UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	
CARBON AND ALLOY SEAMLESS)	Investigation Nos.:
STANDARD, LINE AND PRESSURE)	731-TA-846-850 (Review)
PIPE FROM THE CZECH REPUBLIC,)	
JAPAN, MEXICO, ROMANIA, AND)	
SOUTH AFRICA)	

REVISED AND CORRECTED COPY

Pages: 1 through 353

Place: Washington, D.C.

Date: March 2, 2006

HERITAGE REPORTING CORPORATION

Official Reporters 1220 L Street, N.W., Suite 600 Washington, D.C. 20005 (202) 628-4888

THE UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	
)	
CARBON AND ALLOY SEAMLESS)	Investigation Nos.:
STANDARD, LINE AND PRESSURE)	731-TA-846-850 (Review)
PIPE FROM THE CZECH REPUBLIC,)	
JAPAN, MEXICO, ROMANIA, AND)	
SOUTH AFRICA)	

Thursday, March 2, 2006

500 E Street, S.W. Main Hearing Room 101 Washington, D.C.

The hearing commenced, pursuant to notice, at 9:30 a.m., before the Commissioners of the United States International Trade Commission, the Honorable Stephen Koplan, Chairman, presiding.

APPEARANCES:

On behalf of the <u>International</u> Trade Commission:

Commissioners:

STEPHEN KOPLAN, Chairman DEANNA TANNER OKUN, Vice Chairman JENNIFER A. HILLMAN, Commissioner CHARLOTTE R. LANE, Commissioner DANIEL R. PEARSON, Commissioner SHARA L. ARANOFF, Commissioner APPEARANCES: (Cont'd)

Staff:

Marilyn R. Abbott, Secretary to the Commission William R. Bishop, Hearings & Meetings Coordinator Sharon Bellamy, Hearings & Meetings Assistant Christopher Cassise, Investigator Alan Treat, Industry Analyst Amelia Preece, Economist Justin Jee, Accountant/Auditor Rhonda Hughes, Attorney Douglas Corkran, Supervisory Investigator

Congressional:

THE HONORABLE MELISSA A. HART U.S. Congresswoman U.S. House of Representatives 4th District, Pennsylvania

THE HONORABLE ARTUR DAVIS
U.S. Congressman
U.S. House of Representatives
7th District, Arkansas

THE HONORABLE TIM RYAN
U.S. Congressman
U.S. House of Representatives
17th District, Ohio

THE HONORABLE CRAIG FOLTIN Mayor, City of Lorain, Ohio

THE HONORABLE LARRY P. LANGFORD President and Commissioner of Finance and General Services Jefferson County Commission, Alabama APPEARANCES: (Cont'd)

In Support of Continuation of Orders:

On behalf of United States Steel
Corporation Koppel Steel Corporation:

JAMES C. HECHT, Esquire STEPHEN J. NARKIN, Esquire STEPHEN P. VAUGHN, Esquire Skadden, Arps, Slate, Meagher & Flom LLP Washington, D.C.

LESLIE J. BROGLIE General Manager, Tubular Products U.S. Steel

MARTIN LELAND National Sales Manager U.S. Steel

WILLIAM BUONO Marketing Manager, Tubular Products U.S. Steel

THOMAS VERELLEN
Manager, Tubular Sales
U.S. Steel

MICHAEL RAMSEY Product Manager, Seamless Tubular Products Koppel Steel

JAMES DURHAM Chief Executive Officer Dixie Pipe Sales, LP

JOHN SHOAFF Vice President, Marketing and Alliances Sooner Pipe, LP APPEARANCES: (Cont'd)

<u>In Support of Continuation of Orders:</u>
<u>On behalf of United States Steel</u>
<u>Corporation Koppel Steel Corporation:</u>

LARRY BINDER Manager, Tubular Products Red Man Pipe and Supply

SETH T. KAPLAN Vice President Charles River Associates

On behalf of V&M Star LP:

ROGER B. SCHAGRIN, Esquire Schagrin & Associates Washington, D.C.

ROGER LINDGREN
Vice President and Chief Executive Officer
V&M Star LP

RONNY R. CLARK General Manager, Sales and Marketing V&M Star LP

<u>In Opposition to the Continuation of Orders:</u>
<u>On Behalf of Mittal Steel Roman, Mittal Steel Ostrava,</u>
Mittal Steel South Africa Ltd., S.C. Silcotub SA:

JOHN M. GURLEY, Esquire NANCY A. NOONAN, Esquire Arent Fox PLLC Washington, D.C.

GEORGE ALLEN

Manager, North American Energy Tubular Sales Mittal Steel North America

ALESSANDRO DANEO Economic and Financial Planning Manager S.C. Silcotub S.A.

JOHN REILLY Economist Nathan Associates, Inc.

\underline{I} \underline{N} \underline{D} \underline{E} \underline{X}

	PAGE
STATEMENT OF THE HONORABLE LARRY P. LANGFORD, PRESIDENT AND COMMISSIONER OF FINANCE AND GENERAL SERVICES, JEFFERSON COUNTY COMMISSION, ALABAMA	14
STATEMENT OF THE HONORABLE ARTUR DAVIS, U.S. CONGRESSMAN, U.S. HOUSE OF REPRESENTATIVES, 7TH DISTRICT, ARKANSAS	18
STATEMENT OF THE HONORABLE TIM RYAN, U.S. CONGRESSMAN, U.S. HOUSE OF REPRESENTATIVES, 17TH DISTRICT, OHIO	23
STATEMENT OF THE HONORABLE CRAIG FOLTIN, MAYOR, CITY OF LORAIN, OHIO	28
OPENING STATEMENT OF JAMES C. HECHT, SKADDEN, ARPS, SLATE, MEAGHER & FLOM LLP	34
OPENING STATEMENT OF JOHN M. GURLEY, ARENT FOX PLLC	38
STATEMENT OF THE HONORABLE MELISSA A. HART, U.S. CONGRESSWOMAN, U.S. HOUSE OF REPRESENTATIVES, 4TH DISTRICT, PENNSYLVANIA	38
TESTIMONY OF LESLIE J. BROGLIE, GENERAL MANAGER, TUBULAR PRODUCTS, U.S. STEEL	50
TESTIMONY OF ROGER LINDGREN, VICE PRESIDENT AND CHIEF EXECUTIVE OFFICER, V&M STAR LP	55
TESTIMONY OF MICHAEL RAMSEY, PRODUCT MANAGER, SEAMLESS TUBULAR PRODUCTS, KOPPEL STEEL	60
TESTIMONY OF MARTIN LELAND, NATIONAL SALES MANAGER, U.S. STEEL	62
TESTIMONY OF LARRY BINDER, MANAGER, TUBULAR PRODUCTS, RED MAN PIPE AND SUPPLY	65
TESTIMONY OF JAMES DURHAM, CHIEF EXECUTIVE OFFICER, DIXIE PIPE SALES, LP	69
TESTIMONY OF JOHN SHOAFF, VICE PRESIDENT, MARKETING AND ALLIANCES, SOONER PIPE, LP	72

\underline{I} \underline{N} \underline{D} \underline{E} \underline{X}

	PAGE
TESTIMONY OF SETH T. KAPLAN, VICE PRESIDENT, CHARLES RIVER ASSOCIATES	75
TESTIMONY OF RONNY R. CLARK, GENERAL MANAGER, SALES AND MARKETING, V&M STAR LP	81
TESTIMONY OF GEORGE ALLEN, MANAGER, NORTH AMERICAN ENERGY TUBULAR SALES, MITTAL STEEL NORTH AMERICA	232
TESTIMONY OF JOHN REILLY, ECONOMIST, NATHAN ASSOCIATES, INC.	238
TESTIMONY OF ALESSANDRO DANEO, ECONOMIC AND FINANCIAL PLANNING MANAGER, S.C. SILCOTUB S.A.	252
CLOSING STATEMENT OF STEPHEN P. VAUGHN, SKADDEN, ARPS, SLATE, MEAGHER & FLOM LLP	340
CLOSING STATEMENT OF ROGER B. SCHAGRIN, SCHAGRIN ASSOCIATES	344
CLOSING STATEMENT OF JOHN M. GURLEY, ARENT FOX PLLC	349

1	<u>PROCEEDINGS</u>
2	(9:30 a.m.)
3	CHAIRMAN KOPLAN: On behalf of the United
4	States International Trade Commission, I welcome you
5	to this hearing in Investigation Nos. 731-TA-846-850
6	(Review) involving carbon and alloy seamless standard,
7	line and pressure pipe from the Czech Republic, Japan,
8	Mexico, Romania and South Africa.
9	The purpose of these five-year review
10	investigations is to determine whether the revocation
11	of the antidumping duty orders covering carbon and
12	alloy seamless standard, line and pressure pipe from
13	the Czech Republic, Japan, Mexico, Romania and South
14	Africa would be likely to lead to continuation or
15	recurrence of material injury to an industry in the
16	United States within a reasonably foreseeable time.
17	Notices of investigation for this hearing,
18	list of witnesses and transcript order forms are
19	available at the secretary's desk.
20	I understand the parties are aware of the
21	time allocations. Any questions regarding the time
22	allocations should be directed to the secretary.
23	As all written material will be entered in
24	full into the record, it need not be read to us at
2.5	this time.

1 The parties are	e reminded to give any
-------------------	------------------------

- 2 prepared non-confidential testimony and exhibits to
- 3 the secretary. Do not place any non-confidential
- 4 testimony or exhibits directly on the public
- 5 distribution table.
- 6 All witnesses must be sworn in by the
- 7 secretary before presenting testimony.
- Finally, if you will be submitting documents
- 9 that contain information you wish classified as
- 10 business confidential, your request should comply with
- 11 Commission Rule 201.6.
- 12 Madam Secretary, are there any preliminary
- 13 matters?
- 14 MS. ABBOTT: No, Mr. Chairman.
- 15 CHAIRMAN KOPLAN: Very well. Let us proceed
- 16 with opening remarks.
- 17 MS. ABBOTT: Our first congressional
- 18 appearance is the Honorable Melissa A. Hart, United
- 19 States Congressman, United States House of
- 20 Representative, 4th District, Pennsylvania.
- 21 CHAIRMAN KOPLAN: Good morning. Welcome
- 22 back to the commission.
- MS. HART: Good morning. Thank you. It's a
- 24 pleasure to be with you. I am sorry that I have to be
- with you again, but I appreciate the consideration you

- 1 have given to the many issues that we have had the
- 2 opportunity to testify about.
- This morning, Mr. Chairman and members of
- 4 the commission, I am here again regarding another
- 5 issue of great import to the communities that
- 6 I represent and other very large sectors of this
- 7 nation. I thank you for the opportunity to testify
- 8 concerning the five-year sunset review of antidumping
- 9 duties on imports of seamless standard, line and
- 10 pressure pipe. These are imports from the Czech
- 11 Republic, Japan, Mexico, Romania and South Africa
- 12 which are of great concern.
- 13 The issues that this commission reviews
- 14 continue to challenge our nation as we are mired in
- 15 global competition challenges in American
- 16 manufacturing. We must carefully weigh our options in
- order to address these challenges.
- 18 Ensuring that our trade laws are fully and
- 19 effectively enforced, that our businesses and workers
- 20 have a chance to compete on a level playing field, is
- 21 critical that if we are to restore the health of our
- 22 nation's manufacturing sector.
- I am here today, as I have been several
- 24 times before, to talk to the commission about those
- 25 American companies which have been harmed by imports,

1	namely	the the	compa	anies	and	workers	produc	cing	seam	ıless
2	steel	stand	dard,	line	and	pressure	pipe	toda	ıy.	Some

3 these companies include United States Steel, Koppel

4 Steel Corporation and Sharon Tube company and they

5 represent over 3000 workers in and around the district

6 which I represent in Pennsylvania. These workers have

7 faced a history of proven unfair trade and are only

8 now beginning to get back on their feet.

13

14

15

16

17

18

19

20

21

22

23

24

25

9 It is crucial to the continued survival of 10 these companies that they are allowed to recover and 11 not forced into competing against dumped and 12 subsidized imports.

Seamless pipe is a high-end product made by skilled workers. It is a core industry. It is one that is critical to the economy and our industrial base. Yet, this industry, like so many others in the steel sector and other manufacturing areas, has continued to face wave after wave of unfair trade. The results have been far too frequent and predictable in my district: financial losses, closed plants, lost

in my district: financial losses, closed plants, lo jobs, and devastation to communities where they see their economic base and their lifeblood shut down.

The seamless pipe industry has struggled for many years to return to sustained profitability and health, even as it has been forced to prosecute two

1	different trade proceedings against foreign producers
2	dumping in this market. This is a highly cyclical and
3	capital intensive industry. It needs to be able to
4	earn strong profits when times are good to weather the
5	storms of downturn in the market.
6	Regardless of good or bad times, unfair
7	trade undermines the ability of these domestic
8	producers to earn the returns that they need to in a
9	properly functioning market. Over time, such an
10	industry will not be able to achieve the profitability
11	it needs to survive, invest and succeed.
12	Our seamless pipe workers have made enduring
13	sacrifices to remain in an industry which is terribly
14	vulnerable to this unfair competition. For years,
15	they have endured uncertainty about their futures and
16	jobs, not because of an inferior product, but instead

These workers deserve a chance to compete on this level playing field which we seek.

because foreign producers do not follow the rules.

The antidumping duty orders have met their intended goal of keeping dumped imports from the subject countries out of the United States market.

Thanks to the orders, United States producers have been able to reap the advantage of stronger demand for their high quality pipe. U.S. customers benefit from

1	an adequate supply of seamless pipe and a stronger,
2	more efficient domestic supplier. But if the orders
3	are revoked, all of those benefits will be lost.
4	It is my understanding that there is no
5	presumption that protection will continue to help an
6	industry whether or not the injury will resume after
7	the orders are lifted. The Department of Commerce has
8	already found that the subject producers will resume
9	dumping if the trade remedy orders are lifted.
10	Today you will hear testimony from
11	purchasers and domestic producers that they expect
12	another surge of low priced, unfairly traded imports
13	to enter this market upon revocation. These are the
14	men and women who are closest to the market.
15	I understand that many of the largest
16	foreign producers have not even responded to the
17	commission's questionnaires. These are producers
18	proven to have traded unfairly in this market and have
19	caused injury to U.S. companies and workers. If they
20	are unwilling to provide this commission with the
21	information relevant to your determination, I cannot
22	understand what basis there would be to consider
23	lifting these orders.
24	This obviously affects the completeness of
25	the data and information that is before the commission

- and raises a very serious concern that any information
- 2 that you do rely on may be more favorable to the
- 3 non-cooperating parties than their own data. As
- 4 I understand it, the law gives you the ability to take
- 5 into account the failure of these parties to cooperate
- 6 and I urge you to do so.
- 7 In my view, we cannot continue to allow the
- 8 fate of our steel industry to fall into the hands of
- 9 foreign producers, especially in this case where we
- 10 have seen a proven history of unfair trade and many of
- whom have failed to cooperate with the commission
- 12 here.
- 13 A healthy seamless pipe industry is critical
- 14 to my state and our nation's industrial base. I urge
- 15 you to keep these orders in place and I thank you for
- 16 your time today.
- 17 CHAIRMAN KOPLAN: Thank you for taking the
- 18 time from your schedule to come and testify before us
- 19 today.
- 20 If there are no questions from the dias, you
- 21 are excused.
- MS. HART: Thank you very much.
- 23 CHAIRMAN KOPLAN: Thank you.
- 24 MS. ABBOTT: The Honorable Artur Davis, U.S.
- 25 Congressman, U.S. House of Representatives, 7th

- 1 District, Alabama.
- 2 Mr. Chairman, I stand corrected.
- Our next speaker will be a state government
- 4 appearance by the Honorable Larry P. Langford,
- 5 President and Commissioner of Finance and General
- 6 Services, Jefferson County Commission, Alabama.
- 7 CHAIRMAN KOPLAN: Thank you, Madame
- 8 Secretary.
- 9 MR. LANGFORD: Good morning.
- 10 CHAIRMAN KOPLAN: Good morning. Welcome to
- 11 the commission.
- MR. LANGFORD: Thank you very much.
- I know you're going to have a long day of
- 14 hearings, so I'm going to be very short and very
- 15 brief.
- 16 I took the time to write down some great
- 17 testimony for you, but I'm not going to read it. I'm
- 18 a product of the steel industry in Alabama. Jefferson
- 19 County and Birmingham has been considered the
- 20 Pittsburgh of the south. Many years ago, my whole
- 21 family worked at that plant. Then all of a sudden,
- 22 all of the regulations started coming down and pretty
- 23 put the business almost out of business. My father
- worked there for 42 years, my grandfather for
- 25 approximately 37 years.

Were it not for U.S. Steel, I would nev	rer
---	-----

- 2 have been able to go to school. Yet when the industry
- 3 began to, for the lack of a better word, fall apart,
- 4 many families were completely devastated and many have
- 5 never recovered; it must have been about 25 or 30
- 6 years ago.
- 7 Mr. Chairman, my main concern here today
- 8 asking you to keep the restrictions in place and to
- 9 help this industry, and let me just speak from my
- 10 heart, if I can, I don't know what's happening to our
- 11 country. We are falling apart at our very base. We
- are trying to secure our borders on the one hand and
- allowing steel to be unfairly brought into the country
- on the other end.
- The more I look at our nation falling apart
- and how people are just putting us out of business
- 17 right and left -- the textile industry, gone.
- 18 Automobile manufacturing, I saw a report on the news
- 19 last night, the top five automobile manufacturers in
- the world now are foreign cars in our country.
- 21 I would hope this commission would say enough is
- 22 enough.
- We're not asking for protectionism.
- I support free trade, but it ought to be free trade,
- 25 where everybody is playing on the same playing field.

- 1 If we are not allowed to put our steel into their
- 2 countries, foreign countries ought to be required to
- 3 play on the same field our people are playing on.
- 4 This is really an emotional issue for me.
- 5 I'm normally a lot more composed than this. When
- 6 you're talking about watching families lose everything
- 7 they've owned, all because other countries are allowed
- 8 to come into this country and dump steel, it's
- 9 devastating.
- 10 This morning, I want to submit my written
- 11 testimony. There's some pretty good stuff in here.
- 12 It took me all of about three hours to write it.
- 13 CHAIRMAN KOPLAN: Without objection, it will
- 14 be entered in full into the record.
- 15 MR. LANGFORD: I hope these words on this
- 16 paper give you the true picture of what's happening in
- 17 our country.
- 18 I'm going to close with this. I watch what
- we're doing in this nation and it scares me.
- 20 I watched about three months ago when this country
- 21 spent all of this time and plotted an intercept course
- and we sent a satellite to out and meet a comet head
- on. The huge explosion that occurred, you remember
- they had it all over the televisions and the
- 25 newspapers. And then they said we're going to send

- 1 someone to pick up the debris to see how the world was
- 2 formed. And all they had to do was turn to Genesis
- 3 1:1 and it told you how the world was formed. And I
- 4 see these kinds of things and wonder what on earth is
- 5 happening in this country. My God, in Birmingham, we
- 6 are the best kept secret on the planet and our people
- 7 have suffered so much. So I would ask you all this
- 8 morning please make everybody play by the same rules
- 9 the United States is being forced to play by in their
- 10 countries and if you would do that, you would protect
- 11 the families of the steelworkers in this country and
- 12 give our country one more chance to regroup, get
- itself back together and show the world what we're
- 14 made of.
- With that, I will entertain any questions
- 16 you may have.
- 17 CHAIRMAN KOPLAN: Thank you so much for
- 18 taking the time to come here and testify before us
- 19 today. Let me see if there are any questions from the
- 20 dias.
- If not, thank you again and you are excused.
- 22 MR. LANGFORD: Thank you. And who do I give
- 23 this to?
- 24 CHAIRMAN KOPLAN: The secretary.
- MR. LANGFORD: Thank you.

- 1 MS. ABBOTT: The Honorable Artur Davis, U.S.
- 2 Congressman, U.S. House of Representative, 7th
- 3 District, Alabama.
- 4 CHAIRMAN KOPLAN: Welcome.
- 5 MR. DAVIS: Thank you. Let me thank my good
- 6 friend Larry Langford for his testimony.
- 7 Mr. Koplan, we meet for the third year in a
- 8 row, I believe.
- 9 CHAIRMAN KOPLAN: Yes.
- 10 MR. DAVIS: Let me begin as I've started,
- 11 frankly, the last three years. I think it's always
- important to frame this conversation exactly the right
- 13 way.
- 14 Every now and then when we talk about this
- issue or we talk about the broader issues around it
- 16 I think there are a number of misunderstandings that
- 17 tend to dominate the argument. There are always some
- 18 people who believe that steel is seeking somehow
- 19 special status. There are always some people who
- 20 believe that steel is implausibly seeking to reverse
- 21 longstanding trends of globalization and I think that
- both of those are fundamentally false.
- I think this has to be understood as a very
- 24 important and very vital American industry seeking not
- 25 elevated status, seeking not special status, but

- 1 seeking the very important world of a fair and
- 2 equitable playing field.
- The president of our county commission, the
- 4 former mayor of Fairfield, Alabama, Larry Langford,
- 5 I think put it very well to you. This is an economic
- 6 argument. There's no question about that. This is an
- 7 argument about economic values and particular judicial
- 8 values, but it is about something broader. It is
- 9 about whether or not particular communities who have
- 10 been driven and sustained by steel for a number of
- 11 years will die or whether they will flourish. That
- may sound melodramatic, but I want to point to the
- 13 western part of Jefferson County, the county that is
- the heart of my district and the county of which
- 15 Mr. Langford is the commission president. The town of
- which he was once mayor, Fairfield, is a shadow of
- 17 what it used to be when his father grew up there,
- 18 Bessemer, Alabama.
- In 1985, Bessemer was the fifth biggest city
- in the state of Alabama. It had 52,000 people. Its
- 21 numbers today have dropped to around 14,000. You
- 22 can't just see communities fade in this way without
- seeing an impact on families. So that's the real
- 24 driving concern, frankly, for the elected officials
- 25 who come here and testify. We're not blind to the

- economics, we're not indifferent to the theories, but
- we have a real live obligation to represent people and
- 3 to somehow try to articulate their needs and that is
- 4 why we are so passionate about this.
- I do want to make the economic argument,
- 6 though. What everyone does not understand about
- 7 steel, but what I know all of you do, is that it is an
- 8 enormously cyclical industry. There are the boom
- 9 times and there are times when demand, frankly, around
- 10 the world is low and demand around the country is low.
- 11 It's these moments, these moments in between peaks and
- 12 valleys, when the steel industry often struggles and
- the reality is that, as everyone on this panel and
- 14 this commission knows, we came very, very close to
- losing a major chunk of this industry.
- 16 Five years ago, six years ago, in fact, we
- 17 did lose one major supplier. A number of other
- 18 suppliers went through massive consolidations and
- 19 restructurings. Well, steel has made a comeback but
- 20 this commission should not lose sight of the fact that
- 21 that comeback has in part been built on decisions this
- 22 commission has made. It's been built on good and fair
- 23 decisions this commission has made. For the
- 24 commission to walk away from those decisions would
- 25 have a very, very damaging impact.

1	The next point that I want to make does have
2	to deal with the question of global competition. Once
3	again, this is a reality. There are countries around
4	the world who, for their own understandable economic
5	reasons, dump products. They undercut all the
6	competitive values that we stress and that we
7	emphasize in this economy and our industries need not
8	protection that's an easy word to dismiss but
9	they need a fair and equal level of regulation.
LO	That's the argument, I think, that we make today.
L1	The final point that I want to make to this
L2	commission is once again very related to how this fits
L3	into the overall context of our economy and, gain,
L4	President Langford touched on this. A lot of the
L5	people that I encounter in west Alabama and around the
L6	state of Alabama have one overwhelming frustration.
L7	They don't feel that their voices are being heard and
L8	they don't feel that anyone is speaking for them and
L9	the industries that sustain them and their families.
20	The elected officials cannot be indifferent to that.
21	When people feel their voices aren't being heard, they
22	get very, very frustrated and I ask this commission
23	not to be indifferent to it either.
24	We need to make sure that whatever policies
25	we form on high here in Washington, D.C. that those

- 1 are policies that are understandable, those are
- 2 policies that are explainable to people who are living
- 3 in the Fairfield, Alabamas and the Bessemer, Alabamas
- 4 and the West Virginias and the western Pennsylvanias.
- 5 That's really what this is about, can we form trade
- 6 policies that embrace globalization but that don't
- 7 embrace globalization at the sole obvious expense of
- 8 so many of the people who do the work and sustain this
- 9 country.
- 10 I'll end with this point. Many of you have
- 11 read Mr. Friedman's book, <u>The World is Flat</u>, and he is
- 12 a wonderful advocate. He is a very eloquent spokesman
- for his beliefs. There is only one thing that I
- 14 always point out when I am challenged by the force of
- 15 his argument. The choice is not between trade or no
- trade. That's an empty, false choice. I know of no
- 17 respectable voice in this city who even thinks that we
- 18 could somehow if we wanted to undo the force of
- 19 globalization. No one wants to do that.
- The question is can we find a way to be true
- 21 to this modern economy and true to our values
- 22 simultaneously? And our values in this country
- 23 include equity. Our values in this country include
- 24 competitiveness. Our values in this country, frankly,
- 25 also include common sense.

- 1 I thank this commission for respecting those
- 2 values in the past and I am confident that it will
- 3 again.
- 4 Thank you for hearing my testimony.
- 5 CHAIRMAN KOPLAN: Thank you for coming back
- 6 again.
- 7 Let me see if there are any questions from
- 8 the dias.
- 9 If not, we very much appreciate your
- 10 testimony, sir.
- 11 MR. DAVIS: Thank you, sir.
- 12 CHAIRMAN KOPLAN: You are excused. Thanks.
- MS. ABBOTT: The Honorable Tim Ryan, United
- 14 States Congressman, U.S. House of Representatives,
- 15 17th District, Ohio.
- 16 CHAIRMAN KOPLAN: Welcome back.
- 17 MR. RYAN: Thank you very much. I wish
- 18 I wasn't here so much. Thank you very much. Good
- 19 morning.
- 20 Members of the commission, my name is Tim
- 21 Ryan and I represent the 17th Congressional District
- 22 in Ohio. As you know, I return once again to this
- commission to provide my testimony on behalf of the
- 24 American steel industry and this time for V&M Star,
- 25 with has a facility located in Youngstown, Ohio.

1	I appreciate the opportunity to appear
2	before you today and explain the importance of this
3	case for my constituents in Ohio.
4	V&M Star is one of only a few steel
5	companies left in Youngstown, a city in the heart of
6	the steel valley, an area referred to by some
7	unfortunately as the rust belt.
8	Although V&M Star is headquartered in
9	Europe, its plant in Youngstown, Ohio is a place where
LO	good jobs provide families an opportunity to put their
L1	kids through college, pay taxes and contribute to
L2	their local communities.
L3	As a producer of large diameter seamless
L4	lined pipe, V&M's Youngstown plant has nearly 400
L5	workers making pipe that is used in applications such
L6	as oil, gas or water pipelines or utility distribution
L7	systems.
L8	Over the past three years, I have provided
L9	testimony several times before the commission to
20	express my support for the steel industry and to
21	express my belief that unfair trade practices by
22	foreign producers are crippling America's domestic
23	manufacturing industry and can no longer be tolerated.
24	I have witnessed firsthand how unfairly
25	traded imports forced many of the steel companies out
	Harritana Barastina Garastina

- of my district. When Maverick Tube Corporation shut
- down its Campbell pipe plant, formerly LPV, in mid
- 3 2003, it marked the closing of the last remaining
- 4 Youngstown sheet and tube facility, a facility that
- 5 stretched for miles along the Mahoning River. The
- 6 company once employed 20,000 workers and today it's
- 7 all gone.
- 8 In my previous testimony, I highlighted to
- 9 the commission the economic plight of my district in
- 10 northeast Ohio, but I would like to touch on it again.
- In my district, we have one of the highest
- 12 poverty rates in the country. Eighty percent of the
- children who go to Youngstown City schools are below
- 14 the poverty rate and they all -- all of them --
- 15 receive free and reduced lunches.
- 16 We have school children who have serious
- 17 risks of lead poisoning because we haven't been able
- 18 to afford lead paint removal. Our school systems are
- 19 badly under funded because our tax base has been
- 20 shrinking for years and manufacturing companies have
- 21 been shutting down.
- Our companies, Mr. Chairman, and members of
- this commission, are vital components to the economy
- 24 of my district. It is a great help to our community
- 25 that V&M Star decided to keep this facility in

- 1 Youngstown, Ohio. Besides making quality products for
- their customers, the company provides good paying jobs
- 3 to local workers and these wages are spent in our
- 4 community. In fact, I understand the mayor of
- 5 Youngstown also submitted written testimony to the
- 6 commission to emphasize the importance of this company
- 7 and its workers to the local economy.
- Not only is V&M one of the largest high wage
- 9 employees in the city of Youngstown today, it is also
- one of the largest taxpayers, with annual tax payments
- 11 of over \$10 million.
- I realize that the commission will carefully
- 13 review the record on this sunset review. I also know
- 14 the reality is that without the continuation of these
- orders imports will increase and will most likely
- threaten V&M and other seamless producers.
- 17 V&M has explained to me that they are quite
- 18 concerned about future imports from Japan and Mexico.
- 19 Both countries have more than adequate seamless
- 20 capacity to resume larger volumes of exports to the
- 21 U.S. market at dumped prices.
- The outcome of this sunset review is very
- important to V&M Star, their workers and the greater
- Youngstown community and to the entire domestic
- 25 seamless pipe industry.

- I have worked hard in Congress to ensure
- 2 that our domestic manufacturers have a level playing
- 3 field in which to compete and I hope that the
- 4 commission will take the appropriate steps to ensure
- 5 that these antidumping orders are not revoked.
- 6 Thank you again for providing me the
- 7 opportunity to testify here. I am confident that you
- 8 will find for the American steel industry and its
- 9 workers after reviewing all of the facts.
- 10 Thank you very much.
- 11 CHAIRMAN KOPLAN: Thank you for coming back
- 12 again.
- MR. RYAN: I appreciate it.
- 14 CHAIRMAN KOPLAN: If there are no questions
- from the dias, and I see there are none, you are
- 16 excused.
- 17 MR. RYAN: Let's hope this is my last
- 18 appearance before the commission, although I'll miss
- 19 you greatly. Thank you.
- 20 CHAIRMAN KOPLAN: I'll keep that in mind.
- 21 MR. RYAN: Thank you very much.
- 22 CHAIRMAN KOPLAN: Thank you.
- MS. ABBOTT: The Honorable Craig Foltin,
- 24 Mayor, City of Lorain, Ohio.
- 25 CHAIRMAN KOPLAN: Welcome.

1	MR. FOLTIN: Hi, everybody. Thank you very
2	much for having me here today. I am Craig Foltin, the
3	mayor from the City of Lorain, Ohio. Lorain is an
4	industrial city in northeast Ohio and I want to
5	personally stress the importance of this commission
6	ensuring the continuation of the order on the seamless
7	carbon and alloy steel standard line pipe in these
8	five-year reviews.
9	Lorain is certainly no stranger to the
LO	hardships that have befallen many factory towns
L1	throughout the midwest. I've seen it with my own
L2	eyes. I was born and raised in the great city of
L3	Lorain and there isn't a person in our town who hasn't
L4	been touched in some way by what's been going on in
L5	our steel mills.
L6	For a long time now, Lorain has been a
L7	hardworking town that has centered on heavy industry.
L8	When the times were good, we were doing okay, but in
L9	the last few years our industries have suffered and
20	many have left. For example, last year, Ford Motor
21	Company announced the closing of its large Lorain
22	plant which cost us over 4000 jobs from what it once
23	had and 2000 jobs last year alone. You can imagine
24	the loss of income to the city and how that's hurt our
25	whole community and throughout not only the city of

Lorain but throughout the surrounding areas as well. 1 2 Accordingly, I'm here today to support the 3 seamless pipe industry and the pipe mills of Lorain basically for two reasons. One, the U.S. workers need 4 to be shielded from unfair trade, but more importantly 5 our city just cannot endure another blow to our 6 7 economy. 8 The seamless pipe industry in Lorain has suffered because of unfair competition. Fortunately, 9 because of you all here enforcing the trade laws, 10 11 we've been able to survive. In '95, when you found that we were being injured by imports, you did the 12 13 right thing and, again, in 2000, when you reviewed it, you did the right thing and I thank you for that. 14 I want to tell you personally I've seen it, 15 it has worked in the city of Lorain but it must 16 continue. Our seamless pipe industry in Lorain has 17 18 done better the past few years, due in large part to 19 your orders. Our city is surviving because our mills are able to compete. 20 Our city and steel industry, though, cannot 21 22 weather another bombardment that it has faced in the 23 past and I hope that we are not asked to do this again or face this type of bombardment again. 24

I know when you come to D.C. the talk of
Heritage Reporting Corporation
(202) 628-4888

25

- global competition and NAFTA and CAFTA and free trade
- is all things that benefit many, but in Lorain we're
- 3 getting hammered by these types of things and I ask
- 4 you not to allow Lorain to be hammered again. Your
- 5 orders must stay in place.
- 6 Cities like Lorain must not be forgotten.
- 7 We must make foreign competition fair and protect our
- 8 steel industry. I think it's a dangerous slope to go
- 9 down, to become too reliant on foreign steel. Just
- 10 look what's happening in the oil industry.
- We still have time and the ability here to
- 12 protect our domestic steel industry, but even with the
- existing orders and the help that we've had, we still
- 14 have tough competition with low priced imports from
- 15 China and the Ukraine.
- 16 Our U.S. market is the largest and most open
- in the world and, yes, we should be proud of it, but
- 18 we cannot allow other countries to go too far and take
- 19 advantage of this. We cannot allow our industries to
- 20 go out of business.
- 21 So while we welcome fair competition, we
- 22 cannot allow unfair competition. Our trade laws were
- intended to address the sort of situation that we have
- 24 here in the city of Lorain, but we need everybody here
- 25 to enforce those laws.

1	Now, Lorain used to have a lot of steel
2	mills. For decades, the traded imports have forced
3	them to downsize. Our mills used to employ over
4	12,000 people. Now, they employ less than 2000. Our
5	city used to have a population of over 90,000. Now,
6	we have 68,000 people. Every time the mills face a
7	crisis, we have hundreds or even thousands of people
8	who suddenly lose their jobs and even their pensions.
9	I brought a few articles from the local
LO	headlines here. You can see steel layoffs double the
L1	estimate, steel retirees here worry about what awaits
L2	them, more steelworkers face layoffs.
L3	There's a human aspect to all of this stuff
L4	that I think sometimes gets forgotten when you come to
L5	the big city here in Washington, but we see it every
L6	day. Whether it's me when I'm speaking to the
L7	managers of the mill or the president of the local
L8	steel union, which I brought a statement from him
L9	today, or whether I'm in the Slovak Home or the Polish
20	Club in Lorain or in the churches of Lorain, you hear
21	the stories of how the layoffs, how the demise in
22	steel in our country have personally affected people,
23	how people have lost their pensions. This uncertainty
24	has that human aspect and a human toll.
25	There's so much family unrest because of

- this in our city. We have divorces and we've even had
- 2 two suicides that have been directly attributable to
- 3 what is going on in the Lorain steel industry.
- 4 So can you imagine what this does to the
- 5 pride of our community? Not to mention the economic
- 6 impact to our city, the schools and the rest of the
- 7 area.
- In the city of Lorain, the city workforce is
- 9 down 20 percent. That means I have less people to
- 10 provide services to our citizens, less police to
- 11 answer calls or investigate crimes. We have less
- 12 firemen to respond to fires or accidents. We have
- 13 less people maintaining our parks, our streets and our
- infrastructure. And, heck, forget about any capital
- improvements in the City of Lorain. Right now, we're
- 16 going through the budget process and budget hearings
- 17 with my city council and let me tell you, it's not a
- 18 fun time or a pretty sight to see some of those
- meetings and what we have to do, what we're forced to
- do, the cuts we have to make to cut with the loss of
- 21 the industry we've had.
- 22 So I think you could imagine why I get so
- upset when I see steel being dumped in the U.S. I see
- 24 us providing aid to some of these countries. We need
- 25 aid in Lorain. We have to protect our own. What

- about the men and women in my city? At least we have
- a chance here to protect our steel industry from
- 3 unfair competition and I'm asking you to do that
- 4 because every industry, every business in our city is
- 5 integrally tied to the steel industry. It's the life
- 6 blood of our communities. Every hardware store, every
- 7 drug store, every family diner, every pizza shop is
- 8 tied and depends on the livelihood of our
- 9 steelworkers. Considering the hundreds of thousands
- of jobs that we're losing in Ohio and that we've lost
- over the last 30 years, we cannot afford to lose these
- 12 high tech, high wage steel industry jobs in the City
- of Lorain to foreign competition.
- I have one more article I brought with us.
- We're trying in Lorain and we're trying to diversify
- 16 our economy and we're doing a pretty decent job. This
- is the front page of the Cleveland Plain Dealer,
- 18 Ohio's largest newspaper. We're a feature story. It
- 19 reads, "How a city retools. With the era of the mills
- 20 waning, leaders look upon other areas."
- 21 We're doing our part in that, but we need
- 22 more time to redevelop ourselves. We need time to
- 23 diversify. We need to continue to protect our steel
- 24 industry. As the Cleveland Plain Dealer reported in
- that article, Lorain's biggest asset may be its

- 1 people. We're proud, hardworking, still active in the
- 2 city's many churches and social clubs and the Plain
- 3 Dealer went on to say, "Most of all, they have learned
- 4 to be resilient."
- 5 Well, we are, but I ask this commission to
- 6 give us a fair chance and to give the people of my
- 7 city a fair chance. Please make sure that our
- 8 seamless pipe industry that's the life blood of our
- 9 city will not yet face another surge of dumped
- 10 imports. Please, I ask you to make sure that another
- 11 unfair blow does not get delivered to the citizens of
- 12 the town I represent.
- 13 Thank you very much for your time.
- 14 CHAIRMAN KOPLAN: Thank you for appearing
- 15 before us and testifying today.
- I see there are no questions from the dias.
- 17 You are excused.
- 18 MR. FOLTIN: Thank you.
- 19 MS. ABBOTT: Opening remarks in support of
- 20 continuation of orders will be by James C. Hecht,
- 21 Skadden, Arps, Slate, Meagher & Flom.
- MR. HECHT: Good morning.
- 23 CHAIRMAN KOPLAN: Good morning.
- MR. HECHT: I am Jim Hecht of Skadden, Arps
- on behalf of Petitioners.

1	The subject producers of seamless small and
2	large diameter standard, line and pressure pipe have
3	already demonstrated the ability to profoundly impact
4	this market. The import surges witnessed from 1997
5	through 1999 coming on the heels of a previous wave of
6	unfairly traded small diameter pipe from 1992 through
7	1994 led to a swift and significant decline in almost
8	every indicator of performance for the two domestic
9	industries at issue.
10	We believe that the record here leaves no
11	room for doubt that if the orders are revoked, the
12	subject producers will return to this market in
13	substantial volumes. This is not merely a question of
14	the unused capacity of the producers at issue. It is
15	equally evident when you consider the attractiveness
16	of the U.S. market as compared to foreign markets
17	currently available to the subject producers. By
18	diverting exports from other markets to the United
19	States, subject producers could obtain higher prices
20	while still significantly underselling the domestic
21	like products.
22	The evidence and simple logic make clear
23	that these producers would return and in very
24	substantial volumes. The question, then, is whether
25	the return of large volumes of dumped pipe will lead

to a recurrence of injury. We would urge you to focus

2 your analysis on several factors.

First, while the trade relief here has allowed the domestic industries to perform well during the recent period of strong demand, those industries have not earned their cost of capital in the period since 1997. These industries are still making up for lost time in the context of a highly volatile market.

Second, this market already reflects a very strong import presence. A return of unfair trade from subject countries will lead to a condition of over supply and a substantial price impact, as subject producers attempt to buy back their previous market share. That added unfairly traded supply would dramatically tip the current balance of supply and demand, even if market conditions remained favorable.

Third, we would urge you to carefully consider the data you have on record from purchasers, not only from those testifying today, but as reflected in the array of questionnaire responses you have received. While much of this is confidential, it tells a remarkably consistent and compelling story about the likely effects of the return of subject imports, an assessment coming from those who make their living from their ability to assess developments

- 1 within this market. We submit that that evidence of
- 2 likely volume and price effects is clear and
- 3 overwhelming.
- 4 We would ask that you contrast the detailed
- 5 certified information you have received from both
- 6 purchasers and domestic producers with the failure of
- 7 a large proportion of Respondents to provide any
- 8 information in these reviews.
- 9 The commission appropriately calls upon and
- 10 expects domestic producers to be rigorous in
- 11 responding to commission requests, including through
- 12 comprehensive follow-up questions and very specific
- 13 data issues. We would submit that the law and
- 14 appropriate concern for the integrity and completeness
- of the commission's investigations must expect and
- demand no less from foreign Respondents.
- 17 We recognize that the commission has been
- 18 hesitant to apply adverse inferences based upon
- 19 non-cooperation of interested parties in the past, but
- we are talking about some of the principal Respondents
- 21 in these reviews, producers shown to have dramatically
- 22 impacted this market in the past. Far from a
- 23 situation where the producers have tried to cooperate
- 24 but perhaps failed around the edges to produce all the
- 25 information requested, the Respondents here have to a

- 1 large extent simply thumbed their noses at the
- 2 commission.
- 3 As you can imagine, that raises enormous
- 4 concerns from a domestic practitioner's standpoint in
- 5 terms of the balance and fairness of the proceeding.
- 6 It is, of course, for the commission to consider the
- 7 institutional concerns it raises, but it is hard to
- 8 see when you would apply adverse inferences if not in
- 9 a situation like this or how you will provide
- 10 appropriate incentives to provide accurate and
- 11 complete information if there are no consequences to
- 12 gaming the system. In short, the available evidence
- from domestic producers and purchasers combined with
- 14 the lack of evidence from many Respondents compel
- 15 affirmative determinations in these reviews.
- 16 Thank you very much.
- 17 CHAIRMAN KOPLAN: Thank you, Mr. Hecht.
- 18 MS. ABBOTT: Opening remarks in opposition
- 19 to continuation of orders will be by John M. Gurley,
- 20 Arent Fox.
- 21 MR. GURLEY: Good morning. My name is John
- 22 Gurley of Arent Fox. I am counsel for the Mitall
- 23 Steel Companies as well as Silcotub, a Romanian
- 24 producer of seamless pipe.
- Now is truly a great time to be a U.S.

- 1 seamless pipe producer. In fact, you can say that
- about almost any seamless pipe producer around the
- world. In fact, yesterday, Tenaris reported its 2005
- 4 results. The highlights include a 63 percent increase
- 5 in sales and operating margins of almost 30 percent.
- 6 Given the caravan of witnesses that the U.S.
- 7 industry has brought here today, none of us would be
- 8 surprised to hear a very different tale from the U.S.
- 9 industry. I'd like to think that the number of
- 10 witnesses a party brings is in direct inverse
- 11 proportion to the strength of their case. I think at
- the end of the day the commission will reach that same
- 13 conclusion.
- 14 Later today, my colleague John Reilly will
- try to dispel some myths for you. One of those myths
- 16 relates to profitability. Petitioners will claim they
- are barely making ends meet, yet the public
- 18 profitability margins for the domestic seamless pipe
- industry in 2005 rival the profit margins of
- 20 Microsoft. Yes, Microsoft. You don't often hear
- 21 Microsoft and the U.S. steel industry mentioned in the
- 22 same sentence, but you will hear it today.
- A second myth which will be dispelled today
- 24 is that there is substantial unused domestic capacity.
- We believe this is simply not true. The U.S.

- 1 companies here today produce OCTG and the subject
- 2 merchandise on the same equipment. As profitable as
- 3 line pipe is, we think that U.S. Steel and Koppel make
- 4 even more profits on OCTG and prefer to make that
- 5 product.
- A lot has changed since this case was
- 7 originally filed in 1999. Of course, the spectacular
- 8 increase in oil and gas prices is the first thing that
- 9 comes to mind, but just as important, the Romanian and
- 10 Czech seamless pipe companies are now operating under
- 11 market economy principles. The Czech Republic is
- 12 already a member of the European Union. Romania will
- join the European Union in 2007.
- 14 Third, the U.S. and world steel industry is
- much more rationalized. All of the foreign producers
- 16 here today would like to have a U.S. market with as
- few barriers as possible, but open borders will not
- 18 adversely impact the U.S. industry. Indeed, as total
- imports increased in 2004 and 2005, so did the profits
- of the U.S. seamless pipe producers. Given the
- 21 dynamics of the world energy market and the U.S.
- 22 industry's own production and capacity constraints, we
- 23 cannot envision a fact pattern or at least a
- 24 convincing fact pattern where our clients could
- 25 actually injure the U.S. industry.

1	I think the clear burden today has got to be
2	on the U.S. industry. They are the ones making
3	humongous profits. They are the ones whose officials
4	tell Wall Street how well things are going for their
5	company. Seamless pipe prices have jumped in a manner
6	similar to oil and gas. For example, Koppel Steel
7	seamless pipe prices almost doubled between 2003 and
8	2005. Oil today costs almost \$60 a barrel. In 1999,
9	when the cases were filed against these companies, the
10	price of oil was below \$30 a barrel. Every credible
11	prognosticator, including the Department of Energy,
12	has confirmed that high oil and gas prices are here to
13	stay and even if energy prices do go down somewhat,
14	they will go nowhere near the levels we had five years
15	ago.
16	We remind the commission that in the
17	safeguard case in 2001 involving the very same product
18	and in the OCTG cases in 2002 the commission declined
19	to provide relief to the U.S. industry. The financial
20	condition of the U.S. industry in those cases was not
21	even as remotely as strong as it is today.
22	The U.S. industry does not have to worry
23	about foreign producers or imports. Their big dilemma
24	is deciding whether to make large profits on line pipe
25	or OCTG.

1	Thank you very much and we look forward to
2	giving you a more complete presentation later today.
3	CHAIRMAN KOPLAN: Thank you.
4	Madam Secretary?
5	MS. ABBOTT: The panel in support of
6	continuation of antidumping duty orders, please come
7	forward.
8	Mr. Chairman, the witnesses have been sworn
9	CHAIRMAN KOPLAN: Thank you.
10	You may proceed.
11	MR. HECHT: Good morning again. For the
12	record, I am Jim Hecht, counsel to United States Steel
13	Corporation and Koppel Steel Corporation. You will
14	hear from a number of witnesses representing both the
15	domestic industry and U.S. purchasers, but first
16	I would like to cover some of the primary reasons why
17	the subject orders should remain in place.
18	As you listen to the testimony this morning,
19	we would urge you to focus on three key points.
20	First, the record leaves no doubt that if the orders
21	are revoked subject imports will again pour into this
22	market. Second, that likely volume of imports will
23	injure domestic producers even if demand remains at
24	current levels. Finally, because a number of foreign
25	producers have failed to participate in these reviews

	-
1	or even submit data in response to the commission's
2	questionnaire, the commission should use its authority
3	to take adverse inferences.
4	To begin, let's look at the likely volume of
5	imports. As you can see here, subject imports of
6	small diameter seamless standard, line and pressure
7	pipe, (or "SLP")" surged into this market during 1997
8	and 1998. They receded in 1999 due in large part to
9	the filing of antidumping petitions and since the
LO	orders have been imposed they have been almost
L1	entirely absent from the United States. In fact,
L2	almost all of the subject imports that you see during
L3	the period of review came from Romania and Romanian
L4	imports plummeted in 2005 after a review at the
L5	Department of Commerce finding that Silcotub had
L6	dumped product at significant margins and assigning a
L7	higher duty rate.
L8	These facts demonstrate that the subject
L9	orders have played a critical role in keeping dumped
20	imports from the U.S. market.

In terms of large diameter, once again, you see that the subject producers have been unable to engage in unfair trade while the orders were in place. I should note that the U.S. Census data shows imports of large diameter SLP from Japan and Mexico during the

- 1 period of review. As we explained in our brief,
- 2 however, it appears those imports consist almost
- 3 entirely of non-subject product that has been excluded
- 4 from the orders before you.
- 5 Because they are unable to ship significant
- 6 volumes of SLP to the United States without dumping,
- 7 the subject producers have been forced to seek markets
- 8 elsewhere, but that task is becoming increasingly
- 9 difficulty as Chinese production of seamless pipe has
- 10 exploded. These data which were collected by The
- 11 Staff concern all seamless pipe including products not
- subject to these reviews. Nevertheless, we believe
- that they are highly indicative of developments in
- 14 China where production of seamless pipe went from less
- than 4 million metric tons in 1999 to over 10 million
- metric tons by 2004. As China's production grows, it
- 17 will inevitably put pressure on subject producers in
- 18 other export markets.
- 19 For this slide, we looked very closely at
- 20 Chinese data for the specific harmonized system codes
- 21 that were most closely related to our subject
- 22 products. This is a much narrower subset of the
- 23 production discussed in the prior slide. These data
- indicate that with respect to the products at issue
- 25 here China is a significant and growing exporter.

