UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	
)	
CUT-TO-LENGTH CARBON-QUALITY)	Investigation Nos.:
STEEL PLATE FROM FRANCE,)	701-TA-388-391 and
INDIA, INDONESIA, ITALY,)	731-TA-816-821 (Review)
JAPAN, AND KOREA)	

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JAPAN, AND KOREA

Tuesday,
September 27, 2005

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The hearing commenced, pursuant to notice, at 9:30 a.m., before the Commissioners of the United States International Trade Commission, the Honorable STEPHEN KOPLAN, Chairman, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

Commissioners:

CHAIRMAN STEPHEN KOPLAN
VICE CHAIRMAN DEANNA T. OKUN
COMMISSIONER JENNIFER A. HILLMAN
COMMISSIONER CHARLOTTE R. LANE
COMMISSIONER DANIEL R. PEARSON
COMMISSIONER SHARA L. ARANOFF

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Staff:

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<u>Congressional Appearances:</u>

THE HONORABLE RICHARD BURR, United States Senator, North Carolina
THE HONORABLE PETER J. VISCLOSKY, U.S.
Congressman, 1st District, Indiana
THE HONORABLE JO BONNER, U.S. Congressman, 1st District, Alabama
THE HONORABLE GEORGE "G.K." BUTTERFIELD, U.S.
Congressman, 1st District, North Carolina

<u>In Support of the Continuation of Antidumping and Countervailing Duty Orders:</u>

On behalf of Nucor Corporation:

PATRICK J. MCFADDEN, National Sales and Marketing Manager, Plate Products, Nucor-Hertford County FRANK RUANE, Director, Corporate Purchasing, Olympic Steel, Inc. SETH KAPLAN, Vice President, Charles River Associates

ALAN H. PRICE, Esquire Wiley Rein & Fielding, LLP Washington, D.C.

APPEARANCES: (cont'd.)

<u>In Support of the Continuation of Antidumping and</u> Countervailing Duty Orders:

On behalf of Mittal Steel USA ISG, Inc. (Mittal USA) and United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union, AFL-CIO-CLC (USW):

ROBERT W. INSETTA, Director, Plate Products, Mittal USA

LAWRENCE FABINA, Senior Division Manager, Plate Operations, Mittal USA

MATTHEW HABENICHT, Plate Products Area Manager, Mittal USA

ROBERT HELTZEL, JR., President, Kenilworth Steel Company

WILLIAM J. KLINEFELTER, Legislative and Political Director, USW

TERENCE P. STEWART, Esquire ERIC P. SALONEN, Esquire SARAH V. STEWART, Esquire Stewart and Stewart Washington, D.C.

On behalf of IPSCO Steel, Inc. and Oregon Steel Mills:

JOHN TULLOCH, Senior Vice President and Chief Commercial Officer, IPSCO Steel, Inc. GLENN GILMORE, Trade Supervisor, IPSCO Steel, Inc. SCOTT MONTROSS, Vice President, Sales and Marketing, Oregon Steel Mills TOM BALLOU, Director, Flat Rolled Products, O'Neal Steel, Inc. ROBERT SCOTT, Economist, Schagrin Associates and Economic Policy Institute

ROGER B. SCHAGRIN, Esquire Schagrin Associates Washington, D.C. APPEARANCES: (cont'd.)

<u>In Opposition of the Continuation of Antidumping and</u> Countervailing Duty Orders:

On behalf of GTS Industries S.A. (GTS):

DAVID J. DELIE, President and Chief Executive Officer, Berg Steel Pipe Corporation BRUCE MALASHEVICH, President, Economic Consulting Services, LLC JIM DOUGAN, Economist, Economic Consulting Services LLC

MARC E. MONTALBINE, Esquire deKieffer & Horgan Washington, D.C.

On behalf of Corus International America Houston and Corus America Inc. (Collectively Corus):

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BRUCE MALASHEVICH, President, Economic Consulting
Services LLC
JIM DOUGAN, Economist, Economic Consulting
Services LLC

RICHARD O. CUNNINGHAM, Esquire TINA POTUTO KIMBLE, Esquire Steptoe & Johnson, LLP Washington, D.C.

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1 PROCEEDINGS (9:30 a.m.)2. 3 CHAIRMAN KOPLAN: Good morning. On behalf of the United States International Trade Commission I 4 welcome you to this hearing on Investigation Nos. 5 6 701-TA-388-391 and 731-TA-816-821 (Review) involving 7 Cut-To-Length Carbon-Quality Steel Plate From France, India, Indonesia, Italy, Japan and Korea. The purpose of these five-year review 9 investigations is to determine whether the revocation 10 11 of the antidumping and countervailing duty orders covering cut-to-length carbon-quality steel plate from 12 France, India, Indonesia, Italy, Japan and Korea would 13 be likely to lead to continuation or recurrence of 14 15 material injury to an industry in the United States 16 within a reasonably foreseeable time. 17 Notice of investigation for this hearing, the list of witnesses and transcript order forms are 18 19 available at the Secretary's desk. I understand the 20 parties are aware of the time allocations. questions regarding the time allocations should be 21 directed to the Secretary. 22 As all written material will be entered in 23 24 full into the record it need not be read to us at this 25 The parties are reminded to give any prepared time.

- 1 non-confidential testimony and exhibits to the
- 2 Secretary. Do not place any non-confidential
- 3 testimony or exhibits directly on the public
- 4 distribution table. All witnesses must be sworn in by
- 5 the Secretary before presenting testimony.
- 6 Finally, if you will be submitting documents
- 7 that contain information you wish classified as
- 8 business confidential your requests should comply with
- 9 Commission Rule 201.6.
- 10 Madam Secretary, are there any preliminary
- 11 matters?
- MS. ABBOTT: No, Mr. Chairman.
- 13 CHAIRMAN KOPLAN: Very well. Let us proceed
- 14 with our first congressional witness.
- 15 MS. ABBOTT: The Honorable Peter J.
- 16 Visclosky, United States Congressman, 1st District,
- 17 Indiana.
- 18 CHAIRMAN KOPLAN: Welcome back.
- 19 MR. VISCLOSKY: Mr. Chairman, members of the
- 20 Commission, thank you. It is a pleasure to be back.
- 21 You do have my prepared testimony and simply would ask
- that the Commission maintain the orders that are in
- 23 place relative to the six countries involved.
- I have appeared before you on a number of
- occasions, and as my appearance has changed, as my

- 1 hair as fallen, so too have the circumstances we find
- 2 ourselves in. People have talked about the change in
- international circumstances, and they have, as we all
- 4 seek a fair and liberalized trade policy.
- 5 In 1993, the North American Free Trade
- 6 Agreement was passed to liberalize trade. I voted
- 7 against that measure. In 1995, we approved U.S. entry
- 8 into the WTO. I voted for that measure. Earlier this
- 9 year we had the so-called CAFTA agreement. That was
- 10 approved. I voted against it. Those were recent
- 11 multilateral agreements.
- We also had bilateral agreements. In 2003,
- 13 the Chilean Free Trade Agreement was approved. I
- 14 voted against entry into that agreement. In 2004,
- there was approval of a free trade agreement with
- 16 Australia. I voted for that.
- 17 Over the years I have come before you, trade
- has been liberalized. I have tried to make individual
- decisions on each one of those agreements as to which
- would be fair as far as that playing field.
- 21 As we proceed, I think one of the key
- 22 elements as far as their success or failure is to make
- 23 sure that we do have vigorous and sustained and fair
- 24 enforcement of the laws that are on the books,
- obviously the responsibility of the Commission, and

- 1 again ask for your very careful consideration of the
- 2 evidence that will be brought before you.
- 3 Trade has also become nebulous, and our
- 4 circumstances have also become more nebulous. When I
- first testified, as I have indicated, in the past I
- 6 had facilities such as LTV and Bethlehem Steel and
- 7 National Steel. Two of the three major corporations
- 8 in the 1st Congressional District are now
- 9 headquartered in London and Rotterdam.
- 10 Nevertheless, I appear before you today
- 11 because of the people who remain employed at those
- 12 facilities to ensure that they do have that fair and
- 13 equitable chance to maintain their livelihood.
- 14 Again, I do trust, as I have in the past,
- 15 your fair consideration. I appreciate the opportunity
- 16 to appear before you today and again simply ask for
- 17 your serious consideration of the matters before you
- 18 today.
- 19 CHAIRMAN KOPLAN: Thank you very much for
- 20 your statement. The full text will be included in the
- 21 record without objection.
- Let me see if any of my colleagues have
- 23 questions from the dais.
- 24 (No response.)
- 25 CHAIRMAN KOPLAN: It appears not. Thank you

- 1 very much.
- MR. VISCLOSKY: Mr. Chairman, thank you very
- 3 much.
- 4 CHAIRMAN KOPLAN: Madam Secretary?
- 5 MS. ABBOTT: The Honorable George
- 6 Butterfield, United States Congressman, 1st District,
- 7 North Carolina.
- 8 CHAIRMAN KOPLAN: Good morning, Congressman.
- 9 MR. BUTTERFIELD: Thank you very much, Mr.
- 10 Chairman.
- Mr. Chairman, members of the Commission,
- 12 first let me say that it's an honor to be with you
- today on behalf of the people of the 1st Congressional
- 14 District of North Carolina. My congressional district
- is home to a good corporate citizen named Nucor-
- 16 Hertford. This facility is one of the most modern and
- 17 efficient steel plate mills in the world.
- The locating of this facility in my district
- 19 has had an incredible effect not just on our economy
- in North Carolina, but upon the lives of hundreds of
- 21 my constituents. Today I have come before you to
- 22 unconditionally support and represent Nucor-Hertford,
- to represent its 400 employees and the thousands of
- other North Carolinians who depend upon the mill for
- 25 their livelihood.

1	One of the most significant ways, Mr.
2	Chairman, that I can support Nucor is by urging you to
3	maintain the antidumping and countervailing duty
4	orders on imports of cut-to-length steel place from
5	France, India, Indonesia, Italy, Japan and Korea.
6	Mr. Chairman, I strongly believe, as they
7	do, that these orders have played an essential role in
8	restoring the health of the U.S. steel plate industry,
9	and if they were revoked if they were revoked
10	there is no doubt that unfairly traded imports will
11	flood our market at an enormous cost to many of my
12	constituents.
13	I would like to share with you a bit of
14	information about the 1st Congressional District so
15	that you will understand exactly why Nucor is so
16	important to us.
17	The 1st District encompasses most most
18	of northeastern North Carolina. I'm sad to report to
19	you that it is the fifteenth poorest congressional
20	district in the nation. Our average income is only
21	about two-thirds of the national average, while our
22	poverty rate is about 70 percent higher. More than
23	one out of five residents in the district live in
24	poverty.

25

This part of North Carolina was and remains

- 1 heavily agricultural with tobacco being our biggest
- 2 crop. However, in the post-tobacco buyout era I think
- 3 we can all agree that tobacco no longer remains the
- 4 safety net of economic prosperity for my district.
- 5 The economic boon of the 1990s brought some
- 6 much needed relief to my district, but even then many
- 7 people in the district were doing all they could just
- 8 to keep their heads above water. That was,
- 9 incidentally, after the great Hurricane Floyd of 1999.
- In the mid 1990s, Nucor decided to build a
- 11 new steel plate mill in Hertford County, North
- 12 Carolina. Nucor is one of the most efficient, low-
- cost steel producers in the world. At a cost of \$500
- 14 million, the plant represented a huge bet by Nucor on
- 15 the future of the plate market and a huge show of
- 16 confidence in the ability of the people in the 1st
- 17 District to meet the demands of one of the world's
- 18 most productive steelmakers.
- The mill opened in late 2000 and began
- 20 producing high quality steel plate for use in heavy
- 21 equipment, rail cars, ships, barges, refinery tanks
- 22 and other products that our modern, industrial economy
- absolutely needs. As it turned out, this was a
- 24 difficult time to open a new mill. Starting in 1998,
- the U.S. plate market was devastated by a surge of

- 1 dumped and subsidized imports.
- 2 The antidumping and countervailing duties
- 3 that you helped put in place in 2000 took a while to
- 4 reveal some type of an effect, and it was only in 2004
- 5 that this mill made its first profit. This would not
- 6 have been possible without these orders.
- 7 Steel mills are expensive investments. You
- 8 know that. One or two years of profits do not
- 9 quarantee success. The workers at Hertford tell me
- 10 that they're concerned that while the market has
- 11 definitely improved with these duties in place the
- 12 U.S. industry remains vulnerable to injury from
- unfairly traded imports. If these duties are
- 14 eliminated, they are convinced that illegally traded
- 15 imports will surge back into our markets and that the
- 16 bad times of the 1990s may return.
- 17 As you can tell, Nucor-Hertford has brought
- 18 good jobs to an impoverished area of my state and with
- 19 good benefits, I might say. The mill directly employs
- 20 400 people with an average income of more than
- \$60,000, which is a very decent income for workers
- everywhere, but even more so in the 1st District.
- 23 The reason Nucor workers are so well paid is
- that they are productive. The more steel they make,
- 25 the more money they make. Competition from dumped and

- 1 subsidized imports is more than a theoretical matter
- 2 to them. Unfairly traded imports literally, literally
- 3 take money out of their pockets.
- 4 Nucor-Hertford has created jobs for more
- 5 than just its 400 employees. The mill has hundreds of
- 6 local partners who provide raw materials and the like.
- 7 These are solid manufacturing jobs with benefits, jobs
- 8 on which you can support a family. These are jobs
- 9 that I will fight to keep in my district, and that
- 10 means enforcing our laws against illegal dumping and
- 11 subsidies.
- 12 Finally, Mr. Chairman, Nucor-Hertford
- 13 brought more than just jobs. It has brought hope. It
- 14 has brought hope of a better life for my constituents,
- for their children and their grandchildren.
- Mr. Chairman, I'm sure that all of these
- 17 hard working people will testify before you today if
- 18 they could. They would tell you that they can compete
- 19 with anyone in the world, but only if everyone else
- 20 plays by the same rules as they. They can't compete
- 21 against unfairly dumped imports.
- By voting to keep these orders in place, you
- 23 will give them the opportunity to keep working, the
- 24 opportunity to keep their families healthy and to
- 25 educate their children and to build the sort of future

- 1 that we all want.
- Thank you so much, Mr. Chairman, for this
- 3 opportunity.
- 4 CHAIRMAN KOPLAN: Thank you for coming,
- 5 Congressman.
- 6 MR. BUTTERFIELD: Yes.
- 7 CHAIRMAN KOPLAN: Let me see if there are
- 8 any questions from the dais.
- 9 (No response.)
- 10 CHAIRMAN KOPLAN: Apparently there are not.
- 11 I appreciate your testimony.
- MR. BUTTERFIELD: You're very kind. Thank
- 13 you.
- 14 CHAIRMAN KOPLAN: Thank you.
- Madam Secretary, we can proceed to the
- 16 opening remarks.
- 17 MS. ABBOTT: Yes, Mr. Chairman. Opening
- 18 remarks in support of continuation of orders will be
- 19 by Roger B. Schagrin, Schagrin Associates.
- 20 MR. SCHAGRIN: Good morning, Chairman
- 21 Koplan, members of the Commission. Good to see you
- 22 again.
- 23 Seven years ago, imports from France, India,
- Indonesia, Italy, Japan and Korea totaled 1,150,000
- tons. In response, the U.S. industry filed dumping

- and countervailing duty cases. Those cases resulted in orders with very high average margins.
- Because of those orders, which went into

 effect at the beginning of 2000, imports from these

 six countries fell by approximately 90 percent to an

 average of approximately 110,000 tons annually for the

 years 2000 through 2004.

I want to put these import volumes in the
proper perspective. The imports from the six
countries subject to this review today were
approximately 50 percent larger in 1998 than total
imports into the United States have been from all
countries combined in any years since 1998.

The U.S. plate industry had been a profitable industry throughout almost all of the entire decade of the 1990s. In fact, while the industry's profits fell, the industry was still able to maintain some profitable operations in 1996, 1997 and 1998 as total imports ranged between 1.5 million and two million tons a year into the U.S. market.

The damage to this one vibrant, efficient and profitable industry had been done. For the next six years this industry wallowed in the darkness of losses suffering almost a death blow from the successive waves of unfairly traded imports which had

- 1 hit it in the late 1990s.
- 2 Some producers like Gulf States Steel and
- 3 Geneva Steel filed for bankruptcy and were liquidated
- 4 in bankruptcy. Other producers, such as Lukens,
- 5 Bethlehem and the U.S. Steel Gary Plateworks, were
- 6 rolled up into first ISG and then Mittal Steel. New,
- 7 state-of-the-art greenfield mills like IPSCO and Nucor
- 8 failed to achieve any profitability or returns on
- 9 investments.
- 10 Finally, in 2004, the industry was able to
- 11 return to profitability. The Bethlehem 110 inch plate
- 12 mill at Burns Harbor was reopened after having been
- shut for five years, and the long-awaited real
- 14 benefits of relief began to materialize.
- 15 In the recently completed Hot-Rolled sunset
- 16 reviews just earlier this year, the Commission asked
- 17 the question that if an industry with 20 percent
- 18 operating margins could not the orders sunset without
- 19 the recurrence of injury, when could or should the
- 20 circumstance exist for orders to be sunset?
- The answer in that proceeding, just as the
- answer today, is that no matter how healthy the
- 23 domestic industry is if the foreign producers subject
- 24 to the orders continue to maintain massive amounts of
- excess capacity that can and will be exported to the

- 1 U.S. market at dumped and subsidized prices which
- 2 undersell the U.S. industry then the record supports a
- 3 finding that injury will be likely to recur.
- In this case, 80 to 90 percent of the
- 5 capacity represented by foreign producers in the six
- 6 countries subject to review have agreed to provide
- 7 data to the Commission. However, the domestic
- 8 industry certainly knows and the Commission has the
- 9 information on the record which demonstrates that
- 10 there will be a massive increase in exports to the
- 11 U.S. if these orders are sunset. This is because the
- 12 U.S. market will be the market of choice for that
- 13 excess capacity.
- 14 China has now overbuilt its plate industry
- so drastically that prices are plummeting in China,
- and these exporters which in 2004 had been exporting
- to China will come to the U.S. in 2006.
- 18 Whether it be half a million or a million
- 19 tons, when added to the already increasing imports
- from new suppliers to the U.S. market that have
- 21 already occurred in 2005, there could be no doubt that
- 22 massively increased exports from the countries subject
- to review will be likely to cause a recurrence of
- injury to the U.S. cut-to-length plate industry.
- 25 For that reason, the domestic industry urges

- the Commission to spare it from that recurring injury
- 2 and to make affirmative determinations in these sunset
- 3 reviews. Thank you.
- 4 CHAIRMAN KOPLAN: Thank you, Mr. Schagrin.
- 5 Madam Secretary?
- 6 MS. ABBOTT: Opening remarks in opposition
- 7 to continuation of orders will be by Mark E.
- 8 Montalbine, deKieffer & Horgan.
- 9 CHAIRMAN KOPLAN: You may proceed.
- 10 MR. MONTALBINE: Good morning. My name is
- 11 Marc Montalbine. I'm with the law firm of deKieffer &
- 12 Horgan, and we represent GTS Industries in this case.
- 13 GTS is a French producer of specialty plate products,
- 14 primarily for the oil and gas industry, products such
- as line pipe plate and plate for oil drilling
- 16 platforms.
- 17 Our position in this proceeding is rather
- 18 modest. We seek only revocation of the antidumping
- 19 duty order against France. France is unique among the
- 20 subject countries in this case. During the original
- 21 investigation when imports from all other subject
- 22 countries were increasing, imports from France were
- 23 small and decreasing.
- 24 French imports also had the highest prices,
- overselling U.S. products in 32 of 47 comparisons with

- an average margin of overselling of 12.1 percent.
- 2 Moreover, 99 percent of French imports consisted of
- 3 special products such as line pipe plate.
- 4 The situation faced by France in this
- 5 proceeding is similar to that of South Africa in the
- 6 2003 sunset on <u>Cut-to-Length Plate</u> and the position of
- 7 France and the United Kingdom in the recent review of
- 8 Stainless Steel Sheet and Strip. In both of these
- 9 cases the Commission decided that these countries,
- 10 South Africa and France, should not be cumulated with
- 11 the other subject countries and that the orders
- 12 against those countries were then revoked.
- The Commission also has always recognized
- that line pipe plate is a different type of product
- than the commodity plate grades. This is the only
- proceeding in which X70 line pipe plate has not been
- 17 excluded. In all other plate proceedings X70 has been
- 18 excluded. Also, the President in the Section 201
- 19 proceeding also excluded X70 and higher line pipe
- 20 plate.
- 21 Today you will hear testimony from Dave
- 22 Delie of Berg Steel Pipe Corporation. Berg Steel is
- 23 the biggest producer of large diameter line pipe in
- 24 the United States. Mr. Delie will tell you that due
- 25 to the increased construction of oil and gas pipelines

1	there is a worldwide shortage of line pipe plate.
2	While Berg Steel purchases much of its plate
3	from domestic mills, these mills cannot supply all of
4	Berg Steel's needs. The U.S. mills have placed Berg
5	Steel on allocation, and Berg has lost projects to
6	foreign competitors because it could not secure
7	delivery of the necessary plate. In fact, two large
8	U.S. mills, IPSCO and Oregon Steel, have their own
9	pipe mills in Canada, and these mills compete directly
LO	with Berg Steel here in the United States.
L1	With the recent passage of the Energy Policy
L2	Act of 2005, Congress highlighted the need for new oil
L3	and gas pipeline construction. With greater pipeline
L4	construction will come an ever greater shortage of
L5	line pipe plate. Therefore, revocation of the
L6	antidumping duty order against France is not likely to
L7	cause material injury to the domestic industry.
L8	Rather, any potential imports from France
L9	must serve only to alleviate the pressing need for
20	line pipe plate that cannot be satisfied by the U.S.
21	industry. Such a small volume of specialty plate
22	products will not have any adverse impact on the
23	domestic industry. This is especially true in light
24	of the fact that the U.S. industry has been

substantially restructured since the original

25

- 1 investigation and is no longer vulnerable to material
- 2 injury.
- We therefore request that the Commission
- 4 decline to cumulate French imports with those of any
- of the other subject countries in this proceeding and
- 6 determine that revocation of the antidumping duty
- order on cut-to-length plate from France would not be
- 8 likely to lead to continuation or recurrence of
- 9 material injury within a reasonably foreseeable time.
- 10 Thank you very much.
- 11 CHAIRMAN KOPLAN: Thank you.
- 12 Madam Secretary?
- MS. ABBOTT: The first panel in support of
- 14 continuation of orders, please come forward. The
- 15 witnesses have been sworn.
- 16 (Witnesses sworn.)
- 17 CHAIRMAN KOPLAN: You may proceed.
- 18 MR. PRICE: Good morning. I am Alan Price,
- 19 counsel for Nucor Corporation. We are here today on
- 20 this sunset review, and we believe that this
- 21 Commission must continue this order.
- There are several basic reasons and some key
- 23 facts that we would like to highlight in this
- 24 proceeding. First, the domestic cut-to-length plate
- 25 industry is likely to suffer from material injury

- within the reasonably foreseeable future if the orders
- 2 are revoked.
- Now, critically this industry is vulnerable.
- 4 It has lost money in five of the last six years. Now,
- 5 the industry did have an improvement in profitability
- 6 in 2004 and 2005, and as the Commission knows from its
- 7 review of multiple steel cases much of this was driven
- 8 by the unique global steel situation, and that all
- 9 relates to China.
- 10 The situation is changing rapidly. China is
- 11 rapidly increasing its production of plate, and not
- only is China becoming a net steel exporter, but there
- is rapidly growing overcapacity. As a result of this
- overcapacity, we are already seeing shifts of subject
- 15 country exports to the U.S., and the U.S. is a magnet
- for these imports and will be if these orders are
- 17 revoked.
- 18 As the Commission found in <u>Hot-Rolled Steel</u>,
- 19 the size, openness and high prices in the U.S. market
- 20 would provide an incentive for the subject suppliers
- 21 to shift to greater sales to the U.S. in the case of
- 22 revocation.
- Now let's address some of the specifics.
- The U.S. industry lost money from 1999 through 2003.
- During this period, including 2004, the industry did

- not return its cost of capital and did not have the finances needed for critical capital investment during
- 3 the business cycle. Even when you include 2005, the
- 4 industry did not return its cost of capital.
- 5 Shifting to China, there has been a massive
- 6 shift in the Chinese trade balance. In 2003 and 2004,
- 7 China experienced unprecedented need for imports of
- 8 all steel products, including cut-to-length plate
- 9 products. That situation has reversed dramatically as
- 10 China has installed massive amounts of new capacity,
- and in 2005 it is becoming a major exporter of cut-to-
- 12 length plate and all other steel products.
- Now, the overcapacity situation we are
- seeing globally develop is not unique to 2005. It is
- a massive problem, and it is growing by leaps and
- bounds. By 2005, there will be 45 million metric tons
- of new capacity for cut-to-length plate. While 30
- million tons of this will be in China, a substantial
- 19 portion, about 11.4 million metric tons, will be from
- 20 subject suppliers.
- 21 Critically, as we look at the overcapacity
- 22 situation develop this overcapacity is far in excess
- of any projected increases or changes in demand, and
- it is not dispersed largely at the end of the period,
- but it is concentrated very heavily in 2005 and 2006,

- so as we sit here we are seeing massive amounts of new
- 2 global capacity overtake the market.
- 3 As we look at the marketplace, we are
- 4 already seeing the effects. China's imports from the
- 5 subject countries are declining dramatically. Not
- 6 surprisingly, we are already seeing a shift of those
- 7 products around the world, a substantial shift into
- 8 the U.S. market.
- 9 Now, critically it's important to understand
- 10 why there's going to be a shift into the U.S. market
- and why this shift will be very dramatic if these
- orders are lifted. The U.S. market is by far the most
- 13 attractive market in the world. It's an open market.
- 14 It's got a service center distribution system that is
- 15 very easy for imports to penetrate, and the pricing,
- simply stated, is a magnet for imports.
- 17 Based on the Commission's own staff report
- data for July 2005, you can see that the United States
- 19 is the most attractively priced market for imports,
- 20 whether we're talking about European countries or
- 21 Asian countries. This country will attract imports,
- and the subject imports will flood this market if the
- 23 order is revoked.
- In sum, the world cut-to-length plate market
- is characterized by massive excess capacity,

- 1 moderating demand and falling global prices. Now, the
- 2 subject producers have a history of underselling the
- 3 U.S. market, and while the pricing data in the staff
- 4 report during the period of review is limited it shows
- 5 a massive amount of underselling in virtually all
- 6 quarterly comparisons.
- 7 There's little question that the statutory
- 8 standard in this case is met that material injury is
- 9 likely to continue or recur within the reasonably
- 10 foreseeable future if these orders are revoked.
- 11 Thank you.
- 12 MR. SCHAGRIN: I'd like to invite Mr.
- 13 Tulloch and the other domestic industry
- 14 representatives to present their testimony at this
- 15 time.
- MR. TULLOCH: Good morning.
- 17 CHAIRMAN KOPLAN: You might move that a
- 18 little bit closer to you.
- 19 MR. TULLOCH: Good morning.
- 20 CHAIRMAN KOPLAN: That one we picked up.
- MR. TULLOCH: There we go. Good. Okay.
- 22 Good morning, Chairman Koplan, members of the
- 23 Commission. For the record, my name is John Tulloch,
- 24 and I'm Executive Vice President and Chief Commercial
- Officer of IPSCO Steel, Inc. I've been with the

- industry for 31 years, including 28 with IPSCO.
- 2 IPSCO has two of the newest plate mills in
- 3 the world with greenfield mills being built in Mt.
- 4 Pelier, Iowa, in 1997 and Mobile, Alabama, in 2001.
- 5 We also have two cut-to-length lines, one in Minnesota
- and one in Houston, Texas, where coil plate, either
- ours or that of other companies, is cut to length.
- 8 These are in addition to the facilities that we offer
- 9 in Canada.
- 10 Financial results following the start-up of
- our U.S.A. plate business was so negative that as we
- 12 entered 2004 we had approximately \$400 million of tax
- loss carry forward directly related to those U.S.
- 14 steel facilities.
- 15 As it turned out, 2004 was a turnaround year
- for us as world plate supply and demand factors
- 17 allowed us to have some pricing power, and many
- imports that were coming into the U.S. found other
- 19 more attractive markets outside of North America.
- In 2005 we've seen a softening from that
- 21 2004 position with imports returning and prices
- 22 deteriorating as the year progressed. Volume through
- the summer months also dropped, and we took additional
- 24 maintenance time at our steel mills, including
- 25 extended time when we had some hurricane outages for

- maintenance work, and diverted some of our steel into
 the tubular goods market.
- This softening was caused largely by U.S.
- 4 buyers trying to reduce inventories in anticipation of
- lower prices, particularly import prices, as the
- 6 U.S.A. market became more attractive again and low-
- 7 priced import competition was picking up. Through
- 8 2005, we have increasingly been asked to lower our
- 9 pricing to meet import competition on a direct basis
- and by our customers competing with buyers of low-
- 11 priced import steel.
- In August we reintroduced an import fighter
- 13 program in the Gulf area specifically to meet low
- 14 prices from suppliers of imported plate. Prices in
- the plate market are volatile right now as a
- 16 combination of a number of factors, including shifting
- 17 demand patterns, particularly from service centers,
- 18 low-priced import offerings, volatile raw material
- 19 costs and the consequences of the hurricanes in the
- 20 Gulf states.
- 21 Our approach has been to attempt to maintain
- 22 prices at a level that allows us to remain profitable
- and to be in a position to compete with surges of low-
- 24 priced imported plate as they occur The Gulf Coast
- area is particularly vulnerable to the import surges,

- surges that would occur if these orders are sunset.
- 2 Even though IPSCO has new plate mills, we
- 3 have continued to reinvest in these mills in order to
- 4 remain competitive in the market. In 2004, we
- 5 announced a \$45 million new heat treat facility at our
- 6 Mobile, Alabama, plant that will allow us to heat
- 7 treat 170,000 tons annually of plate, which will come
- 8 from our existing plate production.
- 9 This new heat treat line has created several
- 10 hundred construction jobs and will create 50
- 11 additional permanent jobs at the mill after it comes
- on line in the fourth quarter of this year and fully
- operational in 2006.
- 14 IPSCO is also a major producer of plate in
- 15 Canada. During the past 12 months, the Canadian
- 16 Import Tribunal has sunset a number of plate orders in
- 17 Canada. These orders apply to some countries subject
- to this review and other countries not subject to this
- 19 review.
- The post-sunset result has seen a
- 21 significant increase in unfairly traded plate imports
- into Canada causing both price and volume erosion. We
- 23 recently had to offer a lower pricing structure to one
- of our largest customers in Canada in an effort to
- 25 maintain our sales in the face of low-priced plate

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1	imports from a country that had its order sunset. We
2	will provide you with more information on this issue
3	confidentially in our post-hearing brief.
4	There's no doubt in my mind, given the
5	changeable global supply and demand conditions and the
6	excess plate capacity in countries subject to this
7	review, that sunsetting of these orders will result in
8	a surge of imports similar to that which occurred in
9	1998 and 1999.
10	For that reason and on behalf of IPSCO's 920
11	employees engaged in the plate business in the United
12	States, we respectfully request that you maintain
13	these orders in effect.
14	CHAIRMAN KOPLAN: Thank you, Mr. Tulloch.
15	MR. MCFADDEN: Good morning, Mr. Chairman
16	and members of the Commission. My name is Pat
17	McFadden. I'm the National Sales and Marketing
18	Manager of Plate Products for Nucor-Hertford County.
19	CHAIRMAN KOPLAN: Could you move that
20	microphone a little closer to you?
21	MR. MCFADDEN: I appreciate this opportunity
22	to explain why Nucor and its workers strongly believe
23	that continuation of the antidumping and
24	countervailing duty orders on cut-to-length steel
25	plate is essential to the continued health of the

1 domestic steel plate industry.

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market, and our mill in Cofield, North Carolina, is a 3 telling example of what has happened in the plate 4 industry. Through the 1980s and 1990s, Nucor was the 5 6 leader of builders of greenfield steel mills in the United States. Hertford was the last greenfield mill 7 we built. We finished it in 2000 and started production late that year. Since then we have seen 9 10 good times and bad times in the plate market, mostly 11 bad times. Nucor had losses every year on our plate 12 business until 2004, and we also lost money in the 13 first quarter of that year. That's four years of 14 15 losses followed by much better years in 2004 and 2005. 16 This is important because our board of directors only 17 approves projects where we can recover our investment in three to four years. Hertford has still not 18 19 recovered Nucor's original investment even after the excellent year and a half that we've enjoyed recently.

Nucor is a relative newcomer to the plate

It is apparent the plate market reached its peak in the first quarter of 2005 and has been heading down ever since. I know this from our own operations. Nucor's plate production levels peaked in March of this year, and our plate prices have dropped every

- 1 month since February. Overall prices in the market
- 2 have dropped by about \$150 a ton.
- Most importantly to me, I know the peak has
- 4 passed because Nucor's 400 workers at Hertford can't
- 5 work every day the way they would like to. Our mill
- 6 has been operating at 75 percent of normal hours for
- 7 most of the second and third quarters of this year.
- 8 For our workers whose pay is based heavily on how much
- 9 they produce and how efficient they are, this
- 10 weakening of our order books makes a real difference
- in their income.
- 12 Recently scrap prices have risen sharply,
- 13 resulting in price fluctuations. However, because of
- 14 market conditions we have only been able to recover a
- small portion of that increase. In addition, prices
- for alloying elements, natural gas and hydrogen have
- 17 all risen, and we haven't been able to recover these
- 18 increases at all.
- 19 So far financial results have remained
- strong, but when I look ahead to 2006 I don't like
- 21 what I see. The market is not going to be like it was
- in 2004 or 2005. The reason is simple. Global
- 23 capacity relative to demand.
- 24 For the last year or two we've been riding a
- 25 wave of demand from China and Asia, demand in

- 1 shipbuilding and construction equipment and other
- 2 segments that use plate. China has needed imports to
- 3 satisfy that demand, but it doesn't need them any
- 4 more.
- 5 There is a huge global overcapacity in
- 6 plate; tens of millions of tons added in China and the
- 7 countries covered by dumping orders, including the six
- 8 countries we are talking about today. There is even
- 9 more new capacity on the way. You can readily see the
- 10 effects of this growing overcapacity in the collapse
- of prices in Asia.
- 12 Earlier this year when demand cooled off a
- 13 bit and supply kept increasing, prices there fell by
- 14 \$300 in just a few months. So far, U.S. pricing has
- 15 held up better. The dumping orders are the critical
- 16 factor in that differential, but with China now a
- 17 major net exporter of plate every country that used to
- 18 supply China is now looking somewhere else.
- 19 With all these capacity increases,
- 20 especially in India and Indonesia and Japan and Korea,
- 21 Nucor views the market as in a precarious position and
- 22 extremely vulnerable to dumped and subsidized imports.
- 23 In many ways we are the most vulnerable to the imports
- that are the flavor of the month.
- Our core business is commodity grades and

- 1 thicknesses of plate; the types of plate that are made
- all over the world, types that are sold on the basis
- of price. Let me tell you how these imports affect
- 4 our business. Every time a barge comes into Tampa or
- 5 Houston or New Orleans with imported plate, my order
- 6 book starts to dry up. Every time.
- 7 I have no doubt at all that if these
- 8 antidumping orders are terminated more of those barges
- 9 will be coming here soon. Our market is a wide open
- one with service centers and distributors
- independently owned or operated by global traders like
- 12 Corus. Their very purpose is to quickly channel
- dumped, low-priced steel throughout the market.
- 14 That is why these orders are so important.
- 15 By themselves, these countries are significant
- 16 producers. If the orders are revoked, we have no
- 17 doubt that they will immediately rush into the U.S.
- 18 market. The Koreans, by the way, are already here.
- 19 To use their spare capacity, they will sell at
- 20 whatever price they can get. Those new low prices
- 21 will ripple through the entire market.
- I understand you have heard complaints about
- 23 unavailability of domestic plate. As I've said
- 24 already, Nucor has plenty of capacity available today.
- Our workers want to produce more. There was a point

1	in 2004 when the market was at its hottest where we
2	instituted controlled order entry. We did this
3	because with demand as high as it was in China and
4	elsewhere we started getting orders from our regular
5	customers at two to three times their usual volume.
6	Obviously we can't do that for everyone. As
7	it turned out, much of that ordering was panic buying,
8	and it went into inventory. As a result, the market
9	has turned down after the new year, and I've had to
10	send my workers home while that inventory is being
11	worked through.
12	Today there is capacity available. That is
13	not just for so-called commodity grades of plate.
14	Some of the foreign producers may claim that the plate
15	they produce is special and that there are shortages
16	of those plate products in the United States. Maybe
17	they would claim that if they were all here today,
18	although I can't help noticing only one of the foreign
19	mills is actually here.
20	I understand they have complained about
21	extra thick plate, line pipe plate and alloy plate,
22	but there is more than ample capacity in the United
23	States to produce these products. As I said, we
24	certainly have capacity available at Hertford and our
25	Tuscaloosa facility. In fact, we are quoting on a

- 1 large line pipe job right now, and given the softness
- in our recess sales we are going to quote
- 3 aggressively.
- 4 In short, if the antidumping and
- 5 countervailing duties are revoked the future of our
- 6 plate operations is not promising. There is too much
- 7 global overcapacity, and the U.S. market is too
- 8 inviting of a target for dumping. That is why there
- 9 are so many orders on steel plate, and that is why the
- 10 Commission should leave these orders in place. They
- are very important to Nucor, and they are very
- important to my workers.
- 13 Thank you.
- MR. INSETTA: Good morning, Chairman Koplan
- 15 and Commissioners. My name is Bob Insetta. I am the
- 16 Director of Marketing for Mittal Steel USA's Plate
- 17 Division.
- 18 My responsibilities include working with our
- 19 commercial organization to provide strategic direction
- 20 for marketing, pricing guidelines, obtaining
- 21 competitive market intelligence and, of course,
- filling our mills with the best possible mix of
- 23 profitable products.
- I have been involved with sales and
- 25 marketing of plate for 26 years, first for Lukens

1	Steel Company, then Bethlehem Lukens Plate, then
2	International Steel Group and now Mittal USA.
3	I am accompanied today by Larry Fabina, our
4	Senior Division Manager for Plate Operations, and Matt
5	Habenicht, our Plate Products Area Manager. We are
6	here today to explain why continuation of these orders
7	is very important to Mittal Steel USA.
8	Today for the first time in years U.S. plate
9	prices properly reflect the industry's costs and also
10	provide a positive financial return to domestic
11	producers. I believe there is no question that the
12	orders in this review, as well as the other orders in
13	suspension agreements on plate, contributed
14	importantly to the industry's return to profitability.
15	Domestic producers were able to take
16	advantage of the rebound in demand in 2004 and the
17	first half of 2005 without having to slash prices to
18	meet competition from dumped and subsidized imports.
19	Thus, domestic producers were able to price their
20	products in response to changes in demand and to cover
21	increases in raw material and energy costs and still
22	generate a reasonable return.
23	However, after peaking in the first quarter
24	of this year spot prices for plate have fallen more
25	than \$100 per ton since the middle of the second

1	quarter of this year. As your public staff report
2	confirms, the majority of carbon plate sales are in
3	the spot market. This is certainly the case for us.
4	Thus, unlike industries where a significant
5	portion of sales are made under long-term contracts
6	and fixed prices, the plate industry is largely
7	exposed to sudden swings in the spot market.
8	Today a number of factors are putting
9	downward pressure on prices. First, the domestic
10	industry has significant unutilized capacity
11	reflecting the fact that overall demand remains far
12	below historic levels even with the rebound in the
13	last year and a half.
14	Second, there is significant and growing
15	global excess capacity. Our prehearing brief provides
16	numerous examples of foreign plate producers who are
17	adding new capacity. Your public prehearing report
18	confirms that production of plate in most of the
19	subject countries has increased during the period of
20	review.
21	There has also been a large shift in China's
22	imports and exports of plate. Between 2003 and the
23	first seven months of 2005, there has been a swing in
24	China's net import position that is nearly equivalent
25	to the 6.26 million tons of plate consumed in the

1	United States in 2004, and China's plate exports are
2	likely to continue growing significantly since it is
3	projected to add nearly 20 million tons of new plate
4	capacity by 2007 to decrease its reliance on imports.
5	This swing in China's market position has
6	already forced foreign producers, including many of
7	the producers subject to this review, to find new
8	markets for their exports. For example, Korea's
9	exports to China declined from one million tons in
10	2003 to 552,000 tons in 2004. As of July of this
11	year, Korea's exports to China were 25 percent lower
12	compared to the same period last year.
13	Likewise, export statistics for every one of
14	the other subject countries all showed declines in
15	exports to China since either 2003 or 2004. Absent
16	the orders under review, there is little doubt they
17	would look to our market as a first resort, bringing
18	added downward pressure on domestic prices that have
19	already declined significantly in the last six months
20	or so.
21	Moreover, those foreign producers don't need
22	to ship as much to our market today as they did during
23	the original investigation to cause injury once again

to the domestic industry. That is because the U.S.

market for plate is significantly smaller today than

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- 1 it was in the mid to late 1990s.
- While demand in 2004 could be characterized
- as strong when compared to 1999 to 2003, it is about
- 4 3.5 million tons below 1998 levels. Moreover, growth
- 5 in U.S. demand is slowing. As the public prehearing
- 6 report shows, consumption increased by slightly more
- 7 than six percent in the first half of 2005 compared to
- 8 the first half of 2004 after increasing by nearly 20
- 9 percent in 2004 compared to 2003.
- 10 If imports from the six subject countries
- 11 could cause injury when demand was growing by more
- than 20 percent in a larger market, as was the case
- from 1997 to 1998, much smaller volumes will surely
- 14 cause injury to recur in a market that is much smaller
- than it used to be and demand is projected to grow
- 16 much more slowly.
- 17 Like others in the plate business who have
- 18 seen how far and how fast prices can fall when there
- is low-priced product entering the market, I can
- 20 attest to the fact that if the orders are revoked and
- 21 unfair trade inevitably resumes, the recent price
- declines will be accelerated.
- 23 Your public prehearing report sets forth the
- 24 significant increases in raw material and energy
- prices that have occurred since the beginning of 2004.

- 1 Importantly, a drop in spot prices in the last six
- 2 months has not been matched by a decline in our cost
- of production. Thus, we are already experiencing
- 4 reduced margins.
- 5 Because of the large and growing excess
- 6 capacity outside the United States, revocation of the
- 7 orders under review will result in a resurgence of
- 8 unfair imports that will further depress and suppress
- 9 domestic prices, which will severely undermine our
- ability to cope with high raw material and energy
- 11 costs.
- 12 On behalf of Mittal Steel USA, I urge you to
- not permit this to happen. I urge you to continue the
- 14 antidumping and countervailing duties under review.
- 15 Thank you.
- MR. FABINA: Good morning, Mr. Chairman and
- 17 Commissioners. I am Larry Fabina, Senior Division
- 18 Manager for Plate Operations at Mittal Steel USA.
- 19 I've worked in the steel industry for 32
- 20 years, the last 15 of which have been in plate. I am
- 21 today responsible for the operations of the plate
- 22 mills at Burns Harbor and a heat treat facility in
- 23 Gary, Indiana, which was formerly owned by U.S. Steel.
- 24 My responsibilities entail operations, maintenance and
- 25 quality.

