discussed at the hearing, is that in seamless pipe
7	the Mexican industry made a significant point of
8	saying or it was the Taneris spokesman talking about
9	the Mexican industry that they had not shifted exports
LO	to the United States in products not covered by anti-
L1	dumping duty orders.
L2	In this situation if you look at the fact
L3	that a number of producers in the U.S., a number of
L4	producers in Mexico can make on the same small
L5	diameter mills either circular welded pipe or light
L6	wall rectangular tubing we've had an explosion of
L7	imports since the anti-dumping order went into place
L8	on circular welded pipe of imports of light wall
L9	rectangular tubing from Mexico.
20	It was up to about 145,000 tons last year.
21	So I think we have indications that the Mexican
22	industry will shift to huge exports to the United
23	States of other welded pipe and tube products not

covered by orders. We'll address that very fully in

our post-hearing brief, Commissioner Aranoff.

24

1	COMMISSIONER ARANOFF: Okay. I appreciate
2	that and I certainly also invite Mr. Winton either to
3	address it this afternoon or in his post-hearing
4	brief.
5	In Exhibit No. 4 to your prehearing brief
6	you present an analysis that assumes that, "subject
7	producers recapture their peak share of the U.S.
8	market." I think you assume that subject imports will
9	reach a market share of 34 or something over 34
10	percent which my understanding is it's more than they
11	have accounted for in any given year.
12	Is it your position that the Commission
13	needs to find that these market shares will revert to
14	peak levels in order to find that the subject import
15	volume would likely be significant if the orders were
16	revoked? If not what level would be significant?
17	MR. SCHAGRIN: No, it's not our position
18	that they need to return to their preorder peak
19	levels. To be honest here and also this is another
20	major difference with the seamless pipe case it
21	goes to vulnerability these industries are so
22	vulnerable with declining production shipments,
23	employment levels, pricing and tremendous cost price
24	squeezes between increase in cost for steel, increase
25	in cost for zinc an inability today to mass those

1	along to customers, tremendous consolidation on the
2	purchaser side we pointed out in our brief Home
3	Depot buying the largest independent distributor of
4	these products and knowing that they'll use their
5	increased size to want to leverage and buy more
6	imports I really believe the Commission can find a
7	recurrence of injury based on even a slight increase
8	in imports from these countries.
9	The record demonstrates that there is huge
10	additional capacity in these countries and that we
11	could expect very large increases, but given the
12	vulnerability of this industry even findings of small
13	likely increases in imports would lead to recurrence
14	of injury in these two industries.
15	COMMISSIONER ARANOFF: Okay. Thank you.
16	I'm going to start on this, but I know I'm going to
17	run out of time and either one of my colleagues will
18	pick it up or I'll get it in the next round.
19	One of the issues that seemed to be very
20	hotly contested between the briefs in this case was
21	how to measure and allocate capacity in this industry
22	both in the domestic industry well, both these
23	industries, domestically and the subject countries.
24	Let me see how to phrase this. Can you have
25	some of the industry representatives explain you

- 1 know, I probably am going to have to come back to
- this. What I'm trying to get at is what the
- differences are in the way that your total capacity
- 4 was calculated.
- 5 How many shifts you assumed on, which sort
- of bottlenecks you were relying on in setting what
- 7 your maximum capacity is and whether you think that as
- 8 a whole the domestic industries have done it
- 9 differently than the foreign producers have in their
- 10 questionnaires?
- 11 Since the light is yellow I'll leave it and
- 12 I'll come back to it in the next round.
- 13 Thanks, Mr. Chairman.
- 14 CHAIRMAN KOPLAN: Thank you. Actually,
- that's a question that -- let me see if I can cover
- 16 that on mine and then you can come back certainly.
- 17 This is for the producers including U.S.
- 18 Steel. Hylsa's brief states at pages 7 and 8 that
- 19 domestic producers of circular pipe have overstated
- 20 capacity by reporting theoretical capacity based on
- operating three shifts a day when, "as they themselves
- 22 admitted two shifts per day five days a week has been
- the norm in the U.S. industry since 1981."
- 24 Siderer makes a similar argument as to light
- 25 wall rectangular at page 6 of their brief. During the

1	period of review have two shifts a day five days a
2	week been the norm for both CWP and light walled
3	rectangular?
4	If so, for the post-hearing will each of you
5	through counsel re-estimate for me your capacity and
6	capacity utilization for each of the years in this
7	review period based on your actual production
8	practice? I know that Mr. Magno and Mr. Bailow
9	touched on this in their direct presentation, but I'm
LO	wondering if I could get that kind of specificity?
L1	Mr. Schagrin?
L2	MR. SCHAGRIN: I would like to invite the
L3	different producers I would like to start out by
L4	saying that I think Mr. Winton can fairly be accused
L5	of significant overreaching by trying to take a quote
L6	from a U.S. producer at a hearing and saying, you
L7	know, this is obviously true of all producers in the
L8	industry.
L9	I think as you'll hear from these gentlemen
20	that's not true. That was a producer that had
21	traditionally had a business operation of two shifts a
22	day five days a week. As you'll hear from these other
23	producers and obviously U.S. Steel will answer as well

their norm has been seven days a week 24 hours a day,

and so I'd invite each of the industry witnesses to

24

- 1 respond to your question, Chairman Koplan.
- 2 CHAIRMAN KOPLAN: I appreciate that. I am
- asking for on a year-by-year basis if it can be
- 4 provided for purposes of the post-hearing for the
- 5 period of review that we're looking at so that I have
- 6 that kind of specificity. So that I know I'll
- 7 probably have to get as part of the post-hearing, but
- 8 I'll take anything I can get now obviously.
- 9 MR. SCHAGRIN: I will say, Chairman Koplan,
- 10 we'll check back with the producers. I don't think
- any of the producers at this table, in fact I don't
- think any of the producers that we represented will
- have to restate their capacity figures.
- I believe that each of the producers that we
- 15 represented in this investigation listed the number of
- 16 days and shifts that their capacity was based on and
- it was based as per the instructions on their normal
- 18 operating rates, and so, you know, it may be that if
- 19 Wheatland Tube had operated seven days a week 24 hours
- 20 a day but was back at their Wheatland plant to only
- 21 three days a week during the past year they still did
- their capacity based on seven days 24 hours because
- that was their traditional operations.
- They were just unfortunately, you know,
- 25 forced to cut back.

- 1 I'd invite Scott, and Mark, and Steve, and
- 2 Mr. Broglie to just talk about your normal operations.
- 3 CHAIRMAN KOPLAN: Mr. Barnes?
- 4 MR. BARNES: Yes. First it's our goal to
- 5 operate the facilities at full capacity because on a
- 6 two shift basis you're not making any money. We did
- 7 complete our submission based upon the instructions.
- 8 Today we are operating 24 hours a day seven days a
- 9 week at our plants in Blytheville, Arkansas, and in
- 10 Comanche, Iowa.
- 11 CHAIRMAN KOPLAN: Has that been the case
- 12 during the period of review?
- MR. BARNES: Not completely. No. Earlier
- in the period of review we were operating two shifts
- down in Arkansas, and then eventually worked up to
- three and now we're at four.
- 17 CHAIRMAN KOPLAN: Would you be able to trace
- that for me for the post-hearing?
- MR. BARNES: I'll have to get the HR guys
- 20 working on that.
- 21 CHAIRMAN KOPLAN: Okay. Thank you.
- Mr. Magno?
- 23 MR. MAGNO: Mark Magno, Wheatland Tube. We
- operate -- many of our mills are continuously weld
- 25 mills which are gas fired hot mills and those as I

- 1 testified are most efficient running at longer
- production hours.
- 3 Unlike some other operations we can't just
- 4 shut it off and then turn it on the next day because
- of that, so what we'll end up doing is run three
- 6 shifts and our hope is to do it seven days a week. If
- 7 not then we start cutting it back to six days a week,
- 8 five days a week, four days a week, something along
- 9 those lines because it's a continuous operation.
- 10 That furnace has to be fired with natural
- 11 gas to keep it hot unlike some of our electric weld
- mills where you could relative at some point turn the
- 13 switch and idle that. During the period of
- investigation, yes, we were at seven days a week.
- 15 Three shifts, seven days a week.
- 16 We made a huge acquisition in 2002 to buy
- 17 Sawhill Tubular and we continued with those type of
- 18 stamping levels and then had to cut back because
- 19 constrained by -- not because of a production issue or
- 20 a constraint within the manufacturing operation, just
- 21 constrained by an order book.
- 22 CHAIRMAN KOPLAN: Thank you.
- 23 Mr. Bailow?
- MR. BAILOW: Thank you, Chairman. We have
- 25 always traditionally operated seven days a week 24

- 1 hours a day and at present as I mentioned in my
- 2 testimony we are in budget meetings right now and we
- 3 are looking at cutting back and there is the real
- 4 possibility of closing mills. For efficiency purposes
- 5 we almost have to run 24/7.
- 6 CHAIRMAN KOPLAN: Mr. Broglie?
- 7 MR. NARKIN: Chairman Koplan, this is Steve
- 8 Narkin on behalf of U.S. Steel. As you suggested we'd
- 9 like to address that in our post-hearing brief.
- 10 CHAIRMAN KOPLAN: No problem. Thank you.
- 11 Any further detail that you all submit post-
- 12 hearing on this point would be appreciated. Thank
- 13 you. Coming back to circular pipe Mr. Schagrin's
- 14 brief states at page 2 that, "the domestic CWP and LWR
- 15 industries are vulnerable to renewed unfair
- 16 competition due to the highly fungible nature of CWP
- 17 and LWR."
- 18 Hylsa's brief on behalf of the Mexican
- 19 Respondent, their brief states at page 6 that with
- 20 regard to the domestic industry producing CWP, "their
- operating income more than tripled and their net
- income increased more than sixfold" between 2003 and
- 23 2004.
- 24 Hylsa also argues at page 6 that operating
- income in 2005, "was still more than triple 2003

- 1 levels and net income was more than five times
- 2 higher." Could the domestic witnesses respond to
- 3 their counter-argument with regard to the issue of
- 4 vulnerability, the argument that I've just quoted?
- 5 MR. SCHAGRIN: Mr. Chairman, I'll give an
- 6 overview and I'll invite any of the industry witnesses
- 7 to testify. First I think Hylsa has made a bit of a
- 8 mistake in --
- 9 CHAIRMAN KOPLAN: Can you move your
- 10 microphone closer?
- 11 MR. SCHAGRIN: Yes. I'm sorry. In equating
- vulnerability only with profitability. Obviously the
- 13 statute directs the Commission to consider a number of
- 14 factors: production, shipments, capacity utilization,
- employment, as well as prices and profitability.
- 16 Even addressing profitability it's clear
- that profitability in this industry has been declining
- 18 since 2004. Even though it was higher than 2003 which
- 19 was a bad year for the industry it doesn't compare
- 20 very favorably with some of the earlier years in the
- 21 sunset period.
- 22 When consumption is now increasing you would
- 23 expect the industry to be improving not declining. I
- think the most important thing is that there's every
- 25 indication that because of declining volumes,

- increased imports, plant closures and the cost of
- 2 plant closures that there's no question that this
- industry will be -- is -- losing money and will be
- 4 losing money on an accounting basis in 2006.
- 5 I mean, I can tell you that just the cost --
- and we'll try to put something in this in our post-
- 7 hearing brief -- of Wheatland's closure of a facility
- 8 that they purchased in 2002 and invested \$20 million
- 9 to \$25 million in the last three years, the closure of
- 10 that pipe making and the losses associated with that
- will be greater than the profitability in the entire
- 12 industry in 2005.
- So, you know, you're looking at what's
- 14 presently happening and what will happen in the future
- and the present record is as stated in the Hylsa brief
- 16 declining profitability at the end of the POR and
- there is information that those profit declines will
- 18 continue which makes this industry very vulnerable in
- 19 addition to the production and shipment market share
- losses.
- 21 CHAIRMAN KOPLAN: I see my light's about to
- 22 change. Did anyone want to join in on that before or
- 23 did Mr. Schagrin speak for all of you?
- 24 Mr. Barnes?
- 25 MR. BARNES: I would only comment that I

- think the industry is vulnerable if the duties are
- 2 rescinded because these countries have demonstrated
- 3 before that they will undersell us.
- 4 They undersell us today even with the duties
- 5 in place and they will be competing for our 50 percent
- 6 that's left of the U.S. market not against the
- 7 Chinese, but against us and leading to lower pricing
- 8 will lead to lower profits if any profits.
- 9 CHAIRMAN KOPLAN: Thank you.
- 10 Commissioner Hillman?
- 11 COMMISSIONER HILLMAN: Thank you.
- I, too, would join my colleagues in
- 13 welcoming I think all of you back before the
- 14 Commission.
- I would certainly join the Chairman in
- 16 commenting, Mr. Klinefelter, on all of your many
- appearances here at the Commission. We very much
- 18 appreciate the time and the attention that you have
- 19 given to this Commission, and to these issues and for
- 20 your very helpful and productive testimony. We thank
- 21 you.
- 22 I might start with you on this issue. You
- 23 just heard some discussion with the Chairman on this
- 24 issue of capacity utilization. How many shifts are
- 25 running? How many hours a day? I wondered if you

- 1 could comment from a labor perspective.
- 2 Is there anything in any of the labor
- 3 contracts with any of the folks in terms of the
- 4 employees that you represent in these facilities that
- 5 would speak to this issue of what is a normal practice
- 6 in this industry in terms of hours and shifts a day
- 7 that we should be aware of?
- 8 If these folks change that is there anything
- 9 in your contracts that speaks to what kind of notice
- they give you or anything that we should be aware of?
- 11 You will need a microphone.
- 12 MR. KLINEFELTER: Yes. This is something
- that I'm going to have to check with the people who
- 14 bargain these contracts and we'll get you an answer in
- the post-hearing because there are so many varieties
- of contracts that we have in terms of hours of work,
- and how those hours of work are divided up and what's
- 18 a normal period of time.
- I think I better go back and check with
- those folks who have negotiated these and I'll get you
- 21 an answer.
- 22 COMMISSIONER HILLMAN: All right.
- 23 Appreciate that. Another question, Mr. Klinefelter,
- for you, and then I would welcome other comments form
- the industry. We've obviously seen a lot of sunset

- reviews of late involving several different steel industries.
- In many of them we have seen very high
  levels of productivity gains, much of it attributed to
  changes in union contracts but also to technologies
  and other things changing. I would not describe this
  industry as one in which we've seen those levels of
  productivity gains.

They've been relatively modest on the circular side and even productivity declines on the light walled rectangular side. Help me understand that. I mean, what's different about this than what we see in some of the other steel cases that we've looked at where we've seen very phenomenal rates of productivity gains?

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MR. KLINEFELTER: Well, I can speak to the other industries because, you know, in terms of those it's investment and it's work rules, changes, and it's contract negotiations that have led to those changes.

Now, specifically for this industry, again,
I'm going to have to check and find out exactly what
practices have changed, have not changed and the
precise nature the industry can tell you of what
investments they've made in terms of productivity for
those gains.

1	So, again, I will check with our folks in
2	regards to the specificity of this industry in regards
3	to productivity and
4	COMMISSIONER HILLMAN: I'd appreciate that.
5	Anyone else in the industry want to comment?
6	Mr. Barnes?
7	MR. BARNES: Scott Barnes with IPSCO.
8	Commissioner, one of the things I think as far as
9	productivity gains at least for our company is we have
10	made some significant strides. We built the brand new
11	mill in Blytheville, Arkansas, which started ramping
12	up during the beginning of this period of review in
13	1999 specifically at that time to make standard pipe.
14	Now, since then we have as I said in my
15	testimony produced other products on that mill as this
16	market has deteriorated, but at Blytheville it's a
17	brand new facility which was, again, very highly
18	productive and in Comanche, Iowa, we have also had
19	similar type improvements there since we entered the
20	standard pipe business back in 1992, 1993 period.
21	So I think we are a little bit different.
22	I'm sure Mark has made several investments as well as
23	he said.
24	MR. MAGNO: Mark Magno with Wheatland Tube.
25	I would submit that our industry has already

- dramatically ramped up our productivity to survive
- 2 over these many years and that what we do and we do
- 3 every single day is look to see how can we use
- 4 technology and capital investments to become even more
- 5 productive?
- 6 We do that by, you know, buying special
- 7 packaging equipment so that fewer hands can grab on to
- 8 that piece of pipe and it lowers our costs and makes
- 9 us more productive. So I would respectfully claim
- that we have done a pretty good job being productive.
- 11 MR. SCHAGRIN: Commissioner Hillman, I would
- add I think one in the industry I'd agree with Mr.
- 13 Magno and Mr. Barnes that this already was a very high
- 14 productivity really state of the art mills world-class
- innovators in the pipe industry which may or may not
- be an attribute applied to the integrated steel
- industry if you looked at it, you know, in the 1980s
- 18 or 1990s.
- 19 You would say that when you look at it today
- and that's why they had those big productivity
- 21 increases. I think if you look in most other segments
- of the steel industry in any time period between 1999
- 23 and 2005 you would most likely see higher U.S. market
- shares, higher production.
- 25 I think the fact that in this industry

1	there's been such losses of market share and
2	production that on any of these facilities you can't
3	increase productivity when you start going from seven
4	days 24 hours a day to five days 16 hours a day.
5	Even if you try it's just not going to be
6	possible and I think that really explains, that's the
7	principal explanation for the inability of this
8	industry to increase productivity is it's just
9	impossible as your production is declining so much to
10	increase productivity.
11	COMMISSIONER HILLMAN: Well, help me
12	understand. We've obviously spent a lot of time
13	talking about capacity utilization and in part that
14	is, you know, a fair amount of the argument that is
15	being made in the Hylsa brief, but help me understand
16	it.
17	If I look at the data, you know, in 2005
18	capacity utilization was at its lowest level in the
19	entire period of review and yet if you again, I
20	understand your point about not looking only at
21	profitability, but if you look at the financial
22	indicators they're pretty strong in 2005 which
23	suggests to me there's not much of a link.
24	Maybe you should help me understand the

relationship between capacity utilization and the

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1	performance of the industry because, again, just on
2	the data we have on this record there appears to be a
3	fairly significant disconnect that when the industry
4	is running at relatively low levels of craft
5	utilization, pretty good performance and, you know,
6	you see some years in which the opposite occurred.
7	MR. SCHAGRIN: I think what is happening
8	and unfortunately it is Mr. Klinefelter's members who
9	are really suffering the pain here is that U.S.
LO	producers in this industry like U.S. producers in a
L1	lot of industries are really deciding to forego volume
L2	in order to maintain decent levels of pricing and
L3	profitability.
L4	So if you look at the declines in capacity
L5	utilization it is added to increased cost of
L6	manufacture because we not only have an increased of
L7	goods sold, increased raw material cost, but you see
L8	increased costs per ton in terms of manufacturing
L9	costs, SG&A, et cetera, so it is causing cost
20	increases and it is causing declining profitability.
21	I really think this industry has said gee.

24 It might be \$300 a ton below if it's from 25 China which is way below raw material costs for the

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us.

the import pricing is anywhere from \$100 to \$300 below

1	industry, it might be for those subject producers
2	coming in here it might be \$100 a ton below, but we
3	can't go down in price at those levels to regain
4	volume so we're just going to keep selling less, keep
5	saying our overall profit margin has declined, but at
6	least we're going to stay profitable and then we're
7	going to decide which mills do we shut down in order
8	to, you know, stay competitive and reduce costs?
9	That's why I think the drafters of the
10	statutes and I've always had a lot of respect for
11	Congress I think they did a very good job when they
12	made sure that the Commission has to look at a wide
13	variety and take, you know, labor interests,
14	production and shipments into account as well as
15	profitability because, you know, that could be
16	rationale decisions for executives to make is to say
17	I'm just going to give up volume.
18	I'll close a plant down, but I'm going to
19	try to maintain some profit margin instead of trying
20	to lose money.
21	COMMISSIONER HILLMAN: Okay. The other
22	thing that appears to me happening in this data with
23	respect to capacity utilization is that it looks like
24	capacity utilization for all welded pipe products has
25	increased significantly while the capacity utilization

devoted to circular or to standard pipe has not which 1 would mean that at least it appears to me that the 2 industry is shifting to focusing more on OCTG, on line 3 4 and some other products that may or may not be more profitable and has shifted away necessarily from 5 standard pipe. 6 7 I'm trying to make sure I understand how you think we ought to look at that fact. There's clearly 8 9 been a shift from the industry's perspective on where it uses its capacity. What does that tell us? 10 MR. SCHAGRIN: Okay. First it really 11 12 doesn't tell you about the industry, it tells you about certain industry members. 13 14 There's no question that OCTG is more profitable than standard pipe, but I think -- and 15 16 we'll do some analysis in the post-hearing brief -that it's not the industry -- and I'm glad that's why 17 at least I think Allied Tube which makes no OCTG at 18 19 all, so they are a producer of that with four major plants, certainly one of the largest producers in this 20 industry, they have no ability to shift. 2.1 2.2 That's why they face the prospect of plant

in their Wheatland facility, so they couldn't say

we're going to shift to OCTG instead of closing the

Wheatland Tube had no ability to make OCTG

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closures.

- 1 facility. They had to close the facility because they
- 2 couldn't make standard pipe there. There wasn't
- 3 enough demand.
- 4 I think what the overall data for industry
- 5 members show is that there are few industry members
- 6 who are really in the OCTG industry and make some
- 7 standard pipe who have really benefitted from the
- 8 increase in demand for OCTG. I don't think you can
- 9 point to that as the industry as an overall.
- 10 I mean, if we have 20 members in the
- industry and members one, two, three and four increase
- 12 OCTG by 50 percent and standard pipe by 10 that will
- show up as a lot in the overall industry, but if
- industry members five through 20 make no OCTG at all
- it doesn't apply to the industry overall.
- 16 I'd like to address that more in the post-
- hearing brief, but I also believe you need to focus in
- 18 the end on the industry producing the like product and
- 19 see the suffering in the standard pipe industry and
- 20 not attribute what's happening to a couple of members
- in the industry benefitting from increased OCTG
- demand.
- 23 It really doesn't apply to the industry as a
- 24 whole. I'll address that in the post-hearing if
- 25 that's okay.

1	COMMISSIONER HILLMAN: Thank you.
2	CHAIRMAN KOPLAN: Commissioner Lane?
3	COMMISSIONER LANE: Good morning. I, too,
4	welcome a lot of you back, and, Mr. Klinefelter, I
5	join with my colleagues in saying that we will miss
6	you, and hopefully maybe you will be back.
7	I would like to start, first, with some
8	follow-up questions on capacity utilization. Mr.
9	Magno, I may have misunderstood what you said, but in
10	your prehearing statement, I think you said that you
11	had operated the Sharon plant seven days a week, and
12	later in your statement, you talked about operating
13	one plant five days per week and one plant three days
14	per week. Did I misunderstand your statement
15	regarding the seven days per week at the Sharon plant?
16	MR. MAGNO: No. My testimony was that we
17	operated the Sharon plant seven days a week up through
18	mid-2004. Previously, we were operating the Sharon
19	plant at three days a week and the Wheatland plant
20	five days a week. So at one point, we were operating
21	the Sharon plant seven days a week, but more recently,
22	no, and now it's being shut down.
23	COMMISSIONER LANE: So since mid-2004, you
24	have been operating the Sharon plant at three days per
25	week.

1	MR. MAGNO: It had been ramping down from
2	seven days down to three days during that period. I
3	don't know what the progression was, but there was a
4	ramp down, and then, finally, there just wasn't enough
5	business to keep it open, so we had to shut it down.
6	COMMISSIONER LANE: And the Wheatland plant
7	was not operating seven days a week.
8	MR. MAGNO: No, not recently.
9	COMMISSIONER LANE: What do you mean by
10	"recently"?
11	MR. MAGNO: Not previously. I mean,
12	certainly, in 2002, when we had both facilities, both
13	were operating at very high levels, and then as
14	business started to tail off, the Sharon facility's
15	reduction in the workforce would be the first one that
16	would be reduced, and the Wheatland would trail that.
17	We were trying to keep both plants open and then just
18	made the decision to close the Sharon plant.
19	COMMISSIONER LANE: Okay. Thank you.
20	Now, Mr. Klinefelter or Mr. Magno, about the
21	140 or so jobs lost in Sharon when the plant was shut
22	down; could you tell me what happened to those
23	workers, and were any of them shifted to other
24	facilities producing the same or other products, or
25	were they simply laid off?

1	MR. MAGNO: Our plan was to be able to take
2	a portion of those workers and to offer them
3	employment from the Sharon facility over at our
4	Wheatland facility and our nearby Warren, Ohio,
5	facility. In a post-hearing brief, I could give you
6	specifics about how that has occurred. One of the
7	ideas was, though, that if you take a plant that's
8	operating three days a week and one that's operating
9	five days a week, and you add the production, then
LO	you're going to have one facility running seven days a
L1	week. That's not occurring.
L2	COMMISSIONER LANE: Maybe it would help if
L3	you would explain to me how you actually run a
L4	facility three days a week and one five days a week.
L5	How do you configure the shifts, et cetera?
L6	MR. MAGNO: Well, let's say the Wheatland
L7	facility would run five days a week, so that would
L8	probably run Monday through Friday, three shifts a
L9	day. The Sharon facility that is closing would run
20	three days a week. We found it best to run that
21	Tuesday, Wednesday, and Thursday, and it's based on
22	how you can keep the furnaces heated. You shut the
23	furnace down and things like that, more of an
24	operational issue. And then one plant would produce
25	one kind of standard nine size and the other one to

- 1 try to balance the inventories.
- COMMISSIONER LANE: Okay. Now, Mr.
- 3 Klinefelter or Mr. Schagrin, when this Commission
- 4 considers the vulnerability of a domestic industry, we
- 5 often factor conditions of competition and
- 6 profitability of the industry into a vulnerability
- 7 evaluation. How, if at all, should we factor the
- 8 vulnerability of employees in the industry into that
- 9 equation?
- 10 MR. KLINEFELTER: Well, I find that it's
- 11 difficult. These folks are vulnerable. These
- industries are fragile and susceptible to these
- pressures from other countries. That's why these
- orders have to stay in place, in order to maintain
- these jobs. I could answer in more detail in post-
- 16 hearing brief. I quess we've said it so many times
- 17 before that this industry and the employees in it --
- 18 these are good-paying jobs, but they are susceptible
- 19 to unfair trade practices from other countries, with
- the pressure of China, and we don't want the
- 21 additional pressure of these countries coming back in.
- 22 So the problem is that if you take these
- orders off, we'll be back going at it all over again.
- That's why we're asking you to stick with it.
- 25 MR. SCHAGRIN: Commissioner Lane, I would

1	add that I believe it is perfectly appropriate for
2	this Commission to take into account, in looking at
3	the conditions of competition in an industry, the
4	specific vulnerability of workers in an industry in
5	which you have evidence on the record of very low
6	capacity utilization rate levels, evidence on the
7	record of very recent plant closures. We have had,
8	within the past two years, approximately four plant
9	closures. The Wheatland plant will close down
10	permanently in just another two weeks, and both
11	standard pipe and light-walled rectangular production
12	in Northwest Pipe's Houston facility will completely
13	end in the next few weeks.
14	You have the testimony of Allied that they
15	are considering plant closure, and if there is
16	anything to add coming out of their meetings
17	confidentially that we can put in a post-hearing
18	brief, we will.
19	That type of information on this
20	Commission's record in a sunset review, I think,
21	demonstrates a condition of competition that employees
22	in the affected industries being looked at are
23	especially vulnerable because U.S. market shares are
24	declining so rapidly, U.S. production is declining so
25	rapidly, that producers in the industry are

- 1 considering plant closures in response. I think that
- is a specific vulnerability of the employees in the
- 3 industry that this Commission can and should take into
- 4 account.
- 5 COMMISSIONER LANE: Okay. Thank you.
- 6 Dr. Blecker or -- is it Mr. Scott or Dr.
- 7 Scott? -- Dr. Scott, do you have any thoughts on this
- 8 same question?
- 9 MR. BLECKER: Robert Blecker speaking. I
- 10 just wanted to say that, hypothetically, suppose there
- 11 was Worker A who manages to move from a plant that has
- 12 shut down to some other plant. That doesn't mean a
- job wasn't lost because then at that other plant they
- don't hire someone else. So if you see 700, or
- whatever it is, jobs lost, those are still net job
- 16 losses. It may be the individual loses the job, or
- someone else doesn't get a job because that worker was
- 18 put somewhere else. So a job loss is still a job
- 19 loss.
- 20 MR. SCOTT: In a broad, national context --
- 21 COMMISSIONER LANE: That's Dr. Scott.
- 22 Right?
- 23 MR. SCOTT: Dr. Scott, yes, thank you.
- We've lost three million manufacturing jobs in this
- country just since 2000, so what we're doing is

- 1 pushing people out of the manufacturing industry.
- 2 They earned good wages, and they often have good
- benefits, and they often end up going to work in very
- 4 low-paid industries like retail trade with minimum
- 5 wages and no benefits. So that's really what's going
- 6 on here. It's a displacement of workers out of good
- 7 industries, and this is a microcosm of what's
- 8 happening, I think, throughout American manufacturing.
- 9 It's being driven in large part by imports from China
- 10 and other low-wage countries.
- 11 COMMISSIONER LANE: Okay. Thank you.
- 12 Mr. Schagrin, I would like to turn to the
- investigation that we had on light-walled rectangular
- 14 pipe relating to Turkey and Mexico in 2004. I noticed
- we haven't discussed that today. I note that the data
- 16 collected for this case shows profitability of the
- industry, as measured by the operating income ratio to
- 18 net sales, is significantly lower in the full year
- 19 2004 than an interim period in 2004 that we had in the
- 20 prior case.
- Do you believe that there is enough
- 22 consistency and overlap in the data for us to compare
- 23 the full-year 2004 data in this case to the interim-
- year data from the investigation of the 2004 Turkey
- 25 and Mexico case, and if so, what factors explain the

- 1 significant decline in profitability in the latter
- 2 part of 2004 and continuing into 2005?
- 3 MR. SCHAGRIN: First, Commissioner Lane, I
- 4 think it's completely appropriate for you to utilize
- 5 that data because I believe it's stated on the record
- 6 in both that investigation, which was a final
- 7 investigation, and in this sunset review that industry
- 8 coverage in both investigations is between 95 and 100
- 9 percent. The staff in both cases did an excellent
- job, and unlike foreign producers who usually these
- 11 days don't participate in Commission investigations
- 12 anymore, the domestic industry does, and so you have
- 13 great coverage.
- 14 Now, I'll get to the explanation. We had
- the unfortunate position, and I don't complain at all
- 16 about the Commission's determination, when an industry
- 17 had, I think, nearly 20 percent profits in that
- interim period, about you reaching a negative
- 19 determination. But as Terry Mitchell testified at
- 20 that case, it was like a basketball team that was
- 21 going two and 12, and people saying, "But you won your
- 22 last two games. You're doing great." That industry
- 23 had two really good quarters in the first half of '04,
- 24 and it's been downhill since.
- I can tell you right now, in 2006, it is

- 1 really horrible for that industry because not only
- 2 have dumped imports, and I still consider them dumped
- 3 -- they were found to be dumped at high margins then -
- 4 I think they will be found to be dumped at high
- 5 margins now from Turkey and Mexico -- returned in very
- large volumes to the U.S. market, but now there's huge
- 7 volumes of imports of that product from China entering
- 8 the U.S.
- 9 I can tell you that's why a plant in Houston
- 10 was the first LWR plant to really shut down. It's
- 11 because it's close to Mexico, and the volumes from
- 12 Mexico of LWR are just gigantic. That's an industry
- with declining profitability right from the end of the
- 14 first half of '04 through to the present day, and it's
- an extremely vulnerable industry.
- 16 So I think it's perfectly appropriate to
- 17 take that data into account.
- 18 COMMISSIONER LANE: Okay. Thank you. I'm
- 19 going to have some follow-up questions on that on my
- 20 next round. Thank you, Mr. Chairman.
- 21 CHAIRMAN KOPLAN: Thank you.
- 22 Commissioner Pearson?
- 23 COMMISSIONER PEARSON: Okay. I've enjoyed
- 24 listening to the discussion about capacity
- 25 utilization. I don't want to go into that in great

1	depth, but I want to touch on it in this context. You
2	look at the capacity utilization numbers over the
3	period of review, you look at the industry's financial
4	performance over the period of review, and it does
5	appear, as I think Commissioner Hillman indicated,
6	that this industry can be relatively profitable at
7	capacity utilization levels that are fairly low. Does
8	this mean that this industry is not vulnerable, that
9	it's got the ability to continue to reduce capacity
LO	utilization and remain profitable?
L1	MR. SCHAGRIN: No. It doesn't mean that the
L2	industry is not vulnerable. First, I would start with
L3	the fact that I think it would be very inappropriate
L4	for this Commission to look only at profitability when
L5	considering vulnerability. I think that would violate
L6	the statute. I think the statute is very clear that
L7	there is a number of indicators, as Congress has
L8	instructed you, to take into account. I do believe
L9	that it demonstrates that unlike, say, the basic steel
20	industry that this industry doesn't have such high
21	fixed costs that it automatically becomes unprofitable
22	as utilization falls.
23	I think that the producers in this industry
24	I think they are pretty representative of American

industry in general -- have chosen to give up volume

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1	in order to maintain prices for their reduced volumes
2	of sales that allow them to continue to sell those
3	units at profitable margins. Now, as you get to the
4	point that your number of units produced has fallen so
5	significantly that you have to shut down plants, the
6	cost of shutting down plants is automatically going to
7	start making this industry unprofitable.
8	I think we can return to this Commission in
9	a year or two and maybe make things more pleasant for
LO	you in terms of your analysis by bringing you a very
L1	unprofitable industry, and that's the vulnerability.
L2	I think any fair assessment of these industry trends -
L3	- market share, production, shipments, employment,
L4	declining profitability, and plant closures it's
L5	very easy to foresee that this industry will not be
L6	able to maintain profitability in a reasonably
L7	foreseeable timeframe, and thus, ipso facto, the
L8	vulnerability of the industry is apparent.
L9	So I think this industry is near a tipping
20	point where it starts to shut down facilities.
21	Unfortunately, I represented producers who used to
22	make ductile waterworks fittings in this country.
23	They chose, instead of getting to the point of going
24	from profits to losses to larger losses, to shut down

those facilities, and then today there is zero

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- 1 employment in that industry, and that's what's going
- 2 to happen to both of these segments of industry. It
- may happen that if we don't have some changes with
- 4 policies with China, that this industry won't be here
- 5 in another five years.
- You may not have a third sunset review
- 7 because of imports from China, and not having an
- 8 industry, I quess you didn't have an industry in
- 9 indigo, I'll just call it. There wasn't an industry,
- 10 so you had to make a negative sunset determination.
- 11 The industry had disappeared during your sunset
- 12 period.
- I hope that's not the case here, but I think
- that points to the vulnerability, and I think any
- 15 negative sunset determinations here would just hasten
- 16 that demise.
- 17 COMMISSIONER PEARSON: Well, I think I
- 18 recall from the 421 hearing a few months ago that you
- 19 were then expecting that the financial results for
- 20 full year 2005, when we had them, would reflect the
- 21 effects of the Chinese imports. As we look at the
- 22 full year financials for 2005 that we now have
- 23 available, we see still an industry that, at least on
- 24 paper, is doing pretty well. So would you expect that
- 25 if we had full year 2006, full year 2007, 2008, at

- 1 some point, do you think we would see a decline in
- 2 profitability, setting aside the other indicators that
- 3 you've indicated we should look at?
- 4 MR. SCHAGRIN: I would make two points,
- 5 Commissioner. First, I hope, in general, before this
- 6 Commission that at least my forecasting, and
- 7 forecasting is an inexact science -- only Alan
- 8 Greenspan did it perfectly for a long time -- at least
- 9 has some credibility.
- 10 I think what I probably failed to recognize
- in hearings in August of last year was the benefits
- the industry would get from the period between an
- 13 affirmative ITC decision and what, unfortunately,
- turned out to be a negative presidential decision
- because while imports from China barely slowed, they
- 16 were still high.
- 17 There was definitely a perception in the
- 18 marketplace -- it's kind of funny how buyers of pipe
- 19 could foresee results so differently than maybe I
- 20 could and obviously the president could. But I
- 21 believe, and Mr. Mango testified to this, and he is
- the head of marketing for probably the largest
- 23 producer in this industry, that in the fourth quarter,
- the industry in circular welded pipe really benefitted
- 25 from a perception by customers that the president was

- going to bring down a very harsh quota on imports from
- 2 China as of January 1. If they were buying a lot of
- 3 Chinese product, they had better make sure that their
- 4 industries were in line, that they had more domestic
- 5 product in hand that they had purchased, and that they
- 6 were ready for a stiff quota to come down at the
- 7 beginning of January.
- 8 When that didn't occur, as Mr. Magno
- 9 testified, and I can tell you, knowing all of the
- 10 players in this industry, 2006 has really been
- 11 horrible for these folks, so, yes, if you were to see
- in a crystal ball reasonably foreseeable time
- financial results for this industry for '06, '07, and
- 14 '08, you would see tremendous declines in
- 15 profitability, if not losses, for this industry. I'm
- 16 certain of forecasting that, and that would be because
- of imports from China alone.
- 18 If you were to sunset these orders, even
- 19 just the orders, the Mexico, which I believe should be
- 20 cumulated, I believe we would see a big surge in
- 21 imports from Mexico. Mexico is not an industry, like
- 22 the Venezuelan industry, that we will see that demise
- 23 of profitability and an acceleration of plant closings
- occur in an imminent timeframe, much less a reasonably
- 25 foreseeable timeframe.