1	During the first nine months of last year,
2	their net exports surged almost 180,000 metric tons.
3	Growing Chinese exports are a critical barrier to
4	exports by subject producers in markets around the
5	world.
6	Here, you see why at the same time subject
7	producers are seeing greater pressure in other markets
8	they will have a major incentive to the United States.
9	This is an enormous market with some of the highest
LO	prices in the world. The subject producers already
L1	have the channels of distribution in place and are
L2	already shipping non-subject products to U.S.
L3	customers.
L4	For all these reasons, subject producers
L5	will certainly increase shipments in the United States
L6	upon revocation.
L7	Now, focus more specific on Tenaris and
L8	Mittal, who together control all the subject producers
L9	that submitted data in these reviews. During the
20	original investigation, TAMSA belonged to what is now
21	the Tenaris organization, but the other producers were
22	separate companies, each of which had defined
23	customers and channels of distribution in this market
24	on their own. Now, all of these producers are part of

only two transnational corporate groups which will

25

- 1 make it even easier for them to penetrate this market.
- 2 Indeed, the commission has already found
- 3 that transnational corporate affiliations like those
- 4 in these cases facilitate imports. This quote comes
- 5 from your 2001 reviews with respect to small diameter
- 6 SLP, a case that also involved Tenaris producers. We
- 7 believe that this finding directly applies to these
- 8 reviews as well.
- 9 Meanwhile, let's look at what the subject
- 10 producers are already doing in this market. Here, you
- 11 see U.S. imports of large diameter SLP from three of
- 12 the countries currently covered by orders on small
- 13 diameter: the Czech Republic, Romania and South
- 14 Africa.
- 15 As you can see, in the very year that orders
- 16 were imposed on small diameter SLP, these countries
- 17 began shipping more large diameter SLP. Ever since,
- 18 they have remained active in this market. Given that
- 19 they are already shipping large diameter SLP to the
- 20 United States, it is evident that upon revocation they
- 21 will look to expand their product line to offer small
- 22 diameter SLP as well.
- 23 Here, you see shipments of large diameter
- 24 SLP from two other non-subject countries where Tenaris
- 25 has facilities, Argentina and Italy. In 1999, these

- 1 countries shipped very little large diameter to the
- 2 United States as Tenaris served this market in large
- 3 part from Mexico. In the wake of these orders,
- 4 however, Tenaris has begun to ship in large diameter
- 5 SLP from its other mills and remains a significant
- 6 player in the market. Upon revocation, it will
- 7 certainly use its active channels of distribution to
- 8 rapidly increase imports from its mills in Mexico and
- 9 Japan.
- In terms of price effect, the testimony you
- 11 will hear this morning will make clear the anticipated
- 12 effect of another surge of dumped imports on pricing
- in this market. In this regard, the record from the
- original investigations showed consistent underselling
- from subject producers, behavior that would likely be
- 16 repeated upon revocation. Subject producers will be
- 17 able to buy market share through underselling because
- of the importance of price to purchasers.
- 19 Finally, the pricing data you have with
- 20 respect to Romania, the only country for which you
- 21 have pricing data during the period of review, shows
- 22 massive under selling. Thus, the likely price of
- 23 subject imports will be significant.
- 24 Turning to likely impact, we see that
- 25 domestic producers are vulnerable to material injury.

- 1 While their performance improved significantly during
- the period of review, they still did not earn their
- 3 cost of capital from 1997 through the third quarter of
- 4 2005. Furthermore, this is a volatile market in which
- 5 demand can fall without warning. Finally, the United
- 6 States is already crowded with imports from
- 7 non-subject countries.
- 8 You should also consider how subject imports
- 9 harmed domestic producers prior to the imposition of
- 10 relief in this case. Here, you see how domestic
- 11 producers of small diameter SLP were harmed during the
- original period of investigation. While the data for
- large diameter SLP is confidential, they also reflect
- a dramatic decline in operating income.
- The other side has, of course, argued that
- demand for oil and gas is so strong that makers of SLP
- 17 would be insulated from injury due to imports, but you
- 18 heard a similar argument in both your OCTG and
- 19 seamless pipe reviews five years ago and, at that
- time, you properly found that forecasts for energy
- 21 demand are difficult to make with consistent accuracy.
- This next slide shows that you were correct.
- Because the U.S. consumption numbers for the subject
- 24 producers are confidential, this slide uses publicly
- 25 available data with respect to all seamless standard

- 1 and line pipe.
- 2 As you see, the optimistic projections you
- 3 heard in 2001 were wrong. The very next year,
- 4 consumption of seamless standard and line pipe fell by
- over 20 percent. It fell again the next year before
- 6 recovering in 2004. Speculation as to future demand
- of oil and gas is of limited value and certainly does
- 8 not serve as a basis to remove relief in this case.
- 9 The likely impact of subject imports would
- 10 be exacerbated by the fact that imports from so many
- other countries are already in this market. Here, you
- see how imports of small diameter SLP have surged in
- 13 recent years.
- 14 Here is a similar chart for imports of large
- 15 diameter SLP.
- 16 Because the United States already has so
- 17 many imports, an additional surge of dumped imports
- 18 from the subject producers would likely create a
- 19 condition of over supply, even if demand is strong.
- 20 Finally, I would like to address the issue
- 21 of adverse inferences. In these reviews, you have
- been hamstrung by the failure of a number of key
- 23 producers to submit data. I would particularly draw
- your attention to Japan, a critical country with
- 25 respect to both like products.

1	According to the data submitted by
2	Respondents, Japan exported over 800,000 tons of
3	seamless pipe in both 2004 and 2005. Even if only a
4	relatively small percentage of these exports were
5	diverted to the United States, those exports would
6	swamp our market. And yet you have almost no
7	information regarding this vital country. Under such
8	circumstances, Congress has made it clear that it is
9	appropriate to draw adverse inferences.
LO	Here, you see how the lack of cooperation by
L1	subject producers has hindered your reviews. On many
L2	of the most critical issues facing the commission, you
L3	have been deprived of essential data. If this type of
L4	behavior has no consequences, it is hard to see how
L5	you will create the needed incentives for foreign
L6	producers to provide requested information rather than
L7	gaming the system. We urge you to use the tools that
L8	Congress has provided in this regard, tools which are
L9	particularly appropriate in the current circumstances.
20	With that, I would like to turn to our first
21	witness, Mr. Broglie.
22	MR. BROGLIE: Good morning. My name is Les
23	Broglie. I am General Manager of Tubular Products for
24	United States Steel Corporation. I have worked at
25	U.S. Steel for 32 years and have been in my current
	Heritage Reporting Corporation

- 1 position since September of 2003. I am responsible
- 2 for all aspects of our tubular business, including the
- 3 production and sale of both small diameter and large
- 4 diameter seamless standard, line and pressure pipe,
- 5 "SLP."
- This morning, I want to explain why the
- 7 orders under consideration here are so important to
- 8 the long-term success of our SLP operations.
- 9 These orders have been very effective. From
- 10 the time they were imposed, we have seen almost no
- 11 dumped imports from the subject countries. That has
- made a huge difference to both our operating
- performance and our confidence to invest in this
- 14 market.
- In late 2003, we completed the installation
- of a new \$85 million quench and temper line in our
- 17 large diameter mill at Lorain, Ohio. This line
- 18 improves our ability to make specialized SLP for
- 19 critical applications and allows us to better serve
- 20 energy producers who are operating in very difficult
- 21 evaluations.
- 22 Because this is a high tech business, we
- 23 must remain on the cutting edge if we hope to succeed.
- 24 While we believe this line is essential to our future
- operations, we could not have justified such an

- 1 investment unless we were confident that we could reap
- 2 the full benefits associated with favorable market
- 3 conditions. These orders were critical in giving us
- 4 the necessary confidence to build that new line.
- 5 Looking forward, we have other new
- 6 investments that we would like to make, but our
- 7 ability to do so may well depend on the assurance that
- 8 we can earn market-based returns.

9 The orders have also helped our operating

10 performance, which improved significantly after we

obtained relief. In analyzing this point, it is

important to recall that the demand for SLP is highly

13 volatile. In a single year, consumption may rise or

fall by 20 percent or more. In such a business, you

15 cannot judge success or failure by your operating

16 performance at a particular moment. If demand is

17 strong, an SLP producer may have profits that look

18 significant, but are not really large enough to allow

19 the producer to survive in the next downturn.

20 On the other hand, if demand is weak, it is

a challenge to report any profits. The important

thing is not how profitable you are at a certain

23 moment, but whether you are on pace to make your cost

24 of capital over time.

25 Since early 2004, SLP demand has been

1	relatively	strong	and	the	orders	have	helped	us	tc
---	------------	--------	-----	-----	--------	------	--------	----	----

- 2 reap the benefits of that demand, but we are still
- 3 trying to make up for the losses caused by unfair
- 4 trade in the late 1990s and by weak demand during 2002
- 5 and 2003. In fact, over the period from 1997 through
- 6 the third quarter of 2005, domestic producers did not
- 7 make their cost of capital with respect to either
- 8 small diameter SLP or large diameter SLP. Thus, we
- 9 are in no position to face yet another surge of dumped
- 10 imports.
- 11 Furthermore, no period of strong demand
- 12 lasts forever. Time and time again I have heard
- confident talk about booming energy demand that will
- 14 keep producers of SLP busy for years to come. It
- 15 never works out that way.
- 16 Consider 2001, when oil and gas prices were
- 17 strong and almost every expert thought that the demand
- 18 for SLP would remain high. Instead, demand collapsed
- 19 the very next year. By the end of 2003, we had
- 20 suffered heavy losses with respect to our large
- 21 diameter SLP and our small diameter operations at
- 22 Lorain were in even greater peril. Fortunately, the
- orders at issue here enabled us to survive until
- 24 demand improved.
- 25 Even if demand remains strong, however, we

- 1 already face competition from imports. Over the last
- 2 two years, we have seen more and more imports of SLP
- from countries like China, Ukraine and Russia. The
- 4 U.S. market is extremely competitive right now and
- 5 imports already have a significant share of the
- 6 market. We are monitoring this situation very
- 7 carefully and I am concerned about what will happen if
- 8 this trend continues.

9 So that is where we are, trying to obtain

10 sufficient profits now to make up for earlier losses

and to survive the next downturn while facing growing

12 pressure from imports. Under these circumstances, it

would be disastrous to let the subject countries

14 resume dumping in the United States. Given the large

15 volume of imports here already, an additional surge of

dumped imports from the subject countries would

17 certainly tip us in a condition of over supply

18 regardless of what happens to demand. If that

19 happened, it would be impossible to make necessary

20 investments over time.

21 All of us in the steel business know that

the flat rolled producers, including U.S. Steel, were

23 seriously injured by imports during the late 1990s,

despite strong demand. We do not want to repeat that

25 history with respect to SLP and so I urge you to keep

- 1 the orders in place.
- We take a lot of risks in this business,
- 3 risks that demand may fall, risks that China may flood
- 4 the market, risks that we will misjudge the market
- 5 conditions. We take these risks because we have the
- 6 confidence in our people and our product, but the
- 7 question of whether we would be injured by dumped
- 8 imports is not a risk. It is a certainty.
- 9 Do not force us to suffer any more injury.
- 10 Maintain these orders so that the rewards in the U.S.
- 11 market will go to the SLP producers that practice hard
- 12 work and innovation and not unfair trade.
- 13 Thank you very much.
- 14 MR. LINDGREN: Good morning, Chairman Koplan
- and members of the commission. For the record, my
- 16 name is Roger Lindgren and I am President and CEO of
- 17 V&M Star. I am accompanied today by Ronny Clark, our
- 18 Vice President of Sales. I have been in the seamless
- 19 pipe business for over 20 years and have been
- 20 president of V&M Star since March 2003.
- 21 V&M Star is a mini mill on the site of a
- former open hearth furnace in the Youngstown Sheet &
- 23 Tube Complex in Youngstown, Ohio. A group of
- 24 investors including Hunt Valve Company started this
- 25 mini mill during the late 1970s oil boom. By the time

- 1 the plant was completed, the boom had turned to bust
- and the Huntco Steel Company filed for bankruptcy.
- 3 CHAIRMAN KOPLAN: Could you move that
- 4 microphone just a little bit closer?
- 5 MR. LINDGREN: I'll try to speak a little
- 6 louder.
- 7 The North Star Steel Division of Cargill
- 8 bought the plant out of bankruptcy in the mid 1980s
- 9 and invested \$120 million before opening the plant in
- 10 1986. V&M purchased the plant from North Star Steel,
- 11 from Cargill, in the middle of July 2002.
- 12 V&M stands for Vallourec & Mannesmann Tubes,
- which came about from a 1997 merger of the two largest
- 14 seamless pipe producers in Europe. Mannesmann was the
- inventor of the piercing process for seamless pipe
- 16 technology in 1885. We produce seamless pipe in the
- 17 size range five inches through ten and three-quarters
- inches.
- 19 V&M owns 80.5 percent of V&M Star and the
- 20 other 19.5 percent is owned by Sumitomo Corporation of
- 21 America. This is the financial arm of a Japanese
- 22 trading company and as a passive investor they are
- looking for a monetary return on their investment.
- V&M has no business relationship at all with Sumitomo
- 25 Metals Industry, which is a Japanese competitor of

- ours and which produces the subject seamless line pipe
- 2 in Japan.
- 3 The publicly acknowledged purchase price in
- 4 2002 was \$380 million. We have recently announced a
- 5 capital expenditure program for approximately
- 6 \$100 million over the next several years. This
- 7 cap ex program will increase our total capacity by
- 8 approximately 16 percent or 100,000 tons per year and
- 9 will enable us to continue to improve our quality and
- 10 productivity.
- 11 V&M Star has 580 employees and supports many
- 12 local businesses, including 200 contract workers,
- mostly at our mini mill in Youngstown and the rest at
- our heat treating facility in Houston, Texas.
- In Youngstown, we melt scrap steel in the
- 16 electric arc furnace. We cast it into rounds and then
- 17 pierce these rounds to produce seamless pipe,
- 18 including API line pipe.
- 19 Between our Youngstown and Houston plants,
- we have capacity restraints that will not allow us to
- 21 produce only oil country tubular goods at your
- Youngstown plant. In fact, even though OCTG rapidly
- increased since our acquisition in 2002, our product
- 24 mix has remained relatively steady at 70 percent OCTG,
- 25 10 percent coupling stock, and 20 percent line pipe.

- 1 We need to be able to produce sufficient quantities of
- 2 API line pipe at the Youngstown plant in order to keep
- 3 capacity utilization high and to reduce average unit
- 4 cost of production for all the products we produce at
- 5 the mill. That is why I am here today.
- 6 While OCTG is our most important product,
- 7 line pipe is both a strategic product for V&M Star and
- 8 vitally important to our operations as a whole. Given
- 9 that our parent company, V&M, is one of the largest
- 10 seamless pipe producers in the world and does business
- 11 currently in 88 countries, we are well aware of what
- is occurring in the international marketplace.
- 13 Massive over capacity for seamless line pipe
- 14 has come on steam in China, Russia, and the Ukraine
- 15 over the last several years. This has resulted in
- seamless line pipe prices falling in other markets
- 17 around the world to levels well below seamless line
- 18 pipe prices.
- In fact, based on our market intelligence,
- 20 we believe that prices in the U.S. are the second
- 21 highest in the world after the prices in Japan.
- The commission must realize that the
- Japanese industry is very export oriented and that
- 24 under current conditions the Japanese will shift their
- 25 exports from other third country markets to the U.S.

- if this dumping order is revoked. TAMSA in Mexico
- 2 would be in the same position and shift exports to the
- 3 U.S. markets.
- 4 As the President and CEO of V&M Star, I have
- 5 two principal responsibilities. I must achieve a good
- 6 return on investment based on the purchase price for
- 7 V&M Star as well as on the proposed capital
- 8 expenditures. I also have a duty to our employees to
- 9 maintain a safe working environment and provide good
- 10 wages and benefits. Youngstown is one of the most
- 11 blighted cities you can encounter in the United
- 12 States, with passive poverty surrounding our mill.
- Our plant provides a lifeline out of that property for
- 14 an extremely dedicated and productive workforce. Our
- 15 Youngstown payroll exceeds \$40 million and we pay over
- 16 \$10 million in sorely needed local taxes.
- 17 All V&M Star and our employees ask for is to
- 18 maintain fair trade in the seamless pipe market for
- 19 the United States. Permitting Japanese and Mexican
- 20 products to be dumped again in large quantities in the
- 21 U.S. market will have a significant negative impact on
- 22 V&M Star's ability to earn a profit, maintain
- 23 production and continue present employment levels.
- 24 For that reason, we respectfully request that you make
- affirmative determinations in these investigations.

1	Thank	you.

2 MR. RAMSEY: Good morning. My name is Mike 3 I am the Product Manager for Koppel Steel Corporation, Seamless Industrial Products Division. 4 Like Martin Leland, I am directly involved in the 5 sales and marketing of our seamless pipe products. I would like to talk about this market from 8 somewhat of an international perspective. The first point that I would like to emphasize is that the U.S. 9 market is attractive at the moment. 10 That's a 11 two-edged sword, however. On one hand, the current 12 relatively high price of seamless pipe in this market 13 has enabled us to earn greater financial returns than we have seen for some time. On the other hand, these 14 prices are acting as a magnet for imports. 15 That's one of the main reasons that you are seeing a surge of 16 non-subject imports into this market. It is also the 17 reason why the commission should have no doubt that 18 19 imports from the countries that are covered by this 20 order would quickly return to this U.S. market in large volumes if these orders are revoked. 21 22 Simply put, prices in the U.S. market are 23 significantly higher than prices in the other markets 24 to which these producers are now exporting or which they might choose to export to in the future. 25

1	We know something about prices in these
2	other markets because we have tried to export to those
3	markets and have been unsuccessful. For example,
4	Koppel Steel is an approved supplier to many major oil
5	and gas producers operating overseas. We tried to
6	obtain some of that business but we have always failed
7	to because our prices were not competitive.
8	The other point that I would like to make is
9	that the industries in the countries covered by the
10	orders against small diameter seamless pipe and
11	Koppel Steel does not make large diameter pipe, by the
12	way have changed in a way that is not a change for
13	the better from our standpoint. Specifically, the
14	international steel giant, Mittal Steel, has acquired
15	mills in the Czech Republic, Romania and South Africa.
16	The majority owner of NKK Steel of Japan is now
17	Tenaris, which has taken control of the Romanian mill
18	Silcotub, which has also shipped small diameter
19	seamless pipe in this market. Tenaris mills in other
20	countries have also shipped other seamless pipe
21	produces into this market as well.
22	In an earlier review of the orders against
23	the imports of small diameter seamless pipe from
24	certain other countries, the commission correctly
25	recognized that foreign producers pose a greater

- threat when they are controlled by transnational
- 2 companies. The countries covered by this order caused
- 3 great harm to our seamless pipe before. Under new
- 4 ownership, they would pose an even greater problem if
- 5 the order is revoked.
- 6 Thank you.
- 7 MR. LELAND: Good morning. My name is
- 8 Martin Leland and I am the National Sales Manager for
- 9 U.S. Steel's Tubular Products Division. I have worked
- 10 for U.S. Steel for 40 years and have been National
- 11 Sales Manager since 1996. My experience in this
- market allows me to appreciate the importance of the
- orders before you today.
- 14 As you have heard from others, our seamless
- pipe business has performed well over the past two
- 16 years. As someone who is responsible for marketing
- 17 the product, working in the trenches, you might say,
- 18 I am happy about that, but I am also very concerned
- 19 about the future and I'll tell you why. One of the
- 20 questions that you are no doubt asking yourself is how
- 21 much the antidumping orders at issue here contributed
- 22 to our recent success and the answer to that is huge.
- The countries involved in these cases
- 24 compete very aggressively on the basis of price. That
- 25 was true before the orders went into effect and it

- 1 would be even more true if the orders were revoked
- 2 because that is the only way they could regain lost
- 3 market share.
- In this market, that kind of behavior by
- 5 foreign producers has triggered major price declines
- 6 over and over again.
- 7 This problem has been exacerbated by the
- 8 manner in which the pressure of a low priced import
- 9 works its way through the channels of distribution.
- 10 The vast majority of seamless pipe that is sold in
- this country, that's domestic and seamless and
- imported, is sold through distributors, who resell the
- 13 product to end users. These distributors perform a
- 14 variety of functions for us and for their end user
- 15 customers. They market our product, they provide
- 16 after sale service and, most import for the present
- 17 purposes, they maintain inventories on hand so that
- 18 they may respond immediately to customer requirements.
- 19 This is an important service because we as producers
- 20 do not want to have sizeable inventories on hand and
- 21 that is equally true of virtually every domestic oil
- and gas company.
- 23 If a distributor believes that prices will
- fall because dumped imports are widely available in
- 25 this market, it will cut back its purchase orders to

- 1 us. A distributor has serious financial exposure when
- 2 dumped imports force prices down because this
- 3 immediately devalues its inventory. When distributors
- 4 have such concerns, they try to liquidate the
- 5 inventory before it further devalues, which causes
- 6 prices to fall even more.
- 7 They are also extremely reluctant to buy
- 8 from us unless we offer extremely low prices because
- 9 they don't know where the bottom of the market is.
- 10 As the saying goes, it's not a good idea to
- 11 try to catch a falling knife.
- I am also very concerned about the effects
- that removal of the order would have as we are already
- 14 competing with a very large amount of imports that are
- 15 coming in from other countries. Without the orders,
- 16 we would almost certainly be faced with a surge in the
- 17 overall level of supply that would cause prices to
- 18 fall, irrespective of what's happening on the demand
- 19 side.
- The last thought that I would leave you with
- 21 relates to what is going on in the oil and gas sector.
- 22 I've been selling pipe of all types to that market for
- 23 31 years. I've seen oil and gas prices spike, I've
- seen them plummet many, many times. Along the way,
- 25 when prices have risen, many stock market analysts

- 1 have a tendency to become irrationally exuberant and
- think that a good time will last forever. They focus
- 3 on certain things going on in the market that are
- 4 positive and manage to convince themselves that it
- 5 will be different this time.
- 6 When you hear that kind of talk, there's
- only one thing for sure: it's not going to be
- 8 different this time.
- 9 Thank you for the opportunity to appear here
- 10 today.
- 11 MR. BINDER: I am Larry Binder, Manager of
- 12 Tubular Products for Red Man Pipe & Supply. Red Man
- is a major distributor of both small diameter and
- large diameter seamless standard, line and pressure
- pipe, or ("SLP".) It is my job to analyze the ups and
- downs of this market to anticipate what will happen
- 17 next and to determine who Red Man should respond to
- 18 upcoming changes in supply and demand.
- Based on my experience, I am absolutely
- 20 certain that if we revoke these orders domestic
- 21 producers of both small diameter and large diameter
- 22 SLP will be injured. Let me explain why.
- To begin with, there is already an ample
- 24 supply of SLP in the United States. This is a highly
- 25 competitive market right now and SLP is widely

- 1 available from domestic and foreign producers.
- 2 Indeed, we have seen a large and growing volume of
- 3 imports from countries like China and Ukraine enter
- 4 the United States within the past two years. As of
- 5 today, we still have a reasonable balance of supply
- and demand, but distributors like myself are watching
- 7 closely for signs that the market is becoming
- 8 oversupplied.

If these orders are revoked, we will see an 9 The foreign producers at issue in this 10 over supply. 11 case are some of the biggest and most aggressive seamless pipe producers in the world. 12 They make 13 products that are fully acceptable and suitable for the vast majority of applications in this market. 14 They have ready distribution outlets here in the 15 United States and have every incentive to aggressively 16 pursue opportunities in what is the most attractive 17 18 market in the world. Indeed, given the prices here 19 are consistently among the highest in the world and probably the highest in terms of truly available 20 export markets, there is no question that these 21 producers would like to shift sales from less 22 23 lucrative markets in Asia and elsewhere. In short. 24 there should be no question that these producers will return in a big way with profound implications for 25

- this market and the U.S. producers.
- 2 It is important to understand that when
- distributors perceive the market is becoming over
- 4 supplied the consequences tend to be severe and
- 5 immediate. Indeed, distributors who buy most of the
- SLP in this country do not want to be stuck with a
- 7 large volume of inventory that can only be sold at a
- 8 loss, so if they think prices are starting to fall,
- 9 they will try to shed their inventory as quickly as
- 10 possible. If this happens, pipe prices could fall
- 11 very quickly. I have seen this happen many times
- before and it will happen again if these orders are
- 13 revoked.
- 14 These developments will have significant
- 15 consequences for domestic suppliers. Their order
- 16 books will dry up as distributors start trying to draw
- 17 down inventories. To make any sales, domestic
- 18 producers will have to accept dramatic price cuts,
- 19 which is a losing game when you realize the desperate
- 20 desire of these foreign producers to gain a major
- 21 foothold in this market and look to establish
- 22 significant market share. Worst of all, prices will
- continue to fall so long as dumped imports continue to
- 24 flood this market. The last time the subject
- 25 producers entered this market, conditions did not

- 1 stabilize until the domestic industry sought
- 2 antidumping relief. I would expect the same results
- 3 if these orders are revoked.
- 4 Please note in describing these consequences
- 5 of revocation I have assumed that the end use demand
- for SLP will remain strong. As you all know, this
- 7 market is exceedingly unpredictable and a new surge of
- 8 dumped imports could coincide with falling demand.
- 9 I have seen this happen many times. I remember the
- 10 early 1980s when the rig count was 3000 plus, about
- twice as much as it is in today's market. Those were
- the days of the energy crisis, when many experts
- 13 believed that oil and gas prices would continue rising
- 14 indefinitely. Within a few years the market had
- 15 completely collapsed and remained depressed for years
- 16 to come.
- 17 I also remember just a few years ago, the
- 18 last time I testified before this commission, that was
- in 2001, demand was pretty good and we were again
- 20 hearing bold predictions that it would remain strong
- 21 for years to come. Instead, both 2002 and 2003 were
- 22 terrible years for demand. In my opinion, you would
- 23 make a serious mistake if you revoked these orders in
- the expectation that demand would somehow prevent
- 25 domestic producers from being harmed.

1	In conclusion, do not be fooled by current
2	prices. If you revoke these orders and allow renewed
3	dumping from the subject countries, history will
4	undoubtedly repeat itself with severe negative
5	consequences for this market.
6	Thank you.
7	MR. DURHAM: Good morning. I am James
8	Durham, Chief Executive Officer of Dixie Pipe Sales.
9	We are a major distributor of both large diameter and
10	small diameter seamless standard line and pressure
11	pipe, (or SLP".)
12	Dixie Pipe has been in the distribution
13	business for over 50 years. Our success depends upon
14	our ability to predict how this market will respond to
15	changes, such as a decision to revoke the orders on
16	SLP at issue here.
17	Since 2000, the U.S. market has altered in
18	ways that make it more likely that revocation of the
19	orders would injure domestic producers and
20	distributors like Dixie Pipe.
21	One important change is that many of the
22	foreign producers covered by these reviews now belong
23	to two companies, Tenaris and Mittal. During the
24	original investigations, Tenaris controlled only one

subject producer, and that was Tamsa in Mexico.

25

1	Since then, it has purchased NKK in Japan
2	and Silcotub. Tenaris is well known in the U.S. and
3	around the world for its low prices and its
4	determination to increase market share.
5	Its quality is widely respected, and its SLP
6	would be accepted by any major purchaser. In fact,
7	Tenaris is already selling SLP here, particularly
8	large diameter SLP from its mill in Italy.
9	By purchasing two of the subject producers,
10	Tenaris has significantly improved the ability of
11	those companies to find customers in the U.S. The
12	same dynamic is taking place with the Mittal
13	producers. Five years ago, NovaHut, from the Czech
14	Republic; Petrotube, from Rumania; and ISCorp, from
15	South Africa, were each separate companies trying to
16	carve out identities in this market.
17	Now they all belong to Mittal, which is
18	establishing a sales force to promote seamless pipe
19	from all three companies. By working together, these
20	companies have a much better chance to increase their
21	share of the U.S. market, and also to increase their
22	sales to Dixie Pipe.
23	Indeed, we already buy other seamless
24	products from these mills and hope to continue to do
25	so in the future. Another important change concerns

- 1 the willingness of U.S. customers to use foreign pipe.
- 2 Even five years ago many American end-users
- 3 were willing to buy seamless pipe from foreign mills,
- 4 particularly when they could get it at dump prices.
- 5 That's one way the subject producers were able to
- 6 injure domestic producers.
- 7 But in my opinion, foreign pipe is even more
- 8 acceptable today than it was five years ago in 2000.
- 9 In recent years, many customers have grown accustomed
- 10 to using SLP from countries like China, Russia, and
- 11 the Ukraine.
- 12 They certainly will not hesitate to buy SLP
- 13 from any other countries at issue here. Because of
- 14 these changes, I believe that if the orders are
- 15 revoked, imports from the subject countries will have
- an even bigger impact on this market than they did
- 17 before.
- 18 End-users will certainly want to obtain low-
- 19 price pipe from companies that are so well known in
- 20 this market. As a distributor, I will certainly buy
- 21 SLP from these companies if the orders are revoked.
- Indeed, I would have to do so in order to remain
- 23 competitive.
- So upon revocation, I expect that exports
- 25 would surge and prices would fall, regardless of what

- 1 happens to demand. Even the strongest demand can be
- 2 overwhelmed by too much supply, which is exactly what
- we see here if the orders are revoked.
- In fact, we are seeing signs that this
- 5 market may already be over-supplied. At Dixie Pipe,
- 6 we have seen significantly lower import prices based
- 7 on orders during the last two quarters. In other
- 8 words, we distributors are currently being hurt
- 9 because there is so much supply in the U.S.
- 10 If current trends continue the domestic
- 11 mills will certainly be harmed as well. Accordingly,
- an additional surge of imports would have severe
- 13 effects on this market. Thank you.
- 14 MR. SHOAFF: Good morning. I am John
- 15 Shoaff, Vice President, Marketing and Alliances, for
- 16 Sooner Pipe, one of the world's largest distributors
- 17 of tubular products. We buy and sell seamless
- 18 products, including seamless standard line pipe, or
- 19 SLP.
- 20 Based on my knowledge of this market, I
- 21 would like to highlight four critical reasons why
- 22 revocation of the orders at issue would result in
- 23 injury to the domestic producers.
- 24 First, the United States is an exporters'
- 25 dream. A very large market, with a transparent

- distribution system, that makes it easy for any
- 2 foreign producer to find customers.
- In addition, you have a lot of customers who
- 4 are looking for the lowest priced product, and who are
- 5 willing to use foreign pipe. During my years in this
- 6 industry, I have seen that every major SLP producer in
- 7 the world wants to be here.
- 8 The only reason we are not seeing
- 9 significant volumes of SLP from the subject countries
- 10 is because those countries are under order. If the
- orders are revoked, they will certainly return to this
- 12 market in significant volumes.
- 13 Second, SLP is for the most part a commodity
- 14 product made to certain standard specifications. So
- 15 long as a particular producer meets the relevant API
- or ASTM specifications, its product will be widely
- 17 accepted. In particular, I believe that the SLP
- 18 covered by these orders would be accepted by almost
- 19 all major end-users.
- 20 Tenaris, Mittal, and the other Japanese
- 21 producers are all well known and well respected in
- 22 this market. Because SLP from the subject producers
- 23 can so easily be substituted for the domestic like
- 24 product, concerns about quality simply will not be an
- 25 issue for them.

1	Third, any SLP producer can buy a market
2	share if it is willing to undersell its competitors.
3	End-users are always looking for ways to cut their
4	costs, and so it is never difficult to find customers
5	for low-priced product.
6	Look at how quickly imports from the subject
7	countries surged during the original investigation.
8	That shows how easy it is to make sales when you
9	consistently under-sell the domestic producers.
10	If the orders are revoked, I would expect
11	them to use the same tactics and to accomplish the
12	same results.
13	Fourth, once a new surge of dumped imports
14	enters this market, distributors like Sooner will
15	likely have no choice but to do business with the
16	subject producers. We at Sooner have traditionally
17	dealt with U.S. producers, and we would prefer to do
18	so in the future.
19	But we cannot afford to follow this strategy
20	if the market is flooded with dumped imports. Such an
21	import surge would drive down U.S. prices, and our
22	customers would expect us to reduce prices as well.
23	Under such circumstances, we must either
24	obtain lower prices from domestic suppliers, or begin
25	purchasing imports. Taken together, these facts

- 1 plainly demonstrate how revocation of the orders at
- 2 issue will lead directly to injury for domestic
- 3 producers.
- 4 Because this market is so attractive the
- 5 subject producers will certainly ship large volumes of
- 6 low-priced SLP to the United States. Because the
- 7 subject producers are so well known in this market,
- 8 their shipments will soon find customers.
- 9 Indeed, all major distributors will be
- 10 forced to deal with subject producers to protect their
- 11 own interests. Thank you.
- 12 MR. KAPLAN: Good morning. I am Seth Kaplan
- 13 of CRA International, where I head the international
- 14 trade practice. I have been asked by U.S. Steel and
- 15 Koppel Steel to examine the financial performance of
- 16 the small --
- 17 CHAIRMAN KOPLAN: Mr. Kaplan, could you move
- 18 that mike closer.
- 19 MR. KAPLAN: I have been asked by U.S. Steel
- 20 and Koppel Steel to examine the financial performance
- 21 of the small and large diameter seamless standard
- 22 pressure and line pipe industries over the period
- 23 extending across the original period of investigation,
- and the current period of review.
- I have also been asked to examine the

- 1 conditions of competition in the domestic and
- 2 international pipe markets, in the context of these
- 3 orders.
- 4 With respect to the financial performance of
- these industries, I have found that neither the small
- 6 nor the large diameter industries return their
- 7 weighted average cost of capital extending across the
- 8 period from 1997, the first year of the original
- 9 investigations, POI, through the first three quarters
- of 2005, this despite the strong performance of the
- 11 last several years.
- This result should highlight the cyclicality
- and volatility of these industries. My analysis did
- 14 not include the period covering the previous
- investigation in the early '90s. I am confident that
- inclusion of that period and the period in the middle
- 17 '90s between the POI in the first case and the second
- 18 will not cause my analysis or my conclusions to
- 19 change.
- 20 My point is this. Even if we look back 15
- 21 years, the episodic dumping, coupled with the demand
- 22 side volatility, has kept this industry performing
- 23 below its weighted average cost of capital for a long
- 24 time indeed.
- The Commission should consider this when

1	deciding	whether	it	is	appropriate	to	project	the
---	----------	---------	----	----	-------------	----	---------	-----

- 2 current financial performance into the indefinite or
- 3 even immediate future.
- 4 One note on the cost of capital benchmarking
- 5 used in the analysis. I have reported both the cost
- 6 of capital for an SIC code, including steel
- 7 manufacturing, and I have also reported the weighted
- 8 average cost of capital for a public seamless
- 9 producer.
- 10 The industries, both industries, fail to
- 11 meet either threshold. The conditions of competition
- in domestic and international pipe markets, and the
- information on the record, demonstrate that foreign
- 14 respondents have the opportunity and motive to enter
- the U.S. market with significant volumes of low priced
- 16 imports.
- 17 First, I ask the Commission to examine the
- 18 volume of excess and divertable capacity from the
- 19 subject countries. To the extent that certain
- 20 companies have refused to report their data, look at
- 21 the data from the original investigations or data that
- 22 we have supplied from public and proprietary sources.
- 23 Please compare the magnitude of potential
- imports against the volume of domestic consumption.
- 25 Second, look at the price differentials between

- 1 international markets and the domestic market. We
- 2 have provided data from proprietary sources showing
- 3 the significant price gap.
- 4 Finally, consider the consequences of these
- 5 two facts. As the Commission has repeatedly
- 6 recognized and has cited in more than several
- opinions, arbitrage will occur. Given the expected
- 8 volume of imports, the significant price gap, the
- 9 transparency of the distribution system, the exporters
- demonstrated ability to enter the U.S. market quickly
- 11 as shown in the earlier investigation, there is little
- 12 guestion what will occur.
- The effects of removing the orders will have
- 14 significant deleterious effects on prices, shipments,
- 15 revenues, profits, and both industries ability to
- invest. I would be happy to answer any questions.
- 17 Thank you.
- 18 MR. HECHT: Mr. Chairman, that concludes our
- 19 affirmative presentation.
- 20 CHAIRMAN KOPLAN: Thank you very much. I
- 21 thank all of the witnesses for their testimony thus
- 22 far today. Before we begin the questioning, let me
- just say because of the number of witnesses that we
- have, and the way that you are spread out in the room,
- 25 if you would re-identify yourselves each time you

- 1 respond to a question, that would be helpful for the
- 2 reporter. We will begin the questioning with
- 3 Commissioner Hillman.
- 4 COMMISSIONER HILLMAN: Thank you, and I
- 5 would like to welcome all of you, and many of you,
- 6 welcome you back to this hearing this morning. We
- 7 very much appreciate you taking the time to be with
- 8 us.
- 9 Let me start if I could first with the issue
- of pricing, and what has been going on in the market
- in terms of prices. We obviously have seen a lot of
- 12 our review investigations of late in which we have
- seen costs going up and prices going up along with it,
- which is not something that we have always seen.
- 15 But I would say that in this industry, we
- 16 have clearly seen prices rising at levels far in
- 17 excess of the levels that costs are increasing. So I
- 18 quess I would like to hear both from the producers and
- 19 from the distributors who are here.
- 20 Tell me a little bit about how this price
- 21 discussion goes. I mean, you are going out to your
- 22 customers and saying we would like to increase our
- 23 prices. Are you telling them why? And what are you
- 24 saying about why you need a price increase?
- 25 MR. BROGLIE: I will start. At U.S. Steel,

- 1 we saw as step change starting actually at the end of
- 2 2003, with the advent of raw material shortages, some
- 3 of it was due to a fire that was in a coal mine in
- 4 West Virginia, and some other circumstances with some
- 5 electrical problems in the third and fourth quarter
- 6 with a power interruption that impacted us.
- 7 And so there was some fall off in production
- 8 during that time. Moving into 2004, we saw almost a
- 9 perfect storm happening with raw material shortages;
- iron ore, coal, and consequently coke. And it was a
- 11 major change, step change, in raw material, not only
- 12 availability, but pricing.
- And the other point that I would like to
- 14 make is that our distributors, and they can speak to
- this more, but it looks like the industry had got to
- 16 very low levels of inventory, and then all of a sudden
- things starting to pick up drastically.
- 18 And with a combined step change in raw
- 19 materials that were on the flat roll side, there were
- shortages of raw materials, hot band so to speak, and
- 21 so it just created this atmosphere out there that a
- lot more people were buying faster.
- 23 COMMISSIONER HILLMAN: Okay. But basically
- 24 as I hear it, your initial sense of the price
- increases was based on a cost increase?

1	MR. BROGLIE: Right.
2	COMMISSIONER HILLMAN: Okay. Others? Any
3	of the distributors want to tell me what the tenor of
4	the discussion was, or Mr. Lindgren, from the
5	manufacturing side? Again, how are you describing to
6	your customers when, and why, and how, and how much of
7	a price increase you are needing? Mr. Clark, did you
8	want to respond?
9	MR. LELAND: I was going to have Mr. Clark,
10	Vice President of Sales, respond.
11	MR. CLARK: Just to add to what Mr. Broglie
12	said, it was a perfect storm that started this in late
13	2003. We didn't really see an increase in demand at
14	that time, but from a raw materials side, high demand
15	for steel products globally got this kicked off, and
16	the trend continued therefore on the raw materials
17	side, putting pressure on all the raw materials used
18	to make all of our pipe products.

So we were forced to jump out and get a head start on this pricing in 2004, to one, offset the raw material cost increases; and two, try to recover the losses that we had incurred in the past; and three, to allow us to increase prices to a level that would allow us to reinvest in the facilities.

25

And this all happened at a time when we saw

Heritage Reporting Corporation
(202) 628-4888

- 1 some incremental increases in demand. So it all just
- 2 -- it just built on raw materials and some slight
- increases in demand, and that's where we ended up with
- 4 the pricing today.
- 5 COMMISSIONER HILLMAN: And then if I could
- 6 hear on the distributor side. I mean, how have these
- 7 requests for price increases been conveyed to you.
- 8 What is your understanding of why prices have gone up,
- 9 and how often prices are going up, and if I could hear
- 10 a little bit on the distributor side of it.
- 11 MR. SHOAFF: I'm John Shoaff with Sooner
- 12 Pipe, and I would echo both what these gentlemen said
- prior to me speaking here, but besides just the raw
- 14 material increases going up for the product itself. I
- mean, the other part of the perfect storm that was
- 16 alluded to was the demand on the drilling side for
- 17 steel.
- 18 And there was an insatiable appetite, and I
- 19 think everybody knows about the China situation for
- 20 steel. So we had situations where almost weekly you
- 21 had scrap prices going up, and negotiations back and
- forth between China and some of the U.S. producers
- 23 with regard to pricing.
- 24 So it was climbing at a very, very fast
- 25 pace. And like I said also, the demand from the U.S.

- 1 Rig Count, for instance, which goes into higher
- demand, of course, for the product that we are
- 3 speaking about, was going on at the same time.
- 4 So that is kind of the other side of the
- 5 perfect storm. So the price increases that we
- 6 received from the producers obviously we had to pass
- on to our customers, which were the end-users.
- 8 And at that time, like I said, the appetite
- 9 for consumption of steel was very strong, and so it
- was accepted pretty readily in the marketplace.
- 11 MR. DURHAM: I would also say -- I am Jim
- 12 Durham -- that in 2003 and 2002 were two of the worst
- 13 years from a demand standpoint, from a profitability
- 14 standpoint, and distributors had run their inventories
- down probably to the lowest point that they had been
- in many, many years.
- 17 And when this happened in late 2003,
- 18 everybody had low inventories, and everyone was trying
- 19 to get more inventories, and all of that was a big
- 20 part of it, too, but I think that the fact that the
- 21 two prior years were so bad also had a big influence
- 22 in it.
- 23 COMMISSIONER HILLMAN: Okay. And the fact
- that the prices are going up actually considerably
- 25 more than the costs are going up. Again, it is not

1	something that we always see. Any comment on that?
2	MR. LELAND: I am Martin Leland with U.S.
3	Steel, and you have to understand that we started at
4	an extremely low price in 2003. There was a lot of
5	ground to be made up. And I think that would explain
6	why the standard line pipe prices jumped in 2004.
7	I would make the point that the last price
8	increase that has come into play has been a year ago,
9	and we have another one that we have tentatively
LO	announced that has not taken effect yet, but it has
L1	been a year since we have had a price increase, a
L2	domestic price increase on seamless standard line
L3	pipe.
L4	COMMISSIONER HILLMAN: Okay. And typically
L5	have you gotten much in other words, during this
L6	most recent couple of years, when you have gone out
L7	for price increases, again have they all stocked?
L8	MR. LELAND: Yes, ma'am. We have had
L9	acceptance to all of them.
20	COMMISSIONER HILLMAN: All right. Well, I
21	appreciate those answers. Mr. Durham, if I could then
22	turn to you on this issue of understanding a little
23	bit more the implications of Tenaris and forming these
24	alliances. Help me understand.
25	When Tenaris is selling product in the

- 1 market are they selling it as a Tenaris -- I don't
- want to say brand, but a Tenaris product, or are you
- 3 still seeing it being as sold a TAMSA product, or NKK
- 4 product? In other words, by the name of the
- 5 manufacturer, or by the country of origin.
- 6 Help me understand what it is about being in
- 7 an alliance with either Tenaris or Mittal on the other
- 8 side that changes the way in which the product is
- 9 marketed, or sold, or accepted in the marketplace.
- 10 MR. DURHAM: Well, in the case of Tenaris,
- which is the first one that you addressed, they sell
- it under the name Tenaris. When they offer pipe, they
- will tell you which country and which mill that they
- 14 are offering it from.
- But I think from a liability standpoint,
- which we as distributors look at, we are more
- 17 comfortable in buying from a larger company, like a
- 18 Tenaris, or Mittal, because of the size, and because
- of their staying power in the event that there was a
- 20 problem of some sort, than we might be from buying
- that has one small mill only in a foreign country.
- 22 COMMISSIONER HILLMAN: Okay. All right. So
- it is still clearly known to the buyer which mill,
- 24 which country, et cetera.
- MR. DURHAM: That's correct.

1	COMMISSIONER HILLMAN: It is not as though
2	Tenaris adds a brand. It just adds a deep pocket on
3	the liability and other related issues?
4	MR. DURHAM: That's correct. What you are
5	saying is correct.
6	COMMISSIONER HILLMAN: Okay. All right.
7	And pricing, again, are you seeing any commonality in
8	pricing from Tenaris, or are they still pricing their
9	product from, say, TAMSA, differently from their
10	product from NKK, or any of their other affiliates?
11	MR. DURHAM: Well, from Tenaris, we can't
12	buy from Tenaris. Tenaris has a limited distribution
13	network, and we are not part of that network. And a
14	lot of what Tenaris sells in this country, as far as
15	big jobs are concerned, they sell that direct. They
16	choose not to work through distribution.
17	COMMISSIONER HILLMAN: Okay. Does any one
18	else know if it is a Tenaris product whether it is
19	priced the same, notwithstanding which of the
20	individual mills it is coming out of? I see no
21	answers. All right. Thank you very much.
22	MR. RAMSEY: Mike Ramsey. One thing that I
23	would like to add is that in Canada, Tenaris operates
24	a seamless mill in Sault Ste. Marie, Ontario, Canada.

They market in Canada as Tenaris. So they are selling

25

- into that market under the umbrella name, with product
- 2 coming from countries all over the world to many
- 3 locations.
- 4 COMMISSIONER HILLMAN: All right. I
- 5 appreciate that. Thank you.
- 6 CHAIRMAN KOPLAN: Commissioner Lane.
- 7 COMMISSIONER LANE: Good morning. Welcome
- 8 to all of you to this proceeding. Mr. Hecht, I would
- 9 like to start with you, and if you are not the proper
- 10 person, maybe Mr. Kaplan might want to answer it. You
- 11 suggest that industry has been unable to consistently
- 12 achieve earnings equal to its cost of capital.
- 13 I would like to know what capital structure
- 14 and cost rates for that inequity are the basis for the
- 15 12.7 percent cost of capital you mention in your
- 16 prehearing brief at page 50?
- 17 MR. HECHT: I think I will Seth address that
- 18 if that is all right.
- 19 MR. KAPLAN: Are you sure, Jim? We use two
- 20 thresholds. One is from a publicly available source
- 21 that is kind of the standard in the finance industry,
- 22 called Ibbitson, which calculates the weighted average
- 23 cost of capital based on SIC codes for various
- 24 industries.
- 25 We also calculated the weighted average cost

- of capital for a domestic producer with significant
- 2 revenues as a part of their total revenues from
- 3 seamless pipe. You always are looking for a
- 4 comparable threshold.
- 5 You know, when you sell your house, there is
- 6 not a house that is on that lot of land that is
- 7 exactly the same. You have to go to another house at
- 8 a different location that might be slightly different
- 9 to try to figure out a threshold.
- 10 In the finance world, when you are selling a
- 11 company, and you look for comparables, it might not be
- in the exact industry, but a related industry, with a
- 13 similar capital structure. So by going to the SIC
- 14 code for steel producing companies, you could look at
- 15 companies that have not identical, but similar types
- of structures, and get a whole group of them to find a
- 17 threshold.
- 18 Another way to do it is to look at a single
- 19 company that makes the same product, and we did it
- 20 both ways, and found that in neither instance did
- 21 either the small or large diameter industries meet
- 22 their weighted average cost of capital based on those
- thresholds from 1997 through the end of the POR in the
- third quarter of 2005.
- 25 COMMISSIONER LANE: So from 1997 to 2005,

- 1 the industry has not been able to meet its weighted
- 2 cost of capital. So is that an average period of time
- 3 that we should be looking at, or exactly what
- 4 conclusions should we be drawing from that statement?
- 5 MR. KAPLAN: Well, in recent investigations
- 6 the Commission has looked at the period of review, and
- 7 sometimes has reported the period of the original
- 8 period of the investigation, and put that information
- 9 on the record.
- 10 Since these industries and the demand for
- 11 them is very volatile and very cyclical, it doesn't
- make sense to look at one year. And the Commission,
- of course, has recognized that in these recent flat-
- 14 rolled reviews.
- 15 If an industry doesn't meet its cost of
- 16 capital over an extended period of time, what you find
- 17 is that the industry will contract. Capital is drawn
- 18 to industries with returns greater than their weighted
- 19 average cost of capital, and it exits from industries
- 20 that it doesn't reach these.
- 21 The speed at which this occurs is not
- 22 instantaneous because these industries have long lived
- 23 capital assets. At the same time, however, if you
- don't meet your cost of capital, investment will dry
- 25 up and the industry will shrink.