1	We have two plate mills at Burns Harbor, a
2	160 inch and a 110 inch plate mill. Burns Harbor is
3	an integrated facility, being that the slabs we use at
4	these mills come from the basic oxygen furnace
5	process.
6	In Pennsylvania we also have a 140 inch and
7	a 206 mill in Coatesville and a combination Steckel
8	and discrete in Conshohocken that can produce cut-to-
9	length plates and coils. Those mills use electric arc
10	furnaces for slab production. We also have the former
11	U.S. Steel plate mill in Gary, Indiana, which is
12	currently shuttered, although we do use the mill's
13	heat treat facilities.
14	Mittal Steel USA produces a wide variety of
15	plate in different dimensions and chemistries. We
16	produce plate for a wide variety of uses, such as
17	shipbuilding, line pipe, rail cars, oil rigs, heavy
18	mining and construction equipment, windmill turbines
19	to name a few. We also produce plate for use by the
20	armed forces, including plate to armor the Humvees in
21	Iraq.
22	In the plate market, demand comes and goes.
23	Plate producers need a certain level of demand to
24	operate their mills at a level that covers their fixed
25	costs and generate a reasonable level of profit. When

- there is not enough demand to run a mill at a minimal
- 2 level of capacity utilization, a mill has to be shut
- 3 down.
- 4 Earlier this year we restarted the 110 inch
- 5 plate mill at Burns Harbor, which was idle since 2000,
- 6 and ran it at about half capacity. We did that to
- 7 respond to the rebound in the domestic demand that was
- 8 seen in 2004 and 2005.
- 9 The last several months, however, have
- 10 proved challenging in terms of keeping the 110 inch
- 11 plate mill running. Our energy and raw materials
- 12 costs have significantly increased over 2004 and
- 13 remain high. Meanwhile, our order book fell off to a
- 14 point that we could not operate the mill at a rate
- that would cover these increased costs and our energy.
- 16 Consequently, we recently took an
- 17 unscheduled interruption in the mill and reassigned
- 18 the people working there to other responsibilities at
- 19 Burns Harbor. Our other mills that are still running
- are also operating at less than full capacity. Thus,
- 21 we have more than enough capacity to respond to any
- increases in demand.
- One point that I especially want to
- 24 emphasize concerning the hiring and training of people
- 25 to operate a plate mill that has been idle such as the

1	110 inch mill. Just because demand comes and goes
2	doesn't mean the workers do.
3	One very important reason why the decision
4	whether to restart a mill hinges greatly on the
5	confidence that the company has that there will be
6	enough demand to keep the mill operating at a better
7	than break even level and keep those workers occupied.
8	As I had mentioned, our costs for producing
9	plate have increased to unprecedented levels in the
10	last year and a half. While prices for some raw
11	materials such as steel scrap have fluctuated up and
12	down in the last few months, they have continued to
13	remain well above the historical levels.
14	It is also the case that we do not expect
15	raw material and energy costs to return to their
16	historical levels in the foreseeable future if at all.
17	Certainly at the present time our costs remain very
18	high despite a sharp drop in the spot prices that Mr.
19	Insetta has described.
20	Thus, our margins are already under
21	significant pressure with no significant anticipated
22	reduction in raw material or energy costs in sight.
23	Fortunately, with the antidumping and the
24	countervailing duties on imports of plate in place the

industry was able to recover those costs with higher

- 1 prices.
- Finally, as the Commission is well aware,
- 3 the plate industry is highly capital intensive and
- 4 requires significant capital expenditures to remain
- 5 competitive. As the public prehearing report shows,
- 6 capital expenditures in this industry were at
- 7 extremely low levels throughout most of the period of
- 8 review. Only recently have there been necessary
- 9 expenditures starting to increase.
- 10 If the orders are removed and unfair imports
- 11 return to the market as they most assuredly will, the
- industry will be once again cut back on investments
- that are vital if this industry is to remain globally
- 14 competitive.
- 15 Mittal Steel USA and the domestic industry
- need these orders to be continued if we are to avoid
- 17 moving backwards. Thank you for your attention.
- 18 MR. MONTROSS: Good morning, Chairman Koplan
- 19 and members of the Commission.
- 20 For the record, my name is Scott Montross,
- 21 and I am Vice President of Marketing and Sales at
- Oregon Steel Mills. I've been in the steel industry
- for 18 years, and the last three have been spent with
- 24 Oregon Steel.
- Oregon Steel has been in Portland, Oregon,

1	since the late 1960s and is the only remaining plate
2	rolling mill in the western United States. We're also
3	one of only two U.S. producers of armor plate for
4	military applications. Our armor products are used in
5	such applications as retrofit armor kits for the
6	Humvees, military police vehicles and inserts for
7	bulletproof vests that our ground troops wear.
8	In 1997, we invested approximately \$300
9	million in a Steckel combination mill designed to
10	produce world class quality cut-plate. Just as that
11	investment was nearing completion, the west coast was
12	hit with successive waves of unfairly traded imports,
13	which obviously led to these cases.
14	During this period, annual imports to the
15	west coast represented almost one-third of the total
16	consumption annually of the western 11 states. The
17	damage that was done to our financials during 1997 to
18	2001 was dramatic and almost to the point of no
19	return; so much so by 2003, despite antidumping and
20	201 relief, Oregon Steel Mills was in danger of
21	joining the long list of companies that was already in
22	bankruptcy.
23	However, the resurgence of the world plate
24	market late in 2003 led by economic growth and
25	development in China relieved import pressure on the

1	west coast and Oregon Steel and allowed us for the
2	first time in years to increase our prices to
3	profitable levels.
4	However, for us this one strong year of 2004
5	hasn't continued the same way in 2005. Massive
6	capacity expansions of cut-plate in China have changed
7	the world supply/demand dynamic. As China has become
8	more self-sufficient in supplying its own internal
9	plate needs, Asian countries have turned their focus
LO	towards the United States, and we have seen
L1	particularly large surges of imports to the west coast
L2	from countries not only named in these orders, but
L3	also from new countries like Thailand and Malaysia.
L4	The current annualized rate of imports from
L5	all countries to the west coast matches the highest
L6	rate since 1998. As a direct result of these imports,
L7	our cut-plate shipments are off by 25 percent versus
L8	the same period in 2004, and our prices are down
L9	almost \$120 per ton.
20	Unfortunately, our costs have not decreased
21	by that same \$120 a ton, and therefore our profits
22	have suffered significantly. We are fearful that if
23	these orders are rescinded that this trend will

Our management has had initial discussions 25

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continue.

1	about significant capital expenditures in our plate-
2	rolling facility in Portland, Oregon. However, if we
3	are again subjected to unfairly traded imports from
4	the countries named in these orders in addition to the
5	surges of imports that we have seen on the west coast
6	from the new countries like Thailand and Malaysia,
7	discussions of large capital investments will end
8	abruptly.
9	I am proud as part of the new Oregon Steel
10	management team that we were able to survive where
11	other plate mills such as Geneva could not. However,
12	I believe we're far from out of the woods. Therefore,
13	on behalf of the 1,400 employees at Oregon Steel mills
14	I am here to respectfully request that we keep these
15	orders in place. Otherwise I'm fearful that the
16	western United States could lose its only remaining
17	plate rolling mill, and the U.S. military could lose
18	one of only two producers of armor plate.
19	Thank you for the opportunity to testify
20	here today.

21 MR. KLINEFELTER: Mr. Chairman, members of the Commission, I'm Bill Klinefelter, Legislative and Political Director of United Steelworkers, and I'm here today to ask you to continue these orders on cutto-length plate from the subject countries. 25

22

23

1	We know the devastation that the industry
2	went through also in cut-to-length plate. We know
3	where it was. It was in the heartland Indiana,
4	Pennsylvania. We know that many people suffered. The
5	retirees suffered greatly because they lost their
6	retiree healthcare, and their pensions had be subsumed
7	by the PBGC.
8	But, primarily because of the foundation
9	that was laid by this Commission the union and the
10	companies got together and worked towards
11	consolidation and restructuring. We negotiated
12	agreements that were able to increase productivity in
13	the steel industry.
14	Now, there was suffering with this increased
15	productivity even with active employees. There were
16	20 percent cuts amongst those production workers and
17	40 percent cut amongst management, but we did increase
18	productivity. We increased it by 59 percent. Because
19	of this increased productivity and the other factors,
20	including these orders, we were able to become
21	profitable.
22	That profitability said to the union and the
23	companies we need to do something about these
24	retirees' healthcare which has been left behind and so
25	we created these voluntarily employee beneficial

1	associations	or VEBAs	as you	know	them	and	have	heard
2	about them be	efore in	testimon	у.				

Mittal USA has contributed to this date \$250 million to their VEBA, to the VEBA that they have with the union, and it's my understanding today that covers 80,000 of these retirees. Remember, it is important to continue the process of profitability because the VEBA contributions are dependent upon profitability.

We are going forward with people receiving benefits, and of these benefits of prescription drugs, supplemental Medicare and all the things that they were getting under the old contract it may be not as much, but at least it's a start and we'll try to increase it, but it's all dependent upon profitability.

As usual, the profitability in this industry is in a fragile situation. You have been told in testimony of the increasing global capacity both in Europe and in Asia. We believe that if these orders come off that we will see a decrease in prices. We will see the imports come in. We will see the subsidies continue, and what that will do is once again hurt this industry.

The union is here today once again to say we have done the job with these companies that you asked

- 1 us to do. Let us continue to do that job by keeping
- these orders in place.
- MR. SCHAGRIN: Thank you, Bill.
- 4 Chairman Koplan, members of the Commission,
- 5 as the Commission is aware about 60 percent of the
- 6 cut-to-length plate in the United States flows through
- 7 service centers on its way to its ultimate customers.
- 8 For that reason we are very pleased and honored to
- 9 have representatives of three of the largest service
- 10 centers in the United States here to testify.
- 11 They will both present their testimony and
- 12 be able to answer your questions during the question
- and answer and share their knowledge of the
- 14 marketplace with the Commission.
- 15 I'd like to invite Mr. Tom Ballou to present
- 16 his testimony.
- 17 MR. BALLOU: Good morning, Chairman Koplan
- and members of the Commission. For the record, my
- 19 name is Tom Ballou, and I am Director of Plate and
- 20 Flat Rolled Products for O'Neal Steel headquartered in
- 21 Birmingham, Alabama. I've been in the steel industry
- for 29 years, and I've been with O'Neal for 17.
- O'Neal has 26 full line service centers
- 24 throughout the United States concentrated in the
- 25 Midwest, the southeast and the Gulf Coast. At almost

1	all of these service centers we process plate that we						
2	receive from outside suppliers through a variety of						
3	means, whether it be burning, cutting, bending,						
4	shaping, performing other operations for customers in						
5	a wide variety of industries.						
6	These customers are in the auto and parts						
7	industries, agriculture and construction equipment,						
8	barge building, shipbuilding, rail cars and						
9	construction. At one of our service centers we have a						
10	cut-to-length line which allows us to cut coil plate						
11	into cut-to-length plate. We are one of the largest						
12	plate service center companies in the country.						
13	O'Neal Steel is not against imports. We						
14	have bought both domestic and imported product for						
15	decades. However, the reason I testified in the Plate						
16	cases in the late 1990s is that first imports from						
17	China, Russia and the Ukraine and then imports from						
18	these countries just inundated the U.S. market with						
19	massive quantities of plate at low prices.						
20	With O'Neal Steel holding several hundred						
21	thousand tons of plate inventory at any given time, we						
22	suffer significant margin hits whenever a surge of						
23	plate imports enters the U.S. market at depressed						
24	prices causing our inventory values to fall						

significantly.

1	In fact, O'Neal Steel grew through
2	acquisition over the last decade primarily by
3	acquiring smaller service center chains or individual
4	service centers that experienced serious financial
5	squeezes caused by this inventory devaluation and
6	which were unable to have the financial strength to
7	survive on their own.
8	If the world plate market was always going
9	to be in a fairly static balance between supply and
10	demand there would be no reason for me to have come to
11	Washington to participate in these hearings. However,
12	as a large buyer O'Neal has to follow not only what is
13	occurring in the U.S. market, but what is occurring in
14	the world market.
15	The significant demand spurt from China in
16	late 2003 and through much of 2004 certainly buoyed
17	the demand for plate and helped international
18	producers increase their prices. However, it is
19	pretty clear from what you read in the press that
20	China has brought on massive amounts of new capacity,
21	and the supply/demand situation has changed radically
22	in the last year.
23	I am here simply to ask on behalf of O'Neal
24	to have the ITC review the record here and take the
25	actions appropriate to prevent import surges from

- 1 occurring again. Excess capacity will want to find a
- 2 home in our markets because it cannot find enough of a
- 3 market in their own countries or in China.
- 4 Thank you for the opportunity to testify
- 5 here today.
- 6 MR. HELTZEL: Good morning. My name is
- 7 Robert Heltzel, president of Kenilworth Steel Company
- 8 located in Warren, Ohio.
- 9 Kenilworth Steel is nearly 25 years old, and
- 10 it specializes in the distribution of carbon and alloy
- 11 plates throughout the United States. Most of our
- 12 sales are within a 400 mile radius of Warren, Ohio,
- and our customers include OEM customers, fabricators
- 14 who use plate to make various products and other
- 15 carbon steel distributors.
- 16 Five years ago I appeared before you to
- 17 testify about the effects that unfairly traded carbon
- 18 steel plate imports from the countries under review
- 19 had had on my company, my community and my country.
- We had witnessed one of the largest and most rapid
- 21 reductions in plate prices in more than 30 years that
- 22 was caused by a surge of imports of dumped and
- 23 subsidized plate from these six countries.
- 24 Thanks to the affirmative determination of
- 25 this Commission, antidumping and countervailing duty

- orders were imposed. Unable to continue to sell at
- 2 unfairly low prices, imports from these countries
- 3 retreated from the market, providing much needed
- 4 relief to the domestic industry, as well as to
- 5 companies such as Kenilworth that purchased most of
- 6 their plate from domestic suppliers.
- 7 I am here today to tell you about the
- 8 continuing importance of keeping these orders in
- 9 place. As has been the case throughout our company's
- 10 history, Kenilworth Steel buys the vast majority of
- its plate from domestic producers.
- 12 If these orders were removed, there is no
- doubt in my mind that imports from these six countries
- 14 would rapidly return to injurious levels. In fact,
- 15 even with the orders in place your public prehearing
- 16 report shows that imports from these six countries are
- increasing once again.
- 18 Imports from other countries are also
- increasing, often at prices below U.S. producers'
- 20 prices. I received recent offers for imported plate
- at prices that are up to \$100 per ton below U.S.
- 22 prices. I used those offers to get a more competitive
- 23 price from my U.S. suppliers.
- 24 You have no doubt heard about by now what
- were the problems with delivery of plate last year,

- and that is correct. Why did this happen? Stretched
- lead times were largely the result of an industry that
- 3 had gone through a prolonged shakeout after being
- 4 injured by unfair imports on repeated occasions and by
- 5 a contraction in demand.
- 6 Geneva Steel and Gulf States went out of
- 7 business while Bethlehem declared bankruptcy and was
- 8 subsequently acquired by International Steel Group.
- 9 U.S. Steel left the discrete plate business.
- 10 Meanwhile, demand which had peaked in 1998 fell off by
- 11 some 40 percent in 1999. It was only in 2004 that
- 12 domestic demand began to rebound.
- 13 It should not be surprising that an industry
- 14 which was flat on its back for a number of years needs
- some time to get operations back in line with a
- 16 rebound in demand. However, based on my experience,
- 17 whatever delivery problems may have existed in 2004
- 18 have been addressed.
- 19 Today, orders are being filled in a timely
- 20 fashion. In fact, with the run up in demand last year
- 21 many distributors built up their inventories, and they
- are still working them down. Consequently, plate
- 23 prices have declined significantly in the last several
- 24 months. Since March of this year, base spot prices
- 25 have fallen more than \$100 per ton.

1	We saw five years ago how quickly domestic
2	prices for plate can collapse when unfair imports are
3	not restrained by antidumping and countervailing duty
4	orders. Keeping these orders in place will help make
5	sure that doesn't happen again. Removing these orders
6	will cause harm not only to the domestic industry, but
7	to customers like Kenilworth as well.
8	Thank you for your attention.
9	MR. RUANE: Good morning. My name is Frank
10	Ruane. I'm the Director of Corporate Purchasing for
11	Olympic Steel in Cleveland, Ohio. We have 12
12	processing and distribution facilities and employ more
13	than 825 workers. Last year, Olympic Steel celebrated
14	its fiftieth anniversary in business, and I'm pleased
15	to say it was a very good year for us.
16	I'm wearing two hats today. First, Olympic
17	is a plate processor. We take coil plate as it is
18	defined by these investigations and process it into
19	cut-to-length carbon steel plate and other products.
20	We have the capacity to process about 1.2 million tons
21	of cut-to-length plate.
22	At the same time, Olympic is a major
23	purchaser of plate and coil because our production
24	starts with coil plate that we buy from steel mills or
25	other sources. We purchase coil plate from most of

the major domestic mills, as well as from a variety of 1 trading companies representing foreign producers, more 2. 3 than 16 different sources over a recent period. are also a significant purchaser of discrete plate. 4 As Olympic is a large consumer of plate, I 5 6 can tell you that there is a significant price spread between the United States and the rest of the world on 7 plate products. The difference is very substantial and is directly related to the effect of these orders. 9 One thing I am certain of. That is, if the 10 antidumping orders covering plate are removed it will 11 absolutely change the pricing of plate. 12 Imports from these countries will be priced to attract business 13 away from domestic producers, therefore increasing the 14 15 already substantial supply in the United States. result will be a cycle of continuously lower prices. 16 I have no doubt about it. In fact, we are already 17 seeing numerous import offers from multiple sources. 18 19 As a buyer, I can also assure the Commission 20 that there is plenty of plate supply available today. In fact, in the strongest market in recent years, 21 2004, Olympic was able to increase its sales and 22 increase its inventory. Inventory also increased for 23 24 our industry as a whole. I found that there is always

plate available. The only real question is what price

- 1 the buyer is willing to pay.
- In 2004, with global demand very high,
- 3 especially in China, companies like mine and our
- 4 clients were willing to pay a lot more than the
- 5 artificially low historic price as the supply
- 6 supported their profitable growth. More was bought
- 7 than was needed, and some of that ended up in
- 8 inventory.
- 9 If the dumping orders go away, prices will
- 10 decline rapidly. When prices fall like that, the
- 11 value of my most important asset, current inventory,
- 12 falls right along with it. That hurts my company, its
- workers, its profits and its cash flow.
- 14 Finally, I can tell you that U.S. produced
- 15 plate and plate from import sources is a commodity.
- 16 It's always interchangeable. This applies to all of
- 17 the subject countries to these cases and most others
- 18 besides. These products all compete with each other,
- 19 and like any other commodity they compete based on
- 20 price.
- I very much appreciate the opportunity to
- share Olympic's views with the Commission. Thank you
- 23 very much for your attention.
- MR. PRICE: Thank you.
- That completes our direct presentation. We

- 1 would like to reserve any remaining time for rebuttal.
- 2 CHAIRMAN KOPLAN: Thank you, Mr. Price. I
- 3 want to thank the witnesses for their direct
- 4 presentation.
- 5 Let me say before we begin the questioning,
- 6 because of the number of witnesses if as you're asked
- 7 questions you reidentify yourselves each time it will
- 8 help the reporter.
- 9 With that, we'll begin the questioning with
- 10 Vice Chairman Okun.
- 11 VICE CHAIRMAN OKUN: Thank you, Mr.
- 12 Chairman, and let me join the Chairman in welcoming
- all the witnesses here this morning. We very much
- 14 appreciate you taking the time to be with us, many of
- 15 you to be with us again, to share with us information
- about your industry and to respond to our questions.
- 17 We very much appreciate it.
- 18 My first question would be to the industry
- 19 witnesses. Help me out a little bit on understanding
- the business cycle. I've read the data and heard the
- 21 testimony this morning talking about what I think has
- 22 come out of all of it, which is including the industry
- forecast that 2005 represented the peak of the
- 24 business cycle.
- 25 Mr. McFadden, I'm looking at you because one

- thing you said raises a question for me, which is, is
- the business cycle that you're describing as having
- 3 peaked now related to global conditions or U.S.
- 4 conditions? Help me separate it out.
- In other words, if you're making a forecast
- 6 based on U.S. market demand in the next -- whatever
- your business would use, the next two years, the
- 8 market demand versus supply/demand conditions
- 9 worldwide. Help me understand how you as a business
- 10 think about that in terms of describing the business
- 11 cycle and if they're different.
- MR. MCFADDEN: The business cycle moves, and
- 13 I think of it always as I drive a car and I drive a
- 14 boat. Cars move, but the road is steady. Boats move,
- and the waters move. That's what the business cycle
- is for me. Supply and demand are both fluctuating all
- 17 the time.
- 18 What we went through in 2004 was a
- 19 particular pattern of demand from end users that will
- last longer than any one year. You have steel mills
- 21 in the country that make plate. Those steel mills run
- on patterns. It's very difficult to stretch a mill to
- 23 full capacity and then to slow it down in short
- 24 periods of time, so the before and the after become
- all important in how we go about doing our business.

1	If we look through our mill, we started
2	making steel in 2000. We shipped less than 100,000
3	tons. In 2001, we shipped 500,000. In 2002, we
4	shipped 800,000. In 2003, we shipped a million. In
5	2004, we shipped 1.3 million, and in 2005 we should
6	ship 1.6 million. However, we won't ship 1.6 million
7	this year because we can't sell 1.6 million.
8	We've gone through a cycle where demand has
9	pulled at the same time supply has grown. Our mill
10	was built new. IPSCO has two mills that were built
11	new. Mittal has several plate mills, one of which was
12	turned on this year, so there's plenty of capacity in
13	the United States to handle the demand that rises and
14	shrinks over time.
15	I think the producers have the ability to be
16	able to move their facilities along with that just as
17	we are right now running at softer capacity rather
18	than trying to generate the huge tons to drive our
19	people, so we have employees who are at home.
20	With all that said, the bottom line for us
21	is our concern is the long-term, huge global capacity
22	that's being made in other countries. Ten million
23	tons of plate that comes into the market in the next
24	two or three years regardless of what we do
25	domestically with our facility will oversaturate all

- 1 the demand that we have here, and it will impact our
- 2 business.
- As I look forward, I'm very concerned about
- 4 where we go with the business cycle. I hope that
- 5 answers.
- 6 VICE CHAIRMAN OKUN: Okay. I'll move to the
- 7 next producer, but just maybe one follow-up for you,
- 8 which is then for the U.S. side, the U.S. demand side
- 9 and looking forward over the next two years or looking
- 10 forward in what you think is the reasonably
- 11 foreseeable future, do you see demand flattening,
- 12 growing?
- Do you see any opportunities in the wake of
- the hurricanes either in the energy field, the
- 15 construction field, that would provide opportunities
- 16 for increased demand?
- 17 MR. MCFADDEN: Yes. I really don't see
- increased demand coming in the next two years. I see
- demand being steady in the domestic business. I don't
- see the hurricanes as anything that's going to bring
- 21 about more business for our facilities.
- We make plate that goes into machinery and
- 23 capital goods. They've been very strong, but we're at
- the high end of the plate business right now.
- 25 VICE CHAIRMAN OKUN: Okay. Mr. Montross,

- 1 let me turn to you.
- MR. MONTROSS: I see the plate demand over
- 3 probably the next 12 months the same way I think Mr.
- 4 McFadden does as relatively steady.
- I think the issue comes that even though the
- demand has been fairly steady and what we would call
- 7 relatively strong that the potential of imports coming
- 8 back into this country with large surges, it wouldn't
- 9 matter really how good the demand was.
- 10 I think it would put a huge damper on the
- 11 market and cause the precipitous fall of pricing. I
- think that's what we're looking at coming at us if the
- imports do come in. Demand is steady.
- 14 As far as increased business from the
- hurricanes, I don't really see anything coming to us.
- We're relatively regionalized in the northwest, so
- 17 that would probably more affect the mills that are
- down in the south and southeast.
- 19 VICE CHAIRMAN OKUN: That might be the case.
- 20 You I know had mentioned the military portion of your
- 21 plate. I think we have figures on that in terms of
- 22 what percentage that is of your business, but looking
- 23 forward is there anything that you expect to change
- 24 with regard to that portion?
- MR. MONTROSS: It's a relatively small part

- of our business. You know, we've seen somewhat
- 2 increased demand in late 2005. Military armor is
- 3 generally placed further in demand.
- 4 Just for the record, most of our military
- 5 armor goes through distributor processors before it
- 6 goes to the final end use customer, but we've seen a
- 7 little bit of a pick-up in demand late in 2004, but we
- 8 don't expect to see any pick-up in -- excuse me. A
- 9 little bit in 2005.
- 10 We don't expect to see that same pick-up in
- 11 2006 at this point. In fact, the way I see it in my
- forecast it's slightly down as we move into next year
- 13 for us.
- 14 VICE CHAIRMAN OKUN: Okay. Mr. Tulloch?
- 15 MR. TULLOCH: Thank you. The way we try and
- look at the plate market in looking at our business
- 17 going forward is to try and separate out the actual
- 18 usage of plate in a process versus the inventory part
- 19 of it, which is the service center end. As was
- 20 mentioned earlier, more than 50 percent of plate
- 21 that's sold in North America goes through service
- centers.
- We look at the end users' plate in two ways.
- One is both the OEM accounts that we supply directly
- and have direct communication with, and then the MSCI

2	shipments of plate to their customers, the end users.
3	That demand has been relatively flat through the last
4	several years. It certainly has not peaked.
5	You know, we hear a lot about last year
6	being a record year, and it was in terms of shipments
7	from mills and supply, but the usage was actually
8	below the average for the last 25 years and has
9	remained around that level, which has a lot to do with
10	the sectors using plate.
11	We see that underlying demand being fairly
12	stable, but at a good level, and we think if anything
13	it will remain stable and perhaps pick up a little bit
14	as we see construction activity returning, for

publishes a very robust series of data on their

deferred some of their new barge building activities.

All of that is overwhelmed by the inventory changes. We did talk or there was some discussion earlier about what happened last year with allocation and plate on short supply, but through all of last year inventories were building even in that record year around a pretty stable demand, and that led directly to the circumstances through the summer.

Where those inventories were being worked off, prices were falling through that period in the face of people

example, as we see the barge builders starting who had

- 1 anticipating lower prices from import sources.
- 2 That's really the mechanism that causes
- 3 tremendous grief in our business is that you get --
- 4 through last year, had supplies been available
- 5 domestically in addition to what was available to
- 6 supply the demand, but more particularly unlimited
- 7 supplies from offshore or very large supplies, we
- 8 would have had an inventory we would have been working
- 9 off for years I'm sure, not unlike what happened in
- 10 1997-1998.
- 11 That is the big variable. That's the thing
- we're very concerned about. We spent a lot of time
- and effort trying to position ourselves to be less
- 14 vulnerable to that because we think it's real.
- 15 VICE CHAIRMAN OKUN: Okay. Mr. Insetta or
- 16 Mr. Fabina? I don't know who wants to take this one.
- 17 MR. INSETTA: Okay. Sure. Thank you. In
- 18 terms of the forecast for next year, I think this
- 19 industry sees it basically the same way. We all
- 20 expect next year to be a decent plate year within some
- 21 band of potential growth or the other direction, so
- it's going to be a decent consumption year.
- I think the main issue that we're concerned
- 24 about even with some growth next year is the fact that
- our capacity just within Mittal is underutilized. As

- 1 Larry Fabina indicated, our 110 mill opened to produce
- 2 more plate for what at the time was a growing
- 3 consumption, but now we're looking for orders, and
- 4 it's on schedule.
- I think the only thing I would add to what
- 6 has already been said is no matter what forecast you
- 7 look at, even if it's an aggressive forecast over the
- 8 next two years for growth, the capacity in the United
- 9 States and just at Mittal, just our capacity that's
- 10 unutilized, can handle any of the forecast growth that
- 11 you would see in any of the reports.
- 12 VICE CHAIRMAN OKUN: Okay.
- MR. INSETTA: Okay.
- 14 VICE CHAIRMAN OKUN: My red light has come
- on. I'll have a chance to come back to the service
- 16 centers. I would like to get your perspective as
- 17 well, but thank you very much for all those answers.
- 18 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 19 Commissioner Hillman?
- 20 COMMISSIONER HILLMAN: Thank you, and I,
- 21 too, would join my colleagues in welcoming back a lot
- of familiar faces -- it is good to have you back with
- us -- and welcoming a couple of new faces to this
- hearing this morning. We very much appreciate it.
- 25 If I could start first with the issue that

- we're going to hear a lot from the Respondents about,
- which is the issue of some of the specialty plate, in
- 3 particular X70 and plate for line pipe?
- 4 Let me start first with just making sure I
- 5 understand it. Mr. McFadden, I was intrigued by a
- 6 comment that you made that your new facility in
- 7 Hertford County is largely geared to commodity
- 8 product, and on the other hand described this issue of
- 9 shifting into making line pipe plate.
- Just so I understand it from the industry's
- 11 perspective, can you do that readily; just shift from
- 12 producing shipbuilding, commodity, other types of
- 13 plate, into making X70? Does it matter whether you're
- 14 an electric arc furnace product or a blast oxygen
- 15 product? Does it matter whether you've got a Steckel
- 16 mill or a reverse mill?
- 17 Help me understand, if you will, how readily
- 18 the domestic industry could shift into producing line
- 19 pipe plate, X70 or other specialty plate.
- 20 MR. FABINA: I can answer that. From Mittal
- 21 Steel's perspective, we have two plate mills at Burns
- 22 Harbor. The Burns Harbor plate mills are actually
- 23 designed to roll line pipe. It's a two stand mill, a
- 24 productivity basis. It's designed for high volume,
- 25 high productivity. We have entertained and presently

- we are entertaining an order over 100,000 tons.
- One of the reasons we brought on our 110
- inch plate mill is to take those surges -- and they
- are surges; they're either here or not here -- on and
- 5 take care of the customer.
- 6 When we only had the 160 inch plate mill
- 7 running six months ago an order that would come at us
- 8 for a sizeable amount such as I said, 100,000 tons
- 9 plus, I would have to take away some of the orders I
- 10 presently have or turn down orders from customers we
- 11 have on our books to take on an order like that.
- 12 With the restart of the 110 inch plate mill,
- and that mill as well as the 160 inch plate mill can
- make X70 line pipe. We've done it many times before.
- 15 For Berg Pipe we've made X70 line pipe. There's no
- issue with that. In fact, at the mill we really like
- 17 to run X70 line pipe because what it does, it's one
- after the other after the other of the same product.
- 19 My mill is basically a job shop without
- that. We have many, many customers, many, many sizes,
- 21 many, many dimensions. When line pipe rolls it's one
- 22 size, one gauge. It goes off my mill, goes on a
- railroad car, goes down to the barge and ships. It's
- 24 a nice product to roll.
- 25 COMMISSIONER HILLMAN: What are you

- 1 switching to do? Is it thickness? Is it alloy? Is
- 2 it the rolling? What is it that makes it uniquely
- 3 line pipe plate?
- 4 MR. FABINA: The thing that makes it
- 5 uniquely line pipe is the chemistry of the slabs and
- 6 the rolling process.
- We can roll line pipe any day of the week.
- 8 It's designed to the schedule of the customer when he
- 9 needs it. It has no mill changeover. It has no time
- involved to do that. If we have an order for line
- 11 pipe, it rolls next to our plain carbon grade.
- 12 There's no need or time to change over a mill.
- 13 COMMISSIONER HILLMAN: All right. Do others
- 14 want to comment on this issue? Mr. Montross?
- 15 MR. MONTROSS: Yes. We make on a very
- regular basis line pipe for our own pipe mill. We
- 17 have a pipe making facility in Canada called Camros,
- and we're building two spiral weld facilities at our
- 19 Portland plant.
- 20 We very quickly move in and out of making
- 21 line pipe because, as Mr. Fabina said, the orders come
- in surges and then they're not there. We've gone from
- anywhere from none of our production being line pipe
- to almost 50 percent of it being line pipe in any
- 25 given month.

1	COMMISSIONER HILLMAN: Now, do you sell it
2	into the merchant market
3	MR. MONTROSS: Yes.
4	COMMISSIONER HILLMAN: or is it all sent
5	to your Canadian facility?
6	MR. MONTROSS: We sell it into the merchant
7	market. We sell to other line pipe manufacturers in
8	North America besides the companies that we own.
9	COMMISSIONER HILLMAN: Okay. Can
LO	anyone comment then on this issue of why are we
L1	hearing from Berg and from Respondents that there is
L2	trouble getting line pipe product?
L3	MR. FABINA: I guess I could answer that one
L4	also.
L5	With the late 1990s, and I've seen the good
L6	years in the early 1990s, and I saw the bad years in
L7	the late 1990s in the plate industry. The early 2000s
L8	were tough also, but with that the companies
L9	rearranged themselves such as ISG and brought on the
20	companies that really were distressed. I worked for
21	Bethlehem at that time for 30 years.
22	Because these companies were shut down or
23	idled such as my 110 inch plate mill, it took time to

because it takes money, it takes time and it takes

1 people.

Through last year, we, number one, had to

bring on more slab making capacity within ISG. ISG is

kind of an interesting story in itself how it took all

these companies, and when you do that you need to know

what capabilities each one of these companies have.

For myself, I had to find out what capabilities did my new teammates have in making slab. Not all facilities can make all kinds of plate, so it's a trying process. We do trials to find out the quality from one of my teammates, may it be Wearton, or Sparrow's Point, or Cleveland to make the quality of slabs that are needed, so that takes time. The other one is it takes the ability to bring up new

facilities, so the west side of Cleveland was shut

down from I think the late 1990s and just replaced.

Actually, that mill was really restarted to give us enough slab supply to come on and to take care of the market. So that's a cost constraint. At the same time it was mentioned I think there was some feeding frenzy for plates that made the constraint a little more tough.

The last reason was I had the 110 inch plate mill available and I struggled, you know, when do I bring that mill back on? It was shut down in August

- of 2000. It was one of those things do you start it
- 2 or not start it, and when is the best time to start
- 3 it? I don't think there was no better time to get it
- 4 started than 2004.
- 5 The problem was I didn't have a quality slab
- 6 available to restart that mill any earlier. Today
- 7 there are slabs available because we did restart the
- 8 facilities that were required to make slabs. We do
- 9 have the 100 inch restart to make the plates. You may
- 10 ask why didn't we go outside to buy some of those
- 11 slabs? I did.
- 12 I went to our competitors in the United
- 13 States and bought slabs off them to take care of the
- 14 customers where we could not internally find the slabs
- 15 to do so.
- 16 COMMISSIONER HILLMAN: So the bottom line,
- 17 though, what I'm hearing you saying is that the supply
- is there now, but that there may in fact have been a
- 19 tightness before your 110 inch mill was able to come
- off and run at a high level?
- MR. FABINA: It was a slab supply not a
- 22 facility supply for plates. Yes.
- 23 COMMISSIONER HILLMAN: From the service
- 24 center perspective just so I understand it are any of
- 25 the service centers that are with us today selling

1	line pipe product, line pipe plate?
2	MR. PRICE: No. None of us are.
3	COMMISSIONER HILLMAN: Okay. Thank you. If
4	I could, though, stay with the service centers on this
5	issue of what has happened to imports of plate in
6	coils.
7	We've in other hearings involving plate
8	products had a lot of discussion about whether once
9	there was an order on cut-to-length product whether
LO	there has been any increase in the volume of imports
L1	in the plate in coils that would not necessarily be
L2	subject to an order.
L3	I'm just curious for those of you that are
L4	servicing plate in coils has there been a change from
L5	your perspective in the use of plate in coils as the
L6	result of an order that only covers discreet plates?
L7	MR. RUANE: From our perspective, no. The
L8	plate that we process from coil is generally a
L9	significantly different market from a thickness and
20	width standpoint as we would think of discreet, and so
21	for me almost exclusively the amount of plate that I
22	make from coil is really just a plate nomenclature.
23	The product that is a half inch and under
2.4	and 74 inches in width and under is typically bought

from what we would normally describe as a sheet mill,

- and so that product only carries the nomenclature of
- 2 plate when it's three-sixteenths through a half inch.
- 3 In reality it's a very different product than the
- 4 discreet plate.
- 5 COMMISSIONER HILLMAN: So you're saying that
- the demand for the product that would come off of a
- 7 plate in coil has been whatever it has been and
- 8 therefore there's no reason that one would shift into
- 9 it?
- 10 MR. RUANE: Yes, ma'am. That's kind of the
- 11 way I feel about it. I think that probably in the
- past as the technology has changed and kind of led to
- thicker and wider plate being made on hot strip mills
- that there is a substitution that took place many
- 15 years ago, but I think that we're beyond that and the
- 16 marketplaces are very different.
- 17 COMMISSIONER HILLMAN: Given that the yellow
- 18 light is on I will not come back to the issue of your
- 19 perceptions on the demand, but I know that we will
- 20 want to hear from that.
- 21 Thank you.
- 22 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 23 Commissioner Lane?
- 24 COMMISSIONER LANE: Good morning. Welcome
- 25 back to most of you.

1	Mr. Schagrin, I sort of feel like you never
2	left, and so I will start where I left off by calling
3	on you. I have a number of questions and if you're
4	not the proper person then you can direct them to
5	whomever you choose to answer them.
6	In looking at the financial data for both
7	the cost of goods sold category and the SGNA expenses
8	what expenses would you say are bearable or what would
9	normally vary directly with output? If these
10	questions maybe are better answered in posthearing
11	that would be okay, too.
12	MR. SCHAGRIN: Commissioner Lane, first it's
13	always good to be back at the Commission. I think
14	obviously we're usually back here more often in Sunset
15	reviews because there is the paucity of new cases, but
16	I'd be happy to start with that and then I think the
17	domestic producers can also answer.
18	For the mini mills, they are normally buying
19	most of their inputs on a spot basis, scrap, and then
20	they buy their energy on a spot basis as they operate
21	the mills, so really their cost of goods sold are
22	going to vary according to what's happening in the
23	marketplace for those costs and how much are
24	operating.

25

I think for the integrated mills they can

1	answer on their own. Mittal Steel and other
2	integrated mills they would tend to have more of the
3	raw materials purchased on a long-term contract basis,
4	but then their other costs would vary with their rates
5	of utilization. So I'd invite maybe one of the mini
6	mill spokesmen and Mittal to respond to that question
7	unless you'd rather do it in a posthearing brief?
8	COMMISSIONER HILLMAN: Well, also when they
9	answer I'd like to know what percentage of the cost of
10	goods sold and SGNA expenses do vary with output?
11	MR. TULLOCH: Certainly we can respond in
12	the posthearing brief with percentages, but the big
13	variables for us in the plate market at IPSCO John
14	Tulloch with IPSCO is scrap is the largest.
15	Energy is a large input cost, although we
16	tend to have that either hedged in the case of natural
17	gas or long-term contracts in terms of electricity so
18	we're not totally on the spot market, although we end
19	up there at some point. Then the other one is
20	alloying elements.
21	As the cost for our alloys any of the
22	imports of the steel making process like that have
23	seen rapid increases. Then more recently
24	transportation has become a major increase in cost
25	issue partly related to energy, but just availability.

- 1 So those would be the dominant ones and we can
- 2 certainly give you more detail in the posthearing
- 3 brief.
- 4 COMMISSIONER LANE: Okay. Does anyone else
- 5 want to take a --
- 6 MR. FABINA: Lawrence Fabina from Mittal
- 7 Steel. Talking for the integrated steels our costs
- 8 are driven much like the mini mills and the
- 9 nonintegrated, the cost of natural fuels, the cost of
- 10 alloys, the cost of scrap, the cost of iron ore.
- 11 Even though some of ours are internally
- 12 purchased from our sister companies we also buy a lot
- on the outside for those materials. Those are kind of
- 14 what they are when you make the product. The variable
- 15 cost, not a whole bunch out there that really varies
- 16 with the operation.
- 17 Even the people today, they're pretty much
- 18 fixed cost and that's how we look at the great expense
- 19 because our labor contract we have I know my people 40
- 20 hours a week. What becomes a variable is when the
- 21 orders become more significant and when I have to run
- 22 overtime. That changes and that becomes a variable
- 23 item.
- 24 Maintenance costs. You need to fix the
- 25 mills year in and year out. You start and let the

1	mills become irreparable that's just what they are and
2	you'll lose orders and you'll lose quality. A lot of
3	our costs today are more fixed than people think.
4	COMMISSIONER LANE: Thank you.
5	Does anyone else want to answer that?
6	(No response.)
7	COMMISSIONER LANE: Okay. Let me go to my
8	next question then. If subject imports increased to
9	the 1999 levels and displaced domestic production
10	would you be able to offset reduced revenue by
11	reducing expenses? If so, what portion of that
12	reduction would be reductions in payroll?
13	MR. TULLOCH: Well, clearly if pricing was
14	low down to the affect of all activity levels of
15	import quantities, and as you know there's a
16	multiplier so it doesn't take very much material to
17	lower the overall pricing structure, that is not
18	recoverable in terms of cost savings.
19	It tends to be independent. That's what we
20	saw last year. Last year was a very good year for our
21	company and that was all in the pricing area. We also
22	had our costs increase quite a bit, but our pricing
23	increased more. You can have the reverse as well
24	where your pricing drops a lot more and that's what we
25	saw right through the late 1990s, early 2000.

1	COMMISSIONER LANE: Mr. McFadden?
2	MR. MCFADDEN: Yes, ma'am. That's a very
3	good question. I think that what you have in the
4	steel plate business today is the lowest cost plate
5	business that's ever come about. The technology is
6	relatively new. We have synflaw casting, direct
7	charging, these are things that weren't practiced five
8	years ago, abundantly.
9	The integrated mills have renegotiated their
10	labor contracts, they've unloaded their legacy costs.
11	We're all low cost. The issue really for us is price.
12	When price erodes we lose money.
13	We work for hours and hours to squeeze out
14	nickels and dimes in our cost basis, but the rapid
15	price swings that we've been up against because of
16	excess supply from a global basis far outweigh
17	anything we can do anymore on a cost basis.
18	COMMISSIONER LANE: Maybe I should stick
19	with you then since we're going to talk about price.
20	The data before us shows relatively flat and low
21	prices from 1999 through 2003, but then a very big
22	increase in 2004 and the first half of 2005. There
23	has been testimony that prices have begun to fall, but
24	even \$100 per ton from the first half of 2005 leaves
25	net sales well above 2004 levels.

1	At what value do you see prices leveling
2	again if at all? What would you expect the affect of
3	prices to be if the orders are lifted?
4	MR. MCFADDEN: I would want to address the
5	actual value in a postbrief. I will say I didn't
6	speak into the cost issue that came up earlier because
7	I felt it had been addressed properly. Our biggest
8	cost is scrap and scrap substitutes and the price
9	swings that we saw in 2004 were driven in large part
10	by scrap and scrap substitutes, so they were offset by
11	cost increases that came into our facilities as well.
12	COMMISSIONER LANE: Mr. Insetta?
13	MR. INSETTA: Yes. Insetta, Mittal Steel.
14	I think the only thing I would add to what Mr.
15	McFadden said about prices being driven in part by raw
16	material cost is the fact that based on having the
17	dumping duties and orders in place we were also able
18	to for the first time in a long time price our product
19	based on demand.
20	In fact with the orders in place we did do
21	that. We did recover some of our increase in cost and
22	we did make a reasonable return.
23	MR. SCHAGRIN: Commissioner, I would just
24	add in response to your question because the second
25	nart was what would the affect of the imports he on

1	pricing?
2	I think the Commission has good data on that
3	from the original period of investigation in terms of
4	the impact of the dumped imports causing significant
5	price decline, but that would be particularly bad for
6	this industry going forward because as Mr. McFadden
7	spoke to earlier the costs in the industry have moved
8	up significantly.
9	In fact in the first half of 2004 the
10	average cost to control was \$676 a ton. Even though
11	scrap might go up and down I don't think anybody at
12	this table can foresee labor costs, energy costs,
13	transportation costs, fero-alloy costs falling very
14	significantly.
15	We seem to be locked in a higher cost
16	structure now because of what's going on in the world
17	economy, so the increased imports causing price

depression would be very severe in terms of its affect
on profitability for this industry.

COMMISSIONER LANE: Thank you. I will wait
for my next round.

Thank you, Mr. Chairman.

23 CHAIRMAN KOPLAN: Thank you, Commissioner.

24 Before we turn to Commissioner Pearson for

25 his questioning I understand that Senator Burr has

- 1 arrived?
- MR. BISHOP: That is correct, Mr. Chairman.
- 3 The Honorable Richard Burr, United States Senator,
- 4 North Carolina.
- 5 CHAIRMAN KOPLAN: Thank you.
- Welcome, Senator.
- 7 SENATOR BURR: Thank you very much, Chairman
- 8 Koplan, Vice Chairwoman Okun, Commissioners. I want
- 9 to thank you for giving me the opportunity to come in
- 10 and speak to you on this issue. I urge you to vote to
- 11 preserve the anti-dumping and countervailing duty
- orders on cut-to-length steel plates.
- I'm a proponent of free trade, make no
- 14 mistake about it, but I'm even a bigger proponent of
- 15 fair trade. Fair trade can only transpire if the
- 16 global rules are in fact followed. The opening of
- 17 foreign markets abroad has created export
- 18 opportunities for many U.S. companies raising profits,
- 19 employment and wages for industries that serve
- 20 expanding global markets.
- 21 Foreign companies should not be allowed to
- 22 enter our markets if they don't follow the same rules
- that everyone else must abide by. Maintaining these
- orders will help level the playing field and will also
- 25 help the United States continue to lead the fight for

- 1 free and fair trade.
- Nucor, which produces steel plate in
- 3 Hertford County and is headquartered in Charlotte,
- 4 North Carolina, is a great example of what free
- 5 enterprise can accomplish. The creativity of its
- 6 management, the hard work and diligence of its 400
- 7 plus employees created a state of the art steel mill
- 8 that can compete with anyone, and I repeat, anyone in
- 9 the world.
- 10 However, U.S. companies cannot compete
- against companies subsidized by their government
- 12 without regard to economics. The Department of
- 13 Commerce found that five of the six countries you're
- 14 reviewing have provided subsidies to their plate
- 15 producers. These subsidies amounted to tens of
- 16 millions of dollars and gave these foreign producers
- 17 an enormous and unfair advantage.
- The governments of France, Indian,
- 19 Indonesia, Italy and Korea essentially paid their
- 20 steel mills to sell plate in the United States of
- 21 America. These subsidies cost U.S. producers sales,
- 22 wages and investor profits. Indeed these subsidies
- 23 cost the entire American economy hundreds of millions
- of dollars, but more importantly thousands of American
- jobs.

1	The Commerce Department has found that if
2	these orders are lifted steel plate producers in these
3	countries will continue to benefit from these
4	subsidies. The international trading system has
5	certain rules, rules that all trading partners have
6	agreed on. The system only works fairly if everyone,
7	and I repeat, everyone follows the same rules.
8	If American companies continue to follow
9	these rules while their foreign competitors are
10	allowed to break them the result will be much like
11	what we saw before these orders were imposed, a surge
12	of unfairly traded imports. American companies will
13	be forced into bankruptcy and American workers will be
14	forced out of a job.
15	Mr. Chairman, I am confident that American
16	producers of steel plate can compete with anyone in
17	the world so long as they all have the same rules to
18	follow. The Commerce Department has indicated that if
19	these critical orders are removed the plate producers
20	in India, Indonesia, Italy, France, Japan and Korea
21	won't follow the rules.
22	By voting to keep these orders in place you
23	will be protecting free enterprise, free markets, free
24	trade and most importantly fair trade.