1	COMMISSIONER PEARSON: Okay. Thank you.
2	A question for those of you who are actually
3	selling product in the marketplace. Let's assume for
4	the moment that these orders are revoked. What I want
5	to think about is how would the formerly subject
6	imports be able to compete against the Chinese or
7	other nonsubject imports.
8	If we look at our record, I think we can see
9	some decline in subject imports in the last couple,
10	three years, and I'm wondering, is that related to the
11	competition that they are already experiencing with
12	imports from China? Think in terms of the quantities
13	and the prices at which the currently subject imports
14	could enter the U.S. market. Is there room for them,
15	and how do you make an argument that they compete and
16	succeed?
17	MR. MAGNO: Mark Magno with Wheatland Tube.
18	The subject imports don't have to compete against the
19	Chinese imports at those unbelievably low levels.
20	We're selling a commodity product, so all they have to
21	do is sell at roughly 5 to 10 percent below the
22	domestic price, and they will be welcomed to start
23	taking the significant and declining remaining share
24	that the domestic producers have. Once they totally
25	absorb that share, then they would, down the road, a

- long time from now, might have to compete against the
- 2 Chinese, but now they don't; they just have to compete
- 3 against the domestics.
- 4 Every sales call we make, our customers are
- 5 asking us questions about imports. Whether they buy
- 6 them or not in the marketplace, they are facing it
- 7 also, and with this very large acquisition by Home
- 8 Depot of Hughes Supply, who is in several different of
- 9 our segments, it's just going to accelerate.
- 10 So, in summary, they just have to compete
- against our price or products at slightly below the
- 12 market, and they will be successful.
- 13 COMMISSIONER PEARSON: Mr. Barnes?
- 14 MR. BARNES: I would like to jump on the top
- of that answer as well. What's happening is that the
- 16 Chinese are driving a lot of these subject countries
- from some of their own areas around the world to the
- 18 U.S. The Koreans are being chased out of the Asian
- 19 markets because the Chinese are a bigger factor there,
- so it's been a migration to the U.S. market from a lot
- of these subject countries.
- 22 As far as ease of entry into the marketplace
- 23 here, it's relatively a low hurdle because, as the
- 24 staff report, I think, accurately reported, the
- 25 distribution system is the same. It's easy to get in.

- 1 In fact, it's much more prevalent today that the same
- 2 distributor will stock both import and domestic
- 3 product. Because of the competitive price
- 4 differential, ABC Distributor here, if he stocks only
- 5 domestic, and Distributor D down the road has got
- import, he has got to stock the import as well in
- 7 order to have an equivalent offering from a pricing
- 8 standpoint.
- 9 So I would agree with Mark's comments that
- they are not going to compete against China initially;
- they are going to compete against the remaining 50
- 12 percent of the U.S. domestic share of this
- marketplace, and to do that, they have got the
- 14 marketing channel already established, and it's a
- matter of underselling their pricing by 5 to 10
- 16 percent to beat our numbers out.
- 17 COMMISSIONER PEARSON: Mr. Bailow?
- 18 MR. BAILOW: I can only echo what both Mark
- 19 and Scott said. The hurdle for them to come into the
- 20 market is nonexistent. It's a phone call away. They
- are not going to go after the Chinese market. They
- are absolutely going to go after our market because
- we're the vulnerable target.
- 24 COMMISSIONER PEARSON: What is it about the
- 25 Chinese product that these subject countries wouldn't

- 1 compete with? Is there a quality difference or
- 2 something that China is serving the low end of the
- 3 market?
- 4 MR. BAILOW: It's strictly price, strictly
- 5 price. There would be room between what the Chinese
- 6 have pricing and what the domestic market has for
- 7 pricing for them to slide right on in.
- 8 COMMISSIONER PEARSON: So why don't the
- 9 Chinese serve all of the import demand, then? Are
- 10 there limits on their total capacity or on the product
- 11 range?
- MR. SCHAGRIN: Unfortunately, they will.
- 13 There are some present limits. I think that's a good
- 14 question to ask. Chinese pricing is insane. Most
- 15 people in Washington forget that China is a Communist
- 16 country with a lot of planning and targeting, and,
- 17 unfortunately, pipe and tube is a targeted industry,
- 18 and steel certainly is.
- 19 Their products are perfectly acceptable
- 20 products. They meet the specifications. The only
- reason that they are presently five or 600,000 tons in
- the market instead of two and a half million tons is
- they just haven't been able to make that much to get
- into the U.S., but they will. Just as the president
- 25 didn't believe, gee, they are only selling 200 million

- wire hangers a year. The domestic industry is 85
- 2 percent of the market. If the Chinese undersell by 50
- 3 percent, why doesn't everybody buy all of their wire
- 4 hangers from China right now? Because it took them
- 5 three more years to take 100 percent of the U.S.
- 6 market.
- 7 So Chinese pipe producers will take 100
- 8 percent of the U.S. market in the next three to five
- 9 years for reasons of just production volume, maybe
- 10 just the availability of transport. There is actually
- a shortage of ships to get all of the Chinese stuff to
- the U.S., but they will take care of that. The
- 13 Chinese government will take care of that.
- 14 COMMISSIONER PEARSON: My red light is on,
- and valuing my friendship with the chairman, I think I
- 16 had better stop. Thanks.
- 17 CHAIRMAN KOPLAN: Can you spell
- 18 "filibuster"?
- 19 Commissioner Aranoff?
- 20 COMMISSIONER ARANOFF: Thank you, Mr.
- 21 Chairman. I want to pick up right where Commissioner
- 22 Pearson left off.
- 23 If the orders are revoked, and the subject
- 24 producers come back into the market, and let's say I
- 25 put aside and except for the moment for the sake of

- 1 argument that they have, from a volume standpoint, no
- limits on their ability to do that, that they have
- 3 plenty of capacity, on pricing, though, why wouldn't
- 4 they have the same incentive that you have to limit
- 5 volume to keep prices up if nobody is going to chase
- 6 the Chinese down to the lowest price?
- 7 MR. SCHAGRIN: I would invite the economists
- 8 to add to this, but given my knowledge of economics,
- 9 I'll make two points, Commissioner. First, when you
- 10 talk about producers in subject countries coming back
- into the U.S. market, I think it's always important to
- remember that a lot of subject producers are already
- 13 here.
- 14 What we have in this case is that with
- orders against a number of producers at different
- 16 dumping margins, that we have producers in certain
- 17 countries that have low margins who have continued to
- 18 ship to the U.S. market and then a lot of producers in
- 19 subject countries who have very high margins who don't
- 20 ship at all. If you get rid of the orders, those
- 21 producers are going to come here.
- Now, you say, why wouldn't they act like the
- 23 U.S. industry? The difference is they have a home
- 24 market that allows them to dump into the U.S. market,
- so what they can sell to the U.S. for a lot of

- 1 producers in a lot of these industries is their
- 2 marginal production. Rarely for a foreign industry
- will the U.S. be their primary market versus their
- 4 home market being their primary market.
- 5 So it's nice. Our producers would love to
- do business in Mexico at the kind of pricing levels
- 7 the Mexican producers get in the Mexican market or in
- 8 Thailand or in Taiwan or in India or in Brazil. So
- 9 those producers, if they can sell at higher prices in
- 10 their own markets a substantial amount of their
- 11 volume, they are more than willing to try to operate
- 12 at full capacity utilization and sell the rest of
- their production to the U.S. market at profit levels
- 14 which may not be as great as their home market but
- still give them a contribution to their costs, and so
- 16 it's economically beneficial for them to dump into the
- U.S. market and still sell below the U.S. industry.
- 18 I don't know if Professors Blecker or Scott
- 19 have anything --
- 20 MR. BLECKER: Dr. Blecker. I would just
- 21 sort of restate what Mr. Schagrin said in economic
- 22 terms. The essence of dumping is price discrimination
- 23 so that if they can make the margin on the product
- they sell at home, then they can afford to sell at a
- lower price here. That is what dumping is, and for

- them it allows them to run their facilities at those
- 2 higher rates of utilization, which you've already
- 3 heard from the industry witnesses are essential in
- 4 this product for overall profitability and maintaining
- 5 the plants in operation. They definitely have an
- 6 economic incentive to do that.
- 7 COMMISSIONER ARANOFF: One of the problems I
- 8 guess we have here is in lumping half a dozen
- 9 countries together and then treating them all the
- 10 same, but I do see a little contradiction between the
- point that you're making, which makes perfect sense
- 12 standing alone, and the argument that the Chinese are
- chasing a number of the subject producers out of their
- 14 markets. Well, I guess I don't know. Could they be
- only being chased out of third-country markets, or are
- 16 they also facing Chinese competition in their home
- 17 markets, and doesn't that make it sort of inconsistent
- 18 with what you're saying?
- 19 MR. SCHAGRIN: There is certainly a little
- tension there, Commissioner, and I think, once again,
- 21 there is difficulty in talking about eight countries
- 22 simultaneously versus individually. For example, I
- 23 think that the producers in the Asian market face a
- lot more chasing by the Chinese in their own markets
- 25 than, say, the Mexicans. I'm not aware that imports

- 1 from China are anywhere near as large into Mexico as,
- 2 say, they would be into Korea. So I think there are
- 3 some differences between countries.
- 4 On the other hand, these are commodity
- 5 products and are worldwide. In certain countries, the
- 6 specifications are different. In Korea, their home
- 7 market is Korean standard. In Brazil, it's actually
- 8 made to a German standard. There is not that much
- 9 difference between plumbing plant between a German
- 10 standard, a Korean standard, a Japanese standard, and
- 11 the ASTM standard, but everybody in those countries
- can, and does, also make the ASTM standard to sell to
- 13 the U.S. market.
- 14 For the Chinese, they would have to sell, as
- they are ready to get into these other markets, they
- 16 would have to make not only ASTM standard for the
- 17 U.S., but they would have to make the DIN standard in
- 18 order to export to Brazil. It may take the Chinese a
- 19 while for their mills to start making multiple
- 20 different standards on the same mills to hit all of
- 21 the different export markets.
- 22 COMMISSIONER ARANOFF: Okay. I appreciate
- that explanation, and anything that you can add in
- your post-hearing, actually going country by country,
- in terms of whether the conditions that are necessary

1	for your argument that they can hold most of their
2	home market, and then they can price a certain way in
3	the U.S. market, whether those conditions actually
4	hold in each of the individual countries versus what

Chinese inroads are there, that would be very helpful.

Let me turn to some questions about

galvanized pipe. This issue came up, to some extent,

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in the first review in an opinion that's somewhat dear to my heart since I think it's the last one I wrote in my last term of duty here at the Commission. But in that first review, some of the subject producers argued that their volume of exports to the United States was not substantially limited by the orders because there was no limit on their ability to sell

dual-stenciled line pipe into the standard pipe market.

The Commission found that that was not true when it came to galvanized pipe, which couldn't be dual stenciled. Are all of those things still true at this time, and then I want to look at how much of the market in terms of demand is for galvanized pipe so that I can assess to what effect these orders are or aren't having a restraining effect on the subject producers?

MR. SCHAGRIN: I would invite one of the

- 1 industry witnesses to testify. Everything that was
- 2 said in the first review in that determination holds
- 3 as to the market today. There have been no changes
- 4 over the past six years. Galvanized pipe is still not
- 5 allowed by the Federal Energy Regulatory Commission to
- 6 be used in any pipeline, and the Customs Service
- 7 continues to disallow any galvanized pipe from
- 8 entering in the HTS categories of a kind to be used in
- 9 oil or gas pipelines. Since it's not allowed, it
- 10 can't be. That was in spite of attempts 15 years ago
- 11 by Mr. Winton and others to try to convince Customs
- 12 that you should be allowed to enter galvanized pipe as
- 13 API pipe.
- 14 The dual-stenciling issue is always an
- interesting issue. As the price of steel has risen
- very significantly on a worldwide basis, the
- 17 difference in the specifications between API pipe and
- 18 ASTM, which is roughly eight and a half percent of
- 19 steel content, is much more significant when you start
- 20 dual-stenciling pipe to only sell as standard pipe
- because you're giving people now as much as \$50, \$60,
- 22 \$70 of extra steel.
- 23 As a result, we keep trying to work with the
- 24 Customs Service, particularly along the Mexican
- 25 border, to ensure that pipe that is dual stenciled and

- which is going only to plumbing distributors actually
- 2 meets the API specification. Very often, when they
- 3 have time to check -- we know how busy Customs is --
- 4 they find that it does not, and there is evasion of
- 5 the duties, and we presently have an investigation
- 6 going on in Laredo, and I guess I can provide some
- 7 information in our post-hearing brief concerning that
- 8 where we actually have pipe being classified as API
- 9 but having non-API couplings on it as it enters.
- 10 As to the size of the market for galvanized,
- I think we've traditionally said it's about 35 to 40
- 12 percent of the overall market for circular welded
- 13 pipe. I don't know, Mr. Magno or Mr. Bailow, if you
- 14 would like to comment about that.
- MR. MAGNO: Mark Magno, Wheatland Tube. I
- 16 would say, from our experience, 35 to 40 percent is
- probably on the high side. We see it more in the 25
- 18 to 30 percent. Certain product lines like fence
- 19 products, nearly all of that is galvanized, two forms
- OD galvanizing or hot-dipped galvanized. And then in
- 21 the plumbing and heating industrial pipe, that would
- 22 be a much smaller percentage of that overall mix would
- 23 be galvanized.
- 24 COMMISSIONER ARANOFF: I appreciate that.
- 25 Mr. Bailow?

1	MR.	BAILOW:	Ι	wou⊥d	have	to	also	echo	what

- 2 Mark said. There is not a lot of difference between
- 3 the amount of galvanized they find in their market
- 4 that we find in ours.
- 5 COMMISSIONER ARANOFF: Okay. I appreciate
- 6 that. Anything that any of you can add in your post-
- 7 hearing in terms of the extent to which this order has
- 8 had an effect on imports of galvanized or whether they
- 9 have been able to evade it in any significant
- 10 quantities, I would appreciate that because obviously
- if we were able to look at line pipe numbers and find
- out that a lot of that is really this product, that
- might make less of a difference if the orders were
- 14 revoked. Thanks very much.
- 15 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 16 Mr. Schagrin, I would like to ask you a
- 17 question that I think you can simply say yes to.
- 18 Don't disappoint me.
- MR. SCHAGRIN: I'll be very short.
- 20 CHAIRMAN KOPLAN: On my first round, I made
- 21 a request of the producers present for capacity and
- 22 capacity utilization figures, if necessary, a
- 23 reestimate, for each of the years in this review
- 24 period based on their actual production practice. My
- 25 request is, for the post-hearing brief, will you

- 1 provide similar information for me with regard to each
- of the remaining domestic producers you represent who
- 3 are not here today?
- 4 MR. SCHAGRIN: Yes.
- 5 CHAIRMAN KOPLAN: Right on, Mr. Schagrin.
- 6 Mr. Bailow, in Siderar's brief -- I'm
- 7 sorry -- at page 3, they state, and I'm quoting:
- 8 "When the Commission investigated this industry about
- 9 a year and a half ago, it found, in October 2004, that
- 10 the U.S. industry was neither injured nor threatened
- by injury by imports of LWR from Mexico and Turkey
- 12 that were much larger in volume than Argentina has
- ever exported. That's their quote. Could you
- 14 describe for me how I should distinguish those imports
- 15 from Mexico and Turkey just referenced from subject
- 16 imports from Argentina and Taiwan in the current
- 17 review?
- 18 MR. BAILOW: Generally, they are made to the
- 19 same specification. When an OEM is going to
- 20 manufacture an ornamental fencing, the specification
- 21 that he has is created by himself. There is no real
- 22 federal specification that's involved with it. They
- 23 can change it midstream if they can't get what they
- 24 are looking for.
- 25 So they are interchangeable, for the most

- 1 part. In the subject country, it's almost irrelevant
- 2 to them where the product is actually coming from.
- 3 They are just looking for the product.
- 4 CHAIRMAN KOPLAN: Thank you. I'll stay with
- 5 you. Their brief states, at page 14, and I'm quoting
- 6 again: "The U.S. market for LWRPT has more than
- 7 doubled in size since the original investigation in
- 8 this case. Imports from Argentina and Taiwan were a
- 9 small portion of that market in 1987 when this case
- 10 was first brought. Even if their exports rose to
- 11 former levels, they would be insignificant in the
- vastly expanded U.S. market."
- They also claim, at page 12, that at least
- 14 three smaller producers of LWRPT in Argentina have
- 15 cased production, so they face, and I quote, "the
- 16 happy coincidence of growing demand and shrinking
- 17 supply in its domestic market." They claim, at page
- 18 3, that they have no plans to supply LWRPT to the U.S.
- 19 even if the order is revoked and that the only reason
- they are participating in this review is because their
- 21 Mexican affiliate, Hylsa, was already participating.
- 22 How do you respond to that?
- 23 MR. BAILOW: If the market has grown
- 24 significantly since '87, and they haven't
- 25 participated, as the market gets larger, and it is

2	ornamental-type fencing in residential use people
3	are willing to upgrade, and as you see the change,
4	people in bigger homes, they are going to a more
5	upgraded product line the market will get larger,
6	and it will be an area where these people will just
7	see it and move in because of pricing. Again, they
8	will be able to do it because of pricing.
9	CHAIRMAN KOPLAN: Thank you. I think I'm
10	going to stay with you for one more right now. They
11	argue, at page 12, that they produce LWRPT to the
12	"less rigorous RIRAMIAS U500 2592TE20 specifications,
13	which are used in Argentina and the Mercosur
14	countries."
15	They claim that U.S. production is typically

getting larger because of the increased use of

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in compliance with A-513 or A-500 ASTM specifications, 16 17 and, at page 13, they say: "As a practical matter, it would be difficult for Siderar to meet the more 18 19 restrictive tensile and chemical requirements and dimensional tolerances of the ASTM standards without 20 substantial setup costs and down time." Such costs 2.1 2.2 and down time, as I understand it, would include 23 training personnel, adjusting machine settings and 24 testing procedures between production runs.

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Can you estimate for me the time and expense

- 1 that would be involved? I do note they concede as a
- 2 technical matter that they should be able to
- 3 accomplish this at their existing facilities. How
- 4 much of a chore is it?
- 5 MR. BAILOW: Honestly, I can't tell you
- 6 exactly, not knowing the full extent of the RIRAM
- 7 specification, but I don't believe that it would be a
- 8 big step for them to move to the other standards, the
- 9 500 standards. Short of saying it's not rocket
- 10 science, it would not require a lot of change for them
- 11 to, and training personnel to make to the new
- 12 standards, I don't think it would be a major step.
- 13 CHAIRMAN KOPLAN: Okay. If, for purposes of
- 14 the post-hearing, you could go back and see if you can
- 15 come up with any kind of quantification in terms of
- 16 what might be involved for that, could you do that for
- 17 me?
- 18 MR. BAILOW: Surely.
- 19 CHAIRMAN KOPLAN: Thank you very much.
- 20 MR. SCHAGRIN: And, Commissioner Koplan, I
- 21 would just add that if I have any difficulties -- I
- 22 don't know that Allied will have the RIRAM standards -
- 23 I'll feel free to give Mr. Winton a call.
- Obviously, his client has those, so maybe I can get
- 25 those quickly from him so that technical people at

Allied can compare the two standards because that's
really what's relevant. I just don't know between now
and the post-hearing brief how long it will take us to
get a hold of Argentinean standards because they are
probably not widely present in the technical areas at
the different U.S. mills. You may want to request
that of him when he is up here, if you so choose.
CHAIRMAN KOPLAN: Well, I see Mr. Winton is
in the room, and I would like to hear about that this
afternoon or in the post-hearing, whichever is more
convenient. Thank you.
Let me come back for a moment to China. At
page 23 of your brief, you report that Bureau of
Census Data indicates that CWP imports from China
increased from 9,849 tons in 2002 to 368,771 tons in
2005, and at page 27 you stated that LWR imports from
China increased from 4,004 tons in '03 to 40,801 tons
in '05. Can anyone quantify for me the effect on the
domestic industry in terms of lost sales or lost
revenues caused by Chinese product during the review
period?

have demonstrated a preference for Chinese product

over either domestic product or subject imports or

both. I'm trying to understand, as I look into the

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I'm wondering whether any of your customers

- 1 foreseeable future, how I separate what's happening
- with regard to China from the subject countries,
- 3 what's happening with them. So can anyone give me
- 4 some more detail with respect to the effects that
- 5 you're feeling from the Chinese products? Any of the
- 6 domestics? Mr. Magno?
- 7 MR. MAGNO: Mark Magno with Wheatland Tube.
- 8 We believe that we know that the effect of the
- 9 dramatic increase in Chinese imports is the direct
- 10 result of why we have to close down our plant. That
- facility, at one point, was making 230,000 tons, and
- then eventually whittled away, and we had to close it
- down. So, to us, it's a dramatic and significant
- 14 impact.
- 15 CHAIRMAN KOPLAN: Mr. Barnes?
- 16 MR. BARNES: Yes, Commissioner. We at IPSCO
- 17 make some standard pipe for the water well industry,
- 18 and we have had examples of Chinese water well pipe
- 19 displacing our own sales in Wisconsin and Minnesota as
- 20 an example, so it does have an impact.
- 21 CHAIRMAN KOPLAN: Thank you. Mr. Broglie?
- 22 MR. BROGLIE: We participate in the standard
- 23 pipe market, and we would feel a direct effect from
- the Chinese. We did last year, as I mentioned in my
- 25 opening comments. It's a very price-sensitive issue

- 1 for us.
- 2 CHAIRMAN KOPLAN: Mr. Barnes, coming back to
- 3 you again, I see.
- 4 MR. BARNES: Yes. Thank you. In our
- 5 submission, we indicated we sell nationally, and that
- is true. We still market on a nationwide basis, but
- 7 in prior years, we sold a fair bit of standard pipe in
- 8 the complete size ranges on the West Coast, but the
- 9 influx of Chinese pipe has pretty much eradicated
- 10 those sales for us.
- 11 CHAIRMAN KOPLAN: Thank you. I see my
- 12 yellow light is on, so I won't start another question.
- 13 I'll turn to Commissioner Hillman.
- 14 COMMISSIONER HILLMAN: Thank you. I hope
- just some follow-up questions.
- 16 There was a fair amount of discussion
- 17 earlier with Commissioner Pearson on the issue of
- 18 demand and projected demand in the future. Just a
- 19 couple of things just so I understand it. Of the
- 20 light-walled rectangular, what portion of that product
- 21 goes into residential as opposed to nonresidential?
- 22 MR. BAILOW: I'm going to guess, at this
- point, it's probably 50 percent. It's actually
- 24 probably a little higher into residential than
- 25 nonresidential. Mind you, I'm viewing it in the

- 1 defense industry. There is also substantial use in
- 2 manufacturing in furniture and the like that I just
- don't have the information on right this second.
- 4 COMMISSIONER HILLMAN: Okay. If there is
- 5 anything that could be added in the post-hearing just
- 6 to help understand.
- 7 And then from a forecasting perspective,
- 8 looking out in terms of what you think your demand is,
- 9 we obviously have data on the record of what
- 10 nonresidential and residential construction were
- during our period of review. Are there standard
- 12 forecasts that you all look at that would tell you
- what you think either nonresidential or residential
- 14 construction is going to be for 2006, 2007, what you
- would suggest would be a reasonably foreseeable
- 16 future, what would those be, and can you put any of
- 17 that on the record?
- 18 MR. SCHAGRIN: I'll invite the doctors and
- 19 Mr. Magno. I'm sure, as residential construction, I
- 20 believe the Realtors Association does a lot of
- 21 forecasting, and hopefully we can get a hold of that.
- 22 Just, you know, based on history being a good
- 23 predictor of the future, history has taught us that
- 24 any time that interest rates go up and mortgage rates
- 25 go up significantly that residential construction will

- fall, and I think we're already at the beginning of
- that period, and the question is how much does it fall
- and how quickly does it fall? I think the same is
- 4 true of nonresidential, only with much more of a lag
- 5 in terms of its response to interest rate increases
- 6 than residential.
- 7 COMMISSIONER HILLMAN: Again, what I'm
- 8 really looking at is are there standard forecasts that
- 9 you in the industry look at when you're trying to
- 10 think about what demand for your product is likely to
- 11 be?
- 12 MR. MAGNO: Mark Magno with Wheatland Tube.
- 13 We will start our budgeting cycle in just a couple of
- 14 more weeks, so we will look at a variety of economic
- 15 forecasts for nonresidential construction and GDP.
- 16 When you asked the question, I was leaping for the
- mike to answer the question, but that's really just
- 18 from a pipe marketing perspective, not our Ph.D.
- 19 economists' perspective. But that's what we'll do.
- 20 We'll take a composite of what they are looking at for
- 21 nonresidential and then factor that into some of our
- 22 forecasts.
- 23 COMMISSIONER HILLMAN: Again, if there are
- forecasts that you are relying on because, again, I
- 25 understand these broad, macro-economic factors -- I'm

- 1 trying to get a sense from your perspective of what
- 2 you think demand for this product is going to be in
- 3 the reasonably foreseeable future and what you base
- 4 that on. Mr. Barnes, I don't know whether you look at
- 5 any particular forecasts or whether there is any
- 6 forecasting your company has done for demand for
- 7 circular product that could be put on the record.
- 8 MR. BARNES: We just look at the general,
- 9 broad economic forecasts, GDP and so on, and
- 10 historically the market has followed that trend. We
- 11 look at the interest rate that Roger has talked about
- and believe that going into the 2007 period that
- interest rates have been rising; therefore, there is
- 14 usually this lag where there is a falloff in the GDP,
- and that's what we're expecting to happen.
- 16 COMMISSIONER HILLMAN: Mr. Barnes, you had
- 17 testified earlier about the distributors that you sell
- 18 to and about their move into carrying imports as well
- 19 as domestic product. Do you have a sense, for the
- 20 circular product, of what portion of distributors
- 21 carry both and how that has changed over this period
- 22 of review?
- 23 MR. BARNES: Well, I think it's changed
- fairly dramatically over the period of review.
- 25 Typically, you had very few distributors that were

- 1 stocking import pipe that were, I would say, more
- 2 removed from the docks. Those distributors that were
- 3 located in the Port of Houston or in the Port of Long
- 4 Beach were heavily dependent on import material but
- also stocked a fair bit of domestic for the advantage
- that we used to have with deliveries. The domestics
- 7 were able to respond quicker than a lot of the
- 8 imports.
- 9 But over the period of review, that
- 10 percentage has increased as more and more distributors
- 11 have decided to stock a little bit and gradually more
- and more to where I think you have many that will
- stock 50/50 domestic and import material where I live
- 14 back in the Midwest. I might ask Mike Stefko if he
- 15 has anything else to add to that.
- 16 COMMISSIONER HILLMAN: Again, if there is
- 17 any way to help us understand what portion of
- 18 distributors are now carrying significantly both
- 19 imports and domestic product.
- 20 MR. STEFKO: Mike Stefko, IPSCO. It's been
- 21 more of a growing concern as of the last year or two.
- 22 We have very small distributors who were not able to
- 23 participate and import this type of product before
- 24 where now they are buying from the master
- 25 distributors. Where we used to just see it in the

- 1 port cities, it has gone all the way into the
- 2 heartland, as Scott had mentioned. To get the exact
- 3 percentage, it would take further study on our part
- 4 because this is very much a growing concern, and,
- 5 weekly, daily, we have more smaller distributors who
- 6 could not buy import product, did not have the avenues
- 7 to do that. They are doing more so now than ever in
- 8 the past.
- 9 COMMISSIONER HILLMAN: Okay. Mr. Bailow?
- 10 MR. BAILOW: I would like to add to that
- 11 also. I could honestly say that 100 percent of my
- 12 distributors now carry both. I don't know of any that
- do not. Not only that; as I testified, I am battling
- on a daily basis against the importer and the broker
- 15 himself working on the docks, making phone calls, and
- 16 selling direct to the contractor in quantities that
- 17 they can put on a pickup truck.
- 18 COMMISSIONER HILLMAN: All right.
- 19 MR. SCHAGRIN: Commissioner Hillman, could I
- just add very quickly, we're going to give you our
- 21 forecasts for demand in the post-hearing brief, as you
- 22 requested. Of course, we'll also include, but I think
- 23 it's important to just mention here during the hearing
- that it's not just what happens to demand that these
- 25 businesspeople have to consider; it's what happens to

- 1 supply.
- The problem is when forecasts, and very
- often executives, Mr. Magno, in particular, and other
- 4 marketing executives, when they are looking to
- forecast demand, they will call me up and say, "What
- are you forecasting import supply to be?" I might say
- 7 to them as they are planning, "Well, I think imports
- from China are going to be 550,000 tons and 750,000
- 9 tons next year, and subject imports are 250,000 tons
- 10 now. If we lose the sunset hearing, they are going to
- 11 be 500,000 tons."
- 12 So they will look and sometimes take
- 13 exchange rates into consideration. Right now, the
- dollar is plummeting against people who have flexible
- 15 currencies. I'll say that ought to help us.
- 16 Unfortunately, it doesn't change at all via China, but
- if the Korean won is going to really appreciate, then
- 18 we ought to have some fewer imports from Korea, or if
- 19 the Mexican peso is going to appreciate.
- 20 So they take that into account. They might
- 21 say in their forecasting, great, if we forecast demand
- to increase by 5 percent, 125,000 tons, but imports to
- increase by 300,000 tons, we're looking at a net
- 24 negative 175,000 tons. So they take those into
- 25 account.