1	And that is the way the financial analysts
2	use these indices and these thresholds in trying to
3	evaluate the prospects of various industries, and when
4	investment banks do due diligence, this is one factor
5	that they look at in deciding the future valuation of
6	a company in a particular industry.
7	So we think it is opposite in you deciding
8	how investment will be affected, as that is one of the
9	factors under the statute.
10	COMMISSIONER LANE: Okay. I would like to
11	follow up. We have heard testimony this morning about
12	large capital expenditures both in the immediate past
13	and in the future. Mr. Broglie mentioned some
14	significant investment at Lorain in 2002; and Mr.
15	Lindgren testified regarding a very large capital
16	expenditure program.
17	I would like for you to review the capital
18	expenditures shown on Tables 3-10 and 3-21 of the
19	staff report, which are based on your questionnaire
20	responses, and I would like for you to compare those
21	tables with the capital expenditure testimony, and
22	reconcile any differences.
23	MR. HECHT: We would be happy to address
24	that for our clients to the extent that we can. I
25	think again that there may be two different clients

- 1 here, and so we will endeavor to do that.
- 2 COMMISSIONER LANE: Thank you.
- 3 MR. SCHAGRIN: Commissioner Lane, for the
- 4 record, I am Roger Schagrin. I announce myself for
- 5 the transcript, and because that data gives only two
- 6 members of the largest diameter industry, and that
- 7 data is confidential, we will address that
- 8 confidentially in our post-hearing brief, Commissioner
- 9 Lane.
- 10 COMMISSIONER LANE: Okay. Thank you. Now
- 11 the Respondents have argued that U.S. producers have
- shifted the production of more profitable OCTG, which
- is not subject to the orders under review. First of
- 14 all, could somebody explain to me what the process is
- from shifting from one product line to the other.
- 16 Just tell me in terms of whether it is
- 17 easier or not, or --
- 18 MR. BROGLIE: I will start and give you a
- 19 little explanation on how we view things. The answer
- 20 to that is that we have actually increased our
- 21 production of SLP product from 2003. The answer to
- 22 your question is that we need both product lines to
- 23 keep our facilities running, running efficiently.
- 24 Basically the mills, from start to finish,
- and particularly the hot mills, are very schedule

- 1 intensive. And we need that product line if we are on
- 2 a certain OD to make sure that both product lines are
- 3 running consecutively, and minimize the size changes
- 4 and those kinds of things.
- 5 And without that product line, we would be
- 6 severely hampered. So the answer to your question is
- 7 that we are not moving material or product lines from
- 8 OCTG, or standard lines from OCTG, because again we
- 9 need that product line to keep our mills running
- 10 efficiently.
- 11 MR. LINDGREN: Roger Lindgren. May I add to
- 12 that, Commissioner Lane?
- 13 COMMISSIONER LANE: Yes, go right ahead.
- 14 MR. LINDGREN: In our plan, as I stated in
- my testimony, our plan is to be 70 percent OCTG, and
- 16 10 percent coupling stock, and 20 percent line pipe,
- and our facilities are laid out in that way.
- 18 So just to get back to the heart of your
- 19 question, of course in the steel making, we make all
- the steel in the same steel making facility, and in
- 21 making the pipe, we make it all in the same pipe mill.
- But then when it comes to the finishing
- operation, we finish our line pipe in Ohio, and we
- 24 have facilities for that, and then we have separate
- 25 facilities for finishing the pipe into OCTG in

- 1 Houston. So I don't know if that helps answer.
- 2 COMMISSIONER LANE: Yes, thank you. Now, we
- 3 have heard this morning, several of you have testified
- 4 that there are imports coming in from -- non-subject
- 5 imports coming in from the Ukraine, Russia, and China.
- Now, if the orders were taken off would
- 7 subject imports come into the United States and
- 8 displace domestic product, or non-subject imports, and
- 9 why? Dr. Kaplan.
- 10 MR. KAPLAN: Yes. We had actually an
- interesting discussion about this yesterday, and based
- on the history of what has occurred before, and which
- 13 products are more substitutable, we believe that it
- 14 will be the domestic product.
- 15 The Commission and the economists often
- 16 evaluate how subject and non-subject, and domestic
- 17 products, substitute for each other. And in this case
- 18 where you have product by Mittal, and product by
- 19 Tenaris, which are from major companies that meet
- 20 international specs, and have those reputations, we
- 21 think those products are more substitutable for the
- 22 products produced by the domestic industry, which also
- have the same reputation.
- So we believe that the competition there is
- 25 more head-to-head than with non-subject imports,

- 1 although those products are becoming better, and are
- becoming more accepted in the marketplace.
- But still, I don't think that all cases have
- 4 reached the level of the subject imports and the
- 5 domestic product.
- 6 COMMISSIONER LANE: Okay. You referred in
- 7 your testimony that you had provided us with pricing
- 8 information. Could you refer me to where that is so
- 9 that I could look at it?
- 10 MR. KAPLAN: In the February 22 briefs of
- 11 Skadden Arps, there is a large diameter and small
- 12 diameter brief. There is an exhibit with a study that
- we conducted, and in the exhibit the pricing
- 14 information is contained.
- 15 COMMISSIONER LANE: Okay. Thank you.
- 16 CHAIRMAN KOPLAN: Thank you. Commissioner
- 17 Pearson.
- 18 COMMISSIONER PEARSON: Thank you, Mr.
- 19 Chairman, and let me extend my greetings to the panel
- 20 also. Good to have you here this morning. I want to
- 21 go back to the issue that Commissioner Lane was
- 22 addressing initially, the cost of capital, because
- frankly I am trying to understand how or whether this
- issue is relevant to the analysis that we have to do
- 25 in this investigation.

1	For instance, some of the capital that was
2	invested in the industry at the time of the original
3	investigation is no longer there. Are you arguing
4	that existing producers should now be earning profits
5	high enough to compensate for capital losses that were
6	incurred as other firms left the industry?
7	MR. KAPLAN: No, I am arguing and I don't
8	think that arguing is the right word. I am just
9	pointing out that if an industry doesn't make its cost
10	of capital, it will shrink, and that indicator should
11	be an important indicator for you to look at in
12	determining whether investment will be harmed in the
13	future.
14	There is one other very important point.
15	This is a return based on a situation where the
16	industry has protection, and if you will look and I
17	don't know if those numbers are confidential. There
18	are not huge gaps. They did not make the cost of
19	capital. It is not incredibly below.
20	But what you should be looking at is what
21	would happen should the orders be removed, and prices,
22	and shipments, and profits falls. And then I think
23	you would find that the returns of the industry would
24	be significantly below the weighted average cost of
25	capital, and that would lead to an inability to find

- the funds either internally or externally as capital
- 2 markets would seek higher rates of return in other
- 3 industries.
- 4 COMMISSIONER PEARSON: Mr. Vaughn.
- 5 MR. VAUGHN: Yes. Commissioner Pearson, I
- 6 would just like to kind of address the legal aspect of
- 7 your question.
- 8 COMMISSIONER PEARSON: Okay.
- 9 MR. VAUGHN: One of the factors that the
- 10 Commission is supposed to consider is vulnerability,
- is this industry vulnerable to material injury. And
- we believe that in looking at this industry, and
- trying to determine whether or not it is vulnerable,
- it is very relevant to say, okay, let's look at this
- industry over this period of time.
- 16 How has it done once you take into account
- 17 that it was hit by unfair trade in 1998 and 1999; and
- 18 once you have taken into account the problems that
- 19 they had in terms of some of the low demand years in
- 20 2002 and 2003 that Mr. Durham talked about.
- 21 Once you look at it in that context, and
- then you think about the type of investments that they
- 23 have to make, the type of return that they need to get
- on their money in order to stay in this business, and
- 25 when you look at the performance of the industry in

- 1 that sort of context, we believe that goes directly to
- 2 your analysis of vulnerability.
- And that if you have an industry as Mr.
- 4 Kaplan was saying that has effectively been in an
- 5 almost liquidating position throughout that time
- 6 period, we respectfully submit that goes directly to
- 7 the issue of vulnerability.
- 8 COMMISSIONER PEARSON: Mr. Hecht?
- 9 MR. HECHT: If I could just add that so much
- 10 of the information on record here is confidential
- 11 given the nature of what we have got, but your
- original question, I think we can address the
- methodology that was used, and I do not think it runs
- into the issue that you are talking about.
- But I would say legally that I think to the
- 16 extent that you have a producer exit the industry
- 17 during the course of a review, I do think that is
- 18 relevant to what you are looking at. Here we had a
- 19 producer that was weakened as you know from prior
- 20 reviews.
- 21 That was something that was discussed at the
- 22 last review and did end up exiting the industry. I
- think it was weakened from unfair trade and also had
- some other problems and issues. But I did want to
- 25 point out that I do think that is relevant. As a

- 1 general matter, I would not want to convey that it is
- 2 not.
- 3 COMMISSIONER PEARSON: Mr. Schagrin.
- 4 MR. SCHAGRIN: Commissioner Pearson, I would
- 5 also echo in part the point that Mr. Hecht was making.
- 6 We know that the Commission has to in determining
- 7 recurrence of injury, has to look at a recurrence of
- 8 injury to industry that exists at the time that you
- 9 make your decision.
- 10 But it is certainly relevant as you are
- 11 assessing the impact on an industry, and the ability
- 12 of members of an industry, and their decisions on
- investments in light of unfair trade practices, that
- when you have producers exiting an industry, anyone
- 15 else remaining in the industry always is faced with
- this option of should I buy this company that just
- 17 shut down.
- 18 Should I expand my business by buying Gulf
- 19 States Tube, as an example in this industry. And when
- 20 they make the decisions not to make those investments,
- 21 they are looking at their opportunity to make a return
- on that investment, and I think here, where during the
- early part of the POR you had members of the industry
- 24 exiting the industry, and no one else in the industry
- 25 deciding to purchase and invest in those assets, I

- think that is relevant and is one way to look at it.
- 2 The fact that all these people had exited
- 3 the industry also happened to have been my clients,
- 4 and which makes it additionally painful. But the fact
- is that people didn't want to purchase these
- 6 facilities and reopen them.
- 7 COMMISSIONER PEARSON: Right. But as I look
- 8 at the record, I am seeing some contradictory evidence
- 9 here that is making it hard for me to get my arms
- 10 around this cost of capital issue. Without mentioning
- 11 specific numbers, you have for both the large and
- small diameter pipes greater production capacity at
- the end of the period of investigation than you had at
- 14 the beginning.
- 15 One would infer from that that there has
- 16 been net investment in the industry during that time.
- 17 In addition, we have the statements this morning by
- 18 Mr. Lindgren that his firm invested a significant
- amount of money in a conscious decision to get into
- this industry during the period of review.
- 21 And unless we are going to reach the
- 22 conclusion that Mr. Lindgren is a poor businessman, we
- 23 probably ought to instead assume that he thought, or
- 24 his firm believed, that they could make a reasonable
- 25 return on that investment.

1	And based on what we have seen in the POR
2	that probably was a correct assumption. So why should
3	we be worrying about this concept of cost to capital.
4	Doesn't the market take care of all of this?
5	I mean, if somebody makes a bad investment,
6	the stock value goes down, and the cost of capital
7	drops, and the returns that are earned are adequate to
8	support that lower cost capital. Mr. Lindgren.
9	MR. LINDGREN: Commissioner Pearson, I would
10	say that we made the investment based on a continued
11	fair market, and maybe antidotally I could say that
12	right after the July 2002 acquisition that we
13	seriously questioned our decision, very seriously
14	questioned.
15	MR. KAPLAN: I think you are absolutely
16	right. The market will take care of it. The market
17	took care of two companies that left the industry.
18	Now if you have an industry that is about making
19	returns that are equal to its cost of capital, you
20	will see investment.
21	You will see some depreciation, and some
22	people entering, and other people making new
23	investments. And that is a situation now, where
24	relief is in place. We have heard testimony that
25	there will be increased imports due to the excess

- 1 convertible capacity in the subject countries.
- We have seen a price gap, and we have seen
- 3 many people on the other side not show up at all to
- 4 contradict the conclusion that I just made. And my
- 5 point is that when those things occur, you will then
- 6 see a rate of return that is significantly below the
- 7 weighted average cost of capital, and you will see
- 8 movements in the industry that are similar to the
- 9 beginning of the POR, where people exit, or investment
- 10 decisions were made not to invest in particular
- 11 facilities.
- Now, even in declining industries,
- investments are made on occasion. You wouldn't expect
- 14 to see no investments whatsoever. A particular
- investment of marginal revenue might be greater than
- 16 its marginal cost, and that investment will be made.
- 17 People will do maintenance or other capital
- 18 investments. But will the industry shrink or will the
- industry expand? Will the industry as a whole be able
- 20 to draw funds, or will the industry as a whole not be
- 21 able to draw funds.
- 22 And the answer is right now it is a little
- 23 bit below break even over this very long period of
- 24 time. And what we will see should the orders be
- 25 removed and low priced imports enter the market, are

- 1 returns over the next period and cycle which will
- 2 unlikely meet the weighted average cost of capital,
- 3 meaning a shrinking industry.
- 4 And to the extent that the lawyers tell me
- 5 that a shrinking industry means a recurrence of
- 6 injury, then you meet that threshold.
- 7 COMMISSIONER PEARSON: Mr. Vaughn, you had a
- 8 comment before my light goes off?
- 9 MR. VAUGHN: Yes. Again, to kind of address
- 10 the legal point, the question is how should you guys
- 11 be looking at this industry, and what you are going to
- 12 be hearing apparently this afternoon based on the
- opening statement from the other side is that really,
- they are going to try to get you to focus only on the
- 15 very end of the period of review.
- 16 And there is going to be references to rate
- 17 of returns, and comparing to Microsoft, and things
- 18 like that. I would suggest that is a very simplistic
- 19 way of looking at this thing.
- In order to get a sense of this industry,
- 21 you have to get a sense of how the industry has done
- 22 over time. And I think you have heard from the
- 23 testimony that is how these guys are looking at it,
- and that is how the Commission should look at it.
- 25 COMMISSIONER PEARSON: That's -- although in

- other investigations, we have not put so much time and
- 2 energy into the cost of capital. I don't think in any
- other hearing that I have asked the sorts of questions
- 4 that I am trying to ask here.
- 5 It is not clear to me. Unless the cost of
- 6 capital for this industry is somehow different or
- 7 deviates from the average of industries that wold come
- 8 before the Commission, why should we look at that
- 9 issue here?
- 10 Why not just look at the underlying trends
- 11 that we see in the record and make the decision based
- on that. That's what I am trying to deal with, and my
- 13 time has expired, Mr. Chairman.
- 14 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 15 Commissioner Aranoff.
- 16 COMMISSIONER ARANOFF: That you, Mr.
- 17 Chairman, and I join my colleagues in welcoming all of
- 18 the witnesses here this morning. I want to start with
- 19 some basic questions about the product or products
- that we are looking at today.
- 21 As I was thinking about this case, I was
- reminding myself that when we look at welded pipe, we
- usually consider standard pipe, line pipe, not to
- 24 mention OTCG, all to be separate like products
- 25 produced by separate industries.

1	But as a historical matter, we haven't
2	really done that with welded pipe, except for OTCG.
3	But I did note that in most of the testimony this
4	morning, and talking about the two products before us,
5	people were talking about line pipe.
6	And so I wanted to ask some of the industry
7	witnesses to tell me what are the products that you
8	produce within this range of domestic like products,
9	and to what extent when you talk to me about line
LO	pipe, are you talking about only a subset of the
L1	products that the industry makes, and how the
L2	conditions may be different.
L3	For example, with respect to how the product
L4	relates to demand in the oil industry should be
L5	different for line pipe than for standard pipe.
L6	MR. LELAND: Yes, ma'am. I am Martin
L7	Leland. I think I can answer part of your question
L8	here, and then maybe we could open it up to discussion
L9	to get to the rest of it. I hope so anyway.
20	We do mention line pipe. We use the term a
21	lot of times on seamless, and in our house, we use
22	standard pipe and line pipe almost interchangeably,
23	because it is made on the same the line pipe and
24	the standard pipe is made on the same facility.
25	And what we have learned to do over the

- 1 years, and what has helped our distribution, is that
- we have learned how to make a product, as does our
- 3 competition, that we call quadstencil. We put four
- 4 stencils on the pipe.
- 5 This pipe then can be used in many different
- 6 applications because it meets all the properties of
- 7 ASTA106, Grade B, which is a high temperature
- 8 application. It meets ASTMA53, Grade B, which can be
- 9 used in many applications not related to the line
- 10 pipe.
- 11 It can be used as structural and that sort of thing.
- 12 Then we make API, Grade B, and X42, which
- 13 gives you a 42,000 minimum yield strength. So now in
- one piece of pipe, Larry, or Jim, or John, can stock
- one piece of pipe, and they can use it for multiple
- 16 applications.
- 17 Instead of in the old days, where they had
- 18 to stock four different pieces of pipe in order to
- 19 take care of four separate markets. So we make it,
- and then we do interchangeably use standard pipe and
- 21 line pipe, because really that product is one and the
- 22 same.
- Once you get to the project pipeline, you
- 24 get into API and grades higher than X-42, and that is
- 25 your project pipeline, and we call that line pipe, and

- that is what you would think would be as you think of
- line pipe, that is a product that is used in the Gulf
- 3 of Mexico, and it is used on land to transmit oil or
- 4 gas across country, or tie into lines.
- 5 COMMISSIONER ARANOFF: Okay. Thank you, Mr.
- 6 Leland.
- 7 MR. LELAND: Does that help?
- 8 COMMISSIONER ARANOFF: Yes, that is very
- 9 helpful. I had always been told that there was sort
- 10 of a hierarchy of preference in this industry. That
- 11 OTGC, that you make the best profit when the market is
- 12 good, and you sell as much as you can. But it is
- pretty prone to boom and bust cycles.
- 14 And that sort of the next step down was line
- 15 pipe, which can also have boom and bust cycles, but
- 16 maybe not quite as pronounced. And then sort of
- 17 everything else, which is more subject to normal
- 18 economic business cycles. Is that a fair description
- of how the industry operates, or both of these
- 20 industries?
- 21 MR. LELAND: Again, Martin Leland. And we
- love to make seamless standard line pipe. It is a
- 23 good product for us. Keep in mind that in oil
- 24 country, you will see the price differential per ton
- is higher, but keep in mind that you have got to

- thread it, and you have to couple it. In general, you
- 2 have to heat treat it, and those kinds of things.
- 3 Standard pipe runs off of your mill, and you
- 4 have nice walls. You have good ODs, and you can get
- 5 nice runs because each one of these quys buy the same
- 6 thing. So you can get a nice product run.
- 7 At the end of the day, our profitability,
- 8 and the need for line pipe, we like to make it, and as
- 9 V&M Star said, we can't make a hundred percent oil
- 10 country, and we can't make a hundred percent standard
- line pipe. We need to run them both to make our
- 12 facilities work.
- And we try, and we have an obligation to
- these people to sell them standard line pipe; and we
- have an obligation to sell to our oil country people
- 16 oil country. So we need to be from a marketing
- 17 standpoint, we need to be in both markets.
- 18 COMMISSIONER ARANOFF: Okay. Well, that
- 19 takes me to my next question, which has to do with
- 20 capacity utilization. If you look at our record, the
- 21 numbers are confidential, but the capacity utilization
- 22 figures during our review period are largely lower
- towards the later part than they are towards the
- 24 earlier parts, which seems somewhat inconsistent with
- 25 the story that we have been hearing, and certainly

- 1 reading in all of our newspapers about what has been
- 2 going on in the steel sector.
- What can you tell me about what is going on
- 4 there, and does it have anything to do with the way
- 5 that the Commission asked you to allocate your
- 6 capacity in this case?
- 7 MR. BROGLIE: I will start again on
- 8 capacity. We have three facilities that we make
- 9 standard line, and this product on. The one facility
- is a smaller OD. We are currently working one shift
- 11 per day on that facility. So there is plenty of room
- there to expand that production if required.
- On the other facilities, we are not full.
- 14 There is a higher percentage of capacity being used
- for those other two facilities, but there is still
- 16 room to increase production if required.
- 17 COMMISSIONER ARANOFF: And Mr. Hecht.
- MR. HECHT: Yes, I guess just on that point
- 19 and on a couple of points. One on allocation. Again,
- that would be company by company, and is difficult to
- 21 do I think in this setting. I would say that I do not
- think that is the likely explanation, but we will
- 23 endeavor to address that for our companies in the
- 24 post-hearing.
- 25 I think the rise of non-subject imports

- 1 certainly is part of what you would want to look at in
- 2 that respect as well.
- 3 COMMISSIONER ARANOFF: Okay. I appreciate
- 4 that answer and I will look forward to some company by
- 5 company answers. One question that I wanted to ask to
- 6 the distributors who have joined us in relatively back
- 7 in the room, normally when we have -- well, normally,
- 8 but in some cases, when we have purchasers turn up in
- 9 support of continuation of an order, they will often
- 10 tell us that they support the order because they feel
- 11 the loss of their very viable domestic supply base,
- 12 and there is sort of nobody out there who could really
- 13 substitute for that effectively.
- 14 Yet in this case, I heard some of you
- 15 testify that some of these multinational companies
- 16 that have taken over producers in some of the subject
- 17 countries are reliable, and they are deep-pockets, and
- 18 they are going to deliver to you.
- 19 So if you combine the fact that they are
- 20 maybe these reliable global suppliers out there, and
- 21 that U.S. prices are pretty high right now, I quess I
- 22 would ask you why are you here in support of the
- 23 continuation of these orders?
- 24 MR. DURHAM: I am Jim Durham with Dixie
- 25 Pipe, and I think that one of the reasons and one way

- that I would answer that is that regardless of who
- 2 would be bringing pipe in here, when more pipe comes
- in, it is going to have a negative impact on pricing.
- 4 And our company carries an inventory that is
- 5 many, many, many millions of dollars, and any new
- 6 manufacturer that enters the market, there is going to
- 7 be more supply.
- And we in the past six months, and in the
- 9 last half of last year, and so far in this year, we
- 10 have seen I would say an oversupply of this kind of
- 11 product. And we do business now with Mittal, and we
- 12 want to continue to do that, but we simply see that it
- is just going to be additional supply.
- I would also have a little heartburn if U.S.
- 15 Steel wanted to double their capacity as an example,
- because while we support U.S. Steel, and we buy a lot
- of pipe from U.S. Steel, if they made the decision to
- double their capacity, we are not going to be able to
- 19 buy a lot more pipe.
- 20 And I think that would be true of most of
- 21 the distributors. So it is not necessarily anything
- 22 so much against a particular mill as it is just the
- 23 fact that there is oversupply.
- 24 COMMISSIONER ARANOFF: Okay. I appreciate
- that answer, and I am glad that you talked about

- inventory values. That was where I thought you were
- 2 going to be going.
- I wonder -- and perhaps I will come back to
- 4 this in the next round of questions. We don't have on
- 5 this panel representatives of purchasers who are not
- 6 distributors, and whether they would have a different
- 7 perspective, or whether they might in fact say the
- 8 same things.
- 9 I don't know if anybody has a perspective on
- 10 that, but we can come back to it, or you can respond
- in your brief. Mr. Hecht.
- 12 MR. HECHT: A quick comment on that. First,
- as something that I said in my opening statement, we
- 14 really do urge you to look carefully at the purchaser
- 15 responses which come from a pretty broad array of
- people in the market, and we think tell a very
- 17 powerful story, a confidential story unfortunately.
- 18 Secondly, I think most product is sold
- 19 through distributors, and that is something that is
- 20 pretty clear from the record as well. So while there
- 21 is perhaps some direct end-user, it is mostly through
- 22 distribution.
- 23 COMMISSIONER ARANOFF: Okay. Thank you very
- 24 much, and my time is up.
- 25 MR. SHOAFF: Excuse me, but may I make one

- 1 comment, please, just to answer your question?
- 2 COMMISSIONER ARANOFF: Oh, sure.
- 3 MR. SHOAFF: John Shoaff, for Sooner Pipe.
- 4 I think another way to look at your question is that
- 5 we as the domestic distributor, we really rely on U.S.
- 6 Steel and the domestic producers to be there all the
- 7 time for us, and we have already talked about in many
- 8 of these comments here about what a huge market this
- 9 is.
- 10 And sometimes foreign producers tend to come
- in and out of the market as it fits them. Right now,
- 12 you know, we are in a market where our price is very
- 13 high. It is very attractive to them because of that.
- 14 There has been some comments made that they
- can come in here at a higher price and still be below
- 16 the domestic number. So as domestic distributors, we
- 17 have the firm and full commitment of the domestic
- suppliers that they are going to be there all the time
- 19 for us, in the good times and in the bad.
- 20 COMMISSIONER ARANOFF: Thank you very much.
- 21 Mr. Chairman.
- 22 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 23 Thank you all for your testimony and answers to our
- 24 questions thus far. I will begin with the domestic
- 25 producers and I am going to start talking about small

- 1 pipe with you all.
- 2 Skadden's brief claims at page four that of
- 3 all the export markets in the world the U.S. market is
- 4 certainly one of the most attractive and probably the
- 5 most attractive from the standpoint of the subject
- 6 foreign producers.
- 7 The basis for that statement is bracketed in
- 8 the sentence that follows in the brief, although
- 9 frankly, I don't quite understand why that sentence is
- 10 bracketed. Mittal's brief, at page 17, claims that
- 11 there is strong demand for the energy market, which
- they expect will continue for the foreseeable future,
- and argues that foreign markets in which the subject
- 14 countries participate are also enjoying high prices
- due to strong demand for seamless tubular products,
- including small diameter, CASSLP pipe, and therefore,
- 17 have no economic incentive to significantly undersell
- 18 U.S. products, or to depress or suppress the price of
- 19 small diameter CASSLP pipe in the United States. That
- is a guote from their brief.
- 21 So I have a two-part question. First, will
- you provide supporting data covering the review
- 23 period, comparing prices in the United States, to
- prices in other major markets for small diameter
- 25 CASSLP pipe.

1	MR. HECHT: We will certainly endeavor to
2	provide anything that we can on that, yes.
3	MR. SCHAGRIN: Mr. Koplan, while your
4	question was on small diameter, I think it applies
5	equally across small and large. In terms of the data
6	sources that I have seen, a lot of the international
7	research companies tend to talk about price levels of
8	seamless line pipe, rather than small or large.
9	And I think we will do things. One answer
LO	now, and then we will answer with data in our post-
L1	hearing. I would disagree with the Mittal comments in
L2	their brief that pricing is very strong on a worldwide
L3	basis. In fact, everything that I have read in these
L4	research reports is that pricing for seamless line
L5	pipe in most of the world markets has fallen in the
L6	one \$200 a ton range over the past, say, six months.
L7	That's because of a huge export increase by
L8	new capacity Chinese mills, and we will provide those.
L9	And unfortunately those research reports, they charge
20	folks in the industry just a fortune you know, 20,
21	30, 50 thousand dollars a year to get those.
22	So we have to treat them confidentially, but
23	we will supply that in our post-hearing brief, and
24	demonstrate how the prices have fallen around the
25	world, and how much less they are than pricing in the

- 1 U.S. market and/or the Japanese market.
- 2 MR. NARKIN: Chairman Koplan, Stephen
- 3 Narkin, Skadden Arps. At the beginning of your
- 4 question you wondered why certain information was
- 5 bracketed. On this question of price arbitrage and
- 6 differences between price in different markets --
- 7 CHAIRMAN KOPLAN: I wondered why that
- 8 particular sentence is bracketed.
- 9 MR. NARKIN: I was heavily involved in
- 10 decisions to make the bracketing. It's because much
- of the information comes out of the questionnaire
- 12 responses, the foreign producer questionnaire
- 13 responses, and we just did not feel comfortable saying
- 14 very much publicly about it.
- 15 If we could discuss with staff perhaps their
- 16 view on this issue further if there's things that you
- 17 think should be made public, but that was the only
- 18 reason for that.
- 19 CHAIRMAN KOPLAN: I tell you and I
- 20 appreciate your saying that because I've got
- 21 experienced counsel here on both sides today. I would
- 22 appreciate for purposes of post-hearing if you all
- 23 would provide what you understand the bounds of
- 24 bracketing to be. If you could do that for purposes
- of post-hearing I would appreciate it.

1	I know where the information in that section
2	of your brief came from. I still am struggling with
3	that particular sentence, and I didn't think that
4	there was a problem with that
5	MR. NARKIN: We'll go back and look at that.
6	CHAIRMAN KOPLAN: so maybe you could help
7	me out and do that for me.
8	MR. NARKIN: Certainly.
9	CHAIRMAN KOPLAN: I have a second part to
10	the question, though, that I had and that is if the
11	witnesses can tell me now whether there is some level
12	of premium available to domestic producers because of
13	an advantage as to availability, or reliability of
14	delivery, or any other factor that we should take into
15	account when comparing prices for domestic pipe to
16	prices for subject imports in the U.S. market.
17	Is there any such level of opinion?
18	MR. DURHAM: Yes. This is Jim Durham with
19	Dixie Pipe again. From a reliability and a
20	deliverability standpoint the lead times are shorter
21	on domestic material than what they are on import
22	material.
23	CHAIRMAN KOPLAN: I understand that.
24	MR. DURHAM: There continue to be companies,
25	end users that prefer domestic product, although that

- is changing and we see I would say almost every day
- there's more and more companies that will accept
- 3 material from anywhere in the world.
- 4 CHAIRMAN KOPLAN: Thank you for that.
- 5 Counsel, Mittal argues at pages 8 and 9 that
- 6 small diameter CASSLP pipe face very few barriers in
- 7 other countries and Romania's anticipated entry in the
- 8 European union in 2007 will terminate the anti-dumping
- 9 proceeding in the EU against remaining in line pipe.
- 10 They anticipate that it's going to take place by
- January 1, 2007. That's at page 9, Exhibit No. 2.
- 12 Similarly they claim at page 10 that in 2004
- the Czech Republic became a member of the EU which
- then lifted trade restraints against the seamless pipe
- 15 export. They state that resultantly the data shows a
- larger natural increase in comparison to Czech exports
- 17 to the EU in the original investigation.
- 18 If accurate doesn't this lessen the
- 19 likelihood that if we revoke increased exports to the
- 20 U.S. as subject seamless pipe from Romania and the
- 21 Czech Republic would resume?
- Mr. Narkin? Mr. Vaughn? I'm sorry.
- MR. VAUGHN: Stephen Vaughn, Skadden, Arps.
- I think, Chairman Koplan, in looking at the -- first
- of all I think that is a good point if accurate.

1	We've seen there's been surprising
2	developments in European politics recently and that
3	could happen again, but one of the things that the
4	Commission did hear was it collected data regarding
5	the shipment that these producers make within Europe
6	and the shipments to which they made to other markets,
7	and so we can see in the confidential data whether and
8	to what extent these companies are also engaged in
9	exporting outside the EU.
10	While I would like to address this more in
11	the post-hearing brief, but I would state at this
12	point that we believe that an analysis of the evidence
13	shows that regardless of what happens vis-a-vis the EU
14	it is very likely that these producers will be
15	shipping outside the EU and we believe that those
16	exports are likely to come to the United States.
17	CHAIRMAN KOPLAN: Mr. Hecht?
18	MR. LELAND: Yes. Martin Leland with U.S.
19	Steel.
20	CHAIRMAN KOPLAN: Go ahead, Mr. Leland.
21	MR. LELAND: Yes, sir. Just to follow-up a
22	little bit from my experience with U.S. Steel and the
23	marketing side of it and what I've seen happen many,
24	many times in these type of situations my opinion in
25	the marketing position is that there's no way that I

- 1 can fathom that they could come into this market at
- the domestic price and be successful.
- 3 There's no reason that any one of our
- 4 distributors that I can see would purchase from them
- over us, deliveries, everything else being the same.
- 6 The second thing is if they come in at the level of
- 7 the third world that's out there now they're going to
- 8 be \$200 or \$300 under the market and that's the way
- 9 they're going to have to enter the market.
- 10 So they would have to be disruptive in my
- opinion to come in here at lower prices and then we
- would have the scenario of what I consider dumped
- prices in this marketplace from not only the --
- 14 CHAIRMAN KOPLAN: Thank you.
- Mr. Hecht, I saw your hand up.
- 16 MR. HECHT: Yes. Just to follow-up briefly
- 17 the data you've collected on the export markets that
- 18 these folks shipped to in addition to the excess
- 19 capacity information you've collected, we think that
- 20 would be very relevant to that question and we'll
- 21 brief that.
- 22 With regard to Romania as Stephen mentioned
- I think there has even been discussions in the press
- recently about whether they're meeting the milestones
- 25 they need to exceed. I think there is some question

- 1 about that. The fact that they are under
- 2 investigation in the EU for dumping this product is I
- 3 think also very relevant to your determination here.
- 4 When you hear talk about them becoming
- 5 privatized and changing their behavior I think that's
- 6 pretty telling.
- 7 CHAIRMAN KOPLAN: Thank you. I thank you
- 8 for those answers. I see my red light's about to come
- 9 on, so I'll turn to Vice Chairman Okun.
- 10 VICE CHAIRMAN OKUN: Thank you, Mr.
- 11 Chairman.
- 12 Let me join in welcoming all of you here to
- this hearing, and also for all the testimony and
- 14 answers you've provided thus far. I found it very
- 15 useful. If I could just follow-up on a couple of data
- 16 requests with regard to pricing in other markets which
- is to the extent that you can collect any other
- 18 information on demand trends in any other markets that
- 19 would be particularly helpful.
- To the extent that you've relied heavily on,
- 21 again, a China argument and while we have production
- 22 figures for China to the extent that you can provide
- consumption figures that would be helpful as well to
- help put in context what's going on in the other
- 25 markets and what we're likely to see with regard to

- 1 pricing in those other markets.
- 2 If you could comment for me when you do that
- 3 whether you believe that the EIA sources, the energy
- 4 information that are publicly available -- something
- 5 that we can have as opposed to the proprietary
- 6 information that's very extensive and we understand
- 7 that -- whether you think that is good data in terms
- 8 of demand forecasts both for the United States and for
- 9 overseas markets.
- 10 MR. HECHT: We will do that.
- 11 VICE CHAIRMAN OKUN: Appreciate that. I
- wanted to go back to the pricing questions to talk
- about or to better understand what would happen in the
- reasonably foreseeable future with prices.
- 15 Mr. Durham, I wanted to go back to something
- 16 that I heard you say at least once which is when more
- 17 product comes in pricing will go down. If I look at
- 18 the record during this period of review we saw more
- 19 product come in. I mean, the nonsubject penetration
- is big and a lot of money being made out there.
- 21 So I'm trying to understand to that comment
- 22 and I heard similar comments from others, so others
- 23 can comment as well which is if demand projections are
- 24 still good, if apparent consumption is high do you
- 25 really expect prices to go down if more product comes

- in? That's what I'm trying to understand.
- When we've already seen a lot of nonsubject
- 3 product come in -- I'm trying to understand your
- 4 comment. If prices haven't gone down, in fact they've
- 5 gone up and up -- use your mic, please.
- 6 MR. DURHAM: Sorry. Let me address
- 7 particularly Chinese. It certainly has come down in
- 8 price in the last two quarters on pricing. A fairly
- 9 large decrease in price.
- 10 I think if you have a market where the
- demand is the same, it's steady and from a supply
- 12 standpoint you have material coming in from overseas
- whether it is the subject company's, whether it's
- 14 nonapproved, approved, Chinese, whatever it is, unless
- 15 you say that you have product that's coming in that's
- 16 20 percent of the market and that price is \$500 a ton
- 17 and domestic price is \$1,000 a ton and then you see
- this material coming in from overseas that's 50
- 19 percent of the market, okay, and none of the prices
- 20 change and then it goes to 60 percent of the market
- 21 you're going to see a decrease in price in the market
- 22 because what's going to happen is that from a
- 23 distributor's standpoint -- and that's what I'm just
- 24 as concerned about as I am from a mill standpoint --
- 25 you'll see distributors that will make these lower-

- 1 priced buys and from a cashflow standpoint they won't
- 2 be able to hold the material until the market changes
- or until they can make the kind of margin off of it
- 4 that they're used to making off of it.
- 5 So you'll see them sell that material at
- 6 basically what they've paid for it, which we see this.
- 7 This does happen. It happens fairly often. Sometimes
- 8 they sell it for less than what they paid for it
- 9 because they've got to pay the bank for the money that
- 10 they've borrowed from a cashflow standpoint.
- 11 VICE CHAIRMAN OKUN: Okay. Well, I want to
- make sure I understood the first part of what you're
- 13 saying when you saw prices going down. You see
- 14 Chinese prices going down, not the prices you are
- 15 selling for.
- In other words I'm trying to understand the
- 17 competitiveness and the price pressure you're talking
- 18 about from the Chinese as you see Chinese prices going
- down, but not yet having affected what we see in the
- 20 record even though at least in small diameter the
- 21 Chinese have been in here in big numbers, number one
- in I think at least three of the last four years on
- the data I'm looking at.
- 24 MR. DURHAM: Well, we've seen Chinese prices
- 25 go down in the fourth quarter of last year and in the

- first quarter of this year and that would be -- in the
- 2 fourth quarter of last year meaning that's when they
- 3 would take an order, roll the pipe and ship.
- 4 So that pipe would have hit the USA either
- 5 probably in December of last year, or maybe January or
- 6 February of this year, so it really hasn't hit here
- 7 yet in large numbers. We've also seen prices go down
- 8 not as dramatically as they have from China, but we've
- 9 also seen prices go down a little bit on these
- 10 products from other parts of the world.
- Not to the extent they've gone down from
- 12 China.
- 13 VICE CHAIRMAN OKUN: I think one of the
- 14 Commissioner's had asked about would you see subject
- imports displace nonsubject imports when they re-enter
- 16 the market. Talk to me just in terms -- and let's
- 17 talk about small diameter in China -- of the subject
- 18 countries. You expect the subject imports to displace
- 19 China at those prices, at the prices you see China in
- 20 the market?
- 21 Because I think, Mr. Shoaff, you had said
- that not all of them are as accepted in the market
- 23 right now.
- 24 MR. SHOAFF: Yes. I think my response there
- 25 was that we would see that replace the domestic market

1	more	than	the	nonsubject	countries	that	we're	talking

- about because it would be kind of more of the same. I
- will say, though, that of the subject countries Japan
- 4 and Mexico for instance as we've said are very, very
- 5 well-accepted.
- 6 There's no questions on quality there. They
- 7 would be well-accepted in the marketplace, but the
- 8 displacement would take place at the domestic level
- 9 and it would like I said just be more of the same.
- I mean, as Jim said we're already seeing the
- 11 Chinese imports negatively affect margins I think of
- 12 distribution and we would accept the same thing from
- 13 the subject countries. It would just add more of the
- 14 same.
- 15 MR. SCHAGRIN: Vice Chairman Okun, this is
- 16 Roger Schagrin. If I could just make a point on the
- 17 evidence on the record about the impact of nonsubject
- imports on the industry when nonsubject imports are
- increasing significantly in 2005 and this is just as
- 20 to large diameter.
- 21 As nonsubject imports increased one of the
- impacts you can see from my client, V&M Star, is that
- they haven't increased prices since February of 2005
- and that's largely in response to increased import
- 25 competition in the market. So the nonsubject imports

- 1 have had an impact on domestic industry pricing by
- virtue of their larger volume.
- 3 The second is that in this particular
- 4 product area and maybe more particularly is the large
- 5 diameter where a lot of the product is used for in the
- 6 Gulf of Mexico shallow orders that sell a lot of it,
- 7 1,500 feet and less, are bringing product, oil or gas
- 8 in from the Gulf to refineries on shore or a place
- 9 that can be processed on shore and that is that the
- 10 major oil companies utilizing that, they are going to
- 11 be hesitant to use a nonapproved product for that type
- of application, an underwater pipeline.
- So some of these nonsubject imports are not
- 14 going to have as much of an impact on the domestic
- industry as if you allow the Mexicans and Japanese,
- 16 both of whom are on all of the approved manufacturers
- 17 lists for the major oil companies. They will have an
- 18 immediate impact because there the competition is
- 19 direct between the Mexican and Japanese manufacturers
- and the domestic producers.
- 21 So to a certain extent subject producers!
- 22 impact on the domestic industry is somewhat more
- dramatic than nonsubject because of this issue of
- 24 approved or nonapproved suppliers.
- 25 VICE CHAIRMAN OKUN: Okay. You had

- 1 mentioned the price increases for your client that had
- 2 not had a price increase since February 2005. Are any
- 3 pending, any price announcements made in large
- 4 diameter price that you're aware of?
- 5 MR. SCHAGRIN: I think U.S. Steel had
- 6 commented on that.
- 7 VICE CHAIRMAN OKUN: Okay.
- 8 MR. LELAND: Martin Leland with U.S. Steel.
- 9 We have announced a price increase for effective April
- 10 \$50 a ton on large diameter and small diameter pipe.
- 11 Ten inch and smaller.
- 12 VICE CHAIRMAN OKUN: Same price increase for
- 13 both?
- 14 MR. LELAND: Same price increase for both.
- 15 It has not been accepted yet, so it will be
- 16 interesting to see in this market. We feel like the
- 17 market has good stability to it right now in order
- 18 that I've done this. It's just very interesting that
- 19 everybody seems to be in sync here.
- The end user is doing very, very well, our
- 21 distributors have been doing very well, the mills are
- doing very well, so we think -- but I mean, I could
- take more business for April. Don't misunderstand.
- 24 I'm a salesman. I can take more business, but we've
- 25 got a nice business right now and we think that the

- 1 market will accept the price increase.
- 2 It will totally depend on what our
- 3 competition, both domestic and the imports coming in,
- 4 if they follow or don't follow. So it hasn't been
- finalized yet, but it is out there.
- 6 VICE CHAIRMAN OKUN: Mr. Lindgren?
- 7 MR. LINDGREN: Commissioner Okun, if I may
- 8 add that we have not advertised or announced a price
- 9 increase.
- 10 VICE CHAIRMAN OKUN: Appreciate those
- 11 comments. My red light has come on. Thank you.
- 12 CHAIRMAN KOPLAN: Thank you.
- 13 Commissioner Hillman?
- 14 COMMISSIONER HILLMAN: Thank you. If I
- 15 could follow-up just a little bit on this issue of
- 16 these AMLs, these approved lists. We've seen this in
- 17 a number of cases, we've seen this a number of times
- 18 with this product in specific. I'm not sure we've
- 19 ever really gotten a very good handle on exactly how
- 20 significant they are.
- I mean, what portion of sales are subject to
- these AMLs, whether they're more important in certain
- 23 segments of this industry than others. I mean, is it
- really only the oil and gas people that really care
- 25 about them? Help us, at least help me understand a

- 1 little bit first of all how significant are they from
- either a producer or a distributor standpoint.
- 3 What portion of your sales are subject to
- 4 this requirement that the manufacturer be on one of
- 5 these approved lists?
- 6 MR. BINDER: Larry Binder, Red Man Pipe and
- 7 Supply. We furnish standard and line pipe pressure
- 8 pipe to several end users such as Exxon Mobil, Conoco
- 9 Phillips, Marathon, which most of their work is done
- in the refineries or the chemical plants. Each end
- 11 user has done a study of the mill that they put on
- 12 their AML.
- They approve it, their technical support
- approves that mill and then when they give us a
- request for a product what we do, we go through the
- listed AML for that specific company and then we have
- 17 to furnish pipe within those parameters of that AML.
- 18 They have from maybe as many as 10 or 15 mills on that
- or there may be three or four, but when we buy
- inventory we have to look at our end use.
- 21 When we buy the pipe it has to meet the
- 22 majority of our end users' AML. I would venture to
- 23 say approximately 85 to 90 percent of our business has
- 24 to meet an AML.
- 25 COMMISSIONER HILLMAN: That's very helpful.

- 1 When you say mill is it client specific, or is it just
- any U.S. Steel product would be deemed to meet the
- 3 AML, or you have to know actually which facility of
- 4 U.S. Steel it came out of or, again, foreign product
- 5 as well?
- 6 MR. BINDER: Even it gets to the extent in
- 7 some areas where one mill that may be approved -- just
- 8 say a company and they've got three mills -- but the
- 9 other mill may not be approved.
- 10 COMMISSIONER HILLMAN: Okay. All right. I
- 11 appreciate that.
- 12 MR. DURHAM: I'd like to comment on that,
- 13 please.
- 14 COMMISSIONER HILLMAN: Sure.
- 15 MR. DURHAM: I'm Jim Durham with Dixie Pipe.
- 16 I would say particularly for the Japanese I would
- 17 think that there would not be one AML that U.S. Steel,
- 18 or V&M Star, or Koppel is that the Japanese are not
- on. I don't think there would be one.
- 20 COMMISSIONER HILLMAN: Okay. How about
- 21 Mexico, the Czech Republic, Romania?
- MR. DURHAM: Not so much as you would see
- the Japanese. You would see them on some of the AMLs,
- but not to the extent that you would see the Japanese.
- 25 I think you might see some of the Czech Republic mills

- on more of the major oil and gas companies,
- 2 particularly the oil companies, but not to the extent
- 3 of the Japanese, I do not believe.
- 4 We sell a little bit different customer base
- than what Red Man would sell, and we don't see the
- 6 AMLs being as important. Our customer base is a lot
- 7 to other supply companies. Companies that will carry
- 8 pipe and they'll carry bells, and fittings, and
- 9 phalanges, and gloves, and paint, and so on and so
- 10 forth, but they won't carry much pipe. They'll buy
- 11 their pipe from companies like ourself.
- 12 That's a big part of our market.
- 13 Fabricators are a big part of our market. You'll see
- 14 fabricators from time to time that will say I want you
- to supply pipe that's only on an Exxon or a Dow AML.
- 16 I would tell you from our customer base we see that
- 17 less.
- 18 COMMISSIONER HILLMAN: Less. I mean, we
- 19 heard 85 percent. What would you say your percentage
- would be of customers that want AML product?
- 21 MR. DURHAM: Ours would almost be the
- 22 opposite.
- 23 COMMISSIONER HILLMAN: Okay. Fifteen, 20
- 24 percent?
- 25 MR. DURHAM: That's kind of interesting, but

- 1 that's probably what ours would be.
- 2 COMMISSIONER HILLMAN: Mr. Shoaff, would you
- 3 have a sense from your customer base?
- 4 MR. SHOAFF: I would be more towards his --
- 5 that we're not as heavy into the line pipe market as
- 6 my two colleagues here, but when we do see the project
- 7 bids from the majors it would tend to be a little bit
- 8 more toward the AMLs so I'd say maybe 50 percent.
- 9 COMMISSIONER HILLMAN: Help me understand.
- 10 Is the AML specific to a specific product? In other
- words it's AML from this mill of U.S. Steel for,
- 12 again, one AML for line pipe, one for standard, one
- for pressured, different for OCTG, or if the mill is
- 14 AML is it AML for all of their seamless tubular
- 15 products?
- 16 MR. SHOAFF: It can be both. I mean, it can
- 17 be product specific and it can be mill specific in
- 18 certain cases with different companies. Yes.
- 19 COMMISSIONER HILLMAN: Okay. All right.
- 20 Yes?
- 21 MR. LELAND: Martin Leland with U.S. Steel.
- 22 What we're seeing from our distribution base -- and
- 23 Larry and Red Man are unique in they service a lot of
- 24 refineries, petro chemical business -- you sell to
- 25 Exxon, Exxon's going to probably bow to for the AML.

- 1 Anadarco, Devon Oil and Gas could probably care less.
- We see a lot more business going non-AML.
- 3 It's not a factor when our distributors bring us
- 4 business to quote, it's not you're up against AML
- 5 people. They tell us you're up against any pipe
- 6 anywhere. We see that more and more every day, but we
- 7 have to take into account the imports that are not on
- 8 AML.
- 9 COMMISSIONER HILLMAN: All right. From your
- 10 perspective as a producer do you have a sense of how
- 11 much of your product is sold to customers demanding
- 12 AML product?
- 13 MR. SHOAFF: I would say 30 percent of the
- 14 time they'd be alike.
- 15 COMMISSIONER HILLMAN: Go ahead, Mr. Clark.
- 16 MR. CLARK: Ronny Clark with V&M Star. I
- 17 would concur with that. It would be something in the
- 18 30 percent range for us, too.
- 19 COMMISSIONER HILLMAN: Okay. All right. I
- appreciate those responses.
- 21 MR. RAMSEY: This is Mike Ramsey, again. I
- 22 would also say that Koppel Steel now faces a lower
- 23 percentage of AML situations.
- 24 COMMISSIONER HILLMAN: Lower than 30 or that
- it's just lower than it used to be?