Mr. Chairman, I thank you and the

- 1 Commissioners for accommodating a schedule that's a
- 2 little bit tight today and this week, but clearly
- 3 knowing that a couple of my colleagues from the House
- 4 have already been here I think this morning hopefully
- 5 instills on the Commission exactly the importance we
- 6 feel the decision that this Commission will make
- 7 relative to this issue.
- 8 I again thank the Commission for their time.
- 9 CHAIRMAN KOPLAN: We thank you for your
- 10 testimony, Senator. Unless there are questions from
- 11 the dais you're excused.
- 12 SENATOR BURR: Thank you very much.
- 13 CHAIRMAN KOPLAN: Thank you.
- 14 Commissioner Pearson?
- 15 COMMISSIONER PEARSON: Thank you, Mr.
- 16 Chairman.
- 17 Permit me also to offer my welcome to the
- 18 panel. It's very good to have you here this morning.
- 19 As I've tried to understand this investigation one of
- 20 the things that's been most mystifying to me is the
- 21 significant decline in apparent domestic consumption
- over the time period for which we have information in
- 23 the staff report.
- 24 From 1996 until the present we've seen a
- reduction in the order of a quarter to one-third in

- 1 consumption of steel plate in the U.S. market. What
- 2 has been going on that's caused that?
- MR. TULLOCH: Perhaps I can start an answer
- for that. It depends what data you are looking at.
- 5 Certainly apparent consumption if that is the measure
- 6 has massive inventory swings and a lot of that
- 7 inventory of course in that 1997/1998 period which
- 8 took a long time to work off.
- 9 So clearly to the extent there's inventory
- 10 numbers in that apparent consumption series, if it's
- shipments plus imports less exports, would show those
- 12 sorts of fluctuations and of course that carried on
- 13 through that year. The other factor that's going on
- is that there is certainly shifting on the demand
- 15 side.
- One of the things that is of concern, we
- 17 correctly I think believe that we are totally world-
- 18 class in terms of our plate production with our mills,
- 19 Nucor's mills and the restructured domestic supply in
- 20 general, but I do worry a bit about some of the plate
- 21 consuming industries which themselves are where
- 22 there's a highly fair labor content and themselves are
- 23 under pressure from imports of products at that level,
- 24 too.
- So that's why we in our case certainly see

- the plate market as being a relatively stable market
- 2 in North America reflecting the activities within
- North America. I think the biggest swing, if the data
- 4 you're using is apparent consumption to find in the
- 5 conventional way, would be inventory changes.
- 6 COMMISSIONER PEARSON: Any other thoughts on
- 7 that question?
- 8 MR. HELTZEL: Commissioner, Bob Heltzel from
- 9 Kenilworth Steel. Warren, Ohio, is located equal
- 10 distance between Pittsburgh and Cleveland, and in that
- 11 30 mile corridor starting in 1998 and going on for the
- next four or five years the bankruptcies in the steel
- industry reeked havoc.
- 14 A lot of the fabricators, crane
- 15 manufacturers, OEM, rolling mills, equipment were
- 16 forced to file bankruptcy themselves and/or liquidate.
- 17 We are a single site warehouse, so I can
- only speak about northeastern Ohio, western
- 19 Pennsylvania, that area, but I could probably look at
- 20 just 40,000, 50,000 tons in that area of plate
- 21 consumption that was lost because of the bankruptcies
- of those companies attributable to the difficult times
- that the mills were having, and of course
- 24 traditionally that's were the mills were in the United
- 25 States as well as on the north end of Indiana.

1	From my perspective that's where we saw it
2	leave.
3	MR. BALLOU: Commissioner, Tom Ballou. I
4	was just going to say that we've seen a significant
5	number of our customers move their production offshore
6	where we were dealing with heavy construction people,
7	the Caterpillars of the world if you will, major
8	forklift manufacturers as an example where we did a
9	lot of work with them and they've moved their
10	production into Mexico or into China, and so we've
11	lost a significant amount of our business with those
12	customers due to that relocation.
13	COMMISSIONER PEARSON: Just a second, Mr.
14	Scott.
15	So even though U.S. manufacturing output has
16	continued to grow in a relatively strong way over this
17	period are you suggesting that the composition of U.S.
18	manufacturing output has shifted such that what we're
19	now making uses less steel plate?
20	MR. BALLOU: From a mills perspective I'd
21	say yes. I don't have enough of a global perspective
22	to kind of really answer that totally I guess, but
23	yes, that's what we've seen. Correct.
2.4	COMMISSIONER PEARSON: Mr. Scott?

25

MR. SCOTT: I'm an economist working with

- 1 Schagrin Associates. I think commenting from a
- 2 broader perspective over the last four to six years
- 3 we've seen really a massive collapse in manufacturing
- 4 overall due to rapid growth of imports of all kinds of
- 5 products and this has reduced demand for capital goods
- and other steel using, plate using industries.
- 7 So I think in part it's a macroeconomic
- 8 phenomenon related to the trade deficit.
- 9 COMMISSIONER PEARSON: Could you elaborate a
- 10 bit more? Am I incorrect to understand that U.S.
- 11 manufacturing output has continued to rise even though
- we've seen some decreases in employment? My
- understanding has been that in terms of labor
- 14 productivity has been so great that we have been able
- to sustain an ever larger manufacturing base with
- 16 fewer workers. Do I have it wrong?
- 17 MR. SCOTT: Well, I think that the long run
- 18 trends are somewhat different from your
- 19 interpretation. Historically we've seen rapid
- 20 productivity growth and manufacturing had the highest
- 21 productivity growth of any sector of the economy for
- the last 30 years and has maintained that level in the
- 23 last five or six.
- 24 What has changed is the demand for American
- 25 made products and the domestic content of those

1	products has fallen, so although output may have
2	recovered we're using a larger proportion of imported
3	inputs into those goods. Less of the production is
4	taking place here in the U.S. even though they're
5	selling a growing share.
6	That's part of where the productivity is
7	coming from.
8	COMMISSIONER PEARSON: Of course in this
9	investigation we've seen a really dramatic decline in
LO	imports of plate over this same period having fallen
L1	by about two-thirds. How does that square with the
L2	comments you just made?
L3	MR. SCOTT: Well, again, as your original
L4	question stated we've seen a decline in apparent
L5	consumption overall and that would affect imports as
L6	well as the domestic production, and it has. Both
L7	components of steel supply have been reduced.
L8	Of course in this case the orders in
L9	question have also displaced unfairly competing
20	imports and some of that production has shifted over
21	to domestic producers and has helped them as we've
22	seen in the last year or two.
23	COMMISSIONER PEARSON: Has there been any
24	shift away from cut-to-length plate in favor of coiled

plate that may have had some influence on the apparent

- 1 consumption numbers that we have?
- MR. BALLOU: Tom Ballou, again. In our
- 3 business, no. I'd say that is not an easy shift to
- 4 make. Just because it happens to be the same
- 5 thickness there's a lot of quality issues, there's a
- lot of productivity issues in our end of the business
- 7 that require us to use a discreet plate, so I'd say if
- 8 it has been a shift it's very, very negligible. I
- 9 can't speak for Frank.
- 10 MR. RUANE: No. I think our business is
- 11 very similar to Tom's. We've found pretty much the
- 12 same thing, that if switching occurs it's very minor
- on the margins.
- 14 COMMISSIONER PEARSON: What's the inventory
- 15 holding capacity of the U.S. steel plate sector? The
- 16 reason for asking is that Mr. Tulloch indicated that
- 17 inventory adjustments would explain most of the
- 18 difference in apparent consumption over the period of
- 19 investigation if I understood his comments correctly.
- Is that actually possible? Because we had
- 21 apparent consumption as high as about 9.8 million tons
- and a low as low as about 5.6, so you'd be talking
- 23 more than 3 million tons of inventory shift.
- MR. TULLOCH: Well, I think the ability to
- 25 store inventory is almost unlimited. This material

- can be stored in warehouses, on docks, in yards,
- anywhere. So clearly inventory will swing by those
- 3 magnitudes. If I could just make one comment back to
- 4 you.
- 5 The apparent dichotomy between as I
- 6 understand the general manufacturing statistics and
- 7 the plate industry is that plate is in a specific part
- 8 of the manufacturing sector.
- 9 It tends to be in the capital goods side in
- 10 the infrastructure building and that has not been
- where the strength of the economy was through much of
- the last period when the consumer goods were very
- 13 strong in the manufacturing sector, automobiles, flat
- 14 goods and those sorts of things, so there is within
- the manufacturing sector a differentiation of cost as
- 16 well.
- 17 COMMISSIONER PEARSON: Mr. Schagrin, given
- 18 that my light is changing are you able to --
- 19 MR. SCHAGRIN: I'll make it very quick,
- 20 Commissioner. Just to point out how much inventory
- 21 service centers can hold back in 1997/1998, I don't
- 22 remember the exact date, I visited Houston on a visit
- 23 to the customs port and there was an estimated million
- tons, one million tons, just at the port of Houston
- and several distributors yards are virtually all

- 1 imported plate.
- I mean, plate is very, very heavy compared
- 3 to its size. It's amazing how many millions of tons
- 4 you can store up.
- 5 COMMISSIONER PEARSON: Thank you very much.
- 6 My time has expired.
- 7 Mr. Price, are you very quick?
- 8 MR. PRICE: Yes. Just similarly for those
- 9 of us who prosecuted many of these cases in the late
- 10 1990s I think a number of the Commissioners remember
- 11 pictures of just hundreds of thousands of tons of
- various parts just sitting on the docks even when the
- importers reported no inventory. Just sitting there
- 14 all over the place.
- 15 It is just a massive problem, and there's a
- data collection issue that often exists in some of
- 17 these cases.
- 18 COMMISSIONER PEARSON: Thank you very much.
- 19 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 20 Commissioner Aranoff?
- 21 COMMISSIONER ARANOFF: Thank you, Mr.
- 22 Chairman.
- I want to join my colleagues in thanking the
- 24 panel for being here with us this morning and for your
- 25 testimony.

1	We have heard a number of the domestic mill
2	representatives this morning discuss and certainly
3	there's a lot of discussion in the record about
4	shortages that occurred principally in 2004,
5	controlled orders, allocations, different terms used
6	and yet if you look at our record and I can only
7	characterize the data generally in public the capacity
8	utilization numbers that we see don't appear on their
9	face to be consistent with the kind of shortages that
10	were reported and that many of you conceded did occur.
11	Can any of you gentlemen try and reconcile
12	those two situations for me?
13	MR. MCFADDEN: Yes. I would like to speak
14	to that. I order booked through the whole year of
15	2004 and I would not say that I felt that we were in a
16	shortage situation. What I went through was
17	controlling our order entry because of opportunistic
18	patterns that were evolving.
19	Basically inventories going from 2000 up
20	through 2003 were very full and people worked their
21	way to get rid of that inventory. We get into the
22	year of 2004, inventories were down, demand started to
23	pick up, people were aggressively buying. The
24	opportunity to gain if you can buy low and sell high
25	is tremendous.

1	We had buyers who were 5,000 ton a month
2	buyers and in a matter of two months they became
3	10,000 ton a month buyers. I don't believe they
4	generated 10,000 months of new business in a two month
5	period of time, I believe they seized the day to buy
6	10,000 tons believing the price was going to be even
7	higher two months later for whatever reasons.
8	So they opportunistically buy and then the
9	demand started to rise, and rise, and rise based on
10	the emotions of the year. 2004 was a good year, but
11	there was also a lot of aggressive buying that took
12	place and 2005 became a correction year because of
13	that.
14	COMMISSIONER ARANOFF: Well, Mr. McFadden,
15	let me just follow-up on that and then I'll invite the
16	others to comment, too.
17	I don't want to put it to you bluntly, but
18	it sounds like what you're telling me is that you
19	viewed it as sort of a more profitable and efficient
20	way to operate to not let your customers build up
21	their inventories and then maybe have them take
22	advantage of any subsequent price increases, but in
23	fact for you to kind of hold back and then maybe you
24	could benefit from those prices that might happen
25	later and that was a better strategy for you than

- 1 using more capacity.
- MR. MCFADDEN: Yeah. I'm very glad you
- 3 asked that. I would really want to discourage that
- 4 because that's exactly not what happened. Three of
- 5 the service centers that are here are large customers
- for our facility and I believe they'll be able to
- 7 support what I'll say. We increased our shipments to
- 8 our top 20 customers significantly through the year of
- 9 2004, our top 10 customers even more significantly.
- 10 We felt it was the right thing to do. These
- 11 people supported us through very difficult years prior
- to that and we wanted to enable them to be able to
- 13 continue to grow their business. We increased our
- shipments over 300,000 tons in the year of 2004. As I
- said earlier we could increase it another 300,000 tons
- in the year of 2005, but we're unable to do so because
- the business demand is not there.
- 18 So our desire in 2004 was to control our
- 19 entry so that we were able to sustain long-term
- 20 business partners as opposed to very short-term
- 21 opportunistic buyers.
- 22 COMMISSIONER ARANOFF: I appreciate that
- answer.
- Did any of the other mill representatives
- 25 want to comment?

1	MR. FABINA: This is Larry Fabina from
2	Mittal Steel, again. We're also at Burns Harbor. If
3	you take a look at the plate utilization of our
4	facilities in the year 2004 it was probably 50
5	percent. That's a pretty low number for the equipment
6	we have out there.
7	The reason for that is the mill has been
8	idle since the year 2000. To bring on a mill that's
9	been idle, the reason it's been idle is we didn't have
10	the demand, is that when you want to bring it on is a
11	very timely thing because number one it costs money to
12	bring that mill back on operation.
13	Number two and bigger so for me is hiring
14	people. I had the disappointment in 1998 when the
15	imports came on that I had to eye to eye face people
16	and tell them they had no longer had a job because the
17	business was no longer there. I didn't want to make
18	that same wrong decision again, nor this time I'm
19	making a mill start up that didn't have the
20	opportunity to stay rolling.
21	So I had to convince a lot of my managers it
22	was the right thing to do for us and for the United
23	States because I think the plate industry is very,
24	very vital to the inner structure of the U.S.A. So

most of last year we were less than 50 percent. I was

1	able to talk to our management at ISG, then through
2	Mittal that bringing on the facility at Burns Harbor
3	was the right thing to do and I firmly believe it is.
4	Again, it all depends on demand. Is the
5	demand going to be there going forward to take care of
6	the industry?
7	COMMISSIONER ARANOFF: Thank you.
8	Another related question regarding capacity
9	utilization. Trying to get a sense from all of you of
LO	what you consider to be an efficient capacity
L1	utilization level given your cost structure for
L2	producing this product.
L3	As you answer that I'm particularly
L4	interested in obviously there are a number of anti-
L5	dumping and countervailing duty remedies in effect,
L6	but in addition to that why the capacity utilization
L7	figures for the industry as a whole tended to be lower
L8	during the period of safeguard relief than they are
L9	now, so if you could comment on either of those two
20	questions? I guess they're only a little bit related.
21	MR. TULLOCH: I'd have to go back and look
22	at the statistic, but certainly the capacity
23	utilization in the industry was low through the
24	periods leading up to 2004. There was more capacity.

There was some capacity that was removed from the

- 1 market.
- 2 Of course that was significantly used up
- last year. I think if everybody had been able to buy
- 4 what they had asked to buy last year there would have
- 5 been massive over amounts of material going into the
- 6 system. Clearly everybody thought they had the same
- 7 order.
- 8 So without going through the records, but in
- 9 terms of what is a good capacity utilization level
- 10 each company operates in their own way and it's clear
- 11 that there is quite a bit of excess capacity globally
- 12 certainly, but within North America there's capacity
- available to take care of market swing.
- 14 COMMISSIONER ARANOFF: Thank you, Mr.
- 15 Tulloch.
- Did anyone else want to address my question?
- 17 MR. MCFADDEN: Yeah. Lawrence Fabina,
- 18 again, from Mittal Steel. One of the items we look at
- when we run our mills is the manning of those
- 20 operations. People are important. We don't over man
- 21 our facility and man it for the top side of business
- because we've seen the tops and the bottoms.
- 23 So at Burns Harbor what we do is when we man
- 24 a facility we under man it actually to a point where
- when the business is there we actually work the

- overtime. Then to be optimistic and say the business
- is always going to be there and run a facility we run
- 3 facilities in what we call turns. A turn for us is
- 4 eight hours.
- 5 We man our facility for basically 15 to an
- 6 operation. We work the overtime to take it up to 18th
- 7 and 19th to the 80 or 90 percent utilization rates.
- 8 The only reason we man it that way is because the
- 9 business goes up and down.
- If I over man it I've got a real problem
- 11 because I cannot pay the bills because part of the
- 12 plate business and especially in the integrated plates
- one of the biggest costs is just people. When you
- take on people you take on a big responsibility. So
- 15 what really drives us on utilizing those facilities is
- do we hire people or not, and how many do we hire.
- 17 COMMISSIONER ARANOFF: Thank you.
- 18 Mr. Kaplan, have you had a comment?
- 19 MR. KAPLAN: In terms of the pearl files
- 20 capacity utilization it increased because of exit of
- 21 certain facilities and increasing demand towards the
- 22 end of the period of investigation.
- 23 COMMISSIONER ARANOFF: Thanks. I see my
- 24 yellow light on.
- 25 CHAIRMAN KOPLAN: Thank you, Commissioner.

1	I want to thank the witnesses for all of
2	their testimony thus far and would remind you to
3	continue reidentifying yourselves as we go through
4	these questions.
5	I'm going to begin with Mr. Klinefelter.
6	Between now and 2008 will the USWA be involved in any
7	collective bargaining negotiations with any of the
8	U.S. plate producers?
9	If so will you provide me with the details
10	of those that are expected to occur including names of
11	companies, when negotiated agreements are likely to go
12	into effect and describe their significance including
13	the numbers of affected workers in each anticipated
14	set of negotiations?
15	MR. KLINEFELTER: The union will provide you
16	with all that data in writing. I don't know exactly
17	the dates. I'm not a contract negotiator and I don't
18	administer the contracts, but we can give you all of
19	that data.
20	CHAIRMAN KOPLAN: Thank you. That would be
21	helpful.
22	Now, I'd like to turn to the issue of
23	cumulation because I know I'll be hearing about that
24	this afternoon. I'm going to ask these questions of
25	counsel. I have a couple. First I'm trying to decide

1 wh	ether	Ι	should	exercise	my	discretion	to	cumulate	in
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- this set of <u>Sunset</u> reviews. For now I want you to
- 3 focus on France.
- 4 The GTS brief argues at pages 18 to 21 that
- 5 there are substantial differences in the conditions of
- 6 competition between France and the other subject
- 7 countries and therefore the Commission should decline
- 8 to cumulate subject imports from France with the other
- 9 subject countries.
- 10 They claim at page 20 that the conditions of
- 11 competition enjoyed by France are similar to those of
- 12 South Africa which the Commission decided not to
- 13 cumulate with other subject countries in our 2003 cut-
- 14 to-length plate review. GTS spends a fair amount of
- time in the current review detailing what they
- 16 consider to be those similarities.
- 17 Please respond to their argument. By the
- 18 way I dissented from the Commission and did cumulate
- 19 South Africa with the other subject countries in my
- 20 affirmative determinations in the 2003 review, and I
- 21 did the same in the stainless sheet and strip review
- last July as well, but I would like to hear from you
- on this because this is an issue that I've got to
- 24 decide with regard to this particular investigation.
- 25 So which of counsel would like to begin in

1	response?
2	Yes? Mr. Salonen?
3	MR. SALONEN: Chairman Koplan, thank you.
4	Eric Salonen, Stewart and Stewart. There are in fact
5	a number of differences between the record here
6	concerning France and the record concerning South
7	Africa. First of all to the extent that Commissioners
8	voted to not cumulate South Africa you had a record
9	that covered the entire South African plate industry.
10	That's not the case here. Second in the
11	original investigation that put these orders in place
12	the Commission found that in addition to the specialty
13	products, the X70 plate, there was also substantial
14	volume of other plate products coming in from France.
15	Third I believe counsel for GTS has
16	described France as being or GTS as being the same
17	sort of reliable supplier, stable supplier of plate
18	that the Commission found as one of the reasons for
19	not cumulating the South African producers, but that
20	argument overlooks the fact that in the latter part of
21	the period of investigation imports from France in
22	fact rose fairly quickly and rapidly, not consistent
23	with the conduct of what you would call a reliable,

So I think that there are in fact a number

stable supplier.

24

1	of facts that would distinguish the record here from
2	the record that was before the Commission there, and
3	of course as you point out even with the facts that
4	surrounded South African producers there was still
5	merit in cumulating them.
6	CHAIRMAN KOPLAN: Thank you.
7	Mr. Price?
8	MR. PRICE: Thank you. Alan Price, Wiley,
9	Rein & Fielding. One of the factors that GTS has
10	spent a lot of time on is talking about their
11	production of X70 plate and there's obviously
12	production of generic, more commodity product that
13	they make, but they ignore that.
14	What they never talked about in their brief
15	was production by the other subject suppliers of that
16	project. So you have to look at cumulation not only
17	vis-a-vis competition with the U.S., but potential
18	competition with the other subject suppliers. A
19	number of those subject suppliers make these qualities
20	such as Japan and Korea.
21	So we think there is significant overlap in
22	capability both with the U.S. and the subject

Thank you for that.

suppliers that warrant cumulation in this case.

CHAIRMAN KOPLAN:

Anybody else?

23

24

1	(No response.)
2	CHAIRMAN KOPLAN: If not let me ask one
3	follow-up. Assume strictly for argument sake that I
4	end up agreeing with GTS and decide not to cumulate
5	subject imports from France with the other five
6	subject countries. For purposes of the posthearing
7	will you provide what you consider to be the basis for
8	an affirmative determination as to France standing
9	alone?
10	If you could respond for the record I'd
11	appreciate that. I see heads nodding in the
12	affirmative, but just for the record.
13	MR. PRICE: For the record we will respond
14	in our postconference brief.
15	CHAIRMAN KOPLAN: Thank you, Mr. Price.
16	Mr. Stewart?
17	MR. STEWART: We will respond as well.
18	CHAIRMAN KOPLAN: Mr. Schagrin?
19	MR. SCHAGRIN: For the record, Roger
20	Schagrin, we will respond as well.
21	CHAIRMAN KOPLAN: Thank you very much.
22	Mr. Insetta, I'd be happy to hear from Mr.
23	McFadden and Mr. Ruane as well on this, data is
24	presented in Mittal's brief at page 23 and Exhibit No.

2 in support of your argument that average unit values

- of each country's exports of cut-to-length plate to
- the U.S. have been and continue to be higher when
- 3 compared with export prices to the rest of the world
- 4 and that this is likely to attract additional
- 5 substantial volumes of dumped and/or subsidized
- 6 imports from each of the subject countries in the
- 7 absence of the orders; however, Corus includes in
- 8 their brief data that they claim show that the U.S.
- 9 market is not higher priced than markets in Canada,
- 10 the EU and Japan.
- 11 For example they claim at page 8 of their
- 12 brief that taking into account the EU's transportation
- costs EU's prices are keeping pace with U.S. prices
- 14 and thus the U.S. is not more attractive than their
- 15 home markets. They refer us to their Exhibit No. 7
- 16 consisting of World Steel Dynamic's data showing world
- 17 prices for plate. Who is right?
- 18 MR. INSETTA: I think Eric Salonen will
- 19 answer that for us.
- 20 CHAIRMAN KOPLAN: Mr. Salonen, I'm
- 21 impressed.
- MR. SALONEN: I just need a moment to catch
- 23 up. I'm sorry. Could you tell me once again the
- 24 references in the Corus brief?
- 25 CHAIRMAN KOPLAN: The reference in the Corus

	1	brief	was	at	page	8	and	their	Exhibit	No.	7.	$Th\epsilon$
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- 2 reference that I referred to was the taking into
- 3 account the EU's transportation costs that claim EU
- 4 prices are keeping pace with U.S. prices and thus the
- 5 U.S. is not more attractive than their home markets.
- 6 MR. SALONEN: Well, if what they're talking
- about is the cost of shipping plate from Europe to the
- 8 United States I know that in the Commission's public
- 9 prehearing report it notes that the CIF cost for
- 10 France is about five percent which was the second
- lowest among the subject countries, so it would seem
- to me that in fact the cost of shipping plate from
- 13 France to the U.S. is actually very low.
- 14 I'm afraid I don't have their Exhibit No. 7
- 15 here, but we can certainly address that in more detail
- in the posthearing, but --
- 17 CHAIRMAN KOPLAN: That's the one that deals
- 18 with World Steel Dynamic's data.
- 19 MR. SALONEN: Yeah, but I also know that we
- 20 also have some Word Steel Dynamic data which we'll be
- 21 happy to submit in the posthearing that also shows a
- sharp decline in shipping costs in 2005 from Europe to
- the U.S. and we'll be happy to provide that.
- 24 CHAIRMAN KOPLAN: Okay. Thank you.
- 25 MR. SCHAGRIN: Chairman Koplan, this is

- 1 Roger Schagrin. I would just say because I did review
- their Exhibit No. 7 prior to this hearing and I do
- 3 have it in front of me now that I think the problem
- 4 with Corus' argument is that it is applicable in 2004
- 5 looking at the data, but as we progress in 2005 and in
- 6 the most recent months their analysis of their own
- 7 data is not applicable.
- 8 Their own World Steel Dynamic data they
- 9 utilize is showing that the U.S. prices are
- 10 substantially higher than the European and Asian
- 11 prices and I think that's really the agreement of all
- 12 the other parties in this proceeding is that the real
- major differences in prices between the U.S., Asia and
- 14 Europe have really developed very, very strongly
- during the course of 2005.
- 16 CHAIRMAN KOPLAN: Thank you.
- 17 Mr. Stewart and Mr. Kaplan had their hands
- 18 up. If you can do it quickly? I see my light's about
- 19 to come on.
- 20 Mr. Stewart?
- MR. STEWART: I think supplemental to what
- 22 Mr. Schagrin said is that if you take a look at what
- 23 has happened in China on the import side as their
- demand has shrunk prices have dropped close to \$300
- 25 from a wide variety of exporters including exporters

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- 2 misconception that if they have an option they'll ship
- 3 to the European union.
- 4 Even if you accepted their premise there
- 5 would have to be the demand there to accept the
- 6 volume. There's a lot of volume being pushed back
- 7 from China for these countries that have to find a
- 8 home or their utilization is going to go down, and
- 9 what the data in the record already show is that
- they've been more than happy to drastically reduce
- 11 prices to make that happen.
- 12 CHAIRMAN KOPLAN: Mr. Kaplan?
- 13 MR. KAPLAN: I think the appropriate way to
- 14 analyze this --
- 15 CHAIRMAN KOPLAN: If you can keep it brief?
- MR. KAPLAN: -- is to look at where they're
- 17 selling at the lowest price they're selling at and to
- determine if the U.S. price is higher. If it is they
- 19 would shift from the lowest export market they're
- 20 selling to here.
- 21 The Commission has concluded that in other
- 22 cases and the facts have shown that we are higher
- 23 priced than where they sell on their lowest priced
- export market, so you would expect imports to be
- 25 shifted to the U.S. market.

1	CHAIRMAN KOPLAN: Thank you for that.
2	Mr. Price, first you had one finger up and
3	then two. Is that one second or two seconds that you
4	need?
5	MR. PRICE: Probably three.
6	CHAIRMAN KOPLAN: Go ahead.
7	MR. PRICE: Real quickly.
8	CHAIRMAN KOPLAN: Yes. Real quickly.
9	MR. PRICE: We tracked pricing frankly from
10	a number of sources, CRU maps, steel business briefs,
11	Steel Week, World Steel Dynamics, AMM, constantly in
12	looking at this as we analyze this. It all shows the
13	U.S. is the highest priced market for these products
14	in the world and for frankly most products.
15	Yesterday's steel brief, Steel Day, I won't
16	read you the exact quote from the Russians, but I've
17	got to tell you they're essentially telling us they're
18	out of China for all products, they're out of
19	southeast Asia because China is now exporting and
20	displacing them. They're looking for a home.
21	The Indians, this is in today's The Steel
22	Business Briefing, is essentially saying they're going
23	to have to start looking at dumping cases because
24	they're imports are up 84 percent. There's just this
25	massive global shift going on, and this capacity has

- 1 to find a home and our profit market is just the most
- 2 attractive out there. It's that simple.
- 3 CHAIRMAN KOPLAN: Thank you. I appreciate
- 4 the Commission's indulgence. Before I turn to Vice
- 5 Chairman Okun I understand that Mr. Klinefelter has to
- 6 move on. Is there any objection before we start the
- 7 next round to releasing him?
- 8 (No response.)
- 9 CHAIRMAN KOPLAN: If not you're excused.
- 10 VICE CHAIRMAN OKUN: I wanted to go back to
- 11 the representatives from the service centers to just
- get you to respond on the question that I posed to the
- producers with regard to the business cycle and where
- 14 you see demand in the reasonably foreseeable future,
- 15 along with your comments on the supply side as well if
- 16 you could?
- 17 Start back there with Mr. Ruane.
- 18 MR. RUANE: From a business cycle standpoint
- 19 what I mentioned in my statement was that 2004 was a
- 20 good year for Olympic Steel. It's really been the
- 21 only good year at Olympic Steel since I've been, which
- is 1998, so we have been extremely challenged
- throughout 1998 through 2003 and we're very fortunate
- to have a restoration of reasonable pricing in 2004.
- 25 From a future standpoint I think that the

1	major change in prices from 2003 to 2004 are largely
2	about an incredible change in demand as well as stress
3	on the world's ability to supply raw materials for
4	steel making. I think that from a pricing standpoint
5	all of that is in jeopardy from a capacity standpoint.
6	As China begins to basically feed itself it
7	changes all the dynamics that brought about the change
8	in 2004. As they make enough steel and they don't
9	need to absorb the balance of the world's excess then
10	I can see nothing except more and more supply on the
11	marketplace and a corresponding effect of pricing.
12	VICE CHAIRMAN OKUN: Mr. Heltzel?
13	MR. HELTZEL: Yes. As far as Kenilworth
14	Steel is concerned we not only believe but we are
15	experiencing adequate supply on the products that we
16	do carry in inventory.
17	As far as the economy is concerned and what
18	we're projecting for 2006 I hate to be a contrarian,
19	but again, I'm from an area that is not experiencing
20	any growth, if anything the exact opposite, but we are
21	anticipating and planning for recession to start
22	probably in the second quarter with the rise in the
23	interest rates and what we believe are some serious
24	energy costs that are going to have to be dealt with.

With that in mind we'll probably be impacted

1	even more so if a tremendous amount of foreign plate
2	comes in, but unfortunately I'm not as optimistic as
3	the other two.
4	VICE CHAIRMAN OKUN: Mr. Ballou?
5	MR. BALLOU: I'd say overall our business
6	cycle probably is shorter than the mills that we do
7	business with. We typically have to respond quicker
8	to our manufacturing base based on what's happening in
9	their production lines or if in fact they're moving
LO	production away.
L1	Even though somebody might move to Mexico
L2	we've invested in processing equipment and it's our
L3	job to go out and find another manufacturer out there
L4	who maybe is manufacturing parts on their own and
L5	wants to get out of that part of their business and
L6	become more of an assembler and a seller.
L7	To the Commissioner's previous question
L8	that's probably what we've seen the most of and that
L9	is that even though there's a lot of manufacturing
20	left in this country there's not as much first and
21	second stage manufacturing I don't believe, there's
22	more assembly and marketing.
23	John Deere might sell just as many tractors
24	in this country, but they're doing less and less parts

manufacturing in that area. So I think our cycle is a

- 1 little shorter. I would say that as far as supply
- 2 goes we feel comfortable. I don't know if the mills
- 3 feel comfortable with their backs to us sitting back
- 4 here.
- 5 We do business with them every day and I'm
- 6 happy to support them, they've supported us, but at
- 7 the end of the day we'll go put our war paint on and
- 8 go do business. The supply will be what it is and we
- 9 hope it's with them.
- 10 VICE CHAIRMAN OKUN: Appreciate those
- 11 further comments.
- Now, if I can turn to the global market and
- I think I'll have to turn to probably the economists
- and counsel to comment just on what is on the record
- thus far and to ask for your help in developing the
- 16 record for posthearing.
- 17 With regard to global production, and
- 18 capacity and consumption we've heard a lot this
- 19 morning about China and the change there and I think,
- 20 Mr. Price, you've got these charts, which is the only
- 21 thing as I'm looking through this record, public that
- 22 I think I could hold up.
- 23 If I look at this chart on global plate
- overcapacity, and your source's tabulation capacity
- increase announcements and something else that was

1	bracketed, so there's something bracketed in terms of
2	your sources which I understand and you commented on a
3	number of sources, if I look at the data that we have
4	thus far in the staff report, which is the global
5	market on 424 and 425, the production and consumption
6	statistics we have there, and again, information
7	itself is bracketed and the sources are bracketed and
8	we actually have two different sources tracking
9	production and consumption, when I look at those, and
10	again, realizing these are different sources what I
11	need is some help posthearing because if I look at
12	those numbers and look at 2003, 2004, 2005, 2006,
13	2007, 2008 and just look at where there is
14	overcapacity between those two numbers, production and
15	consumption, there is some and it existed the entire
16	time.
17	It goes up in 2003 and 2004, 2005 and 2006
18	don't look much different than 2003 and 2004, 2007 is
19	up a little and 2008 goes down, but in all that this
20	shows increasing consumption. So again, help me put
21	in perspective the arguments you're making with regard
22	to China specifically in a growing global market by at
23	least all these accounts.
24	If you disagree with this obviously we'll
25	need to see that in posthearing as well. Put that in

- 1 perspective, and also with regard to the subject
- 2 countries because while we don't have questionnaire
- data I'd like you to comment with regard to France and
- 4 Italy in particular on whether they have any need to
- 5 seek additional markets if they weren't in China in
- 6 the first place.
- 7 I'll start with you just because of this,
- 8 but I would like other counsel and your economist to
- 9 comment to the extent they can in the public hearing
- 10 and then also to address it posthearing.
- 11 MR. PRICE: Certainly. As the Commissioner
- is aware there is an extensive exhibit and compilation
- of capacity on plate put together in our brief and
- it's probably the single most comprehensive collection
- 15 that exists in the world at this point, although some
- others might have a little bit more because we have
- 17 carefully tracked and assembled this.
- We've also assembled relevant demand
- 19 projections from published sources and no matter what
- 20 set of data you use with regard to plate we believe,
- 21 and I have to say I can't comment on this one publicly
- because I just can't look at it right now, but when
- 23 you look at the reliable amount of new capacity coming
- onboard and the amount in China is not fully
- documented by many sources bluntly, okay, it's missed

1	or they get parts of it because it's so hard to fare
2	it out and we've fared it out it just outstrips any
3	growth in demand.
4	Demand growth globally according to most
5	sources is moderating to slowing out there. We'll
6	provide a complete discussion of that in our
7	posthearing brief. I would say that this is not a
8	phenomenon unique to plate, although the data we are
9	basing our analysis on is entirely focused on the
10	plate market.
11	With regard to export dependency I think
12	there's extensive data in the record on the export
13	dependency of a number of these countries including
14	France and Italy. We'll again comment on the
15	posthearing brief, but I'm sure other counsel may have
16	specific comments on that.
17	Because of export dependency of these
18	countries as you see this global shift, as China
19	builds more capacity, as Korea builds more capacity,
20	as Japan builds more capacity, as India builds more
21	capacity, everyone who was serving various markets in
22	exports is just being spliced.
23	The price pressures are building throughout
24	all the global markets. The Russians are basically

saying they're getting priced out by the Chinese. The

- 1 Indians are threatening dumping cases right now. The
- 2 Russians in other contexts are already saying that
- 3 prices are heading down on numerous products because
- 4 of these capacity situations.
- 5 So we'll detail our response in our
- 6 postconference brief, but that's a quick summary of
- 7 it.
- 8 VICE CHAIRMAN OKUN: My red light has come
- on, so I'd be willing to have a chance to discuss it
- 10 some more, but I'll come back in another round or
- 11 after for more posthearing. Thank you very much for
- 12 those comments.
- 13 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 14 Commissioner Hillman?
- 15 COMMISSIONER HILLMAN: Thank you.
- I wanted to follow-up a little bit on the
- 17 questions that the Chairman was asking with respect to
- 18 cumulation and would ask a couple of questions one
- 19 that the Vice Chairman just ended with, which is
- should we be viewing France and Italy differently in
- 21 that they have not been traditional suppliers into the
- 22 Chinese market and therefore whatever is happening in
- 23 China arguably isn't going to result in a push from
- Italy or France into the U.S. market?
- MR. SCHAGRIN: Commissioner Hillman, this is

- 1 Roger Schagrin. Two points. First and I think we'll
- 2 be able to put this into the data in the posthearing
- 3 briefs is that the Europeans certainly were major
- 4 participants in terms of exports to the Chinese market
- 5 in 2003-2004 period.
- 6 COMMISSIONER HILLMAN: When you say
- 7 Europeans are you making any distinctions in terms of
- 8 France and Italy?
- 9 MR. SCHAGRIN: We're going to segment that.
- 10 We'll address that in the posthearing, so I'm talking
- in general. I believe that since France and Italy
- represent substantial parts of the European plate
- industry that they were participants as well and of
- 14 course everyone has seen their exports to China
- decline significantly, so we'll adjust that.
- We don't think -- while France and Italy may
- 17 not have participated in the China market to the same
- 18 extent as say Korea and Japan or even India and
- 19 Indonesia they were still participants and the
- 20 collapse of the China import market will affect them
- just as others. It's just a question of degree. I
- think it's best that we address the specifics in our
- 23 posthearing brief.
- 24 COMMISSIONER HILLMAN: As a general matter I
- 25 would ask you to do a full briefing on this issue of

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1	CUMU	l a t	$1 \cap n$

2	One of the factors that was raised very
3	significantly in the response brief, but was also
4	raised in the other instances in which the Commission
5	has exercised its discretion not to cumulate in a
6	Sunset review was the issue of whether the imports had
7	been overselling, predominantly in the original
8	investigation, the import trends during the original
9	investigation as well as, again, the arguments that
10	were made with respect to France in the original
11	investigation in terms of selling more specialty niche
12	products as opposed to the more commodity grade
13	products.
14	So if all of that can be addressed? I mean,
15	obviously if I step back and look at the cases in
16	which countries have not been cumulated in <u>Sunset</u>
17	cases obviously cumulation was mandatory in an
18	original investigation and to some degree what I think
19	the Commission is sort of questioning is okay, now
20	that you get to a <u>Sunset</u> review where cumulation is
21	discretionary had you had discretion in the original
22	investigation would you have cumulated them?
23	If the import volume trends are quite
24	different, the pricing is different, the product mix
25	is different, those may be arguments for why you would

- 1 not have cumulated in an original investigation. You
- 2 had to legally, but now should we be looking at this
- 3 differently?
- 4 So I would ask counsel to brief that in
- 5 their posthearing brief.
- 6 MR. SCHAGRIN: We will do so. I think Mr.
- 7 Stewart has a comment.
- 8 COMMISSIONER HILLMAN: I'm not sure that
- 9 microphone is on, Mr. Stewart.
- 10 MR. STEWART: Excuse me. I'm sorry. In
- 11 Exhibit No. 2 of our prehearing brief we do include
- 12 export statistics from each of the countries that are
- 13 subject to review and show the destination to which
- 14 exports in fact go.
- 15 If you take a look at Italy in those
- 16 statistics what they show is to China a growing volume
- of tonnage through 2004 where it's around 51,000,
- 18 52,000 tons and that drops to zero in the first half
- of 2005, so at least with regard to Italy.
- There's also some exports from France to
- 21 China, so to respond to your question immediately with
- regard to is the China factor relevant here, yes, the
- 23 China factor is relevant here. Whether it's as large
- as it might be for Korea or Japan the answer would be
- 25 no, but it is still a factor here where there's a lot

- 1 of tonnage.
- 2 Looking at the average unit value of the
- 3 product identified as plate going to China from Italy
- 4 the average unit value in 2004 was just a little over
- 5 \$200 a ton.
- 6 COMMISSIONER HILLMAN: I appreciate that. I
- 7 will look forward to those responses in the
- 8 posthearing brief. If I can then turn also to another
- 9 issue with respect to the vulnerability of the
- 10 industry. We've had a fair amount of discussion in
- 11 terms of the financial position, but I'm curious on
- 12 the issue of productivity gains.
- 13 Obviously if we look over this period that
- 14 we've looked at there has been a tremendous increase
- in productivity across the board. Some of it we've
- seen, whether it was inefficient capacity, we've
- 17 certainly seen obviously some closures as well as some
- new Greenfield facilities that are presumably among
- 19 the most productive facilities.
- 20 On the other hand I watched this trend and
- 21 we see, again, these huge productivity gains until you
- 22 hit first half of 2005 data in which point it looks
- like it's leveling out. Is that your sense that we
- 24 have now if you will peaked out?
- 25 You've squeezed all of the cost

1	inefficiencies or other things out and on a going
2	forward basis we shouldn't be looking for further
3	productivity gains, or is there anything either on the
4	labor side or the technology side that would suggest
5	on a going forward basis that we would continue to see
6	significant increases in productivity in plate making?
7	MR. TULLOCH: I'll speak for IPSCO John
8	Tulloch one of the minimills. We wouldn't expect
9	the massive shift in productivity that has taken place
10	over the last few years to continue. There was a
11	structural shift there. So the big productivity gain
12	came through newer equipment laid out in different
13	ways and operated in different ways.
14	We clearly expect all of our operators to
15	continue productivity gains in terms of throughput,
16	high yields, and those sorts of things. We would
17	expect incremental gains going forward.
18	In 2005, as one company, we have very
19	consciously taken some time in the mills. We have now
20	had to shut down three times for hurricanes, but in
21	addition, we've used system that time to do
22	maintenance work, employee training because the market
23	was a little soft, and rather than just trying to
24	pound material out into the market, we have used that
25	time improve facilities, which, by itself, will give

- 1 us some more incremental productivity gain but not of
- the magnitude we got by building the new facility.
- 3 COMMISSIONER HILLMAN: Okay. Are there
- 4 others? Mr. McFadden?
- 5 MR. McFADDEN: Yes, ma'am. We would do very
- 6 well to produce more plate at our facility. We would
- 7 have lower costs, we would have more efficiency, we
- 8 would run better, and we would have better maintenance
- 9 cycles. Our employees would like to make 1.6 million
- 10 tons of finished plate. They are not able to. They
- 11 wait for me in the parking lot and inform me of that
- 12 every day. So there are more gains for us, at least,
- 13 at our facility. I believe the only things that stop
- 14 us are the ability to sell the product in a
- 15 competitive marketplace, given the domestic capacity
- and the import steel that's available.
- 17 COMMISSIONER HILLMAN: Okay. But in terms
- of major changes, yours is purely an issue of
- 19 spreading your fixed costs over a greater amount of
- 20 production, as well as your labor costs. It's not
- 21 something new coming on line that would significantly
- 22 change your productivity.
- 23 MR. McFADDEN: No. There is no new --
- 24 actually, I shouldn't say that. There are things that
- we would do differently. We would add capacity in

- 1 certain products, in heat treatment and things like
- that, but at this time, I don't feel that that's a
- wise investment, given the capacities that are already
- 4 available.
- 5 So there are things we would do. At the
- same time, we're in a half a swing. We're not playing
- 7 to our full capability.
- 8 COMMISSIONER HILLMAN: Do others want to
- 9 comment? Mr. Fabina?
- 10 MR. FABINA: Yes. Through the last four or
- 11 five years, I think the productivity gains were really
- made, for Mittal essentially, through job changes for
- our hourly employees. These people are doing more
- jobs more efficiently than before. The equipment is
- run at pretty much the speed it was run previously.
- I think the next change that's going to take
- 17 place for us would be new equipment being brought on
- 18 line that would actually now improve our tons per
- 19 hour. Now, you can take a look at efficiencies. It's
- 20 man hours per ton. That's one way of looking at it,
- 21 and that's what I think we have accomplished over the
- 22 last three or four years. The next one is tons per
- 23 hour, and that comes with the equipment, but before
- 24 companies like ourselves to reinvest that money into
- 25 the business, we need to feel that that business is

1	going to be there in the future, and that's why these
2	cases are very important to us.
3	It's big money. It's millions and millions
4	of dollars, and you don't want to be going and putting
5	that money in in two years when you're ready to run
6	the equipment like we've done. Nucor and IPSCO put in
7	facilities at big dollars in the year 2000, and it
8	didn't return for four years later, and that's what
9	we're facing today; the next change is equipment.
10	COMMISSIONER HILLMAN: Okay. I would ask
11	counsel for post-hearing briefs in light of this issue
12	of what we're seeing in the productivity gains, what
13	you would suggest that that ought to tell us about the
14	vulnerability of the industry or how these changes
15	have affected the industry's ability to withstand
16	import competition now that we are looking at data
17	that would suggest a much more efficient, much more
18	productive industry today than we saw at the beginning
19	of the period of investigation, what that says to us
20	as we undertake the analysis in terms of
21	vulnerability. Thank you.
22	CHAIRMAN KOPLAN: Thank you, Commissioner.
23	Commissioner Lane?
24	COMMISSIONER LANE: Thank you, Mr. Chairman.
25	Mr. Schagrin, I need to follow up with an

- 1 answer you gave me in my first round. I believe, if I
- 2 heard you correctly, and it was sort of a delayed
- 3 reaction as to what you had said before I comprehended
- 4 it, you said that the costs of goods sold were
- 5 approaching \$676 per ton, and in looking at the
- 6 tables, I do not see that, so could you perhaps
- 7 further explain that answer?
- 8 MR. SCHAGRIN: Commissioner Lane, I'm glad
- 9 you asked me; otherwise, I might have had to interrupt
- someone else's answer to one of your questions because
- I caught my mistake as well. I had referred, in
- 12 looking at the C tables, I had referred, in going
- through the tables, to a COGS number for the
- 14 processors and not for the producers, and I see, even
- though the changes are along the same lines of a
- 16 couple of hundred dollars a ton from '03 to '05, the
- 17 number for producers is up to \$560 a ton for the first
- 18 half of '05, so I wanted to correct that error. I was
- 19 looking at the wrong C table. But the analysis still
- 20 applies; I just had picked the wrong number. Thank
- 21 you for giving me the opportunity to correct myself.
- 22 COMMISSIONER LANE: Okay. Thank you.
- 23 Mr. Fabina, you said in your opening remarks
- that you considered the industry a capital-intensive
- industry, and I would like to know how you measure the

- 1 level of capital intensity.
- 2 MR. FABINA: The facilities we have at Burns
- 3 Harbor; they are 30 to 40 years' old, those
- 4 facilities, and capital for those facilities -- no
- 5 matter what it is you buy in big capital in big
- 6 industry, it's a lot of money. Replacement of a crane
- or even taking down of a crane; these don't come
- 8 cheaply.
- 9 At our Gary works, there was a sort of
- 10 decapitalization because we had too many cranes at our
- 11 Gary facility, and we decided to take one down because
- 12 sometimes too many is actually a hindrance. Just to
- remove a piece of equipment, it ended up being
- 14 \$75,000. But to put the equipment into an industry,
- one of the ones to look at is things that will produce
- more faster, and those things, such as mill edger
- 17 equipment that we looked at under Bethlehem Steel
- 18 years ago, these are things that cost \$20 million.
- 19 You could put on paper a good return over time if you
- 20 know that time is on your side, and if time is not on
- 21 your side, then it ends up being a bad investment.
- I had the same issue. Even though I had
- capacity available, the decision to actually restart
- the 110-inch plate mill, which is a lot of capital,
- 25 sitting idle, and when do you restart that mill, and