1	COMMISSIONER HILLMAN: I appreciate that.
2	If I can go on the price side, I don't
3	recall who said it, but there was testimony that there
4	has not been a zinc surcharge on galvanized product.
5	If we look more broadly, though, we've clearly seen a
6	very significant increase in the prices of hot rolled,
7	in the prices of energy, in the prices of lots of
8	other things that contribute to your costs of
9	production. Are there surcharges on any raw materials
LO	that you have imposed either on the standard pipe side
L1	or the light walled?
L2	MR. MAGNO: Mark Magno from Wheatland. Our
L3	customers won't accept surcharges. They said, if you
L4	are going to raise our price, don't put a fuel
L5	surcharge because they won't pay it. Don't put a zinc
L6	surcharge. They want it in the price of the product
L7	so that they can, in turn, try to pass it on to their
L8	customers.
L9	So unlike in 2004 where we were at least our
20	timing was similar to the raw material increases and
21	some of the other increases, and we were able to stay
22	at least abreast of that, we're already several months
23	behind some of these significant increases.
24	I testified, you know, the increase on
2.5	galvanized pipe should have been significantly higher

- than on the black pipe for standard pipe, but we
- 2 couldn't because of just the very, very strong and
- 3 overwhelming presence of imported galvanized pipe. So
- 4 we just couldn't get that through.
- 5 COMMISSIONER HILLMAN: Okay. The red light
- is on, so I will come back to this issue of pricing
- 7 and surcharges and where hot rolled plays into that on
- 8 the next round. Thank you.
- 9 CHAIRMAN KOPLAN: Thank you. Commissioner
- 10 Lane?
- 11 COMMISSIONER LANE: Mr. Magno, I would like
- to talk to you a little bit about the Home Depot
- acquisition of Hughes. In your prehearing brief, you
- 14 suggested that the Home Depot acquisition of Hughes
- 15 Supply will make Home Depot a major player in the home
- 16 distributor market. Can you give me some idea of the
- 17 relative size of Home Depot's supply before and after
- 18 the acquisition of Hughes Supply?
- MR. MAGNO: I'm sure the figures are out
- there because there are published figures about the
- 21 size of the companies before. I do know that roughly
- 22 Hughes Supply, who is this latest acquisition by Home
- Depot, which is of great concern, was roughly a \$4
- 24 billion company, and significant to their business
- 25 model are the plumbing and heating, industrial pipe

- 1 valves and fittings, and fire sprinkler markets, which
- 2 are all subject products. They have a little bit of
- 3 light pole business and some electrical distribution
- 4 business, but I'm sure there is some information out
- 5 there that we can do.
- 6 So that is of great concern, that this very,
- 7 very strong purchaser of imported products purchased
- 8 this company, and they have, from my discussions with
- 9 Home Depot, with the Hughes Supply personnel,
- 10 immediately started their practice of putting their
- 11 Home Depot people in with the supply business, and we
- 12 believe it will just lead to ramping up of purchases
- of imported products, whereas before, Hughes did buy
- 14 some domestic. And then that ripples through the
- industry as they, in turn, compete against other
- 16 traditional distributors with low-priced import
- 17 products. So then they have to, in their business
- 18 model, go out and buy more imports to compete locally.
- 19 MR. BAILOW: Excuse me. I would like to add
- 20 to that. Five years ago, Home Depot was a domestic
- 21 supplier of pipe and tubing to the defense business,
- as well as the electrical business. Today, you don't
- 23 see domestic product in home depot. It's on a rare
- occasion that you will run into it in today's
- 25 environment at Home Depot.

1	COMMISSIONER LANE: Okay. Thank you. Are
2	there any geographical concentrations in Home Depot's
3	supplies' current operations and Hughes Supply, or is
4	there significant geographical overlap between the
5	operations of these two operations?
6	MR. MAGNO: My understanding of the origin
7	of the Home Depot supply was originally in the
8	Southeast where Apex Supply was the first acquisition,
9	and then Hughes Supply is, again, based out of Orlando
10	but more concentrated to the Mid-South, Southeast, and
11	Mid-Atlantic regions.
12	COMMISSIONER LANE: You may have answered
13	this, but are Home Depot and Hughes Supply primarily
14	distributors of circular welded pipe or light-walled
15	rectangular pipe or both?
16	MR. MAGNO: I can speak on the circular
17	welded. They do distribute circular welded pipe.
18	COMMISSIONER LANE: Okay.
19	MR. BAILOW: Excuse me. They have also, in
20	the past few years, started to distribute not
21	individual pieces of rectangular product but as
22	finished goods as part of their fencing business. In
23	other words, they will have the ornamental panel as
24	opposed to a customer coming in, buying the parts, and
25	putting them together.

1	COMMISSIONER LANE: Okay. Thank you.
2	I think you may have touched on this, but I
3	think it might be a good idea to put more in your
4	post-hearing brief to explain to me how Home Depot's
5	supplies' acquisition of Hughes Supply will lead to
6	price pressure on the domestic market and greater
7	imports of circular welded pipe or light-walled
8	rectangular pipe.
9	MR. SCHAGRIN: We'll address that further in
10	our post-hearing brief, Commissioner Lane.
11	COMMISSIONER LANE: Okay. Thank you.
12	Now, you probably answered this in response
13	to Commissioner Pearson and Aranoff, but I want to
14	make sure that I understand, and that's talking about
15	the Chinese imports that have been discussed today.
16	Are these orders that are currently in place helping
17	the Chinese imports as much or more than they are
18	helping the domestic industry, and if the orders are
19	revoked, should we expect to see your projected surge
20	in subject imports displace domestic production or
21	Chinese imports or both? And in answering these
22	questions, address the respective prices and price
23	differentials between domestic product, Chinese
24	imports, and subject imports, and how do those prices
25	support vour answer

1	MR. SCHAGRIN: First, I know it's a compound
2	question because I was almost excited at the beginning
3	of the question, Commissioner Lane, that I was going
4	to be able to give you a one-word answer like I gave
5	Commissioner Koplan, which was going to be no because
6	your first question was
7	COMMISSIONER LANE: I don't expect one-word
8	answers from you, Mr. Schagrin.
9	MR. SCHAGRIN: Okay. That's fine. Your
10	first question is, have the orders helped the Chinese
11	get into the U.S. market, and I think the answer to
12	that is no. At the levels of Chinese pricing, they
13	were going to come into the market with or without
14	these orders.
15	The second part of your question was
16	describe the pricing of domestic products, subject
17	imports, and Chinese as to what the different pricing
18	levels are, and I think there is good, average
19	information in the staff report on that. We have lots
20	of information by country it's confidential, but we
21	have lots of information on underselling by subject
22	producers in the report and lots of comparisons.
23	In general, we would see pricing of subject
24	and other nonsubject imports other than Chinese at
25	approximately \$100 a ton or about 10 percent or so

1	below	dom	est	ic.	V	Vе	would	see	Chinese	pri	cing	levels
2	at ab	out	30	to	40	ре	ercent	belo	w domest	cic,	or	another

3 \$150 to \$200 a ton less for Chinese product than for

4 any subject imports.

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If the orders were revoked, we believe the 5 increase in subject imports would come entirely at the 6 expense of the domestic industry, possibly a little 7 bit of other nonsubject imports other than the 8 9 Chinese, but primarily domestic industry. They will not displace Chinese product because of the big 10 pricing differential, and yet Chinese product will not 11 prevent them from coming in because there is room for 12 them to take market share from the domestic industry 13

at pricing levels below domestic prices.

moment. If price is a big factor, and the orders came off, and the Chinese product is lower than the formerly subject product, and the Chinese have lots of product, why would the people in the United States that want this product not just by Chinese product?

MR. SCHAGRIN: It's a question of total availability. Right now, everyone who buys imports, if they are ordering 10,000 tons of Chinese a month, they would like to get 25,000 tons of Chinese because

they can make a lot of profits. I can tell you

- because -- I hate to admit it -- I shop at Home Depot,
- and I see where their product comes from. They don't
- 3 lower their prices. It's one of the great misnomers
- 4 in this country that cheap imports are so good for
- 5 American consumers. It keeps lowering all of our
- 6 costs, so forget about having any American jobs.
- 7 You know, Home Depot, I didn't notice them
- 8 lower their prices when they shifted from selling
- 9 Wheatland A-53 pipe to Chinese A-53 pipe. They are
- just making a much fatter profit margin, so they would
- love to get all they can, and because they are such a
- big buyer, they do get all they can, but not every
- 13 buyer can get all of the Chinese they want.
- 14 Eventually, it's just going to keep going up, but in
- the meantime, the reason that there will be more
- 16 subject imports because price is the key determinant
- of sales in this marketplace, fungible products made
- 18 to the same specifications, is that until there is no
- 19 domestic industry left or until the Chinese have 100
- 20 percent, people will buy subject imports as long as
- 21 the price is lower than domestic.
- 22 I'll be honest with you. It is a matter of
- 23 time. I struggled with this coming into this hearing.
- 24 What do you do when you forecast? The Chinese will,
- in a period of, let's say, five years, take 100

- 1 percent of the U.S. market. You can't say it's not
- 2 possible because they have taken 100 percent of the
- wire hanger market, 100 percent. They have taken 95
- 4 percent of the ductile waterworks fittings market.
- 5 They will take 100 percent, but I don't think they are
- 6 going to do it next year. They are going to do it
- 7 over five years. I pray we'll have some changes in
- 8 policies so we can prevent that.
- 9 I apologize for using all of your time and
- 10 going into the red light, but it was a compound
- 11 question, Commissioner Lane.
- 12 COMMISSIONER LANE: Thank you.
- I have just one follow-up question. Is that
- 14 okay?
- 15 CHAIRMAN KOPLAN: Absolutely.
- 16 COMMISSIONER LANE: So for the Chinese to
- take over this market, it will be beyond what you are
- 18 arquing is a reasonably foreseeable time for this
- 19 particular case.
- 20 MR. SCHAGRIN: I usually think reasonably
- foreseeable is within a two-to-three-year period.
- 22 This market for circular welded pipe is approximately
- 23 two and three-quarter million tons a year; for light-
- 24 walled rectangular, approximately three-quarters of a
- 25 million tons. I do not believe the Chinese can take

- over this market within two or three years. I would
- think it would be more likely to be three to five
- 3 years.
- 4 COMMISSIONER LANE: Okay. Thank you.
- 5 MR. BARNES: Commissioner Koplan?
- 6 CHAIRMAN KOPLAN: Mr. Barnes.
- 7 MR. BARNES: If I might just add, the
- 8 Chinese have a lot of in-country building going on
- 9 right now in preparation for the Olympics, and that's
- 10 going to happen very soon. That will be done, and
- when that's done, with the increased capacity and so
- on, you'll see a bigger push in exports.
- 13 CHAIRMAN KOPLAN: Certainly. Commissioner
- 14 Pearson?
- 15 COMMISSIONER PEARSON: Following up on
- 16 Commissioner Lane's questioning, you've described a
- 17 marketplace in which there are distinctly different
- 18 levels of pricing for pipe from different origins. Is
- 19 this really a commodity market? Any commodity that
- 20 I'm familiar with, the price tends to converge and
- 21 generally very rapidly. Can you discuss that, please?
- 22 MR. SCHAGRIN: I'll let the economists.
- Obviously, pipe is not grain. Pipe is not grain.
- 24 Pipe is not gold. Pipe is not zinc. Pipe is not
- 25 nickel. Notwithstanding that, the fact is that the

- 1 users are the most important determinants of what
- 2 product they need to purchase. When this building is
- 3 built, the contractor says, "I need 3,000 feet of
- 4 eight-inch A-53 pipe so that we don't have any sewage
- 5 backups. I need X amount of --"
- 6 COMMISSIONER PEARSON: I think it was a 10-
- 7 inch line that was --
- 8 CHAIRMAN KOPLAN: We're a little touchy on
- 9 that right now.
- 10 MR. SCHAGRIN: Okay. Anyway, and they will
- 11 say, "For the sprinkler system, I need X number of
- 12 feet of maybe A-795 product for sprinkler." That's
- what the contractor does, working with the various
- 14 mechanical. They come up with, once they have all of
- the building plans, how many feet do I need to, and to
- 16 accomplish what I need to do, what specification and
- what size? When they go out to distributors to buy
- it, the contractors, that's how they place their
- order, by size and specification. That's what makes
- this an entirely commodity product.
- Now, why don't prices converge for this
- 22 commodity product? It's because I would say it's a
- 23 more complex distribution system with hundreds of
- 24 distributors, and, you know, the price may not be the
- 25 same in Washington as Long Beach, in Minneapolis-St.

- 1 Paul. You gather data on a national basis. Are there
- 2 going to be some regional issues? Freight is
- important, and yet buyers will be searching for the
- 4 lowest prices for the products that meet their
- 5 specifications.
- 6 COMMISSIONER PEARSON: Dr. Blecker wanted to
- 7 add something.
- 8 MR. BLECKER: Yes. Robert Blecker speaking.
- 9 In order to have a uniform price for all of a
- 10 commodity, you have to have what we would call in
- 11 economics an infinitely elastic supply curve, or, in
- 12 somewhat plainer English, a horizontal supply curve,
- so you can get all you want at the going price like
- 14 you can of soybeans or something like that.
- That doesn't exist here because of a couple
- of factors. One is the fact that, as Mr. Schagrin
- said, there is still a supply constraint from China.
- 18 They are up to being able to ship somewhere around a
- 19 half of a million tons here now. We expect that to
- 20 increase, but it hasn't increased yet. And then among
- 21 the subject countries, well, they are under these
- 22 orders, and I think this actually goes back to a
- 23 question that Commissioner Aranoff asked earlier: Why
- don't they undersell more now? Well, they are under
- orders, so they can't undersell.

1	So I think one way to conceptualize this
2	industry would be that the supply function looks more
3	like a step function. First, you have the lowest
4	step. That's the Chinese product coming in at a
5	certain price so people, the distributors, the
6	purchasers, buy all they can get up to that as far as
7	that step goes, and then you would go up to what you
8	can get from other foreign countries, and some of
9	those are subject to orders which prevent the prices
10	from being lower, and then, finally, the residual is
11	going to the domestic producers.
12	I think what Mr. Schagrin has been
13	describing in economic terms is that second step
14	widening if the orders are revoked and also coming
15	down a little bit because they would no longer have
16	the antidumping duties and sort of squeezing back the
17	highest step, which is the domestic producers who have
18	costs that they have to make and stockholders that
19	they have to satisfy, so they cannot sell at the
20	Chinese price.
21	COMMISSIONER PEARSON: I understand the
22	point that you're making. I'm not disagreeing with
23	it, but as we look at this in this investigation at
24	these products, don't we have to start to see the
25	market as being rather segmented, and thus there may

- 1 be some meaningful attenuation of competition that we
- 2 need to take into effect as we come to our
- 3 determination?
- 4 MR. SCOTT: My impression, and I'm sure the
- 5 industry witnesses can correct me, is that the vast
- 6 majority of the product in this industry is sold
- 7 through distributors, and so they are purchasing pipe
- 8 from a number of different supply sources, and I would
- 9 be very surprised if they sold it to consumers at
- 10 different prices since it's basically a commodity
- 11 product.
- MR. SCHAGRIN: I would say categorically,
- 13 Commissioner Pearson, the fact that you may have
- 14 different steps on the supply basis doesn't make the
- 15 competition for the domestic industry with either
- 16 subject imports or nonsubject imports attenuated. It
- is a product in which distributors actively seek
- 18 quantities of deliveries and prices from multiple
- 19 suppliers, domestic, subject, and nonsubject, and
- 20 there is competition for that distributor business
- 21 every single day in the marketplace between those
- 22 products. The fact that, in the end, distributors
- 23 wind up paying different prices for the different
- amounts of supply because they may not be able to get
- 25 all that they want at the lowest price offered doesn't

- seem to me to attenuate the competition at the
- 2 distributor level at all.
- 3 COMMISSIONER PEARSON: You talked some about
- 4 downstream pricing, the pricing that the distributors
- 5 might get, but as we measure pricing, we have to
- 6 measure it at the level that the domestic industry or
- 7 the importers are selling the product, and so they are
- 8 selling to distributors, a little bit to end users.
- 9 So we have now on the record some considerable
- 10 discussion of the issue that there are price
- 11 differences at the point where we're measuring them.
- 12 So perhaps for purposes of the post-hearing,
- unless there is anything quick to add, help us
- 14 understand how we should see that because it looks to
- me like there is some attenuation of competition
- 16 there.
- 17 MR. SCHAGRIN: I can answer it here, and
- 18 we'll answer in the post-hearing. It would almost
- 19 seem, taking your conclusions to a natural extreme,
- 20 that even when there is information on the record, and
- 21 I think the staff report is very clear that there is a
- 22 commodity product sold to commodity specifications,
- 23 that the existence of underselling on the record would
- 24 mean for this Commission that every time you saw a
- 25 case in which there was a commodity product, but there

- was underselling, but the sellers of the product
- 2 underselling didn't have 100 percent of the market,
- 3 that there was attenuated competition.
- I don't think that makes sense economically.
- 5 The Ph.D. economist can correct me. To me, that
- doesn't make sense economically, nor, based upon my
- 7 background at the Commission, would that make any
- 8 sense in terms of Commission practice, and that, to
- 9 me, is the natural outcome of your question. You
- 10 would posit that there is attenuated competition
- 11 because the record contains information on
- 12 underselling, but imports don't have 100 percent of
- 13 the market. That's how I would answer it.
- 14 COMMISSIONER PEARSON: Okay. Well, I'll
- look forward to what you have to add in the post-
- 16 hearing.
- 17 Shifting gears, Hylsa has provided its own
- 18 calculation of subject imports from Mexico and notes
- 19 that those are distinct from imports of all tubular
- 20 products that are measured under the HTS categories.
- 21 So the numbers that Hylsa has put forward as
- 22 representing subject imports are quite a bit lower
- 23 because obviously they are not including nonsubject
- 24 product. Do you have any issues with Hylsa's
- 25 calculations? Are you comfortable with the way they

- 1 did that analysis?
- 2 MR. SCHAGRIN: I think I'm going to have to
- 3 comment on that in the post-hearing brief.
- 4 COMMISSIONER PEARSON: Okay.
- 5 MR. SCHAGRIN: But I would point out that
- 6 even in our brief I think there is agreement between
- 7 Hylsa's counsel and ourselves that just as to Canada
- 8 and with Canadian data we're better able to
- 9 differentiate nonsubject mechanical pipe and tube that
- 10 enters into the HTS items that there certainly is
- 11 nonsubject mechanical that enters from Mexico, and we
- 12 will look at their data and comment on it in the post-
- 13 hearing brief.
- 14 COMMISSIONER PEARSON: Okay. A quick
- 15 question on the yellow light. This can be basically
- 16 for post-hearing.
- 17 Mr. Magno has made the point that Wheatland
- is the industry's largest producer, and thus its
- 19 results provide a good indication of the state of the
- 20 industry. For the purposes of the post-hearing, could
- you please compare Wheatland's performance to the rest
- of the industry because I note that it doesn't track
- 23 the average of the industry all that closely?
- 24 A specific question: Is the difference that
- we see attributable, at least in part, to the

- different production processes that can be used to
- 2 make continuous circular-welded pipe? I would just
- 3 note, too, that I benefitted very much from the
- 4 opportunity that you made available to see both the
- 5 continuous-welding process and the electric-
- 6 resistance-welding process, so I have some
- 7 understanding of the actual production process. What
- 8 I don't have is an understanding of the economics and
- 9 whether that's working its way through to our data.
- 10 MR. SCHAGRIN: Because of the red light, and
- it will make the chairman very happy, we will answer
- 12 that in the post-hearing brief.
- 13 COMMISSIONER PEARSON: Thank you very much.
- 14 CHAIRMAN KOPLAN: Thank you, both.
- 15 Commissioner Aranoff?
- 16 COMMISSIONER ARANOFF: Thank you, Mr.
- 17 Chairman. In his last 30 seconds, Commissioner
- 18 Pearson nabbed two of the three questions that I had
- 19 waiting.
- 20 MR. SCHAGRIN: I don't know if that's a good
- 21 sign or a bad sign, Commissioner Aranoff.
- 22 COMMISSIONER ARANOFF: I'm not going to
- 23 comment on that. It means we all think the same
- things are important.
- 25 One question that I wanted to -- it's almost

- a philosophical question, but in making your point
- earlier, Mr. Schagrin, that this industry might not be
- 3 here anymore in three to five years because of what's
- 4 happening with respect to imports from China, I can't
- 5 help but call your attention to the Commission's
- 6 recent sunset review of the order on synthetic indigo,
- 7 and in that case, I guess, calling the domestic
- 8 industry on its last legs was kind of a generous or
- 9 rosy description of its condition.
- 10 But in that case, one of the things you can
- draw from the Commission's views was that if an
- industry is on its last legs to the point where
- whether a particular order is revoked or not makes no
- 14 difference to the fact that that industry is likely to
- 15 be gone soon -- in that case the Commission said that
- 16 it doesn't matter, and we revoked the order. I can
- tell that you were sort of trying not to skirt too
- 18 close to that scenario here, but do you have any
- 19 thoughts on how this is different?
- MR. SCHAGRIN: To me, this is very
- 21 different. I do hope that the industry is here in
- three to five years. I hope I'm here with them in
- three to five years.
- 24 Synthetic indigo, you know, it's a pity.
- 25 I know a little bit about that case because we have a

- 1 lot of clients in the Buffalo area and it just seems
- 2 horrible to me that an industry that won a dumping
- 3 case wound up going out of business because it
- 4 couldn't get effective dumping relief because the U.S.
- 5 Customs Service doesn't have the people or manpower to
- 6 stop circumvention. I mean, it's just really sad that
- 7 our country has made enforcement of trade laws such a
- 8 low priority.
- 9 This industry, thank goodness, you know,
- 10 still has over a dozen members; is extremely
- 11 efficient, is world-class efficient, and still has
- 12 roughly 2000 employees. This industry is far from its
- last legs. On the other hand, the threat from China
- is overwhelming.
- I just really hope and pray as an American
- 16 who represents such great companies, fabulous workers,
- 17 really efficient world-class, innovating facilities,
- 18 that we can do something about our trade policies so
- 19 that those kinds of industries continue to exist here.
- 20 So I would urge you not to take from my
- 21 fears about industry demise the fact that if you
- 22 sunset these cases this is an industry going out of
- 23 business anyway. This is an industry that ought to be
- able to survive, but if it's going to survive and
- 25 prosper in the future, our country -- this is just a

- 1 microcosm -- has got to do something about the big
- 2 China issues like currency and targeting and
- 3 subsidies. These folks are facing massively
- 4 subsidized competition and the idea that they face --
- 5 the government itself knows they're facing subsidized
- 6 competition and says, well, for political reasons
- 7 we're not going to countervail those subsidized
- 8 imports. I think that's wrong.
- 9 I'll let Mr. Klinefelter say something.
- 10 MR. KLINEFELTER: I think that we have to
- 11 take into consideration -- I don't know what's going
- to be down the road five years from now. I heard this
- in '98, that the basic steel industry was gone. Well,
- 14 the basic steel industry is not gone. It
- 15 reconstituted itself and it survives and is
- 16 profitable. And we don't know in any way what the
- political changes are going to be in 2006 and 2008 and
- 18 what kind of policies will be derived out of those
- 19 changes.
- 20 We have no way of knowing what the internal
- 21 processes are going to be in China one way or the
- 22 other. People say, well, it's just going to go on and
- on. Well, I don't know if it's going to go on, nobody
- knows if it's going to go on. There's going to be
- 25 great pressures on the Chinese economy to try to bring

- as many of the billion and a half people along as they
- 2 possibly can. Can they do it? I don't know.
- 3 But what I do know is that you have before
- 4 you the possibility of helping this industry keep
- 5 moving and keep going in the right direction so that
- 6 it's not gone in a year or two years, but it has the
- 7 ability to continue the fight and that's what we do
- 8 know.
- 9 COMMISSIONER ARANOFF: I appreciate those
- 10 answers.
- 11 One more question. I know one of my
- 12 colleagues was speaking earlier about the issue of
- 13 pricing and about passing on increases in raw material
- 14 costs and I Think the answer that I heard was
- 15 customers prefer that we raise our prices rather than
- 16 charge them surcharges because it makes it easier for
- them to pass that on, so I have two questions. One is
- 18 why does that make it easier? I would think the
- 19 customers were savvy enough to know kind of either
- 20 way, that it's the same phenomenon, but just more
- 21 generally, to ask you if you can describe to me now or
- 22 maybe on a company-by-company basis in your
- 23 post-hearing briefs what price increases have you
- 24 instituted since the price of hot rolled and zinc
- 25 started on their spectacular rises and how successful

1	have those been?
2	Mr. Magno, did you want to start?
3	MR. MAGNO: Mark Magno. We have announced
4	four our standard pipe products a 6 percent increase
5	and it is effective relatively on June 1st, roughly on
6	June 1st, so we don't know where that stands.
7	Clearly, what happens when we announce an
8	increase some people place orders in advance to try to
9	beat that increase. We have not seen that increase on
10	the order book yet, which has, as a marketing person,
11	great concern for me. But I don't understand the
12	question about our customers not accepting surcharges,
13	but they say and they're nearly universal to that
14	effect and in many cases they would have some
15	established prices with their customers, not necessary
16	on a spot basis like we would sell them but a little
17	bit more established. So they're not accepting of a
18	surcharge or they're doing it from a list price and a
19	discount and that type of pricing scenario doesn't
20	account for a special add-on surcharge.
21	Sometimes we have customers on the panel and
22	that would have been a good question to direct to
23	them, but I can't help you on that part.

you can tell, it's something about the way that they

COMMISSIONER ARANOFF: Okay. So as best as

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- do their own pricing formula with their customers
- which as a technical matter allows them to pass on a
- 3 price increase but not a surcharge?
- 4 MR. MAGNO: Yes. That's what they tell me.
- 5 It might also be another way to dig their heels in and
- 6 not accept any additional increases from us because
- 7 they have other lower priced material available.
- 8 COMMISSIONER ARANOFF: It seems a little
- 9 counterintuitive to me because the surcharge has the
- 10 sort of sense of being temporary and a price increase
- 11 generally doesn't.
- 12 Mr. Bailow?
- 13 MR. BAILOW: But I think when you're sitting
- 14 with a customer and you're discussing pricing, it
- 15 gives him the feeling that you are taking that
- 16 surcharge off the table in the negotiations. That's a
- 17 non-negotiable item because you can justify increase
- 18 in fuel and you can justify increase in zinc. They
- 19 want the ability to argue with you and if you put it
- 20 in the price, they have that ability. If you put it
- in a surcharge, they feel that you won't discuss it
- 22 with them and generally that's what happens.
- 23 COMMISSIONER ARANOFF: Okay. All right.
- Just follow up Mr. Magna's answer, you had mentioned a
- 25 price increase that you have going into effect, you

- 1 hope, in June. Surely that's not the only one you've
- 2 tried since the price of hot rolled started going up,
- 3 which is, what 18 months, two years ago at least,
- 4 right?
- 5 MR. MAGNO: It's the most recent increase
- that we're starting to see from several months ago.
- 7 We had tried an increase back late last fall that did
- 8 not go through.
- 9 COMMISSIONER ARANOFF: Okay. Since my light
- is on, I'll just ask the others if you would in the
- 11 post-hearing for the period of time since we started
- to see this huge rise in costs give us whatever
- information you can about what price increases you've
- 14 tried and to what extent they've been successful, that
- 15 would be very helpful.
- 16 With that, I want to thank the panel for all
- of your answers this morning.
- 18 MR. SCHAGRIN: Commissioner, I'm just going
- 19 to say, it is pretty amazing and an incredible
- 20 comparison. In 2004, the pipe producers were
- 21 generally increasing -- they were announcing price
- 22 increases like the day they got price increases from
- their steel suppliers. Their costs for steel, zinc,
- 24 energy have been going up since like January or
- 25 February of this year and the first announced attempts

to capture some of those cost increases are effective
June 1st. That's how far behind they are and just the
dramatic differences in both the CWP industry and the
light-walled rectangular industry between now and,
say, just two years ago in 2004, it's a dramatic
difference for people familiar with the industry.
COMMISSIONER ARANOFF: It would be very
helpful to have you document that because, of course,
in looking at earlier periods we were able to conclude
that the industry was being able to raise its prices
more than enough to keep up with rising costs and so
if that's changed, we want to have that on the record.
Thank you very much.
Thank you, Mr. Chairman.
CHAIRMAN KOPLAN: Thank you.
I have a few matters left, I think three
questions for Dr. Blecker or Dr. Scott.
On this first one, I would welcome anything
that you might want to add as well, Mr. Bailow.
The confidential staff report at page LWR
3-3, the staff states as follows: "Quantifying
production capacity is difficult. Most U.S. producers

welding capacity based on product mix on LWR pipe and

reported a percentage of their raw pipe and tube

tube products out of their overall pipe and tube

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- operations as their average capacity."
- 2 The staff concludes at page 4 of that
- 3 chapter that although the domestic industry's method
- 4 of quantification makes it appear that it has a lot
- of excess capacity to increase production of LWR pipe
- and tube, it overstates its ability, and I quote, "To
- 7 produce a given product of LWR pipe and tube which
- 8 might still be capacity constrained based on finishing
- 9 or processing capacities that are specific to the
- 10 product."
- I'm wondering how you respond, whether it's
- 12 possible for high track data to be further refined and
- it ties into my earlier question that I had asked
- 14 about capacity and capacity utilization in connection
- 15 with my earlier rounds. How do you respond to that?
- 16 Either Dr. Blecker or Dr. Scott or Mr. Bailow?
- 17 Can it be further refined? Is there a
- 18 problem?
- 19 MR. SCHAGRIN: I know you want the
- 20 economists to answer this, Chairman Koplan.
- 21 CHAIRMAN KOPLAN: Excuse me?
- 22 MR. SCHAGRIN: But because I know these
- 23 producers maybe better than Dr. Scott and Dr.
- 24 Blecker --
- 25 CHAIRMAN KOPLAN: If they don't think

- there's a problem in your answering it --
- MR. SCHAGRIN: I don't think they have a
- 3 problem with me answering it because they're not quite
- 4 as familiar with the producers.
- 5 CHAIRMAN KOPLAN: Go ahead.
- 6 MR. SCHAGRIN: Every single U.S. producer
- 7 who makes LWR can make and does make round mechanical
- 8 on the same equipment because what makes it LWR is
- 9 they just put extra rollers at the end and form the
- 10 round into a rectangle.
- Now, having said that, I think a producer
- 12 determining their overall mill capacity and their
- capacity utilization based on the normal mix between
- the products produced on that mill is an accurate way
- to do that. If you've got a welding mill and
- 16 40 percent of what you have normally made on that mill
- is rectangular versus circular --
- 18 CHAIRMAN KOPLAN: Can that result in
- 19 overstating?
- 20 MR. SCHAGRIN: No, I don't think so because
- 21 they've reduced it --
- 22 CHAIRMAN KOPLAN: That's what I'm trying to
- 23 get at.
- MR. SCHAGRIN: Chairman Koplan, my
- 25 understanding from the producers is that they said if

1	this mill can make 60,000 tons a mill if I operate it
2	seven days/24 or five days/16, whatever they choose as
3	their normal operations, so that makes it 60,000 tons
4	of capacity for the mill. I normally make 40 percent
5	of my production as light-walled rectangular, I'll say
6	for light-walled rectangular for that particular
7	welding mill, the capacity is 24,000 tons, 40 percent
8	times 60,000. I think that's appropriate.
9	I would also say in light-walled
10	rectangular, unlike circular, there really are no
11	post-production bottlenecks. Some circular pipe,
12	significant portions of it gets threaded or gets
13	couplings added. In light-walled rectangular, it's
14	just a matter of cutting it as it comes off the mill.
15	There's not further fabrications that would create
16	production bottlenecks, so I don't really think
17	production bottlenecks would affect capacity
18	information on light-walled rectangular and I do
19	think, as a footnote, I think the industry did what
20	was appropriate and I believe what is instructed by
21	the commission staff in the instruction to use normal
22	product mix to adjust the capacity of a mill and
23	that's what they do. They know a mill's capacity,
24	there's nameplate capacity for a certain welding mill,
25	and they've adjusted that capacity. They haven't

- 1 said, "I could make 100 percent rectangular on this
- 2 mill." They said, "If I normally make 40 percent
- 3 rectangular and 60 percent round, I'll say the
- 4 capacity of this mill is 40 percent of its welding
- 5 capacity."
- 6 CHAIRMAN KOPLAN: Okay. If you could get
- 7 together with Mr. Corkran subsequent to the hearing
- 8 and make sure that this point has been adequately
- 9 covered here in the public session, I would appreciate
- 10 it.
- 11 MR. SCHAGRIN: I would be happy to. I have
- 12 no problems working with Mr. Corkran. I've worked
- 13 with him in a lot of cases and I'm sure that we can
- 14 satisfy the commission's needs.
- 15 CHAIRMAN KOPLAN: Thank you.
- 16 Now, Dr. Blecker or Dr. Scott, I'm going to
- 17 come to your economic submission which is Exhibit 4 to
- 18 the pre-hearing brief.
- 19 When referencing your economic model at page
- 20 1, it points out, and I'm quoting, "It's based on a
- 21 scenario which assumes that subject products each
- 22 capture their peak share of the U.S. market as shown
- in Table 1." That's from that page.
- 24 For the record, that table entitled CWP
- 25 Market Shares and Comparative Data appears following