1	MR. RAMSEY: Lower than 30. We rarely see
2	that come up through our distributors. To them it's
3	all pipe.
4	COMMISSIONER HILLMAN: I appreciate those
5	answers. I guess if I can go to one other issue just
6	to make sure I understand it. It's always interesting
7	to have the elected officials come in and testify and
8	ask us to sort of put this human face on this case.
9	I have to say this is one of these ones that
LO	I then go looking at the numbers scratching my head
L1	saying they're feeling all this pain out there and yet
L2	I'm looking at an industry where production is pretty
L3	high or up, and profits are up, and prices are up and
L4	yet then when I look down at that number on production
L5	workers it's way down and productivity per hour is way
L6	up.
L7	What's going on? I just am trying to
L8	understand how we've ended up with, again, I would
L9	argue among the highest productivity per hour of
20	figures we've seen at any time in the data that we've
21	looked at and the lowest levels of employment
22	notwithstanding the reasonably high production levels.
23	MR. BROGLIE: Okay. In regard to the
24	productivity issues we've been working very hard on
25	reduction of workforce. I don't know if you remember

- in the end of 2003 we had a major reduction in the
- 2 workforce as a result of our new contract between the
- 3 hourly folks and the management folks, so that's one
- 4 of the changes we've had in 2003.
- 5 COMMISSIONER HILLMAN: So is it contract
- 6 agreement as opposed to new technology coming on
- 7 that's allowing you to do a lot more with a lot less
- 8 people?
- 9 MR. BROGLIE: Yes. I can't speak for the
- other producers, but we've had a reduction in the
- 11 workforce.
- 12 COMMISSIONER HILLMAN: Okay.
- Go ahead.
- 14 MR. LELAND: Martin Leland with U.S. Steel.
- 15 The thing we look at -- I hear your comments and your
- thoughts, but we feel or I feel very strongly and this
- 17 is such a cyclical business that the last thing that
- 18 we want to do is start adding shifts and adding people
- 19 knowing that two or three months from now we may well
- 20 have to lay those people off.
- 21 So we have to move very slowly before we can
- 22 start bringing in new people to do that sort of thing.
- 23 That may be why our productivity is excellent. We've
- 24 seen this thing crater so fast so many times and to
- 25 bring people in now to do that could be a big mistake

- 1 in my opinion.
- 2 COMMISSIONER HILLMAN: Mr. Lindgren?
- 3 MR. LINDGREN: Commissioner Hillman, if I
- 4 may add that our investments are well, in the short
- time that we've owned V&M Star our investments are
- 6 always focused on increasing productivity and
- 7 increasing the quality of the product that we produce.
- 8 We need to do this we realize to stay competitive, but
- 9 I'm happy to say that our employment levels have not
- 10 decreased.
- 11 At the same time in fact they've increased.
- 12 We have also increased our productivity.
- 13 COMMISSIONER HILLMAN: Again, I realize that
- 14 the actual numbers are confidential, so to counsel if
- there is anything in the record -- because this does
- 16 strike me as one of these unusual cases where we have
- 17 seen a pretty big shift over this POI -- if there's
- anything further that you would want to add besides
- 19 the testimony that we've heard on this issue I'd
- 20 appreciate it.
- MR. HECHT: We will.
- 22 COMMISSIONER HILLMAN: Thank you, Mr. Hecht.
- Thank you, Mr. Chairman.
- 24 CHAIRMAN KOPLAN: Thank you.
- 25 Before I turn to Commissioner Lane, just a

- 1 housekeeping matter. If when each of you finishes a
- 2 response to a question you turn your mic off. I
- 3 understand from the secretary that's why on occasion
- 4 I'll hear a ripple affect on some other mic. So it
- 5 would be helpful if you make sure you click it off
- 6 when you're done answering a question.
- 7 Commissioner Lane?
- 8 COMMISSIONER LANE: Thank you. I have a few
- 9 questions and I'd like to start first with a question
- 10 about inventory. The presence of large inventory in
- the large diameter pipe is hard to reconcile with the
- 12 statements that large diameter pipe are generally made
- to order for specific customers, so why then do we say
- large inventory of large diameter pipe if this is a
- 15 product that is made to order?
- 16 MR. SCHAGRIN: Commissioner Lane, maybe I
- 17 can intercept that because I know there's been some
- 18 change in the table. I don't know that the staff has
- 19 yet changed common in the staff report, but V&M Star
- 20 did correct -- I believe about a week ago had some
- 21 dated changes on inventory that were pretty
- 22 significant.
- So I think the problem there was a data
- 24 problem caused by some mistakes on the original
- 25 response which has now been corrected and which I

- think really removes that issue which you have
- 2 highlighted from --
- 3 COMMISSIONER LANE: So an issue that I saw
- 4 that jumped out at me and I remembered has now been
- 5 corrected?
- 6 MR. SCHAGRIN: I believe so, Commissioner
- 7 Lane.
- 8 COMMISSIONER LANE: Okay. Thank you.
- 9 MR. SCHAGRIN: We can look at the revised
- and we'll talk to staff as well before submitting
- 11 post-hearing briefs and make sure that issue has been
- 12 properly addressed with the correct data.
- 13 COMMISSIONER LANE: Okay. Thank you, Mr.
- 14 Schagrin. If we look at the 2005 data we see a record
- that indicates a current strong demand for the
- 16 product, strong profits and strong prices for the
- 17 subject prices. The law requires that we determine
- 18 whether revocation of the order will cause material
- injury within a reasonably foreseeable time.
- 20 I would like for you all to address based
- 21 upon the record that we have now and the period of
- 22 time of the review what you think a reasonable period
- of time is that we should be looking at for purposes
- of determining whether or not material injury will
- 25 occur if the orders come off.

1	Mr. Schagrin, why don't we start with you.
2	MR. SCHAGRIN: I'd be happy to start,
3	Commissioner Lane. I think usually we look at this
4	segment of this industry would be typical of a steel
5	industry reasonable foreseeable being the next two or
6	three years. I think addressing the issues that you
7	talked about can't just look at the fact that demand
8	has strengthened in the last couple of years without
9	also looking at supply.
10	Here the big problem in this industry
11	because overall demand, it's still a relatively small
12	segment, you're talking about in the few hundred
13	thousand ton range, it can be overwhelmed by excess
14	supply in a very short amount of time. We know that
15	very large volume speaking for large diameter of
16	Japanese and Mexican product can be shifted to this
17	market in a very short period of time.
18	In addition to large volumes of new supplies
19	from new mills in China in particular that oversupply
20	is going to have very adverse impact on prices, it's
21	going to have an adverse impact on domestic production
22	or we would see both lower prices and higher per unit
23	costs having a dramatic impact on profitability and
24	that would all occur over a relatively short, within
25	probably a six month to 12 month period, which would

- 1 be well within a reasonably foreseeable timeframe,
- which by the way the good thing about this review is
- 3 we've already seen this happen in this particular
- 4 industry during another period of strong demand which
- 5 was the period of 1997 and 1999.
- 6 Demand was strong during that time period.
- 7 The problem was an excess of unfairly traded import
- 8 supply. So that's how we would address those issues
- 9 in the reasonably foreseeable timeframe.
- 10 COMMISSIONER LANE: Mr. Hecht?
- 11 MR. HECHT: I would agree with Roger in
- 12 terms of the timeframe that the Commission has
- 13 typically looked at. I would urge you also to look at
- 14 another statutory provision which is analyzing the
- industry in the context of the business cycle.
- 16 You've heard a lot of testimony today and I
- 17 think it is clear in this case that depressed results
- 18 even at a high end of the cycle can be just as
- devastating as the low end of the cycle when you're
- 20 trying to look at earning your cost to capital over
- 21 time.
- I guess the other fact I'd throw in is,
- again, some of the distributor testimony as to just
- 24 how quickly things can change in this market given the
- 25 nature of the distributor relationship.

1	COMMISSIONER LANE: Going back to Mr.
2	Schagrin's answer assuming that the demands stay
3	strong, and assuming that the demand from the oil and
4	gas industry stay strong, and oil and gas prices stay
5	high, then are you saying that the one factor that
6	could affect this industry is an oversupply coming in
7	if these orders are taken off?
8	MR. SCHAGRIN: It's awfully difficult to
9	prognosticate on demand, but before I answer your
LO	question, Commissioner Lane, with the assumption of
L1	continued strong demand for this particular product on
L2	the large diameter side it is so natural gas-
L3	focused and just two months ago the price of natural
L4	gas in this country because it's a published commodity
L5	was nearly \$16.50 an MCF, and you had everybody
L6	talking about massive shortages and the price could go
L7	to \$20 and the sky was going to fall in.
L8	Today it's \$6.80. It has fallen by
L9	virtually \$10 over a 60 day time period. Now, we all
20	know how warm this winter has been. I don't think any
21	of us regret that, but that's what the big impact has
22	been.
23	If that price of natural gas goes down below
24	\$5 we're going to see what all these forecasts about
25	strong markets for oil and gas drilling and for need

for more line pipe product, they're all going to go
out the window. We've seen this before. We've seen
the price of natural gas fall dramatically.
The price of natural gas can act very
independently from the price of oil because in the
United States 85 percent of our drilling is for
natural gas and only 15 percent for oil. So I'm
concerned about just strong demand going forward. I'm
not sure we're going to have continued strong demand.
Assuming that demand does stay strong at the
current levels which historically is a pretty good
period for demand what would be the cause of a
recurrence of injury to the domestic industry would be
the increased supply of subject imports from the
subject countries, in my case Japan and Mexico, if the
orders were revoked.
That's why particularly given that Japan is
a goliath they're probably the second largest
industry in the world after China the fact that we
have to speculate or ask you to make adverse
inferences about what's going to come from Japan
because they haven't answered the questionnaires puts
us all in a little bit of a predicament.
That's why we rely so much on world market

pricing data and we'll address that further in our

25

- 1 post-hearing brief. Japanese are a very export-
- oriented industry. Nothing is going to happen in
- 3 Japan to increase their home market consumption of
- 4 line pipe.
- 5 No matter how much the Japanese economy
- 6 strengthens they don't drill for gas off the coast of
- 7 Japan. They're not going to have increased demand for
- 8 large diameter line pipe in Japan. So they would
- 9 shift their exports from other lower priced markets in
- 10 the world -- the mid-East where they ship, Africa
- 11 where they ship, South America where they ship.
- 12 They will ship to the United States, and
- they will ruin this market and the Mexicans will join
- right in with them to ruin this market.
- 15 COMMISSIONER LANE: Mr. Hecht, did you want
- 16 to --
- 17 MR. HECHT: Just a brief add on. Yes.
- 18 Absolutely is the answer to your question in terms of
- 19 could supply cause injury even in the context of
- 20 strong demand. You've certainly seen that before in
- 21 the flat-rolled industry where 1998 through 2000 was a
- 22 period of record demand and also a period of serious
- 23 injury for the domestic industry.
- 24 COMMISSIONER LANE: Okay. Thank you.
- Mr. Chairman, I'll wait until my next round.

1	CHAIRMAN KOPLAN: Sure. Thank you.
2	COMMISSIONER LANE: I'll turn my microphone
3	off.
4	CHAIRMAN KOPLAN: Thank you, Commissioner.
5	Commissioner Pearson?
6	COMMISSIONER PEARSON: I'll turn my
7	microphone on.
8	CHAIRMAN KOPLAN: I think I'm in trouble.
9	COMMISSIONER PEARSON: I was not here at the
10	time of the original investigation. I was blissfully
11	off doing other things and not paying a whole lot of
12	attention to the International Trade Commission. In
13	looking at this case I spent some time on the tables
14	that go back to 1997. This would be Tables 1-1 and 1-
15	2 of the confidential report.
16	My apologies to those of you who don't have
17	access to that, but I will characterize generally what
18	I'm most interested in at the moment. It has to do
19	with the relationship between subject imports and
20	nonsubject imports.
21	If we look at the small diameter pipe in
22	those early three years we see that imports of subject
23	pipe were larger than the nonsubject pipe over those

three years.

24

25

Then we get 2000, the orders go into affect

Heritage Reporting Corporation
(202) 628-4888

- and we see a really dramatic change in the composition
- of imports where the subject imports take quite a
- large drop and the nonsubject imports take an even
- 4 more remarkable increase such that as we look out over
- 5 the next five years then, 2000 through 2004, we see
- that the total level of imports is somewhat higher
- 7 than it had been earlier, but the increase has all
- 8 apparently been accomplished by the nonsubjects.
- 9 A similar pattern in the large diameter
- 10 pipe, not quite as pronounced as what we see in the
- 11 small pipe. In both large and small pipe there are
- some fluctuations in production by the domestic
- industry, but let me just characterize those
- 14 fluctuations as being relatively modest in comparison
- to the adjustment that we're seeing between subject
- 16 and nonsubject imports.
- 17 So the question finally is this. If these
- 18 orders were to be revoked why wouldn't we assume that
- 19 any increase in subject imports would come at the
- 20 expense of nonsubject imports rather than at the
- 21 expense of the U.S. industry? That would seem to be
- what one would infer from looking at what happened
- 23 when the orders went into affect.
- 24 Mr. Leland?
- 25 MR. LELAND: Martin Leland with U.S. Steel.

- 1 If I understand your question correctly if we would
- 2 sunset these reviews then our borders are open to
- anybody that wants to come in here. We've already
- 4 stated that this market is the best market in the
- 5 world. The subject imports would come in in massive
- 6 quantities.
- 7 The nonsubject imports wouldn't stay out of
- 8 here because they still can do better here than they
- 9 can anywhere else. So the bottom line would be we
- 10 would be forced to do one of two things, either reduce
- 11 capacity, reduce people, shut back our facilities or
- 12 dramatically reduce our price to get on the same level
- in order to maintain a market share.
- 14 Both of those would be unsatisfactory for us
- 15 I think. Maybe some other comments?
- 16 MR. CLARK: Ronny Clark with V&M. In
- 17 addition to what Martin said the nonsubject imports
- 18 will not be on the AMLs as well, so the Mexican and
- Japanese material will come in and directly impact the
- 20 Koppel -- well, U.S. Steel and V&M material.
- 21 COMMISSIONER PEARSON: Mr. Vaughn?
- MR. VAUGHN: Yes. If I could argue a little
- 23 bit about the history. I think what you saw during
- the original investigation was a great deal of
- 25 underselling by the subject imports underselling the

- 1 domestic producers.
- They left the markets. Now, what you're
- 3 hearing from the testimony today is that the
- 4 nonsubject markets are also underselling the domestic
- 5 producers. The question is if the orders are revoked
- 6 and the subject imports come into this market are they
- 7 more likely to undersell the nonsubject importers or
- 8 are they more likely to undersell the domestic
- 9 industry?
- 10 I think the record indicates that they're
- 11 much more likely to undersell the domestic industry.
- 12 I think the testimony you've been hearing today is
- that it's actually quite difficult to undersell
- 14 nonsubject imports, and so the impact is likely to be
- much more greater on the domestic industry than it was
- on the nonsubject imports.
- 17 COMMISSIONER PEARSON: Isn't it correct that
- in our data for this investigation we have included as
- 19 nonsubject imports some quantity of imports that
- 20 actually are subject to other orders that are not
- 21 currently under review, and don't we have to assume
- that those imports are being fairly traded?
- 23 MR. VAUGHN: Right now the only other orders
- that are -- first of all with respect to large
- 25 diameter there are no other orders. These are the

- only orders on large diameter. With respect to small
- diameter you're only talking about three countries:
- 3 Argentina, Brazil and Germany.
- 4 As you've been hearing in the testimony
- today that's not the bulk of the nonsubject imports.
- 6 Those imports are coming in from more countries like
- 7 China, countries like Ukraine, countries like Russia.
- 8 We showed several slides today with large diameter
- 9 imports for example from the Czech Republic, and
- 10 Romania, and Argentina, and Italy.
- 11 None of those countries are under order at
- 12 this time.
- 13 MR. NARKIN: Commissioner Pearson?
- 14 COMMISSIONER PEARSON: Mr. Narkin?
- MR. NARKIN: Yes. I'd just like to add to
- 16 that answer briefly. Actually, I'd like to go back to
- 17 the point you made originally in looking at the
- 18 confidential data where you see the change in subject
- and nonsubject imports from 1999 to 2000.
- 20 I think also if you were to go back and look
- at the change in the industry's operating income in
- the same timeframe, 1999 to 2000, as subject imports
- 23 were receding from the market in terms of the volume
- 24 and they were replaced to a significant extent by the
- 25 nonsubject imports you will nevertheless -- to repeat

- if you compare the industry's operating income in 2000
- 2 after the order started to have an affect to what it
- was in 1999 there's a dramatic difference.
- I would suggest to you that what that shows
- 5 is consistent with the testimony of a lot of witnesses
- 6 here today to the effect that there's a very
- 7 noticeable difference in the price aggressiveness of
- 8 the countries that are under order here as compared to
- 9 certain other players in the market.
- 10 COMMISSIONER PEARSON: Your argument applies
- 11 accurately enough to large diameter pipe, but it
- 12 really falls short when looking at the small diameter
- pipe because there as you will observe the industry's
- 14 earnings ratio was absolutely the same in 2000 as it
- had been in 1999, so we saw no influence at all in
- 16 earnings.
- MR. NARKIN: Well, you have to keep in mind
- 18 that the order did not become effective until the
- 19 middle of 2000.
- 20 COMMISSIONER PEARSON: Yes, but then we look
- 21 at 2001, so that doesn't help your case a lot either.
- 22 MR. NARKIN: Well, becauses, as everybody
- 23 here has testified, there was a very sharp downward
- 24 shift in demand in 2001 and that was the reason for
- 25 that.

- 1 COMMISSIONER PEARSON: Okay, well, perhaps,
- 2 fair enough. Mr. Vaughn?
- 3 MR. VAUGHN: Commissioner Pearson, I wanted
- 4 to make sure that I just understood what you said.
- 5 Are you talking about the operating income numbers
- 6 shown on page I-7 for small-diameter pipe?
- 7 COMMISSIONER PEARSON: Yes.
- 8 MR. VAUGHN: And you are saying that you
- 9 think that the operating income number for 1999 is the
- same as the operating income number for 2000?
- 11 COMMISSIONER PEARSON: The ratio, yes, the
- 12 bottom line.
- MR. VAUGHN: I would respectfully disagree
- 14 with that. I think that if you -- and I mean that we
- can explain this more in our post-hearing, but I think
- 16 that that statement is actually not correct. I will
- 17 be happy to address that more in our post-hearing
- 18 brief.
- 19 COMMISSIONER PEARSON: Well, you will have
- 20 to because my reading of the numbers is: If the ratio
- 21 remains the same, and the actually dollar level of
- 22 earnings went up in 2000 relative to 1999, so, if
- there is an alternate case to be made, by all means
- 24 make it.
- 25 MR. VAUGHN: We will absolutely make that in

- 1 our post-hearing brief.
- 2 COMMISSIONER PEARSON: Okay.
- 3 MR. SCHAGRIN: Commissioner Pearson, just
- 4 one brief comment.
- 5 COMMISSIONER PEARSON: Yes.
- 6 MR. SCHAGRIN: And that is: As to large
- 7 diameter, if you accept the proposition that we are
- 8 putting forth with what I think is extremely well-
- 9 grounded facts, that we are aware that subject imports
- 10 would increase after the sunsaving order; and you are
- 11 trying to decide: Would they substitute for non-
- 12 subject or for domestic?
- I would argue that, except during the Asian
- 14 financial crisis where the Japanese were in such
- 15 distress that they had to say: Gee, you can get
- Japanese steel at Russian prices, I don't think that
- 17 the world situation is such that the Japanese are
- 18 going to come in and say: You can get Japanese
- 19 seamless pipe at Chinese prices.
- 20 So, they are not going to look to substitute
- 21 for non-subject; they are not going to look to get in
- 22 at the bottom of the market. What they want to do is
- 23 come in below the domestic and take the market share
- for the product domestic is going into away from the
- 25 domestic. I think that it is the reasonable scenario.

- 1 As long as they can sell above prices to their other
- 2 export markets and below domestic prices, that is
- 3 their arbitrage opportunity.
- 4 COMMISSIONER PEARSON: Right, but certainly
- 5 --
- 6 MR. SCHAGRIN: And that volume is going to
- 7 come away from the domestic industry, not other non-
- 8 subject imports.
- 9 COMMISSIONER PEARSON: Well, certainly, that
- same dynamic had to apply in 1999 and why for the
- 11 post-hearing perhaps because my light has changed.
- 12 But why this big change between subject
- imports between 1999 and 2000? It is just not clear
- 14 to me on the record and it is not clear based on what
- I think I have heard as answers to my questions.
- Mr. Chairman, my time has expired.
- 17 CHAIRMAN KOPLAN: Thank you. Commissioner
- 18 Okun? I'm sorry, Commissioner Aranoff?
- 19 COMMISSIONER ARANOFF: Thank you, Mr.
- 20 Chairman.
- 21 CHAIRMAN KOPLAN: I'm turned around.
- 22 COMMISSIONER ARANOFF: The second time that
- you have forgotten me in that long a period of time.
- I don't know what that means.
- 25 CHAIRMAN KOPLAN: We will talk about that

1 later.

25

way to say it.

2 COMMISSIONER ARANOFF: I would like to 3 return to the question that Commissioner Hillman was asking about AMLs and just follow-up on one thing. 4 I noticed from the distributors, who are 5 here today, who were testifying about the percentage of your sales to customers that are affected by this 7 8 need for an approved manufacturer, that Red Man seemed to be an outlier in the sense of having a very high 9 percentage of sales subject to these kinds of things, 10 11 and also the one that seemed to be the most heavily into serving the oil and gas industry directly. 12 13 Is that a more general conclusion that I can draw about the market that, when you are directly 14 serving people in the oil and industry, the AMLs are 15 more important? And does it follow from that that 16 those are the customers who are buying the highest 17 18 value, or highest priced products? 19 MR. BINDEK: I think I understand your question. But we deal with a lot of the refineries 20 and they are highly volatile. You have to have the 21 22 right material put in there; and these companies, when 23 they evaluate a mail, they want to make sure that all the bases are covered. I guess that is the easiest 24

1	So what we do when we buy our inventory is
2	we try to buy it according to what they, our customer
3	base, asks for. Now, granted, we do a tremendous
4	amount of business with these end users like the
5	chemical plants, refineries, et cetera. But we have
6	got another market also, which is tied to the oil
7	business, but there is a lot of construction and other
8	areas that we also sell to which they don't use. AMLs
9	is not any part of that. They don't even care as long
10	as it's round and has a hole in it.
11	But when it goes into a critical area, they
12	want the manufacturer that their technical people have
13	approved. So that is why we buy according to what our
14	customers want.
15	COMMISSIONER ARANOFF: Right, I appreciate
16	that answer; and I guess what I am just trying to
17	understand is: The customers who have these demanding
18	applications, and who are more picky about the
19	manufacturers that they will buy from, are these
20	customers buying the quad-stencilled sort of run-of-
21	the-mill product, or are they buying these higher-end
22	line-pipe grades?
23	MR. BINDER: No, they are buying material
24	as to quad-stencilled, but we
25	COMMISSIONER ARANOFF: They are?

1	MR. BINDER: Yes.
2	COMMISSIONER ARANOFF: Okay. So they are
3	buying the same product that some other customers that
4	are not as picky about manufacturers are buying.
5	MR. BINDER: And I might explain something
6	that these AMLs also have. It is not only domestic
7	nails on there, they are foreign nails also.
8	So we are not limited to where we buy, but
9	we do because it is available and we can get it when
10	we want it and the accessibility of it.
11	COMMISSIONER ARANOFF: I appreciate that.
12	And, Mr. Leland, I saw you nod. Do you have
13	something that you wanted to add?
14	MR. LELAND: Not really.
15	COMMISSIONER ARANOFF: Okay.
16	MR. DURHAM: I wonder if I could comment
17	again, please? I would say that once you get away
18	from the majors and you go to the independents, and
19	the independents represent a huge, huge volume, maybe
20	as much if not more than the majors, the AMLs are not
21	very important at all.

22 COMMISSIONER ARANOFF: Okay. And would you
23 agree that, to the extent that AMLs matter to some
24 customers, it is not because they are buying some
25 high-end products, it is just that certain customers

- 1 that they have those requirements?
- 2 MR. DURHAM: Yes.
- 3 COMMISSIONER ARANOFF: Okay. Thanks, I
- 4 really appreciate that clarification.
- 5 Let me turn to a completely different issue,
- 6 which no one has raised yet today, I think which has
- 7 to do with accumulation. One of the interesting
- 8 things about this case, and I think the Commission has
- 9 perhaps in the past looked at this before, is that we
- 10 are looking at an increasingly globalized market where
- 11 we have these multinational players, both Mittal and
- 12 Tenaris, who represent a number of the subject
- producers, also the V & M family with the domestic
- 14 presence.
- 15 How do the relationships for the existence
- of these families, or companies, are they relevant as
- 17 a discretionary factor that we should consider in
- 18 looking at accumulation. And, if so, which way to
- 19 cut, Mr. Vaughn?
- 20 MR. VAUGHN: Yes, I mean, I think first of
- 21 all, one of the things that you look at in five-year
- 22 reviews of this is: Are these countries likely to
- 23 compete in the market under the same conditions of
- 24 competition? And that is a discretionary factor that
- 25 the Commission has used many times in its accumulation

- 1 analysis in five-year reviews.
- Well, what could be more the same conditions
- of competition when the pipe is being sold through the
- 4 same sales office, to be marketed in the same way it
- 5 is being sold, pitched to the same customers. That is
- 6 what the testimony here today is that there is a
- 7 single Tenoris brand, and that Mittal has a single
- 8 sales office.
- 9 So we think that the Commission accumulated
- these countries five years ago; and we would argue
- 11 that today that decision is even stronger. Because
- when you get to that, in their discretionary factor,
- they are going to be competing under the exact same
- 14 conditions of competition because they are the exact
- 15 same companies.
- 16 MR. SCHAGRIN: Commissioner Aranoff, Roger
- 17 Schagrin. I would just point out that when it comes
- 18 to your statutory accumulation factors, which, of
- 19 course, you consider first in sunset reviews, as you
- 20 do in investigations, I think you find the same
- 21 criteria will be met again here as they were in the
- 22 original investigation in terms of fungibility of
- 23 products. They are all here quad-stencilled,
- 24 geographic overlaps, et cetera.
- I think when you do get to your more

- discretionary no discernible impact, which you can
- apply in sunset reviews, I think the common ownership
- 3 by multi-national companies with the same U.S.
- 4 offices, and the same marketing is a discretionary
- 5 factor when you are looking at no discernible adverse
- 6 impact, that you could weigh very heavily to reach a
- 7 conclusion that you shouldn't say that there is no
- 8 discernible adverse impact.
- 9 And once accumulation is met because you
- 10 have got mills operated in a variety of countries by
- 11 the exact same owner and we are going to market these
- 12 products jointly. So I think it is a factor you
- should take into account as you are making decisions
- on no discernible adverse impact.
- 15 COMMISSIONER ARANOFF: Thank you both for
- those answers, that is helpful.
- 17 Let me go back to some of the basic
- 18 questions to help me understand the product that I had
- 19 started off the last round of questions on. One of
- the things that I am not sure that I have a complete
- 21 understanding of is: With respect to small diameter
- 22 versus large diameter, could somebody give me an
- estimate of how much of U. S. production for each of
- those tends to be used in the oil and gas industry
- versus other uses; and is there a correlation between

- 1 the size of the pipe and the distance over which
- 2 material has to be transported?
- 3 MR. LELAND: This is Martin Leland with U.
- 4 S. Steel again. No, the two- to four-inch standard
- 5 and line pipe that we sell, this quad-stencilled, is
- 6 most of it. The preponderance of that pipe goes into
- 7 the Gulf of Mexico distributors.
- I would say that most of that pipe is used
- 9 in the oil and gas industry. Do you agree with that?
- 10 MR. BINDER: I would say that it is hard to
- 11 say exactly where it goes in one application. But,
- 12 generally, your two-inch, well, let's say even on
- there, where's your pipe? Half-inch through an inch-
- 14 and-a-half is used in some type of construction
- 15 applications where high pressure is involved, and I
- 16 wouldn't say that it is so much in the oil and gas
- 17 business. It is more in the type constructions of
- 18 refineries and chemical plants, et cetera.
- 19 Any time that you need high pressure in a
- small diameter, you go to a pressure pipe, two-inch
- 21 and three-inch material. It is hard to say. We sell
- 22 a lot of it and it goes to fabrication. It goes to
- 23 the oil and gas industry. It goes to the construction
- of chemical plants, or what they call a revamp, where
- 25 they go in and work over these refineries. They use a

- lot of that material ln there. To what extent, I
- 2 couldn't give you any numbers.
- 3 And then your four-inch and larger, it
- 4 probably goes, most of it, to the oil and gas
- 5 industry, or a lot of it. Most of these are the gas.
- 6 COMMISSIONER ARANOFF: To transmission?
- 7 MR. BINDER: Transmission.
- 8 COMMISSIONER ARANOFF: Yes.
- 9 MR. BINDER: And the size, I can't answer
- that question. I am not an engineer, so I don't know.
- 11 COMMISSIONER ARANOFF: Okay.
- 12 MR. DURHAM: You also have paper mills. A
- 13 lot of this small pipe is used in paper mills. That
- is not that related, I don't think, to oil and gas.
- 15 Of course, everything has some relation to it, and
- 16 what we see that really goes for the pipe-line
- 17 applications, which start at four-inch and really the
- 18 real popular sizes would be six, eight and ten.
- But, there again, a lot of that is also used
- 20 in paper mills and fabrication and fabrication is not
- 21 all for oil and gas. It is for a lot of other
- 22 applications also.
- 23 COMMISSIONER ARANOFF: Okay. Thank you all
- for those answers. And I see that my time is up.
- 25 CHAIRMAN KOPLAN: Thank you, Commissioner

- 1 Aranoff.
- 2 Mr. Leland and Mr. Clark, Mr. Schagrin
- 3 mentioned that a lot of the demand for large-diameter
- 4 pipe is for pipelines in the Gulf of Mexico I believe.
- 5 Have you seen an increase in demand due to hurricane
- damage, and, if so, how long do you expect that to
- 7 continue?
- 8 MR. LELAND: At this point, we haven't seen
- 9 any significant difference in the Gulf of Mexico. I
- 10 think the best thing that we could forecast, and
- 11 expect right now, would be to get back to kind of
- where we were before all this hit.
- 13 CHAIRMAN KOPLAN: Okay. Yes?
- 14 MR. BINDER: I would like to answer. We --
- 15 CHAIRMAN KOPLAN: Could you just identify
- 16 yourself again?
- 17 MR. BINDER: Larry Binder, Red Man.
- 18 CHAIRMAN KOPLAN: Yes?
- MR. BINDER: We have done a lot of business
- in the Gulf Coast with the oil and gas industry.
- 21 Since these hurricanes have come through and done the
- 22 destruction that they have done in the Gulf, our
- inventory has dropped almost to nothing in the Gulf
- 24 Coast area, due to the fact that we are not seeing a
- 25 request for material at this time.

1	What we are seeing from our outside sales
2	people, they are talking that it is going to be into
3	the third quarter before we start seeing
4	CHAIRMAN KOPLAN: The third quarter of?
5	MR. BINDER: Of this year
6	CHAIRMAN KOPLAN: Okay.
7	MR. BINDER: before we see any type of
8	big inquiries come in, or anything like that. We do a
9	lot of business with just the small hook-ups, or
10	something like that, but nothing big like we have had
11	in the past.
12	CHAIRMAN KOPLAN: Thank you. I appreciate
13	that. Let me stay with small diameter, if I could,
14	with the domestic producers.
15	One of the factors that the Commission takes
16	into account in the review cases, is the possibility
17	that productive capacity may be shifted to the subject
18	product if the orders are revoked.
19	Skadden's pre-hearing brief notes, at page
20	39, that "producers of small-diameter SLPs make other
21	tubular products such as OTCG on the same facilities
22	used to make the subject product." That is a quote.
23	The middle of page 9 concedes that point,
24	but argues that: oil-country tubular goods tend to be
25	even more profitable than the subject merchandise;

- and, thus, there would be no economic incentive to
- 2 shift production to small-diameter CASSLP pipe.
- 3 Please respond, Mr. Vaughn?
- 4 MR. VAUGHN: I am sure that some of the
- 5 industry guys can talk about why sometimes you would
- 6 want to make small-diameter pipe as opposed to OCTG.
- 7 We have had a little testimony on that.
- 8 I would like to just address one legal
- 9 point, which is that: Japan, for example, is under
- order with respect to OCTG in this country. So they
- 11 can't really ship OCTG to the United States right now.
- 12 So, if you were to revoke the order on
- small-diameter SLP, that would be a way that Japanese
- 14 producers could get access to this market. They might
- not be able to ship tubing here, but, instead, they
- 16 could ship the small-diameter SLP.
- 17 In previous cases, for example, in your 2001
- 18 five-year reviews, you had Siderca, who was under
- order with respect to SLP and under order with respect
- 20 to OCTG, you said that if the OCTG order remained in
- 21 effect, that that would give them an incentive to
- 22 shift over to SLP. So I would just make that legal
- 23 point.
- 24 CHAIRMAN KOPLAN: I appreciate that. Thank
- 25 you. Did any of the domestics want to add to that?

1 Mr.	Schagrin,	did	you?
-------	-----------	-----	------

- 2 MR. SCHAGRIN: Just as to large diameter, I
- 3 want to point out that both Japan and Mexico are
- 4 subject to orders on OCTG, which would restrict their
- 5 ability to ship oil country to the U.S. and would
- 6 really open things up if the large-diameter orders
- 7 were revoked.
- 8 CHAIRMAN KOPLAN: Okay.
- 9 MR. CLARK: Mr. Chairman, Ronnie Clark
- 10 again. I know your question was about small diameter.
- 11 But, just for the record: There are standard line-pipe
- 12 products that we currently produce that have higher
- margins than oil country in our mix.
- 14 So, they are as attractive, if not more, to
- our profitability picture than some OCTG sizes.
- 16 CHAIRMAN KOPLAN: Thank you.
- 17 Your microphone.
- 18 MR. LELAND: Martin Leland, I will.
- 19 CHAIRMAN KOPLAN: Go ahead.
- 20 MR. LELAND: Again, U. S. Steel. We like to
- 21 make standard-line pipe; we like to make oil country.
- I would expect any of the people under this order
- 23 would feel the same way, so they would certainly just
- 24 assume that they will bring in one or the other,
- 25 whichever one they can get in here.

1	So it shouldn't make any difference to them
2	either. We like both products and I would assume that
3	our competition does too.
4	CHAIRMAN KOPLAN: Thank you.

Mittal asserts, at page 13, that: "Moreover, 5 the Japanese product mix is heavily tilted to a high-6 value specialty steel seamless tubular products. 7 8 2005, specialty steel products accounted for 63.9 percent of total production, up from 59.1 percent of 9 production in 2002. It would be irrational for the 10 11 Japanese producers to shift production from high-value 12 specialty products to the subject products."

13

14

15

16

17

18

19

23

24

25

They suggest, at page 14, that "between 2004 and 2005, the Japanese producers were allocating limited production resources in favor of even higher-valued products, and did not have available the resources to increase the production and exportation of ordinary steel seamless products such as small-diameter CASSLP pipe."

Can you provide me with information to the contrary? And, if so, what can you tell me now, Mr.

Hecht?

MR. HECHT: We can certainly endeavor to do so. That was a lot of speculation about an industry that did not provide the Commission with data that

- 1 would have allowed you to have better insight into
- 2 that question.
- We did our best, in the brief, to try to
- 4 analyze the data that was recorded to show what they
- 5 had in terms of capacity, and we will certainly
- 6 endeavor to see what is out there publicly otherwise
- 7 to try to get at this sort of enormous gap in the
- 8 record here.
- 9 CHAIRMAN KOPLAN: You appreciate why I am
- 10 asking the question.
- 11 Yes, Mr. Vaughn?
- 12 MR. VAUGHN: Yes. You know, another point
- that I would make there, Chairman Koplan, is: If you
- look at what they are trying to say here, they are
- trying to say: Well, Japan is not making as much of
- 16 this; they are not exporting as much of this as they
- 17 did before.
- 18 The figures that they are talking about in
- 19 both years, 2004 and 2005, are over 800,000 tons, and
- those are the figures that they have in their brief.
- 21 So, when you hear that they are shifting, or when you
- 22 hear that the percentage is changing, even so, their
- own numbers, the numbers they presented show that the
- Japanese producers are making enormous amounts of this
- 25 product.

1	So, whatever shifting may be going on in
2	their marketplace, they still have more than enough
3	production, and more than enough exports, to swamp
4	this market.
5	CHAIRMAN KOPLAN: Thank you.
6	MR. LELAND: I might add a little something
7	to that just from the marketing perspective. If I
8	were sitting in their chair, as an example, if I could
9	market a higher-ended product internationally since I
10	can't come into this lucrative market, and I was going
11	to have be in the international market, I would tend
12	to go for the higher-size simply because I would not
13	necessarily want to get down to price levels where the
14	Chinese are today.
15	If you allowed them to come in this country,
16	all of a sudden that situation could change and they
17	could move product back into the carbon-standard and
18	line-pipe businesses that come in here.
19	CHAIRMAN KOPLAN: All right, thank you.
20	MR. SCHAGRIN: Chairman Koplan, I would just
21	say: Obviously, everyone at the Commission, and all
22	the parties, would have preferred to have the
23	information from the Japanese industry on the record
24	in terms of questionnaire responses versus having to
25	utilize studies, et cetera, about what their product

- 1 mixes are.
- But I would echo what Mr. Vaughn said: Even
- 3 accepting the Mittal statement that only 40 percent of
- 4 Japanese production could focus on commodity-grade
- 5 products be they either in the small-diameter or
- 6 possibly in the large-diameter. It is still -- Japan
- 7 has the second largest industry in the world after
- 8 China. Percentages like 40 percent of that gigantic
- 9 Japanese industry is a huge amount of volume compared
- 10 to the size of the U. S. market.
- 11 CHAIRMAN KOPLAN: Thank you.
- 12 Counsel, the brief filed on behalf of U. S.
- 13 Steel and Koppel Steel, asserts at page 2: "The anti-
- dumping orders led directly, and in short order, to a
- 15 dramatic turn for the better in the industry's
- 16 fortunes. Imports from the Czech Republic, Japan and
- 17 South Africa, essentially, disappeared from the U.S.
- 18 market."
- 19 similarly, you refer to imports from Rumania
- 20 but bracket your characterization. In further
- 21 support, you refer to your operating margins between
- 22 1999 and 2000. I must say that wending my way through
- the brackets in your brief is presenting a real
- challenge for me, which is why I ask you to help me
- out on the post-hearing on that issue.

- But you do state publicly, at page 2, that:
- 2 "The orders also enable the domestic industry to
- 3 weather the decline in demand that subsequently
- 4 occurred and you do note that demand picked up in
- 5 2004."
- The Mittal, at pages 24 and 25 of their pre-
- 7 hearing brief, tells guite a different story, as I am
- 8 sure you know. Much of their argument is bracketed.
- 9 But, in part, they attribute domestic improvement to
- 10 strong, energy-related demand. They conclude that:
- "In some, none of the data comparing events during the
- 12 original POI and subsequent to the orders, indicate
- 13 that the orders provided any significant benefit to
- 14 the domestic industry."
- I see that my red light is on. I would ask
- 16 you to address their arguments in detail for me in
- 17 your post-hearing briefs. Mr. Hecht?
- MR. HECHT: We will do so.
- 19 CHAIRMAN KOPLAN: Thank you. With that, I
- 20 will turn to Vice Chairman Okun.
- 21 VICE CHAIRMAN OKUN: Thank you. Looking back
- 22 at the original investigation, and I am looking at the
- information we have during the period of review and
- then trying to look into the reasonable foreseeable
- 25 futures, as we were asked to do in these sunset

1	reviews,	Ι	wanted	to	turn	to	counsel	just	for	а	moment

- 2 to try to understand part of the theory of your case.
- I am going to start with you, Mr. Schagrin,
- 4 because you had talked about that, and I think
- 5 referenced that had -- we could at this and the reason
- that we perceive a future because we saw similar
- 7 conditions during the original period.
- 8 When I go back and look at the opinion and,
- 9 of course, only three are honest. We don't hold up
- our other colleagues who didn't write it. But, in the
- opinion, we talk about declines in the industry
- 12 performance and this is in both large-diameter and
- 13 small-diameter. We had the same exact language.
- 14 And we note that they are partially
- 15 attributable to the decline in demand. But we find
- that they are also attributable, in significant part,
- 17 to price competition; and particularly in 1999, as the
- 18 domestic injury was forced to lower its prices
- 19 significantly in order to recapture the lost-market
- 20 share originally taken by the lower-priced subject
- 21 imports; that subject imports significantly
- 22 exacerbated the effects of decline and demand on the
- increasingly unprofitable and poorly performing
- 24 industry.
- 25 When I read the language and look through

- the rest of the data there, and again I don't remember
- 2 how the case was argued, but it strikes me, though,
- 3 that that is not the condition of the industry
- 4 currently that I am looking at. So I wanted to make
- 5 sure whether you view it differently I quess?
- First, you, Mr. Schagrin?
- 7 MR. SCHAGRIN: Yes, I also look back and
- 8 while I look at that time period, 1997 and 1999, I
- 9 know that data and it is available on consumption show
- 10 declines in 1999. But, as I remember that time period
- in the wake of the Asian financial crisis and the big
- increase in imports here, a lot of what was really
- going on in 1999, in terms of saying demand was
- 14 declining, is that these distributors, the major
- distributors sitting back here, as they saw prices
- 16 going down, they were trying to trim inventory as fast
- 17 as possible.
- 18 Nineteen ninety-nine was not a really bad
- 19 year compared to 1997 and 1998, in terms of underlying
- 20 demand in the economy for the subject products. A lot
- of that was reinforcement of the declining prices
- 22 caused by the import surge causing distributors to
- decrease their inventory, which then shows up in data
- 24 as declining apparent consumption.
- 25 And I think even whether underlying demands

- 1 stay strong or not for the end uses for both small or
- large diameter line pipe, I think if you get, and
- 3 these distributors can comment on this, if you reopen
- 4 this market to large quantities of dumped products and
- 5 the distributors see that all the price signals are
- for prices to be declining, regardless of underlying
- 7 demand, all of distribution in large diameter may be
- 8 85, 95 percent of the product goes through
- 9 distribution, they are all going to look to
- 10 significantly cut their inventories.
- 11 So, regardless of where real demand is, we
- would have, because of increased import supply at
- 13 lower prices, the inventory reductions would cause the
- market to look like demand was declining, so that is
- 15 the point that I would make.
- 16 VICE CHAIRMAN OKUN: Okay. How about you,
- 17 Mr. Hecht, because you, also, in your testimony today
- 18 and in your brief, make comparisons to hot-rolled as
- 19 being what we should look to as to where demand is
- increasing and industry can still be injured.
- 21 But my question is: Is what we saw in the
- original in this case, did we have that situation, or
- do we have that situation in the reasonably
- 24 foreseeable future?
- 25 MR. HECHT: If your question is: Is the

- 1 market today stronger than the market was in 1999, I
- guess I would say: Yes, I think it is stronger.
- But, again, from our standpoint, it is clear
- 4 that an industry can be injured, even in the context
- of strong demand. You have seen that time and time
- 6 again. Secondly, in a cyclical industry, harm on the
- 7 high side, or in times of good demand, is just as
- 8 damaging as harm at a lower point in the cycle.
- 9 Thirdly, I would agree that in terms of
- 10 basing your decision, in terms of forecasting demand
- in this area, it is notoriously difficult to do. We
- 12 will provide some additional briefing showing that
- there really is a variety of opinion out there in
- 14 terms of where things are going. We certainly hope
- 15 the market stays strong.
- But with the level of supply available and
- 17 the direct head-to-head competition you would have,
- 18 there is no question that this would have a major
- impact if the orders were lifted. There is just that
- 20 much supply out there regardless of the demand.
- 21 VICE CHAIRMAN OKUN: Mr. Vaughn?
- MR. VAUGHN: I agree with what Mr. Hecht
- 23 said. I just want to just supplement. I see a lot of
- 24 similarities here in the type of argument that is
- 25 being make, mainly by the other side. In the original

- investigation, they were saying: Oh, the problem isn't
- the imports. The problem is lack of demand.
- And the Commission, in my opinion, correctly
- 4 rejected that and said: No, you are exacerbating the
- 5 problems caused by demand.
- Now, they are saying --
- 7 VICE CHAIRMAN OKUN: Right. It is on that
- 8 point that I am trying to understand your argument.
- 9 MR. VAUGHN: Yes.
- 10 VICE CHAIRMAN OKUN: Because, again, to me,
- that is different than an opinion where we would have
- said: We have increasing demand. Subject imports are
- 13 -- you are hurting an industry even then. Instead, we
- 14 said: We recognize demand what was an important
- 15 factor.
- MR. VAUGHN: Correct.
- 17 VICE CHAIRMAN OKUN: And it was exacerbated.
- 18 That is why I am focused on this distinction.
- MR. VAUGHN: Absolutely, in both
- 20 investigations, in the original investigations and in
- 21 these reviews, they are trying to get you not to look
- at what they are going to do, but to look at demand.
- In the one case, demand was the whole cause of the
- 24 problem. In these cases, demand is going to insulate
- 25 everybody from every problem.

1	What the Commission did before was to see
2	that even you know that the imports were having a
3	negative effect in a period of downward demand. What
4	we are arguing here is: Is that even if demand stays
5	at current levels, imports will still have a negative
6	effect.
7	VICE CHAIRMAN OKUN: Okay. I just wanted to
8	make sure. I appreciate that and that helps me. But
9	would I raise again the point well, I do want to
10	see your additional briefing on demand forecasts. I
11	saw the forecasts that we have collected in the Staff
12	Report. I would appreciate anything further out
13	there.
14	Again, the reason I asked about the energy
15	information administration is while I would agree, Mr.
16	Schagrin, that if you look at natural gas well-head
17	prices over a very long period of time, and, you know,
18	you have volatility in a higher market, and I think we
19	talked about this in many of these pipe cases, for the
19 20	talked about this in many of these pipe cases, for the end users that you are all talking about, who are in
20	end users that you are all talking about, who are in
20 21	end users that you are all talking about, who are in these gas projects, they usually have a dollar figure
20 21 22	end users that you are all talking about, who are in these gas projects, they usually have a dollar figure in mind. You know gas has to be above a \$4 well head

- where a significant portion of this product goes in
- and the specific energy information the administration
- 3 had, the product that I was looking at was from June
- 4 2005, which talks about 2005 through 2007, the number
- of pipeline products that have been approved, the
- 6 number that are pending, and the forecast.
- 7 So, just to the extent that you have other
- 8 information, I would appreciate seeing that. And just
- 9 addressing, though, the general point made by
- 10 respondents, which is: Again, if we are looking at
- 11 changes from the original period to this, I would
- 12 agree with you on the volatility of oil and gas. But
- my question is: Whether this isn't a volatile market
- on the upper end?
- That is what is more likely to happen on the
- oil side is -- Nigeria and you name the country. If
- 17 something goes wrong and these prices go up, they
- 18 don't go down. They may eventually go down because
- 19 they always do. I heard somebody talk about the
- 20 1980s.
- 21 But, for the reasonably foreseeable future,
- 22 given the structural changes in the oil, supply and
- 23 demand market, I would appreciate you talking about
- 24 what relevance that has for this market?
- 25 MR. HECHT: I want to supplement one point

- 1 to make sure I was addressing your question in terms
- of what I said earlier, too. Now if you are looking
- 3 at the 2001 reviews, I think that there was more of a
- 4 situation where you had these projections of
- 5 dramatically increasing demand similar to what you
- 6 just showed. That, I would say, is more of an
- 7 analogous situation here. Again, as the Commission
- 8 saw the very year, those forecasts were shown to be
- 9 widely inaccurate.
- 10 VICE CHAIRMAN OKUN: Although, again, I mean
- 11 not this industry. But if you are betting on oil, you
- would have done okay with those forecasts. Because
- the blip was down very brief -- you know, it blipped
- down and went way back up.
- So, again, that isn't what drives the long-
- 16 term projects. I am not trying to imply that.
- 17 MR. SCHAGRIN: We will address that in the
- 18 post-hearing brief.
- 19 VICE CHAIRMAN OKUN: Okay.
- 20 MR. SCHAGRIN: Meanwhile, I want to see if
- 21 the EIA has done anything since this just almost
- 22 collapse in gas prices between January and March, and
- I am not aware of them having done anything. But I
- 24 would say anything that was done, before maybe the
- beginning of this year, would just look totally

- 1 different.
- I don't think anybody came anywhere close to
- 3 forecasting that prices could go from \$15 back to
- 4 below \$7 now. They all thought that it might fall a
- 5 little bit and then in the future, it is going to go
- 6 way back up again.
- 7 VICE CHAIRMAN OKUN: Right. I will take a
- 8 look, though, Mr. Schagrin. The point is just that:
- 9 To the extent that a lot of these L & G, and, again, I
- 10 think that the analysts all say this: That the
- investment is at six or above. It is not at fifteen.
- 12 MR. SCHAGRIN: Correct. No, I know.
- 13 VICE CHAIRMAN OKUN: Fifteen brings on the
- 14 really, really awful projects that are sitting out
- 15 there --
- MR. SCHAGRIN: Correct.
- 17 VICE CHAIRMAN OKUN: -- that six brings on.
- 18 So that is --
- MR. SCHAGRIN: That is what we will look at.
- 20 VICE CHAIRMAN OKUN: Yes.
- 21 MR. SCHAGRIN: We are just dangerously close
- 22 to six, and I agree with you: Six is probably the
- number and you say: Gee, we need ten or twelve.
- 24 VICE CHAIRMAN OKUN: Well, no, I think it's
- 25 four, but anyway --

- 1 MR. SCHAGRIN: No, I don't think it's four.
- We'll see.
- 3 VICE CHAIRMAN OKUN: We'll see.
- 4 MR. SCHAGRIN: In the post-hearing brief.
- 5 VICE CHAIRMAN OKUN: Okay. Thank you.
- Thank you, Mr. Chairman.
- 7 CHAIRMAN KOPLAN: Thank you.
- 8 Commissioner Hillman?
- 9 COMMISSIONER HILLMAN: Thank you. I hope
- just a couple of quick questions. But in light of
- 11 this discussion that you just had with Vice Chairman
- 12 Okun, if there is something about this industry and
- this issue of the long-term projects, and the role
- 14 that they play in terms of demand for this product
- that would suggest to you that we should look at
- something different in terms of thinking about what is
- 17 a reasonably foreseeable time frame that all of our
- 18 analysis is supposed to be directed to, I would ask
- 19 you to brief this issue: For this industry, what is
- 20 reasonably foreseeable in light of both the issue of
- 21 the long-term projects on the pipeline side and on the
- 22 other hand, the volatile nature of oil and gas prices?
- 23 All right, thank you.
- Secondly, if I can try to make sure that I
- 25 understand very specifically the argument that is

- 1 being made with respect to potential price effects in
- 2 this market? Because I have to say: if I look at the
- data, and we are seeing this big increase in prices
- 4 and nonetheless, I am supposed to be making a
- 5 determination about whether I think, in the reasonably
- foreseeable future, in the absence of the orders,
- 7 there would be price suppression or price depression
- 8 occurring as a result of imports coming into the
- 9 market.
- I have heard Mr. Durham and everybody else
- 11 talk about what would happen just in terms of supply.
- 12 But if I look at the data that we have got on the
- record, we have seen prices, again, going very high
- 14 over the recent period. We have also seen a very
- 15 significant volume of non-subject imports coming in at
- 16 very low prices, or at least very low average-unit
- 17 values.
- 18 So, you have very low average-unit value
- 19 non-subject imports that are not currently causing
- 20 price suppression or depression. So why would I
- think, in the reasonably foreseeable future, that
- subject imports would, all of a sudden, turn around
- 23 and start causing price suppression or price
- depression if low-priced, non-subject imports are not
- 25 doing it today?