- do you do it? We had three options. You're sitting
- on a mill that's been idle for five years. Number
- one, you restart it; number two, you either sell it;
- or, number three, you destroy it. It's very hard to
- 5 continue to just sit on an idle asset, as such.
- I'm not sure if I answered your question
- 7 totally, but things are expensive in steel, and
- 8 nothing comes cheaply, no matter if it's a shear that
- 9 we buy, a roll that we buy. A backup roll, and it's a
- 10 support roll for my four-high mill, a backup roll
- 11 today is pushing over \$600,000 for one roll. That's a
- huge piece of equipment just for one roll. I usually
- buy those in a pair. That's \$1.2 million.
- 14 COMMISSIONER LANE: Okay. Thank you.
- 15 Mr. Price, did I see that you wanted to
- 16 answer that?
- 17 MR. PRICE: Real briefly. I believe Mr.
- 18 McFadden has testified that, in Nucor's case, just the
- 19 Hertford plant cost about a half a billion dollars.
- 20 COMMISSIONER LANE: Is that billion?
- MR. PRICE: Yes.
- MR. SCHAGRIN: Commissioner Lane, while Mr.
- 23 Tulloch would be most appropriate to point this out,
- it was either in his testimony or it's a fact, for
- 25 IPSCO, the investment in their two mills, which

- occurred a four- or five-year period in the late
- 2 nineties and at the beginning of this decade, was over
- a billion dollars in their two plate mills, so you're
- 4 talking about a massive amount of capital being
- 5 employed in a very short amount of time, and, of
- 6 course, they would now like to get a return on that
- 7 capital.
- 8 COMMISSIONER LANE: Okay. Thank you.
- Now, even though Mr. Klinefelter left, I
- 10 want to refer to something that he discussed. He
- 11 discussed the VEBA contributions that the industry has
- 12 agreed to in consideration of recent profitability. I
- would like to know if the VEBA contributions that he
- 14 referred to are included in the operating expenses and
- are reflected in the financial data that is in the
- 16 record in this case.
- 17 MR. STEWART: I don't think we have the
- 18 right people here to answer that question for you,
- 19 Commissioner, but we will get an answer. I believe
- the answer is no, that it's not reflected in there. I
- 21 believe it is an after-operating income, but I could
- 22 be wrong, and so we'll check with the company.
- 23 COMMISSIONER LANE: Okay. Then let me
- follow up with you, Mr. Stewart, since you took the
- 25 microphone. How and when are these decisions made as

- 1 to the amount and the timing of the VEBA
- 2 contributions?
- 3 MR. STEWART: Again, this is from
- 4 recollection from the 201 case, but I believe it's a
- 5 contractual issue between the union and the companies,
- and so it would be dependent upon what the contract
- 7 terms with the company were, but we can check that and
- 8 provide that in the post-hearing brief.
- 9 COMMISSIONER LANE: Okay. Thank you.
- 10 Mr. Price, I want to refer to one of your
- exhibits, and it's the exhibit of five years of
- losses, and I was struck by Congressman Butterfield's
- 13 testimony when he came in and said that although our
- orders went into effect in 2000, that the industry did
- not start to show a profit until 2004, which is
- 16 consistent with your exhibit. I would like an
- 17 explanation as to why the industry was not profitable
- 18 during 2000, 2001, 2002, and 2003, and are you saying
- 19 that the orders are finally having an effect in 2004?
- 20 MR. PRICE; I think there are multiple
- 21 factors that have entered into this. There is no
- 22 question that the orders are having a significant
- 23 effect in 2004. In all of this, you have to look at
- underlying supply and demand conditions, amount of
- inventories of the dumped imports that entered in the

1 first	: place	and	how	long	they	took	to	be	worked	off,
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- and that really suppressed operations for a long time.
- The issue we see today is with massive,
- 4 excess global capacity developing and enveloping the
- 5 world. With the attractiveness of U.S. prices, that
- 6 with these orders being lifted off, this will be a
- 7 situation where this will be a magnet to these
- 8 imports.
- 9 COMMISSIONER LANE: Mr. Stewart?
- 10 MR. STEWART: Commissioner, I think if you
- 11 go back and look at when these cases were brought, you
- 12 had a very unusual situation. You had rapid apparent
- 13 consumption growing in the United States. I believe
- 14 the numbers were in the neighborhood of 20 percent
- 15 when this case was brought, and you had enormous
- 16 surges on the imports, which had the effect of
- 17 destroying the pricing structure for the domestic
- industry and the up part of the cycle. In any
- 19 cyclical industry, domestic producers need to be able
- to get decent prices on the up side when demand is
- 21 strong to be able to withstand the pressures on the
- down side when demand starts to collapse.
- 23 What you had in the last cycle was the
- 24 extraordinary event that prices were destroyed on the
- up part of the cycle so that as we came into the down

- 1 part of the business cycle, as demand weakened, as you
- 2 see in '99 through 2003, you started from an
- extraordinarily depressed level, and it fell further.
- 4 That is the reason that you have the trough in profits
- 5 through 2003. It is a consequence of the wave after
- 6 wave of unfair trade practices that prevented the
- 7 industry from getting rational prices in the last up
- 8 side.
- 9 MR. SCHAGRIN: Commissioner Lane, this is
- 10 Roger Schagrin. I just wanted to point out that even
- 11 though this industry lost money between the time
- reflect was granted in 2000 until 2004, there is no
- 13 question, based on any economic analysis, that those
- losses would have been much more severe but for the
- imposition of the duties. So the remedy was
- beneficial in at least reducing the amount of losses
- 17 before the industry gained profitability. It would
- 18 have been much worse without the relief.
- 19 COMMISSIONER LANE: Okay. Thank you. My
- time is up. Thank you, Mr. Chairman.
- 21 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 22 Commissioner Pearson.
- COMMISSIONER PEARSON: Mr. Scott, this might
- 24 be best directed to you. Following up on her earlier
- conversation about the relationship between what we've

- seen in apparent domestic consumption and what might
- be going on in U.S. manufacturing, perhaps for
- 3 purposes of the post-hearing, unless you have
- 4 something to comment now, could you provide some
- 5 analysis of what we're seeing in manufacturing versus
- 6 what we're seeing here in this record? If there is
- 7 some consistency between the two trends, help me to
- 8 understand what that is.
- 9 MR. SCOTT: Commissioner, this is Rob Scott.
- 10 I'll be glad to do that in the post-hearing brief. I
- 11 will just say that production even is down
- 12 substantially since '97 and '98 in most of the major
- 13 plate-using industries. I did show that in the
- 14 prehearing brief, but I'll look into that in more
- 15 detail.
- 16 COMMISSIONER PEARSON: Okay. Thank you.
- 17 MR. SCOTT: Thank you.
- 18 COMMISSIONER PEARSON: There have been a
- 19 number of questions dealing with price. Let me go
- 20 back and ask Mr. Price, a price question for Price,
- 21 yes. Looking at your Chart No. 8 that's labeled
- 22 "Attractiveness of the U.S. Market," and it looks at
- the July 2005 pricing for several countries as
- 24 reported in the staff report, and this is MEPS
- pricing, it does indicate that in that month the

- 1 United States was the highest-priced market.
- 2 But if we look at Table IV-10 in the staff
- 3 report, we see a pattern of monthly pricing for 2005
- 4 that changes. We had France and Italy being higher
- 5 priced than U.S. for steel plate in the first guarter
- of 2005, and the since then, the United States has
- 7 been highest priced. Help me, either Mr. Price or
- 8 someone else, to understand what's going on with these
- 9 monthly data, and should we look at them and conclude
- 10 that the United States actually is "by far, the most
- 11 attractively priced market for CTL plate in the
- 12 world"?
- 13 MR. PRICE: The answer is yes, that there is
- 14 no question that the U.S. is the most attractively
- 15 priced account. While occasionally there can be some
- variance in these numbers, we believe that in the
- 17 current market situation, the U.S. is the most
- 18 attractive market, that with the growing overcapacity
- 19 situation developing and spreading throughout the
- 20 world, these orders are vital in maintaining a healthy
- 21 U.S. industry, and without these orders, we have
- 22 essentially a magnet here that will attract the
- imports.
- 24 COMMISSIONER PEARSON: Mr. Schagrin, do you
- 25 have something to say?

1	MR. SCHAGRIN: Obviously, these prices can							
2	change quickly in either direction, but, you know, the							
3	staff report obviously takes data up until about July.							
4	I would point out, in the China hearing, I brought to							
5	the Commission's attention that Bauschan, which is							
6	about the third-largest steel producer in the world							
7	now, had cut all of its prices in the Chinese market							
8	by 10 percent for the fourth quarter.							
9	Either yesterday or the day before, there							
10	was an article that Posco, which is about the fourth-							
11	or fifth-largest producer in the world, and obviously							
12	a large producer, that they were doing the same thing							
13	in the Korean market, and the Posco press release							
14	saying we're going to cut all of our prices on all							
15	flat-rolled earlier in the Korean market in the fourth							
16	quarter was based upon the fact that they were seeing							
17	so much low-priced, flat rolled coming into Korea.							
18	So I really think it does go back to these							
19	global supply-demand patterns and that there is no							
20	question that this oversupply coming out of China is							
21	having a rapidly deteriorating effect on prices on a							
22	worldwide basis, and that's showing up more and more,							
23	you know, month to month, and at least Table 4-9							
24	demonstrated for China that incredible drop in prices							
25	that happened in the third quarter of this year. That							

- 1 was the only follow-on comment I wanted to make,
- 2 Commissioner Pearson.
- 3 MR. KAPLAN: Commissioner, I've looked over
- 4 a long time series of prices, different markets around
- 5 the world, and over the period of review, and the U.S.
- 6 market is consistently priced above most of these
- 7 world markets, much above the China and Asian market,
- 8 and I think that's evidence of the effectiveness of
- 9 many of these orders in allowing the price to remain
- 10 above, even at times when they were losing
- 11 extraordinary amounts of money.
- 12 I think Roger Schagrin's point that the
- industry would have been much worse off during the
- 14 trough is evidenced by the fact that prices here, even
- 15 at prices below cost, were still above prices in other
- 16 parts of the world.
- 17 So this is not a one-month phenomenon. In
- 18 fact, what you see is only several months where the
- 19 opposite is true over a long time period. The U.S.
- 20 prices remained above the Asian price in many other
- 21 parts of the world throughout the whole review period.
- 22 COMMISSIONER PEARSON: Okay. Thank you.
- 23 Table 4-10 reflects a price difference between France
- 24 and Italy that's actually somewhat interesting, with
- 25 France, over these several months, being priced

- 1 consistently a little bit higher than the Italian
- 2 product. These are countries that share a border.
- 3 They are both in the euro zone. Can anyone explain
- 4 why we might be seeing a price gap between those two?
- 5 MR. PRICE: Offhand, I can't. Periodically,
- 6 there are nuances in distribution that will occur that
- 7 can explain some of this, but what is important is not
- 8 necessarily some of those fine nuances; what is
- 9 important here is what Mr. Kaplan said, is that the
- 10 U.S., and this is true on a number of products, is, by
- 11 far, the most attractively priced market, and global
- 12 capacity is going to shift around into that product
- and into that market. If we lift these orders, these
- 14 countries with substantial excess capacity that have
- an export orientation that are losing many of their
- traditional export markets will shift into the U.S.
- 17 and will shift pretty quickly.
- 18 A PARTICIPANT: I think what's important for
- 19 purposes of what prices will be in the United States
- is not what they are selling them in their home market
- 21 but what they are selling their lowest-priced material
- 22 into third markets because that's what's going to come
- 23 here. So I think it's sell out in their home country,
- then if the price is higher there, it might be of
- interest. But if you look at the country data, you

- 1 see that they all do export to the rest of the world,
- 2 and that's the price that you really want to look at:
- 3 Is the U.S. price higher than their best alternative
- 4 for their marginal shipments? And the answer is a
- definitive yes, and that's why we believe the product
- 6 will come here.
- 7 COMMISSIONER PEARSON: Right. The question
- 8 I was trying to get to was to ask, how much price
- 9 differentiation is there within the domestic customs
- 10 territory of the United States? Do we have
- 11 differences in price between mills in Indiana and
- 12 Ohio, bordering states, or perhaps between the West
- 13 Coast and the Midwest? We've been in a period of
- 14 rapidly fluctuating prices. I'm having a hard time
- interpreting the price data that we have here, and so
- I just don't know enough about this market to know
- 17 what normal price spreads are. Do we see price
- 18 spreads in the United States, or does everybody always
- 19 just sell at the same price?
- 20 MR. INSETTA: This is Bob Insetta from
- 21 Mittal Steel. I would say that our experience is
- 22 within product line, and there are multiple product
- 23 lines within plate, the prices tend to be very similar
- or close when you discount freight. So, in other
- words, FOB the mill points, prices tend to be close.

- 1 That's how I would summarize it.
- 2 COMMISSIONER PEARSON: Other comments? Mr.
- 3 Montross?
- 4 MR. MONTROSS: I would echo the same thing.
- 5 When you take the freight out of it across the market
- for like products, the prices are very close.
- 7 COMMISSIONER PEARSON: In the data that we
- 8 have in the record, are we getting into some contract
- 9 pricing versus spot pricing, and is that skewing what
- we're seeing?
- MR. PRICE: I don't think so, but we will
- 12 confirm in our post-conference brief.
- 13 COMMISSIONER PEARSON: Okay. Well, my time
- is expiring. Any final comments? Thank you very
- 15 much.
- 16 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 17 Commissioner Aranoff?
- 18 COMMISSIONER ARANOFF: Thank you, Mr.
- 19 Chairman.
- I want to go back to this issue that has
- 21 come up frequently today of the switch in China from
- being a net importer to a net exporter and how that
- works as a condition of competition that we need to
- 24 consider in this case.
- The argument that I've heard being made is

1 ma:	ny of	the	countries	that	were	shipping	to	China	when
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- 2 China was importing a lot now are looking for a market
- for that steel, and the question has come up, is the
- 4 U.S. a very desirable market? And so what I was going
- 5 to ask for comments on is, obviously, at this point,
- 6 the six countries that are subject to these reviews
- 7 are restrained, to some extent, by the existence of
- 8 these orders.

15

There are a number of other countries where
there are orders or suspension agreements, but there
are some nonsubject countries that are not subject to
any current orders. I think the staff told me
yesterday Canada is one. We also have Posco, which is
not subject, for all intents and purposes, and there

I wanted to start by asking the gentleman from the service center, since I know that they purchase and sell some imports as well as domestic product, and then maybe turn to counsel, too. What

may be other significant suppliers out there.

20 happening right now in the most recent period since

21 this shift from China not taking so much steel with

respect to imports into the U.S. or offers that you're

receiving for sales of I wanted product from some of

these nonsubject countries, and what can that

25 experience tell us about what might happen if these

- orders are revoked? I don't know if any of the
- 2 gentlemen in the back there have a comment.
- MR. RUANE: Yes, ma'am. What I can speak to
- 4 today is that the amount of opportunities to purchase
- foreign is absolutely increasing, and I think that
- 6 that is certainly due to lack of demand in China and
- 7 also the price spreads that exist today. What we
- 8 generally find is that following periods of increased
- 9 offer activity, then there is increased order
- 10 activity, and then the imports begin to arrive
- 11 generally four months post.
- 12 COMMISSIONER ARANOFF: Are we past those
- four months now? Have we started to see that happen?
- 14 MR. RUANE: No. I think that it's just
- 15 beginning now. The offers are just starting to
- increase, and the pricing level is such that they are
- 17 becoming more and more attractive.
- 18 COMMISSIONER ARANOFF: Okay. Thank you, Mr.
- 19 Heltzel. Did Mr. Ballou or Mr. Wayne have anything to
- 20 add, or was that Mr. Wayne? I can't see your name
- 21 tags from up here. Sorry.
- MR. HELTZEL. Mr. Heltzel. As I testified,
- we saw the foreign prices -- one example is the
- 24 foreign prices that have been offered \$100 less, and I
- 25 was able to use that to get some lower prices. The

- 1 material that we have coming in in February from the
- 2 nonsubject countries that we have coming in are
- 3 substantially below that, and I also have, just
- 4 because of the environment and the instability right
- 5 now that we're feeling, are taking a pass on some
- other foreign offerings. I'm not sure how much the
- 7 market is going to drop domestically, let alone even
- 8 before any more foreign plate is brought in. But the
- 9 pricing and the tons are both on the rise, as far as
- 10 the foreign offerings and executed prices are right
- 11 now.
- 12 COMMISSIONER ARANOFF: Thank you.
- 13 MR. BALLOU: Tom Ballou from O'Neal. I
- 14 would only comment that I think it's important that
- 15 you keep in mind that the driver in the import side of
- this is the middle man, is the trader, and in many
- 17 cases the traders are the ones who have been
- 18 participating in the Asian market, China, et cetera,
- 19 et cetera, and as long as they can participate in that
- 20 market and make money, it's certainly their right, and
- 21 that's why they are there, then they are happy, and
- they move forward.
- When they start to see that get blocked, if
- you will, because of the economies or the shift in
- becoming an importer to an exporter, they will shift

1	their focus, whether it be on these countries in this
2	case or other countries, they will shift their focus
3	on where they can move steel. But that takes some
4	time, and so I would expect that over the next six
5	months that we will start to see more of the trading
6	companies come to us and say, we've got certain offers
7	available, and do you want to participate? So the
8	countries themselves don't necessarily drive this;
9	it's more, I think, the trader that really drives it.
10	MR. SCHAGRIN: Commissioner Aranoff, this is
11	Roger Schagrin. Just, you know, your question about
12	nonsubject suppliers and the China market; I think
13	it's amply demonstrated by the import data for 2005,
14	we have about 125,000 tons of imports from Thailand
15	and Malaysia, two foreign suppliers that were
16	virtually nonexistent in this marketplace up until
17	this year. Just those two countries account for one-
18	quarter of U.S. imports in the first part of this
19	year.
20	Now, unquestionably, unless my geography is
21	wrong, Thailand and Malaysia are both countries much
22	closer to China than they are to the United States. I
23	can only assume the reason that we have 125,000 tons,
24	beside the fact that I know at least one of these
25	facilities in one of these countries is fairly new is

- 1 that they decided to come to the U.S. market instead
- of the China market, and I don't know if Vice Chairman
- 3 Okun is going to ask her question again about the
- 4 forecast for demand.
- 5 There is no question that demand in China is
- 6 continuing to increase, and I think people around this
- 7 table, for that matter, as an American, we would give
- 8 our eye teeth to have eight or 10 percent demand
- 9 growth for periods of years. It's going on a decade,
- 10 that kind of demand growth in China.
- 11 The problem is the Chinese steel capacity is
- increasing 20, 25 percent a year, and their production
- is increasing 20 percent a year while their demand is
- increasing 10 percent, and it's the fact that supply
- and demand are getting so far out of balance that it's
- just going to, in my own mind, -- that's why we filed
- 17 a 421 case -- this is going to destroy the world steel
- industry in a couple of years unless the U.S.
- 19 government takes some other actions to stop Chinese
- 20 government subsidization of all of this excess
- 21 capacity.
- We really have major problems, and that's
- 23 why it affects the entire world trade. In cases in
- 24 which China is not a subject country, we spend so much
- of our time talking about China because it's so

- important to understanding the world supply-demand
- 2 equation.
- COMMISSIONER ARANOFF: I appreciate all of
- 4 those answers. Thank you. Mr. Wayne, I apologize for
- 5 getting you wrong. Your name card is right behind Mr.
- 6 Schagrin.
- 7 I don't want to spend too much time on this,
- 8 but I wanted to follow up on questions that several of
- 9 my colleagues had asked that go to the issue of
- 10 cumulation, and this is just a small one that I would
- ask you to address when you're considering the many
- 12 questions that you've already been asked.
- One of the arguments that is made in a
- 14 number of your briefs regards the degree of export
- orientation of the various industries in the subject
- 16 countries and particularly with respect to the French
- 17 and Italian industries and the question of whether or
- 18 not their export orientation has increased since the
- 19 time of the original investigations.
- You can comment now or in your briefs, but
- 21 my question essentially is this: You look at just
- 22 within-country sales as being home market and then all
- others going to an export orientation. Would it be
- 24 more appropriate to view all sales within the European
- Union as effectively being home market sales, and if

- 1 you did, would that change the way that you looked at
- the export orientation of those industries?
- 3 MR. PRICE: We'll answer in our post-
- 4 conference briefs.
- 5 COMMISSIONER ARANOFF: Okay. Thanks very
- 6 much. I see that my yellow light is on.
- 7 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 8 My first question is for Mr. Kaplan and Mr.
- 9 Scott. Corus argues at pages 9 through 11 of their
- 10 brief that consolidation by the domestic industry
- during the period under examination not only helped
- 12 the industry get its costs under control but also gave
- 13 a few key domestic players unprecedented market power.
- 14 They stated that the Hirschman-Herfindahl, HHI, index
- used by economists to determine the degree of
- 16 concentration in a particular industry has increased
- for the plate industry from 1483 in 1999 to 2141 in
- 18 part-year 2005. They claim that the U.S. Department
- 19 of Justice uses the HHI to evaluate mergers and
- 20 considers a score above 1800 to indicate a highly
- 21 concentrated industry.
- 22 Finally, they point out that the highly
- 23 concentrated threshold was crossed between 2003 and
- 24 2004, concurrent with the U.S. industry's improvement
- in operating performance.

1	The Nucor brief argues at page 30 that, and
2	I quote, "despite consolidation that has made the U.S.
3	and global industries more efficient, even the largest
4	producers have only very limited market power."
5	However, Nucor doesn't comment on the economic
6	analysis in the HHI provided by Corus. Is there a
7	better measure of concentration in the U.S. cut-to-
8	length plate market than the HHI referred to by
9	Respondents? If not, do you dispute that this index
10	is an accurate portrayal of market power in CTL plate?
11	MR. KAPLAN: There are two agencies of the
12	federal government the Federal Trade Commission and
13	the Antitrust Division of the Justice Department
14	that look at all consolidations and mergers above a
15	certain level. The steel industry is reviewed by the
16	Justice Department. They spend an enormous amount of
17	time and effort. They prepare for federal litigation.
18	They have requests that look at everybody's e-mails,
19	Federal Reserve's correspondence. They call up every
20	purchaser, and they do very, very thorough
21	investigations to make sure that mergers do not create
22	market power.
23	CHAIRMAN KOPLAN: I appreciate that.
24	MR. KAPLAN: They have investigated the
25	mergers that have taken place and the consolidations

- 1 that have taken place in this industry, and they have
- 2 let them through. I will quarantee you that they
- 3 spent more time than calculating an HHI index to make
- 4 their considerations.
- 5 I will discuss that number in the post-
- 6 hearing brief, but I think it's more important to
- 7 bring out the fact that an agency of the federal
- 8 government looked at these very, very carefully and
- 9 concluded exactly the opposite after a thorough
- investigation of confidential information than the
- 11 Respondents did by a calculation which, I believe, is
- 12 not fully correct.
- 13 CHAIRMAN KOPLAN: Well, let me just ask you,
- though, do you disagree that Justice does utilize this
- 15 index?
- MR. KAPLAN: Absolutely. It's one of the
- 17 factors they look at. They do look at that index.
- 18 CHAIRMAN KOPLAN: Okay. And are the numbers
- 19 that Corus has provided from that index, are they
- 20 accurate?
- 21 MR. KAPLAN: I would like to comment on that
- 22 in --
- 23 CHAIRMAN KOPLAN: Post-hearing?
- MR. KAPLAN: -- the post-hearing.
- 25 CHAIRMAN KOPLAN: Sure. Mr. Scott?

1	MR. SCOTT; I just would add that the
2	relevance of those numbers, I think, would vary
3	greatly depending on the openness of an industry in
4	question. Clearly, those numbers relate to the
5	concentration of the domestic industry, but here we're
6	dealing with a global industry with hundreds of
7	producers. It's a very different market.
8	MR. KAPLAN: And the international aspects
9	are considered by the agencies when they examine the
10	concentration of the industry.
11	CHAIRMAN KOPLAN: I appreciate that addition
12	to your answers, and I look forward to your post-
13	hearing response on it as well. Thank you both.
14	I would like to hear from any of the
15	domestic industry parties on this next question. The
16	Corus brief claims, at page 8, that the problems at
17	the Port of New Orleans have put added pressure on all
18	U.S. ports, making importation into the U.S. a more
19	difficult and costly proposition. They point out an
20	American Metal Markets article, dated September 14,
21	2005, to the effect that the Port of New Orleans is
22	not expected to be fully reopened for six months.
23	Is storm damage to New Orleans likely to
24	affect imports of cut-to-length plate significantly in
25	the short term? What about storm damage to Houston as

- 1 well? If you could respond to me in terms of what you
- think will be taking place over the next two years,
- and if you could estimate the impact for me.
- 4 MR. TULLOCH: John Tulloch. We operate in
- 5 the southern part of the country, and I, quite
- frankly, don't think there will be very much impact at
- 7 all on the level of imports. I noted in an article
- 8 perhaps two or three days after New Orleans was so
- 9 tragically hit that the first shipment proudly
- 10 announced was 125,000 tons of steel being unloaded in
- 11 the Port of New Orleans.
- 12 CHAIRMAN KOPLAN: I saw that.
- MR. TULLOCH: And we have a facility
- 14 ourselves in Houston on the ship channel which came
- 15 through this last hurricane, Rita, relatively
- unscathed, as did most of the facilities that we
- 17 believe are around that facility. So we're not
- 18 expecting any material impact at all.
- 19 CHAIRMAN KOPLAN: Let me just ask you as a
- 20 quick follow up, what would be the additional cost to
- 21 reroute a shipment from New Orleans to an unaffected
- 22 U.S. port?
- 23 MR. TULLOCH: I don't know that number, but
- I would imagine it's quite low if it's already in
- 25 transit. If the material is close by, it would be

- 1 some incremental amount, but I don't think it would be
- 2 a material number.
- 3 CHAIRMAN KOPLAN: Okay. Mr. Insetta? You
- 4 look like you wanted to add. Oh, you were just
- 5 conferring with Mr. Stewart? Okay. Anybody else want
- 6 to add to that response?
- 7 MR. SCHAGRIN: Chairman Koplan, this is
- 8 Roger Schagrin.
- 9 CHAIRMAN KOPLAN: Yes.
- 10 MR. SCHAGRIN: There is no question that if
- 11 you take a month like the month of September when we
- had a series of storms in the Gulf, and you do have
- 13 such a significant amount of imports coming into the
- 14 Gulf, that it would have a limiting effect on a
- 15 particular month. We have more storms in October
- which may have an additional limiting effect in the
- 17 next month.
- But over time, I think the expectation is
- 19 that, as Mr. Tulloch pointed out, that any deliveries
- that were supposed to go into New Orleans until New
- Orleans is fully up to 100 percent operations again
- 22 can go to Houston or to Mobile or to other ports in
- the Gulf. So we would think, after a one- or two-
- 24 month period, that total shipping into the Gulf area
- 25 will return to normal levels.

1	CHAIRMAN KOPLAN: Thank you.
2	MR. TULLOCH: If I could just quickly add
3	another anecdote just to give you some flavor of that,
4	we also bring in an equivalent amount of scrap
5	material to make into steel that we sell. That
6	material was moving, as it's moving all of the time,
7	through the Gulf area, including down the Mississippi
8	River, and our facilities were not interrupted because
9	we were able to divert shipments, change shipments,
10	and then very quickly shipments resumed through the
11	Mississippi.
12	CHAIRMAN KOPLAN: Thank you for that, Mr.
13	Tulloch. I appreciate it.
14	Now Mr. Insetta.
15	MR. INSETTA: Yes. This is Bob Insetta from
16	Mittal Steel. I think a recent example might be
17	indicative of the fact that these imports will find
18	their way into the U.S. one way or another, and we
19	know that there was one shipment into the Gulf that
20	was rerouted into Philadelphia. So we may have a

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different impact in Philadelphia from that load of

steel plate than we would have in our area, natural

it had stayed in the Gulf. But the point would be

that the steel will find a port that it can enter.

marketing area, in Pennsylvania than we would have if

1	CHAIRMAN KOPLAN: Thank you. Let me stay
2	with the domestic producers.
3	The Corus brief argues, at pages 8 and 9,
4	and I quote, that "the weakened dollar has hampered
5	sales of European products in the U.S. market.
6	Compared to 1999, the dollar is quite weak, and it is
7	expected to remain at its current level until
8	September 2006, when it is expected to weaken even
9	more."
LO	They cite Commerce Bank exchange rate
L1	forecasts for the predictions that imports will be
L2	naturally constrained.
L3	First, has the depreciation of the dollar
L4	since 1999 served to make the domestic industry more
L5	competitive relate to subject imports? And, second,
L6	do you agree with Corus that the dollar is expected to
L7	weaken further? Mr. Insetta?
L8	MR. INSETTA: I think there has been a
L9	positive impact from the dollar, and I think what it
20	has done is it's helped some of our customers be more
21	competitive with exports out of this country to other
22	countries, so in that way that may be one of the
23	reasons we've seen consumption growth.
24	CHAIRMAN KOPLAN: Mr. Tulloch?
25	MR. TULLOCH: Well, the exchange rates move

- 1 around quite dramatically, and it's pretty hard to
- 2 predict where they are going at any given time.
- 3 Certainly, the very highly valued U.S. dollar was a
- 4 big problem through much of that period in the early
- 5 2000 period. We certainly prefer where the dollar is
- 6 today. But the swings in the exchange rate, and the
- 7 swings in -- we talked about productivity earlier --
- 8 pale in comparison with the swings in absolute pricing
- 9 that we see -- depending on people's need to move
- 10 material.
- 11 CHAIRMAN KOPLAN: Thank you. I see my red
- 12 light is about to come on. I'll turn to Vice Chairman
- 13 Okun.
- 14 VICE CHAIRMAN OKUN: Thank you, Mr.
- 15 Chairman.
- In your briefs and in some of the testimony
- 17 this morning, you've highlighted that the industry is
- 18 no longer making sufficient levels of capital
- 19 expenditures because it could afford to do so during
- the period of review, and the briefs, in particular,
- 21 point to the high levels of capital expenditures in
- the original period of investigation and the early
- 23 period of the review.
- 24 What I want you to comment on, and you may
- 25 have done some of this in response to -- I think it

1	was Commissioner Lane's question is to discuss
2	whether those early periods aren't anomalies in terms
3	of our analysis because we saw the two greenfield mill
4	openings that came in at that time with really
5	significant expenditures, and should we anticipate
6	that same level looking forward with regard to the
7	vulnerability of the industry to reoccurrence of
8	injury? Mr. Tulloch, you've got the microphone.
9	MR. TULLOCH: John Tulloch. I'm doing
10	better at saying my name.
11	Certainly, I would think, to some extent,
12	they are an anomaly. I can speak for our company that
13	we are not planning to build any new greenfield mills,
14	so we will not see these \$500 million lumps. However,
15	as a direct result of the conditions that existed
16	until 2004, we cut our capital spending back well
17	below depreciation.
18	We're right now looking at, as I believe
19	some of the other people have spoken about, additional
20	capital expenditures now to give us some incremental
21	improvements. Part of that is the heat-treat line
22	we're putting in, and we'll continue to look at those

expenditures, which will be to enhance what we have,

but we certainly aren't considering expenditures of

the half-a-million-dollar magnitude on the pipe

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- 1 business as we look forward.
- 2 VICE CHAIRMAN OKUN: Mr. Insetta? Mr
- 3 Stewart, you wanted to comment on that.
- 4 MR. STEWART: I simply wanted to remind you,
- 5 Commissioner, that we did, in our prehearing brief,
- 6 review the whole host of deferred investments for the
- 7 predecessor companies to middle USA that weren't made
- 8 because of the poor profitability and identified a
- 9 number of major investments that the company obviously
- 10 is looking at potentially making if it can maintain
- 11 decent pricing.
- 12 VICE CHAIRMAN OKUN: Any other producers
- want to comment on capital expenditures? Mr.
- 14 McFadden?
- 15 MR. McFADDEN: Ma'am, I don't think we're
- 16 going to make any more plate mills in the near future.
- 17 We did buy a plate mill in the last year, Tuscaloosa
- 18 Steel, and that was nearly a \$100 million investment
- 19 for us. We looked very closely at a heat-treat
- facility, which would be a \$50 million investment, and
- 21 given the capacities already in place, we chose not to
- do that. As well, our mill wasn't profitable at the
- time, and that was a big part of our analysis as well.
- 24 Going forward, I think market conditions and the face
- of the industry, how companies form and what goes on,

- 1 will dictate what we invest.
- 2 VICE CHAIRMAN OKUN: With regard to the
- 3 purchase of the Tuscaloosa plant in 2004, -- we can't
- 4 do this in a public session, but for post-hearing, if
- 5 you could help us understand how the board came to its
- 6 decision in making that investment, what it looked at
- 7 in terms of future demand and product capability and
- 8 where it saw its market, that would be helpful.
- 9 MR. McFADDEN: We can do that. I can tell
- 10 you one thing. That mill opened up our gauge range so
- we're able to supply a fuller thickness range of
- 12 products to people, which we weren't able to do before
- we bought it, but the rest we'll supply in the post-
- 14 hearing.
- 15 VICE CHAIRMAN OKUN: Okay. Very helpful.
- MR. SCHAGRIN: Vice Chairman Okun?
- 17 VICE CHAIRMAN OKUN: Yes.
- 18 MR. SCHAGRIN: This is Roger Schagrin. I
- 19 think it's important when you look at capital
- 20 expenditures to keep two things in mind as you look at
- 21 this period of review. First, I'm sure the Commission
- is scratching their heads and saying, gee, how come an
- industry that's lost money for all of these years
- between '99 and 2004, why were they spending \$250
- 25 million a year in the early part of the period of

Τ	reviev	1? A	nd th	e fact	ıs t	that	the	IPSCO	mills	and	the
2	Nucor	that	were	planne	ed to	o mak	e up	most	of the	ose	

3 capital expenditures; those were planned even before

4 the first import surges in '96 and '97. The plans for

those plate mills were already on the board, and

6 commitments were made to build those mills, and it

7 took years for those mills to find the land, get

everything done, and make those expenditures.

capital expenditures.

But what's troubling to me, and I think it's the outgrowth of this long period of losses, is that you look over the past three and a half years, and you're looking at average annual capital expenditures in this capital-intensive industry in the 20 to \$30 million range. That's not even anywhere close to the amount of depreciation. In other words, as a result of losses, except for these huge, new greenfield mills, the industry in general, in the last three years of this POR, has been disinvesting, and I think that was a direct outcome of the losses and the previous suffering. So I think it's important to take those two items into consideration as you look at the

VICE CHAIRMAN OKUN: Maybe for post-hearing, you can address that. We should evaluate that, keeping in mind that during the period between March

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1	2002 and 2003 there were also safeguard measures in
2	place which were lifted, and how we should take that
3	into consideration in evaluating those as well.
4	Let me just ask I think everything on
5	cumulation, everything I was interested in will be
6	covered in post-hearing or has been covered. For the
7	information with regard to capacity additions and
8	worldwide consumption for post-hearing, just two
9	additional requests.
10	One is if, in looking at all of the data
11	sources that you've collected, if there is anything
12	specific to three particular items. One would be
13	anything that has been referenced with regard to post-
14	tsunami, how that impacts the industry in Indonesia
15	and India.
16	Second would be with respect to the
17	hurricanes, and I think you have in your briefs done a
18	fair amount of that, but if there is anything else
19	with regard to that, in particular.
20	And then, third, with regard to energy and
21	infrastructure projects, as raised this morning and in

their prehearing briefs by Respondents, just whether

that changes any of the analysis in light of a number

of the things that are going on with regard to whether

energy projects that may have not been pursued are now

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- 1 being pursued actively, how that would impact demand
- in the region and for this particular product. I
- 3 would appreciate that.
- And then, Mr. McFadden, I don't think you've
- 5 had a chance to respond to this. The Corus brief had
- 6 pointed out that Nucor has announced new raw material
- 7 surcharges of \$73 per ton on plate products beginning
- 8 on September 1. Can you comment at all on whether
- 9 that's -- is it too early to say whether that will be
- 10 accepted? And I would like the other producers, after
- 11 Mr. McFadden responds, to say whether they are doing
- 12 something similar.
- We did announce that, and that was staying
- 14 with our formula which we put in place. We did not
- 15 collect that. In fact, we collected less than half of
- that overall for that time period. That was for, I
- 17 believe, the month of September. We did not collect
- 18 that.
- 19 VICE CHAIRMAN OKUN: When was the formula
- 20 put in place? I know it's in the record, but just --
- 21 MR. McFADDEN: I believe it started in
- January of '04.
- VICE CHAIRMAN OKUN: Okay. Other producers?
- 24 Mr. Montross?
- MR. MONTROSS: We put our formula in place

- in a similar time frame, and I would say that we've
- been less than successful in collecting the whole
- 3 increase in raw materials, and I think it will be
- 4 difficult as we go forward to continue to collect the
- 5 increases in raw materials.
- 6 VICE CHAIRMAN OKUN: Have you made any
- 7 recent announcements?
- 8 MR. MONTROSS: We've made announcements to
- 9 our customer base. We don't publicly announce those
- 10 things like some of our competitors do, but we've made
- 11 announcements to the current customer base that we
- have, and there is a lot of opposition to acceptance
- of those raw material increases, and the raw
- 14 materials, as well as natural gas costs, energy costs,
- 15 have obviously gone up much more than we've been able
- 16 to collect the raw material surcharges.
- 17 VICE CHAIRMAN OKUN: If you could, for post-
- 18 hearing, just include both of those announcements, and
- if there is anything with regard to the reaction, I
- 20 would appreciate that as well.
- MR. MONTROSS: Yes, Vice Chairman.
- VICE CHAIRMAN OKUN: Mr. Insetta?
- 23 MR. INSETTA: Yes. We did the same. We
- 24 announced surcharges every month, and over the last
- couple of months it's become clear we're not going to

- 1 collect all of those surcharges. So for several
- 2 months, we have not been getting the full surcharge.
- 3 VICE CHAIRMAN OKUN: And again, for post-
- 4 hearing, if you could include those and what reaction
- 5 there has been.
- 6 Mr. Tulloch?
- 7 MR. TULLOCH: Yes. We also have surcharges
- 8 which have been following a formula directly related
- 9 from American Metal Market scrap numbers, and I think,
- 10 from our point of view, we see them as surcharges.
- 11 From the customers' point of view, they just see them
- 12 as part of the price, so they look at our price with
- those in relate to everybody else's and decide where
- they are going to buy, so that determines what you
- 15 actually may collect.
- 16 VICE CHAIRMAN OKUN: For post-hearing, if
- 17 you can just include those as well.
- And then on that, just to help me understand
- 19 again, looking at prices with regard to both on the
- 20 energy side and on the raw material side, is there a
- 21 difference between what's going on now -- in other
- 22 words, the energy costs going up but raw material
- 23 costs going down -- do you see that factoring into
- 24 what your customers anticipate should be going on with
- 25 prices?

1	MR. TULLOCH: Customers generally, including
2	the three gentlemen behind us, aren't shy about what
3	they think prices should be, but clearly it is
4	dynamic. In our case, the reason that the surcharge
5	is driven by scrap is that's the one raw material we
6	have no ability to hedge. There is no mechanism to
7	hedge that. There is with energy and, by and large,
8	with alloys and other products we can work around. We
9	would expect those to be covered in the general
10	pricing level that we are at, but the biggest factor
11	of all really is what other people, and particularly
12	import product, is available at.
13	VICE CHAIRMAN OKUN: Okay. My red light has
14	come on, but I appreciate those comments and all your
15	answers this morning and this afternoon.
16	CHAIRMAN KOPLAN: Thank you.
17	Commissioner Hillman?
18	COMMISSIONER HILLMAN: Thank you, Mr.
19	Chairman. I have no further questions. I do want to
20	thank this panel very much. Your answers have been
21	extremely helpful. We appreciate it.
22	CHAIRMAN KOPLAN: Commissioner Lane?
23	COMMISSIONER LANE: I just have a few
24	questions. My first one is for Mr. Price. On your
25	Exhibit 5, which is the global plate overcapacity,

- 1 could you cite to me the source that you used to come
- 2 up with that exhibit?
- 3 MR. SCHAGRIN: I would give you Mr. Price's
- 4 brief, but it was so heavy that I couldn't carry the
- 5 whole thing. I gave it to Mr. Scott because he is so
- 6 much larger than I am, and it must have been so heavy,
- 7 Mr. Price couldn't carry it either, but I think he's
- 8 qot access.
- 9 MR. PRICE: We'll reply in the post-
- 10 conference brief.
- 11 COMMISSIONER LANE: Okay. So you're not
- 12 going to say that your source is Mr. Schagrin.
- MR. PRICE: No, no, no.
- 14 COMMISSIONER LANE: Okay.
- 15 (Laughter.)
- 16 COMMISSIONER LANE: Okay. Well, I noticed
- 17 that all of your other exhibits had sources, and I was
- 18 just curious about that, and post-hearing is fine.
- 19 And this question is for people in the
- 20 industry. Does your capacity utilization vary from
- 21 facility to facility?
- MR. TULLOCH: I'll give you a guick answer.
- We have two plate mills in the U.S. and one in Canada,
- 24 and they all operate -- we do balance them up when we
- 25 need to between facilities, so they all tend to be at

- 1 pretty much a similar capacity.
- 2 COMMISSIONER LANE: Mr. McFadden?
- MR. McFADDEN: Yes, ma'am. We have one
- 4 plate mill and one mill that makes both plate and
- 5 coil. Both mills run relatively close to capacity
- 6 levels. We try to supply products in a way that we
- 7 share the pain when it goes down, et cetera.
- 8 COMMISSIONER LANE: Okay. Thank you.
- 9 MR. INSETTA: Yes. Insetta from Mittal. We
- 10 have five plate mills, and right now all five mills
- 11 are running underutilized, and as Mr. Fabina has
- indicated, the 110 mill is actually not scheduled. So
- at some point, through that kind of cycle, we do move
- tons from one mill to another to try to balance lead
- 15 times. At this point, if this continues, we may have
- to start doing that, but all of the facilities are
- 17 underutilized at this point.
- 18 COMMISSIONER LANE: Okay. Now, going back
- 19 to the capital intensity and how it's measured, in
- your post-hearing brief, could you tell me what the
- 21 relative comparison is between revenue dollars for
- 22 each dollar of investment? Mr. Stewart, I see you
- 23 nodding "yes."
- MR. STEWART: We can do that.
- 25 COMMISSIONER LANE: Okay. Thank you.

1	Now, my last set of questions relates to
2	Hurricane Katrina and Hurricane Rita. What effect do
3	you anticipate these disasters will have upon the cost
4	of your energy prices?
5	MR. TULLOCH: John Tulloch. We think the
6	pressure on energy prices is going to continue. We
7	were of the belief that energy prices will continue to
8	increase. I think we will see nothing but a boost in
9	the cost to obtain and, therefore, increase our cost
LO	of energy going forward. We were thinking energy was
L1	going up anyway. We think this will move it up even
L2	further.
L3	COMMISSIONER LANE: And do you anticipate
L4	that you will be able to recover those costs in the
L5	price for your product?
L6	MR. TULLOCH: Well, we would hope so. As I
L7	mentioned earlier, we do use a fairly active hedging
L8	program, so we're not sure we won't see that
L9	immediately necessarily, but we will end up having to
20	pay eventually the market price for energy, and we
21	hope we'll be able to reflect that. To the extent
22	that costs are reflected globally, we would hope that
23	import pricing levels will allow us to collect that
24	extra cost, but we'll have to pay it, no matter what.
25	COMMISSIONER LANE: Okay. Mr. Schagrin?