- 1 page 16 in your exhibit. I note your table reflects
- 2 that subject imports from subject countries reached
- 3 their peak share of the U.S. market for the most part
- 4 in different years.
- Isn't it likely that subject countries would
- also take market share from each other? Also, have
- you factored in the effect of the increase in imports
- 8 from China during the review period?
- 9 I am not persuaded on the basis of that
- 10 exhibit to devalue our staff's elasticity estimates,
- 11 so if you could respond in furtherance of this in your
- 12 post-hearing submission or now, either way.
- 13 MR. SCOTT: I think we'd like to respond in
- 14 the post-hearing brief.
- 15 CHAIRMAN KOPLAN: Okay. Fine. Let me stay
- with the model, one last part for that.
- 17 At page 2, you argue that based on your
- 18 counterfactual model, and I quote, "The unit value of
- 19 U.S. shipments would fall by at least 7.9 percent."
- Now, the next paragraph states that the
- assumptions used are, and I'm quoting, "based on
- 22 identical percentage declines in U.S. shipments and
- 23 revenues."
- 24 How, then, did you arrive at the
- 25 estimated percentage point changes in U.S. shipments'

- 1 value in column 3 of your Table 2 entitled
- 2 Counterfactual Estimate of Potential Impacts of
- 3 Removal of Orders?
- 4 Do you want to do that post-hearing as well?
- 5 MR. SCOTT: Yes. Thank you. I'd like to do
- 6 both of them then.
- 7 CHAIRMAN KOPLAN: No problem.
- I have one last thing I want to cover, if
- 9 I can find it here.
- 10 Coming back to Home Depot and Hughes Supply,
- 11 this is just a follow-up. Since the acquisition was
- 12 completed only about five weeks ago, I'm trying to
- determine when in the foreseeable future its effects
- 14 will be felt with respect to increased imports of
- subject products and from what subject countries.
- 16 I'm also trying to understand what share of
- overall U.S. shipments of CWP in 2005 was to Hughes
- 18 Supply and what share was accounted for by sales to
- 19 Home Depot.
- 20 Is there any available documentation that
- you all can provide on those particular points?
- 22 Post-hearing?
- 23 MR. MAGNO: Mark Magno with Wheatland. That
- information -- we will look. it might be very
- 25 difficult to try to determine that, whether through

1	the	annual	reports		clearly,	we	know	what	our	sal	es
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- 2 have been to Home Depot/Hughes Supply.
- I can speak just in my direct discussions
- 4 with some Hughes Supply employees and some former
- 5 Hughes Supply employees about what is happening, just
- 6 in these last five weeks. They have told me that the
- 7 Home Depot way of running a business is dramatically
- 8 being forced upon the Hughes Supply, which means, you
- 9 know, Saturday morning meetings, Saturday night
- 10 meetings, people that work 20 hours a day, six and a
- 11 half days a week, those things, and that's what is
- 12 happening. In particular, this person that I spoke to
- 13 said, "That's it, I'm not for this new Home Depot
- 14 company, " and he left the company.
- So we do see some of those type of changes
- 16 already taking place. It's not as if this was going
- 17 to be a long and general transition. It's been an
- 18 immediate transition.
- 19 CHAIRMAN KOPLAN: Thank you.
- I have nothing further.
- 21 Commissioner Hillman?
- 22 COMMISSIONER HILLMAN: Thank you. I hope
- just a couple of follow-ups.
- One, Mr. Schagrin, you've commented a number
- of times when we were talking about the financial

- 1 condition of the industry on the fact that at the end
- of the day your view is 2006 is not going to be a good
- year and in part attributed that to a number of these
- 4 shutdowns and the significant costs that will be
- 5 incurred in the shutdowns.
- 6 I wondered if you could in your post-hearing
- 7 brief to quantify the recent and expected costs of
- 8 shutting down facilities, both on the standard pipe
- 9 side and on the light-walled side to the extent that
- 10 they're relevant, to the extent possible. I just want
- 11 to make sure I'm putting the costs of these shutdowns
- into the proper perspective.
- 13 MR. SCHAGRIN: We will do that in our
- 14 post-hearing brief, Commissioner Hillman.
- 15 COMMISSIONER HILLMAN: And then if I could,
- 16 you mentioned just very briefly in response to the
- 17 most recent question, the issue of bottlenecks and the
- 18 fact that there weren't any on the light-walled side,
- 19 but to the extent that there are bottlenecks on the
- 20 standard side, we've talked a lot about the capacity
- and the capacity utilization and, on the other hand,
- 22 at some level, you have to then come down to are there
- 23 bottlenecks that in fact are real constraints on the
- 24 capacity. I'm wondering if you can describe
- 25 bottlenecks on the standard pipe side in terms of what

- are they and how significant are they, how much should
- we read into them as opposed to looking at just raw
- 3 welding capacity as the best way to look at the
- 4 capacity and therefore the capacity utilization of the
- 5 industry.
- I don't know whether there's anything that
- 7 can be commented on publicly or whether there's
- 8 anything that can get added in terms of for each of
- 9 the producers where you see your significant
- 10 bottlenecks that would in essence ameliorate the
- 11 production capacity data that we might have on the
- 12 record.
- Mr. Magno?
- 14 MR. MAGNO: We don't have any bottlenecks
- and, if we did, we would not have done this plant
- 16 shutdown. So in years past, if we were producing all
- of our facilities at capacity, then we would
- 18 occasionally hit an issue with some threading. It's a
- 19 very laborious proposition but that has not been an
- 20 issue for a many years and clearly bottlenecks aren't
- 21 an issue of our company right now.
- 22 COMMISSIONER HILLMAN: Mr. Bailow?
- 23 MR. BAILOW: I just can only echo what
- 24 Mr. Magno has said. Bottlenecks are almost
- 25 non-existent for us also.

1 COMMISSIONER HILLM.	AN: All right.
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- 2 Mr. Barnes?
- 3 MR. BARNES: I think the point here is if
- 4 you have an underutilized facility you don't have a
- 5 bottleneck. We can address that in the post-hearing
- 6 brief as far as where there are certain operations
- 7 that are matched with other facilities.
- 8 COMMISSIONER HILLMAN: Mr. Broglie?
- 9 MR. BROGLIE: We don't have any bottlenecks
- 10 either.
- 11 COMMISSIONER HILLMAN: All right. In this
- issue of surcharges not being applicable, instead you
- have to increase your prices to try to pass along any
- 14 cost increases that come to you, I am interested in
- 15 the issue of hot rolled prices.
- 16 Mr. Broglie, I'll take advantage of the fact
- 17 that you're here and both on the hot rolled side as
- 18 well as on the tubular side, in terms of what is your
- sense of what's likely going to happen on hot rolled
- 20 pricing in the reasonably foreseeable future.
- MR. NARKIN: Commissioner Hillman, this is
- 22 Steve Narkin. I'm sorry to do this, but we would
- 23 prefer to address that in the post-hearing brief.
- It's something we discussed at some length yesterday,
- 25 it raises some complicated issues that we'd rather not

- 1 discuss in public.
- 2 COMMISSIONER HILLMAN: Fair enough, if you
- 3 could. And then help me understand from the
- 4 perspective of the producers what portion of your
- 5 costs are associated with your hot rolled. How much
- of your raw materials and/or costs are connected to
- 7 hot rolled?
- 8 MR. MAGNO: Mark Magno. It would vary
- 9 slightly by product, but generally we talk about 60 to
- 10 70 percent is steel, hot rolled.
- 11 COMMISSIONER HILLMAN: And all hot rolled?
- None of it would be something that would be cold
- rolled or something else, it's all hot rolled product?
- 14 MR. MAGNO: There are a very limited amount
- of standard pipe products like very thin wall fence
- 16 product or something else, but, no, it's really hot
- 17 rolled.
- 18 COMMISSIONER HILLMAN: Mr. Barnes, would you
- 19 agree with that?
- 20 MR. BARNES: If I understand your question,
- 21 you're asking specifically what percentage of our
- 22 costs are hot rolled coil?
- 23 COMMISSIONER HILLMAN: Yes
- MR. BARNES: I'd like to address that in the
- 25 post-hearing.

1	COMMISSIONER HILLMAN: Sure.
2	Mr. Bailow?
3	MR. BAILOW: I'd have to say the same thing.
4	COMMISSIONER HILLMAN: All right. I would
5	appreciate, Mr. Narkin, whatever can be put on the
6	record in terms of just helping us understand where we
7	think hot rolled is going in terms of what it would do
8	this industry's costs in light of what we hear, on
9	where hot rolled fits into your cost structure.
10	MR. NARKIN: Absolutely, Commissioner.
11	COMMISSIONER HILLMAN: Thank you.
12	And then last I would ask for a post-hearing
13	brief to counsel, if you could brief to me the issue
14	of a recent Federal Circuit Court of Appeals opinion
15	involving Brast Aluminum Smelting is the name of the
16	company involved. Specifically, the issue of how the
17	commission treats non-subject imports was what the
18	Federal Circuit was addressing in part in that
19	opinion.
20	First, I'd like your view on whether you
21	think it is applicable at all in a sunset
22	investigation as opposed to as in an original
23	investigation and, if so, what the commission should
24	make of it. In other words, what additional
25	information should we be collecting, how should we be

- 1 factoring non-subject imports in given the very
- 2 significant role of non-subject imports, particularly
- 3 Chinese imports, in this case; how should we look at
- 4 it and should we look at it any differently in light
- of what the Federal Circuit said in Brast Aluminum
- 6 <u>Smelting</u>.
- 7 MR. SCHAGRIN: First, Commissioner Hillman,
- 8 I, of course, as a Petitioners' counsel read with
- 9 quite a bit of consternation that decision. I won't
- 10 comment given my respect for the court with what
- I think is the quality of the decision, because the
- 12 decision is the decision.
- But having no current investigations and
- 14 having not had current investigations here for quite a
- 15 while, kind of like the rest of the trade bar and like
- 16 the commission itself, in reading that decision, my
- thoughts -- and then having a number of sunset
- 18 reviews, my thoughts were right in line with your
- 19 question, which is I was thinking should the
- 20 commission have to apply these criteria to sunset
- 21 reviews.
- 22 And in reviewing that decision, I came to
- the opinion, we'll address it legally in the
- 24 post-hearing brief, that that would not be appropriate
- 25 and I don't read that decision as being applicable to

- 1 sunset reviews. I think given the nature of the
- 2 decision and the dynamic that the court was
- discussing, I think those dynamics are automatically
- 4 different when you get to the sunset review stage
- 5 because of the effect of the orders. But we'll kind
- of fully explain that legal analysis in our
- 7 post-hearing brief.
- 8 CHAIRMAN KOPLAN: Mr. Narkin?
- 9 MR. NARKIN: Commissioner Hillman, Steve
- 10 Narkin. I agree with what Mr. Schagrin just said and
- we may have some additional thoughts which we will
- 12 pass along in our post-hearing brief.
- 13 COMMISSIONER HILLMAN: We would very much
- 14 appreciate that.
- With that, I have no further questions but
- 16 I would like to join my colleagues in thanking this
- panel for all your answers to our many questions this
- 18 morning and now into this afternoon. We thank you
- 19 very much.
- 20 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 21 Commissioner Lane?
- 22 COMMISSIONER LANE: I would like to address
- 23 my first questions to Dr. Blecker and Dr. Scott and
- 24 refer to Table 2 of the economic evaluation that you
- 25 prepared and is attached to the pre-hearing brief.

1	In that exhibit, it appears that you assume
2	that the cost of goods sold is totally variable. As
3	I read this table, you assume that a drop of
4	22.8 percent in production will result in a drop of
5	precisely 22.8 percent in the cost of goods sold. Is
6	that correct? Is that a reasonable assumption?
7	MR. SCOTT: That's a very conservative
8	assumption, that all of the costs would fall linearly.
9	I was trying to give the most optimistic projection
10	that I could of what the profits would be, but I would
11	expect that in any industry like this that the cost of
12	goods sold would actually fall less than the total
13	output, so this was very conservative. I sort of
14	stress that and will do that in the post-hearing
15	brief.
16	COMMISSIONER LANE: Those of you who are who
17	are involved in the day-to-day operations of your
18	manufacturing facilities, do you agree that there is a
19	direct relationship between the output and all
20	components of your cost of goods sold?
21	Mr. Barnes?
22	MR. BARNES: Could you rephrase the
23	question, please, or restate it? I'm not sure
24	I follow.

COMMISSIONER LANE: Do you believe that

- 1 there is a direct relationship between the output and
- 2 all components of your cost of goods sold?
- MR. BARNES: Well, I'm not an accountant, so
- 4 bear with me, but certainly if you have a lower
- 5 utilization rate, there is less product to cover your
- 6 fixed costs, which is a component of the cost of goods
- 7 sold, SG&A. Does that answer your question?
- 8 COMMISSIONER LANE: I think so.
- 9 MR. BARNES: Okay.
- 10 COMMISSIONER LANE: Okay. Going back to Dr.
- 11 Blecker and Dr. Scott, if your model assumes a linear
- relationship between all components of cost of goods
- sold and sales, does it follow that the model that you
- 14 present suggests that in addition to the loss in
- income by domestic manufacturers projected in your
- 16 Table 2 there would also be an expected loss of
- 17 roughly 23 percent in manufacturing jobs or wages in
- 18 the circular welded and light-walled pipe industry in
- 19 the United States?
- 20 MR. SCOTT: That's approximately correct,
- 21 that we would see -- again, what we're talking about
- here is a linear response, assuming fixed proportions,
- that is, output falls by 23 percent roughly, that you
- 24 would see a similar drop in employment. Actually, in
- the case of employment, that might not be the case.

1	You might see somewhat of a smaller decline in
2	employment. It's a little harder to lay workers off,
3	you need to keep them working to maintain plants.
4	COMMISSIONER LANE: Okay. Continuing with
5	Table 2, why does your model suggest no change in
6	domestic consumption or the overall value of domestic
7	consumption if the orders are lifted?
8	I don't understand that if the assumption is
9	that there will be significant price competition
10	brought on by the unfairly traded imports if the
11	orders are lifted or did you simply leave those values
12	unchanged because it did not matter for the purposes
13	of this exhibit?
14	MR. SCOTT: Those are, again, simplifying

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assumptions. I was trying to just keep it very straightforward, although I will suggest that in general the demand for this product is relatively price inelastic, so I wouldn't expect to see large changes in domestic demand.

20 COMMISSIONER LANE: Okay. Thank you.

> Mr. Schagrin, your cumulation argument does not address the question of no discernable adverse impact. Do you believe that revocation of the pertinent orders under review will likely have a discernable adverse impact on the domestic industry?

1	MR. SCHAGRIN: Yes, we do and that's why we
2	didn't the way you framed your question, do we
3	believe it will have a discernable adverse impact, not
4	do any countries have no adverse discernable impact,
5	and so, yes, we believe that revocation of the orders
6	would have an adverse impact on the domestic industry
7	and would lead to recurrence of injury and, no, we do
8	not believe that any country taken individually that
9	the increase in their orders would have no discernable
10	adverse impact on the U.S. industry.
11	COMMISSIONER LANE: There for a moment
12	I thought he was going to give us a yes and a no
13	answer.
14	CHAIRMAN KOPLAN: You were close.
15	COMMISSIONER LANE: One more question.
16	Table Circular 3-6 of the pre-hearing report indicates
17	the domestic producers make several products other
18	than CWP and LWR at their production facilities.
19	Could you characterize relative prices among CWP, LWR,
20	OCTG, mechanical tubing and lined pipe?
21	MR. BARNES: I can't address light-walled
22	rectangular, we don't make that.
23	COMMISSIONER LANE: Okay.
24	MR. BARNES: But generally speaking, the

hierarchy of the pricing is oil country is the

- 1 highest, followed by lined pipe, followed by standard
- 2 pipe.
- 3 COMMISSIONER LANE: Followed by? I'm sorry,
- 4 say that again.
- 5 MR. BARNES: Oil country tubular goods,
- 6 lined pipe and then standard pipe.
- 7 COMMISSIONER LANE: What factors do domestic
- 8 producers consider in determining whether to switch
- 9 capacity from one product to another?
- 10 MR. BARNES: I can address that at least
- 11 with respect to our own company. Obviously, there is
- 12 a cost implication, as we talked about in a roundabout
- way, that we are reluctant to lower our standard pipe
- 14 prices to sell below our costs. So therefore there is
- 15 a market that makes a decision for us as to how much
- 16 standard pipe we can sell and we have been feeling the
- 17 effects of that and the fact that we are no longer
- 18 shipping as much product further afield from our
- 19 facilities because of the competition from imports.
- 20 The other decision that comes in besides the
- 21 profitability issue is also a commercial one in that
- 22 we have invested a lot of time and effort in
- 23 developing the standard pipe market over the years in
- terms of not only developing customers and also
- 25 programs and so on with certain customers that have

- 1 come to rely on us as their supplier of choice and we
- 2 don't want to abandon those alliances or
- 3 relationships. We're in it more for a long-term basis
- 4 and we have certain core customers that we want to
- 5 participate.
- There's also a manufacturing issue that we
- 7 look upon as well as far as trying to determine what
- 8 to make and there is through scheduling, and one of
- 9 the commissioner's questions was to address
- 10 bottlenecks in the post-hearing brief, and we'll get
- 11 to that a little bit more, but through scheduling we
- 12 can balance a lot of our facilities between standard
- 13 pipe, lined pipe and oil country tubular goods. So
- 14 there are several issues that we look to to consider
- and, of course, one of the other overwhelming
- 16 umbrellas that we kind of consider is obviously we
- 17 have shareholders and other stakeholders in the
- 18 company that we have to look out for their interests
- and so therefore profitability also plays into that
- 20 equation.
- MR. BAILOW: I'd just like to add that we
- don't have the ability to switch.
- 23 COMMISSIONER LANE: Okay. Then let me go
- 24 back to Mr. Barnes.
- 25 In making investment decisions, to what

1	extent do producers weigh likely production and
2	pricing trends for individual products produced at a
3	facility as opposed to the overall product mix?
4	MR. BARNES: The problem with making
5	investment decisions is that you have to look out into
6	the future over a horizon. As I mentioned earlier, we
7	built the standard mill in Arkansas originally to make
8	standard pipe, so when you make an investment decision
9	you have to recognize that markets can change and we
10	tried to put a little bit of flexibility into the
11	layout of that facility so that if indeed we need to
12	look at other products we could do that.
13	Pricing does make a difference as to what we
14	would do as far as getting new investment. As Steve
15	mentioned earlier, I doubt if we could get a lot of
16	support at our board of directors to make more
17	improvements or add a new mill today that would be
18	exclusively dedicated to standard pipe.
19	COMMISSIONER LANE: Okay. Thank you.
20	Thank you, Mr. Chairman.
21	CHAIRMAN KOPLAN: Thank you.
22	Commissioner Pearson?
23	COMMISSIONER PEARSON: I'm interested in the
24	relationship between pipe producers and distributors.
25	Do distributors have exclusive relationships with

- 1 certain suppliers of pipe or do the distributors buy
- from whichever U.S. producer offers them the most
- 3 attractive terms?
- 4 MR. MAGNO: This is Mark Magno. That's a
- 5 very good question because typically when one hears
- the term distributor it seems to be that exclusive
- 7 and, in some cases, contractual or geographic
- 8 relationship. In our business, we're selling to
- 9 wholesalers who have the freedom of very low
- 10 thresholds for switching costs. In particular, with
- 11 technology out there, if they have an inquiry, in the
- old days, you used to have to call people up or send
- it on a Telex. Now, it's to 10 potential suppliers in
- 14 an instant. At least Wheatland Tube is selling to
- wholesalers.
- 16 COMMISSIONER PEARSON: We've talked mostly
- 17 today about competition against imports, but as a
- 18 practical matter, as you look around the room, you see
- other companies represented that you compete with
- 20 quite actively in your day-to-day sales to
- 21 wholesalers?
- MR. MAGNO: Very much so. Yes
- 23 COMMISSIONER PEARSON: Okay. And so then
- 24 would the importers have the same sort of relationship
- with distributors where they wouldn't have an

- 1 exclusive relationship but rather they would obtain
- 2 some supply and then offer it to a number of
- 3 wholesalers to try to obtain the most favorable price?
- 4 MR. MAGNO: That's correct. And in
- addition, I think as Steve had testified, they're now
- 6 going to the next level in the channel and selling
- 7 contractors or end users direct, things like that.
- 8 But to answer your question, yes, it's just a
- 9 telephone or e-mail or fax machine and they're in
- 10 business.
- 11 COMMISSIONER PEARSON: So how much
- 12 competition exists among the distributors,
- 13 wholesalers, then? Do they compete pretty actively
- 14 against each other to obtain their pipe supplies and
- then on the next step of the business to find somebody
- 16 to buy it? How competitive a business is the
- wholesale distributing business?
- 18 MR. BAILOW: Mark, I'll take that.
- 19 It's very competitive. To some extent, they
- 20 will almost hold you hostage against your competitor
- 21 and literally against foreigner as well.
- 22 COMMISSIONER PEARSON: It doesn't surprise
- 23 me, I was just wanting to make sure I understood that.
- 24 Because I'm still having a hard time figuring out what
- 25 it is that's prompting the Chinese exporters of pipe

- 1 to leave a bunch of money on the table by selling the
- 2 product for less than it appears to be worth because
- 3 if the environment among the distributors is
- 4 sufficiently competitive, it would be rational for the
- 5 Chinese exporters to shop the product around and one
- 6 would think the market pressures would cause the price
- 7 to rise.
- 8 I have had the pleasure of knowing some
- 9 Chinese businessmen. None of them ever were
- interested in leaving money on the table, so I'm just
- 11 trying to understand what's going on here.
- 12 Comments, please?
- MR. SCHAGRIN: I would just comment that in
- 14 certain industries in China -- and I would agree with
- 15 you, I know some Chinese business people too who are
- 16 extremely sharp and are not going to leave a penny on
- the table, but I think when you get into industries
- 18 like steel where there is so much government ownership
- and where in fact the Chinese government is insisting
- that it will continue to have government ownership
- 21 that they become more interested, the people who
- 22 manage those plants that are government-owned tend to
- 23 be Communist Party members. They don't take people
- 24 out of who is the best and brightest from business
- 25 school, that is controlled by the Communist Party and

- 1 the people who run those plants are the most important
- 2 Communist Party members. And I think their overriding
- 3 concern, and we have had a number of clients who have
- 4 visited steel mills and pipe mills in China that
- 5 overall their biggest concern is to maintain
- 6 employment. That's what is important for them as
- 7 Communist Party leaders, is if they have a pipe mill
- 8 that employs 1000 people where one of ours might
- 9 employ 200 that they don't care about what's the best
- 10 way to price the product, they want to make sure they
- 11 keep those 1000 people employed.
- 12 So I think it's the mind set of the people.
- 13 I think when you get into other segments of industry
- 14 where you have less Communist Party involvement and
- more of this move to market economy factors you get a
- 16 different business perspective. So that's my
- 17 explanation. Communism and employment is my two-word
- 18 answer for that.
- 19 COMMISSIONER PEARSON: And then that does
- 20 explain something.
- 21 Mr. Blecker?
- 22 MR. BLECKER: Robert Blecker again. I think
- 23 there are two things to bear in mind. The first one
- is that the Chinese prices have increased. We don't
- 25 have them exactly in this record, we just have the all

- other sources. They were in the 421 record. But the
- 2 Chinese prices have definitely gone up, not as much,
- 3 so that actually the underselling margins, if I recall
- 4 correctly, were increasing when we looked at it in the
- 5 421, although I will have to recheck that. I'm doing
- 6 that from memory.
- 7 The other point I would make is that there
- 8 are a lot of ways to get money and one of them is to
- 9 buy market share, so what they are doing by not
- 10 raising their prices to maybe the highest price they
- 11 could get is to buy more market share, so they may be
- making a decision that that's better for them and
- their interests because if they charged a higher price
- 14 they wouldn't get as much market share as they have.
- 15 They have gone from almost nowhere to, what, about
- 16 20 percent, I think.
- 17 COMMISSIONER PEARSON: Well, that may work
- in theory, but in this record, I think we have already
- 19 testimony that there are capacity constraints at this
- 20 point in terms of how much pipe the Chinese have
- 21 available to put into the U.S. market and so when you
- 22 have that constraint on what the Chinese can do, then
- 23 the justification for them selling cheap to buy market
- share is not really consistent.
- 25 Mr. Bailow, did you have something that you

25

MR. SCHAGRIN: I just think that unlike the 2 U.S. industry where capacity is declining, that while 3 there may be present capacity restraints on the 4 Chinese, the fact that the Chinese are constantly 5 adding capacity, they're removing those capacity 6 constraints and I know -- we shared this with the 7 White House, people who went to visit pipe mills in 8 9 China said, oh, we're going to add two or three more 10 mills because we are at capacity, so within six or nine months, we'll have more mills, we plan on 11 12 doubling or tripling our exports to the United States. So only some people who have a different policy 13 objective don't believe that the Chinese in industry 14 after industry are adding massive amounts of capacity 15 16 with the direct thought that they will take over the U.S. market in these areas. 17 So present capacity constraints for the 18 19 Chinese are not a big issue. They will add the capacity as they are in industry after industry. 20 COMMISSIONER PEARSON: You earlier raised 2.1 2.2 the point about Communist Party involvement in central 23 planning in the steel industry in China and that may 24 have something to do with that side of the equation,

but central planning has relatively little to do with

- 1 how distributors in the United States would bid for
- 2 product and so even if you have a situation where
- 3 there was a decree from Beijing that all steel pipe
- 4 had to be sold really cheaply into the world market,
- 5 we still would expect to see competitive pressures in
- 6 the robust U.S. market driving up the purchase price
- 7 of Chinese pipe to not so much different than other
- 8 pipe unless there are some reasons that distributors
- 9 find the Chinese pipe to be of less value. And there
- 10 could be those reasons. It could be quality issues,
- it could be delivery issues. It could be customer
- 12 resistance issues. All of that. But I don't know
- that we know enough at this moment to make that
- 14 judgment.
- Does anyone have any comment on that?
- 16 Mr. Bailow?
- 17 MR. BAILOW: I think in the past the quality
- 18 was an issue, but today it's not. They're making a
- 19 quality product. And you see it -- I walk into
- 20 people's facilities and I look at it and I'm amazed at
- 21 the significant change, not even over the past five
- years, just over the past year.
- 23 COMMISSIONER PEARSON: In Chinese
- 24 facilities?
- MR. BAILOW: Well, no. In product that's in

- 1 a distributor's yard that comes from China.
- 2 COMMISSIONER PEARSON: Okay.
- 3 MR. SCHAGRIN: I would just add that while
- 4 we may not have all that information on this record
- 5 the commission does have all that information on the
- 6 record of the 421 investigation which is only nine
- 7 months ago that demonstrated that there was no
- 8 justification for the Chinese having such lower prices
- 9 in terms of quality, delivery or other issues, that
- 10 they were selling products to the exact same
- 11 specifications at the same quality as U.S. producers,
- just selling them for 30 percent less, and that is why
- imports have gone from 10,000 tons to 500,000 tons, is
- 14 price, not quality, not delivery, just price.
- 15 COMMISSIONER PEARSON: Okay.
- 16 MR. KLINEFELTER: Commissioner Pearson, if
- 17 I could add --
- 18 COMMISSIONER PEARSON: Please.
- 19 MR. KLINEFELTER: I've always thought that
- that was really bizarre, too, but I've been at this a
- long time and the bizarreness compounds itself in
- 22 steel. I remember when we were dealing with Russia
- and Kazakhstan and places like that during the
- 24 beginning of the steel crisis and saying why don't
- 25 they just up the price of steel a little bit, it will

- 1 help them out, but they did not. I mean, they just
- 2 would not do it and they just wanted to keep those
- 3 mills going, they were supporting whole communities,
- 4 15,000, 20,000 people, and so I'm not surprised to see
- 5 a rationality for market share in terms of the basic
- 6 steel industry. It's happened before and it will
- 7 probably happen again.
- 8 COMMISSIONER PEARSON: My red light is on,
- 9 so I guess I'd better stop.
- 10 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 11 Let me see if there are any other questions
- 12 from the dias.
- Seeing that there are none, Mr. Corkran,
- does staff have any questions?
- 15 COMMISSIONER PEARSON: In that case, I do
- 16 have a couple more questions that I think will be
- 17 fairly quick. I thought that someone else might ask
- 18 them.
- 19 CHAIRMAN KOPLAN: I surprised you, didn't I?
- 20 COMMISSIONER PEARSON: Not to do with
- 21 distributors, okay? Two different issues.
- In the 421 proceeding, we raised the
- 23 question of whether the hurricanes, Katrina and Rita,
- had had some effect on demand and then it was really
- too early to know. My question is could we, for

- 1 post-hearing, unless you want to comment much now, how
- do we now see those disasters and the rebuilding?
- 3 We're having residential rebuilding, certainly. We
- 4 may be having some non-residential rebuilding. Do we
- 5 expect to see an effect from that?
- 6 MR. MAGNO: Mark Magno with Wheatland Tube.
- 7 For a non-subject product, steel conduit, we actually
- 8 saw one large inquiry. It was for the conduit to wire
- 9 a lot of this temporary housing. That order was never
- 10 placed. It created a lot of buzz. Again,
- 11 non-subject, never placed. And, really, frankly, for
- the standard pipe products, we've seen little to
- 13 nothing. In fact, the devastation altered the
- 14 distribution channels down there where wholesalers who
- were previously in business were not in business or
- just they stopped commerce for months and months on
- 17 end, so at least from our perspective we have seen
- 18 little impact, little positive impact, from a business
- 19 side. We actually view it as a negative.
- 20 COMMISSIONER PEARSON: Other observations?
- 21 Mr. Bailow?
- MR. BAILOW: Yes. I have to agree with
- 23 Mark. We have not seen any significant increase.
- 24 And, in fact, recently there was a large order placed
- 25 and it went all foreign, it went to the Chinese. That

- 1 route. I almost liken it to the after 9/11, there was
- 2 this serious talk of increased security at ports and
- 3 at military facilities. That business never
- 4 materialized.
- 5 COMMISSIONER PEARSON: They didn't put up
- 6 more fencing?
- 7 MR. BAILOW: It just never happened. As
- 8 I go to these homeland security shows and we talk
- 9 about it -- and it's not just in my industry, it's
- 10 other security aspects also, the business just never
- 11 showed up, whether it's Homeland Security just
- 12 building their internal structure, no one seems to
- have an answer, but from the construction side, it's
- 14 been minuscule.
- 15 COMMISSIONER PEARSON: So if there is going
- 16 to be an effect from the hurricanes, we haven't seen
- 17 it yet. Okay.
- 18 My last question is a cumulation question
- 19 and I normally try to stay away from these, but none
- of my colleagues who are attorneys asked it, so
- 21 I guess I'll try. This involves Brazil. Imports from
- 22 Brazil have been barely measurable, at least since
- 23 1997. Does this suggest that if the order was lifted
- that Brazilian producers would face distinct
- 25 conditions of competition as they would attempt to

- 1 re-enter the U.S. market?
- 2 MR. SCHAGRIN: The answer is no. The reason
- 3 for the Brazilian import decline is because the
- 4 margins against the Brazilian exporters are
- 5 100 percent and that means that they haven't been able
- 6 to ship at all and while our record from Brazil is
- 7 pretty scant, it's a country with a lot of very, very
- 8 big producers with a tremendous amount of capacity and
- 9 all they have to do to get back into the U.S. market
- 10 is to contact a distributor and offer them a low price
- and they're back in the market in maybe 24 hours. It
- might take them a month to ship it here, but they
- 13 literally could be -- if you made a negative decision
- 14 as to Brazil, a Brazilian producer can be back in the
- U.S. market with a phone call to a distributor within
- 16 24 hours. There's no barriers.
- 17 COMMISSIONER PEARSON: Do Brazilian
- 18 producers have relationships with U.S. distributors
- 19 for some non-subject products?
- 20 MR. SCHAGRIN: I'm not aware of specifics,
- but, as I said, there are a number of Brazilian
- 22 producers and there's a lot of U.S. distributors, so
- 23 I don't know that we're able to really answer that,
- 24 but we will at least look at the import data and see
- what other products come here for Brazil.