1	MR. LELAND: Well, I guess what I would say
2	is: If you are thinking that it is not happening
3	today, but I can assure you that this thing is getting
4	worse and worse by the day and we do recognize it.
5	Now, we haven't had to go in and specifically do any
6	damage control at this point. But if the imports
7	continue to come in at the present levels of the other
8	gas, we will have to address that.
9	What our hope is: We will maintain what we
LO	are doing and instead of them continuing to come in
L1	lower, perhaps they will bring their prices up. I
L2	mean our intention would be for them to do that. Our
L3	expectation would be if we sunset these reviews,
L4	those parties are going to come in underneath us and
L5	above them. I mean that's a given.
L6	But what is going to happen here is that we
L7	would have to eventually start a downward price
L8	ourselves in order to meet those people. Now, once we
L9	go down to meet, pick one, and they have got to go
20	lower to stay below us, we would are going to meet
21	them, pick one, pretty soon we could force ourselves
22	back down to where the non-approved is today if we are
23	not careful.
24	And that is where we were in 1993, that
25	scenario played out in 1993. We started down after

- these people and we wound having to meet the Czech
- 2 Republic and these other people of the world at some
- 3 \$500 and something dollar a ton number. So we could
- 4 be headed down that slippery slope again if we allow
- 5 these to be sunset and you bring them in. That is the
- 6 direction that we are probably going to be headed
- 7 here.
- 8 COMMISSIONER HILLMAN: Okay. Again, I hear
- 9 that answer. I would ask you, again, and this is
- 10 difficult in the absence of the confidential
- information. But, again, when I am looking for price
- 12 depression or suppression.
- Now, I am at this point, not seeing prices
- being depressed, meaning they are clearly not going
- down. And, on the suppression side, again, I
- 16 typically look to see whether there is some evidence
- of a cost-price squeeze occurring.
- 18 Yes, costs have gone up, but your prices
- 19 have gone up four times what costs have gone up. So,
- 20 it is hard to see a cost-price squeeze again in this
- 21 period. So I am just asking to think about what I
- 22 should decide in terms of the immediate future purely
- on this issue of price suppression or depression.
- Mr. Vaughn?
- 25 MR. VAUGHN: Yes, since I have access to the

- 1 confidential data, I have the sense of what you are
- 2 talking about.
- 3 Let me this say that part of what I think we
- 4 are talking about here is a situation -- you are
- 5 supposed to be looking to conduct a prospective
- 6 analysis for change.
- 7 I think what the testimony here is saying is
- 8 that you are talking about a major change in the
- 9 market happening very quickly, not just that you are
- 10 going to have import numbers, but that the import
- 11 penetration numbers that you are seeing are going to
- 12 change dramatically.
- So, you are talking about the import. You
- 14 know if you look at the amount of volumes that these
- 15 quys ship, say in a year like 1998, and when you start
- 16 talking about a volume of that magnitude coming into
- 17 this market, and you look at what that would do to
- 18 your import penetration numbers, that is a very
- 19 different market from the market that you are talking
- 20 about now.
- 21 So, while I think the testimony here has
- been pretty consistent, that, up to this point, it
- 23 hasn't yet tipped over. But if you start pouring a
- very large supply from any source into this market
- very quickly, that is when it could change.

1	COMMISSIONER HILLMAN: I appreciate that
2	response, and it does go to the one last question that
3	I would ask.
4	You addressed, again, to the extent that you
5	can here but, more specifically, in the post-hearing
6	brief and that is this issue of product shifting.
7	Because, in response to Commissioner Koplan's
8	questions and in general in your brief, you are
9	arguing that there is this significant potential for
10	product shifting. And, obviously, in all of our
11	previous tubular cases, whether they are seamless or
12	welded, whether they are OCTG, et cetera, the
13	Commission has to some degree addressed this issue of
14	product shifting.
15	And we now have an opinion from the CIT in
16	the Siderca opinion on this product that puts down
17	some fairly significant markers in terms of what the
18	Commission must show in order to satisfy at least
19	Judge Pogue on this issue. You know, it is not enough
20	to just say: Yes, you potentially, possibly, you
21	physically are able to shift between the production of
22	OCTG versus line, versus standard, versus pressure, et
23	cetera. But where is, very specifically, the
24	potential of a rational economic option to do that?
25	So, if there is anything further that you
	Heritage Reporting Corporation

- think we should have on the record, that you can tell
- 2 us about the foreign producers in the subject
- 3 countries and their -- again, whether this an
- 4 economically rational decision, as well as a
- 5 practically possible decision, to shift between any of
- 6 the various products that they would be making in the
- 7 mill on the same facilities, why would they shift it
- 8 into this product?
- 9 Again, I am sure you are very familiar with
- 10 the Court opinion. So, if there is anything that you
- 11 would want to put on the record to insure that, to the
- 12 extent that we are making a product-shifting argument,
- that we have what we would need to satisfy the CIT's
- 14 opinion in Soderka.
- MR. HECHT: Just to say one thing on that
- quickly, and as you can imagine, we are severely
- 17 hampered with the non-responding parties, because that
- 18 information would be very relevant to that analysis.
- 19 But we will try to do that with the data we have for
- the responding parties.
- 21 COMMISSIONER HILLMAN: I appreciate that;
- 22 Mr. Schagrin?
- MR. SCHAGRIN: Commissioner, I'd make two
- 24 points. First, in Judge Pogue decision, in that case,
- 25 you had adequate questionnaire responses, so Judge

- 1 Pogue was talking about your interpretation of the
- 2 information and questionnaire responses.
- This case is totally different, because here
- 4 we don't have questionnaire responses; and I would
- 5 posit that would make it, on appeal, a very different
- 6 kind of record before Judge Poque, where the
- 7 Respondents didn't even provide data about their
- 8 product shifting, and you have to make reasonable
- 9 assumption.
- 10 Secondly, with your earlier question, you
- 11 know, if this were an investigation, we wouldn't be
- here. We wouldn't be here in terms of arguing injury
- or even threat of injury. I clearly recognize that.
- When you're looking at a reasonably
- foreseeable timeframe, in this case, where you've got
- 16 to decide -- and I'll just use large diameter -- if
- 17 the record demonstrates that you would have a return
- 18 of large volumes of subject imports at the rates they
- were at before 70,000 or 80,000 tons annually, and
- with the already well-supplied market place, which
- 21 everyone, the distributors and domestic producers have
- 22 talked about -- notice, you haven't had any discussion
- 23 about allocations or any shortages in the market --
- there's been none of this in this marketplace. Sc
- 25 this is all additional supply.

1	If you believe this record demonstrates that
2	that additional volume is going to come in, I think
3	with the information from the prior investigation in
4	this record, it's inescapable that within a reasonable
5	foreseeable timeframe, you would have serious price
6	depression, given that this is a commodity product,
7	that the new subject imports are all on the approved
8	manufacturer's list. So there's direct competition.
9	It's inescapable that within a reasonably foreseeable
10	time, you have significant price depression.
11	That's why we're here. We're not here
12	arguing that the present condition for the industry is
13	better, even to be quite honest and brutally honest
14	which I can be sometimes before this Commission but
15	that they're particularly very vulnerable right now.
16	But this record is such that the subject
17	imports are going to come back in such significant
18	quantities and under-selling the market, that we will
19	have significant price depression in a reasonably
20	foreseeable time. I think that's what this record
21	that we have demonstrates; and to me, that's the
22	domestic industry's argument here, and one I believe
23	is very well founded.
24	COMMISSIONER HILLMAN: All right, I
25	appreciate those responses, thank you.

1	CHAIRMAN KOPLAN: Commissioner Lane?
2	COMMISSIONER LANE: This is a question
3	probably for Mr. Schagrin, Mr. Hecht, or perhaps Mr.
4	Vaughn. You all have urged us to take adverse
5	inferences in this case. As I recall, maybe
6	incorrectly, we have been reluctant to do that in the
7	past, and maybe we've never done it. I can't really
8	remember.
9	What about this case is different, that you
10	would urge us to do something that we have been
11	reluctant to do in the past?
12	MR. HECHT: Well, I guess there's a couple
13	of things. First, certainly, you do have authority to
14	use adverse inferences. You have used them in cases
15	in the past. But I would agree with the
16	characterization that it has been something you've
17	been reluctant to do.
18	In our view, that is a policy that we think
19	should be changed, particularly in a case like this,
20	where you're not, again, talking about a party trying
21	to cooperate, maybe failing to apply a few things on
22	there, maybe where you're dealing with third party
23	importers or a widely fragmented industry.
24	You're dealing with one of the biggest
25	industries in the world, proven to have caused

- 1 material injury previously. They are a well financed,
- 2 sophisticated industry, in a position to provide this
- data with no difficulty at all, that just decided not
- 4 to do it.
- From our standpoint, we can't be in a
- 6 situation where the foreign Respondents can take a
- 7 look at the public data, take a look at their own
- 8 data, and decide which one is better, and make a
- 9 decision based on that, in terms of whether they're
- 10 going to provide information to the Commission.
- In effect, if that's the rule, you're almost
- 12 applying an adverse inference against the domestic
- 13 parties. Because any rational Respondent is going to
- 14 always chose to cooperate or not cooperate, based on
- which data is more favorable to it.
- 16 So we think that's what the law was meant to
- 17 address. We think this is an absolute "poster child"
- 18 case for it, given the circumstances I've described,
- and it's something that we really hope -- and I'm sure
- you guys are taking a look at it, because it's a
- 21 pretty gaping hole in the record here and in some
- 22 recent cases, as well. I don't know if that fully
- answers your question.
- 24 COMMISSIONER LANE: Thank you.
- 25 MR. SCHAGRIN: Commissioner Lane, first, I

- 1 completely agree with the comments of Mr. Hecht. I
- 2 would say you have taken some adverse inferences in
- 3 the past. It's a question of degree. I mean, in hot
- 4 rolled from Brazil, Japan, and Russia, in particular,
- 5 the Commission did fill in gaps from the lack of
- 6 participation of the Japanese and Brazilians in that
- 7 case, by making certain assumptions.
- 8 You didn't characterize them as being very
- 9 adverse in the way you used other publicly available
- 10 information. But without characterizing it as
- 11 adverse, I think there was some adversity there and,
- obviously, we were pleased with the results.
- I think here, there's almost a second layer,
- for me personally, in this particular case. Not only
- 15 do we have some parties not filing responses. We even
- 16 have in large diameter line pipe parties who became
- 17 parties, through various distinguished counsel, and
- 18 filed for administrative protective orders. I believe
- 19 when you enter an appearance here, you say, we
- 20 represent foreign producers, and we intend to
- 21 participate through briefings and hearings in these
- 22 proceedings.
- In this case, the Tenaris companies, or the
- 24 counsel representing the Tenaris companies, TAMSA and
- 25 NKK, who said that they would participate in these

- 1 proceedings, have decided not to file briefs or
- 2 participate in this hearing. So they're not available
- 3 to even answer questions of this Commission.
- 4 Obviously, that's a litigation strategy. The nice
- 5 thing about this great country we live in is that not
- only do we have free speech, we do not command speech,
- 7 either.
- But I find it very, very troubling. I mean,
- 9 I would have been much more pleased, and I think the
- 10 Commission would have been more pleased, even if they
- were not to bring in executives, to have counsel
- 12 participate. I think the Commission should be
- troubled by both non-filing of questionnaire
- 14 responses, but also by counsel deciding, for
- litigation strategy reasons, that they don't want to
- 16 even come and participate in Commission proceedings as
- 17 a practitioner. It's very deeply disturbing to me.
- 18 COMMISSIONER LANE: Mr. Vaughn?
- 19 MR. VAUGHN: I'd just like to give one
- 20 practical example of how this is affecting these
- 21 investigations. We had a question, earlier today,
- about relative prices here versus other markets.
- We're going to do the best we can in the post-hearing
- 24 to address that question.
- But your staff, properly in the

- 1 questionnaire for foreign producers, asked about AUV
- 2 data. You know, they asked about value data in other
- 3 markets. If you had a complete record, you could look
- 4 and see what sort of prices these guys are getting in
- 5 other markets now, and compare that to what is going
- on in the U.S. But they chose not to respond.
- 7 So instead of that now, you know, we're
- 8 going to do what we can to cooperate. I'm sure the
- 9 staff is doing what they can to cooperate. But it
- 10 creates a major hole in the record, and that's just
- 11 true on a number of issues. That's just one example
- 12 that comes to mind.
- 13 COMMISSIONER LANE: Dr. Kaplan?
- 14 MR. KAPLAN: I mean, from an economic
- analysis point of view, and from your analysis of not
- the legal but the economic factors surrounding the
- 17 case, in a sunset review, there's really two sides to
- 18 it. It is, what shape is the industry in to be
- injured; is there a vulnerability for a variety for a
- 20 variety of reasons? The other side is, how are these
- 21 guys abroad going to behave in the future? We know
- 22 how they behaved in the past. The answer is, poorly,
- or there wouldn't be an order on them.
- Now you have a situation where it's a purely
- 25 forward-looking exercise on how they behave. We know

- 1 they behaved poorly in the past, and they refuse to
- either give information or say how they'll behave in
- 3 the future.
- 4 You know, as I said, as a non-lawyer, this
- 5 whole thing is quite perplexing to me. Well, they did
- 6 that before. They aren't showing up now. We have
- 7 some information we're providing you about how we
- 8 think they're going to behave.
- 9 It, in some ways, seems almost a foregone
- 10 conclusion that they would be here if they had
- 11 something better to say about themselves than I have
- to say about them, and they don't. The best they
- 13 could rely on is, you know, a very intensive
- 14 professional search of what is going on in their
- 15 country, by another country that might be cumulated
- 16 with them, to try to cover them in terms of what
- 17 they're going to say.
- 18 As I say, that's the reason I'm an
- 19 economist, not a lawyer. But I'm kind of incredulous.
- 20 I think if you don't show up, and you did stuff bad
- 21 before, and we provide information that they will do
- 22 stuff bad again, and they have the economic motivation
- to, how do you reach a conclusion?
- 24 COMMISSIONER LANE: I think I got the answer
- 25 to my question.

- 1 MR. KAPLAN: That's from an economic point
- of view, though, and not a legal one.
- 3 COMMISSIONER LANE: Thank you; Mr. Chairman,
- 4 I don't have any more questions.
- 5 CHAIRMAN KOPLAN: Okay, thank you,
- 6 Commissioner; Commissioner Pearson?
- 7 COMMISSIONER PEARSON: Thank you, Mr.
- 8 Chairman, and to Dr. Kaplan's point, I'm an economist,
- 9 rather than an attorney, in order to provide some
- 10 comic relief to the Commission.
- To Mr. Vaughn, earlier, we spoke about
- earnings numbers in the timeframe of 1999 and 2000,
- and at that time, you had a different understanding
- than I did of what those numbers were saying.
- In the 1999/2000 timeframe, I did not wear
- 16 reading glasses. Now I sometimes do and sometimes
- 17 don't. It's kind of an internal battle. After some
- help from my staff and from the Chairman, I realized
- 19 that my interpretation of the markings around some of
- 20 the earnings numbers was incorrect, and I wanted to
- 21 state on the record that my comments regarding
- 22 earnings earlier were not correct. I wanted to advise
- that there's no need for you to brief that issue in
- the post-hearing.
- 25 Having said that, the earlier comments that

1 I had made regarding the composition of	imports
---	---------

- between subject and non-subject and that shift, those
- 3 comments are good and they stand.
- 4 Probably for purposes of post-hearing,
- 5 unless someone has something they really want to say
- 6 now, I'd like your interpretation of why it isn't a
- 7 reasonable thing to look at this record and see it as
- 8 one in which the domestic industry serves a sizable
- 9 share of the U.S. market, because it's very good at
- doing that; and there are imports in the market. But
- what this record shows is that the most interesting
- 12 shift, when the orders went into effect, was what
- happened among the various importers, subject and non-
- 14 subject, rather than what was happening between
- imports on the domestic industry.
- So in that context, why wouldn't we expect a
- 17 lifting of the orders to result with still the
- domestic industry serving a sizable share of the
- 19 market, and perhaps meaningful changes in terms of the
- 20 composition of imports? I see that Dr. Kaplan wants
- 21 to say something about that.
- 22 MR. KAPLAN: I just would ask you to look at
- what happened to prices, and to look very closely at
- 24 the two years you indicated that we should compare and
- the logic that you brought to that comparison for

- finding no effect; now, with the numbers being
- 2 clarified, and knowing what's happening with prices,
- 3 the consequences of that logic on what the future
- 4 effect would be.
- 5 It's all kind of cryptic, because it was
- 6 confidential information. But I just want to point
- 7 out that if the logic still holds, the conclusions
- 8 might differ, now that you've seen that the numbers
- 9 have changed. It's very cryptic.
- 10 COMMISSIONER PEARSON: Okay, Mr. Leland?
- 11 MR. LELAND: Yes, sir, Martin Leland with
- 12 U.S. Steel -- I would say that if they came in, their
- objective would be, since these mills are AML
- 14 approved, they can switch with U.S. Steel. Their job,
- they would very smartly come in, underneath us, after
- 16 our business. I would expect they would not try to
- 17 come in here, after the Chinese or the lower end, to
- 18 sell product and have those kind of numbers. I would
- 19 expect them to come in slightly underneath us, or
- 20 enough underneath us to get business and take our
- 21 market.
- The way they would do that, they would go
- 23 after our distribution to sell it for them. They
- 24 would give our distribution incentives to buy from
- 25 them at lower prices, higher than the Chinese but

- lower than us. At the end of the day, our
- distributors would be forced to, or would, give them
- 3 purchase orders that would be coming to U.S. Steel.
- 4 MR. SCHAGRIN: Just to reinforce what Mr.
- 5 Leland said, to the extend to the domestic industry
- 6 could hold onto what already is not a huge share of
- 7 the market, because imports do take a significant
- 8 share of these markets, they would have to do so at
- 9 the expense of price.
- 10 So to the extent that the domestic industry
- is able to hold share against a new group of subject
- imports, as well as non-subject imports, it clearly
- would be at the expense of price; and, of course, the
- 14 expense of price would be at the expense of
- 15 profitability.
- 16 COMMISSIONER PEARSON: Okay, well, let me
- 17 shift gears and move to what I hope is my final
- 18 question. Earlier, it's been stated that the fact
- 19 that the global industry is more consolidated among
- 20 multi-nationals creates a greater threat from
- 21 increased import penetration, if the orders are
- 22 lifted. I'm not quoting anybody. I'm just
- characterizing what has been said.
- 24 But why should we assume that? You know,
- 25 doesn't consolidation, both in the domestic and global

- industry, likely lead to more careful marketing and,
- thus, greater discipline on pricing; and why should we
- 3 see more risk from a multi-national that has
- 4 production in several countries?
- 5 One would think they would have an incentive
- 6 not to drive down the price in the U.S. market,
- 7 because they might want to serve it from, you know,
- 8 different plants at different times. What good does
- 9 it do them to have a low price in the U.S. market? Is
- 10 there any comment on that?
- 11 MR. LELAND: Martin Leland, again, with U.S.
- 12 Steel -- I think the way I look at this, you get the
- 13 feeling some time, you know, U.S. Steel is big in the
- 14 steel industry here in this country. We need to keep
- in mind that when we talk of Mittal, if they do indeed
- 16 get Arcelor, we're talking about a company that will
- 17 be six times the size of U.S. Steel. You're talking
- about a Tenaris, which is absolutely the most
- 19 aggressive and the people that will most aggressively
- 20 come after this market. They have pipe capability
- 21 three times the size of U.S. Steel.
- 22 So you're looking at two giants that could
- come in here, and I don't think they would come here
- just to take the S&L market or even take the small OD
- 25 or the large OD. I think that the game plan would be

- 1 to come in here and disrupt the market to such a
- degree that their ultimate goal would be to shut us
- down. Tenaris, especially being as big as they are,
- 4 has historically operated in that manner, outside the
- 5 United States.
- 6 COMMISSIONER PEARSON: But isn't it also
- 7 reasonable to imagine that the management of those
- 8 multi-national companies is relatively sophisticated -
- 9 perhaps more sophisticated than the management of
- 10 the individual firms had been, before they were
- 11 grouped together? Are we to assume that sophisticated
- 12 management would take action that they could be
- reasonably certain would cause themselves to be
- 14 subject to a new anti-dumping order and, thus, be
- 15 excluded from this market; Mr. Vaughn?
- 16 MR. VAUGHN: Well, Mr. Leland knows more
- 17 about Tenaris. But I'll just make a legal point,
- 18 which is that, you know, dumping is often a very
- 19 rational thing to do. I mean, you know, once you
- 20 start making steel or once you start making a product,
- 21 the marginal costs of the additional production are
- 22 not necessarily all that expensive. If you can dump
- that at a lower price in another market, then that
- 24 makes sense. That's what you should be doing; and
- 25 particularly, if you have some of the goals that Mr.

- 1 Leland talks about, about really gaining huge market
- 2 share in this country. That makes even more sense to
- 3 do it.
- 4 So I think the fact that you're a large,
- 5 rational company, to me, that argues that you're going
- to be very aggressive in all markets.
- 7 COMMISSIONER PEARSON: But doesn't it depend
- a lot on whether the management has a short-term
- 9 timeframe or a long-term timeframe? Because I agree
- 10 with your point, that in the short-term, such a
- 11 company could put a lot of product into the United
- 12 States at low prices; just get it dumped to get it
- 13 there. But wouldn't they almost have to be ignoring
- the very real probability that this industry would
- bring another dumping case, and that they would get
- 16 shut out? Do they want to get shut out for a five
- 17 year period or longer of the world's largest market
- 18 for this pipe?
- MR. VAUGHN: Well, remember that during the
- 20 original investigations, you had some huge companies
- 21 that weren't even covered by those investigations. I
- mean, Sumitomo, for example, they're an enormous
- 23 company. Apparently, they felt like it was worth
- 24 taking that chance.
- 25 You know, if you look at a lot of the other

- dumping cases or other steel cases that the Commission
- 2 has dealt with in the past, a lot of times, you've had
- 3 large multi-national corporations on the other side.
- 4 They've looked at the numbers, and they decided to
- 5 take that risk.
- 6 That's the history of this industry, and
- 7 it's a history that goes back a very, very long way.
- 8 I think the Commission has to assume that that's the
- 9 way these companies have behaved in the past, and
- that's the way they are likely to behave in the
- 11 future.
- 12 COMMISSIONER PEARSON: Are there any final
- 13 comments before my time expires?
- MR. SHOAFF: John Shoaff for Sooner Pipe --
- 15 I would go along with Mr. Vaughn and agree with that.
- In the case of Tenaris, we've seen
- 17 consistency over the past few years of, what did you
- 18 call it -- you made the comment that management, you
- 19 would like to think they'd be sophisticated. But
- they've been very consistent in being what we look at
- 21 as irresponsible in the marketplace with regard to
- 22 pricing, and that's over the entire world.
- They've been very tenacious. They're very
- 24 concentrated on the market share. Basically, their
- 25 philosophy is, we don't want to lose an order,

- 1 especially in our back yard; but we don't want to lose
- an order, period. That's been very consistent with
- 3 regard to Tenaris along the way.
- I would just make one comment. From a
- 5 distribution standpoint, you know, we heard our
- 6 opposition in the opening statements talk about the
- 7 profits of our producers, being compared to Microsoft.
- 8 Again, we're looking at a couple year period. We've
- 9 had it pretty nice here. Up until that time, there's
- 10 been some rough times.
- But I think, as distribution goes, we're
- really up here almost on the defensive nature. Sure,
- we enjoy the profitability of the last year and-a-half
- or two years, an we want to continue that. But we're
- more concerned about losing money, going forward, with
- 16 unfairly traded imports coming in here than we are
- about losing our profits, quite honestly, because
- we've seen this thing turn on a dime. We've heard
- 19 comments in here also about, well, for the foreseeable
- 20 future, it looks really good. Well, I think in
- 21 Martin's opening comments, he made the statement that
- things aren't always what they seem.
- So there's a whole lot of history sitting
- 24 here in these tables. All I can say here is, we've
- 25 seen this thing. It's a very, very volatile business,

- 1 as you can see by virtue of Mr. Schagrin talked about
- 2 gas pricing going from \$15 or \$16 now to \$7. We've
- 3 had warm winter. That's something we can't control.
- 4 You had the storms in the Gulf. That's something we
- 5 can't control.
- 6 So those are the risks that Mr. Broglie
- 7 talked about in his opening statement that we deal
- 8 with on an every day basis. But the one thing we
- 9 think we do have some say-so or some control in is why
- 10 we're here today, and that's these unfairly traded
- imports. That's why we're here today, and those are
- 12 the risks that we see every day.
- 13 COMMISSIONER PEARSON: Okay, thank you, Mr.
- 14 Shoaff. Mr. Chairman, my time has expired.
- 15 CHAIRMAN KOPLAN: Thank you; Commissioner
- 16 Aranoff?
- 17 COMMISSIONER ARANOFF: Mr. Chairman, I have
- 18 a question on pricing. In some of the steel sunset
- 19 cases that we've seen recently, we've heard of a
- 20 practice that mills sometimes use if they see a
- 21 shipment of some particular size of low-priced imports
- 22 kind of on a boat, heading toward the market, they
- 23 will introduce like a foreign fighter pricing program,
- you know, around a particular port or area where that
- 25 product may come in.

1	Is that something that producers do in this
2	industry, or is there a reason about the way the
3	product is sold or distributed that makes that
4	ineffective?
5	MR. LELAND: Mark Leland, U.S. Steel we
6	have done that in the past. We've had foreign fighter
7	programs years ago. We found out, again, and after
8	doing this for 40 years, we finally figured out that
9	you just can't chase them down. Today, that would not
10	be an option for U.S. Steel. We see no reason. Once
11	you start that, you never recoup the price levels that
12	you have to go to. Because as soon as you go to that
13	foreign fighter number, if I do it for Mr. Schoaff, I
14	have to do it for Mr. Binder, I have to do it for Mr.
15	Durham; and pretty soon, I'm doing it for everybody,
16	and that becomes your market price.
17	So we agree, what you've heard has happened
18	in the past. It happened years ago. We haven't done
19	it in some time, and I would say we have no interest
20	in doing that today.
21	COMMISSIONER ARANOFF: I take your answer,
22	would it matter to you I mean, you've mentioned
23	that the Chinese prices are particularly low, and so
24	maybe you wouldn't try and fight non-subject imports

25

that way.

1	You've also suggested to us that if subject
2	imports were to re-enter the market, they might come
3	in a little higher up. Would it make that strategy
4	more worth your while if you feel like these are
5	large, international companies which want to take your
6	market share away in kind of a predatory way?
7	MR. LELAND: Well, again, I just go back to
8	before. If we let them get to that point, eventually
9	we will all wind up with the lowest denominator, which
10	will be the lower imports. Then we will be back where
11	we were at this \$500 and \$600 ton pipe. It really is
12	a slippery slope, and it takes everybody in this room
13	with it. I hope that answers the question.
14	COMMISSIONER ARANOFF: It does, thanks. Was
15	there another comment over there, Mr. Clark?
16	MR. CLARK: Yes, a quick comment Ronny
17	Clark with R&M we did the same thing, three or four
18	years ago, to try to maintain some market share with a
19	duo-grade product that was less than the quad-grade,
20	obviously, to compete with unapproved. But all it did
21	was, like Martin said, it deteriorated everything we
22	had in our high-end product, and we've eliminated that
23	from our portfolio.
24	MR. SCHAGRIN: Can I just clarify,
25	Commissioner Aranoff? Because I don't want you to

- 1 mis-interpret. I can see somebody taking an opposing
- 2 counsel, if they participated, taking a quote from the
- 3 record and saying, oh, Mr. Leland said he wouldn't
- 4 drop his price to compete.
- I think, just to clarify, that what he was
- 6 saying is, he wouldn't try isolated foreign fighter
- 7 prices, which is your question. That doesn't mean he
- 8 wouldn't drop all of his prices to compete with
- 9 subject imports, as he came back. He just wouldn't
- 10 drop them individually in a port or to a distributor.
- 11 He and the rest of the domestic industry would likely
- have to drop their prices across the board.
- 13 I think the nature of this industry, you're
- 14 really talking about a dozen to maybe two dozen
- 15 distributors who handle the whole market. So unlike
- maybe flat-rolled steel, where there's thousands of
- 17 service centers, in a market as tiny as a couple of
- 18 dozen distributors, the ability to offer one small
- 19 price and not have everybody know about, I don't think
- 20 is possible, in terms of market information. So it's
- 21 likely the prices either fall for all or stay for all.
- 22 COMMISSIONER ARANOFF: Okay, I appreciate
- all of those answers, and I want to thank the panel
- for being here with us this morning and part of this
- 25 afternoon. Mr. Chairman, I have no further questions.

1	CHAIRMAN KOPLAN: Thank you, Commissioner; I
2	have a bit left. Counsel, first, the distributors
3	here today testified that if prices were to fall, it
4	would lower the value of their inventories. How does
5	the volume of inventory held compare with production
6	in these industries?
7	I wonder if you can provide data on the
8	inventory levels held by distributors on a monthly or
9	quarterly basis, for purposes of the post-hearing; and
10	if so, if it's possible to provide that separately,
11	breaking out large and small diameter pipe; Mr. Hecht?
12	MR. HECHT: We will endeavor to do that, if
13	we can.
14	CHAIRMAN KOPLAN: Okay, Mr. Schagrin?
15	MR. SCHAGRIN: I would just add, Mr.
16	Chairman, that while we were working on our pre-
17	hearing briefs, as we do in many cases, we checked the
18	MSCI, Metal Service Center Institute, to see what data
19	they had on inventories. We checked even Preston Pipe
20	and it seems and I don't want to get your
21	expectations up, because ours were already dashed,
22	just working on our pre-hearing brief that for
23	seamless line pipe, there aren't sources of normally
24	reported inventory data.
25	Now maybe we could talk to a few of these

- 1 larger distributors who are here for providing
- 2 separate data for the post-hearing. But I think --
- and I'll talk to Mr. Hecht about that later -- I don't
- 4 think we're going to find a source that covers the
- 5 whole industry as we would for, say, flat-rolled with
- 6 MSCI. So I just wanted to give you that caveat. Of
- 7 course, we'll do everything we can, Mr. Chairman, for
- 8 our post-hearing brief.
- 9 CHAIRMAN KOPLAN: I appreciate that.
- 10 Whatever you can provide would be helpful, thank you.
- 11 Mittal argues at page 16 of their brief that
- if the figures reported to the Commission regarding
- the small diameter CASSLP pipe capacity utilization
- 14 rate, and the rate is bracketed, for January through
- 15 September 2005 were, and I quote, "anywhere near
- 16 accurate as an indicator of the domestic industry's
- true production capability, it would render impossible
- 18 the combination of declining shipments and explosively
- increasing prices observed during 2005."
- 20 Although they, and again I'm quoting, "may
- 21 accurately reflect the capability to process billets
- and tube rounds into pipes and tubes, they do not
- 23 appear to reflect the real world availability of these
- 24 semi-finished shapes themselves. In short,
- 25 Petitioners have clear capacity constraints, which are

- 1 not reflected in the data submitted in the
- 2 questionnaires."
- 3 Are there shortages in the supply of billets
- 4 and tube rounds that constrain your ability to produce
- 5 small diameter CASSLP? If so, for the post-hearing,
- 6 will you re-calculate your capacity, taking such
- 7 constraints into account? If not, how do you explain
- 8 the decline in shipments between interim 2004 and
- 9 interim 2005, despite the fact that prices increased?
- 10 I'd like to hear from the domestics on this; Mr.
- 11 Broglie?
- MR. BROGLIE: Okay, on the supply of rounds,
- we have no shortages. We have no problem obtaining
- 14 rounds. In fact, during last year, we increased our
- 15 capacity at Fairfield to supply Lorain with additional
- 16 sizes. There are also a lot more suppliers out there
- 17 that have rounds available to us.
- 18 CHAIRMAN KOPLAN: Thank you; anyone else,
- 19 Mr. Lindgren?
- 20 MR. LINDGREN: Chairman Koplan, we don't
- 21 make small diameter line pipe.
- 22 CHAIRMAN KOPLAN: I didn't hear you.
- MR. LINDGREN: We don't make small diameter
- line pipe. But with our large diameter, as I stated
- in my testimony, we are consistent with our 20

- 1 percent.
- 2 CHAIRMAN KOPLAN: Okay; yes, Mr. Leland?
- 3 MR. LELAND: From a marketing side, beyond
- 4 this thing, one of the reasons we haven't sold more
- 5 small diameter standard line pipe was, we didn't have
- 6 the orders for it.
- 7 I mean, it is a marketing situation. Like
- 8 Mr. Durham said, you know, he doesn't want us to go
- 9 and make another 50,000 tons and mess things up on our
- 10 own. What we do is, we get orders from our
- 11 distributors and we fill them. In that timeframe
- 12 you're talking about, that was the order book that we
- had from our distributors and we made that pipe.
- 14 CHAIRMAN KOPLAN: Thank you; if I could stay
- 15 with the producers, now centering on large diameter.
- 16 The pre-hearing staff report, at Chapter 4, page 29,
- footnote 26, notes that, I quote, "As there were a
- 18 number of specific exclusions in the Commerce scope
- 19 definition of large diameter CASSLP pipe, adjusted
- 20 Commerce data used in this section depicting U.S.
- 21 imports from Japan and non-subject countries may be
- 22 overstated."
- I note that the brief filed on behalf of
- U.S. Steel in discussing imports from Japan submits at
- 25 page 21 that, and I quote, "Almost all of this tonnage

- 1 consists of non-subject product that has been excluded
- 2 from the scope of these reviews."
- First, what kind of pipe is continuing to
- 4 enter, subject to a duty between 68.88 percent and
- 5 107.8 percent? Secondly, what is the best way for
- 6 staff to determine the volume of subject imports of
- 7 large diameter CASSLP pipe in each year and
- 8 distinguish it from pipe that is excluded in the scope
- 9 of these investigations; Mr. Vaughn?
- 10 MR. VAUGHN: Yes, if I could just address
- 11 that briefly. Our belief is that very, very little,
- if any, of the imports you're seeing from Japan and
- 13 Mexico are the subject product. Your point about the
- 14 margins, we totally agree with; that the margins are
- 15 very high, and that it would be very difficult for
- them to get anything shipped in here.
- 17 With respect to Mexico, we have a fairly
- detailed record of administrative review proceedings
- 19 at the Department of Commerce, where the record there
- 20 clearly shows that TAMSA was not shipping shipping
- 21 subject product to this market. So I think with
- 22 Mexico, the record is pretty clean.
- 23 I think the issue is a little more
- 24 complicated with Japan, because you don't have the
- 25 type of administrative review data. However, you do

- 1 have data from one producer, which you can take a look
- 2 at; the one that did respond. Again, this is another
- 3 issue where, you know, responses would have been
- 4 helpful.
- 5 You also have the fact that there were
- 6 administrative reviews that were begun, and in those
- 7 administrative reviews, several letters were filed by
- 8 Japanese producers stating that they had not shipped
- 9 any subject product. I believe we've submitted those
- 10 letters to the Commission, as well.
- 11 You can also just take a look, for example,
- 12 at the figures with respect to the Byrd distributions
- 13 under this order, and I think that also indicates that
- 14 we're dealing with a very small number of imports. So
- 15 I think it is very difficult to get exact numbers on
- 16 this, given the lack of responsiveness from Japanese
- 17 producers. But I think the Commission can be
- 18 comfortable that those numbers consist almost entirely
- 19 of non-subject imports.
- 20 CHAIRMAN KOPLAN: Thank you; let me stay
- 21 with counsel. Respondents, at page four of their
- 22 brief, arque the conditions of competition in the
- current investigation are similar to those in the 2002
- 24 case involving oil country tubular goods from Austria,
- 25 Brazil, China, France, Germany, India, Indonesia,

- 1 Romania, South Africa, Turkey, Ukraine, and Venezuela.
- 2 I'd like to tell you I had that memorized.
- Respondents cite U.S. ITC Pub. 3511 which
- 4 states at 21, "The data do not indicate that the mixed
- 5 under-selling by imports of the subject merchandise
- 6 contributed importantly to observed price trends for
- 7 the domestic like product; nor has the under-selling
- 8 precluded the domestic industry from generating
- 9 substantial income during the past two years."
- 10 And at page 25, "Despite increases in
- 11 subject import volume, the domestic industry
- 12 experienced substantial improvement in almost all
- major indicators of industry performance during the
- 14 period examined."
- 15 If I were to find it likely that subject
- 16 imports would increase if the orders were revoked, but
- 17 the domestic industry was likely to be able to
- 18 continue to generate substantial income, would you
- 19 consider this to be a resumption of material injury;
- 20 Mr. Hecht?
- 21 MR. HECHT: Again, I think it goes back to
- 22 some things we've said before. I think, obviously,
- the magnitude of the changes you're talking about
- 24 would be relevant. But from our standpoint,
- 25 depressing profits on one end of the cycle is just as

- damaging as on another end of the cycle.
- 2 I quess, going back a little bit to
- 3 something that Commissioner Pearson said before, in
- 4 terms of the use of this weighted average cost to
- 5 capital, I quess I have a slightly different take on
- it; which is, when you look at these various
- 7 profitability numbers, I know I, as a lawyer, wouldn't
- 8 feel comfortable saying what should they make. I'm
- 9 not sure if you guys would, either.
- 10 I think the idea behind that is, it really
- does give you a market-based way to measure what this
- industry should be earning over time. It gives you
- kind of a reality check, so you don't have to just
- 14 wing it or make it up.
- 15 Again, I think in the context of an industry
- 16 that has not made its weighted average cost of capital
- 17 over this extended period of time, that any effect
- 18 that would lower its returns going forward, even if
- 19 they were still profitable, would have a serious
- 20 impact.
- 21 CHAIRMAN KOPLAN: Thank you; Mr. Schagrin?
- 22 MR. SCHAGRIN: Well, I would just add
- 23 briefly, the conditions of competition, particularly
- 24 as you quoted from their brief related largely to
- under-selling, couldn't be more different between

- these original investigations and the OCTG
- 2 investigation cited.
- In that OCTG investigation, there was a
- 4 significantly mixed pattern of under-selling, and it
- 5 certainly didn't help the domestic industry in trying
- 6 to win the case.
- 7 In this, the only real record you have on
- 8 under-selling, because at least with large diameter,
- 9 you really have no imports over the POR. The
- 10 Commission found very clearly that there was
- 11 significant under-selling, and that under-selling had
- increased significantly at the end of the period of
- investigation by the subject imports.
- So on under-selling alone, the conditions of
- 15 competition between the imports and the large diameter
- 16 seamless line pipe investigation and the OTCG
- investigation are completely different; and I don't
- 18 think that argument is appropriate to this sunset
- 19 review.
- 20 CHAIRMAN KOPLAN: Thank you, and thank you
- 21 to all of you for the answers to my questions. I'll
- 22 turn to Commissioner Hillman.
- 23 VICE CHAIRMAN OKUN: Vice Chairman Okun.
- 24 CHAIRMAN KOPLAN: Oh, I did it again. The
- 25 hour is late -- Vice Chairman Okun.

1	VICE CHAIRMAN OKUN: The hour is still
2	early. I'm going to return to the question about how
3	we treat non-participating parties here, and I know
4	you've had a chance to talk with Commissioner Lane
5	about it.
6	But I did want to go back, because we have
7	counsel who practiced before here. The thing that
8	strikes me, in listening to all this is, you know, I'm
9	hearing this again and again. We've got non-
10	responding, take adverse inferences, you know.
11	And what I heard you say, Mr. Hecht is, you
12	know, the institutional interests of the ITC, which I
13	think the Commission cares deeply about yes, we'd
14	all like to have participation. It's always better.
15	I mean, I've said it a hundred times. I'd much rather
16	see a full record before us from the people producing
17	it, to make a decision.
18	But if I'm sitting right there, if I'm on
19	the back row right now, the row behind you, who will
20	hear this afternoon, and you've got parties from
21	countries and producers who've participated, who've
22	shown up, who have given them questionnaires and their
23	numbers, you know, they're not bad, in terms of some
24	these numbers are numbers we see from domestic
25	companies when they bring a case before us.

1	So you have one big country we're talking
2	about. We're talking about Japan, all right? You're
3	talking about Japan, Japan, Japan, you know. So if
4	you're sitting back there, and you're one of these
5	guys who has participated, and the Commission
6	continues to say, okay, you know, if we have to wrap
7	them all up, but we can't get them out of cumulation,
8	then even if you participate, you're going to lose.
9	So how does that serve the institutional
10	interest to encourage participation? Shouldn't we
11	now, sitting here, as I look at this second round of
12	sunsets and say, why don't I just go to I'm going
13	to de-cumulate anybody who doesn't show up here and
14	make their case, and I'm going to look at the other
15	case on the merits?
16	MR. HECHT: Well, the problem, I guess, that
17	I would see with that is, then you're putting the
18	domestic industry at an unfair position, if you de-
19	cumulate and look at them differently. I would
20	acknowledge, first of all, there were non-responding
21	parties among the Czechs and Romanians, as well, as I
22	recall; not an insignificant amount.
23	But again, I think you do have to look at it
24	from both sides. Because if you are worried about the
25	responding parties and the effect of them, you have to

- 1 also worry about the domestic parties, and what is the
- 2 fairness of the investigation where they're allowed to
- 3 pick and choose. Substantial huge producers are
- 4 allowed to pick and choose; whereas, we're not allowed
- 5 to.
- 6 I, sitting here as the counsel -- and I
- 7 don't want to engage in hyperbole -- but I almost
- 8 wonder, if you're advising those industries as a
- 9 lawyer, do you have a duty to tell them not to
- 10 participate, if their private data is worse than the
- public data; if it's not illegal, if there's no harm -
- 12 you know, if there's no subpoena power, if there's
- no consequence to it before the Commission?
- 14 So I think it really is a conundrum and a
- 15 very difficult situation. I think Congress has spoken
- 16 to it. Congress has given you the authority to apply
- 17 adverse inferences. I cannot imagine more of a test
- 18 case to do it than this one, where you have such an
- 19 enormous lack of response. So I do think you can
- 20 apply adverse inferences, and treat that as stated on
- 21 the record.
- 22 VICE CHAIRMAN OKUN: Mr. Schagrin?
- MR. SCHAGRIN: Once again, I agree with Mr.
- 24 Hecht. I also agree with you, Vice Chairman Okun,
- 25 with your reticence to have a party that has fully

1	participated		a fo	oreign p	arty	that	has	fully
2	participated	in	all	aspects	of t	these	inve	estigations;

and should they automatically be not sunset, because

4 of the non-participation of other parties.

14

15

16

17

18

19

20

21

22

23

24

25

I would argue to you that whether we agree 5 or disagree with the way the statute was drafted, the way the regs were drafted, the way you interpret it, 7 8 that the no discernable adverse impact criteria gives a party the opportunity, with a burden on that party, 9 to demonstrate to the Commission, through their 10 11 participation, that the producers from that country, if they are let out of the case, will have no 12 13 discernable adverse on the U.S. market.

Obviously, the only way they can meet that burden is through full participation. But I believe that this Commission has given parties that opportunity. I have participated in a number of large group investigations here, in which specific countries have been taken out by the Commission, by a majority vote of the Commission, based on no discernable impact.