1	MR. SCHAGRIN: Commissioner Lane, I would
2	just make one comment. Obviously, energy costs are
3	very important for this industry. They are important
4	for anybody in the steel industry. Mr. Tulloch
5	mentioned that some producers do try to hedge, but
6	there is a difference between the United States market
7	for energy and that of other countries, including some
8	countries subject to this investigation, and in a lot
9	of other countries energy prices are controlled by the
10	government, first and foremost being China, which
11	charges manufacturers, controls prices at well below
12	market cost. Other countries subject to this
13	investigation, such as Indonesia, India, Korea, have
14	some amounts of government control of energy prices,
15	so there is not exactly a fair and level playing field
16	out there.
17	As to actual changes in the market, which
18	there is a world market for energy, the price of oil,
19	the price of natural gas, but it is not always
20	reflected in selling prices within other countries as
21	is the United States because of various government
22	controls on energy prices.
23	COMMISSIONER LANE: Okay. Thank you.
24	Does anyone else care to respond to that?
25	If not Mr Chairman that's all of the questions I

- 1 have. Thank you.
- 2 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 3 Commissioner Pearson?
- 4 COMMISSIONER PEARSON: Thank you, Mr.
- 5 Chairman.
- 6 How would you respond to the argument that
- 7 it's difficult to see a relationship between the
- 8 orders we're considering today and the performance of
- 9 the domestic industry? Subject imports are down.
- 10 Total imports are down. Employment in the industry is
- 11 down. There are orders on imports from other
- 12 countries. There was the 201 safeguard measure. The
- industry experienced losses every year until 2004.
- 14 Where is the empirical evidence of some link between
- these orders and what's been going on in the U.S.
- industry? Where is the causality? Mr. Stewart?
- MR. STEWART: We have looked over time, and
- 18 you do see significant changes immediately after
- orders are put in place in terms of domestic
- 20 performance, and the problem, of course, has been that
- 21 there were wave after wave of imports. What I had
- tried to respond, I believe, to Commissioner Lane's
- 23 question in the prior round was what is unusual about
- 24 plate and the devastation that happened to the
- 25 industry was that the industry was destroyed in the

- 1 last up cycle, and because prices in this sector go up
- and down, they were denied the opportunity to go up in
- a period of strong domestic demand, which is what you
- 4 saw in the '96 to '98 time period, so that as you
- 5 started the contraction in apparent consumption, the
- 6 domestic industry was going from a very low pricing
- 7 level.
- So the effects of the dumping, even though
- 9 they were now orders, were that as demand collapsed,
- 10 you had domestic companies that were in bankruptcy or
- 11 close to bankruptcy who were struggling to stay alive
- 12 without enough demand to satisfy everyone, and so
- 13 prices continued to fall.
- 14 The causality is there. It is a different
- 15 causality than the Commission often sees in cases
- where you see declines in domestic shipments during
- 17 the periods when there are rises in imports. In this
- 18 case, what you had was a series of import surges that
- 19 occurred at a point in time in which the domestic
- 20 industry should have been able to have some pricing
- 21 power in the marketplace and didn't and, in fact, saw
- tremendous price erosion, and that price erosion set
- 23 the stage where they couldn't get off their knees
- 24 until you had some external event, i.e., the strong
- demand in China, which permitted prices to finally

- 1 escape the basement.
- 2 MR. KAPLAN: Commissioner Pearson?
- 3 COMMISSIONER PEARSON: Yes.
- 4 MR. KAPLAN: It's always difficult to
- discern the effects because what you're trying to
- 6 compare is what would have happened to what did
- 7 happen.
- 8 COMMISSIONER PEARSON: I can assure you,
- 9 sometimes it's easier than others, and that's why I
- 10 asked the question.
- MR. KAPLAN: I think, in this case, it's
- 12 very easy, and the reason is because you can look at
- 13 what would have happened to prices here had the orders
- and protection not been in place by looking at prices
- 15 where that type of protection was not in place, and so
- 16 you could directly observe, through the data sets that
- 17 we've provided you, what prices would have been in the
- 18 United States, how much lower they would have been in
- 19 the United States, had the markets been integrated but
- 20 for the protection that was received, and the industry
- 21 would have been much worse off, prices would have been
- 22 considerably lower, profits would have been
- 23 considerably less, employment would have been
- 24 considerably lower -- but for this protection, the
- 25 industry would have been materially worse off. The

- whole trough that you would have seen would have
- 2 dipped down further.
- 3 So it's hard to look at it when you go from
- 4 year to year and try to sort it out what moved it from
- 5 this year to what moved it from that year, but if you
- 6 look at what the year would have been like, you can
- 7 look at data we've provided you about prices that
- 8 would have been in the United States but for the
- 9 protection and seen that the industry would have been
- 10 worse off, and, therefore, it was better off with the
- 11 protection. I hope that's a helpful answer.
- 12 COMMISSIONER PEARSON: Mr. McFadden?
- MR. McFADDEN: Yes, sir. I'm concerned just
- that that period of time doesn't give enough
- 15 perspective to really see the transitions that have
- 16 gone on in the industry. I started in plate in 1984.
- I know, in the year 2003, I sold plate at the exact
- 18 same prices I sold it at in 1984.
- 19 We have a very large customer in Houston,
- 20 Texas. They buy their plate domestically. Three
- 21 years ago, they bought their plate 100 percent import.
- The fact that they buy domestically has made them a
- 23 more reliable distributor. It's made them a more
- 24 stable customer. It's made them a more supportive
- 25 player in the marketplace. They are able to get

- repetitive business with end users of higher caliber than what they had before.
- 3 The jostle of import tons that come in
- 4 continually disrupts any ability to build patterns of
- 5 succession with our customers and with their
- 6 customers. We end up in a constant situation of one
- 7 step ahead, three steps backwards. Every price
- 8 increase that we've tried to instill, starting in the
- 9 year 2000 up to where we are now, has been met back
- 10 with if you raise prices, imports are going to come in
- and undercut you. That's just the very first argument
- 12 that we get in every customer we talk to.
- So I do believe that the orders that were
- 14 put in place have helped us. They have helped us
- 15 significantly, and anything we can do post-hearing to
- help you over a longer period of time that will enable
- 17 you to see that, I would be willing to invest any time
- 18 in that.
- 19 COMMISSIONER PEARSON: Okay. A meaningful
- amount of the red ink that we see in this record
- 21 relates to restructuring costs. But there is a
- 22 significant amount of red ink that has been related to
- 23 dealing with legacy costs and restructuring that comes
- through our SG&A expenses, and my sense has been that
- those are costs that the industry would have dealt

- with one way or another, regardless of whether there
- 2 were these imports. So do we run the risk of looking
- at the record and seeing those costs and thinking, oh,
- 4 that might have something to do with the imports when
- 5 really it doesn't?
- 6 MR. TULLOCH: This is John Tulloch. Just on
- 7 that particular comment, we saw losses right through
- 8 that period up to 2004, none of which were related to
- 9 restructuring.
- 10 Another piece of data which we find very
- 11 compelling about imports and the causality that you
- refer to is, on the Canadian side, we have recently
- seen a number of plate cases sunset, including some
- 14 from some of these countries. We saw a direct
- 15 following increase, significant increase, in imports
- and lowering of price in that market. We see that as
- 17 a pretty direct causal relationship which we think
- will be repeated into this country as well.
- 19 COMMISSIONER PEARSON: Mr. Price? Mr.
- 20 Schagrin?
- 21 MR. SCHAGRIN: Commissioner Pearson, this is
- 22 Roger Schagrin. Obviously, IPSCO and Nucor have both
- 23 testified that they lost money for the first four or
- 24 five years of the period. They had no legacy cost
- 25 issues.

1	But I would also point out, and Mittal can
2	add to this because I've know these gentlemen were
3	previously, I think, with both ISG and with Bethlehem
4	Steel, but my understanding of the accounting that is
5	done is that the restructuring costs, the closure
6	costs, the other costs would be below the operating
7	income line. They would not be reflected in SG&A.
8	Below operating income would be listed as other income
9	and expenses, and, yes, those costs were very, very
LO	high for the companies that had shutdowns and
L1	restructurings.
L2	MR. STEWART: Commissioner, we will verify
L3	for the post-hearing brief that that, in fact, is the
L4	case. My understanding is the same as Mr. Schagrin's,
L5	that those are all below the operating income line.
L6	MR. PRICE: And again, as Mr. Schagrin
L7	stated and Mr. McFadden testified, Nucor, which had
L8	not a single dime of legacy costs associated to it,
L9	lost money continuously and through the first quarter
20	of 2004, and for those people who work with Nucor and
21	understand Nucor mills, that's just unheard of in any
22	product line, that they have mills that just run
23	losses for four years in a row.
24	COMMISSIONER PEARSON: Okay. Well, thank
25	you very much for those answers which are helpful. I

- often have been known to understand things better upon
- 2 correction and reflection. I'll look forward to that
- 3 with what you have to provide in the post-hearing.
- 4 Thanks very much. Mr. Chairman, I have no further
- 5 questions.
- 6 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 7 Please remember to continue to identify
- 8 yourself, reidentify yourself each time. Commissioner
- 9 Aranoff?
- 10 COMMISSIONER ARANOFF: Thank you, Mr.
- 11 Chairman. I have just one final question, and it
- follows up on some of the questions I was asking
- 13 before about China and the effect of its shift from
- 14 net importer to exporter.
- 15 We have talked a lot about the period during
- which China was a magnet for steel from many parts of
- 17 the world, and we have talked about what's happening
- 18 now that that's changing, but historically speaking,
- 19 and by that I mean not even going back all that far,
- 20 China was not as huge of a magnet as it was in just a
- 21 few recent years. So I quess my question is, if there
- is all of this steel now that was going to China and
- now needs a market, where was it going before this
- 24 sort of most few years' period when China had this
- 25 enormous demand? I don't know if you want to comment

1 now or later.

23

24

25

MR. PRICE: Doing it in a post-hearing brief 2. 3 would give more detail, but one of the critical issues is that while that capacity was seeking a home 4 anywhere it could get it, and literally floated around 5 6 the world, world market prices were just terrible and just collapsed pricing, collapsed profitability. 7 As an industry globally, this industry never earned its cost of capital, and I think we've 9 submitted a series of statements by various folks at 10 the OECD acknowledging that there is this massive, in 11 essence, structural problem in this industry, that it 12 13 structurally has overcapacity, and it almost has to, by its definition. And with that, except for very 14 15 short periods where capacity and demand come into line, you tend to have overcapacity, inadequate 16 17 returns on investment. While we've talked about China, and I know t 18 19 there was a reference of tsunami earlier, India right 20 now is installing capacity at almost as fast a rate as China is on many product lines. They are quadrupling 21 22 their capacity over the next few years. We see

governments repeating the same patterns that we've

would be some type of a global agreement to solve

seen for the last 30 years. We had hoped that there

- this. It didn't happen, and we don't need to talk
- about why it didn't happen, but it didn't happen,
- 3 unfortunately.
- 4 So when we look at the pricing situation and
- 5 the capacity situation globally and what's going on,
- 6 these orders are critical.
- 7 MR. SCHAGRIN: Commissioner Aranoff, Roger
- 8 Schagrin. I would say, previous to the China
- 9 situation, most of that excess capacity was coming to
- 10 the United States. That's where we had two-million-
- 11 ton import years. Now, if you look at across the
- 12 broad spectrum, one of the reasons we had such massive
- overcapacity is, first, we had the collapse of the
- 14 Soviet Union in the mid-nineties. That created
- tremendous over capacity from those CIS countries.
- 16 Then we had the Asian financial crisis.
- 17 Now, over time, these things tend to
- ameliorate themselves, but it's a really long time.
- 19 Demand in the former CIS countries has been coming
- 20 back now for a period of many years. It's nowhere
- 21 near where it was before the collapse of the Soviet
- 22 Union, and the same is largely true in Asia outside of
- 23 China where demand has been strengthening since '99
- but not to the extent of where it was during the
- 25 nineties.

1	You know, in the United States, steel mills
2	don't seem to be kept totally alive through Chapter
3	11. It's not quite like the airline industry. I
4	think if GE owned leases on all of the steel mills in
5	the country like they do the planes, we might not have
6	any shutdowns of steel mills. But we did have, during
7	this time period, a lot of closures in the U.S.
8	industry and substantial capacity reductions,
9	including in the plate industry with Gulf States and
10	Geneva and parts of what became Mittal, and we haven't
11	seen as much of that as we should in the rest of the
12	world during these periods of overcapacity. We
13	haven't seen shutdowns as a result of the collapse of
14	the Soviet Union or the Asian crisis. We don't see
15	that shake-out in capacity.
16	MR. PRICE: Let me just add to that. The
17	United States, pretty uniquely, is a capacity-short
18	country. In other words, people are not investing in
19	capacity, and there are reasons for that. They look
20	at the openness of our market and the import trends
21	and the availability and the global market situation,
22	and they are saying it doesn't make economic sense.
23	We're seeing around the world right now
24	people building capacity left and right, just tripping
25	over themselves, governments tripping over themselves,

- 1 to build capacity right now, and yet where is the
- 2 premiere company in the United States which builds
- 3 greenfield mills building a greenfield mill? You just
- 4 don't see this pattern happening. It's because folks
- 5 here in our environment are looking at the openness of
- our markets, looking at susceptibility to unfair trade
- 7 patterns, and concluding that the risks are
- 8 significant, and that tells you a lot.
- 9 If you remove these orders, you're just
- 10 going to continue to draw this industry down and
- 11 continue it on its pattern of sustained losses and
- 12 pattern towards eventual decline and erosion.
- 13 COMMISSIONER ARANOFF: Mr. Price and Mr.
- 14 Schagrin, thanks for your answers, and I want to thank
- 15 the panel again for taking the time to be here with us
- this morning and answer our many questions, and I have
- 17 no further questions, Mr. Chairman.
- 18 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 19 I do have a little bit left.
- This question is for Mr. Scott, but I would
- 21 also like to hear from Mr. Ruane, Mr. Ballou, and Mr.
- 22 Heltzel on this. Figure 2 of your prehearing economic
- submission, dated September 16th, attached to the
- 24 brief filed on behalf of IPSCO and Oregon Steel,
- depicts the cut-to-length plate inventories held by

1	service centers from January 1999 through July 2005.
2	On page 6 of your submission, you state:
3	"The service centers were essentially betting that
4	prices would continue to rise throughout 2004,
5	'selling product long,' earning sizable returns on
6	shipments throughout the year. It is important to
7	note that as product prices fall in the normal
8	business cycle, this process is reversed. Service
9	centers are left holding the surplus of inventories of
LO	declining market value. These inventories are sold
L1	off to reduce paper losses. This cycle is illustrated
L2	in Figure 2."
L3	You also state on that page that swings in
L4	inventories have much more to do with price trends
L5	than with changes in demand for plate. Yet when I
L6	look at Figure 2, which is business proprietary, I see
L7	a general decline in inventories over time. I note
L8	that such a decline is consistent with Table C-1 at
L9	page C-4 of our prehearing report, which reveals that
20	U.S. producers ending inventory declined by 16.3
21	percent during the period 1999 to 2004, and that 16.3
22	percent is public; that's not business confidential.
23	My question is, has there been any change in
24	service centers of conditions of competition that
25	would lead to lower levels of inventories?

1	MR.	SCOTT:	Thank v	vou.	Commissioner.	This

- 2 is Rob Scott from Schagrin Associates. I'll have to
- 3 look at that in more detail in the post-hearing brief,
- 4 but I think the fundamental change is that we have a
- 5 lower level of overall demand, as we've noticed
- 6 earlier, relative to levels that prevailed in the late
- 7 1990's, so that would necessitate a lower level
- 8 overall of inventories, but that doesn't negate the
- 9 fact that we have inventory cycles, given the level of
- 10 inventories in a particular period in time.
- 11 CHAIRMAN KOPLAN: I would appreciate it if
- 12 you could elaborate on that post-hearing. Would you
- 13 prefer that the domestic witnesses respond post-
- hearing, or could I hear from them now, Mr. Ruane, Mr.
- 15 Ballou, or Mr. Heltzel?
- MR. RUANE: Yes, Mr. Chairman. I think that
- 17 when I look --
- 18 CHAIRMAN KOPLAN: If you could reidentify
- 19 yourself.
- MR. RUANE: Frank Ruane.
- 21 CHAIRMAN KOPLAN: Thank you.
- MR. RUANE: When I look at our inventory
- trends, one of the reasons we've been able to carry
- less inventory and, of course, turn our inventory a
- 25 bit faster in the plate market in specific is because

1	there	has	been	more	supply,	and	the	greater	supp]	Lу
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- 2 means the lead times are much shorter, which requires
- 3 me to have less on order and less in my buildings to
- 4 be able to respond to changes in demand. So that's
- 5 probably the biggest change, and a lot of that is due
- 6 to the additional facilities being built in North
- 7 Carolina and Mr. Tulloch's two facilities, which are
- 8 newer technology mills and shorten the lead time that
- 9 we would traditionally have from an integrated
- 10 facility.
- 11 I'm not exactly familiar with the models
- that you're referencing. However, from a 2004
- 13 standpoint, service center inventories in plate
- 14 basically rose most of the year, and I do believe that
- that's largely due to price changes. Certainly,
- 16 service centers are hoping that their inventory values
- 17 rise, and they do make a great deal of their
- 18 profitability based on that change in inventory. The
- 19 reverse is also true. When inventory values are
- 20 falling, they are generally falling at rates that are
- 21 beyond what my normal profitability would be. So this
- 22 change in inventory value is an enormous determinant
- 23 of profitability.
- When I look at the MSCI statistics for 2004,
- it shows that carbon plate shipments were up 7.3

- 1 percent over 2003, but the inventory finished up 14.6
- 2 percent.
- When we take a look at, on a month-to-month
- 4 basis, the inventory change, we have two months in the
- 5 beginning of the year where inventory actually fell,
- 6 and that is in February and in March. The balance of
- 7 month-to-month change had been an increase each month.
- 8 So there's nine months of inventory increase in 2004.
- 9 The two months where inventory went down were also
- 10 enormous shipping months for service centers. So, for
- 11 example, in February 2004, shipments were 17 percent
- 12 higher than in February 2003, and in March 2004, it
- was 15.3 percent higher than the month, same year
- 14 prior, and those were the two largest year-over-year
- increases that we saw in 2004.
- 16 CHAIRMAN KOPLAN: Thank you for that.
- 17 Mr. Ballou?
- 18 MR. BALLOU: Tom Ballou. I would say that
- 19 the lead times, I would agree with Frank, have helped
- 20 determine our inventory levels. I would also say that
- 21 when the price of plate effectively doubled in the
- last 18 months, as a privately held company, we have
- 23 to watch our dollars, and so we try to keep our
- 24 inventory as low as possible based on the fact that
- just the inventory value alone is so much higher.

1	CHAIRMAN KOPLAN: I'm sorry, Mr. Heltzel.
2	Go ahead. Thank you for that. I know you were
3	reaching for the mike.
4	MR. HELTZEL: I'm Bob Heltzel. I have to
5	agree with both Tom and Frank. The one constant
6	through the whole cycle is our customer, and as lead
7	times became extended in 2004, there was a build in
8	inventory, and the build in inventory was probably not
9	rational, but it was necessary in order to make sure
LO	that we had enough material for the customer base,
L1	which also started to show slight panic and built
L2	inventory as well.
L3	It was not to take advantage of a rising
L4	market and to make some extra quick bucks, as you had
L5	talked about. And, again, it's the wish of, I think,
L6	anybody in business to keep the inventory turnovers as
L7	low as we can, but, again, I think the rise, at least
L8	at Kenilworth, of their inventory in 2004 was one for
L9	more concern of our customer base, and taking care of
20	the customer base, we're going to take care of our
21	suppliers and our employees. So as temporary as that
22	rise was, I think that was the main concern that we
23	all had.
24	CHAIRMAN KOPLAN: Thank you very much.

25

Let me turn to Mr. Montross. Corus argues

- 1 at page 5, and I quote: "Oregon Steel and Saw Pipe
- 2 produced their plates from purchased slabs and are,
- 3 therefore, subject to vagaries in the slab market for
- 4 their plate production in terms of both size and
- 5 volume limitations."
- 6 I recognize that Mr. Fabina discussed the
- 7 availability of slab X-70 with regard to Mittal.
- 8 Since 2000, has there been any change in the
- 9 availability of slabs in the U.S. market, either in
- 10 total volume or for specific types of slab?
- 11 MR. MONTROSS: Scott Montross, Oregon Steel.
- 12 The slabs in the slab market since 2000; the
- availability is probably as high now as it's been due
- 14 to additional slab suppliers entering the slab market.
- As far as the ability to get plate that is X-70, we
- have no issues with X-70 product or selling X-70 into
- 17 the open trade markets to people who produce large-
- 18 diameter pipe. I think that was part of the question.
- 19 CHAIRMAN KOPLAN: Yes.
- MR. MONTROSS: We not only supply our own
- internal pipe-making facilities, called "camros," but
- we also sell to other large-diameter pipe-
- 23 manufacturing companies in North America those types
- of products, and we quote other large-diameter pipe
- companies those types of products.

1	CHAIRMAN KOPLAN: Thank you.
2	I have one last question. This is for Mr.
3	McFadden. At page 34 of your brief, you indicate that
4	many of the shortages of domestic product from late
5	2003 through 2004 "in fact, reflected panic buying by
6	customers who believed that rapidly rising raw
7	material prices would cause price increases for cut-
8	to-length plate. A substantial portion of these
9	purchases ended up in service center inventories which
10	were 152,000 short tons higher in December of 2004
11	than in December of 2003. This trend continued into
12	2005."
13	You claim that it was the attempt by service
14	centers to accumulate inventories, rather than any
15	real shortfall in the ability of the domestic industry
16	to supply U.S. demand, that triggered these temporary
17	shortages. If, as you claim, panic buying drove the
18	price increases in 2004, did that not also drive the
19	increase in imports?
20	MR. McFADDEN: Pat McFadden at Nucor. I'm
21	not sure I can connect the two. For me, I'm highly
22	prejudiced because I went through 2004 having to grow
23	300,000 tons of market share. I would not say that
24	every other producer in this room would say the same

thing. 2004 was a very strong year for demand.

- 1 Caterpillar, John Deere; these companies used a lot of
- 2 product. At the same time, we were willing and able
- 3 to make more and more steel available to people who
- 4 needed it. For me, I just don't see myself able to
- 5 connect the two, as you described.
- 6 CHAIRMAN KOPLAN: All right. I appreciate
- 7 that. Thank you.
- 8 With that, I have no additional questions.
- 9 Let me see if there are any others from the dais.
- 10 Commissioner Lane and Commissioner Pearson.
- 11 COMMISSIONER LANE: I would like members of
- the industry to, perhaps in post-hearing, tell us what
- their ideal capacity utilization would be in each of
- 14 their facilities. Thank you.
- 15 CHAIRMAN KOPLAN: Commissioner Pearson?
- 16 COMMISSIONER PEARSON: Thank you, Mr.
- 17 Chairman. I just have a clarifying comment to follow
- 18 up on my last round.
- 19 I've been advised by staff that, indeed,
- 20 restructuring costs are included in SG&A expenses, do
- 21 appear above the line, and thus directly affect
- operating income, as we measure it here. That is
- 23 reflected in Table 3-15. As you look at it, you can
- see there is really nowhere below the line that those
- 25 costs legitimately could go. And then if you look at

- 1 page 3-20 of the confidential version of the staff
- 2 report, you will see some discussion in prose on this
- 3 issue regarding one of the firms.
- 4 So, Counsel, if you have a difference of
- 5 opinion on how this should be done or think the staff
- 6 has done it wrong, please take it up directly with
- 7 them and then clarify in post-hearing. Thank you very
- 8 much.
- 9 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 10 I see there are no other questions from the dais.
- 11 Mr. Corkran, does staff have questions of
- 12 this panel?
- MR. CORKRAN: Douglas Corkran, Office of
- 14 Investigations. Thank you, Chairman Koplan. The
- 15 staff has no further questions.
- 16 CHAIRMAN KOPLAN: Thank you, Mr. Corkran.
- 17 Before I release the panel, Mr. Cunningham, I see your
- hand is up. Do you have questions of the panel before
- 19 they are released?
- 20 MR. CUNNINGHAM: I have one question for the
- 21 service center representatives. Could you give the
- 22 Commission an estimate for each of your companies over
- the past year of what percentage of the U.S.
- industry's surcharges you refused to accept?
- MR. HELTZEL: We accepted all of them.

1	CHAIRMAN KOPLAN: Can you identify yourself?
2	MR. HELTZEL: I'm sorry. Bob Heltzel from
3	Kenilworth Steel. We accepted all of them. The only
4	surcharges that were negotiated by Kenilworth over the
5	last year were freight surcharges, and that's another
6	story.
7	MR. RUANE: Frank Ruane. I would also
8	concur that certainly through 2004 there really wasn't
9	any negotiation of surcharges. We did pay all of
10	those as the marketplace softened toward the end of
11	2004 and into 2005. I would also concur with what Mr.
12	Tulloch has said, is that we view the surcharge along
13	with the base price for a net price, and so while from
14	an invoicing and billing standpoint, 100 percent of
15	the surcharge is paid, certainly there have been
16	reflections in the base price to offset when that
17	formula did not quite track the marketplace.
18	MR. BALLOU: Tom Ballou, O'Neal. I agree
19	with what Frank just said.
20	CHAIRMAN KOPLAN: I think I just saw another
21	hand up.
22	MR. MONTALBINE: Mark Montalbine. I had a
23	question on a different point. I'll wait until the
24	panel is finished answering the question.

CHAIRMAN KOPLAN: I don't know if I

- 1 understand. Are you asking a question of the panel?
- 2 MR. MONTALBINE: Yes. I would like to have
- 3 the opportunity -- Mark Montalbine with deKieffer &
- 4 Horgan.
- 5 CHAIRMAN KOPLAN: Go ahead.
- 6 MR. MONTALBINE: My question would be for
- 7 Mr. Montross of Oregon Steel, and perhaps it's better
- 8 to answer it in a post-hearing brief, but I would be
- 9 interested in knowing. He said that Oregon Steel does
- 10 sell X-70 line pipe plate on the market. I would be
- interested in knowing, for 2004, how much they
- 12 actually sold, and it's probably a confidential
- number, so we shouldn't discuss it now.
- 14 MR. SCHAGRIN: Chairman Koplan, this is
- 15 Roger Schagrin on behalf of Oregon Steel. We'll
- 16 answer that question, and as to any other time
- 17 periods, we'll put that information confidentially in
- 18 our post-hearing brief.
- 19 CHAIRMAN KOPLAN: Thank you. Does that take
- 20 care of any additional questions?
- 21 MR. MONTALBINE: Thank you very much.
- 22 CHAIRMAN KOPLAN: All right. Well, if not,
- 23 then I want to thank all of the witnesses for their
- 24 not only direct presentation but their answers to our
- 25 many questions this morning and this afternoon. I

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1
       look forward to receiving your post-hearing
       submissions. You're excused. We will come back at
 2
 3
      two-thirty and resume. I would caution you that
 4
      business-proprietary information is not protected, so
      you need to take it with you during the lunch break,
 5
       and I'll see you back here at two-thirty.
 6
                 (Whereupon, at 1:38 p.m., a luncheon recess
 7
      was taken.)
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1	AFTERNOON SESSION
2	(2:31 p.m.)
3	CHAIRMAN KOPLAN: You may proceed.
4	MR. MONTALBINE: Good afternoon. Mark
5	Montalbine again on behalf of GTS. We will start our
6	direct presentation with Mr. Delie from Berg Steel
7	Pipe.
8	CHAIRMAN KOPLAN: Good afternoon.
9	MR. DELIE: Good afternoon. It's good to be
10	back again. My name is Dave Delie. I am the
11	president and CEO of Berg Steel Pipe Corporation in
12	Panama City, Florida. Berg Steel is the largest
13	producer of large-diameter line pipe in the United
14	States and is one of the highest-paying employers in
15	the Panama City area.
16	Berg has been in business for 25 years and
17	has been involved in some of the most important
18	pipeline projects in North America, including the Gulf
19	stream pipeline, which runs across the Gulf of Mexico.
20	Berg basically is the market for line pipe
21	grades in the United States. There are two other
22	producers of large-diameter line pipe that use plate
23	for its production: Saw Pipe, which has its own pipe
24	mill; and Durabond, which is new in the market, which
25	was the old Bethlehem Steel that had been shut down

- 1 for several years and is just now starting to reopen.
- 2 Berg Steel purchases a large amount of its
- 3 plate requirements domestically when possible;
- 4 however, Berg has had to supplement its supply with
- 5 imported plate. The U.S. industry cannot reliably
- 6 supply certain types of plate, such as X-80, certain
- 7 width-thickness combinations, and X-70's, sour service
- 8 grades and Arctic grades. In addition, mills such as
- 9 IPSCO and Nucor cannot produce plate wide enough to
- 10 make pipe over 36 inches in diameter due to
- 11 restrictions in their mill design.
- 12 The U.S. mills are also limited in the
- 13 volumes that they can provide Berg. Oregon Steel,
- 14 regardless of what they said this morning, has refused
- to supply plate to Berg because we are one of its
- 16 competitors. IPSCO, too, while willing to provide
- 17 Berg with certain volumes of plate, is also a
- 18 competing mill in Canada.
- 19 The difficulty with the large-diameter line
- 20 pipe business is that it is project oriented. In
- 21 order to be awarded a project, a company must be able
- to show a ready, secure supply of plate. With the
- tightness in the plate market, this has been very
- 24 difficult. All of our domestic suppliers have placed
- 25 Berg on allocation, and we recently lost a pipeline

- project to a foreign mill because we could not secure the necessary volume of plate.
- This problem has been further exaggerated by
- 4 the worldwide shortage of line pipe plate. There are
- 5 massive oil and gas pipeline projects going on
- throughout the world, especially in northern Europe,
- 7 Asia, and the Middle East. This makes it difficult to
- 8 find sources of imported plate for line pipe.
- 9 Prior to the imposition of the antidumping
- 10 duty order on France, Berg was able to supplement its
- 11 supply of domestic plate with line pipe plate from GPS
- in France. This plate was processed directly into
- large-diameter line pipe. None of this plate was
- 14 resold on the U.S. market and, therefore, never
- 15 competed with the domestic production plate.
- 16 The urgent need for additional oil and gas
- 17 pipeline infrastructure in the United States is well
- 18 documented. The Interstate Natural Gas Association of
- 19 America estimates that in the next 15 years \$61
- 20 billion will be spent on the construction of new
- 21 pipelines, such as the Alaska natural gas pipeline.
- 22 And by the way, this pipeline alone is estimated to be
- 23 6 million tons of pipe, and the size of that is a
- large-diameter, 48- or 52-inch, one-inch X-80, which
- 25 none of the domestic mills has the capacity to

- 1 produce. We recently went to Mittal Steel in order to
- do trials on one-inch X-80 plate, and they said that
- 3 their mill does not have the capacity or capability to
- 4 produce in that sort of grade.
- 5 This demand can only be met by U.S. pipe
- 6 producers if there is a significant increase in the
- 7 supply of line pipe plate. If the U.S. producers
- 8 cannot obtain sufficient plate, they will lose
- 9 projects to their foreign competitors in Canada and
- 10 elsewhere with the resulting loss of manufacturing
- jobs here in the United States.
- This certainly cannot be in the best
- interest of this country, and we, therefore, ask that
- 14 the antidumping order against France be revoked so
- that critical shortages of line pipe plate in the
- 16 United States can be remedied.
- 17 I thank you for giving me this opportunity
- 18 to testify, and I am available to answer any questions
- 19 you may have. Thank you.
- 20 CHAIRMAN KOPLAN: Thank you for that.
- 21 Madam Secretary, I understand that
- 22 Congressman Bonner has arrived.
- MS. ABBOTT: Yes, Mr. Chairman. The
- Honorable Jo Bonner, United States Congressman, 1st
- 25 District, Alabama.

1	CHAIRMAN KOPLAN: Welcome, Congressman.
2	CONGRESSMAN BONNER: Thank you, Mr. Chairman
3	and members of the Commission. I apologize that one
4	of the airlines from Alabama to Washington was a
5	little bit delayed; otherwise, I would have been here
6	earlier, but I appreciate this opportunity to testify
7	before you today.
8	CHAIRMAN KOPLAN: Happy to have you here.
9	CONGRESSMAN BONNER: Mr. Chairman and
10	members of the Commission, my name is Jo Bonner, and I
11	am privileged to represent the 1st Congressional
12	District of Alabama, which includes Mobile County,
13	which is the home of IPSCO Steel. IPSCO opened its
14	doors in 2001, and since that time has become a valued
15	member of our community. Fortunately, IPSCO has
16	garnered some success while serving the Gulf Coast
17	markets and has shared that success with the
18	surrounding area. For instance, IPSCO employees have
19	partnered with our local schools. Mobile County has
20	the largest school system in the State of Alabama,
21	with 66,000 students. And IPSCO has provided tutors
22	and mentors to our public school system.
23	The company has established an educational
24	foundation using the profits from recycling tire
25	piles. By using tires to replace carbon in the steel-

1	making	process,	IPSCO	has	managed	to	save	the	cost	οf
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- 2 the carbon and has donated those savings to the
- 3 community through their foundation.
- 4 When Hurricane Katrina hit the Gulf Coast
- 5 last month, IPSCO looked after their own, as well as
- 6 the rest of our community, by supplying diesel fuel to
- 7 neighboring municipalities so that both water and
- 8 waste water treatment facilities could stay on line,
- 9 as well as providing water, batteries, and generators
- 10 to their employees. When the needs of our area had
- 11 been met, IPSCO worked with local authorities to get
- 12 extra supplies to our friends in Mississippi, such as
- 13 the City of Biloxi.
- 14 Mr. Chairman and members of the Commission,
- 15 these are the actions of a good corporate citizen. As
- 16 many of you know, for the first time in 20-some-odd
- 17 years, the United States steel industry is actually
- 18 enjoying relative good health, all things considered.
- 19 This is due, in large part, to the fact that the ITC,
- through various orders, put a stop to the illegal
- 21 steel trade. In addition, the president, through
- invoking Section 201, took appropriate action on the
- 23 flood of steel arriving in the United States in the
- 24 late 1990's.
- During the late 1990's, though the United

1	States economy boomed, the steel industry, as you
2	know, did not benefit, largely because of the imports
3	of steel in massive amounts impacting the domestic
4	market in a negative way. In 2000, the United States
5	ITC enacted orders that slowed but did not stop dumped
6	and subsidized imports of cut-to-length plate.
7	Today, the United States needs to enforce
8	our trade rules and cannot ignore infringements of
9	those rules, even when the domestic industry is now
10	stable. We can no longer wait for an industry to
11	weaken to the point of collapse before enforcing the
12	rule of law. It is worth noting that it is
13	exceedingly difficult, if not impossible, to engage
14	successfully in trade-relief efforts after massive
15	damage has already been sustained.
16	In the view of this member of Congress, the
17	United States needs to maintain its major

manufacturing industries like steel while keeping its 18 market wholly open to trade based upon real 19 20 competitive advantage. Trade disruption, in whole or 21 in part, due to state subsidies and the practice of dumping, deserves a different, more thoughtful 22 23 The response needs to be the continued response. 24 unflinching enforcement of the U.S. trade laws. 25 Once again, allow me to thank the members of

- 1 this Commission for the indulgence of both your time
- 2 as well as for your attention to this important
- 3 matter, and on behalf of all of the men and women who
- 4 work at IPSCO Steel, as well as their families, allow
- 5 me to say a heartfelt thank you on behalf of them for
- 6 the decisions that you will render. Those decisions
- 7 have a direct impact on their livelihoods, as well as
- 8 on the livelihood of this vital U.S. industry. I
- 9 thank you very much.
- 10 CHAIRMAN KOPLAN: Thank you very much for
- 11 your testimony. Unless there are any questions from
- the dais, and I see there are none, you are excused.
- 13 CONGRESSMAN BONNER: Thank you.
- 14 CHAIRMAN KOPLAN: Thank you for coming.
- 15 You may continue. Sorry for the
- 16 interruption.
- 17 MR. MONTALBINE: Thank you. I would like to
- 18 address two points that were raised by the domestic
- 19 industry in their direct presentation. First of all,
- 20 counsel stated that not all French producers responded
- 21 to the questionnaire in this case, and that is not
- 22 correct.
- 23 First of all, GTS, by itself, by GTS's
- estimates, accounts for over 90 percent of production
- of subject plate in France, and the other major

- 1 company, Indosteel, which is part of the Arcelor
- 2 Group, filed a questionnaire so that between GTS and
- 3 Indosteel, the French industry is covered. You'll
- 4 also see that in the Nucor brief XXXXX, and when you
- 5 look at the mills listed for France there, you'll see
- 6 that three mills are listed. One is the GTS facility,
- 7 and the other two are facilities that are owned by
- 8 Indosteel. So I think there is no question but that
- 9 there is complete coverage of the French industry in
- 10 this case.
- 11 I think the confusion arose because in the
- 12 staff report it talks about sending out four
- 13 questionnaires: one to GTS, one to Indosteel, one to
- 14 Dillinger, and one to Arcelor. Dillinger is the
- 15 parent of GTS and doesn't have any other facilities in
- 16 France, so Dillinger didn't answer a questionnaire,
- 17 and then Arcelor's main facility is Indosteel so that
- 18 the Indosteel questionnaire covers the Arcelor
- 19 participation.
- The second point I would like to address is
- 21 that there is no connection between French imports and
- 22 China. That is clear from all of the information
- 23 attached to the Petitioners' brief. Every time that
- they cite an exhibit about new capacity coming up,
- 25 France is nowhere listed as adding capacity. In fact,

- when you look at the questionnaires, you'll see that
- 2 France actually reduced their capacity over this time
- 3 frame.
- 4 Second of all, you'll see from the import
- 5 statistics -- I believe this is attached to the Nucor
- 6 brief -- that France exports very little to China.
- 7 They are the smallest of all of the subject countries,
- 8 and it's a minuscule amount, and I think Mr. Stewart
- 9 even acknowledged that by focusing on Italy and not on
- 10 France. And also, China doesn't export to France.
- 11 You'll see the import statistics show zero Chinese
- imports in France. So there is no connection between
- 13 those markets.
- The best evidence is probably what happened
- 15 before the orders in this case. As you remember, that
- was the height of the Asian financial crisis, and
- 17 every other country increased their imports to the
- 18 U.S. dramatically over the period of investigation
- 19 except for France. France's imports actually declined
- over the period, and their average unit values
- 21 increased. So there is no connection between those
- 22 two markets.
- The reason for that is that GTS's exports
- 24 are line pipe exports. This is not a commodity
- 25 product but is a product used to make pipelines, so it

- can't just be transferred from one market to another.
- 2 Instead, there has to be a pipeline project, and the
- 3 French export statistics, again, on Nucor's brief,
- 4 show that there have been increased exports to Germany
- 5 and to Iran from France, and the reason for that is
- 6 that their new pipeline project in Iran, and in
- 7 Germany is a large company, Europipe, that is making
- 8 pipe for a new pipeline in Norway. So again, these
- 9 exports have no connection with China, and the exports
- 10 also are tied to specific pipeline projects. Thank
- 11 you very much.
- MR. MALASHEVICH: Good afternoon, Mr.
- 13 Chairman, members of the Commission, and special
- 14 congratulations to new Commissioner Aranoff on
- 15 assuming her duties. I'm Bruce Malashevich, president
- of Economic Consulting Services, LLC. I'm accompanied
- 17 by my colleague, James Dougan, a senior economist with
- 18 our firm.
- 19 I've been retained by respondent parties
- 20 participating in this review to address certain
- 21 economic analyses presented by representatives of the
- 22 domestic industry and offer my opinion regarding the
- domestic industry's vulnerability in the event the
- 24 orders at issue are revoked and particularly those
- 25 from the European countries.

1	The essence of Petitioner's economic
2	argument is summarized in the CRA analysis found at
3	Exhibit 1 of Nucor's brief. That analysis, although
4	very interesting, has at least three fundamental
5	shortcomings in the context of this review.
6	First, CRA assumes that the plate market
7	business cycle peaked and ended in the first half of
8	2005. The facts, however, are very much to the
9	contrary. There is abundant evidence that the short-
10	lived softening of plate prices earlier this year, to
11	which the domestic producers alluded this morning,
12	represented nothing more than a hiccup that arose from
13	an inventory correction. By the third quarter of this
14	year, that correction ended, and demand and prices for
15	plate resumed their upward course. Industry sources
16	now agree, in the published trade press and elsewhere,
17	that the inventory overhang has effectively ended for
18	this product, and customers have begun restocking.
19	By late July and early August, trade
20	publications were noting that plate demand remained
21	strong in key end-use markets, such as oil and gas,
22	rail car building, bridge building, and industrial
23	equipment, and were predicting that prices would rise
24	further in the second half of this year. Citations
25	for these quotations are in the Corus brief, and the

- originals of the full articles can be provided if you request.
- Indeed, the senior executives of major
- 4 domestic plate producers disagree with the CRA view
- 5 outside of the hearing room. Please listen to the
- following statements, both taken from American Metal
- 7 Market on September 20th of this year, just a few days
- 8 ago.
- 9 Mr. John Tulloch, senior vice president and
- 10 chief commercial officer at IPSCO, said the following:
- "It seems that inventory levels have come back down,
- and service centers are buying again." "Given the
- infrastructure damage from the hurricane, there will
- be a lot of opportunity for increased use of plate. A
- number of offshore rigs were damaged, and there will
- be quite a bit of plate used there. It's going to
- take a little while for these things to work
- themselves through, but we would expect demand for
- 19 plate to remain strong."
- 20 Mr. Daniel DeMicco, who is well known to the
- 21 Commission as vice chairman, president, and CEO of
- Nucor, in the same article, was quoted as saying as
- follows: "In general, the market has been strong.
- 24 There was a little lull when we went through a minor
- inventory correction, but I think that came because

1	flat rolled had been in several months of decline, and
2	people thought plate should come down, too. There
3	never really was a soft plate market. Plate was
4	strong all along, and it continues to be strong."
5	He goes on to say: "Plate has been strong,
6	and I don't anticipate that changing in the near
7	future."
8	These statements are entirely consistent, I
9	emphasize, not with the testimony you heard this
10	morning but with what the same companies have told the
11	shareholders in their formal SEC filings. And if you
12	can peruse the one public exhibit that I passed out
13	earlier, it contains a sampling of those quotations
14	from the publicly traded companies at issue here.
15	And, of course, the Commission's own data
16	pretty dramatically confirmed the industry's present
17	and predicted strength. As the prehearing report
18	documents, domestic profitability was higher in the
19	first half of 2005 than in all of 2004, all
20	indications that the plate market will be stronger in
21	2005 as a whole than last year and stronger still in
22	2006, owing in part to reconstruction just now

In sum, the evidence is that the cyclical

23

24

Katrina and Rita.

beginning from the devastation caused by Hurricanes

- 1 strengthening of the plate market that the CRA
- 2 analysis asserts ended in early 2005, in fact, is
- 3 continuing and will continue. Consequently, the
- 4 arithmetic underlying CRA's calculations of returns
- were only for a part of a cycle that continues today,
- 6 so those calculations are misplaced in time or, at the
- 7 very least, incomplete.
- 8 The second problematic aspect of the CRA
- 9 study is that it ignores this industry's fundamental
- 10 restructuring, and you heard a lot about that from the
- 11 domestic witnesses this morning. It does so by
- 12 focusing on the plate industry's average return on
- assets using the time series stretching back to 1998.
- 14 But there have been dramatic structural changes to
- 15 this industry since the original investigation, all of
- which are well documented in the prehearing staff
- 17 report.
- 18 So, in effect, the time captured by the CRA
- 19 analysis doesn't reflect that of a single industry but
- 20 at least two different industries over that period.
- 21 While overall production capacity for the industry
- today is roughly the same in terms of tons as in the
- past, the CTL plate industry in 2005 differs radically
- from the industry that the Commission confronted in
- 25 1999.

1	Petitioners, of course, try to use this
2	restructuring to put a different spin on the sharp
3	improvements in the injury indicia, particularly
4	return on assets. Their spin phrase is "survivor
5	bias," contending that because the most injured U.S.
6	producers exited the market in the first few years of
7	the POR, their performance indicia had an upward bias
8	for the rest of the period. I would argue that it is
9	precisely because of this restructuring that the
10	industry has become vastly more competitive today.
11	Geneva and Gulf States were hopelessly
12	inefficient producers. They have exited the market
13	and been replaced with world-class companies, such as
14	Nucor and ISG, now Mittal, consolidated and
15	restructured unprofitable capacity, and improved labor
16	efficiency by negotiating innovative agreements with
17	the USW and other organized labor.
18	It is also significant that a growing
19	portion of U.S. capacity for producing plate today
20	incorporates so-called "steckel mill technology" that
21	permits the rapid switching of production between
22	plate and sheet products in reaction to changing
23	market conditions.
24	The data in the prehearing report show the
25	striking effects of this restructuring on the strength

1	of	the	domestic	industry	today.	Labor	productivi	ty
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- increased from 288 tons per 1,000 hours in '99 to
- 3 almost 500 tons per 1,000 hours in 2004, an
- 4 improvement of 69 percent. Other improvements are
- 5 documented virtually throughout the prehearing report.
- 6 Unit labor costs dropped 34 percent, and unit factor
- 7 overhead costs declined approximately 10 percent.
- 8 The CRA analysis itself points out that key
- 9 indicators, such as sales day outstanding and days
- 10 receivable outstanding, were steady and improving
- 11 across the POR and left the producers in good shape to
- 12 take advantage of the improved market conditions of
- 13 last year and this.
- 14 Thus, the industry's health currently is not
- 15 the result of survivor bias, but rather improved
- operating efficiency and management controls,
- 17 restructuring and consolidation, new and improved
- 18 technology, and the retirement of inefficient
- 19 productive capacity.
- 20 So calculating return on assets over a
- 21 period that begins in 1998 is really meaningless
- 22 because the underlying assets are employed much more
- 23 productively today than in the past and are in largely
- 24 different ownership hands.
- But probably the most serious shortcoming of

1	the CRA analysis arises from what I call a problem
2	with mismatching. Although I did not participate in
3	the Commission's hearing earlier this year in the
4	sunset review of stainless steel plate, I reviewed the
5	transcript. It contained a colloquy during which the
6	Commission questioned the probity of Respondents'
7	economic testimony, which relied in part on data that
8	encompassed all stainless flat-rolled products,
9	including flat-rolled products outside the review's
10	scope. By that standard, CRA's reliance on Ibbotson
11	data is even more wide of the mark. We're very
12	familiar with Ibbotson data.
13	Specifically, CRA's weighted cost of capital
14	was developed using data representing whole steel
15	companies; that is, all of those classified in SIC
16	Code 3312, a category that encompasses "steel works,
17	glass furnaces, including coke ovens and rolling
18	mills." In other words, not only do the data extend

producers in the U.S.

While this industry classification may be
the most narrow for which Ibbotson data are available,
it is still far too broad to be relevant to this case.