- 1 COMMISSIONER PEARSON: For purposes of the
- 2 post-hearing, if you can turn up anything on that,
- 3 that would be great.
- 4 MR. SCHAGRIN: Sure.
- 5 COMMISSIONER PEARSON: Mr. Chairman, I have
- 6 no further questions. Thank you for our indulgence.
- 7 CHAIRMAN KOPLAN: Mr. Corkran?
- 8 MR. BERNSTEIN: This is Mark Bernstein, the
- 9 Office of General Counsel. A quick request for
- 10 Mr. Schagrin.
- If in your post-hearing brief you could
- 12 elaborate on the reasons for your answers to the
- 13 question Commissioner Lane asked in her last round
- 14 about no discernable adverse impact, we would
- 15 appreciate that. Also, to the extent you can provide
- 16 details of your position on an order specific basis
- for each of the products. Thank you.
- 18 MR. SCHAGRIN: We will do so.
- 19 MR. CORKRAN: Douglas Corkran, Office of
- 20 Investigations.
- 21 CHAIRMAN KOPLAN: Is that microphone
- 22 working? Okay.
- 23 MR. CORKRAN: Douglas Corkran, Office of
- 24 Investigations.
- 25 Thank you, Mr. Chairman. Staff has no

- 1 further questions.
- 2 CHAIRMAN KOPLAN: Thank you, Mr. Corkran.
- Thank you for that question, Mr. Bernstein.
- 4 Mr. Winton, before the panel is released, do
- 5 you have questions of this panel?
- 6 MR. WINTON: No, I don't. Thank you.
- 7 CHAIRMAN KOPLAN: Thank you.
- 8 With that, that concludes a rather
- 9 exhaustive -- we just didn't want to let you go,
- 10 Mr. Klinefelter, so we just kept going, you see.
- 11 We will break for lunch. I want to thank
- 12 each of the witnesses for their responses to our
- 13 questions. You can tell, I think, from the exhaustive
- 14 nature of the questions that we find a lot of value to
- what you had to contribute this morning and this
- 16 afternoon.
- 17 We will take a break for lunch for
- 18 three-quarters of an hour and I will see you back
- 19 then.
- I would remind you that you can't leave any
- 21 BPI information in the room because it's not secure,
- so you need to take that with you during the break.
- 23 See you back in three-quarters of an hour.
- 24 //
- 25 (Whereupon, at 1:25 p.m., a recess was

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taken.)
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1	AFTERNOON SESSION
2	( 2:10 p.m.)
3	CHAIRMAN KOPLAN: Are we ready to begin, Mr.
4	Secretary?
5	MR. BISHOP: Yes, we are, Mr. Chairman.
6	CHAIRMAN KOPLAN: We will resume.
7	MR. BISHOP: The panel in opposition to the
8	continuation of the antidumping and countervailing
9	duty orders has been seated. All witnesses have been
10	sworn.
11	CHAIRMAN KOPLAN: Thank you.
12	Mr. Winton, you may proceed.
13	MR. WINTON: Thank you, Mr. Chairman.
14	For the record, I am Jeffry Winton of the
15	law firm of Preston Gates Ellis Rouvelas Meeds on
16	behalf of the Argentine producer Siderar and the
17	Mexican producer Hylsa. With me today is my
18	colleague, Josh Rogin. This is his very first ITC
19	hearing ever. I thought he would enjoy it.
20	CHAIRMAN KOPLAN: We have a long list of
21	questions for him, but go ahead.
22	MR. WINTON: Please, grill him.
23	We are here today to discuss a case on pipe
24	and tube from Argentina, Brazil, India, Korea, Mexico,
25	Taiwan, Thailand and Turkey.

1	Now, I don't usually read the names of all
2	the countries that are involved in the case, but I was
3	surprised as I was looking at the staff report that
4	China is not on here anywhere because all I heard this
5	morning was China.
6	Not only is China not included in this case,
7	but there is no evidence on the record of this
8	proceeding about China.
9	And, as much as I enjoy Mr. Schagrin's
10	testimony, I am not sure I'm prepared to rely on him
11	as a witness to talk about Chinese production
12	capacity, business practices or intentions.
13	I understand the commission's interest in
14	the issue and I understand the argument made by the
15	domestic industry, but we are constrained by the
16	record that we have and by the nature of this
17	proceeding.
18	I apologize also for not having witnesses to
19	join me today. I know hearing lawyers speak is not
20	something anyone really enjoys. Usually, I have been
21	joined when I come to these hearings at the commission
22	on pipe on issues by the export manager of Hylsa, a
23	gentleman named Jaime Trevino, who I don't know if you
24	remember, but he has testified here several times and
25	is really a delightful person and a very good friend.

- 1 Unfortunately, he is on vacation now. He's actually
- just changed jobs, he no longer works with Hylsa,
- 3 which I think would be a relief to Mr. Schagrin
- 4 because the first time I ever heard him use the phrase
- 5 serial dumper it was in connection with Jaime.
- 6 Perhaps Jaime's departure alone is reason to revoke
- 7 the antidumping order on Mexico.
- In any event, I am here to talk about
- 9 Argentina and Mexico, but before I do so, I have to
- 10 point out, I feel conflicted about this but there are
- just some anomalies in the stories we've heard from
- the U.S. industry and I can't let them go, though
- perhaps I should because they're not relevant to
- 14 Argentina and Mexico.
- The first anomaly is all the discussion we
- 16 heard about Wheatland closing down its production
- 17 facility and we heard extensive testimony about the
- 18 projected life expectancy of the U.S. industry,
- 19 somewhere between three and five years before it goes
- 20 entirely out of business. And yet I suppose just two
- 21 months ago the Carlisle group, which I understand is a
- 22 sophisticated group of businessmen, decided to make a
- 23 major investment by buying Wheatland. I don't imagine
- that they have an investment strategy of intentionally
- investing in companies that are going out of business.

- 1 It just doesn't make sense to me.
- 2 Another problem with the Wheatland testimony
- 3 we heard today concerns their decision to close the
- 4 Sharon plant. We heard that that decision, I'm not
- 5 sure exactly when it occurred, I probably have it in
- 6 my notes, but that that started in the middle of 2004.
- 7 They decided they simply couldn't maintain the Sharon
- 8 plant at full production operations and they had to
- 9 cut back.
- The middle of 2004, we may all remember, is
- 11 the middle of the best year ever in the history of the
- 12 steel industry and the best year ever in the history
- of the standard pipe industry. So here's Wheatland
- 14 starting to pull back a production facility at the
- 15 height of the best year ever. Again, there's probably
- some explanation, but it doesn't occur to me.
- Another anomaly that I've been struggling
- 18 with is just some data that as I looked at the staff
- 19 report, and I really meant not to do this because
- 20 I want to focus on Argentina and Mexico, but I look at
- 21 the staff report and the tables about the
- 22 profitability of the U.S. industry and, Chairman
- 23 Koplan, you summarized a lot of the points we had made
- in our brief about the overall profitability of the
- 25 U.S. industry, I just handed out a few pages from the

- circular and light-walled rectangular sections, it's
- 2 two sets of tables.
- 3 The first table is Table 3-7, which shows
- 4 the values on a per ton basis and I think this goes to
- 5 questions that we had this morning about passing
- 6 through costs and to what extent are costs reflected,
- 7 steel increases and zinc increases.
- 8 Obviously, this data is not broken down
- 9 between steel coil and other costs, but what you see
- 10 first of all when you look at this, and this is true
- 11 for circular pipe which is the first page and also for
- 12 light-walled pipe, is that prices were relatively
- 13 steady, some up, some down, until 2002. Started to go
- 14 up in 2003, shot up in 2004 by something like \$250 a
- ton more in the case of light-walled rectangular, and
- 16 then it continued to increase in 2005. Prices went
- 17 up. In the case of standard pipe, prices are up --
- 18 what is that, \$83 a ton.
- 19 Of course, you can also see raw materials
- 20 costs have gone up. Raw materials costs went up.
- 21 They went up from 2003 to 2004. Actually, I'm looking
- 22 at it, they went up from 2002 to 2003, from 2003 to
- 23 2004 and 2004 to 2005.
- When you get down to the bottom line,
- 25 operating income and net income, what you see is 2004

- is the best year ever and that's on an overall basis,
- on a per ton basis, it's the best year ever.
- And 2005 is not a bad year, it's the second
- 4 best year ever. Not every year can be the best year
- 5 ever; second best -- they're very, very profitable.
- 6 The operating income for 2005 for standard pipe is \$85
- 7 a ton. The previous high, if you exclude 2004, which
- was the best year ever, 1999, they made \$57 a ton.
- 9 2005 was a good year. In net income terms, again, \$77
- a ton profit in 2005 compared to \$80 a ton in 2004,
- 11 the best year ever, and much higher than the previous
- 12 high of \$48 per ton in 1999.
- 13 Light-walled rectangular, there's a higher
- 14 peak in 2004, more of a falloff in 2005, but, again,
- 15 2005 compared to all the other years is a very good
- 16 year.
- 17 So I am puzzled. If prices have gone up in
- 18 2005 and if profitability per ton is good, why are
- 19 they complaining about lost sales and losing market
- 20 share? Maybe they could instead of making \$85 a ton
- 21 they can make \$80 a ton and keep some of their sales.
- 22 I'm hearing things that don't make sense to me and
- I don't know how to make sense of them.
- The next two pages we have attached are
- 25 Table 3-2 from the circular pipe and the light-walled

- 1 rectangular pipe and this goes to the issue of
- 2 production capacity. If you look at the very bottom
- 3 line of that table, you see production capacity
- 4 started at 52 percent and fell and reached 42 percent
- 5 production capacity in 2005.
- 6 But if you look at their overall production
- 7 capacity of the facilities where they make standard
- 8 pipe, their total production was up every single year
- 9 and their production capacity utilization rate was up
- and so 2005 was actually their best year of capacity
- 11 utilization, even though they're reporting for
- 12 standard pipe that it was their worst year for
- 13 capacity utilization.
- 14 And, again, the figures for light-walled
- 15 rectangular are not exactly the same but the same
- 16 general trends can be seen. There's actually an error
- in the light-walled rectangular pipe table in the
- 18 staff report. We have identified that in our brief,
- 19 but it's not significant. It does change the trends a
- 20 little, but it doesn't answer this.
- 21 So what you see here is an industry who is
- 22 making not the best profits ever, but very good
- 23 profits historically in 2005, the highest level of
- 24 production they have had is in 2005, and yet they are
- 25 telling you they're going out of business in the space

of three or four years. It doesn't make sese to me.

We had some discussion and I'm sensitive to

3 this issue because it came up extensive in the light-

4 walled rectangular pipe from Mexico case which I was

5 here for a year and a half ago about how capacity is

6 measured in this industry. We submitted for you some

of the testimony from the previous light-walled

8 rectangular pipe case about some discrepancies in how

9 capacity is calculated.

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I will tell you we have gone through the questionnaire responses and tried to figure out for each producer what was going on with capacity, given overall capacity how did you get to reported capacity for standard pipe, what was the basis for production capacity, how many hours per week, and the truth is when you get into the details you can't figure it out. There may be an explanation out there somewhere.

I had one of our legal assistants who had been a physics major in college go through these because I figured he'd be able to handle the higher math involved. He came back totally disappointed in himself, actually thought he must have something wrong with him because he couldn't make sense of it, but nobody in our office could make sense of it. There may be an answer; I don't know what it is, but I do

- 1 know that overall this is an industry that's producing
- 2 at its highest level ever and making profits in 2004
- 3 that are the best ever and in 2005 not the best ever,
- 4 but very, very good.
- 5 So the other thing we've noticed, and we
- 6 submitted some data in our pre-hearing brief, is that
- 7 the shift of production -- we talked about total
- 8 production going up and shift of production -- the
- 9 shift production is to higher value products and there
- is an interesting thing this morning. As I listened
- 11 to the testimony, I heard -- I think it was Mr. Magno
- 12 say we can't produce OCTG and maybe somebody else said
- that, too. The gentleman from Allied Pipe I think
- 14 said we don't produce OCTG and Wheatland said we
- generally can't but we're converting one line but
- 16 that's all we can do.
- 17 The shift, though, is not limited to OCTG
- and OCTG is not the only higher value product here.
- In fact, lined pipe production has gone up by 300,000
- 20 tons over the period that you have information for and
- I didn't hear anybody say we couldn't produce lined
- 22 pipe.
- 23 Also, I should mention I find it very
- interesting that statistics show that multiple stencil
- 25 lined pipe production has gone up significantly and

- 1 I spent many years listening to Mr. Schagrin explain
- why there really was no such product and it was
- invented solely to circumvent the antidumping order
- 4 and so I am now puzzle why the U.S. industry is
- 5 circumventing its own antidumping order with a product
- that doesn't exist, but they are producing it and
- 7 their production went up 340,000 tons, if I read the
- 8 figures in the staff report correctly for the circular
- 9 pipe producers. That's page Circular 3-6, Table
- 10 Circular 3-2, multiple stencil production up from
- 11 122,000 to 461,000; single stencil up from 414,000 to
- 12 524,000; other product production which would be
- mechanical tubing up from 1 million tons to 1.5 tons.
- 14 So you have very large increases in products that are
- 15 not OCTG.
- 16 Now, obviously, everybody today wants to be
- in OCTG. Why? Well, I remember in 1999 we had one of
- 18 the oddest things I've ever experienced. Somebody
- 19 filed an antidumping case on crude oil because the
- 20 price of crude oil in those days was less than \$10 a
- 21 barrel. Crude oil today is \$70 a barrel and drilling
- is exploding and the OCTG market is exploding and
- anyone who can produce OCTG wants to and that's why
- you see a very large shift in these figures from
- 25 standard pipe to OCTG from the people who can do it

1	and you also see as pipelines increase from the
2	drilling an increase in lined pipe production and
3	significantly an increase in other production and we
4	submitted in our pre-hearing brief information on the
5	relative prices that we could find of those and what
6	you see is the U.S. industry is doing a very smart
7	thing, it's what a businessman should do. They are
8	following the money. They are producing the higher
9	value products and making higher profits. Nobody
10	faults them for that, but it does add a distortion
11	into the arguments that they are making.
12	As I said, I can't help myself from arguing
13	these things, but I'm really not here to talk about
14	the overall industry. I'm here to talk about
15	Argentina and Mexico.
16	I'll start with Argentina. The staff report
17	identifies three companies that produce welded pipe
18	products in Argentina. One was Acindar, which had
19	purchased a company called Laminfer, which was the
20	company originally investigated back in 1987 and 1988.

23 The other two producers are M. Royo and 24 Tubhier. Tubhier has already informed the commission 25 that it doesn't produce the subject merchandise. Our

Acindar bought them. They have now sold their

production facilities to Siderar.

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- information is that M. Royo also does not produce the
- 2 subject merchandise. We have through contacts in
- 3 Argentina asked them to get in touch with the
- 4 commission and confirm that.
- We also understand that there was a fourth
- 6 producer in Argentina called Rapi-Estant. I went to
- 7 their website and the only thing on their website was
- 8 shop fitting which seems to be putting shelves and
- 9 goods into 7-11 type stores, from what I could tell.
- 10 The other thing was home furniture. We understand,
- 11 again, they do not produce light-walled rectangular
- 12 pipe any more.
- So you have of the four companies that we
- 14 know of who were significant light-walled rectangular
- pipe producers, none of them are still in the
- 16 business. The only production facility that is still
- 17 producing light-walled rectangular pipe are the former
- 18 Acindar facilities which are now owned by Siderar and
- 19 Siderar is now, as a result of that purchase, the
- 20 largest Argentine producer.
- We submitted in our pre-hearing brief on
- 22 behalf of Siderar the available information we had
- about projected growth in the Argentine economy, both
- on an overall basis, where it's projected to grow
- about 6.8 percent in 2006 and 4 percent in 2007. If

- 1 you break it down by sectors, construction is
- 2 projected to grow 16 percent this year and 9 percent
- 3 next year. Manufacturing activities are projected to
- 4 grow 8 percent this year and 4.2 percent next year.
- 5 The automotive sector is projected to grow
- 6 19.6 percent this year and 4.9 percent next year. And
- 7 the other information we had shows -- we don't have as
- 8 much detail, but shows projected growth in the other
- 9 Mercosur markets, the area of South America near
- 10 Argentina.
- 11 So you have, as I mentioned, of the four
- former producers that we know of, there's only one
- 13 left and its domestic market is growing. There have
- been no exports from Argentina to the United States
- for the last 17 years and there's simply no reason to
- 16 expect anything new to come in and I didn't hear
- 17 anything this morning that would change that
- 18 conclusion.
- 19 MR. WINTON: Mr. Schagrin, during lunch,
- teased me, by the way. He said that I probably will
- 21 be grilled with questions about the Argentine pipe
- 22 industry about which I know very little since Siderar
- 23 has only purchased the pipe producer a few months ago
- 24 and I have not represented them very often, actually
- 25 never represented them in the past. So I'm not going

1	to pretend to be able to answer anything more in
2	detail, but any questions you have I'd be happy to
3	forward to people who would know.
4	I am more familiar with the industry in
5	Mexico because I've been working on the Mexican pipe
6	case since the beginning. As a matter of fact, my
7	son, who's now a sophomore in high school, I think was
8	a towering one-year-old back in 1991 when the case was
9	first brought. He was much easier to deal with then.
10	Imports from Mexico today are insignificant.
11	And there was a question this morning I think from
12	Commissioner Pearson about how you distinguish between
13	subject and non-subject imports. And you have the
14	problem that the tariff classification includes
15	subject imports and non-subject products. Mechanical
16	tubing comes to mind. I think some conduit comes in
17	under the same tariff classification.
18	How do you divide those? Well, we didn't
19	actually do anything. The staff report provided the

20 information based on the information from U.S. Customs. And what they asked Customs was how many 21 tons of imports had anti-dumping deposits put on them, 23 because if it had anti-dumping deposits, it's subject 24 merchandise, and if it didn't have anti-dumping deposits, it's non-subject merchandise. And Customs 25

22

1	came	back	with	figur	ces,	whi	ich	are	confide	ential	. in	the
2	staff	repo	ort, v	which	is	why	we'	ve	treated	them	as	

3 confidential.

The staff report then notes it is possible
that an exporter who has a de minimis deposit rate
would not make any anti-dumping deposits. And so when
you see an import that's not dutied, it's possible
that may be subject merchandise from an exporter with
a de minimis deposit rate.

10 Would that that were the case with Mexico.

11 Unfortunately, both of the Mexican producers who have

12 been investigated have non de minimis dumping margins.

13 It's a great shame to me. I would have sworn my

client was not dumping, but we have non de minimis

15 deposit rates. There are no Mexican exporters with a

de minimis dumping margin in place. So when you see

imports that are nondutiable, it means they are non-

subject. And the information in the staff report is

19 reliable.

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20 And when you look at it, I can't talk about 21 the tons, but the Customs statistics show 73,000 tons 22 of imports within the tariff classification in 2005.

The number for dutied merchandise, which would be

subject merchandise, is much, much smaller than that.

The question then is, is there any chance

- that imports from Mexico are going to increase?
- 2 Actually, that's probably legally the wrong standard.
- It's not any chance, because we have to say, you know,
- 4 is it likely or is it not unlikely. I get confused
- 5 about the likely part of this.
- 6 Well, based on discussions with Hylsa, we
- 7 can submit -- unfortunately, I couldn't get anyone
- 8 here to talk who has personal knowledge -- but
- 9 certainly historically there were two major producers
- of standard pipe in Mexico. One was my client, Hylsa.
- 11 The other is the Mexican producer, Tuberia Nacional,
- 12 known -- much easier to say TUNA.
- There are some other producers who have
- 14 capability to produce standard pipe. The staff report
- identifies a few other producers. We've checked them
- 16 out. There's a company called Fabrica de Tubos
- 17 Bufalo. I apologize for my Spanish pronunciation.
- 18 It's really quite horrible. And Bufalo, I'm told,
- 19 produces non-subject conduit.
- 20 Galvak is another company listed. Galvak is
- 21 actually my client. They were an affiliate of Hylsa.
- They've since been merged into Hylsa and no longer
- 23 exist. They produced only mechanical tubing and did
- not have the capability to produce standard pipe.
- The next company listed is Hylsa, which I

- 1 can talk endlessly about. The next company is a
- 2 company called Formacero, which is also a conduit
- 3 producer. The next company is La Metalica, which is a
- 4 conduit producer.
- 5 The next company is Tuberia Laguna, which
- 6 produces line pipe in larger diameters. Its website
- 7 also indicates that it produces ASTM A53 standard
- 8 pipe. We have contacted them, and they said yes,
- 9 that's on our website. They don't actually do it.
- 10 We've asked them to contact the Commission directly to
- 11 confirm that so that you're not relying on my
- 12 testimony on this. And then the last is Tuberia
- 13 Nacional, or TUNA.
- 14 As I explained previously, and I don't want
- to talk about it too much, although I'm happy to
- 16 answer any questions, my client, Hylsa, is operating
- 17 flat out full capacity. They've shifted to higher
- value products, focusing on OCTG, line pipe,
- 19 mechanical tubing. Production of standard pipe is
- 20 much less important to them today than it was -- how
- 21 many years ago is it -- 15 years ago.
- 22 But in any event, they are at some very high
- 23 number of capacity utilization, and their numbers are
- based on, as I said before, three shifts a day, seven
- 25 days a week, with the exception of three shifts off a

- 1 week for repairs and maintenance. So they can't
- 2 produce any more.
- Now I don't have the information about TUNA
- 4 as much. I know that TUNA's counsel was here. I
- 5 don't know if he's still here. But they've certainly
- 6 submitted a questionnaire response.
- 7 I have looked for information on the
- 8 internet, and there's some interesting facts about
- 9 TUNA that probably should be mentioned. One is that
- the owner of TUNA is something called the Villacero
- 11 Group. The Villacero Group also owns a U.S. producer
- of standard pipe, the company called Textube, and it
- also owns an importer called S&P Steel Products.
- 14 And both TUNA and Textube can produce both
- standard pipe and line pipe, which means that they
- 16 have a great deal of flexibility, even more than other
- 17 people, in dealing with an anti-dumping order, because
- 18 they can shift production. If they have a customer
- 19 for standard pipe and they can't export standard pipe
- 20 from Mexico, they can make it in Textube's facility.
- 21 And if Textube doesn't have the capacity,
- 22 Textube can say to TUNA produce some line pipe, you
- 23 know. And unless Textube is producing 100 percent
- 24 capacity of standard pipe, they always have the
- ability to shift.

1	So if you see Textube and TUNA together not
2	at 100 percent capacity and I don't have their
3	information; I don't want to talk about their
4	information but if they weren't, it would mean they
5	don't have customers, because if they had customers
6	for more standard pipe, they could supply them.
7	So this is the situation. As I said, we
8	look at this and for the Mexican producers, there
9	really is no possibility of increased exports to the
10	United States in anything like the reasonably
11	foreseeable future.
12	Now of course you may say well, then why are
13	you here? It's because obviously there is, you know,
14	added flexibility in not having an anti-dumping order,
15	and life is much longer than reasonably foreseeable
16	future periods, and it would be nice not to have to
17	deal with standard pipe things.
18	And when they do export standard pipe, and
19	there are some small numbers of exports of standard
20	pipe, it would be nice not to have to worry about
21	somebody requesting an administrative review and
22	having to go through that whole Commerce Department
23	proceeding for one sale of a truckload of pipe, which
24	we have in the past had to do.
25	But when you look at the data and the

- information on the record, there really is no evidence
- 2 that either Argentina or Mexico are going to increase
- 3 their exports in any way in the reasonably foreseeable
- 4 future, and for that reason, the orders on those two
- 5 countries at least should be revoked. Thank you very
- 6 much.
- 7 CHAIRMAN KOPLAN: Thank you, Mr. Winton.
- 8 We'll begin the questioning with Commissioner Aranoff.
- 9 COMMISSIONER ARANOFF: Thank you, Mr.
- 10 Chairman. Welcome to the afternoon panel, modest in
- 11 numbers though you are. Let's see. Mr. Winton, in
- 12 your presentation to us, you've just gone on and
- looked in particular at the per unit profitability of
- 14 the domestic industry.
- 15 As I understand the argument that the
- 16 industry was making this morning, it was that it is
- 17 making okay profits on fewer and fewer units because
- 18 the injury that it is facing and will face if the
- order is revoked is volume-based. So if I don't look
- on a per ton basis and I just look at absolute
- 21 numbers, do you have something different to tell me
- about the picture that it paints?
- 23 MR. WINTON: I do. I have two answers to
- that. One answer is if you look at the overall
- 25 numbers, and I was sort of kicking myself for not

- giving those to you too because they're very good
- 2 numbers as well, Table 3-7, I've given you just the
- 3 second part of it, which is the per ton.
- In fact, overall profitability is very high
- 5 as well. Operating income in 2005 was \$121 million.
- 6 In 2004, it was \$145 million. The only other time it
- 7 was over \$100 million was in 1999 when it was about
- 8 \$102 million. So, on an overall basis, 2005 is a good
- 9 year, very good year. Not the best year ever, but you
- 10 can only have one best year ever. Every year can't be
- 11 the best year ever.
- 12 The other thing is the second set of tables
- I included, which is the overall pipe production
- 14 operations, what you see is the decline in production
- of circular pipe and tube, some decline in production
- of light-walled rectangular pipe, but a very large
- increase in production of line pipe, OCTG, and other
- 18 products and others, I'm assuming -- there's a
- 19 breakdown of what those are in the confidential
- 20 version. And those are all higher value.
- 21 And so what you have is an industry that's
- 22 producing more of the higher value products and less
- 23 of the lower value products. We heard testimony this
- 24 morning by Mr. Barnes I think, who said in the
- 25 hierarchy of pipe products, standard pipe is the

- 1 lowest. And so when you see producers who are
- 2 producing more and selling more of higher value added
- 3 products, that sounds to me like, you know, that's a
- 4 smart business decision.
- 5 It has nothing to do with conditions in the
- 6 standard pipe market. You know, if they were to
- 7 produce more standard pipe and give up opportunity in
- 8 the OCTG market, they would maybe be injured, but it
- 9 wouldn't be because of imports. It would be because
- 10 they were just bad businessmen. And I don't believe
- 11 they are bad businessmen.
- 12 COMMISSIONER ARANOFF: Okay. Turning to a
- 13 different subject, looking at your prehearing brief,
- 14 you write your brief as though you are arguing that
- the Commission should not cumulate subject imports
- 16 from Mexico with those from the other subject
- 17 countries for circular. But I don't see that you
- 18 actually explicitly make the argument about why we
- shouldn't cumulate, so why don't you go ahead and make
- that argument, please.
- MR. WINTON: Well, I think the argument is
- 22 there are not likely to be -- I know the term we would
- 23 use in an investigation is negligible; the term we
- 24 would use here is no discernible adverse impact. It's
- 25 impossible for you to apply the cumulation criteria

- when the exports are going to be as small and sporadic
- as these are going to be. And so that's our argument
- 3 against cumulation.
- 4 We are differently positioned than the other
- 5 producers. And unlike other producers, and I don't
- 6 have the information to know what their capacity is
- 7 and what their likelihood of exports to the United
- 8 States are, but I do know about ours, and we are in a
- 9 different competitive situation.
- 10 COMMISSIONER ARANOFF: Okay. Now I
- understand then you're telling me you're making a no
- discernible adverse impact argument, which is what we
- 13 say in sunset reviews instead of negligible.
- 14 But assuming for just a moment that for some
- 15 reason, you know, we were not to accept that argument
- 16 and were to go on and look at the regular cumulation
- 17 criteria and at the kinds of discretionary factors
- 18 that we look at in deciding whether or not to cumulate
- 19 a sunset review, is there anything that you can tell
- 20 me about why the conditions of competition under which
- 21 Mexican imports, small as they might be, would compete
- in the U.S. market as compared to the other subject
- 23 countries, or do you just not want to put forth that
- 24 argument?
- 25 MR. WINTON: Have you ever looked and known

- a lawyer not to put forth an argument? It's part of
- our job training. I think there are differences for
- Mexico. And, you know, part of it is the two Mexican
- 4 producers, the two major Mexican producers, Hylsa and
- 5 TUNA, are located in Monterrey, Mexico or very near
- 6 Monterrey, Mexico, which is inland. It supplies the
- 7 U.S. by shipping truckload quantities.
- 8 And really none of the other subject
- 9 producers have that kind of geographic location, and
- 10 that's an advantage and it's a constraint. It's an
- 11 advantage in the sense that Hylsa and TUNA can respond
- 12 quickly to customer orders.
- They're not, you know, limited to several
- 14 months ahead of schedule so you can get it on the ship
- and get it to the United States, and who knows what's
- 16 going to be happening two months from now? They don't
- 17 have that issue. They can be in the United States
- 18 within a matter of a day or two. I mean, I used to
- 19 know this. It's like 150 miles to the border or
- 20 something like that.
- On the other hand, because they're shipping
- 22 by truck, it limits the geographic area that they can
- 23 compete in. Now do they never compete with other
- imports? No, that's not true. They have seen other
- 25 imports in the areas where they market. But it is a

1	limited geographic impact. And so I would be shocked
2	if the people up in Pennsylvania, for example, ever
3	saw Hylsa's products up there or TUNA's products.
4	There is one other condition of competition,
5	and I don't really have any of the facts of this other
6	than I saw it in the Commission's report in the
7	preliminary investigation of line pipe from Mexico and
8	Korea, which is that, as I mentioned, TUNA and Textube
9	are owned by the same company, and Textube has some
10	sort of marketing relationship with Lone Star, and I
11	don't know any of the details of it and to what extent
12	that applies to TUNA or anything at all about it.
13	But to the extent that there are issues
14	about TUNA, that may come into play. And again, you
15	know, having a source of supply that's somehow under
16	the control of a U.S. producer would be a very
17	different thing than any of the other imports. But I
18	don't honestly have the details, except to say I saw
19	it in the staff report in the line pipe case.
20	COMMISSIONER ARANOFF: Okay. If there's
21	anything that you can add in your posthearing. I
22	think I heard you making both a geographic overlap
23	argument, which goes to reasonable overlap of
24	competition, as well as making some conditions of
25	competition arguments that may go to more

- discretionary factors, so anything that you can do to
- 2 flesh those out in your posthearing would be
- 3 appreciated.
- 4 One of the issues that came up this morning
- 5 in the discussion was are subject producers competing
- 6 in their home market against product from China, so
- 7 I'll ask you. Is your client, Hylsa, or are you aware
- 8 with respect to other producers in Mexico competing
- 9 with Chinese product, either of standard pipe or
- 10 light-walled rectangular in the Mexican market or in
- other export markets other than the United States?
- MR. WINTON: Well, for my client, let me ask
- them and get back to you, because I have some views on
- this, but they're probably better if they're informed
- 15 by the facts.
- 16 COMMISSIONER ARANOFF: Okay. Well, that
- 17 will be fine. While you're having this conversation
- with them, obviously one of the things we're
- interested in is relative prices. And to the extent
- 20 that China is present either in the Mexican market or
- in other markets to which your client is exporting,
- 22 what, you know, kind of what their share or volume has
- 23 been in terms of making inroads on those markets.
- I want to address the argument that was
- 25 raised this morning about subject producers being

- 1 pushed out of third country markets and therefore
- 2 having an incentive to ship to the United States, as
- 3 well as the issue that was raised this morning about
- 4 whether subject producers have protected home markets
- 5 where they may not be competing against the Chinese
- 6 product.
- 7 And with that, I'll pass, because my light
- 8 is yellow. Thank you, Mr. Chairman.
- 9 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 10 Mr. Winton, let me start with your brief for
- 11 Hylsa. At page 5, you argue that "By expanding
- 12 production of high value products like line pipe,
- OCTG, and mechanical tubing, the Mexican industry has
- 14 managed to maintain high operation levels while
- enhancing its profitability", and then you go on and
- 16 you say, "At these high levels of capacity
- 17 utilization, domestic and pipe industry simply does
- 18 not have the capability to expand its production of
- 19 subject or non-subject merchandise." That's the end
- of the quote.
- 21 However, the confidential data, for example,
- 22 I'm looking at Tables Circular, Chapter 4, 10 and 11
- at pages 29 to 31 in that circular chapter. They
- indicate high capacity utilization for non-subject
- 25 pipe and tube products and much lower capacity

- 1 utilization for the subject product.
- 2 To me, that evidences substantial capacity
- 3 to increase production of subject pipe. Without
- 4 disclosing the details of the confidential data, can
- 5 you reconcile the data I'm looking at in our staff
- 6 report with the argument in your brief? And if you
- 7 prefer to do that posthearing, I'm happy to have you
- 8 do that.
- 9 MR. WINTON: I can do that, I think, if we
- 10 can speak in codes. If you look at circular 431 --
- 11 CHAIRMAN KOPLAN: I'm looking at it.
- 12 MR. WINTON: -- and you see there are two
- levels of capacity utilization, and then you look
- 14 below that to the footnote, the footnote, I think,
- explains a lot of the difference between those numbers
- 16 and my argument. In addition, there's a --
- 17 CHAIRMAN KOPLAN: What about the balance of
- 18 your argument?
- MR. WINTON: Well, there's -- if your pipe
- 20 production facilities are operating -- and I will
- 21 make up a number, because I don't want to use the
- 22 confidential numbers -- if your overall pipe
- 23 production facilities are operating at 90 something
- 24 percent capacity or high 80s or whatever the number
- is, it doesn't make sense to say your subject

- 1 merchandise capacity is much higher, because -- I'm
- 2 sorry, capacity utilization is much lower, because
- 3 this is interchangeable capacity.
- 4 CHAIRMAN KOPLAN: Let me just, and I just
- 5 correct myself, I just want to -- you don't dispute
- the numbers that I'm looking at on the table, though?
- 7 MR. WINTON: I see that there are numbers in
- 8 the table, yes. No, I recognize the numbers.
- 9 CHAIRMAN KOPLAN: Okay.
- 10 MR. WINTON: There's a problem with the
- 11 numbers, which is identified in the footnote, and I
- think there is a conceptual problem. If the overall
- 13 production capacity utilization is very high, it
- 14 doesn't make sense to say for individual products,
- it's much lower. It just doesn't make sense. Let me
- 16 explain -- I can tell you about Hylsa's situation,
- 17 although Hylsa is at very high levels of capacity
- 18 utilization and we reported that for the subject
- 19 merchandise and for all merchandise. But, Hylsa has a
- 20 number of different pipe production facilities. It
- 21 has a stretch reduce line and what the stretch reduce
- 22 line does is you take a piece of steel and you roll it
- 23 into a pipe and you make pipe using the normal ERW
- 24 process. And they make another pipe, I think it's
- 25 four inches. And then they pull it to the appropriate

- diameter, so it gets stretched and reduced in size to
- whatever diameter you want. So, if you want a two-
- inch pipe, you make a four-inch pipe and you pull it
- 4 and stretch it. That's one of their production
- facilities and that can be used to make OCTG, line
- 6 pipe, or standard pipe, or certain types of structural
- 7 pipe. I mean, it has lots of potential uses.
- 8 And the reason it can be used for OCTG and
- 9 line pipe is one of the things that happens when you
- 10 stretch it, is you have to heat it. And so, as a
- 11 consequence of just the production facility, it's heat
- 12 treated. It's not that you do separate heat
- 13 treatments, but it is heat treated. So, that's heat
- 14 treated. That means with that facility, they can
- produce all OCTG or all line pipe or all standard
- 16 pipe.
- 17 They have other facilities, which are not
- 18 limited -- not using stretch reduce process, which are
- 19 just ERW mills that you product directly to a specific
- size. So, if you want to make a two-inch product, you
- take the steel and you roll it to two inches and then
- 22 you have a two-inch pipe. And you don't stretch
- 23 reduce it and you don't heat treat it. So, that's not
- OCTG and it's not line pipe. It could be mechanical
- tubing, which is non-subject.