I believe that's really the avenue for the Commission to find the weighted equities here. That is, if you don't really draw adverse inferences against non-participants, then they are going to game

- 1 the system. I think that what's amazing is, as Mr.
- 2 Hecht pointed out, the non-participation isn't coming
- from, I'll use a fictional place, the tim-buck-twos of
- 4 the world, so I don't anger any particular country.
- 5 But people were really unable to participate in
- 6 assistance.
- 7 The non-participation is coming from the
- 8 most sophisticated players in the world, with the most
- 9 high priced Wall Streets in the city. It's like,
- they've got their own AMLs, and usually, they've got
- 11 Wall Street attached to that AML for their council.
- 12 So they're getting the best advice they could possibly
- get, and they're being advised not to participate.
- If you don't draw adverse inferences, I
- don't think you'll be able to change that. Yet, I
- think you have the ability, in terms of looking at the
- 17 equities, that if a party can prove to the Commission,
- 18 through their full participation of no discernable
- 19 adverse impact, that's how you can reach the equities.
- 20 You have to judge them based on the record and the
- information they've presented through their
- 22 participation; and then try not to harm them or the
- 23 domestic parties by not drawing adverse inferences.
- 24 VICE CHAIRMAN OKUN: I appreciate those
- 25 comments. I will think about that. Because the other

- 1 part of that, again, is that to the extent -- and this
- 2 happened a few years back in the first round of
- 3 sunsets -- that we had participation from big
- 4 producers. There presence here was then used by
- 5 domestic counsel to say, this shows evidence of
- 6 interest in the market. How can you take them out on
- 7 no discernable adverse impact if they're here? Why
- 8 else would they be here if they didn't have an
- 9 interest
- 10 MR. SCHAGRIN: Vice Chairman Okun, you don't
- 11 fall for that.
- 12 (Laughter.)
- 13 VICE CHAIRMAN OKUN: You didn't make the
- 14 argument.
- MR. SCHAGRIN: You all are too smart. Any
- lawyer making this argument to this very sophisticated
- 17 Commission is really wasting their breath. We're not
- 18 going to win sunset cases because people are
- 19 participating. That's not going to make the day for
- 20 us. I don't know who is trying to sell that to you,
- 21 but I don't think you guys are buying those kinds of
- 22 arguments. So that shouldn't harm them. People
- should participate. It's the right thing to do.
- 24 VICE CHAIRMAN OKUN: Mr. Kaplan?
- 25 MR. KAPLAN: In any early case, where I was

- 1 working opposite Mr. Schagrin, he looked at the
- 2 Commission and said, "Would we be here if we weren't
- 3 injured?"
- 4 So I think that the mere fact of
- 5 participation on either side is allows you to look at
- 6 the facts. But showing up doesn't show quilt or
- 7 innocence on either side. I think that if they don't
- 8 show up, however, especially in a sunset review, where
- 9 what actions in their country and what they'll take is
- not set by them, I think it doesn't rely on what's
- 11 going on in the U.S. market as much as the foreign
- 12 market. The lack of information is even more
- deleterious in terms of how you could reach your
- 14 conclusion.
- 15 VICE CHAIRMAN OKUN: I appreciate all those
- 16 comments. I wanted to return also to one other area,
- 17 which has to do with the multi-national corporations
- 18 and how we take that into account. I know that
- 19 Commissioner Aranoff had a chance to talk about
- whether it should be a discretionary factor in
- 21 cumulation.
- 22 Mr. Hecht, you and your overheads had
- included the language that the Commission had used in
- the original case and, that, of course, was appealed.
- 25 When I read what we had to say about Trans-National

- 1 Corporation, it seemed to me that at least one judge
- 2 bought it in terms of, you could show the sales force
- 3 and distribution networks.
- 4 It's not clear to me on volume whether it's
- 5 a volume argument, and we talked a little bit about
- 6 it. But I wanted to spend a little more time on that
- 7 to understand how you would have us make the volume
- 8 argument when you have multi-national corporations.
- 9 I do want Mr. Lindgren to comment. Because
- 10 again -- and I'm not going to stand by these numbers;
- I haven't checked them myself -- but if you look at
- 12 global tubular production, the figures I come out with
- show V&M being as large as Tenaris on a percentage
- 14 basis in global tubular products. Mittal is smaller.
- 15 Generally, we talked about Mittal. But Mittal was
- 16 here a few weeks or a couple of months ago as part of
- 17 the domestic industry on another product.
- 18 So we increasingly have, I think, a very
- multi-national nature, with the big Japanese
- 20 companies. Well, I don't know. I'm not going to
- 21 speculate on that.
- 22 But I quess my question is, if we have a
- 23 member of a big global player sitting here in large
- 24 diameter, should I look at the fact that Tenaris owns
- 25 factories in Argentina and Italy that are coming in

- 1 here -- should I look at it and say, okay, that means
- they're going to bring in everything? I heard the
- distributor back here say that they're market-share
- 4 driven.
- 5 So I guess I'm just wanting some more
- 6 information that we could put in the record. Because
- 7 I think we made this statement, and I believed we
- 8 should put it in there at the time. I'm now trying to
- 9 figure out, how do you back that up and say that they
- 10 will increase their volume at the expense of another
- 11 factory in another country, when Western European
- 12 prices might be higher right now.
- My time has run out, but this will be my
- last question, if I could get a response.
- 15 CHAIRMAN KOPLAN: No problem.
- 16 VICE CHAIRMAN OKUN: Okay, so I want to
- 17 start with you, Mr. Lindgren, or Mr. Clark, in terms
- of what you think. What does it mean for volume for a
- 19 big player? Do you have anything you can share with
- 20 us? You could do it post-hearing, too.
- 21 MR. CLARK: Well, one thing they don't have
- 22 is a domestic supplier. When you look at Japan and
- you look at Mexico, what they do, they have to come in
- to this market and compete at levels below our prices.
- 25 That's how they gain market share. That's how they've

- 1 proven they gained market share in the past, and
- that's how they'll do it in the future.
- We supplement the V&M Star size range with
- 4 product outside the U.S., and it's gained credibility
- 5 because of V&M Star and the work we do. It's really a
- 6 non-import product. It's more of a high end product.
- 7 So, I guess, the point is that they don't
- 8 have operations here. If they did, I think it would
- 9 be different for them. They're going to continue to
- 10 come in under the domestic price to take share.
- 11 VICE CHAIRMAN OKUN: Okay, so the fact that
- in this case they would all be -- it said, multi-
- national corporation that doesn't have a domestic
- 14 presence. Therefore, they're just going to be focused
- on market share, because they're not hurting anybody
- 16 established here. Is that correct?
- 17 MR. CLARK: That's correct.
- 18 VICE CHAIRMAN OKUN: Okay, and let me just
- 19 ask the distributors. Because one of the comments I
- 20 was trying to understand -- for the distributors that
- 21 are here, someone, I think, had said that they can't
- 22 carry. But I think Tenaris has its own distribution
- 23 network. Is that the same for Mittal, or did I hear
- 24 that correctly? I wanted to make sure I understood
- 25 that.

- 1 MR. DURHAM: This is Jim Durham, again.
- 2 From Tenaris, they worked very little through
- distribution. I'm only aware of one large distributor
- 4 that they have. I mean, they will not sell us, if we
- 5 go to them with an inquiry, from any of their mills.
- 6 Mittal, I think, has a fairly open
- 7 distribution policy. In fact, the only frustration
- 8 we've had with Mittal in the past is that one of the
- 9 trading companies that was representing them would
- 10 take orders for very, very small quantities for
- 11 futures coming in on boats that, really, a lot of
- those people they were taking the orders from were
- 13 actually our customers. So you've got two extremes
- 14 there.
- But I think that we don't disagree with the
- 16 way that Mittal, in general, operates their business.
- 17 In fact, we buy a lot of pipe from them, and we would
- 18 hope to continue to do so in the future.
- 19 VICE CHAIRMAN OKUN: Okay, Mr. Leland, if I
- 20 could just ask you.
- 21 CHAIRMAN KOPLAN: Absolutely.
- 22 VICE CHAIRMAN OKUN: Then I'll ask more in
- the post-hearing. I've violated the time.
- 24 MR. LELAND: This will be quick. But I
- 25 don't want to leave the impression here that Tenaris

- does not sell through distribution. They do sell
- 2 through distribution. They sell through some major
- distributors here in this country. So they are not
- 4 direct-only type people. But they would be more apt
- 5 to go direct than they would other companies. But
- 6 they do sell through distribution. They do sell to
- 7 distributors.
- 8 VICE CHAIRMAN OKUN: To distributors, okay -
- 9 for post-hearing, it would help, if there's any more
- information you can provide, working with the
- 11 purchasers that we have here and others, both on this
- 12 question of the distribution network with Tenaris and
- 13 Mittal, but also whether the distributors here or that
- 14 supplied information have any relationships where they
- only sell U.S. product. You can do that post-hearing.
- 16 Thank you very much for all your answers, and thank
- 17 you, Mr. Chairman, although I think you just took it
- 18 out of our lunch.
- 19 CHAIRMAN KOPLAN: I did, yes; that's what is
- 20 happening. Commissioner Hillman?
- 21 COMMISSIONER HILLMAN: I have no further
- 22 questions. But I would like to thank this panel very
- 23 much for the extremely helpful answers and for your
- 24 patience and perseverance with us; thank you.
- 25 CHAIRMAN KOPLAN: Commissioner Lane?

1	(No response.)
2	CHAIRMAN KOPLAN: Commissioner Pearson?
3	(No response.)
4	CHAIRMAN KOPLAN: Commissioner Aranoff?
5	(No response.)
6	CHAIRMAN KOPLAN: I'm afraid I do have
7	questions, but it will be for the post-hearing. I'll
8	predicate it that way.
9	I've got a related group of four short
LO	questions I'd like you to address in the post-hearing
L1	counsel. These questions are prompted by the BPI,
L2	based on questionnaire responses contained in Table 3-
L3	1 of the pre-hearing report that provides U.S.
L4	producers capacity production and capacity utilization
L5	for small diameter CASSLP pipe for the review period.
L6	First, is the CASSLP pipe industry a
L7	capital-intensive industry in which equipment must be
L8	operated at near maximum capacity in order to spread
L9	fixed costs over as large a volume as possible?
20	Second, are there production facilities that
21	would be taken out of operation if prices fell?
22	Third, are there production facilities that would be
23	put into operation if prices increased?
24	Fourth, what change in price, over what
25	period of time, would it take before production was
	Hamilton Demonstra Gameratian

- decreased or increased in response to a change in
- price? Did you get it?
- 3 MR. HECHT: Yes, we did, and we will respond
- 4 to that.
- 5 CHAIRMAN KOPLAN: Thank you very much, and
- 6 with that, I want to thank you all.
- 7 MR. SCHAGRIN: Chairman Koplan, the last
- 8 thing I want to do is keep us from getting to lunch.
- 9 But I just wanted to clarify in this transcript. I
- 10 thought I heard you say you just wanted that addressed
- as a small diameter pipe. Did I understand your
- 12 question?
- 13 CHAIRMAN KOPLAN: That's the question.
- 14 MR. SCHAGRIN: Thank you very much, Chairman
- 15 Koplan.
- 16 CHAIRMAN KOPLAN: That gets you off the
- 17 hook.
- 18 MR. SCHAGRIN: Thank you very much; I'll
- 19 enjoy lunch a little bit more now, thank you.
- 20 CHAIRMAN KOPLAN: Thank you; Vice Chairman
- Okun, I'm coming back to you. I don't want to skip
- 22 over you.
- 23 (No response.)
- 24 CHAIRMAN KOPLAN: Nothing further; if
- there's nothing further from the dias, Mr. Cassise,

- does the staff have questions of this panel before
- they are released?
- MR. CASSISE: Mr. Chairman, for the record,
- 4 Chris Cassise, Office of Investigations -- members of
- 5 the staff have no questions.
- 6 CHAIRMAN KOPLAN: Thank you; Mr. Gurley, do
- 7 you have questions of this panel before they're
- 8 released?
- 9 MR. GURLEY: No, we do not.
- 10 CHAIRMAN KOPLAN: All right, well, with
- 11 that, we'll break for lunch. But because of the hour
- and so we can get started, I would break for a half
- hour. We'll come back around a quarter of 3:00. I
- would advise you or remind you that the room is not
- 15 secure. So you need to take anything that is BPI with
- 16 you, and I'll see you back here in a half hour.
- 17 (Whereupon, at 2:16 p.m., the hearing in the
- 18 above-entitled matter was recessed, to reconvene, this
- same day, Thursday, March 2, 3006.)
- 20 //
- 21 //
- 22 //
- 23 //
- 24 //
- 25 //

1	<u>AFTERNOON SESSION</u>
2	(2:49 p.m.)
3	CHAIRMAN KOPLAN: Welcome back.
4	MS. ABBOTT: Mr. Chairman, members of the
5	second panel have been sworn.
6	CHAIRMAN KOPLAN: Mr. Gurley, you may begin.
7	MR. GURLEY: Good afternoon. My name is
8	John Gurley of Arent Fox. I am counsel to Mittal
9	Steel Ostrava, Roman, and South Africa. I'm also
LO	counsel to Silcotub, a Romanian producer. I'm here
L1	today with Nancy Noonan of Arent Fox and John Reilly
L2	of Nathan Associates. On behalf of the Mittal
L3	companies, I have with us George Allen of Mittal Steel
L4	North America. We, also, have Mr. Alessandro Daneo of
L5	Silcotub.
L6	Petitioners entire presentation today was an
L7	effort to turn a silk purse into a sow's ear. This
L8	novel strategy was absolutely necessary. Mr. Dyer has
L9	never, I repeat, never been so favorable. Can you
20	imagine Petitioners trying to file a new case under
21	the current fact pattern? Of course not.
22	Our witnesses today will prove several
23	important points. First, U.S. industry has never been
24	so prosperous and it became increasingly profitable
25	even though imports increased. Second, U.S. and
	Heritage Reporting Corporation (202) 628-4888

- 1 global demand for line pipe in OCTG is at high levels,
- and is expected to stay that way. Third, approved
- 3 manufacturing lists are critical component of the U.S.
- 4 industry from which most of our companies are
- 5 precluded. Fourth, foreign producers are busy and
- 6 will divert capacity away from OCTG and other
- 7 products, which are even more lucrative. Fifth, the
- 8 subject countries face very few, if any, meaningful
- 9 trade barriers in third countries. And lastly, China
- 10 cannot serve as the boogie man in this review. In
- short, we hope to demonstrate the true state of the
- 12 U.S. seamless pipe industry and provide insight as to
- why the seamless pipe market will remain excellent,
- even if the antidumping orders are revoked.
- 15 My first witness today will be Mr. George
- 16 Allen of Mittal Steel North America. George?
- 17 MR. ALLEN: Good afternoon. My name is
- 18 George Allen. I'm employed by Mittal Steel North
- 19 America and my title is manager of energy tubular
- 20 sales. I've worked in the seamless pipe industry for
- over 30 years. During my years in this industry, I've
- 22 been active as a steel pipe distributor for several
- 23 domestic mills, including United States Steel. I've
- been a purchasing agent for an energy company,
- 25 purchasing all country tubular goods; a pipe

- inspection company executive and a partner of an API
- 2 processor for tubular goods. During my years in the
- industry, I've had the opportunity to visit almost all
- 4 the U.S. mills producing seamless pipe product. This
- 5 includes the United States Steel mills in Lorain, the
- 6 number four mill where the small diameter seamless is
- 7 made, in Fairfield, Alabama, as well as the mill in
- 8 Ambridge, referred to as Koppel Steel.
- 9 The seamless pipe industry today is in great
- 10 health. I have not seen an OCTG market and more
- 11 specifically, the seamless pipe market perform this
- 12 well since in the late 1970s. Even right now, there
- is a heavy global demand for oil and prices are
- 14 extremely high. It is common knowledge that the price
- of oil and natural gas has skyrocketed during the last
- 16 five years. This, in turn, has led in a dramatic
- 17 growth in the domestic rig count and seamless steel
- 18 pipe consumption. That translates into higher demand,
- 19 higher prices, and higher profits for the United
- 20 States steel pipe producers.
- The two mills here today, U.S. Steel and
- 22 Koppel, each generate small diameter line pipe from
- the same location as they produce their downhole
- tubing, or OCTG, except the number four mill in Lorain
- and Koppel at its primary location. And this is

- important because they are the only two significant
- 2 producers of seamless small diameter pipe and there
- 3 has been tremendous pressure on them to dedicate
- 4 production capacity to downhole tubing.
- 5 Let me offer the following figures to
- substantiate this point. The domestic drilling rig
- 7 count is currently at 1,543 rigs, and that was last
- 8 week, the end of last week. This is an increase of
- 9 nearly 150 percent of the 625 total rigs drilling in
- 10 1999. But not only has the rig count increased by
- over 900 rigs, but those rigs now running are
- 12 significantly more efficient than those in past years.
- Due to improved drill rig performance and drill bit
- 14 technology, along with other advancements, the same
- number of rigs today will consume close to 30 percent
- 16 more pipe than the same number of rigs in the years
- 17 past.
- Now, in addition to this, consider that
- 19 there are far fewer dry holes than there were in years
- 20 past. This is due to better seismic data, horizontal
- 21 drilling, even the facts that six dollar per MCF gas
- 22 and \$50 plus per barrel of oil makes for -- that makes
- for more hydrocarbon findings to be commercial. What
- 24 this means --
- 25 MR. GURLEY: Could you stop one second?

1	MR.	ALLEN:	Sure.

- 2 MR. GURLEY: Cell phone check.
- 3 CHAIRMAN KOPLAN: That was a good try.
- 4 (Laughter.)
- 5 MR. ALLEN: Anyway, there's more hydrocarbon
- findings today are commercial due to the price of gas
- 7 than once was. What this means is that there is a
- 8 huge demand for oil country tubular goods and seamless
- 9 pipe and I don't see it letting up -- a let up in
- 10 sight.
- 11 The constrains I'd like to address -- I'd
- 12 like to now address the issue of capacity constraints.
- 13 The source of steel available to U.S. Steel and Koppel
- is limited in any given period --
- 15 CHAIRMAN KOPLAN: Excuse me one second.
- 16 That's not the microphone you were using, is it?
- 17 Yours didn't do that, so why don't you switch with him
- 18 and see if that helps. It's worth a shot. Try that.
- 19 MR. ALLEN: Okay. We'll go from this one.
- 20 The source of steel available to U.S. Steel and Koppel
- 21 has been limited in any given period. For example,
- 22 U.S. Steel has a finite supply of rounds to allocate
- 23 to their production. I heard it said earlier that
- that wasn't the case anymore, that it was a perfect
- 25 storm that took place. Today, U.S. Steel and V&M Star

1	both	have	their	distributors,	their	authorized

- distributors on allocation, which means they can't get
- 3 past a certain amount of tonnage of pipe. So when I
- 4 speak of restraints, that's what is drawing that
- 5 comment.
- 6 OCTG in the form of downhole tubing and line
- 7 pipe are made on the same equipment, based on my
- 8 experience in dealing with domestic steel companies.
- 9 When there is the opportunity to produce OCTG and
- 10 obtain higher profits, they will do so. This explains
- why neither U.S. Steel or Koppel are producing nearly
- as much seamless line pipe as the demand might
- indicate is required. This, also, explains why their
- 14 distributors have likely been put on allocation.
- U.S. seamless pipe producers have many big
- 16 advantages in the market. They are closer to the
- 17 customer and they are all on the approved
- 18 manufacturing list of the major oil companies.
- 19 Foreign producers from the countries in question would
- take years to gain approval from the major oil
- 21 companies here in the United States. The middle mills
- 22 I represent are not on any of the important major oil
- 23 company approved manufacturing list.
- Lead times are another big advantage for
- 25 U.S. producers. Lead times from Romanian or the Czech

- 1 Republic can be three to six months. In contrast,
- U.S. Steel cycles all its products only 30 days and
- 3 they can deliver any time during the following month
- 4 after that cycles is done. This short lead time is a
- 5 big incentive for distributors.
- 6 The witnesses you heard from today are all
- 7 U.S. Steel distributors -- or not all of them, but the
- 8 ones, Red Man and Dixie and Sooner. It is very
- 9 difficult to become a U.S. Steel distributor. There's
- 10 a lot of prestige in gaining this status and it is an
- 11 exclusive club. U.S. Steel gives them a lot of
- incentive to sell their pipe and nobody else's. In
- fact, U.S. Steel does not manually sell directly to
- the energy companies. They only sell to distributors.
- 15 It is no wonder these people in here are so loyal to
- 16 U.S. Steel. I truly believe that U.S. Steel would not
- 17 react well if any of their distributors showed up on
- 18 our side of the room. That is why I'm a bit lonely
- 19 here today, myself.
- 20 In conclusion, the energy prices, they drive
- 21 the pipe and tube market. Nobody I know is
- 22 pessimistic about the oil and gas market or, for that
- 23 matter, for the pipe market. Imports have played an
- 24 important role in seamless pipe market in this
- 25 country. They are needed in both up and down markets.

- 1 Small distributors, who do not have direct access to
- 2 U.S. Steel or Koppel have relatively small independent
- 3 customers, who require seamless line pipe, and their
- 4 access to the product in question is vital to the
- 5 long-term health of the domestic energy industry. And
- I would be happy to answer any questions you might
- 7 have.
- 8 CHAIRMAN KOPLAN: Thank you.
- 9 MR. GURLEY: Thank you, George. We'll now
- 10 hear from Mr. John Reilly.
- 11 MR. REILLY: Good afternoon, Mr. Chairman
- and members of the Commission. I'm John Reilly of
- 13 Nathan Associates, appearing on behalf of Mittal Steel
- 14 Ostrava, Mittal Steel Roman, and Mittal Steel South
- 15 Africa.
- 16 The publicly available data and the BPI data
- 17 collected by the Commission belie any notion either
- 18 that the domestic industry is vulnerable to material
- injury or that removal of the antidumping orders on
- 20 small diameter pipes would lead to an injurious volume
- 21 of imports from the subject countries. I'll begin the
- assessment of vulnerability with some myth busting,
- 23 specifically the myth that there is a substantial
- 24 unused domestic capability to produce small diameter
- 25 pipes and tubes.

1	Very little of the small diameter pipe data
2	collected by the Commission is publicly available.
3	However, aggregated financial and statistical
4	information published by U.S. Steel and the NS Group
5	do provide reasonable approximations of both the trend
6	of financial performance and the state of the market,
7	which are directly pertinent to capacity utilization.
8	U.S. Steel, the dominant U.S. producer of
9	small diameter seamless pipe only tripled its steel
10	tubular segment sales from \$573 million in 2003, to
11	\$1.6 billion in 2005. Over the same period, U.S.
12	Steel's average per ton tubular segment price more
13	than doubled, rising from \$630 to \$1,326. The sharp
14	increases began in 2004, when tubular segment sales
15	rose to \$940 million and the average price reached
16	nearly \$1,100 per ton. U.S. Steel's tubular shipment
17	volume increased by 24 percent between 2003 and 2004,
18	from 882,000 tons to 1.1 million tons, while the
19	average per ton price rose by 64 percent. Between
20	2004 and 2005, the average price for U.S. Steel
21	increased by an additional 22 percent. However, U.S.
22	Steel's tubular product shipment volume rose by only
23	six percent, to 1.2 million tons. In fact, the
24	shipment volume recorded for 2005 was essentially the
25	same as the 1.2 million tons recorded for 2000, when

- the average price was only some \$642 per ton. The
- 2 lack of a significant volume response to the very
- 3 highly profitable 2005 prices suggests strongly that
- 4 U.S. Steel was unable to put significantly more
- 5 tubular product tonnage out the plant door. At
- 6 prevailing 2005 prices, it would have been irrational
- 7 to choose not to increase production where such a
- 8 capability to exist. In short, the idea that there's
- 9 substantial unused capacity just does not compute.
- 10 The NS Group does publish statistical
- information specific to Koppel's seamless tube
- operations. The track begins with 2001, because the
- 13 NS Group changed fiscal years beginning and ending
- 14 dates effective January 1, 2001. So, prior periods
- data aren't directly comparable. Data for Koppel's
- 16 seamless operations paint essentially the same picture
- 17 as for U.S. Steel's tubular segment. Between 2003 and
- 18 2005, Koppel's seamless tube sales increased 2.7
- 19 times, from 142 million to 378 million, while the
- 20 average seamless price roughly doubled, from \$816 to
- 21 \$1,610 per ton. As is the case with U.S. Steel, the
- 22 sharp price and revenue increase began in 2004, when
- seamless revenue rose by 88 percent, to \$267 million
- and the average price rose by 40 percent, to \$1,144
- 25 per ton.

1	Responding to strong demand, Koppel's
2	seamless tube shipments increased by 35 percent
3	between 2003 and 2004, from 174,000 tons to 234, 000
4	tons. In its annual report, the NS Group reported
5	with some pride that Koppel's seamless tube facilities
6	had operated at 98 percent of capacity for the year.
7	It is, therefore, no wonder that Koppel's shipments
8	did not increase appreciably in 2005, despite a 41
9	percent year over year average price increase. In
10	sum, a proper interpretation of the available data
11	indicates that there is neither any overhang of unused
12	small diameter seamless pipe capacity, nor any
13	vulnerability to material injury related thereto.
14	The domestic producers have asserted that
15	the orders permitted the domestic industry to
16	immediately return to profitable operations and have
17	kept that veritable flood of small diameter pipe
18	imports. This is myth number two. If one compares
19	the U.S. industry's performance in 2000 and 2001, the
20	periods immediately after the orders were put in
21	place, the performance during the original POI, one
22	finds a very interesting result. U.S. producer's
23	dollar sales, shipment volumes, average prices, market
24	shares, and employment indicators all declined.
25	Operating profits did improve, but not because of the

- orders. Rather, average operating costs declined,
- 2 more than average prices declined. In short, since
- 3 the orders have no demonstrable beneficial effect on
- 4 the domestic industry, it cannot be demonstrated the
- 5 industry would be vulnerable to their termination.
- 6 Very strong demand driven by high energy
- 7 prices during 2004 and 2005 has boosted U.S. producers
- 8 profitability to unheard of heights. Aggregated
- 9 public financial information for both U.S. Steel and
- 10 the NS Group are reasonably representative of general
- 11 trends applicable to seamless small diameter standard
- and line pipe. In 2004, U.S. Steel's tubular segment
- results soared from a 2003 loss of \$25 million, or -4
- 14 percent of sales, to an operating profit of \$197
- million, or 21 percent of sales. For 2005, the
- operating profit fell a little short of tripling, to
- 17 some \$528 million or 34 percent of sales. By way of
- 18 comparison, Microsoft reported an operating profit
- 19 margin for the fiscal year ending June 30, 2005 of
- 20 some 37 percent. For the entire 2000 to 2005 period,
- 21 U.S. Steel's tubular segment produced a cumulative
- 22 operating profit of \$836 million, which is equal to
- some 17 percent of total sales for the period.
- NS Group does not report separate financial
- 25 results for Koppel's seamless tube operations.

- 1 Consolidated results, however, sharp earnings gains in
- both 2004 and 2005. In 2004, operating earnings
- 3 turned around sharply from a loss of \$18 million or -7
- 4 percent of sales, to a profit of \$79 million or 17
- 5 percent of sales. For 2005, the NS Group's operating
- 6 profit jumped by 76 percent, to a record \$139 million.
- 7 Despite losses in 2001 to 2003, the 2004-05 turnaround
- 8 brought the NS Group's cumulative 2001 to 2005
- 9 operating profit to \$116 million or 17 percent of
- 10 total sales for the entire period. Certainly, the
- 11 U.S. Steel and NS Group financial performance during
- the past two years provides no basis for finding of
- 13 vulnerability.
- 14 I'd now like to take a moment to comment on
- the financial analysis that was provided by Charles
- 16 River Associates, specifically their analysis of the
- 17 performance of the domestic industry over the period
- 18 from 1997 through 2005. First of all, the calculation
- of the required rate of return on investment that was
- 20 provided by CRA constitutes a big of a black box.
- 21 They didn't provide the details of how the numbers
- 22 were calculated. So, it's difficult, if not
- impossible, to assess them. However, as noted this
- 24 morning in Commissioner Lane's question, capital
- 25 structure is relevant.

1	In the capital structure of the two publicly
2	reporting companies, NS Group and U.S. Steel are quite
3	different. NS Group is virtually debt free. U.S.
4	Steel does have significant debt, but that doesn't
5	mean excessive debt. And debt is cheaper than equity
6	and the judicial use of debt can reduce your capital
7	costs. And it's not apparent to us that this
8	difference in capital structure between the two
9	companies or any part of capital structure was taken
LO	into account in the calculation of the required rate
L1	of return.
L2	Also, for 2002 to 2005, if you take that
L3	period in its entirety, the six year the interim
L4	2005, that five-and-three-quarter-year period, the
L5	domestic industry, by CRA's calculations, exceeded its
L6	cost of capital by a substantial margin, and we detail
L7	that in our pre-hearing brief. Moreover, if you drop
L8	one year, 1999, when they showed this morning that
L9	subject imports actually declined sharply relative to
20	the 1997-1998 problem, if you drop that one year, the
21	domestic industry covers its cost of capital,
22	according to their calculations.
23	And, finally, even if you take their
24	calculations for the year 1997 to 2005, as given, you
25	cannot conclude that they demonstrate that the

- 1 domestic industry has failed to cover its cost of
- 2 capital. Dr. Kaplan noted this morning that he was, I
- 3 think, in answering questions, that the domestic
- 4 industry didn't miss by much covering its cost of
- 5 capital for the 1997 to 2005 period; well and good.
- 6 The problem is the band of error around their estimate
- of the cost of capital exceeds by any reasonable
- 8 measure the degree to which they fell short.
- 9 Therefore, the result cannot be used to demonstrate
- 10 the domestic industry has failed to cover its cost of
- 11 capital.
- 12 Finally, Commissioner Pearson asked the
- 13 question of whether calculations relative to an
- 14 industry that was quite different in structure during
- the 1999 period are relevant. And my conclusion is,
- 16 no, they're not relevant; that if you're going to
- 17 calculate whether the domestic industry has covered
- its cost of capital, you should take it as it's
- 19 currently constituted and that would be U.S. Steel, NS
- 20 Group, and so forth, but not include in that
- 21 calculation entities that no longer exist.
- Now back to my script. High energy prices
- are driving demand for OCTG in the subject's small
- 24 diameter products. Although OCTG has been the
- 25 principle beneficiary of high energy prices and

- 1 related exploration and development, the small
- 2 diameter products that are subject to this
- 3 investigation have also benefitted from related
- 4 demand, for collecting lines, and the capital
- 5 projects. Strong OCTG demand has also provided a
- 6 significant indirect pricing benefit to the small
- 7 diameter products. With total seamless capacity and
- 8 relatively short supply, producers require very high
- 9 subject product price to make them willing to allocate
- 10 capacity away from seamless OCTG products. In fact,
- 11 despite the very high subject product prices, total
- 12 U.S. producers' seamless standard and line pipe
- shipments, as reported by AISI, actually declined in
- 14 2005 by 1.3 percent. Shipments of seamless OCTG, in
- 15 contrast, increased by 7.1 percent during the year.
- 16 These data indicate the producers allocated capacity
- 17 away from seamless standard and line pipe during the
- 18 year, in order to produce even more profitable OCTG.
- 19 Similarly, U.S. imports of subject small
- 20 diameter pipes and tubes, as measured by the adjusted
- 21 Census data, declined by nine percent, between interim
- 22 2004 and interim 2005, from 175,500 tons to 98,200
- tons, and this is despite sky high U.S. prices. This
- 24 suggests that foreign producers have, as well,
- 25 allocated scarce capacity away from the subject's

1	small	diameter	products,	in	favor	of	any	more
2	profit	able alt	ernatives.					

3 High energy prices, the drivers of high seamless tube prices, are expected to continue to 4 prevail for the foreseeable future. Note that the 5 seamless boom took off in 2004 and the average price of imported crude was \$35.99 a barrel. In its base 8 case or referenced case forecast, the Energy Information Administration expects the price to 9 average \$43.99 per barrel or higher through 2010 and 10 11 more than \$46 per barrel through 2009. The average 12 lower 48 well head price of natural gas was \$5.49 per 13 thousand cubic feet average for 2004. In its base case, the EIA expects the average price to remain 14 above the 2004 level through 2008 and within three 15 percent of the 2004 level through 2009. In sum, the 16 market for seamless tubular products, including the 17 18 subject products, should enjoy very strong demand and 19 high prices for the foreseeable future.

Petitioners have asserted that the removal of the orders will cause the producers in the subject countries to significantly increase their exports to the United States. Recent history, however, contradicts these assertions. Were the producers in the subject countries sitting on significant excess

20

21

22

23

24

25

1	capacity, attractive U.S. prices for OCTG and other
2	non-subject seamless products should have caused them
3	to substantially increase their exports of these
4	products to the United States through 2005. Imports
5	of seamless OCTG from the subject countries did
6	increase between 2003 and 2004, but actually declined
7	during 2005. Moreover, imports of seamless OCTG from
8	the subject countries remain below the 2001 peak of
9	131,000 tons, despite much higher 2004 and 2005 U.S.
10	prices. Imports of all non-OCTG seamless pipes and
11	tubes did not increase appreciably in 2004 and 2005
12	and remain below the 2002 peak of 139,000 tons in both
13	years. This behavior is clearly not typical of what
14	one would expect for these countries to have
15	significant excess capacity and be motivated to push
16	product into the U.S. market.
17	In contrast, imports of seamless OCTG from
18	non-subject countries increased sharply in 2004 and
19	again in 2005. Imports of all non-OCTG seamless from
20	the subject countries also increased by approximately
21	30 percent between 2003 and 2004 and by an additional
22	five percent during 2005. These increases were
23	certainly not injurious to the domestic industry. In

sum, the lack of response by producers in the subject

countries to historically high U.S. prices for both

24

25

- 1 seamless OCTG and non-OCTG seamless products suggest
- that removal of the orders would be most unlikely to
- 3 produce a flood of imports.
- 4 Our pre-hearing brief discusses in detail
- 5 the situation and outlook in the Czech Republic,
- 6 Romania, and South Africa. The common pertinent
- 7 elements in the three countries include high current
- 8 and projected capacity utilization, strong well-
- 9 established non-U.S. markets, a low priority on the
- 10 U.S. market relative to established non-U.S. markets,
- and the low projected volume of exports to the United
- 12 States, assuming that the orders are terminated.
- 13 These characteristics, combined with the recent benign
- behavior in the U.S. market for seamless OCTG and all
- non-OCTG seamless products, in the face of sharply
- increasing prices, makes it most unlikely that removal
- 17 of the orders against the three countries would result
- in an injurious volume of imports.
- 19 Questionnaire information about Japan is
- 20 limited. However, published data for seamless pipes
- 21 and tubes indicate that Japanese producers would be
- 22 unlikely to significantly increase exports of subject
- 23 small diameter products to the United States were
- orders to be lifted. Total Japanese product of
- 25 seamless pipes and tubes reached a four-year peak of

1	2.2 million short tons in 2005. Moreover, 1.4 million
2	tons, or 64 percent of their total, amounted to high
3	value specialty steel products. Between 2002 and
4	2005, Japanese production of specialty steel seamless
5	increased by 28 percent, while production of less
6	valuable ordinary steel seamless products grew by some
7	four percent. In fact, production of ordinary steel
8	seamless products actually declined by 32,000 tons
9	between 2004 and 2005, despite historically high oil
10	prices, while production of specialty steel products
11	increased by 174,000 tons. This suggests the Japanese
12	producers have followed rational strategy of
13	sacrificing ordinary steel seamless production, in
14	order to increase production of substantially more
15	valuable specialty steel seamless products.
16	Now, Japanese exports of ordinary steel
17	seamless products declined by two percent between 2004
18	and 2005, and this was despite a total yen value
19	increase of 50 percent and an yen-based average unit
20	value increase of a hefty 53 percent. This export
21	decline, despite sharply higher prices, coupled with a
22	14 percent increase in specialty steel seamless
23	production during the same period reached to the
24	logical conclusion that the Japanese producers are

making seamless products at capacity and are

25

1	allocating scarce production resources from ordinary
2	steel products to much higher value specialty steel
3	products, in order to maximize their profits.
4	Counsel for Petitioners has advocated the
5	adverse inferences be made because of the lack of
6	Japanese response to Commission questionnaires. The
7	preceding data, however, suggests a different
8	inference; that is, Japanese producers that did not
9	respond to the questionnaire decided to forego the not
LO	inconsiderable expense of hiring lawyers and
L1	consultants to vet questionnaire responses. Why
L2	should they, since they should have no interest in
L3	producing the subject products for exports to the
L4	United States at the expense of much higher value and
L5	more profitable products.
L6	To sum up, the original orders did not
L7	improve the fortunes of the domestic industry.
L8	Nevertheless, unprecedented demand driven by high
L9	energy prices and limited worldwide supply have
20	permitted domestic producers to increase their profits
21	to truly Microsoftian proportions. Energy prices are
22	expected to remain above 2004 levels for the
23	foreseeable futures, thus assuring small diameter
24	seamless tube price high small diameter seamless
25	tube prices and continue Microsoftian profitability.

- In conclusion, there's a lyric from a 1980s
- 2 popular song that dead on describes this case in a
- 3 nutshell. It goes like this: the future is so
- 4 bright, I've got to wear shades. Thank you.
- 5 MS. NOONAN: Thank you, Mr. Reilly, for that
- 6 illuminating talk. Now, we are turning to the
- 7 Romania- specific phase of our presentation. Mr.
- 8 Daneo will discuss the market conditions in Romania,
- 9 in general, as well as Silcotub's situation in detail.
- 10 I will follow with some short comments on cumulation.
- 11 Mr. Daneo?
- 12 MR. DANEO: Thank you. Good afternoon,
- members of the Commission. Thank you for giving me
- 14 the opportunity of speaking and please excuse me if my
- 15 English will be not so plain, but I'm from Italy. My
- 16 name is Alessandro Daneo and since July 2004 have been
- 17 the commercial and planning manager of Silcotub. I
- 18 have a degree in managerial engineering at the
- 19 Politecnico di Torino and have been with Tenaris for
- 20 the past six years. I became familiar with Silcotub
- 21 in the fall of 2003, when Tenaris started looking for
- 22 potential acquisition in the eastern part of Europe
- 23 and Silcotub was on target. Once Tenaris acquired
- 24 Silcotub, I moved to Romania and that's where I live
- 25 and work.

1	In commercial planning, we have different
2	issues. Some of them are, for example, monitoring the
3	profitability of the sales. We provide sales by
4	segment, plant type, market type, in order to optimize
5	the profitability of sales. We, also, pay extreme
6	attention to the profitability of the whole company in
7	total, in terms of net profit, the EBITDA margin,
8	asset and working capital evolution. That's why I've
9	become extremely familiar with the Silcotub strategy,
LO	profitability strategy plan and that's why I'm here to
L1	explain it to you.
L2	I would like to address you the following
L3	six main points. First, I want to address the
L4	political and all the changes that have occurred and
L5	are expected to occur in Romania, such as the Romania
L6	parliamentary in the E.U. Community. These changes
L7	had and are expected to have significant benefits for
L8	Romania and its economy.
L9	Second, there has been a significant change
20	in the status of Silcotub since the original
21	investigation, due to the fact that Silcotub has been
22	initially privatized in 2000 and now acquired by
23	Tenaris in 2004 and new management came. Third,
24	capacity and price issue did not make likely that we
25	will export large volumes of line pipe to the United

- 1 States, if the order is revoked. Fourth,
- 2 certification requirements by U.S. purchasers has
- 3 limited our ability to compete in the U.S. market.
- 4 Fifth, there are no significant trade barriers in
- 5 other countries to export our small-diameter products.
- 6 And my sixth point is the exports of China have not
- 7 impacted at all our business in a negative way.
- I will begin with my first point. I'm sure
- 9 you already know, Romania has undergone an enormous
- 10 change in its political scenario, since the order on
- small diameter pipe was put in place in 2000.
- 12 Specifically, Romania is now a member of NATO and is
- 13 expecting after a visit of Condoleeza Rice to have
- 14 U.S. troops stationed there, once the bases in Germany
- 15 will be reduced in the near future. Romania is on the
- 16 verge of becoming a member of the E.U. Community in
- 17 January 2007, a few months. The interest of Romania
- 18 can only strengthen demand for line pipe and non-
- 19 subject pipe product they will produce, both in our
- home market and in the European market. Already, our
- 21 home market and the European market represents almost
- 22 two-thirds of our sales. Our home market continues to
- 23 be strong and it is an important market for all of our
- 24 pipe products, including our extremely profitable OCTG
- 25 products.

1	Second, there has been a significant change
2	in the status of Silcotub since the original
3	investigation. Silcotub was privatized in 2000 and
4	since December of 2004 has been controlled by Tenaris.
5	Other Romanian pipe producers are also now owned by
6	private investors. Under private ownership,
7	profitability is the goal, not arbitrary production
8	targets that may have existed when the company was
9	state-owned, no more buccaneer approach to the
10	business. We try to be rational.
11	Speaking for Silcotub, our new ownership
12	change the way we do business in our overall strategy.
13	Now, our strategy is mainly focused on two targets,
14	like many of the other oil and pipe companies. We
15	refocused our production on making higher added value
16	product, to better increase the prices, to better the
17	quality standards of our product, and to increase our
18	presence in our original automotive market and oil and
19	gas market regional market. Today, our marketing
20	resource develop local and regional markets, I repeat
21	it. To be clear, the higher value added product are
22	not small-diameter line pipe as defined in the duty
23	order.
24	In the short time since Tenaris has owned
25	Silcotub, we have already started fulfilling our goals

- and directing the company in this direction. We're
- becoming a regional producer for a regional market.
- 3 Specifically, since 2004, we have increased our
- 4 regional products by more than doubling the sales of
- our pipe products in Romania, the E.U., and the nearby
- 6 countries. At the same time, we significantly
- 7 decreased our shipment of line pipe to the United
- 8 States. The U.S. market is not where we are focusing
- 9 our attention and we are not even, if the antidumping
- 10 duty were invoked.

11 A part of our original strategy, we have

also entered in some long-term supply agreements,

13 commitments, that covers almost half of our capacity.

14 In our home market, this permits us to produce and

sell OCTG products for the local regional petroleum

industry, that sees Romania becoming a dominating

17 position in the south of Europe downstream petroleum

18 industry. We are entering with our cold drawn pipes

in the regional automotive industry, many Western

20 companies are relocating in Eastern Europe their

21 facilities. We, also, have a long-term contract to

22 supply seamless hot-rolled pipes to our affiliate in

23 Italy, Dalmine. That use those hot-rolled to produce

24 higher added value product, mainly cylinders, that are

25 non-subject merchandise. Based on our long-term

- 1 supply agreements, we have already invested almost one
- 2 million dollars in Silcotub for building up a "green
- 3 pipe" exit directly from the rolling mill to be able
- 4 to dispatch more easily the hot-rolled for Dalmine.
- 5 All these long-term commitments will reduce the
- 6 capacity available to produce line pipe and small
- 7 diameters.
- 8 Our profitability and the business strategy
- 9 is personally already apparent. I can ask the
- 10 Commission to read the article attached to our pre-
- 11 hearing brief, which show the profitability of
- 12 Silcotub and other pipe producers in Romania.
- 13 Third point, capacity and price issue do not
- 14 make it likely that we will export large volume of
- small diameter line pipe in the United States if the
- 16 order is revoked. Regarding capacity, the reality is
- 17 that capacity fluctuates every year. Whatever the
- 18 maximum capacity is, it is theoretical -- and
- 19 according to the present product mix and productivity
- of the lines of the workers, we are currently
- 21 operating full capacity. We are running three shifts
- 22 a day, five days a week. Our production is going
- 23 directly to the customers and one of our tasks is to
- 24 reduce the working capital and inventories, because,
- as in any company, they represent costs. I ask the

- 1 Commission to keep actual capacity volumes in mind
- when they consider the capacity figures on the record.
- Regarding the price issue, I must be frank
- 4 with you. The U.S. market for line pipe is simply not
- 5 that attractive. Our regional European market for
- 6 line pipe shows price levels comparable or higher than
- 7 the U.S. prices, not to mention the other products. A
- 8 recent press release shows the average price of
- 9 Tenaris -- these are general figures -- shows price
- around \$400-\$500 U.S. higher than the price for line
- 11 pipe in the U.S. So, Tenaris's average price is much
- 12 higher than the price of line pipe. Finally, selling
- to our profitable regional market is in line with our
- 14 strategic plan to be a regional producer for a
- 15 regional growing market in higher value added product.
- 16 My fourth point regards the certification
- 17 requirements by U.S. purchasers that limit
- 18 substantially our ability to compete in the U.S.
- 19 market. Suppliers that requires to be certified, not
- 20 a trade like Tenaris. And Silcotub is not a certified
- 21 supplier for many of the clients of the U.S.
- 22 producers. We are not on many of the approved
- 23 manufacturing lists, while as far as I know and I
- heard, the U.S. producers are on those lists.
- 25 Regionally, however, we sell in Europe to many

- 1 customers that have certified our line pipe and non-
- line pipe products, and we are running many processes
- 3 to be certified regionally for OCTG and cold drawn
- 4 clients.

5 Fifth point, the trade barriers mentioned by

the staff report are not significant for our business.

7 The current E.U. investigation mentioned in the Staff

8 Report has not yet resulted in imposition of any

9 duties. We expect a final decision in this case for

10 mid of this year and even if we are subject to any

antidumping duties in this proceeding, the duties will

12 be lift once we will become a member of the EU in two

13 months at the beginning of next year. We are not

14 interested in the Brazilian or Mexican markets because

these markets are not our targeted regional market,

and we have affiliates already operating in this

17 region for this region. In fact, we have affiliates

that are not subject to the U.S. antidumping duty

order on seamless line pipe of small diameter. These

20 affiliates already are producing small diameter pipes,

21 and they are not substituting the quantities of small

22 diameter pipes expressly exported from Romania with

23 pipes coming from these countries for a very obvious

reason, that we have no reason to export line pipe of

25 small diameter when we can obtain more profits using

- 1 the production units for small diameter products on
- 2 other markets.
- 3 Sixth and last point is that the exports
- 4 from China are not impacting our business in a
- 5 negative way. I feel the need to make this point
- 6 because Petitioners claim in their pre-hearing brief
- 7 that the Chinese small diameter line pipe is taking
- 8 away a substantial portion of our market. This is not
- 9 true. And the demonstration is what happened here in
- 10 America, in North America, in 2004. The staff report
- 11 says that the U.S. imports from China accounted for
- 12 approximately 26 percent of non-subject countries in
- 13 2004. In the same year, U.S. imports from Romania
- 14 were also at their highest level since 2000. And,
- 15 yet, these two facts, unit values and U.S.
- 16 profitability were the highest since 2000. That means
- 17 that the U.S. market supported both exports from China
- 18 and from Romania. Chinese line pipe is presently not
- 19 entering in our domestic regional market, and we do
- 20 not foresee any future entries. And also in the EU
- 21 market, they have a very irrelevant portion of the
- 22 total imports.
- Thank you. Please excuse me again for my
- 24 English, and I will be happy to answer to any
- 25 questions that you would have.

1	CHAIRMAN KOPLAN: Thank you, very much, for
2	your testimony.
3	MS. NOONAN: Good afternoon. My name is
4	Nancy Noonan from the law firm of Arent Fox. I will
5	be speaking to you about why we think the Commission
6	should not cumulate Romania with the other subject
7	countries in this proceeding. If the Commission
8	determines that imports from Romania are likely to
9	have no discernible adverse impact on the domestic
10	industry, the statute does not allow the Commission to
11	cumulate imports from Romania with imports from the
12	other subject countries. We believe that the evidence
13	on the record supports a finding that imports from
14	Romania are likely to have no discernible adverse
15	impact on the domestic industry.
16	Both the likely volume of imports from
17	Romania and the likely impact of those imports on the
18	domestic industry, if the order is revoked, indicate
19	that there will be no discernible adverse impact
20	within a reasonably foreseeable time. Regarding
21	likely volume of imports from Romania, evidence on the
22	record shows that during the original period of
23	investigation, imports from Romania were declining.
24	During the 2000 to 2005 sunset review period, imports
25	from Romania remained significantly lower than the

- 1 period of investigation peak in 1997. This will
- 2 continue, because Romania line pipe is being sold in
- 3 the home market or to non-U.S. export markets,
- 4 particularly the regional markets.

5 Imports from Romania have also consistently

6 accounted for a low percentage of U.S. consumption.

7 The record contains substantial evidence regarding

8 reduced production capacity in Romania, along with

9 current and projected high capacity utilization rates.

10 These facts make it highly unlikely that exports to

the United States from Romania would significantly

12 increase in volume in the event that the order against

13 Romania is revoked.

14 Regarding the likely impact of imports from

Romania on the domestic industry, we submit that

16 imports from Romania have had no impact and will

17 continue to have no impact on the domestic industry.

18 As you heard from Mr. Reilly, we do not believe that

any of the orders had a beneficial impact on the

20 domestic industry. This is particularly true with

21 respect to Romania, because Romania continued to have

22 a presence in the U.S. market during the entire sunset

review period at levels comparable to or higher than

the last year of the period of investigation and, yet,

in the past two years, the domestic industry saw

1	increased prices, increased shipment levels, and
2	increased profits. Since the domestic industry
3	experienced extraordinary profitability during the
4	sunset review period, despite the steady presence of
5	imports from Romania, such imports have had no adverse
6	impact on the U.S. industry. Imports from Romania
7	will continue to have no adverse impact on the
8	domestic industry, because the strong U.S. energy
9	market is expected to continue to drive demand for
LO	line pipe in the reasonably future.
L1	Finally, as Mr. Daneo discussed, where U.S.
L2	customers require certification and the Romanian pipe
L3	is not certified, there is no competition and,
L4	therefore, there can be no discernible adverse impact.
L5	Even if the Commission determines that
L6	imports are not likely to have no discernible adverse
L7	impact in the requirements for cumulation on that, we
L8	ask the Commission to exercise its discretion not to
L9	cumulate Romania based on other factors. These
20	factors include the low current and projected shipment
21	levels to the United States from Romania, prices of
22	Romanian small diameter pipe that have increased in
23	tandem with price increases of the U.S. producers,
24	production capacity in Romania has decreased while

capacity utilization is high and projected to get

25

- 1 higher, strong home and regional markets for Romanian
- 2 subject and non-subject pipe, and the private
- 3 ownership of subject pipe producers in Romania, who
- 4 now operate under profit maximizing principles. For
- 5 any and all of these reasons, we ask that the
- 6 Commission not cumulate Romania with the other subject
- 7 countries in this proceeding. Thank you.
- 8 CHAIRMAN KOPLAN: Thank you.
- 9 MR. GURLEY: That concludes our
- 10 presentation.
- 11 CHAIRMAN KOPLAN: Thank you, very much.
- 12 Thank you for your direct presentation. We'll begin
- the questioning with Commissioner Lane.
- 14 COMMISSIONER LANE: Good afternoon. I'd
- 15 like to start with Mr. Gurley. On page 10 of your
- pre-hearing brief, you state that in 2004, the Czech
- 17 Republic became a member of the European Union, which
- 18 then lifted trade restraints against its seamless pipe
- 19 exports. What European Country trade restraints
- 20 against steel line pipe from the Czech Republic were
- in effect prior to 2004?
- MR. GURLEY: I believe there was an order in
- 23 place, but the fact that you're asking that question
- 24 makes me one to think again. So, I'll have to address
- that in the post-conference brief.