A subsidiary point reflects the data

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beyond the scope definition of this case by orders of

magnitude, but they incorporate basically all steel

1	reported by the domestic industry in their
2	questionnaires, purportedly valuing the assets
3	employed in production of CTL plate. But the fact is
4	that much of the plant and equipment used to produce
5	the plate at issue in this proceeding is also used to
6	produce other products, including, in particular,
7	coiled flat products. The volume of demand and U.S.
8	production of those other products vastly exceeds the
9	volume of CTL plate, necessarily involving a fair
10	degree of allocation.
11	Once again, therefore, there is an issue of
12	mismatching. In the aggregate, CTL plate represents a
13	very small proportion of the total business of the
14	companies producing the like product in this case,
15	whether measured in terms of net sales or total
16	assets. We will present calculations illustrating
17	this point in our post-hearing brief, as they are APO
18	in nature.
19	In the end, the Petitioners' economic case

In the end, the Petitioners' economic case amounts to a plea that the Commission, and I quote, "not hold the industry's high current operating margins against it." This is, I believe, highly inappropriate in the circumstances of this case. The Commission's mission here is not to focus on the domestic industry as it existed in 1998 or even as

- 1 recently as several years ago. Its focus should be on
- the industry as it exists today, following the
- dramatic consolidations and restructurings that
- 4 occurred in just the last few years. Profit returns
- 5 experienced by the current domestic industry are the
- 6 most relevant, and those returns, already quite
- 7 impressive, are, in fact, growing.
- 8 The dramatic increases in plate prices,
- 9 coupled with U.S. producers' improved efficiency that
- 10 I discussed earlier, have resulted in extraordinary
- 11 profit margins for the industry as it is now
- configured. U.S. producers' labor and factory
- overheads are low, and their dominant market power has
- 14 allowed them simply to pass along increases in raw
- 15 material costs to consumers with surcharges, thereby
- 16 preserving and even expanding the healthy margin. As
- 17 you heard earlier today, every single one of
- 18 Petitioners' purchaser witnesses said they ended up
- 19 paying all of the surcharges with one small exception
- 20 for a piece of freight.
- This industry reported aggregated operating
- 22 margins of 22 percent in the year 2004 and 25 percent
- in interim 2005 despite a temporary softening of
- 24 selling prices in the first half of this year. With
- such levels of profitability and with positive

- indicators for '05 and '06 in many, if not all, of the
- 2 key end user demand segments, as documented in the
- 3 Corus prehearing briefs and the briefs of the French
- 4 Respondents and in the upbeat statements of the
- 5 companies themselves, this is hardly an industry that
- 6 is vulnerable to injury from imports, even if all of
- 7 the orders at issue are revoked. It is, in
- 8 particular, however, not vulnerable to imports of the
- 9 more specialized, high-end plate products from
- 10 European producers. Thank you very much.
- MR. CUNNINGHAM: Mr. Chairman, members of
- 12 the Commission, I'm Dick Cunningham of the law firm of
- 13 Steptoe & Johnson. We are counsel here today to Corus
- 14 International America Houston, and Corus America,
- 15 Inc., and we'll explain to you in a moment the
- 16 difference between those two entities. With me is
- 17 Jeff Hoye of those companies and Tina Potuto Kimble,
- 18 well known to the Commission from her illustrious days
- 19 here, and now with us at Steptoe.
- I would like to begin on a personal note. I
- 21 just want to say how personally pleased I am to be
- 22 appearing for the first time here for new Commissioner
- 23 Aranoff. I would like to welcome her to the school of
- hard knocks, meaning, of course, the Commission
- 25 hearing room, and it's a great pleasure to argue here

1 before her.

25

I would also like to begin with a note of 2. 3 thanks to the domestic industry as to one aspect of their presentation this morning. I think I probably 4 speak for the Commission and its staff that we are 5 6 grateful for them saving at least a full day of argumentation by not referring to the four years' 7 delay in their recovery after the implementation of the order in this case, not calling that a polynomial-9 distributed lag. That's an in-joke for those of you 10 who were here during the 201 process. 11 Mr. Hoye today is appearing principally in 12 the role of a distributor of steel in the United 13 States and overwhelmingly a distributor of U.S.-14 produced steel, and he is going to talk to you about 15 16 the same sorts of problems that the French company, 17 Berg, has experienced in this market. I want for a moment, before he begins, to 18 19 make sure that you keep this in the right focus. 20 is true that you will hear that steel is unavailable and that, from time to time, that purchasers, from 21 time to time, are having trouble getting it, that they 22 are on allocation, that U.S. industry can't even 23 24 supply some of the aspects of this. We're not asking

for exclusions of products or anything like that.

- 1 It's not a question here of whether this steel is
- totally unavailable in the U.S. market.
- 3 The issue in this case is whether there is a
- 4 sector of the market in which certain countries
- 5 participate, France being one of them, other European
- 6 countries, and we'll talk about Great Britain in the
- 7 next plate sunset review, another of those countries,
- 8 that sell in this market a high-end plate which is not
- 9 injurious to the U.S. industry. That's the point of
- 10 this.
- It's not injurious because the U.S. industry
- 12 has it as only a small part of its production. It is
- not injurious because the U.S. industry has not
- 14 complained of that type of plate as being the problem.
- 15 It is not injurious because the U.S. industry doesn't
- 16 make enough of it to fully satisfy demand, and, in
- 17 particular, it shouldn't be deemed injurious because
- 18 to do so would hurt customer, hurt consumers in the
- 19 positions of the two witnesses that you're hearing
- 20 here today. So with that, let me turn you to Mr.
- Hoye.
- MR. HOYE: Good afternoon, Mr. Chairman and
- 23 members of the Commission. My name is Jeff Hoye, and
- 24 I'm director of Corus International Americas. I know
- that you're accustomed to seeing the Corus name

1	associated with cases involving imported products from
2	the United Kingdom, but, of course, the U.K. is not a
3	subject country in this review.
4	However, in September 2004, Corus created a
5	new business, Corus International America Houston,
6	which I'll refer to as "CIAH," with the mission of
7	being a full-service steel provider for high-end
8	projects. The progressive business model under which
9	Corus International operates allows us to purchase
10	steel from anywhere in the world in order to meet
11	requirements of any of the projects in which we're
12	involved. We are not required to purchase steel from
13	Corus. Indeed, the vast majority of the steel that
14	CIAH purchases for its North American customers is
15	coming from U.S. steel producers.
16	While we value the relationship we have with

While we value the relationship we have with our U.S. steel suppliers because their generally 17 shorter lead times make the service aspect of our 18 business much easier, at times it is almost impossible 19 20 for us to obtain some of the niche steel products from the U.S. industry. Our businesses focus on projects 21 22 that require specialty steel for offshore oil structures for the gas and oil sectors. This kind of 23 24 production requires precision steels that are 25 difficult to obtain domestically.

1	There are only three producers in the United
2	States that can supply us with the high-end steel
3	products that these specialty products demand: Mittal
4	Steel, Oregon Steel, and Saw Pipe. These are three
5	quality suppliers.
6	Demand for high-end steels in the United
7	States has, however, far surpassed the production
8	capabilities of these producers. Even with IPSCO's
9	heat-treating capacity coming on line as expected,
10	there will still be insufficient U.S. supply of high-
11	end product to meet demand. For example, heat-treated
12	plate cannot be produced by all U.S. plate mills.
13	Mittal Steel is the primary supplier of this product;
14	however, huge demand for armor heat-treated plate has
15	been created by the U.S. military's involvement in
16	Iraq and Afghanistan.
17	As has widely been reported, the military is
18	currently in the process of fitting all of its Humvees
19	used in those areas with heat-treated armor plate so
20	that they can better withstand attack. Of course, the
21	U.S. military is using U.Sproduced plate for this
22	task. As such, they are consuming a huge amount of
23	heat-treated capacity that would normally be designed
24	for the commercial market, leaving commercial
25	customers with an insufficient source of supply.

1	This limited availability of heat-treated
2	plate for the commercial market could not come at a
3	worse time. Demand in high-use sectors that consume
4	heat-treated plate, such as oil and gas and yellow
5	goods, is very strong.
6	As to another niche product, plate thicker
7	than four inches, there is also a supply shortage in
8	the U.S. market. Mills either can or cannot produce
9	the plate in thicker and wider widths and based on
10	whether or not they have the equipment and capability
11	of making it. There is no gray area here. Once
12	again, there are not many U.S. suppliers that can
13	manufacture these products.
14	Today, those producers that have the
15	requisite equipment are on allocation. They also
16	supply us only after extremely long lead times. For
17	businesses such as CIAH where service is an integral
18	component of the sales package on projects, delays in
19	obtaining steel can have a devastating impact on our
20	business.
21	We only see the situation getting worse.
22	Demand in the downstream industries that consume high-
23	end plate is growing, for example, again, oil and gas
24	exploration and production, already booming in the
25	Gulf of Mexico before the recent hurricanes that

- 1 ravaged the Gulf Coast region of the United States.
- While the full impact of these natural disasters
- remains to be determined, there was certainly damage
- 4 to offshore structures that will need high-end plate
- for repairs. Thus, the situation will exacerbate an
- 6 already tight market.
- 7 Every industry that I can think of that uses
- 8 specialty product is forecasting significant demand
- 9 growth in the near future. Without access to high-end
- imports, it is not clear to me where we're going to
- 11 get the plate to meet the upcoming needs.
- 12 European supplies of plate traditionally
- have been, and will continue to be, a complementary
- 14 and supplementary source of high-end material in the
- 15 United States. In this case, by revoking the orders
- on French and Italian plate, you will afford CIAH the
- 17 opportunity to have alternative sources of supply for
- high-end products where access to high-end material
- 19 from the U.S. is constrained. CIAH has no desire to
- 20 purchase lower-grade commodity plate from Europe, and
- it is our experience that European producers do not
- 22 want to sell that type of product into the U.S.
- 23 market. Specialty plate, however, requires an
- 24 alternative source of supply, and the European
- 25 producers can responsibly fill that gap in the market.

- 1 Thank you.
- 2 CHAIRMAN KOPLAN: Excuse me. Did I hear you
- 3 use the term "yellow goods"?
- 4 MR. HOYE: Correct. That's the off-highway
- 5 construction sector like the Caterpillar-John Deere
- 6 market. They refer to it as the yellow goods because
- 7 the finished products are painted yellow.
- 8 CHAIRMAN KOPLAN: Well, you've satisfied a
- 9 little bit of confusion up here.
- 10 MR. CUNNINGHAM: A high-tech term if there
- 11 ever was one.
- 12 Let me conclude our panel's presentation
- with a few observations, if I may, on this case, and I
- want to do so, in particular, because I would submit
- 15 to the Commission that this sunset review, more than
- 16 most cases that I can think of in recent years, is one
- 17 that you really need to think of in a context.
- We've been doing carbon steel here for a
- 19 long, long time. My first carbon steel hearing before
- the Commission was in 1978, and that wasn't the start
- of all of this. We have just been through a major,
- 22 major, national effort to resuscitate and restructure
- 23 the American steel industry, the 201 process that we
- 24 went through. The purpose of that process was to
- create a leaner, stronger, modernized, cost-reduced

industry across all its sectors, including the plate sector.

I would suggest to you that in the sunset reviews that you have, and you're having a series of 4 them now, -- this is the second, in carbon steel --5 6 that you are doing a laboratory test of the results of the 201 in the sense that if you were to conclude, and 7 you'll be asked to so conclude, I will bet, by every sector of the domestic industry, if you were to 9 conclude that all of the sectors of the domestic 10 11 industry, despite all of the restructuring, despite the increased efficiencies, despite the cost 12 reductions, -- all of them are vulnerable in the sense 13 of this statute -- I think you would be uncomfortable 14 15 with that conclusion in the light of what we set out 16 to do and what I think you're finding in the 204 review that we did do for the steel industry. 17 I think that's a particularly important 18 19 consideration here in the plate case because if you 20 don't find the plate industry to be non-vulnerable in

made in all of their cost reductions and the

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statutory terms, it's going to be hard for you to find

any sector. And I'm not just talking about the degree

of current profitability of the industry; I'm talking

about the really remarkable progress that they have

- 1 restructuring and the increased market power that they
- 2 have, as shown by the Herfindahl indexes. I'm talking
- 3 about the extremely fortunate circumstances that they
- 4 find themselves in looking toward the immediate
- 5 future.
- 6 You've heard much testimony today about the
- 7 reconstruction that's going to be going on in the
- 8 Gulf. That's going to require immense amounts of
- 9 plate. The oil and gas sector is immensely strong and
- 10 expected to continue that way, and you have heard
- 11 today that that's a major area, particularly at the
- 12 high end of the plate market. And you heard Mr. Hoye
- testify that the military demand for plate will be
- immense, particularly, again, in the high end sector
- of the business.
- I think you really need to find here, if you
- find it as to no other sector of the steel industry,
- 18 that this is not a sector that is vulnerable to the
- 19 imports. So that's one of the decisions, of course,
- 20 that you have to make in the course of a sunset
- 21 review.
- I think you also need to make a distinction
- as to types of import problems, and I think you've
- 24 already begun to do so in these cases, types of
- 25 imports that pose the type of problem that if there is

- 1 something to worry about for this industry, it's that.
- I will recall to your for a moment your hot-
- 3 rolled sheet case that you just did, the first of the
- 4 hot-rolled sheet cases. Think about the respondents
- 5 in that case, and think what it was that those
- 6 respondents had done that led to the original order.
- 7 There was the hugest spike in imports probably in the
- 8 history of the steel market from those countries. In
- 9 that case, you looked at them, and you said, quite
- 10 rightly, I submit, that their past behavior shows
- 11 something that we need to be concerned about,
- 12 something that gives us a marker for concern about
- threat if we take the order off.
- I think you need to look at that both ways,
- though, and I think you need to look at types of
- imports from specific countries that don't fit that at
- 17 all.
- 18 Consider this case, for example. This
- 19 record is replete with testimony, and it's not just
- from us, -- you'll pick through the U.S. industry
- 21 briefs and testimony, and you'll find hints of it --
- that in the high-end sector plate is in short supply.
- 23 Here, there is little evidence that the imports would
- 24 injure this industry. You will have European
- 25 exporters, and I know I can speak for Corus, although

- 1 I'm a case too soon arguing about that -- I look at
- the import statistics, and I can say the same thing
- 3 for the French imports, where in the original
- 4 investigation you did not see spikes of imports.
- 5 Indeed, those imports were declining from that
- 6 country, and I submit you had an affirmative
- 7 determination of them only because they were cumulated
- 8 with other imports which were sharply rising.
- 9 You have a different pattern of selling from
- 10 certain types of importing countries, different from
- 11 the type of selling that the U.S. industry so very
- 12 clearly complains about here. Listen to the testimony
- earlier today by Mr. McFadden, who said, "Every time a
- 14 barge comes into Tampa loaded with imports, our order
- 15 books dry up."
- 16 Listen to Mr. Price, who talked about the
- 17 service center distribution system -- Mr. Schagrin
- 18 also made this point -- as something that brings
- 19 commodity imports into this market and enables them to
- 20 come in in volume with injurious effects. Think about
- 21 that for a moment and contrast it with the type of
- 22 distribution, the type of selling practices that you
- 23 have at the high end of the market where French
- imports and, in the next case, U.K. imports take their
- 25 role in the United States.

1	These are individually negotiated
2	transactions with the customers. They are for
3	projects, not for sale into the commodity market.
4	They do not build up in inventories, whether on the
5	docks or whether in the hands of service centers.
6	They do not have any of the characteristics of the
7	terrible import threat, if it is, in fact, a terrible
8	import threat, that the domestic industry wants you to
9	be concerned about.
10	And, finally, look at excess capacity
11	issues. I would ask you to look at the chart on page
12	5 of Wiley, Rein & Fielding's tables. It's a pie
13	chart. It shows quite dramatically big increases in
14	capacity by a bunch of foreign countries. You will
15	look in vain for a European Union country in that list
16	because the European Union producers are not expanding
17	capacity. They don't fit the profile that the U.S.
18	industry itself says is what you want to be concerned
19	about for the future of the plate business here.
20	So I suggest that you need to make
21	distinctions here. You need to make distinctions
22	among sectors of the steel industry and look hard at
23	which ones are vulnerable and which ones are not. You
24	need to make distinctions among countries as to their
25	types of imports and their types of import practices.

- 1 I think when you do so, you're going to solve the
- 2 problems of Berg Steel and Corus International America
- 3 Houston because you're going to open up for them, at
- 4 the high end only, in the non-injurious types of sales
- only, a source of supply that they need. That
- 6 concludes our presentation.
- 7 CHAIRMAN KOPLAN: Thank you very much.
- 8 I appreciate all of the testimony thus far, and we'll
- 9 begin the questioning with Commissioner Hillman.
- 10 COMMISSIONER HILLMAN: Thank you, and I
- 11 would like to welcome these witnesses. I appreciate
- 12 your time in spending the day with us.
- If I can start first with the issue you've
- 14 discussed, both you, Mr. Hoye and you, Mr. Delie --
- 15 this issue of the European products being in the high
- 16 end; I want to make sure I understand whether there is
- 17 sort of a universally- accepted definition of high
- 18 end, and how we are defining it.
- 19 Maybe Mr. Delie, if I can start with you in
- the first instance. We obviously heard a lot of
- 21 discussion in the original investigation about X-70.
- 22 That was, in essence, considered one of those high-end
- 23 products.
- Now your testimony seems to focus on X-80
- 25 plate. So let me just start with, what's the

- difference between X-70 and X-80. Would you still
- 2 consider X-70 to be a high-end product; and if we were
- 3 putting X-70 in it, would you have the same concerns
- 4 about the U.S. industries' ability to supply X-70
- 5 plate?
- 6 MR. DELIE: Yes, X-70 is the high-end. It
- 7 is a difficult grade to make. The mills get a lot of
- 8 additional yield losses. In a lot of cases, it slows
- 9 down the productivity, so they cannot get the high
- 10 production rates on the X-70. Because as you roll it,
- 11 you have to roll it at particular temperatures.
- 12 That's what they call a controlled roll. So it's
- 13 rolled at specific temperatures.
- So when you roll it through, you can't just
- 15 keep it in the middle. You have to let it sit on the
- table, and go down to a certain temperature before you
- 17 can take its next pass. So it greatly reduces
- 18 productivity through the mills. The chemistries
- 19 required on it are very difficult.
- I mentioned the X-80 because X-80 is
- 21 becoming a new grade that they're looking at. The
- 22 Alaskan pipeline -- some of their projects recently in
- the United States have went to X-80.
- 24 COMMISSIONER HILLMAN: And the difference
- 25 between X-70 and X-80 is what?

1	MR. DELIE: 10,000ths in yield strength
2	it's a yield strength change. We had talked last time
3	about X-70. It's not a commodity. All X-70s aren't
4	the same. Depending on where the final product is
5	being used, depending on who the customer is, there
6	are different chemistries required by different
7	customers, for the specific uses of X-70. X-70 just
8	means the yield strength is a 70,000 yield strength.
9	But then there are other product-specific
10	variables since as the energy impact test, the Sharpie
11	impact test. For example, if you were going to put a
12	pipeline in the Gulf of Mexico, you wouldn't worry
13	about how strong it will be at -49 decrees and whether
14	the steel will break, and how much energy it will take
15	to break the steel at -49 degrees. It's never going
16	to hit -49 degrees when it's in the Gulf of Mexico.
17	But if you're doing a product up in Alaska,
18	even though it's the same X-70, you have a different
19	Sharpie impact test. So the steels do vary do vary
20	within an X-70.
21	The domestic industry can make a lot of X-70
22	grades, and there's a lot they can't. Like they said,
23	IPSCO and Nucor are limited on their widths. Their
24	mill sizes or mill housings are also far apart. They
25	can only go 120 wide. They can't go any wider. They

- 1 would need a completely new mill to go wider. So it's
- 2 not a modification.
- COMMISSIONER HILLMAN: And 120 wide is what
- 4 you'd need for the 36 inch --
- 5 MR. DELIE: Yes, 36 inch diameter, if you
- figure the circumference of it times five --
- 7 COMMISSIONER HILLMAN: I'm trying to
- 8 remember my geometry.
- 9 MR. DELIE: It's diameter times pi, which is
- 10 3.4, so it's a little over three times that. So you
- figure that they can make the 36, but they can't make
- 12 42, 48 inches.
- MR. CUNNINGHAM: There will be a quiz on
- 14 this.
- 15 (Laughter.)
- MR. DELIE: There's other things, based on
- the configurations of the mills. The Nucor mill and
- 18 the IPSCO mill are similar, except the Nucor has
- 19 steckel drums, which they can coil, but the Nucor
- 20 doesn't.
- 21 So IPSCO has a steckel drum. So they can go
- 22 lighter in gauge and they can't go heavier. Because
- 23 Nucor doesn't have a steckel drum, so they can't make
- the same thickness in the X-70s. So there's different
- limitations in all these, and it's product-dependent

- on what's going to be needed.
- 2 COMMISSIONER HILLMAN: All right, coming
- 3 back to the very beginning question, is there a
- 4 standard understanding within the industry or from
- 5 your perspective of what is high-end plate?
- 6 MR. DELIE: The high-end plate would be the
- 7 products that are requiring heat treating, controlled
- 8 rolling, special techniques -- and maybe special
- 9 chemistries, other than the standard chemistries or
- 10 standard rolling practices.
- 11 COMMISSIONER HILLMAN: And you would not
- include width as one of those things that makes a
- prior tie-end; lighter or thicker does not make it
- 14 high-end?
- 15 MR. DELIE: Yes, but there are limitations
- for the mills and how many can make it. For example,
- 17 the IPSCO mill, again, they talked about the thin
- 18 cast. They cast it six inches thick. So if they were
- 19 going to try to make a four inch thick plate, they
- 20 don't get enough reduction. They don't have
- 21 physically enough reduction to get it. So maybe it
- 22 might not be a hard product to make, if you have the
- 23 mill capability.
- Making plate 160 wide is not really a
- 25 specialty plate, but a lot of mills can't make it. So

- 1 it limits the number of mills that can make it and
- 2 that can be on the market.
- COMMISSIONER HILLMAN: Okay, Mr. Hoye, would
- 4 you have a sense -- your testimony focuses very much
- on this issue of high-end product. I just would like
- to get your sense of how you would define high-end.
- 7 MR. HOYE: I wouldn't change anything that
- 8 David said. But what I would say is, I just would
- 9 clarify. I think it's a bit open to interpretation
- 10 within the industry, which is what he saw, and the
- 11 domestic producers were talking about it this morning.
- But clearly, it is primarily heat-treated
- grades, either quench and tempered which are water
- 14 cooled, or normalized material which is air cooled.
- 15 It is material that supports high impact toughness,
- superior strength, abrasion resistance; and that would
- 17 be subject to what we call supplemental testing
- 18 requirements, such as ultrasonic testing for internal
- 19 soundness or cleanliness.
- So when you look at, for example, American
- 21 Petroleum, API Institute specifications, and we talk
- 22 about specialty grades on heat treat, they require
- what they call all supplementals. This means that you
- have to go through an extensive certification process
- 25 for testing, and you have to certify the material to

- 1 these supplemental tests in order to pass quality.
- 2 MR. CUNNINGHAM: Could I make a brief legal
- 3 point?
- 4 COMMISSIONER HILLMAN: Go ahead, Mr.
- 5 Cunningham. But you need your microphone for the
- 6 court reporter.
- 7 MR. CUNNINGHAM: We're not talking about
- 8 getting an exclusion here. If I were coming to you
- 9 and said okay, high end steel is not an adequate
- 10 supply and I want an exclusion, then it would be very
- important for me to define in a really precise way
- 12 what high-end means.
- The issue here is not excluded products.
- 14 The issue is, are there competitors from specific
- foreign countries that sell products that are
- 16 essentially in limited supply from the industry and
- 17 focus on their sales on that, rather than on commodity
- 18 products. All of these products have in common the
- 19 fact that there is maybe one or more suppliers in the
- 20 U.S. that do them in some quantity, but there's a
- 21 market to come in here and supplement that.
- 22 You heard Mr. McFadden say that Nucor had
- looked at the idea of putting in heat treating and
- 24 decided not to make that investment. That's the kind
- of thing that means there is this market here for

- 1 these imports. So it seems to me that the precise
- 2 step is not quite as important here.
- 3 COMMISSIONER HILLMAN: I understand.
- 4 MR. CUNNINGHAM: You've got to get a grasp
- 5 on it.
- 6 COMMISSIONER HILLMAN: As I hear your
- 7 argument though, you're saying decumulate France and,
- 8 to some extent, Italy. I mean, we're hearing a lot of
- 9 argument, if you will, in France, and you're saying,
- 10 look at the original investigation; that 99 percent of
- 11 the product shipped from France were "specialty
- 12 products."
- 13 Yet, if I look at our pricing data from the
- original investigation, we had French products,
- 15 significant French shipments, in a number of those
- product categories, which suggests to me that not all
- of that could, in fact, have been specialty product.
- 18 You're telling me that, look at France; gee,
- 19 their imports went down over the original POI. Yet,
- 20 if I look at the data for first half 1999, French
- imports were up 100 percent. I mean, if you had
- 22 annualized 99 shipment from France, they would have
- 23 been at their highest level ever.
- 24 So it's not clear to me that this notion
- 25 that France was completely differently situated in

- 1 terms of import trends or pricing trends, and sold
- 2 solely focused on this "specialty niche" is really
- 3 there in the original record. So that's why I'm
- 4 trying to make sure I understand what you think is
- 5 coming in from France and/or Italy that is, in fact --
- 6 whether we're calling it high-end or specialty, or in
- 7 some way not directly fungible with product that is
- 8 made in the United States.
- 9 MR. CUNNINGHAM: You know, I never like to
- 10 duck a question. But I have to kick that one on
- 11 French-specific stuff to Mr. Montalbine.
- 12 COMMISSIONER HILLMAN: Okay.
- MR. HOYE: Could I add one point to that,
- just to the width and thickness? I would say four
- inches and over is very hard to get, in terms of
- 16 material. It's very high-end product and over 120
- wide, as well, as part of that category.
- 18 COMMISSIONER HILLMAN: Okay, go ahead, Mr.
- 19 Montalbine.
- MR. MONTALBINE: You bring up the 99
- 21 shipments. This might be a good time to address that.
- 22 Mr. Delie can talk about that.
- 23 You heard earlier today that line pipe is
- 24 project-specific; that you need a surge of product for
- a specific pipeline, and Mr. Delie can talk about that

- in regards to 99.
- 2 MR. DELIE: Yes, I believe 99 was the
- 3 Alliance pipeline project, and Berg needed high
- 4 quantities of plate. We were running a three shift
- 5 operation in the neighborhood of over 30,000 tons a
- 6 month, and there was product for a specific project.
- 7 So it was X-70 grade that domestically could not
- 8 supply it in the quantities that we needed, so it came
- 9 in through France. It was brought for a specific
- 10 project.
- 11 So a lot of the line pipe grades or supply
- that we get, that is basically on a particular
- 13 project. So a lot of the line pipe grades or supply
- that we get basically on a particular project would be
- a lot of tonnages in a short period of time, and then
- it would go away again. So if you see that from
- 17 France, it is specific to a line pipe project.
- 18 COMMISSIONER HILLMAN: I appreciate that.
- 19 If there is specific data on this issue that would put
- 20 those first half 1999 imports -- again, just so I make
- 21 sure I understand what portion of the product you
- think was subject to this particular pipeline project,
- 23 just to put the rest of the imports into context. If
- you could add that into the post-hearing brief, I
- think it would be useful; thank you very much.

1	COMMISSIONER KOPLAN: Thank you
2	Commissioner; Commissioner Lane?
3	COMMISSIONER LANE: Thank you; thank you to
4	the afternoon panel for coming and giving us your view
5	on this case. I'd like start with Mr. Malashevich.
6	You made some references to statements that
7	were made, public statements by representatives of
8	IPSCO and Nucor. Is it likely that there's a
9	difference in statements made to the public to give
LO	confidence in the market and sworn statements given to
L1	us here in this hearing room?
L2	MR. MALASHEVICH: I couldn't answer that
L3	question for others, Commissioner Lane. But it
L4	wouldn't come from me. I mean, I would not have such
L5	distinction in anything that I said. I can't speak
L6	for others.
L7	MR. CUNNINGHAM: This is Dick Cunningham. I
L8	would be happy to call my firm's Security and Exchange
L9	Commission lawyers and ask them to determine whether
20	telling the public something to give them confidence
21	in the stock that's not on four squares, which is what
22	the given sworn testimony would be, is securities
23	fraud or not.
24	COMMISSIONER LANE: Okay, Mr. Cunningham,
2.5	let me stay with you for a minute. Regarding

- 1 vulnerability, a number of foreign producers failed to
- 2 respond to the Commission's questionnaires. What, if
- any, conclusions can we draw from that failure?
- 4 MR. CUNNINGHAM: Well, the Commission has
- 5 what I believe is an established practice on this.
- 6 The Commission has been reluctant to draw adverse
- 7 inferences in the past. But the Commission does look
- 8 for the best available evidence, wherever you get it
- 9 from. Even if it is from the domestic industry, it
- 10 gets added weight in what you do if the other side,
- 11 the side that was supposed to supply the data, hasn't
- 12 supplied it.
- 13 COMMISSIONER LANE: The domestic industry
- 14 has a very unattractive financial picture, except for
- 15 2004 and the first half of 2005. The good showing in
- 16 2004/2005 appears to be related to price increases
- that we are told will not continue.
- 18 Given the poor overall financial performance
- 19 of the industry, except for what may be a period of
- 20 unusual prices, is it not vulnerable? Please explain
- 21 why or why not.
- 22 MR. CUNNINGHAM: Two or three points on that
- 23 -- The strong financial performance of the industry
- is, in part, due to strong prices, and in part, due to
- 25 reduced costs and to greater efficiencies and to the

- 1 restructuring that we all went through such a
- 2 laborious process to try to facilitate in Session 201.
- 3 It is not coincidental that shortly after the 201
- 4 restructuring, this industry began to perform
- 5 extraordinarily well.
- 6 Secondly, the question of whether price
- 7 increases are going to continue is a factual one that
- 8 the Commission should address. All of the best
- 9 evidence that I see on it, apart from the certain
- 10 testimony given here in the hearing room, is to the
- 11 effect that the next year or so will be quite good for
- this industry and demand will be strong.
- 13 There are tangible factors, and I listed a
- 14 number of them before -- the Gulf reconstruction, the
- 15 strength in the oil sector, the military demand --
- that support optimistic forecasts. Mr. Malashevich
- 17 has reviewed the literature more than I have, and
- 18 might want to comment on that.
- 19 MR. MALASHEVICH: Just not as a legal
- 20 matter, I have nothing to add there. But as I looked
- 21 at the data, really, it's difficult to use the term
- 22 "industry" to encompass the producers as they existed
- over the continuum of the period of review.
- I think you can define a point in time quite
- clearly, roughly coinciding with the 201 relief, after

- which the industry assumed an entirely different
- 2 structure. Demand assumed a different structure. The
- 3 world supply demand situation assumed a different
- 4 structure.
- We're not just talking about CTL plate here.
- 6 I think, in general, almost all commodities prices --
- 7 glass, wood, other metals and steel -- everything was
- 8 constrained worldwide and steel participated in that.
- 9 So I really think, as you looked at the time
- 10 series data, certainly you have to consider the
- industry as it was, prior to 2001, but you also have
- 12 to think of it as two industries, with the more recent
- industry being more relevant to the forward-looking
- 14 kind of inquiry that I understand you're supposed to
- 15 make in a sunset review.
- 16 COMMISSIONER LANE: Okay, thank you; Mr.
- 17 Montalbine, this is a question for you. In your
- opening statement, you talked about problems at the
- 19 Port of New Orleans. What effect has the current
- 20 problems at the Port of New Orleans had on imports
- 21 from GTS, and have you found importation into the
- 22 United States more costly or difficult?
- MR. MONTALBINE: I don't remember mentioning
- New Orleans in my opening statement.
- 25 COMMISSIONER LANE: Maybe I dreamed it up.

- 1 MR. MONTALBINE: Maybe you're mixing me up
- with the Congressman. I believe also that Berg has
- 3 not imported any steel. Maybe Mr. Delie can talk
- 4 about that more directly.
- 5 MR. DELIE: No, we haven't imported, and we
- 6 would import directly under the Port of Panama City.
- 7 But I do know that the cost of transportation has gone
- 8 up, just like steel has. It almost went up three-
- 9 folds. With the amount that China was importing,
- 10 also, all the ships were also full.
- 11 Right now, too, I also know that the Port of
- 12 Panama City is full with containers, because it's
- going to take awhile for New Orleans to get up and go
- into other smaller ports. We'll add costs, because
- the cost of unloading and the cost of rail shipments
- out of smaller ports is also more expensive. So there
- 17 will be some difference in costs there until New
- 18 Orleans gets back up to speed.
- 19 MR. CUNNINGHAM: If I could ask Mr. Hoye to
- 20 address that, not so much in his Corus International
- 21 America Houston hat; because they use almost entirely
- 22 domestic steel. But he does, and Corus America has
- 23 importations and can talk about the costs and whatever
- of having switched ports and all that.
- MR. HOYE: The idea is that you can use

- ocean freight to get your steel to the closest port of entry, and that means Customs clearance.
- One of the mechanisms that the European

 producers use is what is called lash barge, which is

 lighter line ship. It's small barges of 380 tons that

 are loaded in Europe, and then 30 of these barges are

 grouped and shipped over in a mother ship, and then

 unloaded in the Gulf of Mexico, typically in New

 Orleans.

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The other alternative for charter vessels are these river barges. Then the material has to be off-loaded in New Orleans and then re-loaded onto river barges, which are about 1,400 tons. So lash barge transportation is moving along slowly. But river barge transportation is going to be delayed until the ports can get back into production.

The other scenario you see then, as material move to different ports of entry, which increased the costs to the end users, because of transportation costs, right now which are skyrocketing because or energy prices and they're putting on fuel surcharges - that's raising prices dramatically.

23 So you're getting steel in locations that 24 it's not really destined to be in. Then you don't 25 have trucking capacity or rail capacity to move the

- 1 material to market. So it's very disruptive right
- 2 now.
- COMMISSIONER LANE: Okay, thank you; what is
- 4 the significance of the CTL plate industry being
- 5 highly concentrated?
- 6 MR. CUNNINGHAM: Go ahead, do you want to
- 7 comment first?
- 8 MR. MALASHEVICH: Sure, I think it's
- 9 significant because it's a measure of how much the
- 10 domestic industry itself can move the price to cover
- increases in costs. We employ the HHI as only one of
- 12 a half dozen or so different measures intended to show
- 13 the same thing.
- 14 The formula we got for the HHI, we got from
- 15 the Justice Department's web site. It doesn't specify
- 16 whether it should be done in quantity or value. We
- 17 did it in quantity. We also crunched the numbers in
- 18 terms of value, and the results are very similar. We
- 19 used quantity because the Commission normally puts
- 20 greater weight on the quantity data.
- But also, you heard today, that's
- 22 notwithstanding what the new witnesses said, about
- their inability to push through the full measure of
- 24 surcharges. In fact, every single one of their
- witness purchasers said the reverse, in essence.

- 1 That's another measure.
- 2 Also, there is an exhibit in the Corus brief
- 3 -- I'm told by my colleague that it's Exhibit 13 --
- 4 that mines, if you will, the APO data in the
- 5 questionnaire records from purchasers.
- 6 Other than refer you to it, I probably
- 7 shouldn't say anything about it -- except in no way
- 8 you should construe the HHI as being an abstract
- 9 number. It's a number we use in a much broader
- 10 context of other evidence in the record. It shows,
- 11 contrary to what the situation might have been in
- 12 1999, the domestic industry has the market share and
- the observable market power to cover the costs and
- more so, as they've done so. So it's really the delta
- 15 between 1999 and today; rather than the absolute level
- of today, of the HHI that's significant.
- 17 MR. CUNNINGHAM: This is Dick Cunningham. I
- might add, we're not at all arguing that these
- 19 industries are committing anti-trust violations.
- 20 We're not arguing that the merger should not have been
- 21 approved on anti-trust grounds. The real
- 22 concentration is always weighed by the Federal Trade
- 23 Commission or the Justice Department against such
- factors as the failing company doctrine, which is very
- 25 much in play here; and the need for strengthening the

- industry overall.
- What we're saying here is that relative to
- 3 where they were in the past, these companies have more
- 4 power to put through price increases, not total power.
- 5 You can never have total power, and the concentration
- 6 also makes them stronger. The weaker companies have
- 5 been weeded out, and it's a stronger industry. That's
- 8 essentially what we're saying.
- 9 COMMISSIONER LANE: Thank you, Mr.
- 10 Cunningham; I've run way out of time. Thank you, Mr.
- 11 Chairman.
- 12 CHAIRMAN KOPLAN: That's quite all right;
- 13 Commissioner Pearson?
- 14 COMMISSIONER PEARSON: Greetings to the
- afternoon panel; it's good to have you here.
- Mr. Delie and Mr. Hoye, this morning we
- 17 talked a little bit about apparent U.S. consumption
- over the period for which we have data which goes back
- 19 to 1996. I understand that your firms are involved
- 20 basically in the high grade end of plate, and so you
- 21 may or may not have a sense more broadly. But in your
- 22 experience, have you seen a decline over time in the
- 23 consumption of plate?
- MR. DELIE: I'll answer that; but first,
- 25 I'll give you a little bit of where the line pipe

- 1 business has been. In 1998 and 1998, again, it was
- 2 project-oriented. There was a big project that
- finished up in 1999, the Alliance pipeline project.
- 4 The demand for line pipe was very great back then. It
- fell off greatly at the end of 1999/2000.
- 6 We had a pipeline project called Wellstream,
- 7 so there was a spike in 2001. It has been extremely
- 8 bad over the last couple of years. This was involving
- 9 several factors. One was the Enron collapse, which
- 10 was a pipeline company before they got into other
- 11 things. The stock market was telling other pipeline
- 12 companies to get out of the pipeline business and get
- into other things. They dabbled in it, and it hurt
- 14 their balance sheets.
- Then when they just started to come back,
- the steel prices tripled, which threw pipeline project
- 17 costs enormously high, and everything got put on hold
- 18 for a couple of years. Now they're just starting to
- 19 get in again. It's starting to happen again. So
- we're seeing a delay in a lot of the infrastructure
- 21 that was so greatly needed in the U.S. It's just
- 22 starting to take off again. So in the line pipe
- 23 business, it has been.
- But we follow the price of plate very
- 25 closely. So we watch the other segments, because it

- has a great effect on what we're going to pay. We've
- 2 seen that the demand for plate has actually increased
- 3 in the United States.
- 4 Shipbuilding, rail cars -- if you talk to
- 5 the railroads, they have a real shortage of rail cars.
- 6 There's been a real rail shortage. Barge shipments --
- you know, we transport a lot, so we watch the
- 8 transportation costs. There's been a lot of increased
- 9 building in ships, barges, rail cars, heavy equipment,
- 10 with a lot of the construction going on in the growth
- of the economy.
- So we see that the plate market has
- increased in a lot of the other segments, even though
- our line pipe has been depressed for a couple of
- 15 years. We see that turning around. Hopefully, next
- 16 year, it will start beginning for several years.
- 17 COMMISSIONER PEARSON: Over what period of
- 18 time has this growth in the other segments been taking
- 19 place?
- MR. DELIE: It's basically as the economy
- 21 starts heating up in the United states and the China
- 22 markets start increasing, too, because it was
- 23 Caterpillar and all these other places, the demand for
- their equipment worldwide has grown, and farm
- 25 equipment.

1	COMMISSIONER PEARSON: Okay, so coming out
2	of the recession in 2001?
3	MR. DELIE: Yes, 2001, and it's been
4	growing, and the demand for plate has really
5	increased. As you see in the 201s, when they went
6	away, there really was no surge of imports at that
7	case, because worldwide, the economies were picking
8	up, and nobody seemed to need to ship in the United
9	States. It was a fairly strong market here, as it is
10	in the rest of the world.
11	The difference in the line pipe business is,
12	the line pipe business around the world has been
13	growing phenomenally. They've been building line
14	pipes all over the world. The only place that hasn't
15	built line pipes is in the U.S. during this period of
16	time.
17	COMMISSIONER PEARSON: Mr. Hoye, did you
18	have observations?
19	MR. HOYE: On the high end side, the oil and
20	gas sector activity has increased dramatically in the
21	last year. What you're seeing, there is a global
22	industry. The major production center for that right
23	now is in Singapore. It's in Southeast Asia.
24	The interesting thing about these off-shore
25	platforms, believe it or not, they can be floated

- 1 anywhere in the world. So you can produce a rig over
- in Singapore, and you can float it to the coast of
- 3 Brazil.
- But what you're seeing now, as demand is
- 5 growing so much, the Gulf Cost fabricators have
- started to pick up the top-side projects for these
- 7 platforms. So you are seeing an increase in demand on
- 8 the high-end side.
- 9 However, when you look at the chart that
- 10 they showed us today, on page eight on the
- 11 attractiveness of the U.S. market, which showed the
- 12 U.S. priced and China priced low -- if you were a
- manufacturer, what you doing is, you're moving your
- 14 manufacturing off-shore to take advantage of these
- 15 lower production prices. I think that's part of the
- 16 phenomenon you're seeing, especially in some of these
- 17 commodity grades, where they can buy it for much less
- than they can buy it in the United States.
- 19 So global producers like Caterpillar are
- doing regional production, because they want to build
- 21 as close to the source as they can, and not have to
- 22 pay ocean freight for finished product.
- MR. CUNNINGHAM: This is Dick Cunningham.
- 24 The industry itself testified about this movement of
- some of its customers offshore, specifically to

- 1 Mexico, during their testimony today.
- 2 Commissioner, if I may, I'm not quite sure.
- I know where you get the decline and consumption. I'm
- 4 looking at Table C-1 in the public version of the
- 5 staff report. I see that showing 1999, the 204, a 7.3
- 6 percent increase.
- 7 COMMISSIONER PEARSON: Yes, I'm looking at
- 8 Table 1-1 in the staff report, which takes the data
- 9 back to 1996.
- 10 MR. CUNNINGHAM: Oh, that must from been
- 11 from Javier's in 1996, 1997, 1997.
- MR. MALASHEVICH: Commissioner Pearson, I
- think I can shed some light on that. That is owed to
- 14 a certain amount of institutional history.
- 15 I think there's a lot of truth in what
- 16 everyone said today, about the reasons for the
- 17 difference in statistics. But once you go back to
- 18 1995, you have another phenomenon that's peculiar to
- 19 the conditions of the proceedings. I'm not saying
- it's right or wrong.
- 21 Practically no one consumes plate in coil
- 22 form. Someone cuts it, prior to fabrication. It's
- just a difference of whether it's the mill or the
- 24 service center or the end user.
- 25 Having been a veteran of the proceedings, to

- go back to the 1990s, I could tell you there was a big
- 2 statistical issue. Because if you had a big customer
- 3 that decided to invest in its own cutting equipment,
- 4 instead of buying the plate cut from the service
- 5 center, it shows as a decline in shipments of CTL
- 6 plate, because processors have traditionally been
- 7 included as part of the industry. But it's a
- 8 statistical normality. The same plate is cut. It's
- 9 simply a different location.
- 10 So I would add that additional factor to the
- 11 reason why you see a decline of that magnitude, if you
- 12 go back far enough to the early to mid-1990s. That's
- 13 peculiar to how the product has been defined in these
- 14 proceedings.
- 15 COMMISSIONER PEARSON: Okay, well, thank you
- for that; because that may well explain at least part
- of what otherwise seems to be an unusually large
- 18 decline in apparent consumption over a period of 10
- 19 years, which just had mystified me.
- It didn't seem consistent with what I
- 21 thought was going on in the broader economy; although
- the points that you have made about what's been
- happening in the pipe and the high end product, that
- 24 would support some decline and then an increase,
- again. But still, that would be only a portion of the

- 1 total market.
- Okay, good, Mr. Hoye, in your testimony, you
- 3 indicated that Corus is a worldwide trader. Yet, you
- 4 wrap up the testimony, and you're focused primarily on
- 5 product coming out of Europe; high-end product coming
- 6 out of Europe.
- 7 Have you no interest in the possibility of
- 8 originating high-end product from other countries; or
- 9 as a practical matter, is it just not available
- 10 elsewhere?
- 11 MR. HOYE: I would say Europeans are the
- 12 best steel producers, when it comes to the high-end
- products, outside what's available in the United
- 14 States Market at the present time.
- 15 COMMISSIONER PEARSON: Okay, so even though
- the Japanese are good at many things, they don't excel
- in that area?
- MR. HOYE: Well, it's not them. What you're
- 19 seeing -- I think it was Commissioner Hillman that was
- 20 asking a question, or maybe it was Commissioner Okun -
- 21 about the global market. I think pipelines are
- booming globally. It's a global phenomena, because
- energy is in such demand. Every economy in the world
- is in positive GDP growth.
- So what you're seeing is a demand for those

- 1 products. The Japanese have no interest in selling
- them in this market. I mean, you know, they've got
- 3 enough demand in their own markets. The Asian
- 4 markets, they're not even going to quote for business
- 5 over here.
- 6 COMMISSIONER PEARSON: Is it your sense that
- 7 U.S. prices for plate generally are higher than in
- 8 other major countries?
- 9 MR. HOYE: I'm not sure I'm qualified to say
- 10 that. But from the testimony I heard this morning,
- from our own brief, I think they're on par with some
- of the European producers. I guess maybe the U.S.
- might be higher on some grades. But I think the
- 14 Europeans might, as well. It depends on the grades.
- 15 MR. MALASHEVICH: This is Bruce Malashevich.
- 16 I'm familiar with the data sources we got from the
- 17 prehearing report. But I can tell you that the
- 18 correct point of comparison would be here in the
- 19 United States reflecting appropriate costs of freight,
- any normal duty, brokerage handling, et cetera. I
- 21 think I would agree with the testimony of the
- gentleman just now, that they're probably about the
- 23 same right now.
- I also think, looking at the data collected
- 25 by staff, and appearing in the Corus brief from World

- 1 Steel Dynamics, I would venture to say in many cases
- that come before the Commission, there are
- differences, at least of that magnitude, among
- 4 individual producers, as there are between the two
- 5 different sources used in the pre-hearing report.
- I think there's a natural amount of
- 7 statistical noise in a tough business of estimating
- 8 prices, when you're relying on people volunteering
- 9 what their transaction prices are. So you have to
- 10 take that into account.
- 11 COMMISSIONER PEARSON: Okay, thank you; Mr.
- 12 Chairman, the light has changed.
- 13 CHAIRMAN KOPLAN: I noticed, thank you,
- 14 Commissioner: Commissioner Aranoff?
- 15 COMMISSIONER ARANOFF: Thank you, Mr.
- 16 Chairman. I have a question for Mr. Delie and Mr.
- 17 Hoye. When you place an order form a foreign producer
- 18 -- and, I quess, in particular, a European producer,
- 19 since that's what we've been talking about today --
- 20 what is typically a lead time between when you place
- 21 the order and when the product is actually imported?
- MR. HOYE: Typically, what I'm seeing right
- 23 now is, I have typically a one-month extra lead time
- over what I get from the U.S. That's typically just
- 25 for the transportation.