1	And so what Hylsa does, they say, how do we
2	maximize our profits, which, as we heard this morning,
3	is what they're after. And the answer is, you look at
4	what the product mix is and you can use those
5	facilities. And unless you're producing entirely OCTG
6	on the stretch reduce mill, you always have the
7	ability to produce more OCTG and to shift standard
8	pipe to one of the ERW mills or to produce mechanical
9	tubing on the ERW mills. So, it's all
10	interchangeable. And to say because we are in some
11	period, you know, we're operating all these mills at
12	90 percent capacity utilization, but somehow our
13	standard pipe production capacity is utilization is
14	40 percent, it just to me, I don't know how you get
15	there, because it's all interchangeable. You can use
16	it all every mill they have can be used to make
17	standard pipe, but they can all be used to make non-
18	subject products, as well. So, it's not like there's
19	a separate capacity for standard pipe.
20	And this goes to you know, conceptually,
21	I think it's very hard to come up with good capacity
22	numbers for just standard pipe here, because take an
23	example Mr. Schagrin gave this morning. Suppose you
24	have a mill with the capacity of 100 tons and,
25	typically, you produce 40 tons of light-walled

- 1 rectangular pipe on that. That's your traditional.
- 2 But, now, the market -- for some reason, the market
- for round pipe goes up. You know, there's a -- round
- 4 mechanical tubing. There's like a run on choppers,
- 5 you know, the motorcycles with the long tubes or
- 6 something like -- who knows. Some reason, all of a
- 7 sudden, the price for round mechanical tubing goes up.
- 8 And rational businessmen say, okay, let's produce
- 9 round mechanical tubing. Why should we continue to
- 10 produce light-walled rectangular, if round mechanical
- is more profitable. So, we shift and we're producing
- 12 100 tons now of round mechanical, whereas before, we
- used to product 60. And Mr. Schagrin would say, well,
- in that case, you have 40 tons of unused capacity to
- produce light-walled rectangular. Why? Because our
- 16 traditional product mix was 40 percent rectangular and
- 17 60 percent round and so, today, we're producing 100
- 18 percent round. That means we still have 40 percent
- 19 capacity to produce mechanical.
- 20 It just -- I'm not faulting him for that,
- 21 I'm just saying it doesn't make sense. If you're
- 22 producing everything you can produce on the mill, then
- 23 you don't have excess capacity. And it doesn't make
- sense to say, well, we traditionally produce 40 tons
- of light-walled rectangular and if we're not producing

- 1 40 tons, we're under full capacity, if you're using
- 2 that same capacity to make other products, which is
- 3 what's going on here, and especially if the other
- 4 products you're making are higher value products,
- 5 which is, certainly in our case, what's going on.
- 6 CHAIRMAN KOPLAN: Thank you. Let me turn to
- 7 Argentina. You're arguing at pages 13 and 14 that if
- 8 the orders are revoked, and I'm quoting, 'the
- 9 historical evidence suggests that if there were
- imports from Argentina and Taiwan, they would probably
- 11 serve different regions of the U.S. market.' That's
- on page 14. In the first review, my recollection was
- that no party argued against a reasonable overlap of
- 14 competition between subject imports of light-walled
- 15 rectangular from Argentina and Taiwan, if the orders
- 16 were revoked. Siderar 'only became a producer of
- 17 light-walled rectangular pipe and tube on January 31,
- 18 2006, when it purchased the assets formerly owned by
- 19 Acindar, an unaffiliated producer until that time when
- 20 Acindar's customers for flat sleet.' That's at page
- 21 two of your brief.
- I'm not persuaded by what you term the
- 'historical' basis for your argument. What else can
- 24 you add on this point?
- 25 MR. WINTON: Well, in terms of -- Siderar

- 1 was not in the market, so Siderar's knowledge of the
- 2 history, of course, is limited. The historical
- information we submitted was based on the original
- 4 staff report in the original investigation and I
- 5 think, without disclosing confidential information, I
- 6 think it does support the claim that there is a
- 7 different geographic market. Besides that, and we can
- 8 try in a post-hearing submission to get you
- 9 information on this, Argentina -- I don't want to make
- 10 it too simple, but Argentina is on the east coast of
- 11 South America and the natural market is to ship to the
- 12 east cost, gulf cost of the United States. Taiwan is
- obviously on the Pacific. The natural market is to
- 14 ship to the west coast of the United States, which is
- not to say that you can't ship from Taiwan to the gulf
- 16 coast or that you can't ship from Argentina to the
- 17 west coast. But, it's more expensive. You have to go
- 18 through the Panama Canal. So, there are other reasons
- 19 why, in terms of -- if you were going to export a
- 20 quantity, you would think the Taiwanese would first
- look to the west coast; the Argentines would first
- look to the east coast, gulf coast.
- 23 CHAIRMAN KOPLAN: These things can be made
- on the same equipment. I think you conceded that in
- 25 your brief, at some point, that CWP and LWR can be

- 1 made on the same equipment with the same people;
- 2 correct?
- 3 MR. WINTON: Sometimes.
- 4 CHAIRMAN KOPLAN: Okay.
- 5 MR. WINTON: Not always, but sometimes.
- 6 CHAIRMAN KOPLAN: Okay. I see my red light
- 7 is on. I was just going to observe, one thing that is
- 8 new now with Siderar in the picture and Hylsa being an
- 9 affiliate of Siderar in Mexico, I'm wondering how that
- 10 all factors into the question I just asked. And I see
- my red light is on, but I'd like you to come back to
- 12 that, if you would, in my next round, because that is
- something new right now. And with that, I'll turn to
- 14 Vice Chairman Okun.
- 15 VICE CHAIRMAN OKUN: Thank you, Mr.
- 16 Chairman, and let me join my colleagues in welcoming
- 17 you here this afternoon. And Mr. Corkran, welcome for
- 18 your first appearance before the Commission. I regret
- 19 that I had to be away this morning and did not have
- time to question the Petitioners and their panel.
- 21 But, I understand from the length of time that was
- 22 spent with them, that I think every question that I
- 23 would have wanted to ask was covered and will
- obviously have a chance to look at the transcript.
- 25 So, I will be sure and do that.

1	For this panel, Mr. Winton, let me just go
2	back. Commissioner Aranoff had asked you with regard
3	to cumulation both to address no discernible adverse
4	impact and the discretionary factors in post-hearing.
5	And you had a chance to comment on some of your
6	arguments with regard to Mexico. Do you have anything
7	you want to say in the public hearing here with regard
8	to Argentina, with regard to cumulation issues?
9	MR. WINTON: Yes. Thank you. Of course, we
10	don't think Argentina should be cumulated with Taiwan.
11	Part of that again is the no discernible adverse
12	impact. The Argentine products really are focused on
13	the Argentine market. They just it's not they
14	don't have any plans to export to the United States.
15	Also, there are issues of geographic overlap, as I
16	mentioned. Although Chairman Koplan was not convinced
17	by it, there is some historical evidence from the
18	original investigation and some other reasons to
19	believe that there wouldn't be geographic overlap.
20	And then there also is a product issue and
21	this was the subject of a question this morning. The
22	Argentine producers produced to something called the
23	Iram I hate trying to pronounce Spanish terms
24	but I-R-A-M standards. They don't have experience
25	with the ASTM standards that are typically used in the

- United States. And this doesn't mean they can't produce ASTM standards, but they haven't done it.
- And I heart Mr. Schagrin say this morning 3 when talking about China, that he thought that one of 4 the reasons Chinese exports may not have been found in 5 other markets was because other markets have different 6 7 standards and it could take them a while, you know, a year or so to figure out those standards. 8 I think 9 Siderar is in that situation. They clearly could 10 product ASTM, but they haven't produced ASTM and they need to sort of figure out how to do that and then, 11 12 you know, figure out do they have the equipment, what needs to be done. It would require -- it's not 13 14 impossible by any means, but it would require some It's not something they do. So, that's --15 effort. 16 you know, there's a product differentiation, because they're not producing to the same standards as the 17 U.S. producers and the Taiwanese producers, at least 18

VICE CHAIRMAN OKUN: Okay. Well, for posthearing, if you could ask your client on that whether
they could make an estimate of both how long it would
take to implement the changes necessary to comply with
the ASTM standards, an estimate of the cost, and
whether there is an amount of LWR the affiliated would

19

not now.

- 1 have to produce to make that worthwhile and provide
- that for the record. And then with respect to the
- 3 other issues that you addressed in cumulation, with
- 4 regard to the regional overlap and the guestions the
- 5 Chairman had for you, if you could discuss that in the
- 6 context of the operation of this market, the one that
- 7 I've always understood, where you have master
- 8 producers that are able to move product across the
- 9 country. It strikes me that that is a harder argument
- 10 to make. But, if there is other information that you
- 11 could point to, I will take a look at that for post-
- 12 hearing.
- 13 Let me ask you, again, talking about
- 14 Argentina now, you had noted in your opening comments,
- there was a lot of talk about China, at least from the
- 16 point I was here, I did hear that. But, obviously, it
- is, I think, a condition in this market, where you
- 18 have a large amount of non-subjects, that we do have
- 19 to pay attention to it. But, you had also made a
- 20 comment that I wrote down here, saying that we were
- 21 constrained by the record we had here. And I feel
- 22 that -- I think that's an accurate statement, but for
- 23 me the information I'm constrained by is the
- 24 historical evidence with regard to the subject
- 25 countries. And while I appreciate you being here and

- 1 representing your clients and giving the information
- 2 that you can, the chapter for rolled circular and LWR
- 3 lack a lot of information that we've had in some of
- 4 the other recent sunsets.
- 5 And so, there were a couple of things that I
- 6 wondered if you could help fill in. One would be with
- 7 regard to Argentina, you have argued that Siderar will
- 8 be focused on their home market and we have
- 9 information that your client has submitted with regard
- 10 to that. I wondered if you could address in post-
- hearing or now, to the extent you're familiar with it,
- and I know you've indicated you're more familiar with
- 13 the Mexico market, just any there macro-economic
- 14 developments going in that market, both in Mercosur
- and Argentina directly that would help me better
- 16 understand what conditions are likely to be in the
- 17 reasonably foreseeable future. We have some data we
- 18 collected, you know, North America, China; but to the
- 19 extent that you've made that argument, if there's any
- 20 other data that can be collected, I think that would
- 21 be really helpful.
- 22 MR. WINTON: Yes. And we submitted as an
- 23 appendix to our brief something called the FIEL macro-
- 24 economic forecast --
- 25 VICE CHAIRMAN OKUN: Right.

1	MR. WINTON: for Argentina, which is
2	really, I think, the best information we have of
3	what's projected
4	VICE CHAIRMAN OKUN: Okay. It wasn't broken
5	out kind of the same way as some of the other data
6	that we were able to collect and other ones. But, if
7	there's not anything else available, I will look to
8	that. I appreciate that, that you did try to do that.
9	Then, help me understand your argument with
LO	regard to what pricing would be like in the market, to
L1	the extent that the orders were lifted and there was -
L2	- let's say, if it's a cumulated case, there was
L3	subject imports that come in. How do you see the
L4	price pressure being translated in this market vis-a-
L5	vis a large non-subject presence, not only from China,
L6	but from Canada, and how should we evaluate that?
L7	MR. WINTON: I have I want to say I have
L8	no idea. I have an idea. It strikes me as
L9	implausible that if the Chinese, who have no
20	constraints on their products, are selling it at what
21	we were told as massive underselling, that we would
22	somehow come in and be able to take other market share
23	away from the U.S. producers. I mean, I would assume
24	that whatever market share they were going to lose,
25	they!d lost already if their story is correct

- 1 unless, you know, there may be Buy American
- 2 preferences. There may be people, who -- not formal
- 3 Buy America preferences, but informal Buy America
- 4 preference. It may be geographic reasons -- all the
- 5 things, I think, Commission Pearson was getting to,
- 6 why this market doesn't have one equilibrium price,
- 7 but has two equilibrium prices. But, you know, as
- 8 from what I understand, anyone, who is interested in
- 9 price, would be buying from China. And I haven't
- 10 heard the evidence that would suggest that that's not
- 11 happening or that there's some market that we're
- miraculously going to go in for people, who want to
- buy imports at a lower price, but don't want to buy
- 14 Chinese imports at an even lower price. I just don't
- understand how that works. I'm sorry, that was
- 16 Commissioner Pearson's question, I think, but I come
- to the same point. So, I don't see how we're going to
- 18 take market share.
- 19 I can say this, certainly on behalf of
- 20 Hylsa, who I have known for 15 years, they, like the
- 21 Chinese, do not like to leave money on the table. I
- 22 have never seen them come in and say, let's take less
- 23 money than we could get for this, and I, frankly,
- don't think any of the U.S. producers or anyone else
- 25 supplying this market is taking less money than they

1 can -- that they can get.

VICE CHAIRMAN OKUN: Well, on that point,

3 would you -- in terms of, you know, again, I've done a

4 lot of sunset cases at this point, do you think that

5 that is a different argument when you have, like in

6 this industry, where the subject imports have gone out

of the market for a particular country and would have

8 to come back in, versus a case where subject imports

9 have stayed in at fairly-traded prices and based on --

10 well, you have imports still in the market, do you

11 there's a different pricing pressure for the subject

12 imports reentering?

7

MR. WINTON: I don't think so. This comes

14 back to an argument I'm trying very hard not to make,

15 because I think it complicates things, but it is

16 nevertheless true, which is anyone, who wants -- it's

17 certainly for black products, anyone, who wants to

18 sell black standard pipe in the United States, is able

19 to do it notwithstanding these antidumping orders,

20 because they can sell dual certified line pipe,

21 standard pipe. And so, if somebody really wanted to

22 be selling black standard pipe in the U.S. market,

there are ways to do it. It's not standard pipe; it's

24 standard pipe and line pipe and it's classified, for

our purposes, as line pipe. But, they can supply

- 1 customers, who want to put it in a black standard pipe
- 2 application. There's no question about it.
- I know with my clients, they sell a variety
- 4 of pipe products in the United States. They sell --
- 5 we heard -- they sell light-walled rectangular pipe.
- 6 They sell OCTG. They sell line pipe, single certified
- 7 and dual certified. I don't think they need to come
- 8 into the market fresh and say, hey, we'll sell at a
- 9 very low price, because nobody knows us. That's not
- 10 their situation and I don't think it's the situation
- of the Koreans, for example.
- 12 VICE CHAIRMAN OKUN: Okay. I appreciate
- 13 those comments. My red light has come on. Thank you,
- 14 very much.
- 15 CHAIRMAN KOPLAN: Thank you. Commissioner
- 16 Hillman.
- 17 COMMISSIONER HILLMAN: Thank you and I, too,
- 18 will join my colleagues in welcoming you to the
- 19 afternoon panel. If I could, let me start a little
- 20 bit on this issue of cumulation, as well, because I
- 21 appreciate all the arguments made in your brief. To
- 22 be perfectly honest, my view is I don't even reach
- 23 them, unless I first reach the issue of not cumulating
- 24 either Mexico or Argentina in these cases. And I
- 25 appreciate your response to Commissioner Aranoff, that

- 1 you think we should do this on the basis of no
- discernible adverse impact. I had to say, I'm one of
- 3 those people that takes the Congress relatively
- 4 literally when they is it not discernible. My
- 5 reaction to that is I can see a lot. And to be
- 6 perfectly honest, I can see already a volume of
- 7 imports on the Mexican side on standard that is above
- 8 what we would normally say above the not discernible
- 9 threshold.
- 10 So, if that's where we are, I guess my
- 11 question would be a couple of things. One, what
- 12 arguments would you make on the assumption that we
- are, in fact, cumulating all of the subject countries?
- I mean, what would you have us look at, in terms of
- the volume, price, impact factors, in reaching a
- negative determination, if I don't accept the notion
- 17 that Mexican imports are not discernible, not going to
- 18 have any discernible adverse impact and I cumulate,
- 19 then what? What would you point me to, in terms of
- 20 your arguments?
- 21 MR. WINTON: Can I say, and Commissioner
- 22 Hillman, I don't know if you were here, and I
- 23 apologize, you may not have been here during my
- statement, but there actually is -- the evidence on
- 25 imports from Mexico is that --

- 1 COMMISSIONER HILLMAN: I'm sorry. I take
- 2 that back.
- 3 MR. WINTON: Okay.
- 4 COMMISSIONER HILLMAN: But, let's still go -
- 5 -
- 6 MR. WINTON: Okay. But, let's --
- 7 COMMISSIONER HILLMAN: -- to the fundamental
- 8 question of let's say we're not accepting that we're
- 9 not going to view them as not discernible or that we
- are going to not find some of the other conditions
- 11 that you were discussing with Commissioner Aranoff as
- 12 a basis for not cumulating.
- MR. WINTON: Here's --
- 14 COMMISSIONER HILLMAN: Again, this is a
- discretionary factor, I understand. It's different
- than it is in the original investigation.
- 17 MR. WINTON: Here's how I see this case.
- 18 This is a U.S. industry that just came off its best
- 19 year ever, to have its second best year ever. But,
- they're complaining to you, because they're worried
- about imports from China. And we heard China, China,
- 22 China, China, China. That was the whole morning
- 23 presentation. And I thought I heard Mr. Klinefelter
- say, after he said that he was retiring, that there
- 25 was a good chance he would be here again before he

- actually retired and I took that to mean that they're
- 2 going to file a dumping case against China. And if
- 3 they do that, then it seems to me, they have no
- 4 grounds to complain about the rest of us, because it
- 5 will take care of their problem and the rest of us --
- 6 you know, we're not China, as they keep saying, and
- 7 certainly Mexico and Argentina are not China in any
- 8 way. I've noticed that from my travels that they're
- 9 not China.
- 10 COMMISSIONER HILLMAN: I actually didn't
- 11 read that much into Mr. Klinefelter's comments that he
- 12 might be back here. But, leave aside the case on
- 13 China. Let's -- again, I'm struggling with, I'm
- 14 trying to take your argument and I guess on both
- 15 light-walled and on standard pipe, I would ask you to
- 16 if we do cumulate, whether you would continue to make
- the same arguments or whether there are other things
- 18 that you think we should look at, in rendering a
- determination, should we, in fact, cumulate on both
- 20 products?
- MR. WINTON: I think you have to look at
- them separately, because they're very different
- 23 factual records. In light-walled rectangular, when
- you look at the volumes that were coming in from
- 25 Argentina and Taiwan at the time of the original

- investigation, they were very low. It was a threat
- case, as I recall, because imports had gone up in a
- 3 short period. But, even the level that they had gone
- 4 up to was quite low. There's not a history of large
- 5 volumes of light-walled rectangular pipe coming in
- from Argentina and Taiwan ever. And compared to the
- 7 volumes that the Commission found non-injurious a
- 8 year-and-a-half ago, when we were here for the Mexico
- 9 and Turkey case, Argentina and Taiwan are in -- just
- 10 not significant. Now, I know it's not the same thing
- 11 as the case on Mexico and Turkey. It's a different
- 12 statutory standard, different record, different
- 13 period. But, the volumes that you're talking about
- 14 are much lower.
- 15 COMMISSIONER HILLMAN: As I vaguely recall,
- 16 the Mexico, Venezuela case, that was largely a price
- issue. I mean, as I recall the Commission's
- 18 determination, it was not so much a volume-based
- 19 determination, as it was the issue of prices had gone
- 20 up very much at the time. I think we were not -- we
- 21 did not see evidence of price depression or
- 22 suppression, as opposed to rendering an opinion that
- 23 said this volume, in and of itself, is not
- 24 significant. Like I said, I will go back and re-read
- 25 the opinion. But, my recollection is that it was

- largely a price impact --
- 2 MR. WINTON: Right.
- 3 COMMISSIONER HILLMAN: -- negative
- 4 determination, rather than volume.
- 5 MR. WINTON: Right. While that is true, I
- don't think you can separate volume of imports
- 7 entirely from price impacts. You know, a small volume
- 8 of imports is not likely to have a large price impact.
- 9 I can imagine situations where that might occur, but
- 10 we don't have any evidence here. And the question is,
- do you have any reason to believe that the Argentines
- and the Taiwanese would be pricing their products in a
- different way than the Mexicans and the Turks were,
- when you looked at that a year-and-a-half ago. And
- it's not the volume coming in.
- 16 Now, having said that, I have to tell you, I
- am conflicted and I am conflicted in responding to
- 18 your question, because I'm the one here on behalf of
- 19 Argentina and Mexico and if the Koreans and the
- 20 Taiwanese want to get out of this case, they should
- 21 pay me to defend them. They haven't done that. But,
- on the other hand, I would like to get my clients out
- of the case. So, you know, I don't want to -- I can't
- 24 talk about what's going on --
- 25 COMMISSIONER HILLMAN: Once again, and I

- 1 would welcome if you wish, in your post-hearing brief,
- to help us address, as we have struggled to do so over
- all of these sunsets, of what to do in these
- 4 instances, in which we have participation from some
- 5 and not from others and how do we fairly render a
- 6 determination that does not, in essence, hold it
- 7 against either side that we have some participation
- 8 from some and not from others, in light of the need to
- 9 make a cumulation decision. So, I would welcome
- 10 anything that you would want to tell us, in terms of
- 11 how -- what the Commission should do in an instance,
- in which we are not attempting to penalize either you
- and your clients for the fact that we did not have
- 14 participation from a number of other countries. And
- on the other hand, I don't think we want to penalize
- 16 the domestic industry, because, again, various players
- 17 did or did not show up.
- 18 So, I would invite you to address -- you've
- 19 talked now about light-walled. Are there arguments
- that you would want to make on the standard side,
- assuming that we were to cumulate all of the subject
- 22 countries?
- MR. WINTON: Again, there certainly are
- 24 arguments and I don't want to concede the issue. I am
- 25 sort of constrained by the fact that we all made a run

- 1 at this five years ago and, at that point, we had a
- 2 lot of evidence and discussion about what the meaning
- 3 -- what it meant that you could import multiple
- 4 certified pipe without being subject to antidumping
- 5 duties. The Commission, I think, was three to three
- on Mexico, which was heartbreaking for me. It was
- 7 more negative on the other countries. And so -- but,
- 8 I think those arguments are still valid, in that you
- 9 have, to the extent that you were going to see black
- 10 standard pipe from any of these countries, it could
- 11 come in. It may be here or it may not be here, but
- 12 there's no antidumping constraint on it and the
- 13 constraint is on the galvanized.
- 14 I think Mr. Schagrin told the story about
- what I did 15 years ago. Actually, he got it
- 16 backwards. The rule was originally that galvanized
- 17 line pipe fell -- was line pipe and he went to Customs
- and got them to change the rule. I mean, he should
- 19 take credit for that. It was totally outrageous and
- 20 our industry experts can't believe it, but that is the
- 21 rule Customs applies.
- 22 COMMISSIONER HILLMAN: All right, but if --
- again, I'm looking at a lot of the things, the
- 24 factors, the conditions of competition, if you will,
- that we found, again, on a cumulated basis in the

1 first five-year review. So, I'm trying to make sure I understand whether you think there is something about 2 those kind of conditions of competition that has 3 changed in this intervening five years, not just with 4 respect to Mexico, but more broadly, things like the 5 demonstrated ability of producers to increase their 6 U.S. market penetration rapidly, the existence of 7 large capacity allocated to the production of standard 8 9 pipe, additional subject capacity allocated to the production of non-subject product that could be 10 I mean, there were a number of these factors 11 that the Commission looked at in the first five-year 12 13 review and I'm trying to make sure I'm hearing whether 14 you think something has now changed. Anyone in the steel industry, 15 MR. WINTON: 16 who tells you it's the same today as it was five years ago is pulling your leq. It is very different today 17 We all see it. than it was five years ago. 18 19 of coil is up. Five years ago, the steel industry was in here every week with a new case for you. 20 they're making record profits. The cost -- the hot-2.1 2.2 rolled coil costs have gone up. Raw material costs

The producers have been able to

The standard pipe producers have

for the hot-rolled producers have gone up. Energy

23

24

25

costs have gone up.

pass those through.

- 1 been able to pass it through. We are dealing now with
- 2 much higher price products than we were five years
- 3 ago. It's just not the same market. But, I will be,
- 4 because -- we can address this in our submission how
- 5 this works. But, I don't think anyone would say it's
- 6 the same today as it was five years ago.
- 7 COMMISSIONER HILLMAN: Okay. I appreciate
- 8 those responses. Thank you.
- 9 CHAIRMAN KOPLAN: Thank you. Commissioner
- 10 Lane?
- 11 COMMISSIONER LANE: Good afternoon. I, too,
- 12 welcome both of you here. I sort of wish clients were
- here too, but I guess you have no control over that.
- 14 At page five of your pre-hearing brief, you discuss
- expansion of production of higher-valued products,
- 16 such as line pipe or OCTG. Could you, please, tell me
- 17 how easy it is to shift -- to product shift from
- 18 circular welded pipe to line pipe or OCTG? Can you
- 19 make that product shift from one work shift to another
- 20 or are there longer lead times required for equipment
- or other changes? And if longer lead times, please
- describe what is involved and how long it takes?
- 23 MR. WINTON: I should check this with the
- 24 production people, but this is not a problem for them.
- 25 It's a function of how -- at least for my client --

COMMISSIONED IANE Sould speek into
COMMISSIONER LANE: Could you speak into
your mike just a little bit?
MR. WINTON: Sorry.
COMMISSIONER LANE: I'm sorry.
MR. WINTON: Sorry. For Hylsa, it all comes
out of the same production line. It's a question of
what steel you put in and how you test it at the end
of the process, okay. For OCTG, I believe there's a
slightly different quality of steel. For line pipe, I
believe you can use the same quality of steel. I'd
have to confirm this. But, you put the steel into the
stretch reducing mill and depending on which steel you
put in and it comes out and you have a pipe and you
test it. And if you test it one way, you say it meets
the ASTM standards and it's standard pipe; if you test
it a different way, you say it meets the API5L
standards and it's line pipe; or you can test it both
ways and say it's both ASTM and API5L. So, for line
pipe, it can be exactly the same product.
OCTG is a little different. I don't think
they triple certify it. They do triple certify some
products, but I've been told they don't triple certify
to OCTG. I think there's some difference in the

Schagrin knows better than I do, but I can check that

thickness. I'd have to check that. Probably Mr.

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25

- 1 with the production people. I think, though, it's
- 2 just a function of what steel you put in and how you
- 3 test it. And then other than that, it's the normal
- 4 setup that you would go through for different sizes,
- 5 you know, if you were making different sizes of
- 6 standard pipe on the stretch reducing mill.
- 7 For the other mills that Hylsa has, the ERW
- 8 mills, you can't do it. You can't make line pipe and
- 9 OCTG, because there's no heat treatment. You'd have
- 10 to run it through a separate heat treatment facility
- 11 to get the normalization of the weld. But, you can
- 12 make mechanical tubing on those pipes -- on those
- 13 lines and you can make light-walled rectangular pipe
- on those lines. So, the changeover is not that
- 15 extreme, but I can get you details -- more details
- than that, if you want more details than that.
- 17 COMMISSIONER LANE: Okay, thank you. At
- 18 page six of your pre-hearing brief, you indicate that
- 19 the domestic industry's profitability dropped slightly
- in 2005 as compared to 2004. Now, limiting the answer
- 21 to the comparison between 2004 and 2005, why do you
- 22 categorize the change in profitability as slight and
- 23 how much would it had to change before you would call
- 24 it significant?
- MR. WINTON: The issue in these cases, I

- 1 think, is always what do you use --
- 2 COMMISSIONER LANE: I'm sorry, could you get
- 3 to --
- 4 MR. WINTON: I'm sorry.
- 5 COMMISSIONER LANE: Yes.
- 6 MR. WINTON: The issue, I think, in these
- 7 cases is always what do you use as a baseline. We
- 8 tend to look at things and say is this a big increase
- 9 or is it a small increase. I say it's slight, because
- 10 it's still very profitable in 2005. It's not the best
- 11 year ever, but it's still very profitable. And you
- 12 might say, well, it's a large drop. I think it's like
- 20 percent, right, from 2004 to 2005 overall in
- 14 operating income. It goes from 145 million to
- 15 121million. On a per ton basis, it's not that big.
- 16 So, you would say, that's 20 percent; that sounds big.
- 17 But, I say, if you drop to \$120 million a year in
- 18 profit and your previous high ever was 100 million,
- 19 you know, the drop is not significant, because you're
- 20 still having an extremely good year by any historical
- 21 standard. So, that's the way I tend to look at it.
- 22 COMMISSIONER LANE: Would you be concerned
- about the downward trend at all?
- MR. WINTON: At all. You know, I have a
- 25 bet, 2004 was the best year for the steel industry

- ever. When we were here in 2004, the statements by
- the steel producers were -- some of the old guys said,
- 3 we haven't seen anything like this since 1973, okay.
- 4 That was -- you know, which 1973, I was 12 years old,
- in junior high school. I mean, that's how long ago --
- 6 COMMISSIONER LANE: And that's supposed to
- 7 make me feel better?
- 8 (Laughter.)
- 9 MR. WINTON: Sorry. But, I was still very
- 10 concerned about the pipe industry even then. You
- 11 know, it was -- I can remember the Latin phrase, the
- 12 year annum mirable.
- 13 COMMISSIONER LANE: Mr. Winton, the point I
- 14 am trying to ascertain from you is if you look at
- 15 2004, which you characterize as a good year, and then
- 16 it drops in 2005, are you concerned that of a downward
- 17 trend and how would you characterize that?
- 18 MR. WINTON: I am not concerned by the
- 19 downward trend, no. I am trying to think of the right
- 20 analogy and I apologize, because this is -- first of
- all, a baseball analogy, which may not work, and
- 22 second of all, it's a baseball analogy which is soon
- 23 to be overtaken by events. But, I think it was in
- 24 1927, Babe Ruth hit 60 home runs and it was the
- 25 record. No one ever hit 60 home runs. And I don't

- 1 remember what he hit the next year, but let's say it
- was 45 home runs. Would you say 45 home runs, we
- 3 should be concerned about a downward trend? No. He
- 4 had hit the most home runs ever in history in 1927.
- 5 You can't do that every year. The question is, is 45
- 6 home runs a good year even for Babe Ruth and the
- 7 answer was, yes. It may have been more than 45, if
- 8 anybody knows, please correct me. Two-thousand-five
- 9 was a good year by any standard except for the
- 10 standard of the best year ever. And, you know, you
- 11 can't hit a record number of home runs every year, you
- 12 just can't.
- 13 COMMISSIONER LANE: Okay. The last lawyer
- that used a baseball analogy, I suggested that I would
- 15 like to trade two lawyers for an industry
- 16 representative.
- 17 (Laughter.)
- 18 COMMISSIONER LANE: And so, I shouldn't
- 19 treat you any differently than the other lawyer.
- 20 Let's go to page eight of your pre-hearing brief. You
- 21 argue that the domestic industry is actually operating
- 22 at a higher capacity utilization level than it reports
- 23 when considering its practical capacity. You go on to
- 24 state that an industry operating at full practical
- 25 capacity cannot easily expand output in response to