1	MS. NOONAN: Actually, Commissioner Lane, I
2	can add something to that. The staff report did have
3	a reference to an EU order against the Czech Republic,
4	so that's where we got that information from.
5	COMMISSIONER LANE: Okay. On page 12 of
6	your pre-hearing brief, you state that the increase in
7	2006 capacity utilization, assuming that the order is
8	terminated, reflects an increased in projected exports
9	to the United States. However, you conclude that
LO	paragraph by saying that it is most unlikely that the
L1	Romanian producers would increase their exports to the
L2	United States in the reasonably foreseeable future.
L3	Those could be interpreted as inconsistent statements.
L4	Clearly, based upon the projections, there would be an
L5	increase in exports to the United States. Do you mean
L6	to say that the Romanian producers would not likely
L7	increase their exports to the United States more than
L8	they have predicted?
L9	MR. REILLY: This is John Reilly,
20	Commissioner Lane. That sentence was clearly poorly
21	written. Basically, what we're trying to indicate is
22	that the increase in exports to the United States
23	projected, assuming that the orders are lifted, is
24	modest and that exports to the United States would not
25	increase beyond that modest level.

- 1 COMMISSIONER LANE: Okay. You, also,
- 2 mentioned the level of drilling activity as measured
- 3 by the drilling recounts as an indication of
- 4 continuing strong demand for steel line pipe. In your
- 5 pre-hearing brief, you mentioned that the Baker Hughes
- 6 rig count data show 1,473 drilling rigs in the United
- 7 States in January 2006 and 1,565 in the rest of the
- 8 world. As a measure of drilling activity in Europe,
- 9 can you tell me out of those 1,565 rigs, how many were
- in operation in Europe?
- 11 MR. REILLY: That information, I believe, is
- available. We'll provide it in our post-hearing
- 13 brief.
- 14 COMMISSIONER LANE: Okay. Similarly, out of
- the 1,565 drilling rigs active in places other than
- 16 the United States, how many of those were in operation
- in the Middle East?
- 18 MR. REILLY: I believe that information is
- 19 also available.
- 20 COMMISSIONER LANE: Could you provide for
- 21 the record the Baker Hughes worldwide rig count
- 22 monthly report that shows the rig counts by producing
- regions by month?
- MR. REILLY: Yes, we will provide that.
- 25 COMMISSIONER LANE: Okay, thank you.

- 1 MR. REILLY: There is one thing I would like
- 2 to note about Romania, however. Romania is the
- 3 largest oil producing region in southeastern Europe
- 4 and there are some 7,000 producing rigs in Romania and
- 5 a significant number of those rigs will require
- 6 refurbishment. And that is going to require a
- 7 significant portion of domestic Romanian output. I
- 8 just wanted to get that on the record.
- 9 COMMISSIONER LANE: So, the 1,565 drilling
- 10 rig count in the world is not correct?
- MR. REILLY: Pardon me? I'm sorry, I should
- have said producing wells that are going to require
- 13 refurbishment.
- 14 COMMISSIONER LANE: Okay. Seven thousand
- drilling rigs and we've got 1,500 total. That's sort
- of inconsistent. Okay, thank you.
- 17 MR. DANEO: If I may add one additional
- 18 comment --
- 19 COMMISSIONER LANE: Yes.
- 20 MR. DANEO: -- regarding rigs in Romania.
- 21 Romania is facing a big evolution, in terms of oil and
- 22 gas market, because the only main player, Petrom,
- 23 Romania has been acquired by a multinational -- it is
- 24 planning to revamp a lot of the present drills, in
- 25 order to bring back them to profitability. So, there

- is an extremely large plan of investment from Petrom
- 2 in Romania to revamp wells. We can bring in separate
- 3 momentary figures are restricted, but it's extreme
- 4 interest in the evolution of the market at the moment.
- 5 COMMISSIONER LANE: Thank you. Now, in your
- 6 opening remarks, one of you were talking about
- 7 allocations. Is there specific evidence in the record
- 8 already that people have been placed on allocations
- 9 because they couldn't get the product?
- 10 MR. GURLEY: I don't believe there is
- 11 specific evidence in the record right now, other than
- the testimony from my colleague here, but he can
- 13 expand on that.
- 14 COMMISSIONER LANE: Okay. Mr. Allen, could
- 15 you be specific, because I think you're the first
- 16 person that has discussed allocations.
- 17 MR. ALLEN: Allocation is an important word.
- 18 It tells you a lot. U.S. Steel, in its domestic OCTG
- industry, has five distributors. The two here today,
- 20 Red Man and Sooner, are certainly very, very good
- 21 distributors of U.S. Steel. Then, there are three
- others. I would consider that the two here today,
- they are some of the guys in the valley. But what
- they do is they order pipe every month from U.S.
- 25 Steel. They are on allocation and the distributors of

- 1 V&M Star, also, are, I'll bring that up, and meaning
- 2 that they cannot get at times all -- on a monthly
- 3 basis, they cannot get past a certain amount of
- 4 tonnage of pipe, even if their customer base requires
- 5 it. That tells a lot, in and of itself.
- 6 COMMISSIONER LANE: Okay, thank you. Mr.
- 7 Reilly, I think, or maybe Mr. Gurley, talking about
- 8 the profitability of Microsoft. Maybe, we should put
- 9 it in perspective. Could you put in the record,
- 10 perhaps, how profitable they've been in the last, say,
- over a 10-year period, as compared to the line pipe
- 12 industry?
- 13 MR. GURLEY: We could, but we wouldn't want
- 14 to.
- 15 COMMISSIONER LANE: Well, you know, for
- somebody, who sort of likes to look at everything in
- 17 perspective, maybe it would help me analyze that
- 18 statement, if I saw what Microsoft had done during the
- 19 same period that we have evidence on the line pipe
- 20 industry.
- MR. GURLEY: We'll do that.
- 22 COMMISSIONER LANE: Okay, thank you. Now,
- 23 Mr. Reilly, as an economist, you heard this testimony
- 24 this morning that the problem that this industry could
- 25 face, if these orders came off, is that there would be

- an oversupply of the product and that an oversupply of
- the product, even if demand remains high and even if
- 3 the gas industry remains very strong, that an
- 4 oversupply is going to adversely effect the industry
- 5 by depressing prices. Now, from a pure economic
- 6 standpoint, how would you address that?
- 7 MR. REILLY: Well, if you look at the data
- 8 that I discussed during my presentation, there's
- 9 nothing that really suggest that an oversupply would
- 10 occur, in the even that the orders were removed.
- 11 First of all, the -- from the subject countries.
- 12 First of all, the three European countries -- I'm
- 13 sorry, the two European producing countries and South
- 14 Africa are operating a high rates of capacity
- 15 utilization, have priorities directed at other markets
- and are highly profitable. So, there is really
- 17 nothing that would motivate them to attempt to enter
- 18 the U.S. market in such a way that would drive prices
- 19 down. That is what I would call a self-defeating
- 20 strategy. So, there's no evidence on the record that
- 21 indicates that from those sources, an oversupply
- 22 situation would be probable.
- 23 As regards to Japan and realizing that the
- 24 information collected by the Commission about Japan is
- 25 limited, publicly available information also tends to

- 1 belie any notion that there would be a substantial
- 2 oversupply of product from Japan. The Japanese
- 3 producers, based on the product mix changes, have
- 4 clearly been moving into high value specialty steel
- 5 products and specialty steel products are very high in
- 6 value, and that's a sensible strategy for a country
- 7 that is a high cost producer. They're selling on the
- 8 basis of value and the high technology and quality of
- 9 what they produce. And they're selling those into --
- 10 principally into non-U.S. markets, where they're well-
- 11 established.
- Their ability to export the more common
- 13 carbon steel or ordinary steel small diameter pipe to
- the United States appears to be quite limited, because
- they're reducing their exports of carbon steel
- seamless products and their production of carbon steel
- 17 seamless products, despite enormous average value
- 18 increases, and that says they're foregoing production
- of these goods, because they can make more money
- 20 producing a different mix of products. So, why do
- 21 they want to export small diameter carbon seamless
- 22 products to the United States market? It doesn't make
- any sense.
- 24 COMMISSIONER LANE: Okay, thank you, Mr.
- 25 Reilly. Thank you, Mr. Chairman.

1	CHAIRMAN KOPLAN: Thank you. Commissioner
2	Pearson?
3	COMMISSIONER PEARSON: Thank you, Mr.
4	Chairman, and permit me to extend my greeting, also,
5	to the afternoon panel. Mr. Reilly, let me begin just
6	with a technical question for you. On page eight or
7	slide eight of your presentation, you had one line
8	listing CASSLP shipments for 2004 and 2005, and
9	another line listing pressure pipe for those same
LO	years. As you have compiled this data, is pressure
L1	pipe to be seen as a subset of CASSLP or something in
L2	addition to?
L3	MR. REILLY: Well, the reason we put
L4	pressure pipe on a separate line is that pressure pipe
L5	is a high value specialty product, as far as we're
L6	concerned, which is different from the more standard
L7	carbon steel standard pipe and line pipe. So, we
L8	weren't attempting to do a like product analysis and
L8 L9	weren't attempting to do a like product analysis and perhaps we should have footnoted the slide to show
L9	perhaps we should have footnoted the slide to show
L9 20	perhaps we should have footnoted the slide to show that. But, it's the more standard or the more common
L9 20 21	perhaps we should have footnoted the slide to show that. But, it's the more standard or the more common carbon steel product, where declining shipments a

tread likely here. But, my understanding is that as

25

- the Commission is using the acronym CASSLP, that that
- 2 includes pressure pipe.
- 3 MR. REILLY: Right, it does.
- 4 COMMISSIONER PEARSON: Okay. And so --
- 5 MR. REILLY: That's why I say it was sloppy
- on our part. We should have footnoted the slide.
- 7 COMMISSIONER PEARSON: Okay. So the answer
- 8 to the original question was that, indeed, pressure
- 9 pipe, as listed here, is a subset of CASSLP.
- MR. REILLY: Right.
- 11 COMMISSIONER PEARSON: Thank you. That's
- 12 what I was trying to understand. The Petitioners
- argue that an increase in dumped imports following
- 14 revocation of the orders would be more likely now than
- it had been in the original investigation, in part
- 16 because multinationals play a bigger role in the
- 17 industry now than was the case before. How do you
- 18 respond to that?
- 19 MR. GURLEY: I'll take the first stab at
- that and then I'll pass it to my colleagues. From the
- 21 first part, I think you understood the testimony of
- 22 Mr. Daneo is that Tenaris currently has production
- facilities making small diameter seamless pipe in
- 24 Canada and Mexico. Neither of those countries are
- subject to antidumping duty orders and to my

- 1 knowledge, the Tenaris group has exported zero, zero
- from those facilities. So, they're not waiting for
- 3 the revocation from Romania to suddenly gear up. If
- 4 they wanted to ship to the United States, they would
- 5 have already done so.
- 6 With respect to Mittal, just a couple of
- 7 footnotes, is that while they are under the name
- 8 Mittal Steel now, you're looking at like the guy, who
- 9 was hired two weeks ago, who is the first hired to
- 10 handle two products. They don't exactly have a large
- 11 mammoth sales staff.
- 12 Secondly, for historical reasons, the South
- 13 African branch of Mittal Steel will not sell through
- 14 Mittal Steel North America. They have an exclusive
- 15 agreement with another distributor. So, unlike most
- 16 multinationals, at least Mittal is going to have --
- 17 Romania and Czech Republic nominally is going to have
- 18 some coordination perhaps, but South Africa is going
- 19 to be handled totally separately.
- 20 COMMISSIONER PEARSON: Okay. So, you're
- 21 saying it's less likely that the integration of the
- 22 firms across boundaries would --
- MR. GURLEY: Well, certainly, with respect
- 24 to Tenaris, there's no -- based on the past behavior
- of already having access to the market, there's no

- 1 reason to believe that suddenly, if the orders were
- 2 revoked, that Tenaris would somehow coordinate their
- 3 efforts and how we're going to use Romania now to ship
- 4 our products. If they had the desire or the need to
- 5 ship a lot of the subject merchandise to the United
- 6 States, they would have done so. They have made a
- 7 strategic decision to focus on other types of
- 8 products, and maybe Mr. Daneo can speak about that a
- 9 little bit.
- 10 MR. DANEO: That is true. We already have
- 11 mills closer than Romania to the North American market
- that could have supplied this product, and they
- didn't. The strategic vision for Romania is to
- 14 anticipate what is happening in Europe. We have
- 15 locations on the eastern country, remain subcontractor
- 16 automotive markets that requires cold drawn products.
- 17 The increase in demand in regional oil and gas
- 18 products in southern Europe, in Kazakhstan and
- 19 Tajikistan, so we have two main goals on our original
- 20 market, and we want to fulfill those goals. North
- 21 America line pipe is not a profitable business and
- 22 we're not interested in a non-profitable business.
- 23 That's in the end.
- 24 COMMISSIONER PEARSON: Mr. Reilly?
- 25 MR. REILLY: I'll give you an economist

1	perspective on it. I was mystified by the conclusion
2	that increasing concentration leads to disorderly
3	markets and dumping. In fact, I think most economist
4	would conclude exactly the opposite. When you become
5	increasingly concentrated, especially in an industry
6	like steel, where there's substantial capital
7	investment, both in terms of physical plant and
8	working capital and so forth, you end up with a series
9	of entities that have enormous economic staying power.
10	In addition, they're extremely sophisticated, in terms
11	of their planning and in terms of their allocation to
12	their capital to the production of various kinds of
13	products. The last thing they want is a situation in
14	a market where there is going to be chronic oversupply
15	of product, chronic low prices, and chronic absence of
16	profits. For example, a sophisticated company like
17	Mittal, if it wanted to become a significant player in
18	the United States market for pipes and tubes, it would
19	follow exactly the strategy that is followed in all
20	other countries where it wants to be a significant
21	player. It would acquire somebody. Thank you.
22	MR. GURLEY: One last comment with respect
23	to Mittal. There was the point made that because
24	they're a multinational with Tenaris, that means

they're automatically accepted in the marketplace.

25

- 1 Well, that's not necessarily true. There's been a lot
- of testimony that the big energy companies base their
- decision on whether to buy based on not whether the
- 4 name is Tenaris or Mittal, it's based upon whether the
- 5 particular mill has been certified. And to our
- 6 knowledge, none of the Mittal mills have been
- 7 certified to be sold to any of the major oil
- 8 companies.
- 9 COMMISSIONER PEARSON: And that's consistent
- 10 with your understanding, Mr. Allen?
- 11 MR. ALLEN: That is correct. I think I
- mentioned that earlier, that we are not on any of the
- approved manufactured list of the major oil companies,
- 14 and that speaks to for use or consumption here in the
- 15 United States. So, that speaks to neither Roman or
- 16 Mittal Ostrava, which is Czechoslovakia.
- 17 COMMISSIONER PEARSON: Some companies that
- 18 have experience with antidumping cases have developed
- or implemented someone else's accounting systems to
- 20 monitor the sales prices of individual sales into
- 21 countries where they anticipate -- well, either where
- there is an antidumping order and anticipation that
- there might be such an order. Do we know whether
- 24 either Mittal or Tenaris have those sorts of systems
- in place, either at the corporate level or in the

1	individual plants that are subject to this order?
2	MR. GURLEY: I can't speak for all of the
3	mills as to exactly what they're doing 100 percent of
4	the time. I will tell you that there has not been any
5	shipments to the United States from the Mittal mills
6	of the subject merchandise since the order, and they
7	just took over some of these a couple of years ago.
8	With respect to some other Mittal mills, which we
9	represent, yes, they have instituted programs to make
10	sure that there's no dumping.
11	COMMISSIONER PEARSON: In other products or
12	in pipe?
13	MR. GURLEY: In other products. The pipe is
14	one where, frankly, I haven't been involved in that
15	much. They've just taken them over a couple of years
16	ago. But, there hasn't been they're just in a
17	transition mode. But, certainly, other plants, that I
18	have been following, and they're monitored.
19	COMMISSIONER PEARSON: Okay. So, your

found it prudent to institute accounting systems that
would allow them to monitor very closely whether they
might be dumping on an individual shipment?

MR. GURLEY: Certainly, the mills know they
Heritage Reporting Corporation
(202) 628-4888

testimony is that Mittal has sufficient experience

with antidumping in different countries, so that it's

20

21

- 1 should and most of them have taken into account. I
- 2 can't swear here today that all of them have done a
- 3 perfect job, but they know that they have to monitor,
- 4 yes.
- 5 COMMISSIONER PEARSON: Mr. Daneo?
- 6 MR. DANEO: Yes. As for Tenaris, I'd like
- 7 to add that we have those kind of a controls. When we
- 8 acquire Silcotub, Silcotub was already a dumped mill
- 9 or antidumping proceeding. So, we established a
- 10 system of control, in order to avoid future
- implications for dumping, because in any case, apart
- from the cost of the lawyer, it's a big problem. And
- when I was talking about regional, producer for a
- 14 regional market, I want also to underline the fact
- that Silcotub, as our original business, you need to
- 16 focus on Eastern European markets. And when I told
- 17 you that two-thirds of our sales are managed -- sent
- in regional markets, this means that we particularly
- 19 follow those sales for our regional market as our main
- 20 market. For the remaining two-thirds --
- 21 unfortunately, I cannot respond for other people, but
- 22 we have corporate offices that follow those global
- sales. So, as far as the task of my office, the
- 24 planning department, I can adhere that we strictly
- 25 control and we try to detect the desires sometimes of

- the sales force to sell in any case. So, we are there
- 2 to control and to guide them. And that's all.
- 3 COMMISSIONER PEARSON: Okay. Thank you,
- 4 very much. Mr. Chairman, the light is changing,
- 5 hasn't turned red yet, and so I think I will stop
- 6 right now. Oops, just lost it.
- 7 CHAIRMAN KOPLAN: Thank you. Commissioner
- 8 Aranoff?
- 9 COMMISSIONER ARANOFF: Thank you, Mr.
- 10 Chairman. In looking at the modest amount of pricing
- 11 data that we were able to collect for the period, this
- 12 review period, due to our -- we have some on the
- Romanian product, which are confidential, but they do
- show that the Romanian product undersold the U.S.
- 15 product pretty consistently and by not insubstantial
- 16 margins. And as you were discussing earlier with
- 17 Commissioner Lane, there was some projection that
- 18 there might be a modest amount of Romanian imports or
- increase in the Romanian imports, if the order were
- 20 revoked. And so my question to you is what data or
- 21 information in the record should I be looking at to
- 22 support the contention that this kind of underselling
- 23 either wouldn't continue if the order were revoked or
- 24 wouldn't have a significantly depressing or
- 25 suppressing on U.S. prices?

1	MR. GURLEY: Well, on the first point, it's
2	pretty evident that from all of the imports that have
3	come in, in 2004 and 2005, they did not have any
4	negative impact on U.S. prices. U.S. prices continued
5	to go up.
6	With respect to the Romanian data that's on
7	the record, the only exports out of Romania were
8	really were Silcotub, and not to pass the buck on the
9	previous regime, they went through several antidumping
10	reviews, most of which they got a zero. But, I was
11	actually a different company, which was owning and
12	controlling Silcotub at that time. And since 2004,
13	when Tenaris took over Silcotub, they have not entered
14	into any U.S. sales contracts. And, in fact, at the
15	time of the purchase, they had a zero percent
16	antidumping duty or very close to it and Tenaris had
17	made it a business decision when they purchased the
18	company that it was going to be a regional producer
19	for a regional market. So, the data that's on the
20	record that suggests it was underselling, I'd say it
21	should be it's qualified, to the extent it was by
22	the previous regime and that since Tenaris took it
23	over, they haven't made any exports, even though they
24	clearly could have.
25	COMMISSIONER ARANOFF: Well, just to get you

- 1 to follow up on that, Commerce recently did a review
- and raised the margin considerably above zero. I
- 3 don't know if you can do a time line for me that
- 4 compares when that happened to when this business
- 5 decision was taken to not pursue the U.S. market
- 6 anymore.
- 7 MR. GURLEY: I can absolutely do a time line
- 8 and provide affidavits from Tenaris that they entered
- 9 into no contracts when they purchased the company and
- 10 that all the sales that showed up in that review,
- where there was some margins, were executed under the
- 12 private owners. But, I will also tell you that when
- 13 Silcotub was first making its shipments to the United
- 14 States and had several thousand tons of shipments
- during several years, the margins were actually 13 to
- 16 14 percent. So, coming out of the investigation, I
- 17 think their margin may have 13.5. And so, it wasn't
- 18 the margin that was blocking Tenaris from shipping to
- 19 the United States. It was a business decision. If
- anything, it was easier to ship after they purchased,
- 21 because the prices started going up. But, we will
- 22 provide that time line.
- COMMISSIONER ARANOFF: Okay, thanks. I
- 24 appreciate that.
- 25 MS. NOONAN: Commissioner Aranoff, may I

- add? We will provide the time line. But, we do have
- 2 some information in footnote two for Silcotub's pre-
- 3 hearing brief, where we talk about the dates, the
- 4 effective dates of the change in the cash deposit rate
- 5 and that 15.5 did not occur until July 18, 2005, and
- 6 that was right around when Tenaris was acquiring
- 7 Silcotub. And I do think that the evidence on the
- 8 record does show, though, that there was price
- 9 increases for the Romanian product. It just was still
- 10 underselling the U.S. product, but there was at least
- 11 some in tandem price increase going up.
- 12 COMMISSIONER ARANOFF: Let me follow up on
- 13 that. Normally, when we see in tandem price
- increases, but relatively consistent level of
- underselling, it reflects something about the quality
- of the product. That's often the case. Is that the
- 17 case here?
- 18 MR. GURLEY: I will let Mr. Daneo talk, but
- 19 I'm going to say that the product is not on the AML
- 20 list. So, to the extent that U.S. Steel was selling
- 21 to distributors, which required certified pipe, they
- 22 were not doing that. They're certified in the general
- 23 generic way of being API 5L or triple certified, but
- they're not on the major petroleum list of approved
- 25 customers.

1	COMMISSIONER ARANOFF: But, that's not I
2	mean, that's not because they couldn't be, that
3	there's anything actually inferior about the way that
4	the product is made or its chemistry or anything like
5	that, that would cause it. It's just that purchasers
6	have not chosen to pursue additional suppliers.
7	MR. GURLEY: I'd like to have both of the
8	gentlemen respond to that. But, just because you have
9	just because you're triple certified doesn't mean
10	that you're good enough in the eyes of the major
11	petroleum companies to qualify for their list. It's
12	not just having API 5L. You have to go through a bunch
13	of other tests.
14	MR. ALLEN: Certification is a long drawn
15	out process in today's with the major oil
16	companies. I don't if I set out to try to get our
17	mill certified by Shell Oil today, I might move that
18	line, but maybe not. It takes a long it's an
19	arduous process where they send people over. They
20	have to tour the mill. They do audits. They go
21	through a period. And then they'll turn around and
22	ask that internally, inside any given major oil
23	company, whether it be Shell or Exxon-Mobil, or
24	something else, there has to be a generation of a
25	request internally to send that audit team over,

- 1 meaning that the -- be if the production department or
- the drilling department might have to generate a
- 3 request to the quality assurance team to send them
- 4 over. It is a long and drawn out process, one which
- 5 is no -- it doesn't surprise me that there are few
- that are on what we call the approved manufactured
- 7 list in many cases.
- 8 COMMISSIONER ARANOFF: But, the facilities
- 9 in the subject countries must be on approved lists for
- 10 those same oil companies for their operations in
- 11 Europe?
- MR. ALLEN: That, I can't speak to. I don't
- want to -- I mainly was referring to consumption in
- the United States, sale of product into the U.S.
- 15 COMMISSIONER ARANOFF: Okay. Mr. Daneo, do
- 16 you know anything about that?
- 17 MR. DANEO: Yes, I would like to add some
- 18 more comments, if I understood correctly your
- 19 question. The evolution of the quality of the
- 20 Silcotub products before and after the takeover, the
- 21 evolution is dramatic. We found a terrible situation.
- 22 We tried, and we're trying to improve the quality of
- our products. But, improving the quality in which
- 24 direction? In the direction of either OCTG and cold
- 25 drawn products, because we're running, as my colleague

- 1 told, very extremely complicated and articulated. And
- 2 validation processes for our clients, European
- 3 clients, to allow Silcotub, as a mill, because the
- 4 brand is recognized from Silcotub as a mill to be
- 5 inserting their purchasers at least for OCTG and cold
- 6 drawn products. So, we invested a lot in controls
- 7 system. We're still ramming up investments, but focus
- 8 on OCTG for our domestic clients and automotive
- 9 products.
- 10 MR. REILLY: I just want to make another
- 11 point about the issue of the premium that domestic
- 12 product may command over imports. There is a quality-
- related premium and a preference for U.S. products,
- 14 but there's also a premium because the cost of buying
- from a foreign supplier, a distant foreign supplier,
- is considerably higher than the cost of buying from a
- 17 domestic supplier. And that has to two with two
- 18 things. One is lead times. If you give an order to a
- 19 mill in Romania or Czechoslovakia or South Africa, you
- 20 have to wait several months before you actually
- 21 receive that product. And that means you're going to
- 22 be tying working capital up in that product. In
- addition, as opposed to say a U.S. mill, where the
- lead time may be 30 days or two months or less, in
- 25 addition, the buyer, which is generally a distributor,

- if you're talking relative to U.S. producers, has much
- 2 less flexibility to adjust inventory to changing
- 3 market conditions in dealing with a foreign supplier,
- 4 because of these long lead times. Once should put the
- order in, you own it. And regardless of whether
- 6 market conditions change a month later or two months
- 7 later, you've got to take that product, even though it
- 8 may put you very long in inventory and you're going to
- 9 be sitting on it for a long time. There's much more
- 10 flexibility in dealing with a U.S. producer and that's
- 11 why there is, in fact, a premium for U.S. products.
- 12 COMMISSIONER ARANOFF: I appreciate that
- answer.
- MR. REILLY: And that's both quality related
- and related to the economics of purchasing.
- 16 COMMISSIONER ARANOFF: I appreciate that
- 17 answer. And I would just ask in the post-hearing
- brief, if you could specify for each of the plants
- 19 that you represent in the subject countries exactly
- 20 whose AMLs they are on in the United States, if any,
- and by extension, whose they're not on, and whether
- 22 you agree with the testimony that we heard from the
- 23 domestic industry this morning about -- they had
- 24 testified as to what percent of their sales were to
- 25 people, who had AMLs. And, in general, it was 30

- 1 percent, except for one of the distributors.
- MR. GURLEY: We will do that.
- 3 COMMISSIONER ARANOFF: Thank you, very much.
- 4 CHAIRMAN KOPLAN: Thank you. First, a
- 5 housekeeping matter. Mr. Reilly, your Exhibit 7, your
- 6 heading in that is NF Group consolidated income
- 7 statements and your source is U.S. Steel historical
- 8 segment financial and operational data. Your
- 9 microphone wasn't on.
- 10 MR. REILLY: That's a typo. It should have
- 11 been NS Group.
- 12 CHAIRMAN KOPLAN: Okay.
- MR. REILLY: And we'll submit a corrected
- 14 page.
- 15 CHAIRMAN KOPLAN: Thank you. Mr. Allen, you
- 16 testified in response to Commissioner Lane that
- 17 domestic producers have distributors on allocation, I
- 18 recall. I may have missed this, but were you
- 19 referring to subject product or OCTG when you said
- 20 that?
- MR. ALLEN: I was referring to OCTG --
- 22 CHAIRMAN KOPLAN: Okay.
- MR. ALLEN: -- which affects the subject
- 24 product in the sense that -- the way that actually
- 25 works it says only allocation -- when the demand for

- 1 the product exceeds the deliverability or supply, the
- 2 mills have -- they recognize that I have -- I'm going
- 3 to produce 40,000 tons this month and I have my -- my
- 4 distributor base has ordered from me 52,000 tons.
- 5 CHAIRMAN KOPLAN: Can you quantify or
- 6 document this in any way for us, for purposes of the
- 7 post-hearing?
- 8 MR. ALLEN: I think it would be more
- 9 appropriate if -- what I'm getting at is I don't have
- 10 the specific inside information --
- 11 CHAIRMAN KOPLAN: Okay.
- MR. ALLEN: -- about what those figures are
- for each of their distributors. It's between -- it's
- their information, not mine. I'm speaking from
- 15 talking to the distributors and them confirming that
- 16 they're on allocation. They can only get so many tons
- 17 from U.S. Steel or another distributor -- or another
- 18 manufacturer like V&M Star or Koppel, to the point
- that they're saying I can only get x amount of tons
- 20 allocated to me. Now, why I tie that to the subject -
- 21 -
- 22 CHAIRMAN KOPLAN: Let me stop you for a
- 23 second. Does that mean, then, that you can submit at
- least specific anecdotal information, based on what
- 25 they have told you or not?

- 1 MR. GURLEY: Yes, we can provide that.
- We'll put an affidavit.
- 3 CHAIRMAN KOPLAN: Okay. All right.
- 4 MR. ALLEN: When a mill goes into allocation
- 5 mode, when I was trying to tie it back to this thing,
- 6 basically is that they've got x amount of tons that
- 7 they can produce. And after they give the allocation,
- 8 those distributors then have to seek the additional
- 9 tons from another source elsewhere. That has been
- 10 going on since the beginning -- or the -- I guess when
- 11 the perfect storm came at the fall of 2003 and 2004 is
- 12 when the allocation kicked in, I believe, and I don't
- 13 know exactly the dates. But what it does is it draws
- 14 away from the subject matter -- or that they would use
- 15 dedicated to --
- 16 CHAIRMAN KOPLAN: I understand your
- 17 argument.
- 18 MR. ALLEN: Okay.
- 19 CHAIRMAN KOPLAN: It's the specifics that I
- 20 was looking for. So, I look forward to whatever you
- 21 can provide post-hearing for me. Thank you. On page
- 22 11 of -- let's see, why don't we do it this way? You
- 23 all have made the argument today again that Romanian
- 24 CASSLP pipe producers are not on many approved
- 25 manufacturing lists, AML lists, and that that

- 1 restricts the markets in which you can compete with
- 2 U.S. produced pipe, right?
- 3 My recollection is we found in the original
- 4 investigation, and I'm looking at beginning on page 22
- 5 and then closing on page 23, and I'm quoting, "That
- 6 there are a significant number of purchasers who do
- 7 not rely on AMLs." So we considered that issue in the
- 8 original investigation.
- 9 My question is has that changed since the
- original investigation? You're alleging now that
- there are no longer a significant number of purchasers
- who do not rely on AMLs?
- 13 MR. GURLEY: No, I think the fact that there
- has been sales even since the order was introduced
- shows that there are certain purchasers which do not
- 16 require it.
- 17 Our point is that there is a big chunk of
- 18 the market which is really dedicated to the U.S.
- 19 producers that we cannot approach and could not
- approach in the reasonably foreseeable future.
- 21 CHAIRMAN KOPLAN: But our finding at that
- time was that a significant number of purchasers
- 23 didn't require it and I just wondered whether that's
- 24 diminished since the original investigation, if that
- 25 was your argument now.

1	MR. GURLEY: I will query my clients more
2	carefully and get back to you.
3	CHAIRMAN KOPLAN: Thanks.
4	MR. REILLY: Mr. Chairman, John Reilly.
5	There's one additional related point, I think, that
6	needs to be made.
7	CHAIRMAN KOPLAN: Sure.
8	MR. REILLY: And it gets at, I believe, some
9	issues that Commissioner Hillman raised earlier today
10	when the domestic industry was appearing and that is
11	that there seems to be a significant difference
12	between the average unit value of non-subject imports,
13	actually, all imports of the subject product, and the
14	prices that the U.S. producers are reporting. And she
15	also made the point that it appears that these low
16	priced non-subject imports are non-injurious given
17	that domestic production remains high, domestic prices
18	are rising and profits are going through the roof.
19	That suggests that these products aren't
20	quite as fungible as the domestic industry would have
21	us believe because if competition between the domestic
22	production and these imports is not in some way
23	attenuated, then the situation which Commissioner
24	Hillman described can't exist, just as a matter of

basic economics. One vehicle for this type of

25

1	two-tier pricing system is a domestic industry that
2	sells principally and substantially into this
3	protected AML market, whereas imports are competing
4	for the residual where that requirement does not
5	exist. So even though there may be a significant
6	number of purchasers out there that don't require AML
7	listing, it may well be that the domestic industry is
8	focusing its efforts on those buyers that do and in
9	that way the competition between the domestic product
LO	and the imported product is attenuated because clearly
L1	the domestic industry cannot meet all domestic demand
L2	for these products by any manner of means.
L3	CHAIRMAN KOPLAN: Thank you for that.
L4	Ms. Noonan, you dealt with the issue of
L5	cumulation with regard to Romania on your direct. The
L6	Mittal brief argues that imports from Romania should
L7	not be cumulated with those from any other subject
L8	supplier because, among other factors, and I'm looking
L9	at what you said in your brief, production capacity in
20	Romania has decreased while capacity utilization is
21	high and projected to get higher. That's a quote from
22	you.
23	The confidential version of the pre-hearing
24	report informs as to the capacity of Romanian
25	producers during the period of review at pages 419 and

- 1 20 of our pre-hearing report. The data, which is
- 2 based on the response to commission questionnaires is
- 3 bracketed.
- 4 Can you provide additional information on
- 5 the alleged decreases in capacity, specifically how
- the decrease in capacity was accomplished and what it
- 7 would take to ramp it back up?
- I will take whatever you can tell me now
- 9 and, if necessary, you can supplement your response in
- 10 your post-hearing submission. If you'd rather do it
- all post-hearing, you can do it that way, but I am
- interested in that further detail.
- 13 Is there anything you can give me now?
- MS. NOONAN: I think all that will be
- 15 confidential, but I would like to point out that we
- 16 did submit revised pages to our questionnaire
- 17 responses after we received the pre-hearing staff
- 18 report and we realized that there were some errors
- 19 there, so that might also explain some of the
- 20 differences in the numbers.
- 21 CHAIRMAN KOPLAN: Thank you. I'll look
- 22 forward to whatever I get as well post-hearing. Thank
- 23 you.
- Mr. Gurley, Skadden's pre-hearing brief at
- 25 pages 9 and 10 argues that the commission should at

- 1 the least rely on facts available to estimate data
- 2 regarding subject imports' ability to impact the U.S.
- 3 market by scaling the reported data by the share of
- 4 production accounted for by responding subject firms.
- 5 Skadden lists the estimated share of
- 6 production reported by responding firms from Japan,
- 7 the Czech Republic and Romania.
- 8 In my opinion, a significant gap exists
- 9 between what we sought and what we got from the
- 10 subject industries in each of those countries.
- 11 You have knowledge of the BPI that I cannot
- 12 discuss here. I'd like to know how you respond to
- their argument. Am I simply to ignore the failure to
- 14 provide the information requested when looking at
- 15 foreign capacity utilization?
- 16 Do you want to deal with that now or in the
- 17 post-hearing?
- 18 MR. GURLEY: I will deal with part of it now
- 19 because I think it's important to understand,
- 20 especially with respect to Romania and Czech Republic,
- 21 those entities that did not file questionnaire
- 22 responses.
- In the original investigation five years
- 24 ago, there were three companies that were cited for
- 25 exporting to the United States. It was Silcotub,

- 1 Petrotub which is now Mittal and a company called
- 2 Republica. Republica is now out of business and is
- 3 now no longer producing.
- 4 There is another producer in Romania which
- 5 was not exporting in the United States at the time of
- 6 the investigation which is called Artron. They do have
- 7 some capacity. I personally sought to get them to
- 8 supply information. They said we don't care about the
- 9 U.S. market.
- 10 So while we think there is a gap and we
- 11 acknowledge it, we don't think the gap is important
- because they weren't exporting five years ago and
- they've shown no real desire to export now.
- 14 With respect to the Czech Republic, frankly,
- for a long time, I didn't even know there was a second
- 16 producer. It turns out there was. Again, in the
- 17 original investigation, Commerce investigated a single
- 18 entity. That entity was Novahud, which is now Mittal
- 19 Ostrava. So, again, at the time, the company that was
- 20 focused on the U.S. market years ago or at least was
- 21 shipping there was the party that produced the
- 22 information today. So while there is a bit of a gap,
- I don't think those gaps are particularly important
- 24 given the historical basis for who's participating
- 25 today and who was involved in the market five years

- 1 ago.
- 2 CHAIRMAN KOPLAN: Thank you for that and
- I look forward to your expanded answer in the he
- 4 post-hearing.
- 5 Vice Chairman Okun?
- 6 VICE CHAIRMAN OKUN: Thank you.
- 7 Let me join my colleagues in welcoming this
- 8 panel this afternoon. I appreciate your testimony and
- 9 your appearance here and, Mr. Daneo, for traveling a
- long way to be with us. We very much appreciate your
- 11 willingness to answer our questions.
- 12 Let me, if I could, just ask for maybe
- 13 expanded information on how you see demand going
- 14 forward in the global market.
- Mr. Daneo, in your testimony, you talked
- 16 about some of the things going on in the home market
- 17 and the anticipation of the E.U. market continuing to
- 18 be a good market. Tell me a little bit more about how
- 19 Tenaris views, if you can, the global demand
- 20 situation.
- 21 MR. DANEO: Okay. I will try even if, to
- 22 tell you the truth, my knowledge of the entire vision
- of Tenaris is not so complete.
- 24 Tenaris is an OCTG-oriented company. This
- is not a mystery for no one. Tenaris has a strong

- 1 presence with other mills in other markets, with other
- oil and gas clients, with whom we have created a
- 3 special relationship of services. We don't simply
- 4 produce pipe, but we sell services. We will bring the
- 5 pipe where they need, how they need, when they need.
- 6 So Tenaris already achieved knowledge and experience
- 7 in this field and decided to transfer this kind of
- 8 approach to business in the eastern part of Europe
- 9 where we had a big player in oil and gas Petrom
- 10 totally abandoned and only recently acquired by a
- 11 multi-national. So this is an important client to be
- 12 detected.
- 13 Another important factor of the strategy of
- 14 Tenaris is that we are facing competition from lower
- 15 cost producers and the only way is to point on
- 16 quality. I'm not revealing any mystery strategy. The
- 17 common strategy of the U.S. producer or any other big
- 18 player is to bring higher the level of the product,
- 19 put in new quality, new technical specifications,
- increasing research and development, to leave the
- lower hand level of products to other competitors.
- 22 So Tenaris simply is replicating in Romania
- what it did in the other markets, increasing quality
- of product, focusing on higher value product,
- 25 automotive cylinders, oil and gas, and not investing

- on low end products like could be standard line pipes.
- 2 Romania is the case because given the
- 3 maximum capacity already achieved in terms of rolling
- 4 capacity we are investing in the finishing lines in
- 5 order to add additional possibility of allocating the
- 6 present rolling capacity on, I repeat, 10:46 and OCTG
- 7 products.
- 8 VICE CHAIRMAN OKUN: I appreciate those
- 9 comments. If there is anything statistically for
- 10 post-hearing for us to help understand on the
- 11 demand -- and maybe on that I will go to a related
- 12 point. In the briefs and some of the testimony today,
- there was a lot of weight put on our discussion of the
- 14 rig count and I just would like you to help explain to
- 15 me -- one of things, these are all tubular products,
- we've done OCTG, we've done seamless, but it's always
- 17 been my understanding in reading through what we've
- 18 done in other opinions that for OCTG there was a much
- 19 closer tie in to the rig counts because of what OCTG
- 20 is used for versus seamless and we had a discussion
- 21 with Mr. Schagrin this morning about that and natural
- 22 gas is a very important part, especially for large
- 23 diameter.
- I just wanted to have a chance to have you
- 25 either say that you think it's equally important to

- 1 look at rig count or whether you agree that that's
- 2 still a distinction between the products that you
- 3 sell, where your demand projections are going to be
- 4 tied for OCTG more closely to rig count and for
- 5 seamless more closely tied to the petrochemical
- 6 projects.
- 7 Is that accurate?
- 8 MR. REILLY: John Reilly. There is a
- 9 connection between the two, but clearly the
- 10 relationship between OCTG demand and the down-hole
- 11 demand and drilling activity is quite direct. The
- relationship between the seamless products we're
- 13 concerned with, the small diameter seamless products
- we're concerned with, is more indirect.
- 15 First of all, the effect of increased
- 16 exploration and development activity will be delayed
- 17 because you have to drill the well. There will be
- some demand from collecting lines of the small
- 19 diameter, but the major connection between the two is
- in the allocation of capacity.
- 21 If you look at the data, you see that for
- 22 seamless there was a significant increase in OCTG
- shipments and consumption between 2004 and 2005 in
- 24 this country. That did not occur in small diameter
- 25 seamless, yet the price of small diameter seamless

1	increased very substantially. Basically, what we have
2	is a situation where supply of small diameter seamless
3	becomes limited by the allocation of capacity to OCTG
4	production and producers on the supply side require a
5	high price in order to be able to produce that stuff
6	at the margin as opposed to producing more OCTG.
7	VICE CHAIRMAN OKUN: Okay. I understood it
8	on the allocation side, I just wanted to make sure for
9	purposes of trying to understand what demand is like
LO	both in the United States and in the other markets
L1	where your mills would be shipping product if there's
L2	anything else you could put on the record and, as
L3	I asked the Petitioners to comment on the EAI data,
L4	the most recent data that we can get.
L5	MR. REILLY: There is one point about demand
L6	that I think is worth mentioning and that is
L7	Mr. Schagrin made comments about the fact that the
L8	price of natural gas has declined recently. I don't
L9	make as much as he does of that because basically what
20	you have is a situation where the winter was warmer
21	than expected so seasonal demand didn't go up as
22	sharply but that's kind of a one-time event. It
23	doesn't say anything about demand going forward and
24	consumption going forward unless we want to assume

that we're going to have Florida-like winters for the

25

- 1 next ten years, but there is another point and this
- 2 has to do with the price of oil.
- The subject producers, Mittal Roman, Mittal
- 4 Ostrava, and Mittal South Africa, are much more tied
- 5 to the production of oil wells relatively speaking
- than are the domestic U.S. producers, so when the
- 7 price of oil remains high over a given period of time,
- 8 their demand for OCTG in non-U.S. markets that are oil
- 9 drilling intensive remains quite high.
- 10 I might note in that regard that Tenaris,
- which is the largest producer of OCTG in the world,
- 12 has a very rich product mix. Their average price for
- seamless during 2005 was \$1974 and that's principally
- 14 for sales outside of the United States market. That
- 15 average value was up 40 percent from 2004. So Tenaris
- in its worldwide operations is extremely profitable
- 17 and is getting very high average prices and would have
- 18 no motivation to allocate production away from its
- 19 high value stuff to relatively low value product in
- 20 the U.S. market.
- 21 VICE CHAIRMAN OKUN: And on that, Mr. Daneo,
- 22 maybe I would give you a chance to respond.
- 23 Mr. Shoaff from Sooner Pipe had talked about
- how he viewed Tenaris in the marketplace. I can't
- 25 remember his exact words, but being very much driven

- 1 to increase its market share and there is product from
- 2 Tenaris in the U.S. market.
- I wondered if you could comment on that and
- 4 give us any perspective on that.
- 5 MR. DANEO: Unfortunately, my knowledge of
- 6 the strategy of Tenaris North American is limited
- 7 because I am focused on our regional market for
- 8 Romania, so I would prefer not to tell you something
- 9 I am not sure about and postpone the answer.
- 10 VICE CHAIRMAN OKUN: Okay. I appreciate
- 11 that. Maybe you can't answer this, too, but one of
- 12 the other things I heard from the distributors this
- morning is that there are, I think, Mr. Allen, you
- 14 alluded to this, a number of the distributors are
- specific to a Tenaris group distributor and I wonder
- 16 if there's any information you can provide with regard
- 17 to that as to Mittal as well for post-hearing, if you
- 18 couldn't do it now.
- 19 MR. GURLEY: We can do that post-hearing.
- 20 VICE CHAIRMAN OKUN: Okay. I appreciate
- 21 that.
- I see my yellow light has come on, so I'll
- 23 stop. Thank you.
- 24 CHAIRMAN KOPLAN: Thank you.
- 25 Commissioner Hillman?

1	COMMISSIONER HILLMAN: Thank you. I, too,
2	would join my colleagues in welcoming you all here
3	this afternoon. We very much appreciate your taking
4	the time to be with us.
5	Mr. Reilly, if I can start with you just to
6	make sure I understand some of the things that you've
7	put up on these charts.
8	First, with respect to the ones on Japanese
9	production, you're making a distinction here between
10	ordinary steel and specialty steel. Exactly what is
11	that distinction and which of them or both are subject
12	product?
13	MR. REILLY: The data for Japan cover all
14	seamless products and the distinction that they make
15	in reporting is between ordinary steel, which is
16	carbon steel, and specialty steel, which is non-carbon
17	steel.
18	Included within the carbon steel category
19	would be the vast majority of the subject product, the
20	subject small diameter products, although that's not
21	broken out specifically.
22	The point I'm making is that if you take a
23	look at their aggregated production
24	COMMISSIONER HILLMAN: Hold on here. This
25	order covers carbon and alloy product, so it's not

- limited to carbon product. So help me understand.
- 2 You're saying in essence all of the ordinary steel, as
- you've listed it, would be a carbon product, a subject
- 4 product.
- 5 MR. REILLY: No, it would be a carbon
- 6 product that includes the subject product. This is
- 7 total production of seamless tubular products in
- 8 Japan.
- 9 COMMISSIONER HILLMAN: Okay. So you're
- 10 saying it's over inclusive how?
- 11 MR. REILLY: It includes OCTG. It includes
- all other non-subject, non-OCTG carbon products.
- 13 COMMISSIONER HILLMAN: Okay. And then,
- 14 again, go to the specialty steel. What is meant by
- that and why split it out this way if they're both
- 16 subject product?
- 17 MR. REILLY: First of all, I can't go into
- 18 the specifics because they're confidential, but if you
- 19 look at the ratio of domestic production and shipments
- 20 of alloy versus domestic production and shipments of
- 21 carbon, you will see a major distinction. We'll go
- 22 into that in our post-hearing brief. That distinction
- 23 means that the focus really of the domestic industry
- is on producing carbon steel products, small diameter
- 25 standard and line pipe. But the Japanese, in terms of

1	their	overall	production	of	seamless	products,	has
---	-------	---------	------------	----	----------	-----------	-----

- 2 allocated their production significantly away from
- 3 carbon steel products and to products that are less
- 4 important to the U.S. producers within the subject
- 5 group.
- 6 That says to me that they're moving away
- 7 from the production of lower value products to the
- 8 production of higher value products as a matter of
- 9 strategy and it makes sense because Japan is a high
- 10 cost producer.
- In terms of their exports, which I also
- mentioned, I look at their exports of carbon steel
- 13 seamless and it's again, over inclusive. It includes
- the subject products, both small diameter and large
- diameter, as well as OCTG and non-subject products.
- 16 Exports of those products have gone down despite very
- 17 substantial increases in average prices.
- 18 Now, that says to me that they would not be
- interested in allocating capacity away from the higher
- value products to increase their shipments of subject
- 21 products if the order were removed because subject
- 22 products are in the category of lower value, lower
- profits and not products that they're emphasizing in
- their production and shipment strategy.
- 25 COMMISSIONER HILLMAN: All right. Another

- 1 question. I just want to make sure I understand it.
- 2 You put up some of the data with respect to U.S. Steel
- and, as I heard the argument, are saying that the fact
- 4 that they did not produce more in 2005, I quess it
- was, notwithstanding the fact that the prices were
- 6 high, you attribute to the fact that they were
- 7 producing all that they could or perhaps that they
- 8 were producing more OCTG and therefore didn't have the
- 9 billets and rounds or the capacity to produce more
- 10 seamless pipe.
- MR. REILLY: Yes. It seems to me there are
- 12 three possibilities --
- 13 COMMISSIONER HILLMAN: Let me just finish
- 14 because what I'm trying to understand -- we heard very
- direct testimony from U.S. Steel this morning that
- 16 said the reason they didn't produce more in 2005 was
- 17 because they didn't have an order for it, it was an
- issue of their order book, there was not an order
- 19 there. I'm trying to understand whether you're
- 20 disputing that assertion by U.S. Steel or whether
- 21 there's something else that caused this presentation.
- 22 MR. REILLY: It's something -- part of this
- is confidential. Let me see what would be public.
- You know what the level of reported capacity
- 25 utilization is for the period, the confidential level.