- 1 Right now, though, for the line pipe grades,
- it's very, very difficult to get anybody that has any
- 3 availability capacity in that, because of the
- 4 worldwide demand. To go back and answer another
- 5 question on price, I am seeing the prices from Europe
- 6 being as high, if not higher, once the transportation
- 7 is added in for line pipe grades.
- 8 Typically, what I'm seeing for lead times,
- 9 if we can get the order accepted, would be 12 to 16
- 10 weeks; so roughly, three to four months.
- 11 COMMISSIONER ARANOFF: And that's for
- 12 imported product?
- MR. HOYE: Correct.
- 14 COMMISSIONER ARANOFF: How does that compare
- 15 to, when you order --
- MR. HOYE: Domestically?
- 17 COMMISSIONER ARANOFF: Yes, for the same,
- 18 comparing the same.
- 19 MR. HOYE: It can be about the same,
- 20 sometimes.
- 21 COMMISSIONER ARANOFF: Okay, thank you.
- MR. CUNNINGHAM: Might I say, that's not a
- 23 normal situation. It reflects the relative lack of
- availability, tightness of supply from U.S. sources
- 25 here. That's why, you could say, normally, European

- 1 import lead times are, almost by definition, longer
- than the fact that they're about the same, further
- 3 underscores the tightness of supply here.
- 4 COMMISSIONER ARANOFF: Well, my question on
- 5 lag time leads me to sort of a related question. If
- 6 you look at Table I-6 in the staff report -- and I'm
- 7 just triple checking to make sure this data is public
- 8 -- looking at imports from France, comparing the
- 9 interim periods, you see an increase in imports from
- 10 France.
- I know, Mr. Delie, you've testified that
- imports of this line pipe plate are project-related.
- 13 Are you aware of a project that could be for these
- 14 particular imports, or do you think it's a different
- 15 product entirely, coming in from France in the first
- 16 half of 2005?
- 17 MR. DELIE: That's not for line pipe.
- 18 That's probably for platforms or on gas specialty, and
- 19 other things. The line pipe products would typically
- 20 be much higher quantities; such as in 1999, the 22,000
- tons or something like that. Typically, for small
- 22 quantity, it would not be economically feasible to get
- that kind of size, small quantities. Line pipe
- 24 projects are typically very large, and in the
- neighborhood of anywhere from 20 to 500,000 ton

- 1 projects.
- 2 COMMISSIONER ARANOFF: Okay, Mr. Hoye, do
- 3 you have anything to add on to that?
- 4 MR. HOYE: I would agree. I think those are
- 5 pretty small quantities. The typical platform
- quantity used would be between 1,200 and, say, 4,000
- 7 tons.
- 8 COMMISSIONER ARANOFF: Okay, so essentially,
- 9 whatever it is, that come in from France in the first
- 10 half of 2005. It's not the kind of product that
- 11 either of you is normally looking for, from France.
- 12 MR. HOYE: It could be what we're looking
- for; but it's not something we bought.
- 14 COMMISSIONER ARANOFF: I wanted to go back
- and get a little bit of clarification on this issue of
- heat-treated plate, and its use in military
- 17 applications; and how that affects availability in the
- 18 market.
- 19 Can one of you just explain to me, for the
- 20 line pipe plate product that you use -- Mr. Delie, is
- that a heat-treated product, as well?
- MR. DELIE: No, it isn't. It's a controlled
- 23 rolled. But where it did affect me is, during the
- last several years, Mittal Steel has been tying up a
- lot of their production capacity on heat treated, and

- did not have mill space available for controlled
- 2 rolled.
- The difference in ours is, instead of being
- 4 processed after it's made, heating it up and quenching
- 5 it and re-heating it, it has been controlling the
- 6 temperature while it's being rolled to get the
- 7 properties.
- 8 COMMISSIONER ARANOFF: Okay, so the issue
- 9 for you is not so much that it's basically the same
- 10 product; but that there's not room on the same
- 11 equipment to produce both things.
- MR. DELIE: Yes, and like I said, the heat,
- the controlled rolled, takes so much more time on the
- 14 mill that they lose mill space availability. You get,
- in some cases, half as many tons through the mill when
- 16 you're rolling a controlled rolled product, as you're
- 17 rolling another product.
- 18 So the mills, what they do for my product is
- 19 really allocated. How much are they willing to take
- in a specific month?
- 21 As the guy from Mittal Steel mentioned, we
- are working with them on a very large project that's
- about 140,000 tons. We are going to produce that at a
- 24 rate of 26,000 tons a month. Mittal will not produce
- 25 it at that rate.

1	So we're going to have a accumulate it,
2	months in advance, where I'm almost going to have
3	60,000 tons of steel on the ground; almost as much
4	tons on the ground as I'm going to roll this year to
5	do that.
6	If another project comes on top, because I'm
7	only working two shifts on this project, I can get up
8	to 40,000 tons. If there's no other capacity that
9	they would have, I'd have to go other mills.
10	If this project was a big enough project and
11	it would require me to have three shifts, we would
12	have to turn it down, because Mittal would not have
13	been able to produce enough volume.
14	So that's one of my problems. Even when the
15	domestic industry can make it, how much are they
16	allocating to the controlled roll process and how much
17	are they allocating to line pipe? A lot of times,
18	it's not enough to get the project.
19	COMMISSIONER ARANOFF: They make that
20	decision, I assume, because they've decided they can
21	make more money by selling or making some other
22	product; either a commodity product that they can make
23	a lot more of faster, or this military product, or
24	something else.

25

MR. DELIE: Yes, that and because it takes

- 1 so much time in the mill, they can't walk away from
- another customer. If I'm running a product like when
- 3 I ran Gulf Stream, I ran 43,000 tons a month. Since
- 4 then, we've made improvements, so I can go 15 percent
- faster. So I can almost run 50,000 tons a month.
- A plate mill that is run on, say, 1.2
- 7 million a year is producing 100,000 tons a month. To
- 8 give me 50 percent of their total capacity and walk
- 9 away from our other customers for a three or four
- 10 month period of time, and then try to regain those
- 11 customers is not a very economic decision, even if it
- is a very profitable product. They will only allow so
- much to go to a certain customer. That's one of the
- other problems.
- 15 So I'd have to supplement their production
- with other mills. In the case of a product that's
- 17 over 42 inches, I'd have to go to foreign mills to get
- 18 that. There are limited mills that are capable of
- 19 making controlled rolled plate, such as the Europeans
- and some of the Asian mills, which are also eliminated
- 21 in this.
- 22 But it is very difficult to go out and find
- this, especially with the worldwide demand for pipe.
- 24 But it is really hard to ask somebody to walk away
- from 50 percent of their customers, even if they are

- going to make a lot of money, because then they'll
- 2 never be able to get those customers back.
- 3 COMMISSIONER ARANOFF: Well, I appreciate
- 4 that answer, and it's helpful. Although I have a
- 5 little trouble with the fact that, you know, I don't
- 6 want to refer to data that is confidential. But as a
- 7 general matter, our record shows that the U.S.
- 8 industry may have more available under-utilized
- 9 capacity than the French industry.
- 10 So it's a little hard to reconcile that the
- 11 French would be more willing, able, or whatever the
- word is, to devote capacity to this product than the
- domestic industry would, if the issue were simply
- 14 availability of appropriate capacity.
- 15 MR. DELIE: The problem with that is, it
- 16 changes over time. Today, the French may not. But
- 17 you know, six months from now, they may.
- 18 Like I said, right now, Mittal Steel says
- 19 they have this excess capacity. But they are still
- 20 limiting to only so many tons per month. We're
- looking at producing this in April, and they're
- looking at the delivery schedule to shipping starting,
- 23 say, in December.
- I have to accumulate the tonnage, and I'm
- only going to go on a two-shift operation. I can't go

- 1 to a three shift operation, which I would like to get
- 2 to, because I can only get so much steel. So where do
- 3 I get the other steel?
- In the pipe business, because it is project-
- oriented, when the next project comes around, I have
- 6 to look at who in the world has the availability and
- 7 what they can do, at that point in time, like a
- 8 balance sheet.
- 9 If it's not there, then foreign pipe comes
- in with some of the plate from these exact countries.
- 11 It could be foreign pipe, pipe from France coming in,
- 12 made with this exact plate; or it could be Japanese,
- or it could be pipe made from somewhere else, in
- 14 India, for example.
- 15 India is Brazil's big competitor. In fact,
- 16 Illwa is bringing pipe in this year, and their plate
- 17 is under a dumping order. So they are coming in. The
- 18 plate is getting here, just in my product.
- 19 COMMISSIONER ARANOFF: Okay, thanks; I
- 20 appreciate that answer.
- 21 CHAIRMAN KOPLAN: Thank you, Commissioner;
- 22 Mr. Delie, can you mix pipeline obtained from two or
- three suppliers in the same pipeline project?
- MR. DELIE: Yes; yes, we do, In fact, we
- 25 have to, a lot of times, because none of the mills,

- and not even the foreign mills, want to supply with
- 2 that volume in a lot of cases.
- 3 CHAIRMAN KOPLAN: Okay, thank you, I
- 4 appreciate that; Mr. Malashevich, let me ask you a
- 5 question. This Hirschman Herfendel Index, does that
- take into account foreign supplies, as well as
- 7 consolidation amongst domestic producers? Because
- 8 what I'm hearing today is, this is a global industry.
- 9 I'm just wondering whether current supplies are
- 10 factored into that index; the ones that you used.
- 11 MR. MALASHEVICH: The Justice Department and
- the FTC, in a merger review situation -- and I'm not
- 13 saying it in a trade case -- the Herfendel Index
- 14 begins with a calculation of the index, using domestic
- 15 parties only. Then, on a case-by-case basis, they
- 16 assess the influence of the international competition
- on the merger acquisition at issue, and go on from
- 18 there.
- 19 CHAIRMAN KOPLAN: Is that how you did it
- 20 here?
- MR. MALASHEVICH: No, we did it the way the
- Justice Department website had it, which was only
- 23 considered domestic. It only considered domestic;
- 24 that's right.
- 25 CHAIRMAN KOPLAN: Okay, so wouldn't it be a

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- MR. MALASHEVICH: Not necessarily; it
- 3 depends upon the circumstances.
- 4 CHAIRMAN KOPLAN: Could it possibly?
- 5 MR. MALASHEVICH: It could possibly; yes,
- 6 I'll say that. The one thing I'll mention though
- about these reviews when they occur at the FTC and the
- 8 Justice Department, on any particular product -- it is
- 9 rather unusual for them to define a relevant market
- 10 within which HHI will be calculated. That's in sync
- 11 with how the Commission has defined any like product
- 12 that might have been under investigation at a
- 13 comparable period of time.
- In my experience, the agencies just applied
- 15 some different standards in developing the boundaries
- of the like product. You would get a very different
- 17 HHI, for example, if you consider all flat rolled
- 18 carbon steel a single market. I don't know what they
- 19 did in these particular reviews. But I've encountered
- 20 frequent differences between the Commission's
- 21 philosophy and their philosophy.
- 22 CHAIRMAN KOPLAN: Would it be possible for
- 23 you to modify what you submitted --
- MR. MALASHEVICH: Sure.
- 25 CHAIRMAN KOPLAN: -- taking that into

- 1 account so we can see what effect taking foreign
- 2 supplies --
- 3 MR. MALASHEVICH: Sure.
- 4 CHAIRMAN KOPLAN: I would appreciate that if
- 5 you could do that posthearing.
- 6 MR. MALASHEVICH: Absolutely.
- 7 MR. CUNNINGHAM: Commissioner, could I ask a
- 8 clarifying question because I have some familiarity
- 9 with the indices?
- 10 CHAIRMAN KOPLAN: Now you've got me worried.
- 11 MR. CUNNINGHAM: Yeah. The Herfendel Index
- 12 as Mr. Malashevich says begins by defining a relevant
- market and then looking at concentration of suppliers
- 14 in that market --
- 15 CHAIRMAN KOPLAN: Right.
- 16 MR. CUNNINGHAM: -- and we were looking at
- 17 the U.S. market. Presumably that's what you want him
- 18 to look at.
- 19 CHAIRMAN KOPLAN: That's what you provided
- 20 us.
- 21 MR. CUNNINGHAM: Correct. Now, the U.S.
- 22 market at the moment is a market which is largely
- inaccessible to foreign producers because of the anti-
- 24 dumping orders, and so to make an assessment of --
- 25 CHAIRMAN KOPLAN: I'm talking about foreign

- 1 supplies. Not just subject, but foreign supplies that
- 2 would impact on this and broaden the scope of the
- 3 results of the index if it might shed more light on
- 4 concentration and consolidation.
- 5 MR. CUNNINGHAM: Right. All I'm saying to
- 6 you is the only way we can do it right now is with the
- 7 suppliers that are participating now in the
- 8 marketplace. You can't do a Herfendel Index on what
- 9 degree of foreign competition there might be if the
- 10 dumping orders were lifted because that's not the case
- now and you don't have data to do it if you follow me.
- 12 CHAIRMAN KOPLAN: I think that's what Mr.
- 13 Malashevich was saying to me, actually.
- 14 MR. MALASHEVICH: Yeah. Mr. Chairman, I'm
- 15 confident we can give you what you want for the most
- 16 recent full year.
- 17 CHAIRMAN KOPLAN: Yes. I wasn't asking you
- 18 for estimates, I was asking you to take the additional
- 19 data and factor that in.
- 20 MR. MALASHEVICH: The real data that exists
- 21 on the record.
- 22 CHAIRMAN KOPLAN: Yes.
- 23 MR. MALASHEVICH: Yes. We'll do that.
- 24 CHAIRMAN KOPLAN: Thank you very much.
- 25 Thank you, both.

1	Mr. Hoye, this is a follow-up I think along
2	the lines of what Commissioner Hillman was asking when
3	she was talking about the X70. The Corus brief at
4	page 8 says "it's likely that the European producers
5	in fact will limit themselves only to the high-end
6	products on which their returns are the greatest."
7	"EU producers do not have incentive to ship
8	commodity product to the United States because taking
9	into account the transportation cost they shoulder EU
10	prices are keeping pace with U.S. prices and therefore
11	the U.S. market is not more attractive than their home
12	market."
13	When I looked back at the original
14	determination in which I participated what I'm trying
15	to understand is what developments have taken place
16	since the original investigation to warrant our
17	reaching a different determination from that which we
18	reached then relating to cumulation, that is our
19	determination to cumulate subject imports from France
20	along with all of the other subject countries?
21	MR. HOYE: I would assume it relates
22	specifically to the plate industry?
23	CHAIRMAN KOPLAN: Definitely.
24	MR. HOYE: Okay. I mean, there's been a lot
25	of rationalization of capacity.

1 CHAIRMAN KOPLAN	: Yes. I'm talking	about
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- our original determination. The X70 was discussed in
- 3 great detail and also discussed when we discussed
- 4 cumulation in there. So I'm just trying to
- 5 understand --
- 6 MR. HOYE: I'm not qualified to really talk
- 7 about the X70 side of that because that's not our
- 8 business, but just in general the drive to be
- 9 profitable by the European producers is really what is
- 10 significantly different today than it was --
- 11 CHAIRMAN KOPLAN: There wasn't a drive to be
- 12 profitable then?
- 13 MR. HOYE: To be honest I can't say. I
- 14 don't know because I wasn't involved in the case at
- 15 that time.
- 16 CHAIRMAN KOPLAN: Okay. Can anybody help me
- 17 out on this?
- 18 MR. CUNNINGHAM: Can I make a couple of
- 19 observations. We're putting aside the different
- 20 standard. You know you have a different standard here
- 21 of cumulation.
- 22 CHAIRMAN KOPLAN: Well, it's discretion now.
- MR. CUNNINGHAM: It's discretion now.
- 24 Right.
- 25 CHAIRMAN KOPLAN: That I certainly

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2	MR. CUNNINGHAM: Let me tell you why I think
3	that's an important factor. You're freed up to do
4	something you couldn't do before. Let me give you a
5	fact situation which is in fact this fact situation
6	which I have expressed concern about in original
7	investigations and which you concluded and probably
8	rationally they couldn't do anything about.
9	Cumulation provides an incentive for a
10	petitioner to bring in as many countries as he thinks
11	he can prove dumping against even though some of the
12	countries may not be particular problems in the
13	marketplace. Let me give you a hypothetical because
14	it's this case.
15	Let's suppose you have a number of
16	producers, essentially all of them except France,
17	who almost all of them individually have been showing
18	significant increases, but you add them up together
19	and yes you have an increase from X percent to Y
20	percent but you have a concern that the position of Y
21	percent might not be persuasive to this Commission as
22	an injurious level.
23	If I take another producer, the French, who
24	will add five percentage points of market share to

that even though they've been stable or declining in

- 1 volume still now I have overall increase cumulated and
- I'm now up to a level where boy, I think I've got a
- 3 slam dunk as to the level of dumping.
- 4 Now, I've complained about that before.
- 5 You've heard me before, Courts have heard me before.
- 6 All of them gave me some degree of a raspberry and
- 7 basically said --
- 8 CHAIRMAN KOPLAN: I'd never do that to you,
- 9 Mr. Cunningham.
- 10 MR. CUNNINGHAM: I know, I know, I know.
- 11 CHAIRMAN KOPLAN: I just vote. That's all.
- MR. CUNNINGHAM: That's right. Well, I
- don't think I'll go there. The statute binds you
- there because you've got to cumulate.
- I would say that when you get to a <u>Sunset</u>
- 16 review and you're looking then at we don't need to get
- 17 to some level of penetration to warrant an overall
- 18 affirmative or negative, if we kick the French out now
- 19 because they're near different the same factors that
- 20 we looked at before that weren't enough to meet the
- 21 statutory standard that is no reasonable agreeable
- 22 overlap at all that would get them out in the original
- 23 investigation standard.
- I think it's very appropriate for the
- 25 Commission to say now we can do something that maybe,

- 1 maybe, just maybe corrects what's kind of an injustice
- to an industry or a country who's imports really
- 3 weren't injurious except that they boosted the overall
- 4 level of imports. They weren't acting in injurious
- 5 manner.
- If you find that here as to a country I
- 7 think your better policy is to kick that country out
- and go ahead as to the others if you think they're
- 9 likely to resume and do what they were doing before,
- 10 but if you've got to say as to the French would they
- 11 want to do what they were doing before, well, that
- would mean would they go back to declining. Gosh.
- 13 CHAIRMAN KOPLAN: I appreciate everything
- 14 you're saying, and I understand that I have discretion
- in a Sunset that didn't exist that's different from an
- original determination, but in getting me to exercise
- that discretion the way you would like me to what I'm
- asking you, and my red light is on, is to leave you
- 19 with this.
- 20 What I'm asking you is what's new? That's
- 21 what I'd like to leave you with. If you can give me
- some of that for the posthearing in regard to this
- 23 question that would be extremely helpful.
- 24 MR. CUNNINGHAM: you don't want a brief that
- 25 begins the quality of mercy is -- you don't want that

- 1 now. Okay. All right.
- MR. MONTALBINE: Mr. Chairman, I do have a
- 3 very short answer to your question. We could wait
- 4 until the next round perhaps. I would like an
- 5 opportunity to respond if I could.
- 6 CHAIRMAN KOPLAN: I will give you an
- 7 opportunity, but my red light is on so you can start
- 8 with that response on my next round.
- 9 MR. MONTALBINE: Thank you very much.
- 10 VICE CHAIRMAN OKUN: Mr. Chairman, that's
- 11 fine. Go ahead and do it on my time.
- 12 CHAIRMAN KOPLAN: I knew she'd say that.
- 13 VICE CHAIRMAN OKUN: I wanted to hear the
- 14 answer anyway.
- 15 MR. MONTALBINE: Thank you very much.
- 16 CHAIRMAN KOPLAN: Thank you.
- 17 MR. MONTALBINE: I think what you have now
- 18 is you have several years of history to show that the
- 19 arguments that the French made in the original case
- 20 were actually correct. What I mean is that in the
- 21 original investigation you had all the domestic mills
- coming in saying we can make this stuff, X70 is not
- hard, we can supply everything everybody needs, we
- 24 have all this capacity.
- 25 What we've seen since then is that is not

- 1 entirely correct. The problem is there is an
- 2 incredible concentration in the line pipe plate
- 3 industry. You see on the record there are only a
- 4 handful of mills that make it in the U.S., none of the
- 5 service centers provide it and two of the mills that
- 6 make it have their own pipe production in Canada, so
- 7 they compete with Berg Steel.
- 8 Another mill that makes it, Nucor, is by
- 9 their own admission that their bread and butter are
- 10 commodity products. They want to pump out plate as
- 11 fast as possible and this controlled rolling is not
- 12 profitable for them, it lowers their yields. You
- 13 heard that from Mr. Delie.
- 14 So they can technically make it and they do
- 15 make it from time to time. You've heard that Mittal
- is also willing to make it, but he has to take just a
- 17 little bit each month, carry a huge inventory to be
- able to make it. I think what's different is you have
- 19 this history, you have the picture.
- 20 Back then you had to accept everybody's
- 21 words at face value, now you have some history that
- 22 shows how it works. You have Berg Steel losing
- 23 projects to foreign competitors because they can't get
- enough plate. So there's my answer.
- 25 CHAIRMAN KOPLAN: Thanks.

1	Do you have any time left?
2	VICE CHAIRMAN OKUN: I think I do.
3	Mr. Malashevich, let me turn to you with
4	regard to the business cycle question. You had
5	commented in your testimony that the description by
6	the producers this morning of the business cycle
7	having peeked in 2004 and the first part of 2005 is I
8	guess belied by the facts since then.
9	I wondered, you had noted about the third
10	quarter and I think you were using information just in
11	press reports. For posthearing I'd welcome you to
12	submit any data from industry analysts or others that
13	would confirm your view of the big hiccup in the
14	market that has now turned around.
15	You can add something now, but just in terms
16	of additional information on the record.
17	MR. MALASHEVICH: Certainly it is nonzero
18	and we will provide whatever we have. We accumulated
19	a certain amount of that material since the briefs
20	were submitted and we'll endeavor to get as much as we
21	can for posthearing brief.
22	VICE CHAIRMAN OKUN: Okay. I appreciate
23	that.
24	Then, Mr. Montalbine, if I can turn to you
25	on the issue of the change in China's profile I guess

1	as a country with a lot of demand, but increasingly
2	not importing as much and its producing a lot more.
3	You had commented in your testimony about
4	the fact that by looking at the data and we
5	discerned this morning that China hasn't been a big
6	market at all for France and probably not for Italy as
7	well, but is there any information that you can
8	provide, I was looking back through the brief to see
9	if there was anything to help me out on this which is
10	to help me understand where the French products are
11	more likely to go?
12	If it relates to what we're talking about
13	here in terms of line pipe demand around the world to
14	the extent we're talking about GTS being primarily in
15	that product if you have any information you could
16	submit on line pipe projects around the world where
17	France is well positioned or is already supplying?
18	Again, as I understand it the big increase
19	in other than China markets for France would include
20	middle East countries where I know a number of these
21	projects are proceeding, and so if you could help me
22	out in understanding where France's product is likely
23	to go in the reasonably foreseeable future even with
24	increased capacity?
25	MR. MONTALBINE: Yes. We can certainly

- address that in detail in a posthearing brief, but
- 2 already as I said a plate is going to Germany to Euro
- 3 Pipe for this large pipeline I believe going from
- 4 Siberia to Frankfurt in Germany, the east German
- 5 Frankfurt, and then their large projects in Iran
- 6 you'll see from the export statistics for France that
- 7 pipeline plate is going there.
- 8 So those have been two important --
- 9 VICE CHAIRMAN OKUN: I know you mentioned
- 10 those, but just in terms if you can put any numbers
- with them and anything in terms of the project length
- that would be helpful as well.
- MR. MONTALBINE: Yes.
- 14 VICE CHAIRMAN OKUN: I guess, Mr.
- 15 Cunningham, I would also invite you to comment on the
- 16 question of the domestics have spent a lot of time
- 17 this morning in putting information on the record with
- 18 regard to a growing imbalance between supply and
- 19 demand, and that's what will affect this market even
- if demand is flat or growing as I think the producers
- 21 described it this morning.
- MR. CUNNINGHAM: The global --
- VICE CHAIRMAN OKUN: Yes. The global side.
- 24 Yes.
- MR. CUNNINGHAM: Yeah. We will do so.

1	VICE CHAIRMAN OKUN: Okay. As I note you
2	had included in your briefs Exhibit Nos. 18 and 19,
3	the U.S. projects that use line pipes that are in the
4	pipelines I guess is the right way to put them, but if
5	there's anything else you can do also on a global
6	basis I'd appreciate that as well.
7	MR. CUNNINGHAM: Yeah. We'll do so.
8	VICE CHAIRMAN OKUN: I appreciate that.
9	Then, Mr. Cunningham, in your testimony you had also
10	talked about the Gulf rebuilding efforts, and of
11	course now that we've clarified what yellow goods are
12	and CAT stock lately, Caterpillar stock, which has
13	been going up as the hurricane has hit, do you have
14	anything else that you could put on the record
15	posthearing in terms of what impact?
16	I mean, it's very early after these
17	hurricanes hit. I guess I would also ask you about
18	the tsunami as well, whether there's any information
19	in any of the industry analyst reports that you all
20	have access to that would reference either anything
21	concrete with regard to rebuilding efforts, how they
22	would impact this particular product as well as the
23	tsunami for affected countries.
24	MR. CUNNINGHAM: Let me see if we have
25	anything now. Hold on a second.

1	VICE CHAIRMAN OKUN: Okay.
2	MR. CUNNINGHAM: What Mr. Hoye just said to
3	me is it's almost all by American and that's fine, you
4	want to know about it anyway because if it's by
5	American it helps the gentleman back there on my left.
6	VICE CHAIRMAN OKUN: Right.
7	MR. CUNNINGHAM: Okay. We will do it in
8	posthearing because I don't have anything more to say
9	now.
10	VICE CHAIRMAN OKUN: Appreciate that. Then
11	just one more question with regard to the X70 because
12	one of the things that you had noted in your brief was
13	that the X70 had been excluded in the Section 201
14	relief in a global safeguard action and the import
15	levels from France during that time were very low.
16	I think this may relate, Mr. Delie, to what
17	you said earlier which is I think line pipe projects
18	were at an all time low during that particular period,
19	but you could look at that number and say well, if X70
20	was excluded and nothing came in and that's not really
21	what France was going to be selling then why didn't
22	they sell it then if they had the opportunity, but I
23	wanted you to comment on that as opposed to me giving

MR. DELIE: Yeah. During that period there

it my commentary.

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- 1 was very little line pipe coming in, but during that
- time also after we did get some plate from Germany in,
- 3 so we were able to go to Germany to get some plate and
- 4 it was for the BP order.
- 5 It was a size of X70 that could not be
- 6 produced in the United States, so without that
- 7 exclusion there was an order that I would have lost
- 8 and would not have been able to produce for BP in the
- 9 Gulf of Mexico. It was a combination of heavy wall
- and the width that could only be made with the foreign
- 11 plate.
- 12 VICE CHAIRMAN OKUN: Appreciate those
- 13 comments.
- 14 Then, Mr. Hoye, if I could turn to you for a
- 15 moment with regard to the 2004 period. The prehearing
- 16 report talks about the presence of overbuying at that
- 17 time and the subsequent build-up of service center
- inventories and price increases. The representatives
- 19 of the domestic industry talked about the panic buying
- and the perceived shortages of plate.
- 21 Can you talk at all about how Corus handled
- things during 2004? Was your experience any different
- than what we heard this morning?
- MR. HOYE: As far as our Houston operations,
- which we started in September of 2003, we had a very

1	difficult time getting steel, buying steel because
2	everybody was on allocation. Again, this is heat
3	treated grades, or wide, or heavy plate.
4	So as a result we got off to a much slower
5	start than what we would have liked and what we would
6	have anticipated, and that has pretty much remained
7	the case through this whole year. 2004 was
8	particularly difficult to try to establish yourself in
9	the market at a time where there wasn't availability.
10	Mills had allocation for some of the reasons
11	we've heard because they have to keep their customer
12	base satisfied, but they also are trying to anticipate
13	and eliminate or minimize speculating. When prices
14	continue to rise people continue to buy heavily
15	because they want to be able to take advantage of the
16	prices.
17	The service centers were the primary
18	beneficiaries in 2004 because their inventory values
19	appreciated dramatically or the mills were racing to
20	increase their costs because of the import costs, and
21	so the mills were not the big winners in 2004.
22	However, when you heard someone like Nucor
23	say they lost money it was because they had their
24	contracts established in 2003 and when the price for

scrap and for their end user is at a low point in the

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- 1 market and so they honored those contracts in 2004 and
- then renegotiated them last October so the mills are
- 3 benefiting this year and the service centers benefited
- 4 financially in 2004.
- 5 VICE CHAIRMAN OKUN: Appreciate those
- 6 comments. Thank you.
- 7 CHAIRMAN KOPLAN: Thank you.
- 8 Commissioner Hillman?
- 9 COMMISSIONER HILLMAN: Thank you.
- 10 Mr. Cunningham, in listening to your
- 11 response to the Chairman with respect to the
- 12 cumulation issue I think it would be fair to say that
- one might be able to infer that you were advocating
- 14 that the Commission revoke the orders on everyone but
- 15 France and Italy, but rather than infer it I guess I
- 16 would like to ask both you and Mr. Montalbine exactly
- 17 what your position is with respect to what the
- 18 Commission should be doing on the orders from the
- 19 countries other than France and Italy?
- 20 MR. CUNNINGHAM: Let me take a crack at it.
- 21 I don't want to tell you I have a firm position. Let
- 22 me give you the true competing consideration in my
- 23 mind if I would.
- 24 From what's been described in all the
- testimony by everybody the way in which the other

- 1 importers do business, the other country sources do
- 2 business in the United States, the type of sales that
- 3 they make fit more of the type of concern that the
- 4 U.S. industry has expressed.
- 5 They do commodity stuff, they sell it, ship
- 6 it into the United States before having negotiated the
- 7 sale with the customers, it builds up an inventory in
- 8 the United States, all that sort of stuff. It is the
- 9 very price sensitive stuff rather than the higher end
- 10 more negotiated with the customer on specification
- 11 stuff.
- 12 On the other hand I do think there is a
- 13 legitimate question whether you go affirmative as to
- anybody and it relates not so much how the foreign
- producers operate as to this industry.
- As I said this industry looks to me to be
- 17 the strongest of all the steel sectors both in terms
- of its current industry strength, its consolidation,
- 19 its market power, its reduction of costs, its
- increased operating efficiency, all of that, and in
- 21 terms of a very strong market that I think the weight
- of the evidence is pretty clear that the strength of
- the market is going to continue.
- Now, the domestic industry has said just
- because we're doing well doesn't mean you're precluded

- 1 from finding threat of imports and I agree with that
- in principle, but these are issues of degree. This is
- 3 why we have a Commission that does economic analysis
- 4 of these things.
- 5 It seem to me with an industry that strong
- 6 you have to find a pretty tangible reason to believe
- 7 that those imports will in fact from those other
- 8 countries rush back into the marketplace. If you find
- 9 that, if you think that's the case then yes, that's
- where you should go affirmative here.
- 11 There's no case it seems to me for going
- 12 affirmative as to the European producers. If you want
- to come down definitively on this issue -- this
- 14 question in terms of what we should do to the other
- 15 countries in your post-hearing brief, you're welcome
- to do so. Mr. Montalbine, do you have a position on
- the countries, other than France or Italy?
- MR. MONTALBINE: Actually, we would ask the
- 19 Commission to decumulate France and that there's no
- 20 injury against France. As to the other countries, we
- 21 really take no affirmative position, although Berg
- Steel, U.S. companies, there's no real interest here
- that the U.S. would be harmed by other countries. So,
- 24 I could understand U.S.'s position as to the other
- countries. But as to France, I think it's clear.

1	COMMISSIONER HILLMAN: All right. I
2	appreciate that answer. Maybe I can stick with you,
3	Mr. Montalbine, just to make sure I understand the
4	data. Because if I look at our staff report, there
5	does appear to be a significant difference in what we
6	are showing in terms of imports from France, as they
7	are reported in Chapter 1; in other words, official
8	Commerce statistics in terms of imports that have
9	been, as I understand it, modified for the micro
10	alloys, but fundamentally official Commerce statistics
11	versus the data that we have in Chapter 4, which would
12	be questionnaire data from French producers with the
13	import statistics showing zero and the French
14	producers showing exports to the U.S., which does beg
15	this question of so, wait a minute, who is doing this
16	exporting to the U.S. Again, I'm just trying to
17	understand the discrepancy between these two data
18	sources. If you're telling me we our data is
19	covering 100 percent, our questionnaire data is
20	covering 100 percent of French production, why do I
21	see different numbers, depending on whether I'm
22	looking at import stats versus French production?
23	MR. MONTALBINE: The only thing I can really
24	think of is when the import stats include some level
25	of alloyed plate, and it's very hard to say what plate

- is actually subject or not, because we have this funny
- 2 micro alloy group; but as far as carbon plate, that
- 3 should match. And I've gone through this a number of
- 4 times with GTS and they have not exported to the
- 5 United States when they have put that in their
- 6 questionnaire.
- 7 Mr. Delie, also, noted the FTZ that Berg
- 8 Steel had, but I'm not sure exactly that's your
- 9 question. It was -- there is a difference between the
- 10 official entries for consumption and then what the
- 11 staff collected, which included the FTZ entries. That
- is a clear difference. But as far as these smaller
- differences, after the orders -- but, I think also the
- levels have been very small, 700 tons or --
- 15 COMMISSIONER HILLMAN: Well, again, I would
- 16 -- again, I would ask for you to just take another
- 17 look at it for the post-hearing and, Mr. Cunningham,
- 18 also, If you have any information on this, because,
- 19 certainly, if you look in the most recent period, I
- 20 mean, the volume that we're showing from France, in
- 21 terms of questionnaire data, I would not describe as
- insignificant. So, I'm just trying to make sure I
- 23 understand why one data set tells me one story and
- 24 another tells me the other. I had assumed it was
- 25 because we did not have full coverage from France and,

- 1 therefore, that helped explain the difference. But,
- if you're telling me we have full coverage, I then,
- 3 still am little puzzled by why we see the differences
- 4 that we do. So, if there's anything further that can
- 5 be said in the post-hearing brief, I think that would
- 6 very helpful
- 7 MR. MONTALBINE: And perhaps I could talk to
- 8 the staff and figure out exactly which numbers are
- 9 being used, which tariff numbers, and that might also
- 10 explain it.
- 11 COMMISSIONER HILLMAN: Okay; all right.
- 12 But, you understand the data source I'm looking at?
- MR. MONTALBINE: Yes.
- 14 MR. CUNNINGHAM: I doubt that we will have
- anything to say on that. I believe Mr. Malashevich
- and Mr. Montalbine are probably the two best equipped
- 17 to go into that issue.
- 18 COMMISSIONER HILLMAN: All right. I
- 19 appreciate that.
- 20 Mr. Delie, if I can come back to you on the
- 21 issue of your testimony about the allocations and just
- to make sure I understand it, because we heard a lot
- 23 of testimony this morning about these controlled order
- 24 entries and other things that, in the domestic
- industry's view, were a response to panic buying.

- 1 And, certainly, their testimony, I think, was that
- those allocations had largely gone away by the end of
- 3 2004. I just want to be clear, for your product, you
- 4 are still on allocations, as of today?
- 5 MR. DELIE: It's really how much can they
- 6 produce in a month or willing to produce in a month.
- 7 It's always been that from the domestic producers,
- 8 there's -- even before the buying run up, even when
- 9 they were really looking for a lot of business,
- 10 because the controlled rolling is so much more
- 11 difficult, especially in the U.S. with the way they
- 12 roll it, that there is always an allocation of -- it's
- really not an allocation, it's just a commitment of
- 14 how much they will produce in any given month.
- 15 COMMISSIONER HILLMAN: Okay. And just so I
- understand it, so you're really using the word
- 17 "allocation," in terms of how much time on the mill
- 18 for controlled rolling are they willing to allocate to
- 19 you, Berg?
- 20 MR. DELIE: Right. Then, that relates into
- 21 how many tons it will be. So, I am limited on tons --
- 22 COMMISSIONER HILLMAN: Okay.
- MR. DELIE: -- and it is a lot less than
- 24 production capabilities for my facilities.
- 25 COMMISSIONER HILLMAN: Okay. And has that

- always been the case? That's what I'm trying to
- understand, is whether there's something different
- 3 going on in --
- 4 MR. DELIE: That has always been the case
- 5 and that is why I have always used imports to
- 6 supplement that and I have used multiple suppliers for
- 7 any particular order.
- 8 COMMISSIONER HILLMAN: Okay. Just to put
- 9 this issue of the high-end plate in some perspective,
- 10 what portion of your production of pipe is made with
- 11 these high-end plate products?
- MR. DELIE: Typically, our business has two
- 13 types: the distributor business and then there's the
- 14 project business. The distributor business is a more
- 15 stable business, which is usually in the neighborhood
- of 40,000-60,000 a month. And that production is
- 17 typically -- could be mostly b-grades or some of the
- 18 easier, more regular grades of steel. And that is
- 19 consistent over the years. The balance --
- 20 COMMISSIONER HILLMAN: And where do you
- 21 source that type --
- MR. DELIE: Domestically.
- 23 COMMISSIONER HILLMAN: Okay.
- MR. DELIE: I get that domestically.
- There's plenty of sources and that's something that

- they will do. But on the controlled rolled plate,
- 2 it's typically for projects and that is project
- 3 sensitive. So, if there's a particular project and I
- 4 get it, it's time sensitive, where I need -- it could
- 5 be 150,000 tons. It could be a 50,000 ton order. It
- 6 varies and my production rate goes up and down,
- 5 because my mill won't accelerate up and ramp up very
- 8 quickly, roll it, and then we stop and we try to
- 9 accumulate projects one after the other.
- 10 Mr. Montalbine reminded me that during the
- last year or so, we had less production available.
- 12 Nucor, for example, during when they were very busy,
- provided me no orders of X70 plate until recently, and
- 14 Mittal Steel, when they were producing a lot of armor
- 15 plate, had very little quantities of only maybe 1,000
- tons a month available. And IPSCO supplied the
- 17 balance. But, fortunately for me, or unfortunately,
- 18 the market was very low, so there was not a lot of
- 19 project business out there, so there was not a lot of
- 20 demand. But, I did lose one order to a Canadian
- 21 outfit, because I could not get the steel
- domestically, which is very sizable. We just couldn't
- get the supply.
- 24 COMMISSIONER HILLMAN: All right. I
- 25 appreciate that response. Thank you, very much.

1	COMMISSIONER KOPLAN: Thank you,
2	Commissioner Lane?
3	COMMISSIONER LANE: Mr. Montalbine, I have a
4	question for you. In the GTS brief, you refer to the
5	current financial conditions in Asia as a reason that
6	subject countries would not divert shipments of CTL
7	plate to the U.S. market, if the AD and CVD orders
8	were revoked. What factors are you referring to in
9	"financial conditions?"
LO	MR. MONTALBINE: I believe that was at the
L1	end of the brief where I was arguing the alternative
L2	about all countries together, if the Commission
L3	decides to cumulate everyone, and that is based solely
L4	on GDP data. And we have an exhibit, Appendix 4, and
L5	that is the data that I relied on. It was solely GDP
L6	from the International Monetary Fund.
L7	COMMISSIONER LANE: Okay. Were you
L8	referring, in part, to Chinese demand?
L9	MR. MONTALBINE: No. The argument was more
20	that there is going to be growth in these markets, at
21	least on a macro economic level. The data goes out to
22	2006 and begins at 1996. So, you get the effect of
23	the Asia financial crisis in there. And then, you can
24	see how that how each of these economics have
25	recovered from that

- 1 COMMISSIONER LANE: Okay, thank you. Mr
- 2 Chairman, that's all the questions I have.
- 3 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 4 Commission Pearson?
- 5 COMMISSIONER PEARSON: Mr. Cunningham, the
- 6 representatives of GTS have put quite a bit of
- 7 information on the record regarding the situation in
- 8 France and that, more or less, they're making the case
- 9 that we should grab the pitchforks and storm the
- 10 Bastille and free the French prisoners. For Italy,
- 11 we have less information. And so my questions is, are
- the arguments that are made on behalf of France
- concerning competitive overlap equally applicable to
- imports from Italy?
- 15 MR. CUNNINGHAM: Let me ask Mr. Hoye to talk
- about what sort of stuff is available from Italy, if
- 17 you know.
- 18 MR. HOYE: It goes back to the question of
- 19 availability of e-traded steels. I mean, that's the
- 20 primary demand right now that we're seeing. And going
- 21 back to Commissioner Hillman's question about, yes, we
- are at allocation. So, we're limited to what's
- available by the mills. Part of that is just the
- 24 historical basis; when you're a new player in the
- 25 market, you don't have a history with the producers.

- 1 And so, we would like to have the option to be able to
- 2 buy from these producers that, at the present time, we
- 3 know can make the product but perhaps, you know, can't
- 4 ship for reasons of dumping margins, et cetera.
- 5 COMMISSIONER PEARSON: So, do we have enough
- on the record regarding Italy so that we comfortably
- 7 could make a decision to decumulate them and
- 8 potentially vote in the negative?
- 9 MR. CUNNINGHAM: I'm going to duck it now,
- 10 but answer it in the brief. I duck it only because I
- 11 haven't looked at what's on the record. I haven't
- really been focusing on Italy. But, we will do that.
- 13 We'll answer that question in the post-hearing brief.
- 14 COMMISSIONER PEARSON: Okay, fair enough.
- 15 Mr. Hoye, can you give a sense of the price trends for
- heat-treated plate and other high-end plate that you
- 17 purchase? Have those prices increase more rapidly for
- 18 your product than for other kinds of plate?
- 19 MR. HOYE: I wouldn't say they've increased
- 20 more rapidly. I would say that the differential can
- 21 be as much as 150 percent of regular carbon steel
- 22 prices. But, they have been consistent in terms of
- that differential, you know, for the past year.
- 24 COMMISSIONER PEARSON: Okay. So, as the --
- you're not seeing the high-end price going in price

- 1 relatively faster or coming down faster? It's pretty
- 2 much tracking whatever is going on --
- 3 MR. HOYE: Correct.
- 4 COMMISSIONER PEARSON: -- with carbon?
- 5 MR. HOYE: Right; correct.
- 6 COMMISSIONER PEARSON: Okay. And the
- 7 increases that you've seen, then they have occurred
- 8 primarily in the most recent year-and-a-half or so, as
- 9 the carbon prices come up. This is not something --
- 10 you weren't seeing a price increase going back in the
- 11 2002-2003 time frame?
- 12 MR. HOYE: No. It was -- I made a mistake
- 13 earlier. We started Houston in 2004. So, really,
- it's in the last year that we've seen this dramatic
- 15 run-up in price.
- MR. CUNNINGHAM: But that's because they've
- 17 been in the market for the past year. It may have
- 18 been somewhat earlier than that, but probably --
- 19 almost certainly not back to 2002.
- 20 COMMISSIONER PEARSON: Okay. Mr. Chairman,
- at this point, I have no further questions.
- 22 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 23 Commissioner Aranoff?
- 24 COMMISSIONER ARANOFF: Thank you, Mr.
- 25 Chairman. Mr. Hoye and Mr. Delie, I'm hoping that you

- can help me to bring together some pieces, so that I
- 2 get the story of what we've been hearing here this
- 3 afternoon straight. You're here talking to us about
- 4 basically high-end, high-price plate products. We
- 5 have a record that shows U.S. and some foreign
- 6 producers with varying degrees of excess capacity. We
- 7 have relatively low dumping duties on the product from
- 8 France and the CVD order was revoked. Why aren't
- 9 people fighting for your business, Mr. Delie?
- 10 Normally, you know, you were saying before
- 11 that the domestic industry testified back in the
- original investigation that they could make these
- product, that they wanted to sell these products, and
- that that didn't happen. Normally, in those
- 15 situations, the answer we get from the domestic
- industry is, of course, we can make them, we want to
- 17 make them, but the price in the market is too low
- 18 because of competition from some low-priced import.
- 19 That doesn't seem to be the case here. And so, I
- 20 mean, help me tie the pieces together.
- MR. DELIE: Well, there's another factor in
- it. Even if, you know, whatever the -- I can't pay
- 23 whatever the price is, because there is still a price
- for pipe on the market. So, I can't pay more for the
- 25 plate than the pipe is selling for internationally or

- 1 domestically, you know, and basically, it's
- 2 internationally. A lot of these companies are the
- 3 Shells, the Exxons, Mobils, BPs. They're looking at
- 4 international prices. So, I still have to be in the
- 5 competitive price range. So, price is important, as
- far as where my price is priced at and what I can do,
- 5 because they're competing with -- when we're looking
- 8 at a pipe order, probably 80 percent of my costs right
- 9 now is in the plate. So, it is very price depended.
- 10 It's not like an automobile, where only 500 tons, so
- it's a very small portion of the price of the car and
- the pipe, it's a very large portion.
- So, I wish everybody was fighting for my
- business, but that is not the case. Internationally
- 15 right now, there is large -- great demand for line
- 16 pipe. And the Chinese, although their capacity is
- 17 coming on very quickly with a lot of things, it is not
- in the high end yet and they're continuing to buy
- 19 pipelines and plate for line pipe for their existing
- 20 pipe mills. They have not been able to yet product
- 21 that. So, that's one reason why China wouldn't affect
- the French imports.
- So, internationally, there's not a lot of
- 24 capacity available for line pipe. So, there's not a
- lot of mills. We went all over the world looking at

- 1 who will sell us. And, domestically, the same thing.
- 2 They have some capacity. They have provided us some
- 3 steels when they can. Again, there's limitations to
- 4 IPSCO and width. There's limitations on great
- 5 thickness combinations from each of the mills. So,
- there are products they can't make. There's certain
- 7 products, such as the arctic grades that I mentioned
- 8 and other products they also can't make. X70 is not
- 9 just a one-size product. It depends on each -- it is
- 10 a custom-made product for a specific pipeline.