- 1 expanding demand. I think the question here is not
- one of expanding output, if those orders are revoked,
- 3 but rather the domestic industry is suggesting that it
- 4 will lose a large market share to unfairly traded
- 5 imports. You're not suggesting that subject imports
- 6 are necessary to meet increased domestic demand, are
- 7 you? And if not, what point are you making on pages
- 8 seven and eight of your pre-hearing brief?
- 9 MR. WINTON: As I understand the domestic
- industry's position, they are suffering because
- imports have come in and they've lost market share in
- the standard pipe market. And if it weren't for
- 13 Chinese imports, they would be selling more and making
- 14 more money. That, I believe, is their argument. My
- 15 view of the data is that the domestic industry has
- 16 chased the higher-value products, OCTG, line pipe,
- mechanical tubing, and is making more money producing
- 18 those. And it's a good business decision, but there's
- 19 a consequence of that business decision. If you're
- 20 producing higher-value OCTG, line pipe, and mechanical
- 21 tubing, you cannot also be producing standard pipe at
- the same time.
- Now, if you had the ability to increase your
- 24 capacity, you could increase your capacity and do it
- 25 all. But, I don't think they can. I don't see the

- evidence that they can. And I don't think when you
- look at the historical evidence, what you see is they
- 3 are actually producing more pipe products on their
- 4 facilities today than they have ever produced in the
- 5 past. That's the answer. They can tell you about
- 6 they could produce more, but there's no historical
- data that they have, certainly not on this record.
- 8 The production in 2005, total production, was highest
- 9 of any year, at least since 1999, which is the data we
- 10 -- the period we have data for.
- 11 So, given that they're producing more than
- they've ever produced in the past and most of that is
- producing more OCTG and more line pipe and more
- 14 mechanical tubing, they've had to cut back on standard
- pipe. And that seems to be what's happening here.
- 16 And it doesn't seem to be that they've been driven out
- of the market, is that they've chased the more
- 18 profitable sector and good for them for doing it.
- 19 COMMISSIONER LANE: Okay, thank you. Mr.
- 20 Chairman, I will wait until my next round.
- 21 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 22 Commissioner Pearson?
- 23 COMMISSIONER PEARSON: Thank you, Mr.
- 24 Chairman. My welcome to the afternoon panel. It's
- okay to have a small group there, some advantages of

- that. What's your view on the question of whether CWP
- and LWR are commodities or specialized products?
- MR. WINTON: My understanding with LWR, at
- 4 least, is that it's very much customer specific; but
- 5 that you have a customer, who has specifications, and
- 6 you produce to those specifications. But, that
- 7 doesn't mean it's not a commodity, if there are a lot
- 8 of people, who can do it.
- 9 I don't know that -- I think we tend to
- 10 overuse the term 'commodity' too. I worked on cases
- 11 years ago on printing presses and on mechanical
- 12 transfer presses, where each project was one off. You
- 13 know, you designed it -- that to me, I get that that's
- 14 custom made. This stuff is not custom made. There
- are certain specifications that you make and lots of
- 16 people can do it and whether you call that a commodity
- or something else, I think they're old in a
- 18 competitive market. I don't think that Hylsa has a
- 19 market that nobody else competes with, because we have
- 20 some high tech way of making this. I don't think any
- of the U.S. producers have shielded markets, in terms
- of we make it in a special way that gives our product
- 23 special characteristics that no one else can do. It
- 24 may be, I haven't heard of it. There are probably
- 25 quality issues. There are reliability issues. There

2	companies you can trust to do business with and
3	companies you can't trust to do business with. I
4	think that all factors into it and makes this not
5	every seller is on the same footing, but I don't think
6	this is a product where Allied Tube has its unique
7	technology, which no one else can copy. I don't
8	so, if that's what you mean by not being a commodity,
9	then it's not a commodity. But, if you mean everybody
10	is the same and it's like wheat, it goes into a silo
11	and nobody cares who grew it, I don't think it's that
12	kind of a commodity.
13	COMMISSIONER PEARSON: Okay. Well, then, to
14	what degree, if any, is the market segment is such
15	that there might be an attenuation of competition? Do
16	you see any of that in this investigation?
17	MR. WINTON: I'm the wrong person to talk

are issues that go beyond the product to sort of

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about this, because I don't know the market. 18 19 apologize, because I would have loved to have the 20 salespeople from Hylsa or Siderar come and talk about that, although the Siderar people don't know much 21 about the U.S. pipe market, but the Hylsa people do. 22 23 It does seem to me, though, there's got to be 24 something going on here. If the story we're hearing, 25 which is the Chinese product is \$300 a ton cheaper

- and, yet, it hasn't taken over the whole market,
- there's got to be something else, there's got to be
- 3 some segmentation. I can't think of any other way
- 4 that happens. Either that or the Chinese are very bad
- 5 business people and I haven't experienced that. So, I
- 6 see the evidence suggests segmentation, but I,
- 7 personally, am not knowledgeable enough to say why
- 8 that exists.
- 9 COMMISSIONER PEARSON: Do you have a
- 10 perspective on how the wholesale distributors that are
- 11 purchasing CWP and LRW, how they might view issues of
- 12 availability and delivery time in regards of how they
- see one product as substitutable for another?
- 14 MR. WINTON: I don't know. I hope they do,
- because, as I said before, my client Hylsa certainly
- 16 has an advantage in terms -- in its market area of
- being able to respond more quickly. So, I hope that
- 18 helps them sell their products. But, I don't have any
- 19 personal knowledge about it.
- 20 COMMISSIONER PEARSON: Okay, and I
- 21 understand the limitations. You practice law.
- 22 Nonetheless, these questions, if you get anything to
- 23 add in the post-hearing from your clients, by all
- 24 means do that.
- 25 Now, Hylsa has maintained a presence in the

- 1 U.S. market in CWP, where Siderar has not in light-
- 2 walled rectangular. If the order on LWR is lifted,
- 3 would it be difficult for Siderar to establish
- 4 relationships with U.S. distributors such that it
- 5 could enter the U.S. market, if, indeed, it had
- 6 product to sell and the prices were advantageous?
- 7 MR. WINTON: I don't know. I kind of doubt
- 8 it. As Chairman Koplan mentioned, Siderar is now
- 9 affiliated with Hylsa. Hylsa certainly knows the
- 10 distributors for light-walled rectangular or some of
- 11 them at least in its area. So, I would imagine that
- if somebody wanted to talk, who do you know, it
- 13 wouldn't be hard. There would be issues about, well,
- is the Siderar product any good; does it meet our
- spec, I mean, that sort of thing, I imagine, would
- 16 occur. But, they wouldn't have to just open a phone
- 17 book and say who do we call. I think that knowledge
- 18 exists.
- 19 COMMISSIONER PEARSON: Do you know whether
- 20 Siderar sells any non-subject product to the United
- 21 States?
- 22 MR. WINTON: I don't. They did tell me they
- 23 don't sell standard pipe, although they product it.
- 24 They don't sell standard pipe to the United States. I
- 25 didn't ask -- Siderar, as I recall, was primarily a

- flat-rolled steel producer in Argentina and it's just
- 2 recently in the pipe business. And I don't know what
- 3 they're doing with flat-rolled steel. That's another
- 4 law firm's responsibility.
- 5 COMMISSIONER PEARSON: Okay, fair enough.
- 6 Do you have any insights as to whether the prices for
- 7 CDW and LRW are higher in the United States than in
- 8 other countries?
- 9 MR. WINTON: I can check.
- 10 COMMISSIONER PEARSON: Okay. And someone
- 11 else may have touched on this, but do we know whether
- 12 Hylsa and Siderar compete against imports from China
- or from other countries in their home markets? I
- 14 mean, to what extent do they have their home markets
- tied up and to what degree do they have to compete
- 16 quite actively against imports?
- 17 MR. WINTON: Again, I have some ideas, but
- 18 I'm going to check that, too.
- 19 COMMISSIONER PEARSON: Okay. You may have
- also commented on this already, but do you have any
- thoughts to add on the question of how the U.S.
- 22 industry has managed to remain relatively profitable,
- 23 while operating at relatively low levels of capacity
- utilization? I mean, is this something that would be
- 25 understood by a manufacturer in another country and it

- 1 would make sense then what we're seeing in the United
- 2 States?
- 3 MR. WINTON: I actually -- I have many
- 4 ideas. One thing is -- and, Mr. Schagrin accused me
- of stretching something. But, when we were here for
- 6 the light-walled rectangular pipe case a year-and-a-
- 7 half ago, it was really evident that the capacity
- 8 figures were based on unrealistic expectations of what
- 9 their production capacity would be. And there was
- 10 testimony, the witnesses came forward and said, we
- want to product three shifts a day and when we looked
- 12 at their questionnaire responses, capacity was based
- on three shifts a day. And the staff asked them,
- 14 this was at the preliminary conference, when was the
- last time you produced three shifts a day and they
- 16 said 1981. Now, that's not true for everybody, as we
- 17 heard today, but I think there is something of that
- 18 going on. It's a question of what is your capacity,
- 19 as opposed to what have you actually been able to
- 20 accomplish anytime in the recent historical past. So,
- 21 I'm not sure that their capacity utilization is that
- 22 low.
- 23 When you look overall for their facilities,
- their capacity utilization now is 63 percent, which is
- 25 not a -- doesn't seem historically to be a very bad

- 1 number for them. It's the highest number since 1999
- 2 certainly. They show lower capacity utilization for
- 3 standard pipe -- I'm sorry, CWP -- I keep using the
- 4 wrong term -- for CWP, but they have higher capacity
- 5 utilization for other products. So, in terms of how
- 6 would low capacity utilization affect your
- 7 profitability, right? Well, it doesn't affect your
- 8 sales prices. Sales prices are sales prices. It
- 9 doesn't affect your material costs, because steel coil
- 10 doesn't go up the more it uses it. You pay a price
- 11 per ton. It affects things like allocations of labor,
- 12 allocations of overhead. And since it's the same
- production facility, the question is how much total
- 14 throughput do you have, not how much throughput of
- 15 standard pipe.
- 16 So, if the producers are doing high levels
- of capacity utilization in their production
- 18 facilities, you would expect them to have -- you know,
- 19 to be not having the impact on labor or overhead per
- ton that you would otherwise see, if they were really
- 21 at low levels of capacity utilization. So, that's my
- 22 sense of what's going on here, is that they're at high
- 23 levels of capacity utilization or steady levels of
- 24 capacity utilization and so they're not being
- 25 penalized on the cost side of it.

- 1 COMMISSIONER PEARSON: This is a question
- 2 that I probably should have asked to the domestic
- 3 parties, if I hadn't asked so many other questions.
- 4 But, is there anything on the record that would help
- 5 us understand whether the relatively low capacity
- 6 utilization in the United States might be related to
- 7 some restriction on the availability of hot-rolled
- 8 coils?
- 9 MR. WINTON: We had a lot of evidence of
- that in 2004. I haven't honestly looked in 2005 to
- 11 see. But, certainly, in 2004, it was a very big
- 12 factor in the story.
- 13 COMMISSIONER PEARSON: Because if that was
- 14 the situation then, that would give some reason why
- prices could remain relatively strong for the finished
- 16 product and there might be less capacity utilization
- and, yet, still the industry could be profitable.
- 18 But, I don't know whether that's the case. Mr.
- 19 Chairman, my time has run out.
- 20 CHAIRMAN KOPLAN: Thank you. Commissioner
- 21 Aranoff?
- 22 COMMISSIONER ARANOFF: Thank you, Mr.
- 23 Chairman. I wanted to follow up on a few things.
- 24 First, in the discussion of dual stenciled line pipe,
- 25 I understood Mr. Schagrin to be saying this morning

1	was that in order to have dual stenciled pipe, what is
2	legitimately dual stenciled as meeting the line pipe
3	specifications and then sell it for standard pipe,
4	you're basically giving away steel by selling it at
5	the standard pipe price, because it has to have more
6	in it than it would just to meet standard pipe
7	specifications, at least that's what I understood him
8	to be saying, that you're giving something away. And
9	you argued extensively today, as was argued in the
10	first review, that with respect to black pipe, the
11	orders don't prevent imports, because they can be dual
12	stenciled. How do you respond to this idea that
13	you're basically throwing money away when you do that?
14	MR. WINTON: My response, I'm sorry for
15	saying this, but I think I've been doing this too
16	long. I spent years listening to Mr. Schagrin
17	complain about there was no such thing as multiple
18	stenciled pipe. It was a sham created. The only
19	reason anybody would sell multiple stenciled pipe was
20	to circumvent the antidumping order. We had years and
21	years of this. It went to the Commerce Department.
22	It went to the courts. I had an anti-circumvention
23	inquiry, which was patently illegal against my client.
24	We had to go to court to get that stopped, all because
25	Mr. Schagrin said, if it's multiple stenciled, it's a

- sham designed to be sold as standard pipe. That was
- 2 his position. If you want, I can go back and dig up
- 3 quotes where he said that.
- I think it's a little disingenuous for him
- 5 now to say, well, actually, if it's multiple
- 6 stenciled, it's line pipe and it wouldn't be sold as
- 7 standard pipe. I think our position, I hope I've been
- 8 consistent, is we dual stencil, because it promotes
- 9 flexibility and our customers can use it either as
- 10 standard pipe and line pipe and that's their business,
- 11 not our business, what they do with it.
- 12 COMMISSIONER ARANOFF: Okay. Well, I mean,
- 13 I take your point about that and I understand that
- 14 there's a lot of history here, some of which I was
- here for. But, here's the thing, I'm asking you a
- 16 factual question, is there something you have to do
- for pipe to legitimately be dual stenciled to a line
- 18 pipe standard that you don't have to do to sell it as
- 19 standard pipe?
- 20 MR. WINTON: What I believe Mr. Schagrin is
- 21 talking about is the tolerances and I'd have to get
- 22 the specifications out. But, I believe for standard
- 23 pipe the tolerance is 10 percent and for line pipe,
- 24 according to Mr. Schagrin, it's smaller. I don't have
- 25 the exact same figures. And what that means is with a

- 1 10 percent tolerance, if a customer orders 10 tons of
- 2 standard pipe, you can seel nine tons of steel, right.
- 3 But if the tolerance were smaller, if it were three
- 4 percent tolerance permitted, you couldn't sell nine
- tons of steel for his 10-ton order, because you'd be
- 6 outside the tolerance. You'd have to sell 9.7 tons of
- 7 steel, right -- no, did I get the numbers right --
- 8 yes. You get the point. So, what he's saying is if
- 9 you dual certify, and if I have my numbers right,
- which I don't think I do, you have to ship 9.7 tons of
- 11 steel to the customer, whereas if you single stenciled
- it as standard pipe, you could sell them just nine
- 13 tons of steel. And in both cases, it would satisfy an
- order for 10 tons of pipe. And so, that's -- his
- 15 claim is that because of different tolerances under
- 16 the specifications, when you get an order, which is
- for a nominal quantity of 10 tons and you legitimately
- 18 sell line pipe, if the tolerance on line pipe is
- 19 smaller, you have to ship more actual steel to the
- 20 customer, than if it's standard pipe, where the
- tolerance is wider. So, that's his argument.
- 22 COMMISSIONER ARANOFF: Okay. And why
- 23 doesn't that make sense in a market where the price of
- steel per ton is what it is right now? That's a lot
- 25 of extra steel to have to throw in to circumvent the

- order. I won't say circumvent, because that's a legal
- 2 term, but product that's outside the order for use
- 3 where it fetches a lower price.
- 4 MR. WINTON: Well, first of all, I would
- 5 have to check what the tolerances actually are,
- 6 because I don't know off hand. I don't know how big a
- 7 difference it is. But, the fact is the price of the
- 8 standard pipe is \$935 a ton, I think was the number we
- 9 had, something like that in 2005. That more than
- 10 makes up for whatever effect this may be. There's
- 11 also -- I can't speak for every producer about how
- important this is and I don't want to say we're doing
- this to circumvent, but we have found a market for
- 14 dual certified. And if somebody wanted to buy dual
- 15 certified from us and use it as standard pipe, they
- 16 could. I think the best argument Mr. Schagrin might
- 17 make is, if we sell them dual certified, right,
- instead of single certified, when they really want
- 19 standard pipe, we'd have to charge a higher price,
- 20 because our cost is higher because we have more steel.
- So, we have a somewhat higher price, which means we
- 22 undersell him somewhat less, would be -- I think his
- argument. I think that's what his argument has to be.
- 24 It doesn't get us to \$300 a ton, which is what he
- 25 claims the Chinese are underselling.

1	COMMISSIONER ARANOFF: Okay. One of the
2	other arguments that came up this morning, you had
3	indicated earlier in response to one of my colleagues,
4	that you're not really concerned about some of the
5	downward trends we see in the data in 2005, because
6	you always go down when you're at your highest point
7	ever. One of the arguments that we heard this morning
8	was that things look worse in 2006. That goes beyond
9	the period for which we collected data, you know, our
LO	tables, but it's not beyond our record is not
L1	closed. We can certainly consider such information,
L2	if we receive it. Does it change your review?
L3	MR. WINTON: I have absolutely no idea
L4	what's going on in 2006. And unlike Mr. Schagrin, I'm
L5	not going to testify about the health of the U.S.
L6	industry. He may know. I certainly don't. The press
L7	reports we've seen is that OCTG producers are doing
L8	great. I think we've seen Maverick or we've seen a
L9	couple. I can submit them. But, it's more focused on
20	OCTG, because the OCTG market is doing phenomenally
21	right now, because prices for oil keep going up. The
22	drill rig count was at a record high a couple of weeks
23	ago. So, what I would expect to be seeing is anyone,
24	who can produce OCTG, shifting, to the extent they
25	haven't already shifted, shifting more to OCTG. But,

- 1 I know anything beyond that. It is only five months
- 2 into the year, so --
- 3 COMMISSIONER ARANOFF: That's true. All
- 4 right, I'm not sure where I want to go with that next,
- 5 so I'll put it aside for a minute. Another argument
- 6 that was discussed a little bit this morning was this
- 7 issue of whether or not the domestic industry gets a
- 8 price premium in the U.S. market, because of inability
- 9 to deliver faster. And the domestic industry has
- 10 argued that that has eroded, because of the way that
- 11 distributors are now stocking imports and because of
- the way that some importers are acting as distributors
- directly from the dock, essentially. Do you have any
- 14 knowledge on that subject? Could you comment on the
- issue of whether or not the domestic industry still
- 16 gets any kind of a price premium based on delivery or
- 17 other factors in this market?
- 18 MR. WINTON: We will check and put it in our
- 19 post-conference submission.
- 20 COMMISSIONER ARANOFF: Okay. I'll look
- 21 forward to that. I raised this question this morning
- 22 and I'll raise it for you. In the Commission's recent
- 23 sunset review of the order on large diameter seamless
- 24 pipe from Mexico, the Commission voted to revoke that
- 25 order, based in part on the fact that the sole Mexican

- 1 producer, the product was operating flat out. In this
- 2 case, we have data from your client, but not -- or at
- 3 least not yet from all the producers in Mexico of this
- 4 product. Are there any differences between the way
- 5 that the Commission analyzed the situation in the
- 6 seamless pipe case and here that we should be
- 7 cognizant of or do you think we should look at it
- 8 exactly the same way?
- 9 MR. WINTON: I haven't honestly seen the
- seamless pipe decision. We are obviously looking for
- it to see what happened there. Very happy about the
- vote and we would hope that the decision would be the
- same. But, I think as in every case, and as the
- 14 Commission knows, you have to go with the information
- on the record. The Commission, I think, has said
- 16 quite clearly that its decision are not precedential
- in that way; that you found no injury in seamless
- 18 pipe, so you, therefore, must find no injury here.
- 19 Having said that, whatever you did in seamless pipe,
- 20 I'm convinced there should be no injury here -- I'm
- 21 sorry, no recurrence or continuation of injury from
- 22 Mexico here.
- 23 COMMISSIONER ARANOFF: Okay. Well, when
- 24 you've had a chance to look at it, if you could take a
- look at it, there are some different facts here,

- 1 especially given the number of producers and the
- amount we know about them, that would be helpful.
- 3 Thank you, very much. Thank you, Mr. Chairman.
- 4 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 5 Mr. Winton, I want to come back to your baseball
- analogy. Since 2004, I've paid a lot more attention
- 7 to baseball actually than I had for I don't know how
- 8 many years. Assume that Babe Ruth is operating on a
- 9 one-year contract each year, okay, and he had a 25
- 10 percent drop in productivity, which I think is what
- 11 you used in your analogy, from 60 to 45. You think
- 12 that he would go into his next contract year feeling
- that he could get the same contract he had or that
- 14 that 25 percent drop in productivity might give him
- some concern that he might have to absorb that
- 16 decrease? You don't see a problem there?
- 17 MR. WINTON: I always regret making baseball
- 18 analogies. But, I don't --
- 19 CHAIRMAN KOPLAN: Well, I'll take that as an
- answer.
- 21 MR. WINTON: No. I don't -- I think it is
- 22 overly simplistic to say because his productivity
- 23 dropped off 25 percent, if that's the criteria -- he
- 24 hit 25 percent fewer home runs --
- 25 CHAIRMAN KOPLAN: That's what you used.

- 1 MR. WINTON: Yes. No, but I'm not saying --
- it's not the same as productivity, home run hitting,
- okay. But, let's say that was the sole measure.
- 4 Would he be able to earn less money? I think what --
- I mean, we're so far afield. The owner of the Yankees
- 6 would look at things --
- 7 CHAIRMAN KOPLAN: I didn't go there.
- 8 MR. WINTON: I know -- are looking like
- 9 things like, you know, pulling fans into the city --
- 10 the stadium, what he's likely to do next year. You
- 11 know, there is a concept known as --
- 12 CHAIRMAN KOPLAN: Mr. Winton, don't beat it
- 13 to death. Do you think that that would be reflected
- on his contract?
- 15 MR. WINTON: No, I don't, because I think --
- 16 CHAIRMAN KOPLAN: You don't?
- MR. WINTON: No, I don't, and let me tell
- 18 you why.
- 19 CHAIRMAN KOPLAN: Then, I won't pursue my
- 20 question any further.
- MR. WINTON: Okay.
- 22 CHAIRMAN KOPLAN: I'll move to my next one,
- if that's your answer.
- MR. WINTON: Yes.
- 25 CHAIRMAN KOPLAN: Your answer is it would

- 1 not be reflected in his next contract.
- MR. WINTON: No.
- 3 CHAIRMAN KOPLAN: Is that right? Okay
- 4 Moving on, Mr. Schagrin's brief at page one claims,
- 5 'the CWP and the LWR orders under review resulted in a
- 6 significant reduction in the volume of subject
- 7 imports.' At pages seven and eight, domestic
- 8 producers cite the questionnaire responses of several
- 9 foreign producers and one importer that they claim
- 10 support their argument that subject CWP exports to the
- 11 U.S. market are likely to increase if the orders are
- 12 revoked. At pages 14 and 15, they make a similar
- argument with respect to subject LWR products. Since
- 14 much of their arguments are bracketed, would you,
- please, respond to the details of those arguments in
- 16 your post-hearing submission?
- MR. WINTON: We'd be delighted to.
- 18 CHAIRMAN KOPLAN: Thank you. Let me come
- 19 back to Hylsa and Siderar and ask it this way. If the
- orders on Argentina and Mexico are revoked -- now, as
- 21 I recall, the margin assigned to Argentina is 56.2
- 22 percent and Mexico, 32.62 percent. If they're
- 23 revoked, how should factor into my analysis of whether
- increased subject imports of CWP and LWR will result
- in recurrence or continuation of material injury in

- 1 the foreseeable future, given the fact that Siderar
- 2 has just become the largest Argentine producer of LWR
- 3 and Hylsa is Siderar's affiliate?
- 4 MR. WINTON: I think it's important to
- 5 recognize those dumping margins are on different
- 6 products. I know you know that, but --
- 7 CHAIRMAN KOPLAN: No, but I has asked you
- 8 before whether, for example, you could use the same
- 9 equipment.
- 10 MR. WINTON: Right. If someone wanted to
- 11 supply the U.S. -- if someone wanted to supply the
- 12 U.S. market with light-walled rectangular pipe from
- what's now known as the Ternium Group, which is Hylsa
- 14 and Siderar --
- 15 CHAIRMAN KOPLAN: Right.
- 16 MR. WINTON: -- they would have a choice.
- 17 You could supply it from Mexico. You could supply it
- 18 from Argentina. Most likely, if it was the U.S.
- 19 market, I would think for a lot of reasons you would
- 20 use Mexico, but you might use Argentina. I mean,
- that's a business decision they'd have to make. What
- 22 I understand, they have -- it's more complicated than
- 23 that, because there are different regions, there are
- 24 different management. The people in Siderar are
- 25 focused really on Argentina. They're not so concerned

- 1 about Mexico. You know, in any organization, there
- 2 are different reporting channels, different rewards.
- And so, I don't know the details of this to say, you
- 4 know, it might not help somebody in Argentina to help
- 5 Hylsa. You know, if that's the issue, can you help
- 6 Hylsa, could Hylsa help Siderar by taking their
- 7 customers, which I think is what you're getting at.
- 8 You know, couldn't we just say, okay, let's produce
- 9 standard pipe in Argentina and LWR in Mexico and
- 10 supply the U.S. market that way. And, theoretically,
- 11 yes, we could and, therefore, the antidumping order
- 12 would have no impact on us. Neither antidumping order
- would have an impact on us, because we just produce
- 14 all the standard pipe for the U.S. market in Argentina
- and all the light-walled rectangular pipe for the U.S.
- 16 market in Mexico and that would take care of it. And
- it's a tempting argument and I'm sure it's a tempting
- 18 argument for Mr. Schagrin, who is saying, I'm going to
- 19 get them the next case.
- 20 But, I think the reality of that is somewhat
- 21 more complicated, because as in any corporation, they
- 22 have lots of different issues. The interest of
- 23 Siderar is in supplying Argentina primarily. The
- interest of Hylsa is in supplying Mexico primarily.
- The extent to which they would cooperate in that way,

- 1 I don't know. But, certainly, you can make the
- 2 theoretical argument that -- I don't want to use the
- 3 circumvention term, because it's not circumvention,
- 4 but we could manage sales in a way to avoid it.
- 5 CHAIRMAN KOPLAN: Thank you. Let me go onto
- another topic with you. The U.S. Steel brief notes at
- 7 page five, that 'even with the orders I place, there
- 8 is significant underselling of the domestic like
- 9 product by the subject imports.' That's a quote.
- 10 More specifically, the confidential staff report at
- 11 Table Circ. 5-8, at Chapter 5, at page 26, reports
- 12 'subject imports from Mexico undersold the domestic
- 13 like product in 13 of 15 comparison with margins of
- underselling ranging from 8.1 to 28 percent.' Why
- 15 shouldn't I conclude that if we revoke the 32.62
- 16 likely dumping margin on Mexico that Commerce found,
- both volume or of an underselling by subject imports
- 18 from Mexico would increase significantly?
- 19 MR. WINTON: I think you have too small a
- 20 sample to draw any conclusions from. I can't tell you
- 21 what the number is for subject imports from Mexico,
- but, as I mentioned before, it's quite small. The
- 23 concern here is not that we're going to continue that
- level of imports at prices below the U.S. industry.
- 25 The concern is, as I understand it from Mr. Schagrin,

- that we're going to pile on, on top of the Chinese,
- 2 and export large volumes at low prices. And I just
- 3 don't think you can extrapolate from the small volumes
- 4 of sales that are being made what would happen if
- 5 there were larger volumes by different producers, who
- are not selling, different customers that are not
- 7 selling to -- I just -- I don't know that this data is
- 8 in anyway comparable.
- 9 CHAIRMAN KOPLAN: Would your answer be the
- same if they were overselling by those margins?
- 11 MR. WINTON: Yes, I think so, but then I
- 12 don't think Babe Ruth's contract --
- 13 CHAIRMAN KOPLAN: You're not sure?
- MR. WINTON: -- would be different either.
- 15 So -- it's a good question.
- 16 CHAIRMAN KOPLAN: Thank you. I know my
- answer wouldn't be the same. My question would have
- 18 been different. Let me ask you this, in your direct
- 19 testimony, I believe you said you had checked the
- 20 website of Tubos Argentinos and that they did not
- 21 produce the subject LWR. And there were two other
- 22 producers you testified told you they do not produce
- 23 it either. Is it possible to get affidavits from them
- or get them to respond to our questionnaires?
- 25 MR. WINTON: They're -- as I said, there are

- three producers other than -- well, Siderar, which
- 2 purchased Acindar. One is Tubeair and I understand
- 3 they have responded already and it's in the staff
- 4 report that they don't produce subject LWRP -- LWR,
- 5 whatever. And we have contacted the other two and
- 6 asked them to submit information.
- 7 CHAIRMAN KOPLAN: Okay, thank you. I
- 8 appreciate that. I see my yellow light is on, so I'll
- 9 wait for my next round. Vice Chairman Okun?
- 10 VICE CHAIRMAN OKUN: Thank you, Mr.
- 11 Chairman. Just to set the record straight, Babe Ruth
- 12 hit 54 home runs in 1928. The Chairman's entire Red
- 13 Sox team only hit 38, so if you win in the
- 14 negotiations, Babe Ruth may actually get a raise, if
- 15 the Boston Red Sox would have taken him then. Well,
- I'll drop the baseball analogy, because I --
- 17 CHAIRMAN KOPLAN: I've just been zapped.
- 18 VICE CHAIRMAN OKUN: -- can't go any further
- 19 with it. Mr. Winton, let me go back and just make
- 20 sure it's clear, just to follow up on Commissioner
- 21 Hillman's question with regard to cumulation, because
- 22 I do want to make clear that I'm also interested in
- 23 seeing for post-hearing you briefing as if we
- 24 exercised our discretion to cumulate, if we don't find
- the arguments you've put forward enough to take out

1	either	Argentina	or	Mexico.