- 1 It's very surprising in view of the behavior of prices
- and the behavior of producer profits. Normally,
- 3 significant increases in prices bring forth additional
- 4 supply. That generally is what an economist would say
- 5 looking at a market. That did not occur, despite the
- fact of those capacity numbers and capacity
- 7 utilization numbers.
- 8 That doesn't compute. Something is wrong
- 9 with the numbers, okay? And I think that there are
- 10 three possibilities.
- 11 COMMISSIONER HILLMAN: I don't understand
- whether you're saying something is wrong with the
- numbers as opposed to -- you're telling me that their
- 14 testimony, that they did not have the orders to
- 15 continue to increase their production, is not
- 16 accurate?
- 17 MR. REILLY: Well, let's look at it this
- 18 way. They are continually raising prices, right?
- 19 That's basically what they've said. U.S. Steel has
- 20 another \$50 price increase for April. Okay. So
- 21 basically if they're sitting there and raising prices
- 22 and saying, okay, we're getting enough orders so I'm
- happy, I don't care that there's unused capacity, then
- that's one thing. There's also the possibility that
- there's a glitch in the way capacity has been

- 1 calculated. For example, I heard this morning that
- 2 Lorain is operating at one shift a day. Okay. If
- 3 Lorain is producing all it can at one shift a day, in
- 4 order to go to an increased production, they would
- 5 have to increase to, say, two shifts a day. But you
- 6 can't increase production by going to two shifts a day
- 7 by a little. You have to increase production by a lot
- 8 because you've effectively doubled your capacity to
- 9 put product out the door and you've also incurred a
- 10 substantial increase in labor costs.
- Normally, in my experience, the commission
- has requested that capacity be calculated on the basis
- of normal operating practice and if your normal
- operating practice is one shift a day, it should be
- 15 calculated at one shift a day, not what it could be if
- 16 you went to two shifts or three shifts. And if that's
- 17 the case, then that capacity is calculated at two or
- 18 three shifts a day, then there's a glitch in the way
- 19 capacity has been calculated.
- 20 MR. GURLEY: Just one point. We heard from
- 21 Mr. Reilly this morning about the capacity utilization
- of Koppel Steel, the public available information. It
- was operating at 98 percent. We find it odd that two
- steel companies who are both making gobs of money, of
- them is operating at 98 percent and one of them is

- operating a significantly lower number. We can't say
- 2 that their testimony is inaccurate. It just makes us
- 3 wonder.
- 4 COMMISSIONER HILLMAN: I appreciate that.
- 5 Then on the issue of the effect of Tenaris
- and Mittal, I've heard the testimony in terms of the
- 7 marketing and sales in the U.S. The other part of
- 8 their testimony was this issue of, if you will, the
- 9 deeper pockets or backstopping liability by being part
- of a bigger group makes it more likely that you can
- 11 sell into certain markets than if you're a stand alone
- small mill from Romania or the Czech Republic or
- wherever, just having that name behind you and the
- larger deep pockets.
- What is your response to that?
- 16 MR. GURLEY: I'll let Mr. Daneo talk about
- 17 that.
- 18 MR. DANEO: No, this is true. Having
- 19 Tenaris as a brand name helps and how do we see this?
- 20 We see that from 2004 to 2005 we doubled our sales in
- 21 our regional market European because obviously being
- 22 Tenaris we were able to reach clients already clients
- of Tenaris for other mills, saying, look, now I was
- 24 previously sending you pipes from Mexico, Canada, now
- 25 I can bring you pipe closer with lower lead times,

- with lower logistic costs being where you need but
- locally. That's why thanks to the fact that we
- 3 entered in with Tenaris we were able to double our
- 4 sales in our regional market. That's true.
- 5 COMMISSIONER HILLMAN: Okay.
- 6 MR. REILLY: I just want to add one thing
- 7 about that concept. Having a brand means you can sell
- 8 your product for a higher price and that there is less
- 9 of a tendency to get desperate to move your product
- 10 and cut price in order to get into a market.
- 11 Like I said before, large companies in
- 12 concentrated markets tend to prefer orderly markets
- and they tend to emphasize non-price elements in their
- 14 selling that are connected with brand name, superior
- 15 service, better logistics and shorter lead times.
- 16 Thank you.
- 17 COMMISSIONER HILLMAN: All right.
- 18 Thank you.
- 19 CHAIRMAN KOPLAN: Commissioner Lane?
- 20 COMMISSIONER LANE: Mr. Daneo, you said that
- 21 Romania has long-term agreements with other countries
- 22 to buy Romanian CASSLP pipe and that this was one
- 23 reason Romania is not interested in the United States.
- Who are these agreements with and are they subject to
- 25 renegotiation?

1	MR. DANEO: I'm sorry, I missed the last
2	part of the question.
3	COMMISSIONER LANE: Are these agreements
4	that you can renegotiate and sell your product
5	elsewhere?
6	MR. DANEO: No. These are agreements that
7	are renegotiated after a certain amount of years.
8	I would like to distinguish the agreement in two. One
9	is agreement with sister company, Dalmine, that is
10	part of a strategic vision for the European continent
11	that was to integrate Silcotub and Dalmine, trying to
12	integrate the production of the two mills for the
13	local market. The other are long-term agreements with
14	a strategic customer, Petrom, that involved not local
15	amount, worldwide agreement. Tenaris already had a
16	worldwide agreement with OMV, the present owner of
17	Petrom. We are trying to expand these agreements also
18	regionally on Petrom and these are agreements that
19	cover different years. The target is to allocate part
20	of the production on long-going agreements that
21	guarantee a minimum coverage of the volumes.
22	I don't know if this is the answer that you
23	were looking for.
24	COMMISSIONER LANE: How much of your
25	production is not subject to some of these agreements?

1	MR. DANEO: By mind, I am not able to tell
2	you a number. I could check and give you further
3	detail in the following meeting.
4	COMMISSIONER LANE: Okay. And I wasn't quite
5	sure that I understood, how much of these agreements
6	are with your sister companies?
7	MR. DANEO: The three main agreement we have
8	which only one is presently running because we are
9	also forecasted agreement for which we already made
10	investment, we will make investment, the agreement
11	with sister company covers almost half of our
12	capacity. The detail of how much is the agreement
13	with our sister company is restricted and we will give
14	in separate moment, if I understood.
15	COMMISSIONER LANE: Okay. Thank you.
16	Mr. Chairman, that's all the questions
17	I have.
18	CHAIRMAN KOPLAN: Thank you, Commissioner.
19	Commissioner Pearson?
20	COMMISSIONER PEARSON: Ms. Noonan, you were
21	discussing cumulation earlier. In this situation, we
22	have these transnational corporate relationships that
23	we talked about a little bit earlier. Should that
24	influence how we analyze cumulation?
25	MR. NOONAN: No. And the reason I say that

1	is w	e al	lread	y hav	re an	example	with	Tenaris	where	we
2	alre	adv	see	that	thei	r sister	compa	anies who	o are	

3 capable of producing line pipe and who are producing

4 small diameter line pipe have free access to the U.S.

5 market. In fact, they're even closer than Romania,

6 they're in Mexico and Canada. They are not shipping

7 small diameter line pipe to the United States. So

8 I think that actions speak louder than words and you

9 can see that there is just not that kind of actin

10 being taken by Tenaris. Of course, the other sister

11 company is NKK in Japan and same situation, you do not

see the Mexican producer or the Canadian producer

shipping to the United States in the place of either

14 NKK or Silcotub.

15 COMMISSIONER PEARSON: Okay. So even though

there are now transnational relationships that did not

17 exist at the time of the original investigation, you

18 don't see that as a change that should factor into how

19 we would view cumulation? In other words, those

20 relationships don't suggest that that's factor that we

21 should consider in terms of whether something has

22 changed that might lead us to decumulate?

MR. REILLY: I think I'd like to take a

24 crack at that. I think that exactly those

relationships should lead you to decumulate.

1	COMMISSIONER PEARSON: That's just the
2	opposite of what Ms. Noonan just said, isn't it?
3	MR. REILLY: Well, let me get on it from an
4	economist point of view.
5	COMMISSIONER PEARSON: Okay.
6	MR. REILLY: My fee for legal advice is
7	quite low, so I never make any money doing it.
8	COMMISSIONER PEARSON: Okay.
9	MR. REILLY: You have a situation where
LO	Tenaris now owns production facilities in Canada and
L1	production facilities in Mexico that are far better
L2	placed to serve the United States market than are
L3	production facilities in Romania and it would be
L4	illogical and economically backwards for them to
L5	allocate production from Romania to the United States
L6	rather than production from Mexico or Canada. Here,
L7	I'm talking specifically about small diameter. So the
L8	relationships that now exist make it highly improbable
L9	that Tenaris would export product to the United States
20	from Romania. They have factories that are far better
21	situated to do and to make money doing it.
22	COMMISSIONER PEARSON: Mr. Reilly, I have to
23	confess that I find some humor in two economists
24	trying to discuss cumulation, which in my mind is one
25	of those issues that's much better suited to

- 1 attorneys, but I wade into it occasionally just to see
- 2 what mess I can make of it.
- 3 Any other comments on cumulation?
- 4 Mr. Gurley?
- 5 MR. GURLEY: I think maybe I won't say
- anything so I won't make a third opinion on our panel.
- 7 COMMISSIONER PEARSON: Well, if you have an
- 8 opportunity, you might want to take counsel among
- 9 yourselves and decide what you would want to say about
- this for the post-hearing because I'm just trying to
- 11 understand whether the fact that there's been a change
- in the structure of the global industry such that
- there's now more consolidation, more of these
- 14 transnational relationships, whether that's a factor
- that somehow weighs into our consideration of
- 16 cumulation or decumulation.
- 17 MR. GURLEY: This morning, when I was
- 18 hearing these conversations about Tenaris and Mittal
- 19 being these beasts trying to gobble up market share,
- 20 I felt like I was in a Greenpeace convention, but I
- 21 note for the record that U.S. Steel is also a
- 22 multi-national company and so is V&M.
- 23 COMMISSIONER PEARSON: Did you have
- 24 something more, Mr. Reilly?
- 25 MR. REILLY: No, I'll wait for an economist

_	
1	question.
_	quescroii.

2 COMMISSIONER PEARSON: Okay. With the 3 domestic industry, I raised the question of what exactly had happened between 1999 and 2000 in terms of 4 the shift between subject and non-subject imports as 5 the orders went into effect and I thought I would give you a chance to discuss that, too. 7 8 As you look at the record and with your understanding of the industry, what was going on there 9 that produced what seems to me to be an above average 10 11 amount of shifting between subject and non-subject 12 imports in that transitional year? 13 MR. REILLY: I think what it shows is something that really contradicts what the domestic 14 15 industry asserted this morning and that is that there is a significant degree of fungibility between the 16 subject imports and the non-subject imports. 17 18 Non-subject imports in essence seamlessly 19 replaced subject imports, pun intended, and that can 20 only occur if there's significant fungibility between subject and non-subject imports. That shift occurred 21 22 very rapidly and the domestic producers have taken the 23 position that the subject imports would displace principally domestic product. I don't think so. 24 think that the historical information shows that the 25

- 1 competition was principally between subject and
- 2 non-subject imports in the U.S. market and if subject
- 3 imports are removed they will go into foreign markets
- 4 and be replaced by other imports from non-subject
- 5 countries. And, in fact, all of the indicators that
- 6 I mentioned earlier in terms of the domestic industry
- 7 performance, many of them had to do with the over
- 8 replacement of subject imports by the non-subject
- 9 imports. Basically, what happened was that import
- 10 sources got shifted and the domestic industry did not
- 11 get help at all.
- 12 COMMISSIONER PEARSON: Okay. So you are
- 13 suggesting, then, that if the orders were revoked we
- would see little or no change in the shipments of
- product by the domestic industry, but that there may
- 16 be shifting back and forth among subject and
- 17 non-subject producers.
- 18 MR. REILLY: In this particular case, I
- 19 think conditions of competition today are somewhat
- 20 different from what they were in 2000 and that has to
- 21 do specifically with the ownership of the European
- 22 producers who are subject -- again, I'm picking on
- 23 small diameter -- and their strategies. I don't think
- 24 that there would be a significant increase in imports
- from the subject countries were the orders to be

- 1 lifted because of current market conditions, but also
- 2 because of the strategic orientation of the foreign
- 3 producers.
- 4 I think that to the extent that that small
- 5 volume of imports would displace anything it would be
- 6 other non-subject imports.
- 7 COMMISSIONER PEARSON: And how confident are
- 8 you that the domestic industry wouldn't lose quite a
- 9 bit of market share as that transition goes on?
- 10 Because clearly that's their argument, as I understand
- it, that they think they would lose a lot of market
- share if subject imports were made non-subject by the
- 13 revoking of the order.
- 14 MR. REILLY: I'm quite confident that they
- 15 would not. If I wasn't, I wouldn't be here. For the
- 16 reasons I've already stated, there is very little, if
- 17 any, incentive for the producers in Czechoslovakia,
- 18 South Africa and Romania to significant increase their
- imports of the subject small diameter pipes and tubes
- 20 to the U.S. market. Their strategic orientation is
- 21 regional and that includes Mittal and their
- 22 economically rational strategy is to focus on high
- value products which are in strong demand.
- 24 COMMISSIONER PEARSON: So in essence you're
- 25 saying that if the orders are revoked the domestic

- 1 market for pipe in the United States kind of takes a
- 2 collective yawn and not much happens, things go
- 3 forward?
- 4 MR. REILLY: Correct. Correct. And that is
- 5 premised on the strong market conditions continuing
- 6 and all indications are that they will.
- 7 COMMISSIONER PEARSON: Okay. Mr. Daneo, let
- 8 me get to what I hope is my last question. Let me be
- 9 quick and maybe follow up in the post-hearing.
- 10 You had mentioned that Romania is scheduled
- 11 to join the E.U. in January of 2007 and certain that's
- in the reasonably foreseeable future, so we should
- 13 think about what it means for this case. Are there
- 14 import duties in either direction between Romania and
- the E.U. that will go away upon accession?
- 16 MR. DANEO: Are there import duties for
- 17 Romania regarding seamless pipe?
- 18 COMMISSIONER PEARSON: Yes. Between Romania
- 19 and the E.U. in either direction.
- 20 MR. DANEO: No. In this moment, I am not
- 21 aware of either, but I could check.
- 22 COMMISSIONER PEARSON: Okay. Because I would
- assume that any existing duties would be removed upon
- 24 accession and so there could be some change in the
- 25 flow of product and potentially either into or out of

- 1 Romania, so I was just wanting to understand a little
- 2 bit more about that.
- MR. DANEO: The duty would be for sure
- 4 removed after the accession. I don't know exactly,
- 5 but I am pretty sure that there are no other duties on
- 6 seamless products from Romania to Europe and, in any
- 7 case, not from Europe to Romania, but I will check it
- 8 and reconfirm.
- 9 COMMISSIONER PEARSON: Okay. Please clarify
- in the post-hearing.
- 11 Thank you very much.
- 12 Mr. Chairman, I have no further questions.
- 13 CHAIRMAN KOPLAN: Thank you.
- 14 Commissioner Aranoff?
- 15 COMMISSIONER ARANOFF: Thank you,
- 16 Mr. Chairman.
- 17 I want to follow up on a few things. First,
- 18 there was testimony earlier that the South African
- 19 affiliate of Mittal has an exclusive distribution
- 20 arrangement that precludes it making any sales through
- 21 Mr. Allen's entity.
- What I wanted to understand, Mr. Allen, is
- does that distribution arrangement preclude them from
- 24 selling their product in the United States or just
- 25 preclude them from selling it through you?

1	MR. ALLEN: The latter. It's an exclusive
2	arrangement with a company called Max Steel and they
3	control the product from South Africa, no matter where
4	it goes, in my understanding.
5	COMMISSIONER ARANOFF: Okay. Now, of
6	course, that name rings a bell with me and I believe
7	that is an entity that does import various steel
8	products into the United States, so I guess it doesn't
9	really answer the question for me. It tells me that
10	you can't really tell me that much about the South
11	African producer, but it doesn't really tell me much
12	about what we can expect them to do in the U.S.
13	market.
14	MR. GURLEY: If I can just make this
15	observation, if you look at the South African import
16	share and market share running up to the filing of the
17	petition, it was always very low.
18	COMMISSIONER ARANOFF: Okay. We've heard a
19	lot of discussion back and forth this afternoon about
20	how it couldn't possibly make economic sense for
21	Romanian producers to send this subject to the United
22	States if the orders were revoked, particularly in
23	light of the Canadian and Mexican production
24	facilities that are affiliated with Tenaris, but I
25	understand from the record that there is currently

- 1 large diameter product coming into the United States
- from Romania and so I quess my question is do those
- 3 plants in Canada and Mexico not make the large
- 4 diameter product or is something happening here that
- 5 doesn't make economic sense?
- 6 MR. GURLEY: I think there's two phenomenon
- 7 going on. The issue about Canada and Mexico dealt
- 8 exclusively with Tenaris and I don't believe Tenaris
- 9 is exporting from those facilities. There is some
- 10 amount of pipe coming in in large diameter, I believe,
- 11 from Mittal Steel Roman, but they don't have
- 12 facilities in Canada and Mexico, but it's a limited
- 13 amount.
- 14 COMMISSIONER ARANOFF: Okay. And my
- understanding is that Mittal is also the origin of
- large diameter SLP that's coming into the U.S. from
- 17 the Czech Republic.
- 18 MR. GURLEY: I believe that's correct.
- 19 COMMISSIONER ARANOFF: So Mr. Reilly's
- 20 argument that basically there's no economic sense to
- 21 shipping this product from somewhere that far away,
- that applies to Tenaris within its family, but we
- 23 already see this happening with respect to Mittal, so
- 24 what conclusions can we draw in terms of whether there
- 25 are different conditions governing those sales of

- 1 large diameter product from these two Mittal
- 2 facilities to the U.S. versus what would happen with
- 3 the small diameter product?
- 4 COMMISSIONER ARANOFF: I think there was
- 5 never the allegation made that Mittal promises scout's
- 6 honor never to ship any pipe from its European
- 7 facilities. The argument made is that they have a lot
- 8 of other places they can sell as well. Yes, they have
- 9 shipped some large diameter pipe to the United States,
- 10 but it's been in modest amounts and our position has
- 11 been if the order were lifted they would ship to the
- 12 United States also some modest amounts.
- 13 COMMISSIONER ARANOFF: I appreciate that
- 14 answer.
- MR. NOONAN: Commissioner Aranoff, could
- 16 I just clarify the record for Tenaris?
- 17 Actually, there is no large diameter line
- 18 pipe produced at Silcotub, if that helps.
- 19 COMMISSIONER ARANOFF: Okay. Thank you.
- 20 That is helpful.
- 21 We've also had some discussion this
- 22 afternoon about sort of the China issue writ large and
- I know that the position of the panel that's here now
- has been that that's a red herring and I just wanted
- 25 to pursue it a little bit more.

1	Mr. Daneo, you had indicated that your
2	company's regional focus includes a region that
3	extends at least as far as Kazakhstan, I thought I
4	heard you say, and so I guess my question to you is if
5	your regional strategy does in fact take you into
6	central Asia, are you running into competition with
7	China there? Do you sense that there is going to be a
8	problem with market displacement in that part of your
9	region?
LO	MR. DANEO: Well, my answer is no, first of
L1	all, because the market in Kazakhstan, Tajikistan, the
L2	other stan countries, are going to be developed.
L3	American oil and gas companies are coming now, they
L4	are starting drilling, Putin is not very happy for
L5	this, and they will need pipes. So for the moment,
L6	it's a developing market. Our oil and gas market is
L7	the Romanian one and that's all.
L8	China is not a problem because upgrading the
L9	level of our products with higher trading systems,
20	product more specialized, higher quality, we make a
21	different kind of battle on a different kind of level
22	and that's why we try to avoid to confront
23	reallocating our production. So China in this moment
24	is not a present risk in Romania and in Europe
25	represents the imports from China in 2005 were around

- 4 percent of the total imports, seamless, not only
- 2 concerned product, so China is absolutely not a risk.
- 3 COMMISSIONER ARANOFF: Okay. So if
- I understand you, what you're telling me is you are
- 5 exploring these as new markets you want to expand into
- in central Asia, you don't see China as competition
- 7 there because you make a higher quality product.
- MR. DANEO: Yes.
- 9 COMMISSIONER ARANOFF: And you're looking
- 10 for business from American and European oil companies
- 11 that are going to be or are investing in the region.
- 12 I understand that answer and it takes me full circle
- 13 back to what I was asking in the first round, which is
- if your product is good enough to get on approved
- 15 lists for these oil companies for these deals that are
- 16 going on in central Asia, why can't that happen in the
- 17 United States?
- MR. DANEO: We are talking OCTG in central
- 19 Asia because a company will drill so they will need
- tubing, which is one of the main products of Silcotub.
- 21 Approved vendor list for line pipe in America,
- 22 Silcotub is not present as a mill and we have no plan
- 23 to be certified for a product which prices, as I told
- you, is not so interesting to -- how I can say in
- 25 English -- to demonstrate the effort of all the

- 1 process of certification for these products.
- 2 MR. GURLEY: I just want to also
- 3 re-emphasize that let's assume there's a new president
- 4 at Tenaris tomorrow and he says I really want to get
- 5 our pipe certified in the United States. It takes
- 6 several years, as far as I understand, and Mr. Allen
- 7 testified to that, so at least for the reasonably
- 8 foreseeable future, even if they changed their mind
- 9 tomorrow, it doesn't matter, they're not going to be
- able to have access to these big energy companies.
- 11 COMMISSIONER ARANOFF: Okay. I appreciate
- 12 those answers.
- 13 I think that we've talked about this a
- 14 little bit or you've discussed it with some of my
- 15 colleagues, but just to make sure that I understand,
- in Silcotub's brief and again here today you talk
- 17 about the strength of the Romanian domestic market,
- 18 but, as you know, our confidential pre-hearing report
- indicates that the share of Romanian domestic
- 20 shipments over the period that we're reviewing has
- 21 actually declined by a pretty decent amount and our
- 22 data show that the Romanian has become more export
- oriented overall. So while I understand the testimony
- that there is a regional strategy which includes
- 25 Romania and also other places in Europe and perhaps

- 1 Asia, there was also an argument about the strengths
- of the Romanian market which doesn't appear to be
- 3 consistent with our record.
- 4 Is there anything that you can add?
- 5 MR. DANEO: No, but for the future, our
- 6 regional market goes mainly from Turkey up to Austria
- 7 because then we are talking about western Europe and
- 8 up to Kazakhstan where the sales are not so exciting.
- 9 The Romanian market is booming because Romania is a
- 10 developing country. They are building houses, they
- 11 need pipes for gas and water. They are revamping all
- the energy plants, they need pipes. They are
- 13 revamping the wells, they need pipes. So Romania is a
- 14 country with a great potentiality and we understood
- this luckily two years ago. That's why we went to be
- 16 there.
- 17 To complete what I said to Commissioner
- 18 Pearson, Romania was a closed market up to two years
- 19 ago to any foreign company because big contracts in
- 20 Romania were paid with barter. Companies were paying
- 21 pipes with barrels of oil or bonuses for electric
- 22 energy. They couldn't be exported. So no foreign
- importer could come to Romania. It was a tight
- 24 market. We bought a mill to be in this market. Now,
- it's open and everything is changed, but it's an

- important market where we have an important presence
- that we want to develop. This is one of the main
- 3 lines of our strategy for sure.
- 4 COMMISSIONER ARANOFF: Thank you very much,
- 5 Mr. Daneo.
- 6 Ms. Noonan and Mr. Gurley, I would just
- 7 invite you to look back at those pages of Silcotub's
- 8 brief in your post-hearing, that's pages 6 and 13, and
- 9 compare it to the data that we have and see if there's
- any other explanation that you would have for us.
- MR. GURLEY: We will do that.
- 12 COMMISSIONER ARANOFF: Thank you very much.
- Thank you, Mr. Chairman.
- 14 CHAIRMAN KOPLAN: Thank you.
- As the questions are asked, my questions are
- 16 slipping away until I've got one left.
- 17 Mr. Reilly, I asked the domestic producers
- this morning if they would provide supporting data
- 19 covering the review period comparing prices in the
- 20 U.S. to prices in other major markets for small
- 21 diameter CASSLP pipe and it's my understanding that
- there is a publication out there but I can't identify
- 23 it because it's confidential. You know what I'm
- talking about, though, I think.
- 25 MR. GURLEY: Yes, I do and we'll do our best

- 1 to provide it.
- 2 CHAIRMAN KOPLAN: Because what I wondered is
- 3 if you would do that for me post-hearing.
- I'm trying to determine whether subject
- 5 producers would have an incentive to shift product to
- 6 the U.S. market if the orders are revoked and this
- 7 would be helpful to me, if you could come up with some
- 8 of that information or as much as you can come up
- 9 with.
- I also asked them whether there's some level
- of premium available to them as to availability or
- 12 reliability of delivery or any other factor that we
- should take into account when comparing prices for
- 14 domestic pipe to prices for subject imports in the
- 15 U.S. market. My recollection is you touched on this
- 16 earlier, but I'm wondering if there's any way to
- 17 quantify it other than the allegation.
- 18 MR. REILLY: I'll look into that and we'll
- 19 address it in the post-hearing brief.
- 20 CHAIRMAN KOPLAN: Okay. I'd appreciate
- 21 that. And then I have one request post-hearing.
- I might have included you when I asked this
- this morning, Mr. Gurley, but I want to make sure that
- 24 I don't leave you out, and that is I would also like
- 25 you to provide me your analysis of what the bounds of

- 1 bracketing are for purposes of the pre-hearing brief
- 2 as you understand it for purposes of these
- 3 investigations. Would you do that?
- 4 MR. GURLEY: I will do that.
- 5 CHAIRMAN KOPLAN: Thank you.
- 6 With that, I have no further questions and
- 7 I want to thank you for your answers to my questions
- 8 and I'll turn to Vice Chairman Okun.
- 9 VICE CHAIRMAN OKUN: Thank you.
- 10 Mr. Allen, I want to go back to you just on
- 11 the certification issue and I think Mr. Gurley in
- 12 saying how long it took to be certified. I guess what
- 13 I would invite you to do is if you have information
- 14 that is contrary to what we have in the staff report,
- 15 because if I read the staff report on the purchasers
- who supplied information, they talk about the
- 17 certification requirements, very few people having met
- 18 it or very few companies and in terms of the time the
- 19 responses -- two days to one year, one to three
- 20 months, they weren't as long as what I just heard you
- 21 saying and so I want to make sure that if there is
- 22 information that you have with respect to trying to
- 23 qualify with a purchaser you put that in the record.
- MR. GURLEY: We will do that.
- VICE CHAIRMAN OKUN: Okay. I appreciate

-	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -
1	that.

2 Then just there's been a lot of conversation 3 about the competition between non-subjects and so I won't spend too much time on that, but I did want to 4 have the opportunity to ask you, Mr. Reilly, you 5 talked a lot about small diameter and I understand with the people sitting at this table that that's the 7 8 easiest thing to do, but I wanted to see if you think your arguments apply equally to the large diameter. 9 One of the conversations we had this morning 10 11 with Mr. Schagrin was with respect to Japan and Mexico 12 being big players in the tubular products and, in particular, in large diameter, to the extent there are 13 products that are coming on line in natural gas, there 14 are a lot of them in the Gulf of Mexico, why shouldn't 15 I expect that the domestic industry would be competing 16 mostly against increased product from those two 17 18 countries as opposed to the non-subject product? 19 MR. REILLY: I have paid absolutely no attention to large diameter pipe because the scope of 20 our activities was limited to small diameter pipe, so 21 22 I'm hesitant to really say anything about the market 23 for large diameter at this point. 24 VICE CHAIRMAN OKUN: Okay. I appreciate I just wanted to make sure that we were clear 25

on whether there was a broader response or not.

2 And then for both counsel, I would ask you 3 to comment on some of the conversation we were having with Petitioners' counsel with regard to what impact 4 non-responsiveness of producers should have and how we 5 should take it into account. There were questions asked about whether it matters for cumulation, whether 7 8 it could only be taken into account with regard to non-discernable adverse impact and I would be curious 9

to have you comment on it here and then also anything

12 Mr. Gurley?

for post-hearing as well.

10

11

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. GURLEY: Yes, of course, we'll put it in post-hearing. The typical response we're going to have, which is going to be of course we don't want to be punished because somebody else did not provide information. Certainly with respect to Japan, which was one of the major players earlier, it's not our fault they didn't play. Certainly everybody here participated and with respect to Romania, you have the two key players participating. With respect to the Czech Republic, the key player participated. All the people who were involved in the original investigation are back here today to participate from our side.

So whatever the commission does with respect

- 1 to deciding what they do with Japan, it shouldn't
- adversely impact us, but we'll give a more complete
- 3 response in our post-hearing brief.
- 4 VICE CHAIRMAN OKUN: Ms. Noonan, did you
- 5 want to add something?
- 6 MR. NOONAN: Yes, if I may. The commission
- 7 addressed this point in their brass sheet sunset
- 8 review decision where it said authorization for
- 9 adverse facts does not relieve the commission of its
- obligation to consider the record evidence as a whole
- in making its determination. I think that goes to
- 12 exactly the statutory mandate of this whole process.
- 13 The statute mandates that there is a sunset review,
- that the commission will conduct a review, whereas at
- 15 the DOC, we see in the statute that if interested
- 16 parties don't respond to the notice of initiation the
- order is revoked. That's it, that's the end of it.
- 18 Where foreign parties don't respond, there
- is not a presumption that the order stays in place.
- 20 You still have your investigation, which is exactly
- 21 what you are doing.
- I would like to point out there has been at
- least one case that I am unfortunately intimately
- 24 familiar with where the domestic industry did show up
- 25 very strongly, the foreign industry didn't submit one

- 1 questionnaire response or appear and the commission
- 2 did actually revoke the order, so I think that goes to
- 3 the strength of actually your independence in these
- 4 proceedings.
- 5 VICE CHAIRMAN OKUN: I appreciate those
- 6 comments and I'll look forward to the information for
- 7 post-hearing as well.
- I think I've covered everything. Just for
- 9 completeness of the record on post-hearing, for
- 10 Petitioners' counsel, on the question with regard to
- 11 whether there is allocation or controlled entry for
- the distributors who are specific domestic
- distributors, as I understand the conversation that
- 14 Mr. Allen had with the chairman, whether that was with
- regard to OCTG, just for completeness, if the counsel
- 16 for producers can also comment on what we heard from
- 17 Mr. Allen, I would appreciate that.
- 18 With that, I don't think I have any other
- 19 questions, Mr. Chairman.
- 20 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 21 Commissioner Hillman?
- 22 COMMISSIONER HILLMAN: Thank you. I hope
- just a couple of quick follow-ups.
- Mr. Gurley, if I could ask as a follow-up to
- 25 the questions that you were talking with Commissioner

- 1 Aranoff about and this issue of the Tenaris group and
- 2 what we should make of the fact that they have not
- 3 shipped small diameter pipe from Canada or Mexico, to
- 4 the extent that members of the Tenaris group have
- 5 shipped large diameter seamless pipe, I wondered if
- 6 you could at least help us understand how significant
- 7 those shipments were.
- 8 You commented they were small, et cetera.
- 9 at least that I know, we're not likely to have that
- 10 data. We'll have broad import data, but we will not
- 11 necessarily be able to discern whether it came from a
- 12 Tenaris related company. So if there is anything that
- 13 you can put on the record in terms of Tenaris group
- 14 shipments of large diameter product coming into the
- 15 U.S. market.
- 16 MR. GURLEY: I will do that. I think
- 17 Mr. Daneo tried to clarify that at least with respect
- 18 to Silcotub they're not making large diameter pipe.
- 19 COMMISSIONER HILLMAN: I'm hoping this is
- 20 not a large request because --
- MR. GURLEY: No, it's a simple request.
- 22 COMMISSIONER HILLMAN: It could be coming
- 23 from --
- MR. GURLEY: Understood.
- 25 COMMISSIONER HILLMAN: I appreciate that.

1	Secondly, if I could go to the issue of
2	product shifting; first, it's more of a factual
3	question.
4	Mr. Daneo, you've made it very clear that
5	the focus for you is on OCTG and you regard that as a
6	higher value product. I'm just trying to make sure
7	I square that with the testimony that we heard this
8	morning, at least from Mr. Clark that while in general
9	OCTG may be sold at a higher price that there are
LO	certainly products within the subject product of
L1	standard, line and pressure pipe that would be because
L2	of their cost basis actually more profitable, a higher
L3	value sale than OCTG.
L4	First, I just want to make sure, Mr. Daneo,
L5	it's your sense whether that is or is not ever the
L6	case, that there would be higher value, more
L7	profitable from a production standpoint, sales and
L8	production standpoint, than OCTG.
L9	MR. DANEO: This is almost a technical
20	question. I hope not to say wrong things. It depends
21	on the kind of line pipe. In certain cases, heat-
22	treated and ultra-tested line pipe requires a kind of
23	operation that can be comparable to a low-level OCTG.
24	It's not the case of the product we're doing. We are

investing on a high-handle OCTG, not comp.-based OCTG,

25

- with premium threading, with -- threading systems, in
- 2 order to be closer to our clients. In general, OCTG
- is incredibly higher in price than standard line
- 4 pipes.
- 5 COMMISSIONER HILLMAN: I appreciate that.
- Then, lastly, I had some discussion with
- 7 Petitioners on this issue of the Siderca decision of
- 8 the CIT, which came down in June of 2005, that
- 9 discusses this issue of product shifting, and to the
- 10 extent there's any arguments about what the Commission
- 11 can or cannot presume in terms of product shifting
- 12 between OCTG versus subject product and whether we
- have the requisite information or not.
- 14 I would ask you, in your post-hearing, to
- take a look at that <u>Siderca</u> opinion. It's a slip op.
- that came out as a Judge Pope determination in the
- 17 Argentine case that very specifically addresses what
- do we need to be able to show to make any presumptions
- 19 about whether companies would or would not engage in
- 20 product shifting in order to ship into the U.S.
- 21 market, whether you think we have those facts on this
- 22 record or not and what you would argue how we should
- 23 read the <u>Siderca</u> opinion in terms of looking at this
- 24 argument of product shifting.
- MR. GURLEY: We will do that.

- 1 COMMISSIONER HILLMAN: Okay. Thank you.
- 2 And with that, I have no further questions, but thank
- you very much for your appearance this afternoon.
- 4 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 5 Let me see if there is another round from the dais.
- 6 It appears not.
- 7 Mr. Cassise, does the staff have questions
- 8 of this panel?
- 9 MR. CASSISE: Mr. Chairman, the staff has no
- 10 questions.
- 11 CHAIRMAN KOPLAN: Thank you.
- 12 Counsel for the domestics, do you have any
- 13 questions of this panel before they are released?
- MR. SCHAGRIN: Mr. Chairman, there are no
- 15 questions from counsel for the domestic parties for
- 16 this panel.
- 17 CHAIRMAN KOPLAN: Thank you. This panel may
- 18 step down, and we'll turn to rebuttal and closing.
- 19 While you're moving away from the table, let
- 20 me summarize the amount of time left for both sides.
- 21 Those in support have 10 minutes remaining from their
- 22 direct presentation and five minutes for closing.
- Those in opposition have 12 minutes remaining from
- 24 their direct presentation for rebuttal and five
- 25 minutes for closing.

- 1 Let me ask both sides if they have need to
- 2 use their rebuttal time before going to closing.
- 3 MR. VAUGHN: Chairman Koplan, we will just
- 4 combine our rebuttal and our closing.
- 5 CHAIRMAN KOPLAN: Well, we do that
- 6 separately, though. Are you going to simply use your
- 7 five minutes for your closing remarks, or do you need
- 8 time for rebuttal?
- 9 MR. VAUGHN: We would like to take 10
- 10 minutes for the closing.
- 11 CHAIRMAN KOPLAN: They get to hear your
- rebuttal before they do theirs, so you can't do that.
- 13 MR. GURLEY: I have no objection.
- 14 CHAIRMAN KOPLAN: Excuse me? You have no
- objection? And what about yourself, Mr. Gurley?
- 16 You'll just have a closing. All right.
- 17 So the total amount we're clocking on you is
- what, 10 minutes? I wasn't clear on that.
- 19 MR. VAUGHN: Ten minutes will be fine.
- 20 CHAIRMAN KOPLAN: Ten minutes total.
- MR. VAUGHN: Yes.
- 22 CHAIRMAN KOPLAN: All right. You may
- 23 proceed.
- 24 MR. VAUGHN: Members of the Commission,
- 25 Stephen Vaughn for the domestic producers, U.S. Steel

1	and Koppel Steel. I just want to make a few points
2	here at the end of what's been a fairly long day.
3	To begin with, you will rarely see a
4	stronger case in a five-year review with respect to
5	likely volume. We haven't been able to talk a lot
6	today about unused capacity because so much of the
7	data is confidential, but I urge the Commission to
8	look at the data regarding unused capacity in each of
9	the subject countries. I also urge you to look at the
10	record data concerning the extent to which the subject
11	producers export their SLP and also the extent to
12	which they export to markets other than Europe.
13	Furthermore, we have shown that these exact
14	companies are already active in this market. They
15	have sales teams here. They have customers here.
16	They have channels of distribution here. Plus you had
17	testimony from some of the largest purchasers in the
18	United States who came here and told you they expect
19	these people to come here in significant volumes and
20	that they will buy from the producers.
21	All of the various aspects, every factor
22	that you're supposed to consider with respect to
23	likely volume, strongly support a finding that the

volume, both with respect to small-diameter SLP and

with respect to large-diameter, will be significant.

24

25

1	Now, once that happens, you will see a price
2	effect, and you will see an impact on the domestic
3	industry. We have heard this morning and throughout
4	the day questions about given the fact that there are
5	already imports in the market, why haven't prices
6	fallen already? But you heard the testimony. The
7	imports that are already in the market are having an
8	impact on the domestic industry. They have already
9	lost volume as a result of these imports.
LO	Distributors told you this morning that some
L1	of the nonsubject producers are starting to cut their
L2	prices, and now what you're talking about is taking a
L3	large volume of new imports, pouring it into this
L4	market, and having a real paradigm shift within a very
L5	brief period of time, imports from countries that are
L6	highly qualified, that are well known in this market,
L7	that compete across the board with the domestic
L8	industry. Once that happens, the consequences for the
L9	domestic producers will be severe.
20	There was a lot of talk this afternoon about
21	you look at one or two years of data, and you start
22	comparing these companies to Microsoft; this is a
23	simplistic analysis. In a five-year review like this,
24	you can't look just at what a company has done at the
25	peak of one period of demand and use that to

- 1 extrapolate whether that industry is vulnerable or
- 2 would be harmed by imports. You have to look at the
- 3 history of the industry, and when you do, you will see
- 4 that this industry has had a number of difficult years
- 5 and is still trying to recover from the injury it
- 6 suffered six years ago.
- 7 Then also with respect to impact and price
- 8 effect, consider the record you have here with respect
- 9 to the purchasers. You had three purchasers who
- 10 testified this afternoon. You have extensive comments
- from purchasers in your APO staff report. We urge you
- 12 to look at that testimony and take it seriously.
- 13 These are people who are familiar with this market.
- 14 They buy and deal with these companies every day.
- 15 They deal with the domestic industry. You have a
- 16 remarkable consensus here with respect to what's going
- 17 to happen in this market.
- 18 So that's the evidence that you have with
- 19 respect to what producers think is going to happen and
- 20 with respect to what purchasers think is going to
- 21 happen.
- 22 What about with respect to the foreign
- producers? Well, throughout the whole day, we've seen
- repeatedly how your efforts to analysis both of these
- 25 industries have been hindered by the lack of

- 1 responsiveness from the subject producers. How much
- 2 excess capacity do they have? Well, our knowledge is
- 3 limited because of the lack of data. What are the
- 4 AUVs that they receive for their exports around the
- 5 world? Once again, our knowledge is limited.
- The Respondents say that they have 800,000
- 7 tons of exports in Japan. How much of that is subject
- 8 product? What's it being sold for around the world?
- 9 Again, your knowledge is necessarily limited.
- 10 As far as the large-diameter orders, you
- 11 didn't have the chance to question a single witness
- from the other side with respect to that industry.
- 13 We respectfully submit that under these
- 14 circumstances, the Commission should exercise its
- 15 power to draw adverse inferences. That is the
- 16 statutory power that Congress has given you, and it is
- 17 the appropriate response to this type of a situation.
- 18 Failure to do so will place domestic producers at
- 19 extreme disadvantage not only here but in future
- 20 investigations.
- 21 We thank the Commission for its time and
- 22 attention today.
- MR. SCHAGRIN: Mr. Chairman, members of the
- Commission, Roger Schagrin on behalf of V&M Star, and
- 25 I will, of course, address only large diameter. I

1	wanted to do this as part of closing because I think
2	it's a little unfair to use rebuttal time when, in
3	fact, in the part of the case I was on there is
4	nothing to rebut: no briefs, no argument today.
5	But I did want to, in closing, address a
6	couple of arguments because you are looking for how to
7	fill in the record as to Japan, which is sorely
8	missing, and Mr. Reilly gave you data from the Japan
9	Iron and Steel Federation and said you can utilize
10	this to demonstrate that they wouldn't shift into
11	seamless line pipe exports to the United States.
12	I would say, first, to me, there are some
13	interesting things about this data. The ordinary
14	steel production reported for Japan is about the same.
15	In fact, it's even less than the reported ordinary
16	steel exports from Japan, which would show that Japan
17	is exporting 100 percent of the seamless carbon
18	products that they are making.
19	We know it's an export-oriented industry. I
20	thought that they would at least be using seamless
21	mechanical for their automotive industry. But with
22	exports in the 800,000-ton range of seamless carbon
23	products across a range of products, if only 10

would cause serious price and volume effects in the

percent of that was shifted to the United States, that

24

25

- 1 U.S. market.
- The panel before said you don't have to
- 3 worry about China. China is a red herring in this
- 4 case. With that, I could not disagree more. China
- 5 now has on this record and in fact the largest
- 6 seamless pipe industry in the entire world. Nearly
- 7 half of all seamless pipe produced in the world is
- 8 made in China. The amount of overcapacity in the
- 9 Chinese industry is monumental. They are adding three
- or four new, gigantic, seamless pipe mills in China.
- 11 By the end of this decade, maybe within two or three
- 12 years, China might account for two-thirds of all world
- 13 seamless pipe production. It is already coming into
- 14 the United States.
- Now, we argued this morning that there are
- 16 some differences in the marketplace. There are some
- 17 differences between the Japanese and Mexican companies
- 18 and nonsubject imports, particularly as to being on
- 19 the Dow Exxon list or these approved-manufacturer
- 20 lists. It's important that Chinese mills aren't just
- 21 sitting back.
- 22 At the present time, several Chinese
- 23 seamless pipe mills are trying to become qualified on
- the Dow Exxon list. In fact, a couple of weeks ago,
- one of them had the inspection process done in China

- 1 at the Tianjan mill. Within a short matter of time,
- we will have Chinese mills that are qualified mills,
- and those Chinese mills would be competing with
- 4 Japanese and Mexican mills if these are sunset.
- 5 You had comments by the previous panel
- 6 saying, well, you can tell Tenaris is not that
- 7 interested in the market in the United States because
- 8 they haven't shifted exports for TAMSA from large-
- 9 diameter to small diameter. Well, the fact is TAMSA
- 10 doesn't make subject small-diameter pipe. There mill
- is a lot like the V&M Star mill; it starts at the
- 12 large-diameter range. They are not a producer of
- 13 small diameter. So you can't draw any beneficial
- inferences from the fact that TAMSA has not shipped
- small diameter after they were cut out of the large-
- 16 diameter market because of the dumping order going
- 17 into effect.
- 18 There were comments by Mr. Allen before,
- 19 even though he wasn't really talking about large
- 20 diameter, that the U.S. mills have put their customers
- on allocation. Well, as to V&M Star, in early 2004,
- 22 like virtually all U.S. steel products, V&M Star acted
- 23 to discourage hedge buying by distributors. Since
- that time, there have been no supply issues at all.
- There is no evidence of the U.S. market being

- 1 undersupplied. In fact, there is a lot of evidence of
- 2 potential oversupply, and we can tell that V&M Star is
- 3 concerned about oversupply in the U.S. market. They
- 4 haven't had any price increases on any large-diameter
- 5 seamless pipe products in almost a year, and they are
- 6 concerned in the current market about oversupply and
- 7 potential declining prices.
- 8 If these orders are sunset, large volumes of
- 9 product from Mexico and Japan are going to be shifted
- 10 from other export markets to the U.S. market. We'll
- 11 provide that data for you, Mr. Chairman, in our post-
- 12 hearing. The Commission will see that other export
- market prices are far lower than the U.S. market.
- 14 We'll have that product shifting. It will depress
- U.S. prices and lead to a recurrence of injury.
- We urge you to make affirmative
- 17 determinations, and we'll have no rebuttal. Thank you
- 18 very much. You were very patient today. Good-bye.
- 19 CHAIRMAN KOPLAN: Mr. Gurley?
- 20 MR. GURLEY: I think I may be confused. Was
- 21 that rebuttal or closing or both?
- 22 CHAIRMAN KOPLAN: Yes. Maybe I am, too.
- 23 Madam Secretary?
- 24 MS. ABBOTT: Mr. Vaughn used five minutes
- 25 for his rebuttal. Mr. Vaughn used five minutes, and

- 1 Mr. Schagrin used five minutes.
- 2 CHAIRMAN KOPLAN: And Mr. Schagrin used five
- 3 minutes. Thank you. Go ahead, Mr. Gurley.
- 4 MR. GURLEY: So that means I can speak
- 5 without fear of contradiction now?
- 6 CHAIRMAN KOPLAN: You can speak.
- 7 MR. GURLEY: I'll just mention a few points
- 8 here. One, I think that U.S. Steel and Koppel are
- 9 trying to have you focus on the data that's missing
- 10 because the data that's out there is very unappealing
- 11 for them. If ever there was a case that deserved to
- 12 be a sunset, this is it. We have never seen such
- 13 magnificent profitability data, and they know that, so
- 14 they want you to be adverse with what's not out there
- 15 because what they have is not particularly conducive
- 16 to a continuation of the order.
- I want to speak directly about Mr.
- 18 Schagrin's comment that the TAMSA plant in Mexico does
- 19 not make small-diameter pipe. We confirmed again from
- 20 the officials from Tenaris that, in fact, that is not
- 21 a correct statement. TAMSA does make small-diameter
- 22 pipe. We will be providing a catalog showing that. I
- 23 repeat, TAMSA and the Tenaris facility in Canada both
- 24 make small-diameter pipe. They have shipped zero,
- even though they had the opportunity to do so.

1	This buttresses completely Mr. Daneo's
2	comment that Silcotube and the Tenaris Group's vision
3	is not to be focusing on the line pipe market.
4	With respect to the Mittal Group, yes, there
5	have been some small shipments to the United States,
6	but it's been relatively modest, and if you talk about
7	the capacity that they will be is out there, they have
8	acted very responsibly with respect to large-diameter
9	pipe or OCTG.
10	They focus also as well on the fact that the
11	U.S. Steel witnesses said that they, of course, would
12	fear an onslaught of imports should the orders go
13	away. Well, they said that the prices would
14	dramatically drop, but there's already plenty of
15	imports out there, and many of these imports are at
16	dramatically lower prices than those being sold by
17	U.S. Steel and Koppel.
18	I don't understand what the difference is.
19	If there's already low-priced imports now, and they
20	can maintain these large profit margins, what's going
21	to change if there's 2,000 tons coming in from the now
22	subject countries?
23	Finally, in my brief I pose three questions,
24	basically saying in a sunset review you have different

fact patterns. This is the best one certainly I've

25

- 1 been presented with, so I pose the question, if not
- 2 now, when will there ever be a revocation in this
- industry? When has the Commission last seen such
- 4 astronomic operating profits for a segment of the U.S.
- 5 steel industry?
- 6 When has the Commission last encountered
- 7 conditions of competition driven by energy prices so
- 8 favorable to a segment of the U.S. steel industry, and
- 9 when has the Commission been last presented with the
- 10 virtual certainty, as much as we can have, as
- 11 predicted by the Department of Energy, that these
- 12 favorable conditions will continue for the reasonably
- 13 foreseeable future?
- 14 The answer to these questions is never.
- 15 This is the best case I've seen. These are the
- 16 highest profits I've ever seen in a steel case. Maybe
- 17 you've seen higher. But if ever there was an
- 18 opportunity to revoke an order, this would be that
- 19 chance. If you tell us you're not going to revoke
- 20 now, we can assume it will never be revoked. Thank
- 21 you very much.
- 22 CHAIRMAN KOPLAN: Thank you. I want to
- thank everyone who participated. I also want to thank
- the staff for its assistance in this investigation.
- 25 Post-hearing briefs, statements responsive

352

```
1
       to questions and requests of the Commission, and
 2
      corrections to the transcript must be filed by March
       13, 2006. Closing of the record and final release of
 3
       data to parties is March 31, 2006, and final comments
 4
       are due April 4, 2006. And with that, this hearing is
 5
 6
       adjourned.
                  (Whereupon, at 5:34 p.m., the hearing in the
 7
       above-entitled matter was concluded.)
 8
       //
 9
10
       //
11
       //
12
       //
13
       //
14
       //
15
       //
16
       //
       //
17
18
       //
19
       //
20
       //
21
       //
22
       //
23
       //
24
       //
       //
25
```

CERTIFICATION OF TRANSCRIPTION

TITLE: Carbon and Alloy

INVESTIGATION NO.: 731-TA-846

HEARING DATE: March 2, 2006

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: March 2, 2006

SIGNED: <u>LaShonne Robinson</u>

Signature of the Contractor or the Authorized Contractor's Representative

1220 L Street, N.W. - Suite 600

Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: <u>Carlos Gamez</u>

Signature of Proofreader

I hereby certify that I reported the abovereferenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceeding(s).

SIGNED: <u>Christina Chesley</u>

Signature of Court Reporter