11 And then what I have to do is go out and see

who is available that can make that, at the time when

13 we get the order, and then, you know, see what kind of

14 volumes they can produce. Because even when they can

do it, there's limitations on what volumes they can

do, that they can fit in their capacity. And that's

17 what -- what I'm trying to do right now is get France

18 as -- not immediately will be importing, because I

19 don't think France for the next six months or a year

20 will be able to even supply me any plate, because

they're busy on some of these other worldwide

projects. I'm looking at in 2007, 2008, when we

23 suspect the pipeline market in the United States will

24 continue to be strong. If there is capacity there,

I'd like to get it tied up, because some of these

- 1 mills may -- some of these pipeline projects may even
- award the contracts a year in advance, where I can tie
- 3 their capacity up that far in advance. So, I'm
- 4 looking for the future on this.
- 5 I hope that answers it. If not, I can try
- 6 to give you some more.
- 7 COMMISSIONER ARANOFF: Well, that is
- 8 helpful. I think what you're telling me anyway is
- 9 that the answer to the dilemma of why people aren't
- 10 fighting for your business lies in the market for the
- 11 downstream product.
- MR. DELIE: Yes, that's part of it. And,
- 13 you know, it can't be at any price. It has to be at a
- 14 competitive price to get the business.
- 15 COMMISSIONER ARANOFF: Although if supplies
- of line pipe are short and there's big demand for pipe
- 17 products, that suggests that --
- 18 MR. DELIE: It hopefully --
- 19 COMMISSIONER ARANOFF: -- the downstream
- 20 price should be rising and that should --
- 21 MR. DELIE: And that will be great for me
- 22 and I'll love to raise my line pipe prices, believe
- 23 me. And we'll be right there with higher prices.
- 24 And, you know, to me, it doesn't matter what I pay for
- the price; it's a matter that as long as I can get it

- 1 at a competitive price, that I compete with some of
- the suppliers, like -- you know, IPSCO is a major
- 3 competitive. Oregon Steel is a major competitor and
- 4 they will not supply me pipe.
- 5 COMMISSIONER ARANOFF: Do you have -- you're
- 6 speaking of two competitors. You have direct
- 7 competitors, who produce their pipe product in Canada.
- 8 MR. DELIE: Right.
- 9 COMMISSIONER ARANOFF: Do you have any
- 10 domestic competitors?
- 11 MR. DELIE: The domestic competitors, as I
- mentioned in my statement, there's two of them. One
- of them is Saw Pipe, which is related to the Jindal
- 14 pipe mill. They're not a very major competitor.
- 15 Their mill has not been approved for any U.S. domestic
- 16 pipeline companies. Right now, I've heard that they
- 17 are doing a couple of pipelines, but they are for
- 18 pipelines in -- that they're owned by an Indian
- 19 company, Jindal. Their pipe mills in India got some
- 20 pipeline projects and they've moved some of the
- 21 business here to produce, to ship back over there.
- 22 And then there's Durabond, which was the old Bethlehem
- 23 mill that has been shut down for five years, just
- restarted this year, and they've been struggling,
- 25 trying to get that plant back up in operation. So,

- 1 they're not a major competitor.
- 2 MR. MONTALBINE: If I could add another
- 3 important factor here is that with commodity plate,
- 4 service centers act as a buffer for supply. And
- 5 people can get plate from service centers, who hold
- 6 inventory when the mills are not available with their
- own capacity. Here, you heard today that the service
- 8 centers do not sell line pipe plate, so there really
- 9 is no buffer. When one of these four mills says we
- 10 won't produce, it, Berg Steel will lose a project
- 11 unless they can find imported sources for that plate.
- 12 So, it's important, because there is no other buffer
- 13 like service centers to allow a certain amount of
- imports to act as that buffer.
- 15 COMMISSIONER ARANOFF: Thank you.
- MR. CUNNINGHAM: Mr. Hoye had something to
- 17 add to this.
- 18 COMMISSIONER ARANOFF: I was going to turn
- 19 to you next, Mr. Hoye.
- 20 MR. HOYE: Okay, thanks. I think that, too,
- 21 what you see is it's a part of a business strategy and
- 22 it's part of a marketing preference. And I think that
- when you look at how you market your capacity,
- because, effectively, you're selling time on your
- lines, going back to a lot of the discussions that we

- 1 heard, and there's conscious decisions made as to who
- 2 you supply, as a producer, and what you feel the long-
- 3 term benefit of those relationships are for your
- 4 business. So, I think there's a lack of foresight on
- 5 some of the marketing programs. They're
- 6 underutilizing their mills, but, yet, they're on
- 7 allocation on e-trade. I don't really understand
- 8 that. So, it's just frustrating, when you asked that
- 9 question as for buyers in the market, who can't get
- 10 what they want and what they need. And what we're
- doing is we're bidding on projects. We're competing
- 12 with global producers worldwide. It's not just
- domestic producers; it's projects that can be shipped
- in from overseas. So, it's a tough situation right
- 15 now.
- 16 COMMISSIONER ARANOFF: Let me just ask you a
- follow-up on that one. Is it like when someone bids
- on a project on my house, where they go back and price
- 19 with the subcontractors and all the inputs in that
- 20 figures into it? I mean, do you go to the mills right
- 21 at that point and say, where are you going to give me
- the steel at?
- MR. HOYE: What will happen is -- the way we
- 24 approach it and the reason we started the business
- that we did was, we work with the design firms, like

- 1 Mustang Engineering, who designed a project for BP,
- who then go to Gulf Island to fabricate it. Gulf
- 3 Island then goes out and gets bids from all the
- 4 producers of that product and then they say, we need
- 5 it at such and such a date and we want it delivered
- 6 over a period of six months. And, you know, that's
- one project. And that can be a four-million dollar
- 8 bill of material. So, just as -- you know, the Berg
- 9 group, the same thing, they're bidding on a pipeline
- 10 project. I mean, they need to bring all the steel in
- 11 at one time or phased in from a delivery standpoint.
- 12 So, if a mill quotes them half of the volume that they
- need for their project, they're not going to get the
- 14 projects. So, they need somebody that can supply
- them, as much as we do. It's just a greater
- 16 complexity of supply, because it's a lot of different
- 17 materials.
- 18 COMMISSIONER ARANOFF: Okay, thank you, very
- 19 much, for that answer. And I see my time is just
- about up.
- 21 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 22 This question is for Mr. Montalbine. At pages eight
- and nine, Mittal argues that -- of their brief, Mittal
- 24 argues that if the capital-intensive industries, like
- cut-to-length plate, the reasonably foreseeable period

- of time must be measured in conformity with the length
- of time it takes for capital investments and
- 3 expenditures to be realized. And to adequately assess
- 4 the likelihood of continuing or recurring material
- 5 injury, we should take into consideration the fact
- 6 that it will take several years for these capital
- 7 investments to be realized. Do you agree? If not,
- 8 how would you define a reasonably foreseeable time for
- 9 this industry?
- 10 MR. MONTALBINE: I would see it a little bit
- 11 more pragmatically. What sort of data does the
- 12 Commission have for the future that's reliable? How
- far out can you look for all the data, demand,
- 14 different things like that? And that is, for me, a
- 15 reasonably foreseeable time. So --
- 16 CHAIRMAN KOPLAN: Okay. That's what you're
- 17 doing in this case, obviously. So, applying that, how
- 18 would you see it, in this particular investigation?
- 19 What would you define it to be?
- MR. MONTALBINE: I think you could probably
- with demand, they're forecast going out 2006, 2007,
- and I think that is sort of the time frame that we're
- 23 talking about. I recently looked at press releases
- 24 from IPSCO and Oregon Steel for their plate -- excuse
- 25 me, for their pipe mills and they're forecasting line

- 1 pipe production all the way out to 2008. For example,
- Oregon Steel is saying that they expect between 2006
- 3 to 2008, as much as 2.5 million tons of large diameter
- 4 line pipe for the North American industry. So, that's
- 5 the sort of time frame, as far as demand.
- 6 CHAIRMAN KOPLAN: Then would you agree that
- 7 we should go out several years, in order to take into
- 8 consideration a reasonably foreseeable time?
- 9 MR. MONTALBINE: Yes. I don't have a
- 10 problem with that.
- 11 CHAIRMAN KOPLAN: You don't have a problem?
- MR. MONTALBINE: And I think that if you do
- go out that far, you'll still see that --
- 14 CHAIRMAN KOPLAN: Okay.
- 15 MR. MONTALBINE: -- the small amount of
- imports from France will not injure anyone.
- 17 CHAIRMAN KOPLAN: So, then, you do agree
- 18 with what they said?
- 19 MR. MONTALBINE: Although, I wouldn't tie it
- 20 to exactly what they're tying it to. I would be more
- 21 pragmatic, what information is there available. How
- 22 far out can we go.
- 23 CHAIRMAN KOPLAN: But the length of time
- they're suggesting is reasonable?
- MR. MONTALBINE: Yes.

1	CHAIRMAN KOPLAN: Thank you. Mr. Delie,
2	Mittal states on page 69 of their brief that the
3	French producer's exporters also have a demonstrated
4	ability to rapidly shift exports among markets. The
5	brief goes on in detail, the shift of cut-to-length
6	plate exports from the U.S. market to Iran and Germany
7	in 2000, once the market "was no longer a viable
8	dumping ground, France was able to quickly shift
9	volume of plate exports to other markets." Were the
10	increased exports to Iran and Germany in 2000 for a
11	particular pipeline project?
12	MR. DELIE: I believe they were.
13	CHAIRMAN KOPLAN: They were?
14	MR. DELIE: They were the the Europipe
15	group has a large project in the North Sea area and I
16	do believe that I'm not sure about Iran, but Iran
17	is building a lot of pipelines and there's a lot of
18	so, the pipeline market, they're really following
19	where the pipelines are, not so much where the you
20	know, a particular market to the U.S. And when they
21	were in the U.S., it was for a particular pipeline.
22	It's not a consistent business. It's for a particular
23	project based.
24	CHAIRMAN KOPLAN: Okay. Are there long-term
25	contracts or other considerations that would constrain

- 1 French producers from shifting cut-to-length plate
- 2 from alternate exports markets to the U.S., if the
- 3 orders were revoked with regard to France?
- 4 MR. DELIE: With GTS, I do know that there
- is a Europipe mill in Dunkirk, which is located at the
- 6 same facility, and they have certain obliqations to
- 7 supply so much plate for pipe for that facility, so
- 8 that there is a pretty good --
- 9 CHAIRMAN KOPLAN: It's a long-term contract?
- MR. DELIE: Well, they're part owners and I
- 11 think it is part of a deal with their other partner,
- that they -- each partner is going to supply so much
- 13 plate to the joint venture.
- 14 CHAIRMAN KOPLAN: Could you supply something
- 15 post-hearing on that?
- MR. DELIE: I think Mr. Montalbine can do
- 17 that.
- MR. MONTALBINE: Yes, we can.
- 19 CHAIRMAN KOPLAN: And any other
- 20 illustrations that you can along that line, that would
- 21 be helpful. Mr. Malashevich, Mittal cites some
- 22 examples of demand forecast for downstream products,
- 23 at pages 35 to 36 of its brief, and argues that demand
- 24 is declining. Corus cites other examples of demand
- 25 forecast at pages 11 to 13 of its brief and argues

- 1 that demand for plate is increasing. Even if the two
- 2 sides don't agree on whether demand forecast support
- an increase or decrease, is there an agreement on what
- 4 downstream industries are most important and thus good
- 5 proxies for plate demand; and if so, what would those
- 6 downstream industries be?
- 7 MR. MALASHEVICH: I'd have to give an
- 8 interim response now, Mr. Chairman. I think I will
- 9 respond more fully, if I may, in response to -- I
- 10 think it was Vice Chairman Okun's question about
- forecasts of revenues and prices. But, it's in my
- 12 testimony and it's oil and gas, certainly would be on
- that list; rail car building certainly would be on
- that list; bridge building certainly would be on that
- 15 list; and certain types of industrial equipment, such
- as the John Deere, Caterpillar, heavy construction
- vehicles would certainly be on that list.
- 18 CHAIRMAN KOPLAN: What about shipbuilding?
- 19 MR. MALASHEVICH: Shipbuilding, yes, forgive
- 20 me. I did not read that, but, yes, that's one among -
- 21 -
- 22 CHAIRMAN KOPLAN: How about general
- 23 construction?
- MR. MALASHEVICH: Well, general
- construction, by its nature, is a pretty general word.

- 1 I really don't know what that means, to tell you the
- 2 truth.
- 3 CHAIRMAN KOPLAN: Let me just move on, then.
- 4 How about military shipbuilding?
- 5 MR. MALASHEVICH: I don't have any
- 6 information on that.
- 7 CHAIRMAN KOPLAN: Or heavy machinery? These
- 8 are cited by Mittal.
- 9 MR. MALASHEVICH: I understand. I just -- I
- 10 don't have their material in front of me and my brief,
- 11 as it were, from my clients was to focus on the Nucor
- 12 brief. So, I did not read very carefully the Mittal
- 13 brief. But, I will.
- 14 CHAIRMAN KOPLAN: Will you do that?
- 15 MR. MALASHEVICH: I will certainly.
- 16 CHAIRMAN KOPLAN: And submit something post-
- 17 hearing on that?
- MR. MALASHEVICH: Yes.
- 19 CHAIRMAN KOPLAN: That will be great. Mr.
- Delie, GTS brief at page 16 asserts that "as discussed
- in the pre-hearing staff report, cut-to-length plate
- 22 prices in Western Europe have risen to a pace
- 23 comparable to those in the United States, " and there's
- 24 a citation provided. They cite the same data at page
- 25 71 of their brief and "in this regard, U.S. prices for

- 1 cut-to-length plate were on average \$115 a ton higher
- 2 than prices for cut-to-length plate in Western Europe
- 3 for the last three quarters of 2004, and in the first
- 4 two months of 2005 were \$166 a ton higher on average
- 5 than prices in Western Europe." Aren't price
- 6 differences of that magnitude enough to serve as an
- 7 incentive for you to shift subject exports from France
- 8 to the U.S., if these orders are revoked?
- 9 MR. MONTALBINE: I think the issue there is
- 10 the statistics of Western Europe. There are --
- 11 CHAIRMAN KOPLAN: I think I was asking Mr.
- 12 Delie.
- MR. MONTALBINE: Excuse me.
- 14 CHAIRMAN KOPLAN: Yes.
- 15 MR. DELIE: Well, you know, I did not see
- 16 those. The prices that I have seen from Europe have
- been usually equal right now or higher.
- 18 CHAIRMAN KOPLAN: If these prices that I've
- 19 just quoted are correct, though, assume for argument
- sake that they are correct, wouldn't differences of
- 21 that magnitude be an incentive for you?
- MR. DELIE: Yes, it would be.
- 23 CHAIRMAN KOPLAN: Okay. Thank you, very
- 24 much. Let's see, Mr. Hoye and Mr. Delie, the Nucor
- 25 brief argues at page -- oh, I'm sorry, I think we've

1	already covered that. I've got one left. I note that
2	I asked this question of the domestic industry this
3	morning. The Corus brief notes at page eight the
4	problems currently experienced when importing steel
5	through the port of New Orleans. Is storm damage to
6	New Orleans likely to affect imports of cut-to-length
7	plate significantly in the short term? What about
8	with regard to Houston? How about over the next two
9	years? Can you give me any estimate of the impact
10	that this has had?
11	MR. HOYE: I touched on it briefly, but I
12	think that you would probably see the port back to
13	normal within six months. There actually are
14	shipments going through there today; but, again,
15	they're not discharged in New Orleans. They're being
16	moved up river.
17	CHAIRMAN KOPLAN: Thank you. Vice Chairman
18	Okun?
19	VICE CHAIRMAN OKUN: I think my other
20	questions have been covered, but I want to thank this
21	panel of witnesses, very much, for all your testimony
22	and your answers to the questions. Thank you.

quick question, in terms of data. In the absence of

CHAIRMAN KOPLAN: Commissioner Hillman?

COMMISSIONER HILLMAN: Thank you. Just one

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- 1 questionnaire data from some of the foreign producers,
- 2 the domestic producers are arguing that we should look
- to certain published sources, which they've noted, in
- 4 terms of looking at these large increases in capacity
- 5 and production data since the original review. Mr.
- 6 Montalbine, you noted in your comments, in your
- 7 opening statement, that if we do that look, we will
- 8 not see France on that list. Again, I didn't know
- 9 whether that should be -- I should infer from that,
- that you would suggest that it is appropriate for the
- 11 Commission to rely on these published sources of data
- 12 for capacity and production levels in each of the
- subject countries in the absence of questionnaire
- 14 data. I wanted to make sure I understood whether you
- 15 would agree with that or not and you, as well, Mr.
- 16 Cunningham.
- 17 MR. MONTALBINE: I am sympathetic to the
- 18 position faced by the Commission when other countries
- 19 don't respond and I do think it is one source of data
- you can look at, along with the data from the original
- 21 investigation.
- 22 COMMISSIONER HILLMAN: Okay. Obviously,
- there is a variety of data out there, so that if there
- 24 is certain of these data sources that you would
- 25 suggest are, you know, again, best or worst or in some

- 1 way should or should not be relied on, again, feel
- free to note that in your post-hearing brief. Mr.
- 3 Cunningham?
- 4 MR. CUNNINGHAM: I agree with Mr.
- 5 Montalbine. I think you probably should. You do need
- to rely on published data. We'll take a look at it to
- 7 see whether we think that's good data. But the other
- 8 thing we will do, we'd like, if we might, the
- 9 opportunity to comment on it, in one particular
- 10 respect, which is we'd like to, as best we can,
- indicate for your how much, if any of that, is
- capacity for the high-end stuff that we're talking
- about, that is heat treated and extra wide and extra
- 14 thick and things of that nature.
- 15 COMMISSIONER HILLMAN: That would be most
- 16 appreciated.
- 17 MR. CUNNINGHAM: Great.
- 18 COMMISSIONER HILLMAN: And with that, I have
- 19 no further questions, but will join my colleagues in
- thanking you, very much, for all your testimony, your
- 21 answers, and for taking the time to be with us. Thank
- 22 you.
- 23 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 24 Are there any additional questions from the dias?
- 25 Commissioner Pearson?

1	COMMISSIONER PEARSON: Let me try one more,
2	Mr. Chairman. This has to do with no discernible
3	adverse impact. If I understand correctly, you're
4	basically saying that a reasonable percentage of the
5	product coming in from or that could come in from
6	Europe that you're interested in would go directly to
7	end users and not go to someone in the United States,
8	who would then resell it as plate. In that instance,
9	should we look at the question of no discernible
10	adverse impact differently than we would if the
11	product was coming in for resell?
12	MR. MONTALBINE: Yes, I believe that is the
13	case. That is an important factor here. We've heard
14	a lot about service centers and how service centers
15	serve 60 percent of the commodity market here.
16	Service centers don't even handle this plate. So, I
17	think that is an important element to take into
18	consideration. These imports, for the most part, went
19	straight directly to Berg Steel before the orders and
20	Berg transferred them directly into pipe. So, that is
21	an important element to look at.
22	MR. DELIE: And if I could add to that,
23	also, if you look at it, if it did not come to me,
24	then how would that end pipe be, then, supplied to the
25	industry? Would it be supplied by, say, pipe coming

1	from, say, Italy, in which there is some pipe coming
2	in this year from Italy, which is under this order, so
3	it's plate made in Italy and pipe made in Italy and
4	the U.S. producers get none. So, that is also another
5	you have to look at it that way. If the foreign
6	plate did not come into Berg Steel Pipe, then how
7	would that affect Berg Steel? If Berg Steel does not
8	get the order, that means the domestic steel producers
9	also do not get the order, which is not anything to
10	help the domestic steel industry. So, I think that
11	end of it has to be looked at, is what are the
12	alternatives and what will happen then.
13	There was a good case for Oregon Steel,
14	moved some of their orders pipe orders from their
15	Napa, California mill when they had it opened up into
16	their Camos facility in Canada and brought, I believe,
17	Korean or Japanese plate in. The Camos produced it
18	and then shipped the pipe in the U.S. And that was
19	the same pipe that I was bidding on that I lost and I
20	could not use Japanese or Korean plate that they
21	brought into the U.S. That plate came into the U.S.
22	as pipe. So, I think that has to be considered on
23	that.
24	COMMISSIONER PEARSON: Is that argument

somewhat mitigated, if you have a situation where a

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- firm is operating in a foreign trade zone, when it can
- 2 import -- it can bring plate into the foreign trade
- 3 zone, even plate that otherwise would pay an
- 4 antidumping duty, as I understand it.
- 5 MR. DELIE: No. I have to pay antidumping
- duties. The foreign trade zone does not alleviate you
- 7 from antidumping duties.
- 8 COMMISSIONER PEARSON: Even if you're re-
- 9 exporting the --
- 10 MR. DELIE: If you're re-exporting, I can
- also do a duty drawback. And as right now, we have
- 12 exited the Free Trade Zone, because of the 1995
- 13 Uruguay rounds -- the advantage of being in the Free
- 14 Trade Zone was that we brought in plate and then paid
- 15 the duties on pipe and the duties on pipe were half of
- 16 what the duties on plate were. And once that came
- 17 both to zero, the cost of being in the Free Trade
- 18 Zone, by happening to have my facility barbwired and
- 19 quards all around, so nobody would steal a piece of
- 20 plate in their lunch box or something like that,
- 21 became too expensive to stay in the Free Trade Zone
- 22 without the benefit of it. But, the Free Trade Zone
- really did not provide anyway of getting around any
- 24 antidumping duties.
- 25 COMMISSIONER PEARSON: Mr. Montalbine?

1	MR. MONTALBINE: If I could just add to
2	that. Legally, you would have to re-export the plate
3	outside of the NAFTA territories not to pay the
4	dumping duties on them. As long as it stays within
5	NAFTA, you have to pay the duties.
6	COMMISSIONER PEARSON: Okay. And if we know
7	from this record or what you can put on the record
8	that there's enough export going on, so that we should
9	incorporate it into an analysis of no discernible
10	adverse impact, let me know. Because, I mean, the
11	situation is, if you have a firm in the United States
12	where it was manufacturing pipe and was able to get to
13	bring in pipe with antidumping or bring in plate
14	with antidumping duties, manufacture pipe, and that
15	export can get the duty drawback, you have a certain
16	neutrality there in that operation and it could run
17	somewhat independent on whether there was an
18	antidumping duty. And so, if you have a firm that's
19	actually able to do that, then is there a discernible
20	adverse impact issue here? I mean, I think it gets
21	twisted and turned around by that question and I

- MR. MONTALBINE: Okay. We'll look at that in the post-hearing brief.
- MR. DELIE: And for your information,

haven't had a chance to sort it out.

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- there's very little pipe that we ship out of North
- 2 America at Berg. Most of our pipe goes into the North
- 3 American market.
- 4 COMMISSIONER PEARSON: Okay.
- 5 MR. DELIE: It is very small pipe. I think
- 6 we have a 600-ton order or 700-ton to Nigeria this
- 7 year and that was about it.
- 8 COMMISSIONER PEARSON: Okay.
- 9 MR. DELIE: So, it's minor. The world pipe
- 10 market is very, very competitive and very difficult
- for us to compete there with the transportation costs.
- 12 COMMISSIONER PEARSON: Okay. Then, that
- whole thing would be a non-issue. So, thank you for
- 14 that clarification --
- 15 MR. DELIE: Yes. It will really would be
- 16 very, very minor.
- 17 COMMISSIONER PEARSON: -- the export duty
- 18 drawback. Mr. Cunningham, do you have anything to say
- 19 about the Italians, in regard to duty drawback --
- 20 excuse me, in regard to no discernible adverse impact?
- 21 MR. CUNNINGHAM: Let me address that in the
- post-hearing brief, because I just, frankly, haven't
- looked at the Italian situation enough. I just don't
- 24 know the facts enough. I'll look at it and we'll
- comment on it in the post-hearing brief. I apologize

- 1 for not being prepared on that.
- 2 COMMISSIONER PEARSON: Okay, not a problem.
- 3 Any other comments on this issue? Have I created
- 4 enough confusion? A wise decision. Mr. Chairman, I
- 5 have no further questions.
- 6 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 7 Does staff have questions of this panel, Mr. Corkran?
- 8 MR. CORKRAN: Douglas Corkran, Office of
- 9 Investigations. Thank you, Mr. Chairman. Staff have
- 10 no additional questions of this panel.
- 11 CHAIRMAN KOPLAN: Thank you. Mr. Salonen,
- 12 before I release this panel, do those in support of
- 13 continuation have any questions of the witnesses?
- MR. SALONEN: We have no questions, Mr.
- 15 Chairman, but we would request a five-minute recess to
- 16 prepare our comments for rebuttal.
- 17 CHAIRMAN KOPLAN: Well, first let me release
- the panel and then we'll talk about how much time is
- 19 left. I want to thank the witnesses for their direct
- 20 presentation, for their answers to our questions this
- 21 afternoon. And I release the panel.
- 22 (Panel released.)
- 23 CHAIRMAN KOPLAN: And we'll go to rebuttal
- 24 and closing. While you all are packing up, those of
- you, who are with the witnesses, here's the time

- 1 situation. Those in support of continuation have 12
- 2 minutes left from their direct and those in opposition
- 3 to continuation have 19 minutes left from their direct
- 4 presentation. So, you need five minutes to make a
- 5 decision on that?
- 6 MR. SALONEN: No, simply to organize our
- 7 notes. And I don't think we'll be using all 12
- 8 minutes.
- 9 CHAIRMAN KOPLAN: All right, I'll go with
- 10 the five-minute break.
- 11 MR. CUNNINGHAM: Mr. Chairman, could I just
- say, I regard having that much time left over on both
- 13 sides as a triumph for this hearing.
- 14 CHAIRMAN KOPLAN: That's only -- that only
- 15 remains to be seen when I understand how much time
- 16 you're going to use, because at my last hearing, you
- 17 won't believe how much time was used. So, I
- 18 appreciate what you're saying. I'll see how this one
- 19 turns out.
- MR. CUNNINGHAM: Point well taken.
- 21 CHAIRMAN KOPLAN: Thank you.
- 22 (Whereupon, a brief recess was taken.)
- 23 CHAIRMAN KOPLAN: The moment we've all been
- 24 waiting for. Those in support of continuation.
- MR. SALONEN: If I may, I'll begin, Mr.

- 1 Chairman.
- 2 CHAIRMAN KOPLAN: Yes.
- 3 MR. SALONEN: Thank you. A few brief points
- and then I'll pass it along to Mr. Price and Mr.
- 5 Kaplan. First, with respect to the question of
- 6 whether there were shortages or tightnesses of supply
- of heat-treated product, I can here attest, after
- 8 speaking with my client, that Burns Harbor currently
- 9 have substantially unused heat-treat capacity that is
- 10 available to meet any demand.
- 11 Second, with respect to the question of
- transportation costs, that it costs too much to ship
- product from France to the U.S., the original
- investigation, the cost of shipping was eight percent
- of the total cost of the delivered product. In 2004,
- it was five percent. So, transportation costs have
- 17 actually declined.
- 18 With respect to the question of cumulation,
- 19 first, it is not the case that France makes only
- 20 specialty high-end products or that Italy makes only
- 21 high-end products. These industries also make
- 22 commodity products.
- 23 Second, with respect to the products such as
- 24 X70, Korea makes it, Japan makes it. We heard earlier
- 25 this afternoon that the Japanese aren't quoting. Of

course they're not quoting, because they have high dumping margins.

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Finally, with respect to the question of the affects of consolidation on the industry's market power, from what we heard, it sounded as though this is the first time that the domestic steel industry has gone through any sort of consolidation or investment improvements and competitiveness. That, of course, is not true. We provided you with information in our post-hearing brief on the hot-rolled industry that showed how the domestic industry had invested tens of millions of dollars in the 1980s and early 1990s, had shipped tens of thousands of jobs, have closed and shuttered tons and tons and tons of capacity, so that in 1996, the Department of Commerce found the domestic industry well positioned to take advantage of what was projected to be an increase in demand in the market. We saw what happened in hot-rolled and we saw what happened in plate. If you remove these orders, that is exactly what will happen again. Thank you.

21 CHAIRMAN KOPLAN: Thank you.

MR. PRICE: Thank you. First, let me start with the Corus presentation and what wasn't presented.

Nucor bought from Corus in July of 2004 the Tuscaloosa facility. It's a plate-making facility. It, also,

- 1 makes hot-rolled. It's fair to say that that facility
- was bought at a distressed sale price, far below
- 3 replacement value, far below the value of the assets,
- 4 particularly when you get -- when you net out the
- 5 inventories that were actually sitting on the ground
- 6 that Nucor acquired there.
- Now, it tells you a lot about what Corus,
- 8 who has testified before, what they really see the
- 9 future of this market as. They saw this market as a
- 10 healthy, attractive, vibrant market. They would not
- be selling a facility that was -- that probably has a
- 12 replacement cost today of something in the order of a
- half-a-billion dollars for the pittance that they sold
- it for. We'll provide the full details on that. So,
- that tells you a lot about vulnerability. It tells
- 16 you a lot about likelihood of recurrence of injury,
- 17 because that's what they've assessed at the poor
- 18 likelihood of returns based upon what they essentially
- 19 gave that facility away for.
- 20 Secondly, after -- secondly, let me just
- touch on one other subject. We heard a lot of
- 22 discussion about scrap prices and so forth. And I
- 23 think that witness testimony from this morning was
- 24 really mischaracterized by the Respondents this
- afternoon. What the testimony was, was that in 2004,

- 1 basically those raw material surcharges passed
- through. And in 2005, when you look at the nets, it
- didn't fully pass through, because there had to be
- 4 compensation or discounts to the base price, because
- 5 the market wasn't accepting those. As a result, as
- 6 you move into the second-half of 2005, in particular,
- 7 while there have been some scrap cost increases that
- 8 are significant on the order of \$100 a ton, the actual
- 9 nets being collected are significantly below that.
- 10 And at least my client will provide you with those
- 11 details. Thank you.
- 12 CHAIRMAN KOPLAN: Thank you. Mr. Kaplan?
- 13 MR. KAPLAN: Seth Kaplan of CRA
- 14 International. I'll call your attention to page 3-26
- of the staff report, Table 315, and Tables 1 and 2 of
- 16 Exhibit 1 of the Wiley Rein brief, which is the
- 17 economic submission from CRA International. And this
- is in response to several comments made by Mr.
- 19 Malashevich. The first point I wish to make is that
- 20 these abysmal returns excluded some of the companies
- 21 that performed poorly. I'd ask you to look at
- 22 footnote three of the table from the staff report and
- 23 also our footnotes. The industry lost money for five
- 24 years before finally making some money. Their overall
- return on assets were abysmal. If he thought there

- was survivor bias and that you should exclude bankrupt 1 companies, my suspension is that five years from now, 2. 3 he would say, avoid the bankrupt companies and only look at the ones making money. But, I'll also call 4 your attention to Table 2 of my report, where you can 5 6 see on a company-by-company basis, the return on assets were very, very poor through 2000 to 2003 and 7 over the 2000 to 2004 period. So, even on a companyby-company basis, even the strong companies did not do 9 10 well. 11 The last point, he said there was a baseline that I used to make a comparison on a return on assets. The return on assets for the industry over
- 12 13 this cycle, the Commission is supposed to look at the 14 15 cycle from the statute, was one percent. That is so 16 low that no matter what benchmark you used, from what 17 industry, you could use a risk-free government bond and this industry did not make its return on assets. 18 19 It did not make its cost of capital. So, that's 20 really a distraction. The writing that you see in the report and the writing that you see in the -- in our 21 submission speaks for itself. And to avoid this 22 issue, you basically have to make up stories about 23 24 losing years, not looking over the period of 25 investigation, not looking at the industry as a whole.

- 1 And that concludes my comments. Thank you.
- 2 CHAIRMAN KOPLAN: Thank you, gentlemen.
- 3 Yes, Mr. Salonen?
- 4 MR. SALONEN: I'll just point out for the
- 5 record, our green light is still on.
- 6 CHAIRMAN KOPLAN: Yes, I noticed that and I
- 7 thank you -- I thank the three of you for that. We'll
- 8 now move to the rebuttal. Mr. Montalbine?
- 9 MR. MONTALBINE: I would just like to make a
- 10 few short comments. One comment was just what counsel
- 11 for Petitioners now stated, that France, also,
- 12 produces commodity grades. In the questionnaire, we
- fought to have a table included that broke out 2004
- 14 production for all the U.S. mills and the foreign
- mills, to show exactly what they did produce in 2004.
- And if you compare those for the French mills and the
- 17 U.S. mills, you'll see there is, even with total
- 18 production, not just talking about imports, there is a
- 19 very drastic difference, that most of the U.S.
- 20 production is in the very first box, structural plate
- 21 under one inch. And for French production, it was a
- 22 very small amount and most of production was in line
- 23 pipe and offshore products. So, France is different,
- even from their production.
- 25 But what is more important is what was

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- 1 actually being imported into the United States before
- the orders went into place. And, you, the Commission,
- 3 found that 99 percent of what was coming from France
- 4 before the orders were specialty products. And that
- 5 was during a time when we had the Asian financial
- 6 crisis, so that was a distressed time. And that shows
- 7 that France, even under the most distressed world
- 8 conditions, still did not ship commodity grades to the
- 9 United States and it was vastly different from the
- 10 other countries. You heard that Japan can make X70.
- 11 Korea can make X70. You look at their statistics and
- none of those countries ship more than 50 percent
- 13 specialty products. All of those were under the 50
- 14 percent margin of what they were shipping to the
- 15 United States. So, I think that is a very important
- 16 distinction.
- 17 I would now like to turn it over to Mr.
- 18 Delie, to make a few last comments to the Commission.
- 19 Thank you, very much.
- 20 CHAIRMAN KOPLAN: Thank you.
- 21 MR. DELIE: Thank you. And, basically, what
- 22 I wanted to review and briefly go over is your
- 23 question about what has changed, and that kind of hit
- 24 me. And Mr. Montalbine said history. And, basically,
- what really tells me is we did not do a good job in

- 1 the first post-hearing to convince you what the
- 2 differences are in the X70 and what the needs are for
- 3 Berg Pipe, because I don't believe that very much has
- 4 changed and the market continues to go on. And I
- 5 don't -- I think that -- I was surprised the first
- time that France was included and the X70 wasn't
- 7 excluded, as we had requested, and I think it's
- 8 basically because we didn't do enough justice
- 9 describing the differences in the marketplace, what's
- 10 different with the pipe versus the regular steel
- 11 market.
- 12 And I'd like just to go over that a little
- 13 bit, trying to, in a few minutes. I'm an engineer,
- 14 not a lawyer, so I'm not as good as some of the others
- 15 at this. But, in our business, the X70, what we have,
- and the higher grades that are specialty, and the way
- 17 the pipe business works, it's just like you said, you
- 18 build the house. A customer comes to us and says,
- 19 here it is; here's the project we want to do; here's
- 20 the steel I need. And it's specific to that project.
- 21 It's not a commodity X70. It's specific to his needs.
- 22 We take that and go to our suppliers and the domestic
- 23 suppliers I need, as well as the international ones.
- 24 And they come back and say, here's what we can do;
- 25 here's our technical comments, which, believe, me is

- 1 very technical. Our plate purchaser is a
- 2 metallurgist, because there are so many technical
- 3 comments that come back. It's not just a price. It's
- 4 usually a price with a laundry list of exceptions and
- 5 things that we haven't worked out with the customer.
- 6 And we get these things. Then, we put our bid
- 7 together and go after it.
- 8 Our companies -- the companies that we deal
- 9 with are international companies. They're big
- 10 companies: El Paso, Duke, Williams, BP, Exxon, Shell.
- 11 So, a lot of these people are in the international
- 12 business and they know the international prices of
- 13 pipe. So, we have to look worldwide -- you know,
- we're competing worldwide. Our major competitors in
- the Untied States are from Canada, Brazil, Italy,
- 16 Greece. So, it's not just a matter of whatever the
- 17 price can be. We have to be competitive to get the
- 18 business here.
- 19 The domestic suppliers, some of them work
- 20 very well with us, IPSCO. But, they are limitations.
- 21 There are limitations at great width combinations.
- There are limitations on the width. There are
- limitations on the chemistries these guys can do.
- When they can't meet these chemistries, we have to go
- internationally, and that's what we do. It's much

- better for us to ship from Mobile than it is from
- 2 France or from Germany. And that's where we are right
- 3 now. It's a very difficult business and we'd like to
- 4 produce all the pipe and we see a big demand in the
- 5 U.S. and we'd like to supply that from internally as
- 6 much as possible.
- 7 I mentioned the Alaskan pipeline. That is
- 8 the size of 48-inch wide by one inch, probably X80.
- 9 And it could be a 52 inch. If it's 52, there's nobody
- in the United States that can go that wide. If it's
- 11 48, Mittal can, but can they make the X80 at one inch.
- 12 It's very difficult to get that grade as you go
- 13 thicker. Every mill has its different limitations.
- So, it's a very complex part of our business
- and we try to buy domestically as much as we can. We
- 16 get supply. Our business volumes go either all or
- 17 none. We're very cyclable, not like the steel
- industry. We've been on one shift for a couple of
- 19 years. We need to be on two to three shifts to really
- 20 be profitable and get our return on our investment.
- 21 And to get that, we need volumes and we have to use
- 22 multiple mills. And sometimes, if the mills in the
- 23 United States can't produce enough, we have to
- 24 supplement them from foreign sources. So, what I'm
- looking for is as many foreign source mills that I can

- go to, not knowing which ones will be able to give me
- 2 that supply.
- If you look in the U.S. recently in the last
- 4 several years, Nucor, when business picked up, they
- 5 reduced the volume for us to almost to nothing --
- 6 actually to nothing. For a year, there were no
- 7 quotas. They just recently came back. Mittal, when
- 8 they were doing, was almost nothing all last year,
- 9 mostly at all, until recently. Now, they're starting
- 10 to quote a little bit. You know, IPSCO has been there
- 11 for us all along. They've done a good job, but they,
- 12 also, have limited quantities that they can produce.
- 13 They cannot produce enough for me to go on a two-shift
- or a three-shift operation with them. Oregon Steel,
- absolutely nothing. They don't -- it's a
- transportation issue, but it's also they don't want to
- 17 give me a price, because I'm competing with them on
- 18 the same projects. And if they give me their price,
- 19 that's the same price that they're going to take over
- to their Camos mill in Canada. They don't want me to
- 21 compete with them.
- Berg is one of the most efficient. We're a
- 23 mini-mill. We have a small facility. We produce more
- 24 pipe per square foot than anybody in the world. We
- 25 have one of the best work forces. We've been in

- 1 business probably the longest of any pipe company in
- the United States, 25 years. If you look at the pipe
- 3 companies that were in business 25 years ago, it was
- 4 U.S. Steel, Bethlehem, they're all gone, Kaiser Steel.
- 5 These guys are all gone. So, we are a good mill. We
- 6 need supply. We work very close with the domestic
- 7 suppliers. We want to continue that relationship. I
- 8 don't want to go foreign. But, I do need them at
- 9 times. I do need them. I did need them with the
- 10 201s. We got a mill -- we got an order in the Gulf of
- 11 Mexico, Mardi Gras for BP that we could not have
- 12 gotten domestically. We got that plate from Germany.
- 13 And that's all I wanted to say. Like I
- said, we did not do a good job earlier. And if
- there's anything else I can help you with, to try to
- understand our business real quickly, I'll be glad to
- 17 try to do it. Thank you.
- 18 COMMISSIONER KOPLAN: Thank you, very much.
- 19 I want to complement both sides on the quality of
- their rebuttal presentations. We'll now go to closing
- 21 remarks. Mr. Salonen?
- MR. SALONEN: Chairman Koplan,
- 23 Commissioners, on behalf of the parties appearing
- today in support of continuation of the orders, we
- 25 want to thank you for your patience and close

- 1 attention during what has been a very long hearing.
- We, also, want to convey our appreciation to the staff
- 3 for their hard work in this important five-year
- 4 review.
- 5 Those, who support continuation of the
- 6 orders point to the following facts. First, during
- 7 the period of review, the industry incurred losses
- 8 until 2004 and the first-half of 2005 and, overall,
- 9 came nowhere close to attaining a return sufficient to
- 10 cover the cost of capital, resulting in very depressed
- 11 capital expenditures and R&D.
- 12 Second, global demand surged in recent
- 13 years, led by China, resulting in tightness in the
- 14 market for raw materials, and the return to profitable
- pricing in much of the world in 2004. While strong
- 16 prices continued into 2005, massive capacity additions
- in China and many other foreign countries, including
- those under review, have made to a rapidly growing
- 19 excess capacity for plate around the world.
- Third, since 2003, China has shifted from a
- 21 major net importer of plate to a major net exporter
- 22 with a difference in volume absorbed by China roughly
- 23 equaling total current U.S. consumption. A
- 24 significant part of the freed-up foreign capacity, the
- longs of the producers in the countries subject to

- this review, are looking for a new home for that
- volume. But for the antidumping duty and
- 3 countervailing duty orders, there is little doubt, the
- 4 significant part of that volume will be directed at
- 5 the U.S. market, both because of the size of our
- 6 market and the fact that prices in the U.S. remain
- 7 significantly above prices elsewhere, as reviewed in
- 8 the staff report.
- 9 Market conditions in the U.S. are
- 10 characterized by dramatically higher cost of
- 11 production, reflecting the rapid increase in key raw
- 12 materials and energy, costs which are not projected to
- 13 come down in the reasonably foreseeable future. At
- 14 the same time, even with the orders in place, market
- prices have been falling the last six months by \$100
- to as much as \$150 per ton in the U.S., and have
- 17 collapsed by at least twice that in China, a country
- 18 with no current trade remedies in place. Prices are
- 19 projected to decline further in the rest of 2005 and
- 20 2006. Higher costs and falling prices indicate that
- the industry will be experiencing tightening profit
- 22 margins and various domestic witnesses testified to
- that effect today.
- 24 So, the Commission has a case where there is
- a long history of waves of unfairly trade imports

- 1 hammering the U.S. market, whenever global supply
- 2 significantly exceeds global demand. The market in
- 3 2005, characterized by rapidly growing global excess
- 4 capacity, a higher cost structure because of the shift
- 5 in raw material and energy costs, and an already
- 6 rapidly eroding pricing structure, in such a
- 7 circumstance, revocation of the orders will certainly
- 8 result in the recurrence of material injury in the
- 9 reasonably foreseeable future. The orders protect
- 10 U.S. producers from that fate. Under the statute, the
- 11 Commission should determine to maintain the orders.
- 12 Thank you.
- 13 CHAIRMAN KOPLAN: Thank you, Mr. Salonen.
- 14 Mr. Montalbine?
- 15 MR. MONTALBINE: I would like to thank the
- 16 Commission for your attention today, for listening to
- 17 the witnesses, and for the questions, and I hope that
- we have answered your questions and presented the
- information that you need to make your decision.
- One element of today's hearing that I found
- very helpful was the presentation by the service
- 22 center representatives. I think they added a really
- 23 down-to-earth view of what happens downstream. We
- talk a lot about this level with the steel production,
- but what's happening in the customer industries?

1	What's happening with the purchasers? And to
2	Commissioner Pearson's question about the fall in
3	consumption, we heard the service centers talk about
4	bankruptcies in the area and talk about major
5	companies moving offshore. And I think that is
6	the exact dilemma that companies like Berg Steel find
7	themselves in, that they're being pinched. There are
8	orders that restrict the amount of steel that they can
9	get; yet, they're not orders restricting the amount of
10	pipe that can come into the United States, the large
11	diameter pipe that competes with them. And we see
12	mills like IPSCO and Oregon Steel that do produce the
13	plate, but they have their own offshore production of
14	the pipe in Canada. It's a very difficult situation
15	for people like Berg.
16	And it shouldn't have to be a either or
17	solution, that we have we heard there are 400 jobs
18	that Nucor has in North Carolina. There are
19	approximately 400 jobs that Berg Steel has in Florida.
20	And you shouldn't have to trade jobs in North Caroline
21	for jobs in Florida. The best solution would be to
22	find a way that the jobs in both places could be
23	protected. And I would submit that the best way in
24	this case would be to allow the antidumping duty order
25	against France to expire. France historically has

- shown themselves to be very reasonable suppliers to
- the U.S. market. They didn't take advantage of the
- 3 Asian financial crisis. They shipped special quality
- 4 products and they basically shipped all to or a major
- 5 amount of that to Berg Steel. And allowing this order
- to expire will not jeopardize any jobs in North
- 7 Carolina; but, it will help those jobs in Panama City,
- 8 Florida, at Berg Steel.
- 9 And that would be the best solution and
- 10 luckily, the Commission can reach that decision, which
- 11 they couldn't reach in an investigation. You now have
- the discretion to fine tune things. And you've seen
- the experience over the last five years and now you
- can fine tune the relief, to give relief to both
- 15 groups, the steel mills and the purchasing industry.
- 16 Thank you, very much.
- 17 CHAIRMAN KOPLAN: Thank you, very much. I
- 18 want to thank both sides for the nature of their
- 19 presentations, their answers to our questions, and
- look forward to your post-hearing submissions, as
- 21 well. Also, I want to thank Mr. Corkran on the staff,
- 22 who assisted us in preparing for these reviews today.
- 23 Thank you, very much.
- 24 Post-hearing briefs, statements responsive
- to questions, and requests of the Commission, and

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       6, 2005; closing of the record and final release of
 3
      data to parties by October 28, 2005; and final
 4
      comments by November 1, 2005. And with that, this
 5
      hearing is concluded.
                  (Whereupon, at 5:36 p.m., the hearing in the
 6
       above-entitled matter was concluded.)
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corrections to the transcript must be filed by October

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CERTIFICATION OF TRANSCRIPTION

TITLE: Cut-to-Length Carbon-Quality Steel

Pipe

INVESTIGATION NO.: 701-TA-388-391

HEARING DATE: September 27, 2005

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: September 27, 2005

SIGNED: LaShonne Robinson

Signature of the Contractor or the Authorized Contractor's Representative

1220 L Street, N.W. - Suite 600

Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: <u>Carlos Gamez</u>

Signature of Proofreader

I hereby certify that I reported the above-referenced proceeding(s) of the U.S.
International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceeding(s).

SIGNED: <u>Christina Chesley</u>

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