2	MR.	WINTON:	I'm	sorry,	Ι	was	

VICE CHAIRMAN OKUN: Okay. Then, the other 3 4 issue that I think would be helpful for you to go into more detail post-hearing is with regard to the 5 argument you make about the product shifting and the 6 chasing the higher value products and why that would 7 be a smart business strategy for these businesses to 8 9 do and, therefore, wouldn't indicate that they're 10 injured by doing that on this record, which is if you would look at -- you've talked about Table 3-2 found 11 on Circular 3-6. If you could go into detail on your 12 13 argument with regard to this record and which 14 companies can, in fact, chase a higher value product versus those, who cannot. While I was not here to 15 16 hear this response this morning, I understand that there was a lot of detail provided by the domestic 17 producers with regard to who can or cannot. 18 19 my purposes for this question, I don't want you to assume that they can go out and purchase the equipment 20 to do that. On this record for those, who currently 2.1 2.2 can do it, does the argument still hold? 23 MR. WINTON: Let me -- I may have said this before and I apologize for repeating myself, my 24 25 understanding is that every single producer of

- 1 standard pipe that spoke to you today, every single
- 2 U.S. producer of standard pipe in the industry has the
- ability to chase higher-valued products. We heard
- 4 this morning a number of them say they could not
- 5 produce OCTG, but -- and so we heard. We can't chase
- 6 higher-valued products, because we can't product OCTG.
- 7 But, there are other higher-valued products. And, in
- 8 fact, we heard the same people, who said we can't
- 9 produce OCTG, say, well, we've expanded our production
- of round mechanical tubing and we've submitted data
- showing that mechanical tubing prices have been
- 12 significantly higher, especially in the recent period,
- than standard pipe. Line pipe, you know, I don't know
- 14 everybody's production capability, but I didn't hear
- people say, we can't produce line pipe. I heard, we
- 16 can't shift products, because we can't product OCTG
- and I would think, you know, the U.S. industry's line
- 18 pipe. Maybe it's overstating it, but I would be
- 19 surprised if there's anybody out there, who can't
- 20 produce at least mechanical tubing. And I don't know
- about line pipe; I'd have to check. So, they may not
- 22 all be all be able to product OCTG. I will concede
- that.
- VICE CHAIRMAN OKUN: Okay. Well, I think it
- 25 would be helpful for that argument, for me to

- 1 understand what you see with these producers, and then
- with respect for the producers, who are -- well, how
- 3 they're situated and whether the argument holds,
- 4 because, again, there's been a lot of talk about the
- 5 OCTG. I understand your argument about the other
- 6 products, but if you could go through the record and
- 7 see if you how you make that argument.
- 8 MR. WINTON: Could I, also, say --
- 9 VICE CHAIRMAN OKUN: Yes, Mr. Winton.
- 10 MR. WINTON: Can I, also, say, even if --
- 11 we're looking at the industry overall, right, and so
- if some people can produce OCTG, that's less standard
- pipe that they product, it may be opportunities for
- other people, if they have the capacity to produce it.
- So, the fact that there may be different -- people
- 16 have different capabilities doesn't mean that people,
- who can't produce OCTG, may still benefit from the
- 18 product shift, because they're competitors are moving
- out of standard pipe to OCTG. It creates more
- opportunities for them in the standard pipe market.
- 21 VICE CHAIRMAN OKUN: I understand that
- 22 argument, but I guess my point is, if you're making
- the argument that based on this record, to the extent
- the domestic industry is arguing that what you've seen
- is weakening -- and, again, take your argument that

- 1 2005 and -- it's not 2004, but it's a good year, it's
- 2 not 67, but it's 54, to the extent there is either a
- 3 cost price squeeze going on or something that the
- 4 domestic industry has pointed to on the record for
- 5 those producers, who were not able to do something
- 6 else, that's what I'm trying to sort out and whether
- 7 looking forward, how I should take that into account,
- 8 in determining what the impact would be in increased
- 9 volume of subject imports.
- 10 MR. WINTON: Actually, we will address that
- in the post-hearing information.
- 12 VICE CHAIRMAN OKUN: Okay. And then just to
- continue on, I know you responded at least partially
- 14 to his question about changes since the original
- investigation and we've talked about the domestic
- 16 industry, and I wanted to have -- see if you wanted to
- 17 expand on that in light of how you see the domestic
- 18 industry positioned because again there was a lot of
- 19 discussion about the vulnerability, whether the
- 20 domestic industry is vulnerable and I think partially
- that relates to on the record those where you've seen
- 22 closures. So I wanted to hear what else you think has
- changed.
- 24 And I guess the big picture it's not the
- 25 same steel industry it was. The question is in this

- 1 particular subject product whether you'd say what
- those changes would be and whether it makes the
- 3 industry less vulnerable?
- 4 MR. WINTON: Sure. Let me talk to my client
- 5 and try to get some more factual information about
- 6 what's going on in the marketplace.
- 7 VICE CHAIRMAN OKUN: Okay. I would
- 8 appreciate that.
- 9 And is there anything else with regard to
- 10 global demand or demand for this product, changes from
- 11 the original investigation that you'd have us point to
- on the record that we have before us?
- MR. WINTON: We may submit some information.
- 14 I don't know about global demand. I think though we
- sometimes forget how much has happened in the last 15
- 16 years. When this case was first brought I believe it
- was brought before the North American Free Trade
- 18 Agreement took effect. It was a standard pipe case at
- 19 least. The Argentine case is even older than that on
- 20 light rolled. Mexico then went through the tequila
- 21 crisis of 1994 to 1995 which we all forget because in
- the scheme of economic crises that we've seen since
- then, you know, that was a small one.
- We had the Asian economic crisis in the late
- 25 '90s which, incidentally, my friends in Korea call the

- 1 IMF crisis. I think it's a wonderful term and shows a
- 2 different perspective on it.
- 3 There has been the Argentine crisis which I
- 4 think was 2001 2002. We had the Russian meltdown
- 5 which was 1980's.
- 6 There's been a lot of disruptions in the
- 7 world. And obviously, you know, we now live in a
- 8 world of rapidly increasing oil prices which we didn't
- 9 have, you know, back in the 1980's, at least the late
- 10 '80s, early '90s. So it is in so many ways the global
- 11 situation is very different. The emergence of the
- 12 Chinese economy. I mean we heard from Mr. Schagrin
- 13 his personal testimony about the incredible capacity
- of China. But anybody who's been to China has also
- seen the incredible growth, the demand growth. The
- 16 construction that's occurred in China has been just
- incredible. You know, if you've been to Shanghai and
- 18 you look at Pudon which looks like Manhattan now and
- 19 ten years ago was basically fields, you know, it's a
- 20 very different world.
- 21 So globally I think if you look at the
- 22 statistics, and we can certainly put this information
- on the record, all of the indicators that would relate
- 24 to demand for standard pipe are way up from 1991. You
- 25 know, the U.S. economy, you look at the size of the

- 1 U.S. market which is a developed country and the
- 2 market is much bigger than it was in '91, and then you
- 3 think of the world and all the things that have
- 4 happened around the world and demand is just
- 5 enormously greater.
- 6 And in Mexico demand is much, much greater
- 7 than it was in '91. Argentina, you know, was through
- 8 a difficult period earlier but now its demand is
- 9 skyrocketing. So I think if you look at this globally
- 10 what you see is there is a huge global demand for
- 11 these products that is much greater than it was when
- this case was originally brought.
- 13 VICE CHAIRMAN OKUN: Okay. Well, any
- 14 additional information you can provide post-hearing I
- would greatly appreciate. And with that, Mr.
- 16 Chairman, I have no further questions.
- 17 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 18 Commissioner Hillman?
- 19 COMMISSIONER HILLMAN: Only one question I
- 20 would ask you, as I did the Petitioners this morning,
- 21 to brief the issue of the impact of the Federal
- 22 Circuit Court of Appeals decision on Bratsk aluminum
- 23 smelting and whether first of all does it apply at all
- in subset investigations? And if so, what should the
- 25 Commission make of it in terms of what we need to be

- 1 looking at and factoring in in terms of non-subject
- 2 imports?
- 3 Can you do that in your post-hearing brief
- 4 or?
- 5 MR. WINTON: I'd be delighted. Actually, I
- 6 should mention -- maybe I shouldn't mention, I was the
- 7 counsel for Bratsk Aluminum in the Court of
- 8 International Trade. But they actually sold their
- 9 silicon metal production facility and so they fell out
- of the case. And Fred Waite is the one who argued the
- 11 case to the Federal Circuit. So whether you're happy
- or unhappy, he's the one who deserves the credit or
- 13 blame for that.
- I think the case there as I remember it was
- there was available non-subject imports at lower
- 16 prices and the argument was made if the imports hadn't
- 17 been coming from Russia they would be coming from
- 18 other places. It wouldn't help the U.S. industry.
- 19 I think the argument here is similar and
- 20 different. It's similar in the sense if China really
- is what we heard today, you know, the threat. And we
- 22 heard the production capacity is going to double in
- 23 nine months, I think is the testimony from Mr.
- 24 Schagrin this morning, you know, the incredible, the
- 25 extraordinary capacity increasing every day, and

1	they're selling at lower prices and it's conceded
2	lower prices than any of these subject imports, then
3	it's hard to see why subject imports are ever going to
4	be factor here. You know, the Chinese are going to
5	take as much of the market as they can. And, you
6	know, the only reason, you know, the only constraint
7	would be if there are protected areas of the market
8	that they can't compete in and presumably any areas
9	that are protected from them would be protected from
10	us and from the other imports.
11	So I don't know that you need to argue this
12	in terms of Bratsk, though I would be happy to address
13	that in a post-hearing submission, but I think the
14	fundamental issue is if there are, you know, massive
15	imports at lower prices from China why are you worried
16	about anybody else? You know, what are we going to do
17	that China isn't already doing, and doing at a much
18	lower price we're told than any of us would?
19	So I don't know if I need to make this a
20	legal argument. I think factually it's actually a
21	stronger case than the Bratsk case was in terms of the
22	availability of non-subject imports and the price
23	differential.
24	COMMISSIONER HILLMAN: But obviously with a
25	big distinction because here you have all of the

1	subject imports subject to an order so it isn't the
2	same as an original investigation because in all of
3	that we have to somehow factor in the degree to which
4	the order was restraining the competition between the
5	subject imports and the Chinese products and the non-
6	subject product in light of the fact that there is an
7	order in place.
8	MR. WINTON: I understand your point and I
9	understand the difference. And I think there is a
10	different, there is some difference in that way. But
11	the testimony this morning is that imports from China
12	are at a much lower price than other imports would be,
13	are or would be. The testimony was that the other
14	imports would come in below the U.S. price but not
15	nearly as low as China.
16	And then the question was why would anybody
17	buy from the other imports then? Why would the
18	purchasers who want low-priced imports just buy from -

I don't know, I hesitate and I, you know, I don't like to tie my arguments too carefully to the cumulation provisions of the statute and to the Bratsk decision, although I mean I can do that and I will, but I just think logically there is a real problem here if you believe that imports from China are coming

- why don't they just buy from China?

- in at \$300 a ton below what the U.S. producers would
- 2 sell, \$290 a ton below what the subject imports would
- 3 sell, and yet somehow we're going to come into the
- 4 market and it's going to be, you know, large volume
- 5 taken from the U.S. industry. I don't understand
- 6 logically how you can hold that argument.
- 7 COMMISSIONER HILLMAN: All right. I'll look
- 8 forward to any further embellishments on that. And if
- 9 you think this Bratsk decision applies, what kind of
- 10 data on non-subject imports do you think the
- 11 Commission is required to collect, how we should
- 12 factor that in, and again how it factors in any
- differently in a sunset investigation versus an
- original investigation would be very helpful.
- 15 Thank you. With that I have no further
- 16 questions, Mr. Chairman.
- 17 CHAIRMAN KOPLAN: Thank you.
- 18 Commissioner Lane?
- 19 COMMISSIONER LANE: This question may have
- 20 already been asked and, unfortunately, I may have
- 21 already asked it but I forget, so forgive me. And
- 22 maybe Mr. Rogin might like to answer it since he's
- 23 been here all afternoon and he has to answer a
- 24 question sometime.
- 25 Please explain the assertion in your

- 1 prehearing brief on page 4 that Mexican producers are
- 2 currently producing at full capacity. Even if one
- 3 uses the data in table circular 4-11 for all pipe
- 4 products, Mexican producers' capacity utilization in
- 5 2005 was still below the maximum capacity utilization
- 6 reached during the period of review.
- 7 MR. ROGIN: Yeah, I appreciate the
- 8 opportunity but I think I am going to defer to Mr.
- 9 Winton on this.
- 10 MR. WINTON: I think I'm the Babe Ruth of
- 11 answering capacity questions. I think having said
- that, Babe Ruth wouldn't have done this, but I prefer
- to answer that in a post-hearing submission because I
- think we should talk about the confidential
- 15 information.
- I would say that, you know, no one, it's
- very hard ever to be at 100 percent capacity
- 18 utilization for reasons you can readily expect: you
- 19 have change-overs, you have things like that. And
- there are effects of product mixes. And so when you
- 21 have a capacity it assumes a certain product mix and
- you may be working on a product mix that's less
- 23 efficient and you have to change over, and you don't
- 24 know to what extent all that's reflected. But I think
- 25 we may have some spare capacity but it is very small.

1	COMMISSIONER LANE:	Okay,	just	a	moment.
2	(Pause.)				

- 3 COMMISSIONER LANE: Okay, so you're talking
- 4 about the capacity for all pipe and not just the
- 5 capacity utilization --
- 6 MR. WINTON: Right.
- 7 COMMISSIONER LANE: -- for circular welded
- 8 pipe?
- 9 MR. WINTON: Right.
- 10 COMMISSIONER LANE: Okay.
- 11 MR. WINTON: I'm sorry, did I miss -- I
- 12 thought that was the question. Did I --
- 13 COMMISSIONER LANE: Okay, what effect as CWP
- 14 from China had in your home market sales and in your
- ability to compete in the U.S. market?
- 16 MR. WINTON: It hasn't affected me
- 17 personally because I'm a lawyer. But let me ask and,
- 18 you know, get information from my clients on that.
- 19 COMMISSIONER LANE: Okay. Well then maybe
- 20 this will go to your clients also. Can you clients
- 21 compete with non-subject imports in the United States
- 22 currently? And in the absence of the anti-dumping
- 23 orders on Mexico could your clients compete with non-
- subject imports in the United States?
- 25 MR. WINTON: Okay. Again we'll try to get

- 1 information from our clients.
- 2 COMMISSIONER LANE: Okay. That's all the
- 3 questions I have, Mr. Chairman.
- 4 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 5 Commissioner Pearson?
- 6 COMMISSIONER PEARSON: This morning there
- 7 was some discussion of Home Depot's acquisition of
- 8 another firm. Do you think that has any relevance to
- 9 our analysis? And if so, what should we make of it
- 10 either now or post-hearing?
- 11 MR. WINTON: I think we'll address that in
- the post-hearing. Again I think I can speculate but
- let me get people who actually know what's going on.
- 14 COMMISSIONER PEARSON: Okay. Another
- 15 question. Unlike CWP, the apparent consumption of
- 16 light-walled rectangular is much higher currently than
- 17 it was at the time of the original investigation. I
- 18 mean it's come up somewhat during this period of
- 19 review but if you go back and look at the early days
- of this project it's come up really guite noticeably.
- 21 Do you have any explanation for this? You know,
- 22 contrast what we see in light-walled rectangular
- 23 versus what we see in CWP.
- 24 MR. WINTON: I will have to check. I did
- 25 hear there was testimony this morning about larger

- 1 houses and more ornate. But I, I mean I believe that
- but I don't know. I'll check with people who may
- 3 know.
- 4 COMMISSIONER PEARSON: Okay. Then following
- 5 the lead of Commissioner Lane, I too sometimes try to
- 6 make a point of trying to ask a question of every
- 7 panelist, and this is one instance when that's
- 8 feasible. Mr. Rogin, do you have anything to add to
- 9 the comments of your learned colleague?
- 10 MR. ROGIN: I would just like to retract
- 11 everything from the statement regarding Babe Ruth.
- 12 And I appreciate it.
- 13 COMMISSIONER PEARSON: Okay, thank you.
- 14 Mr. Chairman, I have no further questions.
- 15 CHAIRMAN KOPLAN: Thank you.
- 16 Commissioner Aranoff?
- 17 I have a little bit left. Mr. Winton, Mr.
- 18 Schagrin's brief at pages 15 and 16 cites the first
- 19 sunset review to have found demand for CWP to be price
- 20 sensitive and price inelastic and that virtually all
- 21 importers reported that CWP was sold on a spot basis
- 22 rather than under contract.
- 23 In addition, at page 51 of those views I
- 24 note we found based on these market characteristics we
- 25 concluded that sustained underselling by even a

- 1 relatively small volume of imports in this market is
- 2 likely to have a significant suppressing or depressing
- 3 effect on domestic prices in the event of revocation.
- 4 How do you respond to that with regard to
- 5 Hylsa? What's changed? Is it still sold on a spot
- 6 basis?
- 7 MR. WINTON: I believe, I believe so. I
- 8 have to check.
- 9 CHAIRMAN KOPLAN: Yes, I think so.
- 10 MR. WINTON: I think, yes, I believe it is.
- I think, well, I don't know whose sales from Mexico
- 12 are in these price comparisons. And I'll have to look
- in more detail to see that. And it's a small volume.
- 14 I --
- 15 CHAIRMAN KOPLAN: Can you do it post-
- 16 hearing?
- 17 MR. WINTON: Yeah. But I would make one
- 18 observation which is the domestic industry can't have
- 19 it both ways. You can't complain about imports from
- 20 China being \$300 a ton less than the U.S. producers
- 21 and then say a small volume from Mexico at \$5 a ton
- less than the U.S. producers is going to suppress
- 23 prices. Those to me are two mutually inconsistent
- 24 statements.
- 25 If there was going to be price suppression

- 1 from lower priced imports with imports from China at
- 2 \$300 a ton less than U.S. producers, it's happened
- 3 already. It, you know, it's happened already. They
- 4 haven't identified a mechanism by which we're going to
- 5 suppress prices worse, you know.
- 6 CHAIRMAN KOPLAN: Okay, thank you. I have
- 7 one last one for you. And I'm going to switch you
- 8 over now to Siderar.
- 9 You argue at pages 10 and 12 of that brief
- 10 that the natural focus of Siderar is the domestic home
- 11 market, meaning theirs, and markets in the other
- 12 Mercosur countries. And I quote, "Siderar faces the
- happy coincidence of growing demand and shrinking
- 14 supply in its domestic market."
- I know you've argued that the production
- 16 standards are different. In addition though are there
- any long-term contracts or other conditions that would
- 18 make it difficult to shift sales from the Argentine
- 19 domestic market or alternate export markets to the
- 20 United States? And if so, can you provide supportive
- 21 data or documentation in the post-hearing?
- 22 MR. WINTON: We will address that in the
- 23 post-hearing briefs.
- 24 CHAIRMAN KOPLAN: Thank you very much. With
- 25 that I have no further questions.

- 1 Let me see if there is anything else from
- 2 the bench?
- 3 (No response.)
- 4 CHAIRMAN KOPLAN: Apparently not.
- 5 Mr. Corkran, does staff have questions of
- 6 this panel?
- 7 MR. CORKRAN: Douglas Corkran, Office of
- 8 Investigations.
- 9 Thank you, Mr. Chairman. Staff has no
- 10 further questions.
- 11 CHAIRMAN KOPLAN: Thank you.
- 12 Mr. Schagrin, before I release this panel do
- 13 you have questions?
- 14 MR. SCHAGRIN: No, we do not, Chairman
- 15 Koplan.
- 16 CHAIRMAN KOPLAN: Okay, thank you.
- 17 With that, Mr. Winton, I appreciate very
- 18 much both your direct testimony and your answers to
- our questions and I look forward to your post-hearing
- 20 submissions.
- MR. WINTON: Thank you very much.
- 22 CHAIRMAN KOPLAN: With that we'll turn to
- 23 what's left. Mr. Schagrin, you have 20 minutes left
- from your direct presentation and Mr. Winton has 35
- 25 minutes left from his direct presentation. In

- addition, of course, you've got the five minutes, you
- 2 both have the five minutes for your closing remarks.
- 3 How do you all want to proceed with rebuttal, if any?
- 4 MR. SCHAGRIN: I am ready for rebuttal,
- 5 Chairman Koplan. And then I don't think there will be
- 6 a need for closing argument.
- 7 CHAIRMAN KOPLAN: Okay, go ahead.
- I know who you are.
- 9 MR. SCHAGRIN: I'm putting this up there so
- 10 I know who I am.
- 11 Thank you, Chairman Koplan, Members of the
- 12 Commission. You know, first I want to thank Mr.
- Winton because if he was not here I wouldn't have had
- 14 any rebuttal or made any closing argument. So I thank
- 15 him for his participation.
- 16 And at risk of approaching baseball since he
- muffed that so badly I will say just one thing about
- 18 that, Chairman Koplan, and that is that we always
- 19 argue about correlations but I have found a high
- 20 degree of correlation between the Red Sox winning the
- 21 World Series and the steel industry doing very well.
- 22 So I hope that happens again in future.
- 23 Mr. Winton began by saying that all the
- 24 discussion this morning of China was irrelevant to the
- 25 issues before the Commission in a sunset review. I

think it's quite apparent since the Commission must 1 take conditions of competition into account, and since 2 you have taken the increase in the size of the Chinese 3 4 steel industry and their over capacity into account in sunset reviews as to cut-to-length plate or hot-rolled 5 sheets, that the fact that China has become such a 6 major producer and exporter on a worldwide basis and 7 such a major presence in the U.S. market which has 8 9 resulted in injury to the U.S. industries that the 10 China issues are a very relevant condition of 11 competition. In discussing the vulnerability of the 12 domestic industry Mr. Winton made a couple of points 13 14 as to Wheatland. First, he said it was somewhat anomalous that Wheatland began closing their mill in 15 16 2004 which was such a good year for the domestic It's not what Mr. Magno's testimony was 17 industry.

the summer they began to scale back from seven days to six days. They didn't actually shut the mill down.

They will shut the mill down in I think two-and-a-half weeks' time. But it's not anomalous, it's really just a sign of the fact that the industry went from a very strong period and then because of an import surge they

good year imports from China starting surging in in

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In the middle of 2004 when in the midst of a

- 1 have begun to suffer a significant downturn in their
- 2 businesses.
- It also said that it was anomalous that the
- 4 Carlisle Group would purchase Wheatland if they were
- 5 doing so poorly. I would point out two things about
- 6 that. First, I think upon further analysis, and we
- 7 can supply some confidential information in our post-
- 8 hearing brief, most of that purchase price, like most
- 9 purchases of businesses that aren't doing extremely
- 10 well, was based on inventory values. So most of that
- 11 purchase price was of inventory. The company has
- multiple plants, has very significant amounts of both
- 13 steel inventory and finished product.
- 14 In addition, Wheatland does have some great
- businesses in both conduit and mechanical tubing. I
- 16 don't think anybody would buy Wheatland's standard
- 17 pipe business. And that's unfortunate because
- 18 Wheatland is one of the largest producers in the
- industry, you know, made a lot of investments in that
- 20 standard pipe business buying other companies,
- 21 consolidating industry, improving, investing in
- 22 efficiencies. But because of high import levels those
- have not paid off.
- Mr. Winton talked about the very high profit
- 25 levels of the industry even though he did admit that

- those profits were declining. Of course, he neglected
- 2 any mention in discussing either standard pipe or LWR
- of the tremendous production indicated declines. You
- 4 know, as your staff report shows, despite a growth in
- 5 consumption over the sunset review period standard or
- 6 CWP domestic production was down 23 percent, shipments
- 7 down 21 percent, employment down 24 percent. Those
- 8 are very relevant factors to vulnerability and
- 9 demonstrate a very vulnerable industry.
- 10 Same for light-wall rectangular, tremendous
- increase in demand over the sunset review period, an
- 12 11 percent increase in demand. In spite of that, for
- domestic producers 11 percent reductions in
- 14 production, 8 percent reductions in shipments.
- They're not signs of health. You know, market share
- 16 losses over the period, 16 percent market share losses
- in CWP and 11 percent in LWR. These are not signs of
- 18 healthy industries.
- 19 The real red herring argument in Mr.
- 20 Winton's presentation was his emphasis on overall
- 21 capacity utilization. How could these industries be
- 22 vulnerable if the OCTG industry is doing so well?
- 23 It's a red herring. As I said, a lot of producers
- 24 can't shift. They can't shift to OCTG. They can't
- 25 shift into line pipe. The extent they can shift into

1	mechanical tubing that's a finite market. We don't
2	even have import competition in wound mechanical
3	tubing so it's a finite market. You can't just shift
4	into products that have a finite market.
5	So the bottom line is, as this Commission
6	well knows, is that the Commission has to focus not on
7	the OCTG industry, not on the line pipe industry, the
8	mechanical industry, the conduit industry or the big
9	steel industry, the Commission has to focus on the CWP
10	industry and the LWR industry. And when you focus on
11	those industries you will find they're vulnerable.
12	To the extent that there is additional
13	capacity in the industry to produce standard pipe
14	products or LWR product, companies would still produce
15	more of those products if they could have sold them.
16	They wouldn't have given up 16 points of market share
17	in CWP when they had additional capacity available.
18	They wouldn't have given up 11 percent capacity in LWR

23 but subject as well that were underselling them.
24 I'd like to talk about the remarks that Mr.
25 Winton made today as to the Mexican industry because

or 11 percent market share with the additional

them. It was taken from them by imports, in LWR

capacity. They gave it up because it was taken from

primarily non-subject, in CWP primarily non-subject

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- 1 he began his opening presentation with a pretty broad
- 2 statement: the Mexican industry is at full capacity
- and has no ability to increase exports to the United
- 4 States if the orders are revoked. And I would say the
- information, confidential, you've asked questions
- about it, we'll address it in our post-hearing brief.
- 7 But first, just the information in the staff
- 8 report categorically refutes that statement that was
- 9 made.
- 10 Secondly, there's a number of Mexican
- 11 producers and exporters of standard pipe in the United
- 12 States who haven't responded. A company called IMSA
- wasn't mentioned, a major producer of galvanized fence
- 14 tubing. Several other companies not mentioned, I'll
- talk about it later. One of the most telling things
- 16 to me is either way Tuna can't shift into OCTG like he
- talks about Hylsa's production method which means they
- 18 can make OCTG. To my knowledge Tuna doesn't make
- 19 OCTG. Prolamsa I don't think makes OCTG or Procarsa
- 20 or IMSA, these other Mexican producers don't make it.
- 21 I've been working on OCTG cases for over a decade for
- Mexico, I've only heard of Tamsa, a seamless producer,
- and Hylsa, a welded producer.
- But very telling to me, you know, wants to
- 25 say, gee, these Mexican producers aren't interested in

- the U.S. market. In December of 2005, that's six
- 2 months ago, Prolamsa asked for the first time since
- 3 this order went into effect 15 years ago, it asked the
- 4 Department of Commerce for an administrative review.
- 5 They hired a Wall Street law firm to have an
- 6 administrative review to try to get their dumping
- 7 margin reduced from the 32 percent all other rate to
- 8 whatever they get it reduced to.
- 9 Companies don't hire Wall Street law firms
- 10 to ask for administrative review because they have no
- interest in getting duties down and they have no
- interest in the U.S. market. That to me is very
- telling and it's something that's on the record.
- 14 We do presently have subject imports from
- 15 Mexico. We have information on the record of \$1.3
- million of CWSOA collections in 2004, \$550,000 in
- 17 2005. Obviously the Mexican industry has been
- 18 shipping and is interested.
- 19 It's not true that Mexican products remain
- 20 only in the Southwest. When I give you in our post-
- 21 hearing brief the information that we recently
- 22 submitted to Customs about dual-stencilled product not
- 23 meeting specifications for line pipe the photos were
- taken in a plumbing supply yard in Michigan of product
- 25 that is stencilled Hylsa. So Hylsa product is making

- it from Monterrey, Mexico, dual-stencilled product,
- 2 into plumbing supply house yards in the state of
- 3 Michigan. This is a company that has a lot of
- 4 geographic reach. And we can expect that if the
- 5 orders are revoked.
- 6 Now let me turn my attention to light-wall
- 7 rectangular from Argentina. The fact that Hylsa and
- 8 Siderar are now part of the same corporate group makes
- 9 it much more likely than it would have been before
- 10 that if the order as to Siderar is revoked that
- 11 Siderar could sell LWR to the same customers that
- 12 Hylsa has now. I don't know what Hylsa's shipments
- are to the U.S., if I did it would be confidential,
- 14 but I do know what overall public data is on LWR
- imports from Mexico. It was over 140,000 tons last
- 16 year. So obviously there's a lot of shipments from
- 17 LWR to Mexico. Siderar would be able to just come
- 18 right on the same train and get into the U.S. market
- 19 through the same customers.
- 20 Argentina did ship ASTM-500 and A-513
- 21 product to the United States at the time of the
- 22 original investigation. I'm guessing that when we do
- 23 the analysis of the specs we'll find that they are
- very similar. Mr. Winton's brief talked about 30,000
- 25 tons from Argentina and Taiwan not being very

- 1 significant in a market that has grown to 750,000 tons
- in the U.S. The fact that we now have 338,000 tons of
- 3 imports from other countries and that the U.S.
- 4 industry's market share is so much lower than it was
- 5 at the time of the original investigation and is a
- 6 much more vulnerable industry than it was at the time
- of the original investigation means that that 30,000
- 8 tons, if that's what came back, and it could be much,
- 9 much more, would cause a recurrence of injury.
- I will just mention on an aside, I was
- 11 hoping he'd come up and join Mr. Winton so you'd have
- more people to ask questions of, I saw Bill Silverman
- 13 sitting in the back of the room before. I said, Bill,
- 14 I know you don't represent people in the domestic
- industry. Which foreign producer are you representing
- 16 who is interested in increasing exports to the United
- 17 States? Of course he couldn't tell me but I presume
- 18 at his billable rate he didn't come here because he
- 19 was out taking a walk and wanted to see how the
- 20 hearing went. So I guess there's a lot of foreign
- 21 producers and importers who are interested in
- increasing exports to the U.S. and increasing imports.
- In conclusion, the condition of the U.S.
- industries producing both circular welded pipe and
- 25 light-wall rectangular is much worse now than at the

- 1 time of this Commission's first sunset review. Really
- 2 no other factors have changed in this marketplace.
- 3 Had a little bit of consolidation, not very much. We
- 4 haven't had any changes in distribution except for a
- 5 lot of consolidation on the distribution chain. Sales
- 6 are made the same way through distribution. What's
- 7 changed the most is that the U.S. industry is more
- 8 vulnerable now. Their production has plummeted, their
- 9 shipments are plummeting. Their market share is
- 10 plummeting. They are getting forced out of their own
- 11 market. They are starting to shut down plants, that's
- 12 how bad things are. And that means they are a very
- 13 vulnerable industry.
- 14 And, you know, we don't exaggerate this
- issue of plant closings. Plant closings are dramatic
- 16 for communities, for the workers who work there. It's
- a horrible thing. I think you know I don't come
- 18 before this Commission every sunset case. I was here
- 19 recently in seamless pipe along with Mr. Narkin. We
- 20 didn't tell you in that case, oh, these industries are
- 21 so vulnerable that U.S. Steel or V&M Star might shut
- down their plants if you don't continue these orders.
- 23 We wouldn't say that because it wasn't true. We said
- there would be price effect, there would be volume
- 25 effects, there would be recurrence of injury but we

- 1 didn't exaggerate.
- 2 Here I am telling you honestly that if these
- orders are revoked we are going to see an acceleration
- 4 of significant plant closings. That is a sign of the
- 5 vulnerability of the industry. And the disruption
- 6 that occurs will be dramatic for the industry and its
- 7 workers.
- 8 On a cumulative basis the foreign producers
- 9 of CWP have a massive amount of additional capacity.
- 10 We had subject imports of 290,000 tons last year. At
- dump prices which you found will undersell the
- industry it is very likely that those imports will
- double, triple, and that they will cause a recurrence
- 14 of injury. The Chinese have not taken over the entire
- U.S. market yet. The U.S. industry has about 50
- 16 percent. That 50 percent is vulnerable to increased
- imports.
- 18 As I've stated, both of these industries are
- 19 vulnerable. The subject imports will increase.
- 20 Injury will recur. For that reason I respectfully
- 21 request that this Commission make affirmative
- determinations in these reviews. Thank you.
- 23 CHAIRMAN KOPLAN: Thank you, Mr. Schagrin.
- 24 Mr. Secretary?
- THE SECRETARY: Rebuttal remarks on behalf

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- of those in opposition to continuation of the orders
- will be by Jeffrey Winton, Preston Gates Ellis &
- 3 Rouvelas Meeds.
- 4 MR. WINTON: Thank you. I don't know if
- 5 this is my rebuttal or my closing. I think they're
- 6 the same.
- 7 CHAIRMAN KOPLAN: If 35 minutes are left
- 8 you're into closing.
- 9 MR. WINTON: I have 35 pages -- 35 minutes
- 10 worth of notes to talk about. No. Let me, as I said
- 11 before, I came here really to talk about Argentina and
- 12 Mexico.
- There are problems with the U.S. industry's
- 14 data. I've pointed out what they are. I don't really
- hear an answer from Mr. Schagrin. I'm sure he's not
- 16 happy with my arguments either. And we will continue
- this debate in the post-conference brief. I don't
- 18 know that I will add much to this.
- I do think when you look at the numbers it's
- 20 very clear what's happening here. The additional
- 21 production by the standard pipe producers of non-
- 22 subject merchandise, of non-subject mechanical tubing,
- which has gone up by I believe 300 -- I'm sorry,
- other, not mechanical tubing, whatever falls into the
- other category has gone up by about 500,000 tons.

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2	mention OCTG. I think we need to remember there are
3	other products besides OCTG. And so when you hear
4	somebody say, you know, the U.S. producers can't make
5	OCTG or the Mexican producers can't make OCTG, that
6	isn't an answer. You have to talk about mechanical,
7	yo have to talk about line pipe, you have to talk
8	about conduit, you have to talk about other product
9	besides OCTG because this is an industry that has
10	flexibility and it can channel its production capacity
11	to where it makes more money. And that's what good
12	businessmen do and that's what all these businesses
13	are doing.
14	But I, you know, didn't come here really to
15	talk about that. And I have to resist the urge to

Line pipe has gone up about 300,000 tons. Not to

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talk about that. And I have to resist the urge to offer my services to the U.S. industry which seems desperate to bring a dumping case against China but can't seem to find a lawyer to do it. But I think it would be a conflict for me so I won't make that comment either.

I'd just finished with, you know, coming back to what I see as the key issues for my clients is a Mexican producer of standard pipe, an Argentine producer of light-walled rectangular. Those are different products, of course. And the question

- 1 before the Commission is, is there any evidence that
- these, that the Mexican producers or the Argentine
- 3 producers is there a likelihood that they would expand
- 4 their exports to the United States if the orders are
- 5 revoked?
- 6 And we've given you our discussion of what's
- 7 going on in Mexico and what's going on in Argentina.
- 8 And we will supplement that in response to your
- 9 questions that you've asked, all of which were very
- 10 good questions. And I apologize for not being the
- industry expert to answer all of them. I think when
- 12 you look at this at the end of the day with all the
- evidence before you you will have to come to the
- 14 conclusion that the problems facing the standard pipe
- industry are not Mexico and Argentina and are not
- 16 going to be Mexico and Argentina. And while I wish
- them well in dealing with the problems that they have,
- 18 I don't see why my clients should be punished for
- 19 complaints they have against other countries or
- 20 against other government officials.
- So again, I understand why they're upset
- about China but my issue is what's going on in
- 23 Argentina and what's going on in Mexico. And I don't
- see based on the evidence we have that there is any
- 25 likelihood that those countries are going to export

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      additional quantities that are going to harm the U.S.
      industry in the future or have a discernable adverse
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      impact.
                 Thank you very much.
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                 CHAIRMAN KOPLAN:
                                   Thank you, Mr. Winton.
 5
      And thank you to everyone who participated today. It
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 7
      was extremely helpful. I look forward to the post-
      hearing submissions as well.
 8
                 Post-hearing briefs, statements responsive
 9
      to questions and requests of the Commission and
10
      corrections to the transcript must be filed by May 18,
11
12
      2006.
                 Closing of the record and final release of
13
14
      data to parties by June 14, 2006.
15
                 And final comments are due June 16, 2006.
16
                 And with that, this hearing is concluded.
                 (Whereupon, at 4:40 p.m., the hearing in the
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      above-entitled matter was concluded.)
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## CERTIFICATION OF TRANSCRIPTION

TITLE: Certain Pipe and Tube from Argentina

INVESTIGATION NO.: 701-TA-503, 731-TA-132, 252, 271

273, 409, 410, 532-534 536 (Second

Review)

**HEARING DATE:** May 9, 2006

**LOCATION:** Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: <u>5/9/06</u>

SIGNED: <u>LaShonne Robinson</u>

Signature of the Contractor or the Authorized Contractor's Representative 1220 L Street, N.W. - Suite 600 Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: Carlos Gamez

Signature of Proofreader

I hereby certify that I reported the abovereferenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceeding(s).

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